

MANITOBA CLEAN ENVIRONMENT COMMISSION

KEEYASK GENERATION PROJECT

PUBLIC HEARING

Volume 16

* * * * *

Transcript of Proceedings

Held at Fort Garry Hotel

Winnipeg, Manitoba

MONDAY, NOVEMBER 25, 2013

* * * * *

APPEARANCES

CLEAN ENVIRONMENT COMMISSION

Terry Sargeant - Chairman
Edwin Yee - Member
Judy Bradley - Member
Jim Shaw - Member
Reg Nepinak - Member
Michael Green - Counsel to the Board
Cathy Johnson - Commission Secretary

MANITOBA CONSERVATION AND WATER STEWARDSHIP

Elise Dagdick
Bruce Webb

KEEYASK HYRDOPOWER LIMITED PARTNERSHIP

Doug Bedford - Counsel
Janet Mayor - Counsel
Sheryl Rosenberg - Counsel
Bob Roddick - Counsel
Jack London - Counsel
Vicky Cole
Shawna Pachal
Ken Adams
Chief Walter Spence
Chief Louisa Constant
Chief Betsy Kennedy
Chief Michael Garson

CONSUMERS ASSOCIATION OF CANADA

Byron Williams - Counsel
Aimee Craft - Counsel
Gloria Desorcy
Joelle Pastora Sala

MANITOBA METIS FEDERATION

Jason Madden - Counsel
Jessica Saunders - Counsel

MANITOBA WILDLANDS

Gaile Whelan Enns
Annie Eastwood

PEGUIS FIRST NATION

Lorraine Land - Counsel
Cathy Guirguis - Counsel
Lloyd Stevenson
Jared Whelan

CONCERNED FOX LAKE GRASSROOTS CITIZENS

Agnieszka Pawlowska-Mainville

Dr. Stephane McLachlan

Dr. Kulchyski

Noah Massan

PIMICIKAMAK OKIMAWIN

Kate Kempton - Counsel

Stepanie Kearns - Counsel

Darwin Paupanakis

KAWEECHIWASIIHK KAY-TAY-A-TI-SUK

Roy Beardy

INDEX OF PROCEEDINGS

Procedural matter	3373
Keeyask Aquatic & Terrestrial Environment Panel Ms. S. Davies, Dr. F. Schneider-Vieira, Ms. S. Matkowski, Ms. L. Wyenberg, Mr. R. Berger, Dr. B. Knudsen, Mr. J. Ehnes, Cross-Examination by Mr. Williams	3383
Questions by CEC panel	3418
Re-direct examination by Mr. Bedford	3476
Questions by CEC panel	3478
Procedural questions of Ms. Whelan Enns	3483
Keeyask - Moving Forward as Partners Panel Ms. S. Pachal, Ms. C. Northover, Ms. M. Saunders, Ms. J. Kidd-Hantscher, Mr. G. Neepin, Ms. K. Anderson, Mr. V. Spence Presentation	3490
Direct Examination by Ms. Mayor	3542
Cross-Examination by Ms. Land	3569
Decision on procedural matter	3591

INDEX OF EXHIBITS

WPG7	Janet McIvor and family presentation	3596
KHLP64	Ms. Klassen's report	3596
KHLP65	Mr. MacDougal's report on the Pipestone Lake juvenile inventory	3596
KHLP66	Sea Falls juvenile inventory	3596
KHLP67	Lake sturgeon inventory conducted in the Sea Falls to Sugar Falls region of the Nelson River	3596
KHLP68	Assiniboine River lake sturgeon investigations	3596
KHLP69	Moving forward presentation	3596
KHLP70	Letter from Manitoba Hydro to the partners regarding the EPP	3596

INDEX OF UNDERTAKINGS

10	Provide 2013 fire information affecting caribou	3483
----	--	------

1 Monday, November 25, 2013

2 Upon commencing at 9:30 a.m

3 THE CHAIRMAN: Good morning. Welcome
4 back. I hope you all enjoyed your "week off." I
5 put that in quotations. Some of us, the smarter
6 among us, took the opportunity to go away, leave
7 the city and go to other places for a week. A
8 number of us who should know better, but probably
9 need professional help, spent an entire day at a
10 workshop on monitoring environmental effects. But
11 here we are back at it for, I think we have three
12 weeks left before Christmas, and then Lord knows
13 how many in the new year. Let's hope it's only a
14 few days, but that all depends on all of us, I
15 guess.

16 The last time we left this panel,
17 Mr. Berger was darned near on the verge of death.
18 I'm glad to see that he's much healthier today.
19 We didn't anticipate, even with your illness we
20 didn't anticipate it would be this long before we
21 got back to you. But here we are. Hopefully we
22 can conclude with most of what we need from this
23 panel today.

24 We have a procedural matter we have to
25 deal with right off the top, so I'll recognize

1 Mr. Bedford.

2 MR. BEDFORD: Two matters,
3 Mr. Chairman. Firstly, we have just filed this
4 morning the reports related to sturgeon that you
5 asked for.

6 Secondly, we received late yesterday
7 evening expert reports that are ostensibly to be
8 presented this Thursday. That's three and a half
9 days late. That's a gross breach of your rules of
10 process. I suggest to you that it shows a
11 completely cavalier attitude to this process. It
12 shows no respect for the rules and shows no
13 respect for all of the rest of us who are
14 participating in this process.

15 The participant who has done this is a
16 repeat offender. She's done this at both of your
17 two previous hearings. I suggest to you that she
18 has demonstrated she is incapable of understanding
19 and applying orderly rules of process.

20 You said in the meetings leading up to
21 this hearing that you would show no tolerance for
22 this kind of behaviour. So I now ask you to do
23 what you said you would do, show no tolerance for
24 this type of behaviour. The penalty in your rules
25 for doing this is that this evidence shall not be

1 heard at this hearing, shall not be paid for. And
2 I would recommend to you that you warn this
3 participant that if this happens again, in this
4 hearing, that her participant status will be
5 revoked along with the balance of her funding.
6 Thank you.

7 THE CHAIRMAN: Thank you, Mr. Bedford.
8 Ms. Whelan Enns, would you care to
9 speak to this?

10 MS. WHELAN ENNS: Good morning,
11 Mr. Chair and panel. I will pass on responding.

12 THE CHAIRMAN: Bring the mic in a bit
13 closer.

14 MS. WHELAN ENNS: Thank you. I will
15 pass on responding specifically to Mr. Bedford.
16 He's doing his job.

17 We have made a mistake and I
18 appreciate the reminder from the secretary of the
19 CEC. We would have filed as soon as we had that
20 reminder, and I saw it on Sunday. We were able to
21 file on Thursday. And the issue in our office has
22 to do with the fact that these two witnesses were
23 moved in the schedule at least three, maybe four
24 times. The secretary of the CEC then assisted us
25 because they were moved into the first week in

1 December, assisted us in moving them back to this
2 Thursday. The problem arises from a date, being
3 the November 25th date being put into our
4 calendars in our system in our office for
5 everything we were filing. So the witnesses that
6 are scheduled now for next Monday will be filed on
7 time.

8 We apologize. There was no intent
9 here. In our office we call it Hydro brain, which
10 comes from overwork and tunnel vision. And as I
11 said, we might have had to take the step of filing
12 an update, but we were able to -- we would have
13 been able to file on Thursday.

14 And I take responsibility. There's no
15 point in saying, you know, so-and-so did
16 such-and-such at all. So I apologize to the
17 Commission.

18 There is one thing that's correct
19 about Mr. Bedford's comments, and that is
20 considerable resources and investment, and time
21 put into the work for these two witnesses on
22 Thursday. And in both cases, the effort, leaving
23 the financial investment out, the effort and so on
24 on our side has to do with doing our best and our
25 best efforts to in fact follow through on what the

1 CEC either suggested, asked for in contribution to
2 these proceedings, or identified as a possible way
3 to respond to our work plan.

4 I'm sure you must have questions, and
5 I was sort of horrified when I realized, when I
6 saw the secretary's e-mail. We had a conversation
7 about anything pertinent and we missed the
8 conversation on this again. I take full
9 responsibility.

10 THE CHAIRMAN: When were your dates
11 shifted?

12 MS. WHELAN ENNS: I haven't gone
13 through the complete chronology, Mr. Chair, but
14 what happened in terms of what went into our
15 system and our calendars for, you know, the four
16 or five of us working with these witnesses, is
17 that the sheet that was handed out that said that
18 the due date for our witnesses was November 25th,
19 you know, rode over the reality in the shift back
20 where there was a discussion about all four
21 witnesses being in the first week in December.
22 And I had to ask the secretary of the CEC to move
23 the Coldstream presentation back into the last
24 week of November. So the sequence is definitely a
25 function of the challenges in scheduling and the

1 things that have happened in terms of extending
2 the hearings. And that discussion had to do with
3 the fact that there was no physical way that the
4 two experts from Coldstream Consulting could move
5 into the first week in December. So, again, the
6 sequence of conversations where we ended up
7 nodding our heads at each other in terms of
8 splitting rather than having continuous.

9 THE CHAIRMAN: How long ago was that
10 change made back to this week?

11 MS. WHELAN ENNS: I haven't looked at
12 the exact sequence. The challenge that we have
13 had in our office, in terms of what I had been
14 able to determine happened, and this is not to
15 discount what I'm saying about taking
16 responsibility for this, is that that
17 November 25th date went into everything and was
18 taken by staff around me as the due date for all
19 witnesses.

20 I think -- I mean, I can certainly, if
21 you wish it, go through the sequence in terms of
22 the e-mail exchanges and so on, but I think it's
23 probably -- we have just been away for a week, so
24 it's -- thinking about schedules and when they are
25 released on Fridays, so it must be two weeks

1 anyways.

2 THE CHAIRMAN: Now, your office is
3 also providing some support for the Peguis
4 participation, is that not the case?

5 MS. WHELAN ENNS: That's right.

6 THE CHAIRMAN: And they got their
7 materials in on time.

8 MS. WHELAN ENNS: Um-hum.

9 THE CHAIRMAN: So that came out of the
10 same office.

11 MS. WHELAN ENNS: Yes.

12 THE CHAIRMAN: Okay. I don't have any
13 more questions.

14 Mr. Williams, were you wanting to say
15 something here?

16 MR. WILLIAMS: Excuse me, members of
17 the panel, good morning. Just for what it's
18 worth, our clients certainly appreciate Manitoba
19 Hydro's concerns about prejudice and the stresses
20 no doubt their staff are under. So that's one
21 issue that our clients are alive to.

22 I guess the second important issue
23 from our client's perspective is, will this
24 information potentially assist the panel in its
25 deliberations? And certainly one option that our

1 client could consider, would at least recommend
2 that the Commission look at considering is, given
3 the very legitimate concerns about Hydro in terms
4 of prejudice, but also concerns about losing
5 valuable information that may assist its
6 deliberations, one option we would at least
7 suggest the Commission consider is deferring the
8 hearing of this evidence to a later date.

9 For what it's worth, Mr. Chair, those
10 are our thoughts.

11 THE CHAIRMAN: Thank you. Do any
12 other participants wish to speak to this?

13 MS. WHELAN ENNS: Overtalking, it's
14 difficult on the transcript, apologies. We can
15 take, if it is adequate in the judgment of the
16 panel, we can take the step to move these two
17 witnesses. If I'm understanding Mr. Williams, I
18 have had, because of the changes in moving the two
19 Coldstream experts around, schedule some
20 challenges. I accept that challenge.

21 The other thing that was important to
22 the secretary, I believe, was to look for and
23 identify full days in terms of witness
24 presentations, which is why then the second
25 presentation --

1 THE CHAIRMAN: Leave that issue to us,
2 the panel. When the panel considers this issue in
3 general, we also consider the scheduling.

4 Ms. Kearns?

5 MS. KEARNS: Pimicikamak has no
6 objection to the filing of the reports. I echo
7 Mr. Williams's comments that Pimicikamak is
8 interested in making sure that all of the evidence
9 is before the panel, and certainly would have no
10 objection if the schedule needs to be moved around
11 to accommodate that to avoid prejudice to Hydro.

12 THE CHAIRMAN: Thank you. Any other
13 comments? No.

14 Ms. Whelan Enns, any final comments?

15 MS. WHELAN ENNS: No, I don't believe
16 so. And again, if in terms of your earlier
17 question, you would like us to provide a specific
18 chronology, we can certainly do that.

19 THE CHAIRMAN: We'll work that out if
20 it comes to that.

21 MS. WHELAN ENNS: All right.

22 THE CHAIRMAN: Mr. Bedford, any
23 closing comments?

24 MR. BEDFORD: No, I think you have the
25 issue.

1 THE CHAIRMAN: I'm sorry, Mr. Bedford,
2 I was distracted.

3 MR. BEDFORD: No, I think you clearly
4 understand the issue. Thank you.

5 THE CHAIRMAN: Can you speak to how
6 the Partnership has been prejudiced by this?

7 MR. BEDFORD: Well, as an obvious
8 example, one of these reports touches upon the
9 terrestrial work that my client has done. When
10 these reports come in, they have to be read by a
11 number of people, then we have to receive
12 comments. Mr. Berger and his colleagues are up
13 here today. When you get it three and a half days
14 late, we lost last Friday. You don't sit in any
15 event on Fridays, but you certainly weren't
16 sitting last week on Friday. We lost Friday, we
17 lost Saturday, we lost Sunday, we lose today
18 because they are here testifying today.

19 This evening, my colleague, Ms. Mayor
20 and I have to work on the evidence that
21 Mr. Williams is bringing tomorrow. We simply
22 don't have the time to prepare, read through the
23 reports and develop cross-examination, if
24 cross-examination is warranted. That in a direct
25 way is the prejudice.

1 In a more broad way, when you set
2 ground rules for a hearing and people ignore the
3 rules and don't follow the rules, that in itself
4 is prejudice. The result of doing those sorts of
5 things does lead to longer hearings, a length that
6 becomes unnecessary, because people haven't
7 followed a simple orderly process that you laid
8 down.

9 And when you tell people in advance of
10 the hearing, don't do these kinds of things
11 because there will be repercussions, you have to
12 follow through, with respect, and enforce the
13 repercussions.

14 THE CHAIRMAN: Thank you, Mr. Bedford.
15 The panel will consider this as quickly as we can,
16 probably over lunch if we can find some time, and
17 we'll come back with a decision hopefully later
18 today.

19 So now thank you, Ms. Whelan Enns.

20 We'll now turn to the main focus of
21 the day, at least the start of the day,
22 Mr. Williams continuing his cross-examination of
23 the terrestrial effects panel.

24 MR. WILLIAMS: Both for the CEC as
25 well as for the Hydro panel, I think when we left

1 off, goodness knows how long ago it was, we were
2 referring to CAC Exhibit 4. I don't know if the
3 panel members have it with them. I have taken the
4 liberty of making a few extra copies. If I might
5 have your permission to approach?

6 And Mr. Berger, I am sure you have
7 memorized that document.

8 MR. BERGER: I have it in my
9 possession.

10 MR. WILLIAMS: Good morning,
11 Mr. Berger.

12 MR. BERGER: Good morning,
13 Mr. Williams.

14 MR. WILLIAMS: How are you feeling?

15 MR. BERGER: Much better, thank you
16 for asking.

17 MR. WILLIAMS: I probably would have
18 preferred to have our discussion when you were
19 more vulnerable, but I think this is our third
20 effort to finish this off. I don't think we'll be
21 that long.

22 Mr. Berger, in terms of, again, just
23 to refresh our memory, CAC Exhibit 4, you'll agree
24 is an excerpt from the Environment Canada
25 scientific assessment related to habitat and

1 woodland caribou?

2 MR. BERGER: Correct.

3 MR. WILLIAMS: And it's a document
4 that you have some familiarity with?

5 MR. BERGER: Yes.

6 MR. WILLIAMS: And it would have been
7 one of the documents that, in preparing your
8 advice to the Clean Environment Commission and to
9 the Partnership, you would have had some reference
10 to. Agreed?

11 MR. BERGER: Yes.

12 MR. WILLIAMS: And you, at least at a
13 high level, have some familiarity with the
14 scientific assessment and its methodology.
15 Agreed?

16 MR. BERGER: Yes.

17 MR. WILLIAMS: Again, Mr. Berger,
18 perhaps by way of refresher question, because I
19 think this has been asked before, but you would
20 agree that habitat loss is recognized as an agent
21 of decline with regard to the SARA protected
22 forest dwelling caribou?

23 MR. BERGER: Yes, habitat loss is a
24 component of this, yes.

25 MR. WILLIAMS: And in terms of

1 habitat, and you may want to have your pen nearby
2 for this, Mr. Berger, can we agree that an
3 appropriate definition of habitat is the suite of
4 resources and environmental conditions that
5 determine the presence, survival and reproduction
6 of a population?

7 MR. BERGER: Yes, that's correct. And
8 the Environment Canada report, although not part
9 of the filing that was produced for the
10 Commission, does have a suite of definitions in
11 the back, and it does say that it's a suite of
12 resources such as food and shelter, and the
13 environmental conditions and variables such as
14 temperature and biotic variables, such as
15 competitors and predators that determine the
16 reproduction of the population. And as such, we
17 certainly looked at these very suite of components
18 as part of the environmental assessment.

19 And for example, we took a very close
20 look at the moose population, in part as a
21 competitor, as well as the predators that are
22 associated with those moose populations so very
23 carefully. And as described in the presentation
24 that I gave a few weeks ago, those predators, in
25 fact, as part of the Keeyask project and their

1 densities are very low in this particular project
2 area, at about 1.4 wolves per thousand square
3 kilometres.

4 So it's not just the Environment
5 Canada model that was looked at, we actually
6 looked at the drivers behind what this model
7 actually entails. And that includes providing
8 predator densities, as well as looking at more
9 closely the linear features, looking very closely
10 at the caribou calving habitat within the area.
11 So we looked at a broad suite of indicators with
12 their benchmarks to take a look at whether or not
13 the project would have significant effects.

14 MR. WILLIAMS: You must be feeling
15 better, Mr. Berger. That was a very thorough
16 answer to a very short question.

17 Now, if I could ask you, can we agree
18 that to define recruitment is the addition of
19 Young of the Year to the adult population?

20 MR. BERGER: Yes, that is correct.
21 And that is generally defined as the caribou that
22 are added to the population anywhere between six
23 and 10 months of age.

24 MR. WILLIAMS: And recruitment is
25 widely regarded as a reliable indicator of the

1 direction of population growth for a population
2 such as SARA protected caribou. Agreed?

3 MR. BERGER: In part, yes, that is
4 correct. The overall growth of the population is
5 described usually by Lambda, which is balanced by
6 mortality and recruitment. So recruitment is one
7 of two components.

8 MR. WILLIAMS: And indeed, you are
9 anticipating my next point, Mr. Berger, that in
10 the context of Environment Canada's scientific
11 assessment of SARA protected boreal woodland
12 caribou, and the development of their population
13 simulations, one element of their determination
14 and the stability of their population involved
15 considerations such as the annual potential
16 breeding survival rate and the annual recruitment
17 of females. Agreed?

18 MR. BERGER: Agreed.

19 MR. WILLIAMS: Now, if I can turn you
20 to Roman numeral IX in Exhibit 4 -- excuse, me
21 Roman numeral VIII in Exhibit 4. And Mr. Berger,
22 you'll see there figure 2 from the executive
23 summary of this report. Agreed?

24 MR. BERGER: Agreed.

25 MR. WILLIAMS: And if I look at the

1 bottom axis or the X axis of this figure -- we'll
2 just wait one second, Mr. Berger.

3 THE CHAIRMAN: Where are you?

4 MR. WILLIAMS: It should be on Roman
5 numeral VIII.

6 THE CHAIRMAN: Okay. Got it now. I
7 was looking at point number eight.

8 MR. WILLIAMS: I apologize,
9 Mr. Berger, I don't like to proceed unless the
10 Chairman is following.

11 THE CHAIRMAN: Good advice.

12 MR. WILLIAMS: If we look to the X
13 axis, that represents the percentage of total
14 disturbance on this figure. Is that correct,
15 Mr. Berger?

16 MR. BERGER: That's correct.

17 MR. WILLIAMS: And for the purposes of
18 Environment Canada's assessment, that would
19 include both fire and human disturbance. Agreed,
20 sir?

21 MR. BERGER: Yes, that is correct.
22 And as I described last time, the primary driver
23 behind that total disturbance, albeit it's a
24 combination of anthropogenic disturbance plus
25 fire, is that the main part of the driver of this

1 model is the anthropogenic disturbance.

2 MR. WILLIAMS: You also would agree
3 though, sir, that when Environment Canada sought
4 to describe habitat disturbance, the model that
5 best described that was a combination of human and
6 fire. Agreed, sir?

7 MR. BERGER: Yes.

8 MR. WILLIAMS: And indeed their
9 combined influence was greater than the sum of
10 their individual contribution in the model that
11 best described that relationship. Agreed?

12 MR. BERGER: Yes, that is correct.
13 And there is one other component, for example, as
14 part of the model, as I recall, in its
15 development, in that the actual area affected by
16 reservoirs was initially included as a disturbed
17 habitat. But, in fact, the model performed better
18 and increased its performance by 12 percent by
19 actually including things such as hydroelectric
20 reservoirs as non-disturbed habitat. So there's a
21 number of elements that do describe why the model
22 is performing in the way in which it did. But,
23 yes, Mr. Williams, both of those are important
24 factors.

25 MR. WILLIAMS: And directing your

1 attention back to figure 2 from the executive
2 summary and the Y axis, or the axis on the
3 left-hand side for those of us who struggle with X
4 and Y, that examines the probability of observing
5 stable or positive growth at varying levels of
6 range disturbance. Would that be correct, sir?

7 MR. BERGER: Yes, that's correct.

8 MR. WILLIAMS: And if we direct our
9 attention back to that percentage of total
10 disturbance and move out to the right of that
11 figure to around the 50 percent total disturbance,
12 you'll agree with me that the insight from this
13 analysis is that the more disturbed the
14 environment is, the higher the probability that
15 stable or positive growth will be diminished.
16 Agreed?

17 MR. BERGER: Yes, that is correct.
18 And as a reminder to the participants and the
19 Commission, with respect to this disturbance
20 related to the Keeyask area, we are looking at an
21 environment that is disturbed by fire, and it can
22 range below or above approximately 30 percent over
23 time. So as those disturbances over time get less
24 and the habitat grows and provides more habitat to
25 caribou, there will be times over the long-term

1 where caribou, as compared to this model, may be
2 better off with more habitat available. And at
3 times when the fire is higher, certainly the
4 caribou will have to look for other mature
5 habitats where the areas are not burned, and they
6 will be found in areas that are obviously less
7 impacted by the fire disturbance.

8 MR. WILLIAMS: And we are agreed with
9 the proposition that the more disturbed the
10 environment, the less likely stable or growing
11 population of the SARA protected population.
12 Agreed?

13 MR. BERGER: Yes, that's correct. And
14 bringing it back to Keeyask, when we look at the
15 anthropogenic disturbance, for example, in our
16 regional study area, we are looking at a low level
17 of disturbance, at approximately 6 percent. So
18 compared to other boreal woodland caribou
19 populations in Manitoba, that's relatively as low
20 as the lowest boreal woodland caribou elsewhere.

21 MR. WILLIAMS: Just that 6 percent
22 figure, Mr. Berger, would it not be correct to
23 suggest that the Partnership's analysis of the
24 current area disturbed was in the range of
25 33.9 percent?

1 MR. BERGER: You are correct, but that
2 would include fire.

3 MR. WILLIAMS: So 33.9 percent, sir?

4 MR. BERGER: If we compare it to this
5 model alone, that is correct, sir.

6 MR. WILLIAMS: Now, if you would turn
7 to page 30, Mr. Berger, in terms of the -- you'll
8 see a heading there, Future Conditions, in terms
9 of the Environment Canada scientific assessment.
10 Do you have that, sir?

11 MR. BERGER: Sorry, could you please
12 repeat that?

13 MR. WILLIAMS: Page 30?

14 MR. BERGER: Sorry, just to step back
15 for one moment. In a broader response to the
16 answer, that 33 percent that Mr. Williams was
17 referring to and which I agreed to was for the
18 current conditions. So that is as of today. So,
19 again, as I described, with fire, those conditions
20 are going to change over time and they can be
21 either higher or lower.

22 MR. WILLIAMS: And the figure was 33.9
23 percent, sir?

24 MR. BERGER: Yes.

25 MR. WILLIAMS: Now, when we look at

1 page 30, this excerpt from Environment Canada, you
2 would agree with me that the scientific assessment
3 from 2011 employed a habitat dynamics model to
4 better understand how future changes in habitat
5 conditions within a range might affect the
6 sustainability of boreal caribou populations.

7 Agreed, sir?

8 MR. BERGER: Could you please describe
9 to me what you might mean by habitat dynamics
10 model? Are you referring to all four conditions
11 or?

12 MR. WILLIAMS: Well, sir, just first
13 of all, are you familiar enough with this report
14 to understand that they used a semi spatial
15 habitat dynamics model?

16 MR. BERGER: I understand the basics
17 of the model, correct.

18 MR. WILLIAMS: Okay. And in terms of
19 the elements of the model, in essence, they
20 examined four scenarios, including static
21 conditions, recovery only, natural disturbance
22 only, and recovery and natural disturbance.

23 Agreed, sir?

24 MR. BERGER: Agreed.

25 MR. WILLIAMS: And when they looked at

1 natural disturbance, the natural disturbance they
2 prospectively examined was fire. Agreed, sir?

3 MR. BERGER: Correct.

4 MR. WILLIAMS: And in essence, when
5 they looked at future habitat conditions, they
6 looked at the likelihood of future fires and
7 natural forest recovery as part of their analysis.
8 Agreed, sir?

9 MR. BERGER: Yes, that is correct.
10 They looked at two conditions for recovery, plus
11 natural disturbance and recovery only.

12 MR. WILLIAMS: Thank you. Mr. Berger,
13 as a general conceptual premise, can we agree that
14 when we undertake a risk assessment of a
15 population, it is important to acknowledge the
16 uncertainties relating to that current population,
17 as well as the reliability of the information
18 available, as a general premise?

19 MR. BERGER: Yes, as a general
20 premise, absolutely. And I believe that we
21 certainly did take a close look at the uncertainty
22 associated with this particular project. And one
23 of the main things we did, of course, is to take a
24 look at the summer resident population and treated
25 them as if they were, in fact, woodland caribou.

1 So when we took a look at the modeling and the
2 habitat and calving and rearing habitat losses as
3 part of this process, we took a careful look at
4 the benchmarks and thresholds as part of dealing
5 with that uncertainty. And we also assessed the
6 extent of the animals exhibiting that calving
7 behaviour. And we also took a look at the
8 collaring information that was available for
9 Manitoba Conservation to take a look at spacing
10 and whether or not those animals, in fact,
11 although we know that they were using the
12 reservoir, but we also know that they were using
13 areas outside of the reservoir. So we definitely
14 took a look at many factors to try and deal with
15 the uncertainty associated with this project.

16 MR. WILLIAMS: Staying again at a
17 general conceptual level, can we agree that
18 generally the less information available, the less
19 certainty there is to outcome, sir?

20 DR. EHNES: If I may? Since we're on
21 the topic of modeling, and Dr. Schaefer had raised
22 the question when he was here as to whether or not
23 modeling of the future fire regime should be
24 undertaken, and there has been some discussion of
25 the use of scenario analysis, scenario modeling,

1 as a way of addressing uncertainty as to the
2 future. And I'm familiar with the Celus model
3 that is mentioned in the boreal woodland caribou
4 strategy report. And when we were starting out
5 with the assessment and well into the assessment,
6 we had intended to use the more complex modeling
7 approaches to the future. And in the end, we
8 decided that they were not necessary for a number
9 of reasons.

10 There were some situations where
11 complex modeling was used. And one example of
12 that would be the shoreline erosion, predicting
13 how peat lands would respond to flooding over
14 time. That was something that was not -- there
15 were no models available for that. So there was a
16 lot of work done to understand those processes, to
17 develop those models.

18 In terms of future scenarios, once the
19 project was well understood in terms of what it
20 involved and what its spatial extent was going to
21 be, and the extent to which potential effects had
22 been reduced by the project design process and the
23 other mitigation, the effects of the project in
24 combination with other projects in the regional
25 context in terms of intactness, total terrestrial

1 habitat loss, was still relatively low. The
2 prospects for future development in this region
3 are relatively limited. We're not talking about
4 central Alberta or the Columbia basin. We're
5 talking about a place that's fairly remote.
6 There's limited infrastructure, so the pace of
7 future development and the nature of future
8 development is quite limited.

9 Taking those things in combination,
10 and looking at, for most indicators, at least for
11 the terrestrial ecosystem, we were still well away
12 from any benchmark for significant effects. The
13 regional ecosystem is nowhere near an ecological
14 tipping point. So after talking all of those
15 things into consideration, you know, we have to
16 make a judgment on what is a reasonable level of
17 effort for modeling. Do we need to do some sort
18 of complex landscape modeling like Celus, which
19 does a good job of bringing in things like
20 commercial forestry, other things that might be
21 happening scattered over the landscape. That is
22 not the situation we have here in the Keeyask
23 region. So we did use models. We used empirical
24 models that were based on information collected
25 from the proxy areas. And given the buffer that's

1 built into our estimate of project effects, and
2 that were not close to the benchmarks for most of
3 the indicators we're using for terrestrial
4 environment, and for those indicators where we are
5 close to benchmarks, that's where additional
6 mitigation was brought into the picture in terms
7 of the project. For all of those reasons, we did
8 not pursue complex modeling as a general approach
9 to future projects.

10 Certainly we modelled the future
11 effects of current projects and past projects, and
12 the future projects that were reasonably
13 foreseeable.

14 And then turning specifically to fire,
15 which is the topic we're on right now, you know,
16 we saw a very simple fire model when Dr. Schaefer
17 was here, and some of the issues with that model
18 were pointed out. But in terms of predicting the
19 future and the level of fire disturbance, if we
20 look at that same table that Dr. Schaefer had put
21 forward, we can see from the table by looking at
22 how much area burned in each year, whether the
23 level of disturbance today, or as reported in the
24 EIS, is at historic low or historic high. You
25 know, we have to keep in mind that the percentages

1 that are reported in the Environmental Impact
2 Statement are the level of disturbance in a
3 particular year. And as we know, in some years
4 quite a large area burns, but in most years it's a
5 relatively small area.

6 So looking at that table going back in
7 time, if we would have done the -- reported the
8 area burned or the level of disturbance for a few
9 years earlier, it would have been higher. And it
10 would have continued to be higher. It would have
11 bounced up and down because you get a large fire
12 and then over time, you know, those areas
13 regenerate, grow back, and other areas that are
14 younger than 40 years now age to the point where
15 they are 40 years old.

16 So that table already tells us that
17 disturbance in the past from the fire was higher
18 than it is as of the year that it's reported in
19 the EIS. And that level of disturbance goes up
20 and down. You know, there's a year where there's
21 a lot of fires, so fire disturbance goes up, and
22 then it gradually comes down. Then there is
23 another large fire year and it gradually goes
24 down. It is not quite that systematic of a
25 pattern, but that is the general pattern. So the

1 animals and the caribou in that region have
2 survived through periods when there has been a
3 higher amount of fire disturbance.

4 MR. WILLIAMS: I'm going to come back
5 to you, Mr. Berger, in just a second.

6 But, Dr. Ehnes, you suggested the
7 subject was fire but you'll recall that the
8 discussion I'm having with Mr. Berger is the SARA
9 protected species woodland caribou. Agreed?

10 DR. EHNES: Yes.

11 MR. WILLIAMS: And sir, what you have
12 just confirmed to us is that in terms of trying to
13 assess the impacts upon this SARA protected
14 species, the Partnership did not undertake a
15 complex prospective modeling such as the habitat
16 dynamics model would, including fire. Agreed?

17 DR. EHNES: We did consider the
18 effects of fire throughout the assessment, and
19 that fire regime analysis was a component of what
20 was considered for the -- well, I'll let
21 Mr. Berger speak to the caribou.

22 MR. WILLIAMS: Let's be clear and
23 answer my question.

24 DR. EHNES: Sure.

25 MR. WILLIAMS: You did not undertake a

1 prospective habitat dynamics model with regard to
2 caribou habitat that included a prospective look
3 at fire akin to what Environment Canada did.

4 Agreed?

5 DR. EHNES: I can speak to prospective
6 habitat modeling and fire modeling, Mr. Berger
7 will have to speak to the caribou component of
8 your question.

9 Yes, we considered doing it but deemed
10 that it was not necessary in the context of the
11 cumulative effects in the region.

12 MR. WILLIAMS: Mr. Berger, you did not
13 do that?

14 MR. BERGER: No.

15 MR. DAVIES: I'd just like to add to
16 that. When we first started the presentation, we
17 said that there were five different ways that we
18 collected information for this program. The first
19 was scientific studies, second, Aboriginal
20 traditional knowledge, third was the use of
21 proxies, fourth was historic information and the
22 fifth was models. And we said that we tried to
23 use more than one wherever possible, but rarely
24 did we use all five of them.

25 In terms of scientific studies, we

1 conducted one of the longest study programs, or
2 the longest study program that Manitoba Hydro and
3 the Partnership has conducted to date. It was
4 conducted in a culturally sensitive manner. We
5 utilized the Aboriginal traditional knowledge and
6 the local knowledge from the people that we worked
7 with. We used Stephens Lake as a proxy. Historic
8 information to the extent that it was available.
9 And you just talked about models. So there were a
10 number of knowledge sources that were used, not
11 using one specific model from one specific area
12 does not necessarily mean that there was a lack of
13 information.

14 MR. WILLIAMS: I'll come back to you
15 in one second, Mr. Berger.

16 But, Mr. Davies, you are in no way
17 suggesting that a habitat dynamics model, modeling
18 the prospective impacts of fire, is in any way
19 culturally inappropriate or insensitive, are you,
20 sir?

21 MR. DAVIES: No, I was referring to
22 the ability to tag, or collar rather -- being a
23 fisheries biologist we call it tag -- but collar
24 caribou and follow it was something that was not
25 culturally acceptable to the First Nations at

1 first.

2 MR. WILLIAMS: Okay. Now, Mr. Berger,
3 I believe you have confirmed that you did not
4 conduct with regard to the SARA protected species
5 a habitat dynamics model which would have included
6 prospective impacts from fire disturbance.
7 Agreed, sir?

8 MR. BERGER: That is correct. Nor
9 could we have actually followed the actual natural
10 disturbance recovery portion of the model as that
11 information is not contained within the science
12 reports.

13 MR. WILLIAMS: And you also didn't
14 conduct a more simplistic analysis using Monte
15 Carlo simulations of the prospective impact of
16 fire combined with other disturbances on this SARA
17 protected species. Agreed?

18 MR. BERGER: One moment to confer with
19 my colleague? Yes, you are correct, that no Monte
20 Carlo simulations were conducted as part of it.
21 What we did do is generate the Environment Canada
22 model based on current conditions. In addition,
23 we also added future projects to that model to see
24 what further anthropogenic changes there could be
25 as a result of those future projects, which is

1 something that Environment Canada doesn't do with
2 their models.

3 MR. WILLIAMS: What you did not
4 include was prospective fire?

5 THE CHAIRMAN: Mr. Williams, I just
6 need a little help here. What's a Monte Carlo
7 simulation?

8 MR. WILLIAMS: Dear Lord.

9 THE CHAIRMAN: Anything to do with
10 gambling?

11 MR. WILLIAMS: Mr. Berger, or
12 Dr. Ehnes, you can help me out here, but Monte
13 Carlo simulations are a standard statistical
14 approach, en vogue for the last 20 years, in which
15 someone trying to assess risk randomly generates a
16 thousand or 10,000 variables to get a prospective
17 look at possible future outcomes. Can you do
18 better than that, I hope?

19 DR. EHNES: Well, I can add to that.
20 Essentially, if you have a model that predicts an
21 outcome and it has input variables that go into
22 that model to produce the outputs, a Monte Carlo
23 approach randomly selects the value of those
24 inputs, runs it into the model, runs the model,
25 produces a prediction, and then does that a

1 thousand times.

2 So the assumption is if you are
3 randomly selecting from the possible input values,
4 you're getting a probability distribution of
5 outcomes using that particular model, assuming
6 it's a realistic model and a suitable model and
7 all kind of other assumptions.

8 THE CHAIRMAN: Thank you.

9 MR. WILLIAMS: Thank you. And
10 Mr. Chair, I just want to be clear. I shouldn't
11 have used those words, but I wasn't commenting
12 upon the question, I was commenting about the
13 challenges of trying to describe it in a question.

14 THE CHAIRMAN: I accepted that.

15 MR. WILLIAMS: Mr. Berger, just to
16 confirm, in your prospective analysis, not
17 included was the impact of future fire
18 disturbance?

19 MR. BERGER: What was included in the
20 understanding of how this model works is the work,
21 as Dr. Ehnes described, an understanding of the
22 fire within both the zone five and zone six
23 regional study areas. And with that further
24 understanding, based on how those changes may
25 occur either below or above what that disturbance

1 regime for fire might be. And as I had indicated
2 before, in this northern environment, and as
3 Dr. Ehnes described, is that the caribou have
4 dealt with these lows and highs over time. So
5 that is what we used to understand the fire
6 disturbance portion of it, without running any
7 sort of further simulations on it.

8 MR. WILLIAMS: Okay, thank you.

9 Can we move to a different aspect of
10 uncertainty? Mr. Berger, I believe in your
11 evidence -- and sir, just to refresh your memory,
12 I will use sedentary ecotype interchangeably with
13 SARA protected caribou. But, sir, in your
14 evidence a few weeks ago now, you indicated that
15 the sedentary ecotype, its range can be in the
16 hundreds or thousands of square kilometres.
17 Agreed?

18 MR. BERGER: Yes, as part of the
19 sedentary ecotype as described for the boreal
20 woodland caribou, it can be hundreds, thousands,
21 and if we consider that the collared Pen Islands
22 animals, that the good work that Manitoba
23 Conservation and Water Stewardship and the
24 resource management boards have been conducting
25 since 2010, if we understand that some of those

1 animals, in fact, were calving, using solitary
2 calving behaviours, their animal range as defined
3 by eight collared animals is about 41,000 square
4 kilometres. So understanding that the hundreds to
5 thousands, if we apply our understanding to
6 potential boreal woodland caribou, those ranges in
7 fact could be substantially larger as well, and we
8 have to understand that as part of the Keeyask
9 project.

10 MR. WILLIAMS: Thank you for that.
11 And when we're trying to understand population
12 trends for these solitary calvers, would it be
13 fair to say that one of the challenges we have,
14 sir, is the relatively solitary habits?

15 MR. BERGER: If I can refresh the
16 Commission's memory as of a few weeks ago, yes, I
17 did agree with Mr. Williams, that the solitary
18 calving behaviours is of paramount importance.
19 But we do have to understand the spacing of that
20 solitary calving behaviour as well.

21 I believe I indicated to the
22 Commission that some islands in the lakes
23 certainly have more than one caribou on them. I
24 believe I may have said. And if I haven't said
25 it, I will put this forth, that there are also

1 moose on those same islands in Stephens Lake, so
2 that spacing away behaviour isn't entirely similar
3 to what most of the literature does say. So there
4 is certainly separation of moose and caribou on
5 those islands as a spacing away behaviour, because
6 those islands don't have any predators.

7 And what we have also seen from the
8 collaring information and the importance of the
9 spacing away behaviour, and the solitary calving
10 behaviour, apart from Stephens Lake, is that
11 numbers of caribou are using those island
12 complexes, as I pointed out in the presentation.
13 So equally as important, these areas outside of
14 the reservoir itself do have caribou on them, and
15 there is instances where we have information on
16 those solitary calving behaviours.

17 MR. WILLIAMS: Mr. Berger, just to
18 make sure you heard my question. Generally
19 speaking, a challenge in getting a handle on the
20 population trends of the sedentary ecotype flows
21 from their solitary behaviour. That makes them
22 harder to count. Agreed?

23 MR. BERGER: Yes, certainly it does
24 make it harder for us to count these caribou based
25 on the behaviours such as the solitary calving

1 behaviour. But there are two, two methods in
2 which we can in fact do that. So with respect to
3 understanding what the numbers of animals might
4 have been on those islands, and as part of the
5 information requests, and as part of the EIS, we
6 did describe the relative population at between 20
7 and 50 animals on the islands and lakes alone.
8 And further to CEC 37 A, I believe, we estimated
9 what that population might have been over a
10 broader regional study area at approximately 150
11 caribou or so, being a conservative estimate of
12 those animals. It's a little bit difficult in our
13 area to count those animals because of the influx
14 of the coastal animals when they do come in, in
15 winter.

16 MR. WILLIAMS: Sorry, Mr. Berger, I
17 didn't mean to interrupt.

18 Speaking specifically of the summer
19 resident caribou, sir, is the Partnership
20 confident they have an accurate count of the
21 reproductively active females? Speaking
22 exclusively of the summer resident caribou.

23 MR. BERGER: We have two sources of
24 information for the reproductively active females.
25 That being with respect to the calves that were

1 detected on the islands and lakes and the sparsely
2 treed peat lands between the work that we did in
3 2003, '05, '09, '10, '11, '12, and where we're
4 continuing to monitor, we do have information on
5 the relative numbers of reproductive females using
6 the habitat in our project study area.

7 As well, we did take a look at the
8 initial information provided, based on the
9 collaring data in 2010 and '11. And understanding
10 that the sample size was low at that time and it
11 has been furthered since then, we do have an
12 understanding of some of those reproductive
13 females as well.

14 MR. WILLIAMS: Mr. Berger, confidence
15 is a term of statistical art; is it not?

16 MR. BERGER: Yes.

17 MR. WILLIAMS: Is the corporation
18 confident it has an accurate representation of
19 reproductively active females?

20 MR. BERGER: Currently, what we do
21 have is what I just described. We do not have,
22 although we don't have a high level of detail as
23 to what the recruitment and mortality might be for
24 this particular population, and there is some
25 level of uncertainty, moving forward with respect

1 to monitoring the potential effects of the
2 project, that information, and additional
3 information such as recruitment and mortality as
4 part of the monitoring program can be obtained. I
5 believe we have more than enough information to
6 conduct this Environmental Impact Statement, and
7 understand with respect to all the information
8 that was gathered therein with respect to caribou,
9 we certainly had confidence in that respect for
10 all of the information collected.

11 MR. WILLIAMS: Sir, using the term
12 confidence in the statistical sense, is the
13 corporation confident it has an accurate handle on
14 the recruitment of females into the population?

15 MR. BERGER: If you are referring to
16 such things as the evidence collected as part of
17 future monitoring, and if you are referring to
18 such things as potential power analysis, those
19 types of things, in fact, can be worked into and
20 incorporated into the future monitoring. And that
21 information, if needed, can be collected.

22 MR. WILLIAMS: I'm talking about
23 today, sir. And I understand your answer for the
24 future, but in terms of today, is the corporation
25 confident in the statistical sense that it has, in

1 terms of the level of recruitment of females into
2 this population of summer resident caribou?

3 MR. BERGER: In a general principle,
4 with respect to the literature and understanding
5 the parameters behind recruitment, we do have an
6 understanding of what that might be.

7 With respect to the 20 to 50 animals,
8 and more animals that may be located within our
9 area of interest, we do not have that specific
10 level of information.

11 MR. WILLIAMS: Okay. Thank you.

12 Dr. Ehnes, it appears on page 6 of
13 your slides, you probably, I think you'll remember
14 this quote:

15 "It's the opinion of this, the
16 terrestrial team, that fire is the
17 dominant natural force that changes
18 ecosystems in Northern Manitoba."

19 Agreed?

20 DR. EHNES: Agreed.

21 MR. WILLIAMS: And in your terrestrial
22 assessment, you candidly pointed out that a single
23 large and/or severe fire could substantially alter
24 habitat composition over the long term, which
25 could alter many of the terrestrial environmental

1 predictions. Agreed?

2 DR. EHNES: I don't agree. During the
3 cross-exam of Dr. Schaefer, when he was here, it
4 was pointed out that that was a misquote from the
5 EIS, which I believe he acknowledged. Those words
6 are in the EIS, but the first half of the sentence
7 is missing. That is referring to a human caused
8 fire, not a natural fire. And yes, if the project
9 causes a large fire that would not otherwise
10 occur, that would be of great concern. But large
11 natural fires are part of the disturbance regime.

12 MR. WILLIAMS: Fair enough. Can we
13 agree that the fire regime is highly dependant
14 upon climate?

15 DR. EHNES: Yes, we can agree that's
16 one of the factors, yes.

17 MR. WILLIAMS: And can we agree that
18 if one were to survey the scientific literature in
19 terms of predicting future effects of climate
20 change on fire regime and processes in the
21 Canadian boreal forest, that the reported trends
22 include higher fire activity in the regional study
23 area?

24 DR. EHNES: The literature documents
25 or talks about trends across the Canadian boreal

1 and some of the factors that drive those trends.
2 It's generally accepted, or I think the consensus
3 is that evapotranspiration is driving the level of
4 fire disturbance. There's not unanimity in that.
5 And I believe in past testimony, I have talked
6 about the relationship between evapotranspiration
7 and fire.

8 There also have been long-term studies
9 that have looked at fire disturbance patterns over
10 two to 300 years in the continental boreal, and
11 they reported a long-term decline in the rate of
12 fire disturbance. So it certainly is not clear,
13 but the consensus is that evapotranspiration is
14 the key driver.

15 MR. WILLIAMS: Sir, I didn't think
16 this would be contentious, but if I were to turn
17 to page 127, chapter 2 of your terrestrial report,
18 would I not see the suggestion that the reported
19 trends include higher fire activity in the
20 regional study area attributed to climate change?
21 Section 2.5.3.1?

22 DR. EHNES: Okay. Your question was
23 referring to past trends or future trends? This
24 section is talking about the past trend in fire
25 disturbance.

1 MR. WILLIAMS: Sir, in terms of the
2 Partnership's evidence, it is aware of numerous
3 scientific publications documenting the effects of
4 past climate change and predicting future effects
5 of climate change. Agreed?

6 DR. EHNES: Sorry, could you say that
7 again?

8 MR. WILLIAMS: In terms of the
9 Partnership's terrestrial evidence, it is aware of
10 scientific publications documenting the effect of
11 past climate change and predicting future effects
12 of climate change. Correct?

13 DR. EHNES: Agreed.

14 MR. WILLIAMS: And you discussed that
15 evidence in this section of your report. Agreed?

16 DR. EHNES: Yes.

17 MR. WILLIAMS: And is not the
18 conclusion of this section, the fact that the
19 reported trends include higher fire activity in
20 the regional study area?

21 DR. EHNES: In terms of what's
22 happened historically, correct.

23 MR. WILLIAMS: Mr. Berger, going back
24 to you and the SARA protected species of caribou,
25 it would be accurate to say that within the

1 current literature relating to boreal, SARA
2 protected boreal woodland caribou, Callaghan, for
3 example, they have identified weather and climate
4 change as affecting several aspects of boreal
5 caribou ecology in a way that may magnify the
6 principle cause of decline. Agreed?

7 MR. BERGER: You indicated Callaghan?
8 Would you have a reference available for me to
9 confirm what you were saying with respect to that?

10 MR. WILLIAMS: Certainly, sir, if you
11 wanted to look at pages 16, 17 or 19 of Callaghan.
12 That's a document you are familiar with, correct,
13 sir?

14 MR. BERGER: Yes, I believe I am
15 familiar with that. But with respect to his
16 statements, and weather and climate, and subject
17 to check, I do believe that I recall that climate
18 and weather can certainly affect the future
19 prospects for caribou persistence.

20 MR. WILLIAMS: And within the caribou
21 literature, indeed, there is a concern that
22 climate change, particularly greater weather
23 variability, may increase the frequency and
24 severity of wild fires. Agreed?

25 MR. BERGER: If Dr. Ehnes would have

1 anything to add to that? Yes, I would agree that
2 the variability of those changing climate
3 conditions can certainly add stressors to caribou
4 populations when they occur.

5 MR. WILLIAMS: Just last couple of
6 questions for you, Mr. Berger. You are aware that
7 the Environment Canada's scientific assessment
8 from 2011 had a panel of scientific advisors.
9 Were you aware of that, sir?

10 MR. BERGER: Yes.

11 MR. WILLIAMS: Am I correct in
12 suggesting that you were not one of those
13 advisors?

14 MR. BERGER: Yes.

15 MR. WILLIAMS: Mr. Chair, I have no
16 further questions.

17 THE CHAIRMAN: Thank you,
18 Mr. Williams.

19 Just before we leave this subject, I
20 have a couple of quick questions. And then I
21 think we may take a break and the panel will
22 consider what, if any, questions we have to ask.
23 But before we take the break, and this sort of
24 follows on the line of Mr. Williams' questioning
25 this morning, but it's probably much simpler and

1 hopefully a much simpler response. Am I correct
2 in assuming that the Partnership, in following
3 western scientific knowledge, has not yet accepted
4 or determined that the summer resident caribou are
5 boreal woodland caribou? Is that correct?

6 MR. BERGER: With respect to the EIS,
7 all conditions in fact were looked at, including
8 the perspective of Manitoba Conservation and their
9 not being boreal woodland caribou. But the
10 Partnership and our First Nations partners have
11 indicated there are local woodland caribou there.
12 We have looked at the calving evidence very
13 carefully, they are calving solitarily, as part of
14 our assessment and as part of our benchmarks. And
15 certainly that's why we took such a precautionary
16 approach and looked at it from the perspective of
17 woodland caribou.

18 THE CHAIRMAN: But you haven't
19 accepted, with any finality, that they are
20 woodland caribou?

21 MR. BERGER: There would be
22 potentially legal requirements as part of that
23 understanding. And certainly with respect to
24 Environment Canada and Manitoba Conservation,
25 there are no known woodland caribou populations

1 there in the region. So we did, in fact, consider
2 that, but we considered woodland caribou,
3 absolutely.

4 THE CHAIRMAN: And you mentioned legal
5 requirements or implications. Is that simply
6 SARA, or are there other legal implications?

7 MR. BERGER: I believe that would be
8 both for SARA and the Manitoba Endangered Species
9 Act.

10 THE CHAIRMAN: Yes.

11 MR. BERGER: And as a point of
12 clarification, if I might add, the Pen Islands
13 coastal caribou, also the forest dwelling
14 ecotypes, are not listed as threatened by either
15 the Ontario Ministry of Natural Resources,
16 Environment Canada or by Manitoba Conservation.
17 And just to avoid maybe potential confusion with
18 part of the Shamattawa presentation, we will be
19 filing into evidence regarding the designation of
20 the woodland caribou on the Ontario side of the
21 border, and with respect to their potential
22 declines or increases. And I'm just talking about
23 the Pen Islands caribou. Certainly the recent
24 historic evidence is to suggest that they are
25 increasing, however there are potential issues

1 with respect to harvest and sustainability. And I
2 just would have liked to point that out to the
3 Commission.

4 THE CHAIRMAN: Thank you, Mr. Berger.
5 We'll take a break until about 11:00 o'clock. As
6 I noted, the panel will look at our questions and
7 see what any remaining questions we might have and
8 we'll address them at that time.

9 (Proceedings recessed at 10:44 a.m.
10 and reconvened at 10:59 a.m.)

11 THE CHAIRMAN: Okay. Could we come
12 back to order, please.

13 We have a few questions from members
14 of the panel. I'm just going to start at the far
15 left end and go down the line. So, Mr. Shaw?

16 MR. SHAW: Mr. Berger, on behalf of
17 the Partnership, could you outline its plans for
18 the long-term monitoring of caribou in the Keeyask
19 area?

20 MR. BERGER: Certainly, one moment,
21 please.

22 As described in the terrestrial
23 environment monitoring plan draft, there are
24 several elements that are proposed to be
25 monitoring. Would you like me to cover all of

1 them or would you like me just to describe maybe
2 the caribou monitoring?

3 MR. SHAW: Caribou would be fine.

4 MR. BERGER: Okay. So with respect to
5 the construction portion of it, for the caribou
6 populations and trying to describe when different
7 types of caribou come into the area or not, there
8 are plans for aerial surveys to be conducted as
9 part of the project related monitoring. And
10 those, the timing of that is of course in winter,
11 every couple of years. We are going to focus
12 heavily on the calving and rearing and habitat use
13 elements. As described, we are going to be
14 conducting tracking surveys.

15 And one of our working hypotheses is
16 that there will be a loss of affected habitat as a
17 result during the construction stage, and caribou
18 may be affected from two to four kilometres away
19 from the generating station. So we'll take a look
20 at whether or not that in fact will occur, and
21 over operation how long it takes for those caribou
22 to return.

23 And we are also going to be taking a
24 look at mortality as a result of the resource use
25 portion of it to gain information from there. As

1 well, we can monitor some elements of mortality
2 with respect to the aerial surveys that are going
3 on.

4 During operation, again, the caribou
5 populations will be monitored using aerial
6 surveys, the calving and rearing habitat use and
7 the mortality.

8 Now, I might describe to the
9 Commission that in 2010, with the mammals working
10 group, we did take a look at whether or not it
11 would be good to conduct a radio collaring
12 program. Right from the get-go, that was in fact
13 discussed. And part of the problem with this
14 particular area is that because so many caribou
15 come in and out of the project area, it's quite
16 difficult to try and target a small population of
17 resident summer caribou. So what we had proposed
18 at that time is to look at collaring the animals
19 which are calving on Stephens Lake proper, and
20 there are techniques to do that. But with respect
21 to Manitoba Conservation, who participated in that
22 particular workshop, it was left such that we
23 could not collar the animals using that particular
24 technique, it was recommended against it.

25 As well, some portion of our project

1 Partnership also indicated to us that that form of
2 collaring was disrespectful to the animals. So
3 there were, in fact, project advisors and others
4 that did definitely want that collaring program to
5 move forward. But considering all elements,
6 including Manitoba Conservation's advice, as well
7 as other concerns, we did not move forward with
8 the collaring program.

9 MR. SHAW: What was the rationale
10 given by Manitoba Conservation for not wanting to
11 do that?

12 MR. BERGER: As part of -- I shouldn't
13 speak on behalf of Manitoba Conservation, I'd
14 leave it for them to answer, but what I do recall
15 and what I can tell you is that during the calving
16 period, and I wholly agree that that time is
17 particularly sensitive to the raising of those
18 calves, and it was decided that in order to push
19 them off of the islands into the lakes, lasso
20 them, haul them back onto the shore and collar
21 them in that event, especially cows with calves,
22 would put undo stress on that particular
23 population.

24 And since working with that
25 Conservation, in fact, we have changed -- the

1 Partnership has changed the information gathering
2 methods such that we are avoiding actually going
3 on to the calving period, you know, during the
4 main part of the calving period. So we are in
5 fact tracking and putting on trail cameras prior
6 to the caribou actually going onto the islands,
7 and then waiting until the calves are suitably old
8 enough in July to do our follow-up tracking and
9 trail camera work.

10 MR. SHAW: What about doing the
11 collaring in the fall during the rut?

12 MR. BERGER: It's very difficult
13 seeing caribou on the landscape during the summer
14 period, unless you know exactly where they are.
15 The rut is during the October period in general.
16 Usually there are no snow conditions, so it would
17 be hard to find animals that way, it would be very
18 inefficient.

19 MR. DAVIES: Can I just add to that if
20 I could?

21 There is a number of other monitoring
22 activities that are also going on in the same
23 area. And the Partnership is one among many who
24 have ongoing and substantive management and/or
25 monitoring roles.

1 With respect to caribou in the region
2 as a whole, and I'm just reading from one of the
3 documents that I have here, range wide management
4 efforts by provincial and federal governments, and
5 stakeholder representation on resource boards,
6 including the Beverly and Qamanirjuaq Management
7 Board, the Northeastern Caribou Committee, and the
8 Split Lake, Fox Lake and York Factory Resource
9 Management Boards are working to manage and
10 monitor the risks related to range wide cumulative
11 effects associated with harvestable caribou
12 populations -- population is working to develop a
13 process that allows for coordination of its
14 activities with those of others involved in
15 long-term caribou monitoring and management in the
16 region as a whole.

17 MR. SHAW: Thank you. Did I
18 understand you to say that the plan for long-term
19 monitoring sort of started up in 2010, Mr. Berger?

20 MR. BERGER: The long-term monitoring
21 started up in 2010?

22 MR. SHAW: Well, you mentioned 2010 as
23 a date that I thought something was initiated.

24 MR. BERGER: Well, at that time, when
25 we're thinking overall about potential scientific

1 design and what the potential project effects
2 might be, you are thinking about long-term
3 monitoring. But the terrestrial effects
4 monitoring plan in how to move forward with
5 respect to understanding what the potential
6 effects of the project might be, that's more
7 recent. But we did consider collaring. And with
8 respect to the work that Conservation and the
9 management boards are currently doing, there may
10 be an opportunity more globally to tap into that
11 particular collaring program. And the
12 Partnership, through the monitoring advisory
13 committee, would certainly consider using and
14 understanding the, you know, the radio collaring
15 relationships that have already been developed.
16 And we'd be open to something like that.

17 MR. SHAW: What resources would the
18 Partnership bring to the table in terms of that
19 type of initiative?

20 MR. BERGER: Well, as Mr. Davies was
21 describing concerning future monitoring, we are
22 coordinating our Partnership efforts, as described
23 in the EIS and CEA summary. And we have, in fact,
24 now reached an agreement and have a draft terms of
25 reference with respect to how we would like to

1 proceed with those types of contributions.

2 MR. SHAW: Has that been filed?

3 MR. BERGER: We are currently now
4 reviewing that with the Partnership, as well as it
5 has been submitted to the province, because it
6 will require their participation. And as such, we
7 are hopeful that our first meeting is going to be
8 taking place earlier in the new year. So there is
9 a mechanism in place for exactly what you are
10 asking us. And that's the type of thing that we
11 can use as a forum to see what initiatives might
12 be going forward with respect to all aspects of
13 monitoring currently described in the draft
14 terrestrial monitoring plan.

15 MR. SHAW: Very good. Thank you.

16 THE CHAIRMAN: Is that it?
17 Ms. Bradley?

18 MS. BRADLEY: All right. Good
19 morning.

20 Based on the terrestrial environmental
21 knowledge or other information, what was the
22 degree of use of Stephens Lake area in the summer
23 by caribou before impoundment? What are you
24 anticipating there?

25 MR. BERGER: To clarify, you're asking

1 me what the degree of use was in Stephens Lake
2 prior to impoundment?

3 MS. BRADLEY: Yes. What information
4 do you have current and what are you projecting?

5 MR. BERGER: Okay. Historically, our
6 project partners with the Aboriginal traditional
7 knowledge describe the use of the area by caribou,
8 and certainly with respect to Manitoba
9 Conservation and Water Stewardship's information
10 prior to 1990, there were the Nelson Hayes caribou
11 there.

12 The use of the area was generally
13 described as being higher historically prior to
14 the impoundment of Stephens Lake. And between
15 1974 and about 1990, we have little documentation
16 of caribou use.

17 Since 1990, they had been periodically
18 using the islands in Stephens Lake, and the years
19 that we sampled those islands, the variability of
20 use ranges, I believe I stated from about 10 to
21 50 percent, which not only for a hydroelectric
22 reservoir but for just about anywhere else in
23 Manitoba, this is considered to be high use. It's
24 a good area. That is in addition to the known
25 caribou use apart from the islands in Stephens

1 Lake. So there are caribou distributed widely
2 over the landscape and they are using these
3 sparsely treed peat bogs as I described.

4 In terms of the future, we are
5 predicting, during the construction period, a
6 decrease of habitat effectiveness within two to
7 four kilometres of the generating station, which
8 would be monitored, and we would expect that there
9 may be some loss of effective habitat, 500 metres,
10 a thousand metres around these types of features
11 in the future. But caribou are anticipated to
12 come back. And as I have demonstrated in the
13 presentation, there are currently caribou using
14 habitat adjacent to the existing generating
15 station. So that's some proxy information that we
16 have used to improve our future predictions.

17 MS. BRADLEY: Okay. So a quick
18 further to that, in Stephens Lake and Gull Lake,
19 there are birthing islands?

20 MR. BERGER: I'm sorry, I didn't hear
21 the last part of your question?

22 MS. BRADLEY: There are birthing
23 islands in these lakes for the caribou?

24 MR. BERGER: Yes, that is correct.

25 MS. BRADLEY: And what is the

1 projected effect in terms of loss for the birthing
2 islands?

3 MR. BERGER: In Stephens Lake alone?

4 MS. BRADLEY: Both.

5 MR. BERGER: For Stephens Lake and
6 Gull Lake projections? The total loss of habitat
7 projected for the Gull Lake area, or the future
8 Gull Lake reservoir, is a total of 302 hectares.
9 That includes -- and that's the physical habitat
10 loss only, so that includes peat land complex, as
11 I believe, about 69 hectares, as well as the
12 portions of the existing islands within Gull Lake.
13 But as I indicated in my presentation, there will
14 be replaced, albeit with smaller islands, but
15 there will be more islands in Gull Lake to select
16 from.

17 I would have to get back to you on the
18 potential loss of effective habitat in Stephens
19 Lake. But in Stephens Lake we aren't projecting
20 any physical losses or changes of those existing
21 islands within Stephens Lake.

22 MS. BRADLEY: Thank you. A further
23 question, would you agree that the caribou seeking
24 the calving islands or areas would likely avoid
25 areas of large disturbance activity such as the

1 construction sites?

2 MR. BERGER: Yes, that's certainly
3 what we're predicting as part of the construction
4 related activities, that those sensory
5 disturbances that the caribou have with respect to
6 people and machinery and so on and so forth,
7 that's what I mean by loss of effective habitat.
8 So there would be a zone whereby caribou may
9 exclude themselves, and they would look for
10 alternate habitat that would be available to them,
11 either in the islands in Stephens Lake, or in
12 sparsely treed calving complexes. And that would
13 be temporary during the construction period, and
14 we do anticipate that caribou would return.

15 MS. BRADLEY: So to follow up on that,
16 are there findings on how far away caribou seeking
17 calving areas would want to be from such
18 disturbances?

19 MR. BERGER: As Dr. Schaefer had
20 described, as well as information that we do have
21 from Wuskwatim, for example, adjacent to the
22 access road there was a loss of effective habitat
23 of two kilometres. But with respect to site
24 fidelity, because caribou can move, I believe the
25 average site fidelity is about 23 kilometres. So

1 that's where, if a cow ends up on an island and it
2 happened to be disturbed, on average it could seek
3 out an island in a bog or an island in a lake of
4 about 23 kilometres. But we do have some limited
5 information from conservation collars. And the
6 site fidelity range that we have from the limited
7 number of collars is from two to 60 kilometres.

8 So you can imagine they do have some
9 flexibility. But there is site fidelity and they
10 have, you know, a limited ability to move but they
11 do have like 23 or more kilometres that they can
12 search for suitable habitat.

13 MS. BRADLEY: And further to that one
14 then, are there any potential disturbance overlaps
15 with Conawapa?

16 MR. BERGER: One moment to confer,
17 please? Thanks. To clarify your question, you
18 are interested in the summer residents or are you
19 interested in all caribou?

20 MS. BRADLEY: I'm sorry, repeat that
21 please?

22 MR. BERGER: Are you interested in an
23 answer with respect to summer residents or are you
24 interested in the overlap of Conawapa for all
25 caribou?

1 MS. BRADLEY: I'm interested in the
2 whole.

3 MR. BERGER: In the whole?

4 MS. BRADLEY: The entire.

5 MR. BERGER: I'll provide you with a
6 two-part answer.

7 MS. BRADLEY: Thank you.

8 MR. BERGER: With respect to the
9 summer residents, certainly the range that was
10 considered were zones five and six, which did not
11 include Conawapa. However, we did consider the
12 overlap such as the sensory disturbances related
13 to the construction of, you know, potential future
14 Bipole and things like that. And we also know
15 from filing CEC 37 A, that with the radio collared
16 animals as part of the Bipole project, if you look
17 at a broader area, those animals are -- the summer
18 resident animals, when I described the 41,000
19 square kilometre range, do overlap with Conawapa.
20 So also we have further information in CEC 103 A
21 with respect to Conawapa overlap.

22 With respect to the Pen Island animals
23 coming through, certainly we have to consider the
24 population, where does this population travel to
25 or go? And that range is quite considerable into

1 Ontario and into Manitoba, generally, usually
2 during late fall and in the winter period. So
3 those particular animals could be subject to
4 broader related disturbances.

5 However, when we do take a look at
6 what our thresholds and benchmarks might be for
7 all caribou, we are looking at things such as
8 habitat loss as measured by linear feature density
9 and fragmentation. And those particular effects
10 east of the study area tend to become smaller than
11 with respect to the Keeyask regional study area.

12 MS. BRADLEY: Okay. One last
13 question. Has the area from the 2013 fires, I
14 believe that's, what, about 100,000 hectares or
15 so, been incorporated into the percent total
16 disturbance? And if it has, then what would the
17 current total now be for the regional study area?

18 MR. BERGER: If I may? For caribou,
19 the 2013 fire has not been incorporated into the
20 percent total disturbance. And I would ask that
21 Dr. Ehnes expand on our understanding of the 2013
22 fire and what those effects might be.

23 DR. EHNES: Yes. I mentioned earlier
24 in testimony that some of those fires were still
25 burning into late summer. And since then, we have

1 been able to acquire satellite imagery for two of
2 the fires. And from that imagery, we have been
3 able to map how much of the area inside of the
4 disturbance -- or inside the polygon that Manitoba
5 Conservation produces that was actually burned.
6 Inside that polygon, you've got water and then
7 you've got the area skipped over. So in two of
8 those fires, about 70 percent of the area burned.
9 And using that average area burned, applying it to
10 the other fires, we have come up with an estimate
11 of the total area burned, which will be updated
12 once we have satellite imagery for the other
13 fires. Part of the problem was there was a lot of
14 cloud in the fall. So on that basis, the total
15 area disturbed will be updated.

16 What I was trying to illustrate
17 earlier, when we report disturbance, it's always
18 for a particular year or a particular point in
19 time because fires -- large fires occur, across
20 the boreal 3 percent of the fires are responsible
21 for 97 percent of the area burned is the rule of
22 thumb. So it's the really big fires that happen
23 in a small proportion of the years that account
24 for the majority of the area burned.

25 So if we look at the information that

1 was included in the EIS, that percentage of the
2 area burned was as of -- I don't recall, subject
3 to check, it was either 2008 or 2010. And the
4 years before that, the area that was burned was
5 less than average. So the amount of disturbance
6 in previous years was higher -- or the amount of
7 fire disturbance -- I'm trying to find a good way
8 of explaining this -- the amount of fire
9 disturbance had been declining over time up until
10 the year when it was reported in the EIS. So this
11 pattern I talked about, large fires, percentage
12 disturbed goes up, then it gradually goes down,
13 jumps up again.

14 So this 2013 was one of those years
15 where it jumped up again. And if you look at a
16 map of where the fires occurred and if you go back
17 to -- I have a slide here of fire history, if we
18 could pull that up? Slide number 7, please?

19 So this shows areas burned by decade
20 in which the fire occurred. The large fires that
21 are right in the Keeyask area, they are in the
22 areas where there hasn't been recent fire. So the
23 pattern there is this shifting mosaic of areas
24 burned. They get older over time. And as new
25 areas burn, the areas that burned a long time ago

1 are -- or that burned recently are getting older
2 and then coming into that greater than 40-year age
3 class.

4 MR. BERGER: So one might imagine for
5 caribou, looking at this same map, that there are
6 areas predominantly on the south side of the
7 Nelson River that are of older age classes, where
8 caribou would have more of a tendency to live and
9 utilize habitat. And we do know from the
10 collaring information that we have available that
11 a lot of the animals of those limited sample size
12 of animals are moving further to the east.

13 And as you can tell also from the fire
14 map in the yellow/beige colour, that those are the
15 areas that are of older age classes that caribou
16 would have a tendency to use more. So the
17 caribou, just with respect to the fire, will find
18 or shift their ranges over time, as Dr. Schaefer
19 described, with fire. So they will move.

20 And you can see it demonstrated on
21 this area that there are many areas within the
22 Keeyask region and outside of the region that are
23 available to caribou to move and to utilize as
24 habitat.

25 MS. BRADLEY: Thank you for that very

1 full response. I think it's very important for
2 the work here and for us on the panel to have the
3 updated information, because that was such a very
4 large burn and the impact will be notable. So I
5 believe it is important that we do have an updated
6 assessment of the sustainability of the caribou
7 due to the event this past summer.

8 THE CHAIRMAN: Before I turn to
9 Mr. Nepinak, just following on Ms. Bradley's last
10 comment, when do you think you might have that
11 update done?

12 DR. EHNES: I can speak to the fire
13 disturbance itself. I think we can have that in
14 fairly short order, within the next week or two.

15 I'll pass the mic to Mr. Berger about
16 the caribou analysis.

17 MR. BERGER: Certainly it's important
18 to understand where this particular fire is. And
19 as part of the project, we would expect as part of
20 the natural disturbance regime, for caribou to
21 shift from those particular areas. We described
22 and captured that existing fire regime within the
23 Environmental Impact Statement. And as I
24 described to you in testimony, that there will be
25 times where the fire regime will certainly be

1 higher, and it will be certainly lower over time.
2 So I think moving forward, maybe with monitoring
3 and developing those monitoring plans, it will
4 become part of the information needed to look at
5 caribou and where they might shift to.

6 So with respect to understanding and
7 maybe coming up with a number of how the current
8 disturbance regime is with the 2013 fire, that
9 certainly could be done. And I would have to
10 confer, and given a time estimate needed for that,
11 but it wouldn't take very long to do. If that's
12 what the Commission would wish?

13 THE CHAIRMAN: Thank you.

14 Mr. Nepinak?

15 MR. NEPINAK: Mr. Berger, if we could
16 turn to page 136, please? I want to ask you on
17 the islands, and be specific with Gull Lake.

18 MR. BERGER: Okay. Map number 136 or
19 page 136?

20 MR. NEPINAK: It's slide 29 on
21 Mr. Berger's report, page 136 of the whole report.

22 So what we see here is the calving
23 distribution, right?

24 MR. BERGER: The potential calving.

25 MR. NEPINAK: Okay. And we can see

1 all the whole area and this and that. So if we
2 can go to the next slide, please? And this is
3 going to take us right into Gull Lake. We can see
4 the orange area is the islands existing as they
5 are now?

6 MR. BERGER: Yes -- sorry, the orange
7 is the existing as they are now, correct.

8 MR. NEPINAK: Right. And we're going
9 to lose all the ones in the rapids and the one
10 down the lake there. So green is what we're going
11 to be ending up with?

12 MR. BERGER: Correct.

13 MR. NEPINAK: And how are we going to
14 get the females to go to the other islands that
15 are going to be made, and how deep is the water
16 around those islands? Because if I understand it,
17 right now they are using the islands in orange for
18 calving, and those islands are in the middle of
19 the water where it's the deepest?

20 MR. BERGER: Correct. So if I could
21 describe what might happen over time more
22 completely. With respect to the orange islands
23 currently at Keeyask Generating Station, two of
24 those three islands are verified and are being
25 used. And in some respects, that surprised me a

1 little bit because it's right next to the rapids,
2 so it was a little bit dangerous for caribou to
3 actually occupy those particularize lands. But
4 during the construction period, depending how far
5 away some of those islands are, they may or may
6 not be used by caribou. So Caribou Island, for
7 example, is four kilometres away from the Keeyask
8 Generating Station at its closest point. One
9 thing we have to keep in mind as we move forward
10 with monitoring is that now that island is
11 actually burned. So as a result, maybe caribou
12 won't be there. We have to take a more careful
13 look.

14 But after the construction is
15 completed, and if those caribou are displaced
16 during the construction period due to the sensory
17 disturbances, they are actually looking for
18 alternative habitat. They want to calve on a
19 yearly basis, and there are alternative habitats
20 available for them to use.

21 So with respect to when it's flooded,
22 and as the islands are formed as a result of water
23 surrounding those islands, caribou, over time, and
24 based on the site fidelity information that both
25 Dr. Schaefer and I described to you, they don't

1 necessarily have to calve in that same place.

2 And caribou are always searching for
3 suitable places to avoid predators, which is the
4 main driving mechanism.

5 So as these islands are surrounded, we
6 don't expect any major changes or obstacles in
7 topography that the caribou can't, for example,
8 climb up onto these islands. And they certainly
9 will change over time with respect to erosion, but
10 these are topographic features which are raised
11 above the water.

12 So caribou are great swimmers, they
13 are going to find these areas. They are going to
14 swim out to them, as they are discovered over
15 time, and we predict them to be used just like our
16 proxy area for Stephens Lake. So at some point
17 between 1974 and 1990, where people didn't really
18 talk about caribou using those islands, and my
19 understanding from the project Partnership is that
20 they weren't used, it did take some time for those
21 caribou to come back and find those islands. We
22 don't know if that, you know, 15 year period or
23 so, if that's what it's going to take here, but it
24 could be done very quickly or it could take some
25 time, and the caribou are going to find these

1 islands and calve on them.

2 MR. NEPINAK: Exactly how many caribou
3 are we talking about that are using the islands
4 right now?

5 MR. BERGER: In the area in Stephens
6 Lake, as I indicated, there is about 20 to 50
7 caribou, of which some of those are bulls just
8 using the islands for loafing habitat during the
9 summer, and for them to escape predators and to
10 escape bugs, et cetera.

11 Right now there is only Caribou
12 Island, as well as the Gull Rapids islands that we
13 know of, and I expect Tea Island as well. We
14 actually didn't set foot onto Tea Island, which is
15 that small orange dot northwest of Caribou Island,
16 and it's a smaller island. With respect to our
17 project Partnership and the cultural sensitivity
18 of that island, we were asked, or at least our
19 crew was asked, not to set string or step foot on
20 that island. But I have personally seen a caribou
21 swim from the north shoreline to Tea Island. So
22 we suspected possibly a caribou, either a cow or
23 bull, would have been using that island as well.

24 So there would have been four islands
25 that I know of in this area for sure that we could

1 verify that caribou occurrences happened, either
2 cows or bulls, over the period of study.

3 MR. NEPINAK: So do we know for sure
4 that the same caribou are coming back to these
5 same islands? Is that something that they do?

6 MR. BERGER: They certainly can.
7 That's a possibility. But, you know, as I
8 indicated, it's like from two to 60 kilometres
9 away. We can't tell in individual caribou between
10 years coming back without some sort of a permanent
11 mark like a radio collar. And one thing that I
12 can tell the Commission with respect to the
13 collaring that Manitoba Conservation and the
14 resource management boards did, and supported, is
15 that there was one collared animal on Caribou
16 Island that was captured after spending about two
17 months on that island with one of our trail
18 cameras. And we did not capture a subsequent
19 animal in subsequent years in 2012 or '13, for
20 example. And I'm not sure what happened to that
21 particular animal, but we only captured one
22 collared animal one year on Caribou Island.

23 MR. NEPINAK: Okay. Mr. Shaw had
24 mentioned earlier about monitoring. And I'm quite
25 obviously visibly Aboriginal, and we use oral

1 traditions. Have you put, since the Partnership
2 for Cree Nations, are you listening to the old
3 people, the elders, and some of the oral
4 traditions that were passed onto them about the
5 caribou and what the caribou did, just along those
6 lines?

7 MR. BERGER: Absolutely, yes.

8 MR. NEPINAK: All right.

9 MR. BERGER: As part of the mammals
10 working group, which had elders in the mammals
11 working group as part of the Environmental Impact
12 Statement, we seriously took a look at all of the
13 Aboriginal traditional knowledge that was offered.

14 MR. NEPINAK: And I asked simply
15 because we don't have caribou in the area I come
16 from, but stories were told to me as a young
17 person by my grandfather, my father. And they
18 would always say kai'itai'got, which means this
19 used to happen. Or from a long time ago these are
20 things that happened. It's good knowledge, it's
21 good monitoring, it's just a different kind of
22 monitoring. Thank you very much.

23 MR. BERGER: Yes. And with respect to
24 the monitoring, and moving forward, certainly the
25 approach that the caribou committee will take as

1 part of that monitoring program will include all
2 aspects of monitoring with respect to Aboriginal
3 traditional knowledge and western science.

4 MR. NEPINAK: Thank you.

5 THE CHAIRMAN: Mr. Yee?

6 MR. YEE: Thank you, Mr. Chairman.

7 I have a few questions that will be
8 directed to Ms. Wyenberg, so I'll give you a
9 chance to get your microphone. I'll refer to a
10 couple of slides but I don't necessarily need you
11 to go to them. If you need to, you can.

12 My first question is in your
13 terrestrial invertebrates amphibians and bird
14 section, it happens to be slide 30 of that
15 section, you talk about the terrestrial mitigation
16 implementation plan. I'm just wondering, has this
17 plan been released yet, or what's the status of
18 that plan? It's slide 30 on page 93.

19 MS. WYENBERG: The details of this
20 plan are currently in development, and we
21 anticipate that this plan will be formed over the
22 next number of months and during construction.

23 MR. YEE: Okay, thank you.

24 Moving into your next section on
25 mercury and wildlife, I just have a few questions

1 on that. The only slide I'll refer to is I guess
2 slide 40. It's on page 103. It's the hazard
3 quotient analysis.

4 You indicated that the hazard quotient
5 analysis calculation is based on ingested mercury,
6 the ratio of ingested mercury to a known effect
7 level. I was just wondering, is that known effect
8 level the lowest observed adverse effect level?

9 MS. WYENBERG: I'll just take a moment
10 to confirm.

11 Yes, that's correct.

12 MR. YEE: And can you describe how
13 these values were derived for the particular
14 hazard quotient analysis that you undertook?

15 MS. WYENBERG: I believe some of this
16 discussion is in terms of how we arrived at -- our
17 toxicity reference values was captured in the CEC
18 round one IR 47, where we described what levels we
19 used and which -- where the levels came from in
20 terms of the references. So there is a listing.
21 I can go through it for you because we did the
22 hazard quotient on a number of species.

23 MR. YEE: No, that's fine. I missed
24 it when I was looking for it. That's fine, thank
25 you.

1 MS. WYENBERG: Okay.

2 MR. YEE: You identified on slide 42
3 that there is potential localized adverse effects
4 on individual otters. Can you reiterate the
5 reasons why this doesn't translate into a
6 population effect and why it's just the individual
7 otter issue?

8 MS. WYENBERG: I'll let Rob,
9 Mr. Berger answer that question for you.

10 MR. BERGER: Yes, I can expand on
11 that. You can imagine what the otter population
12 might look like with respect to the regional study
13 area, and where otters might go to feed, which may
14 include, you know, the Gull Lake reservoir and
15 Stephens Lake, and the numerous otters that use
16 the creeks and other rivers in the area. So you
17 could imagine a widespread population. And otters
18 are very wide ranging, they cover a lot of
19 territory. Some of them might live, some being
20 individuals, living adjacent to the proposed
21 reservoir as well as Stephens Lake. And those
22 individuals, if they happened to exclusively feed
23 on fish as a result, and mainly in the Gull Lake
24 reservoir, or with contributions from Stephens
25 Lake, you know, those individuals may be at risk

1 if they exclusively feed over a very long period
2 of time. But as part of nature and as part of how
3 otters tend to move over the landscape, as well as
4 the rest of the population that wouldn't even be
5 exposed to it, we are in fact potentially talking
6 individuals as opposed to population.

7 MR. YEE: Thank you.

8 I guess just as a follow-up,
9 Mr. Berger, you could probably answer this
10 question. In terms of, I gather from previous
11 questions that were asked and responded to, that
12 local otter and mink populations aren't part of
13 the overall monitoring program, but there is a
14 voluntary program that would collect samples from
15 these particular mammals. I'm just wondering, is
16 there a certain amount that has to be collected
17 for statistical validity in terms of, is there,
18 when you're looking for something in terms of a
19 potential impact, say the human population
20 consumption or whatever, is there a particular
21 number you're looking at, or how is that going to
22 be statistically valid as it relates back to say
23 your non-voluntary program where you're monitoring
24 the fish for methylmercury?

25 MR. BERGER: With respect to, you

1 know, animals that are country foods, as indicated
2 in the EIS, that we're not expecting any increase
3 with respect to these animals. And that part of
4 the program is certainly voluntary and it was a
5 concern expressed in the mercury and health
6 working group. But we will be taking a look at
7 it. But with otter and mink and with the science
8 behind knowing that there will be an increase in
9 these, we can call them sentinel species for otter
10 and mink, we are going to have to take a careful
11 look at the local and the regional populations
12 with respect to monitoring those animals over
13 time. And it's certainly going to be of paramount
14 importance to work with local trappers, and as
15 part of the monitoring advisory group, to
16 determine what sort of thresholds there may be
17 with respect to the mercury accumulation in mink
18 and otter. That might certainly -- that would be
19 part of an analysis that could be performed as
20 part of the mercury monitoring, and to take a
21 targeted look at the sample size required.

22 One thing that we do have to keep in
23 mind with respect to these type of mammals is they
24 are finite and limited. You can't go, I guess
25 crazy sampling very large numbers of animals

1 because their population wouldn't support that,
2 the high level of effort in that sampling. So you
3 do have to be cautious with respect to the number
4 of animals that we do sample.

5 MR. YEE: Right, I appreciate that. I
6 guess in follow up, what would constitute a
7 significant effect at population level?

8 MR. BERGER: What would we be looking
9 for in terms of the potential mercury thresholds
10 on individual otter? I think we can refer to some
11 of Wolfe's work in 1998 which I can supply a
12 reference for, and those are from the force fed
13 laboratory studies that came about as a result of
14 trying to determine what the effects of things,
15 mercury on mink might be. And the animals that
16 were part of that laboratory experimental process,
17 and the lowest observable effects on those animals
18 with respect to muscle, which is one of the things
19 that we're looking at collecting during our
20 environmental assessment process, they did have
21 lesions forming when the muscle was about
22 7.8 micrograms per gram wet weight. Those were
23 some of the thresholds that we could take a look
24 at.

25 But in terms of the population effect,

1 we're not expecting one, as I indicated, with
2 respect to the number of individuals within a
3 reservoir, but we can look at the relationship
4 between the accumulation of mercury in the muscle,
5 liver and kidney, which we have some samples for,
6 and what the projected animal health effects might
7 be.

8 MR. YEE: Thank you.

9 MR. DAVIES: I'd just like to add to
10 that. There was some work done in the 1970s in
11 regards to mercury levels in otter and mink for
12 the Churchill River Diversion and Lake Winnipeg
13 Regulation. They found that mercury levels were
14 actually quite high but that they didn't affect
15 their ability to reproduce. So there was no
16 population effects from that. One of the thoughts
17 was that they are eating smaller fish and the
18 smaller fish have lower mercury levels. But,
19 again, the mercury levels were quite high but they
20 weren't high enough to affect their reproductive
21 capability.

22 MR. YEE: Thank you.

23 I'm not sure who to direct this next
24 question, it's along the same lines as mercury,
25 it's got to do with Gull Lake. Would you expect

1 gulls' eggs from gulls feeding in the Gull Lake
2 area to having increased mercury levels?

3 MS. WYENBERG: Yeah, I think the
4 straightforward answer would be yeah, we would
5 expect mercury levels to be increased in gull eggs
6 in the Gull Lake area.

7 MR. YEE: I guess the reason I ask
8 that question, again, as a follow-up, can you
9 monitor gulls' eggs for mercury levels, or could
10 you?

11 MS. WYENBERG: I'm sure it's possible,
12 that it's something that can be done, but I'm not
13 sure what value it would have. Because what we
14 have understood from the literature is that levels
15 can be extremely high in gull eggs in young birds
16 even. And that at high levels these birds are not
17 showing effects, that they are able to handle that
18 mercury load. And quite often, as I indicated in
19 my presentation, one of the main factors of that
20 is the fact that birds are able to remove mercury
21 from their bodies through the growth of feathers.

22 MR. YEE: Right. I guess the reason
23 I'm asking these questions, they are somewhat
24 hypothetical, but there's a lingering concern in
25 my mind that if the gulls' eggs have high levels

1 of mercury, and we know Aboriginal people often
2 consume those eggs, and given we are creating
3 artificial islands and more accessibility of these
4 eggs, is that not a potential pathway for human
5 ingestion of mercury?

6 MS. WYENBERG: That would be a
7 potential pathway. However, that was considered
8 as part of the human health risk assessment, and
9 we did provide information about mercury
10 concentrations in gull eggs, and that was part of
11 their assessment in terms of understanding what
12 would be recommended in terms of consumption, just
13 like was done for waterfowl and fish and other
14 game species that are consumed. It was my
15 understanding from that process that while people
16 could still continue to consume gull eggs, that it
17 was no longer a process that was currently being
18 done, as far as I was aware of.

19 MR. YEE: Thank you.

20 No further questions, Mr. Chairman.

21 THE CHAIRMAN: Now, just following on
22 Mr. Yee's last question I guess, are there any
23 plans to monitor gull eggs?

24 MS. WYENBERG: There are currently no
25 plans to monitor gull eggs.

1 THE CHAIRMAN: Thank you.

2 I have a number of questions and they
3 come out of some different documents. And as I
4 have said before, when you are the clean-up
5 questioner, they might seem random and all over
6 the place. So they will make sense at some point
7 in our deliberations in the new year for certain.
8 So let me go through what I have and see what's
9 still relevant.

10 This is just simple curiosity. On
11 slide 32, in this same one -- I guess it's in
12 Dr. Ehnes's presentation, so it's not this one,
13 slide 32, page 32. The orange possible footprint
14 area, what is that long straight-ish line running
15 from the south access road quite a ways down?

16 DR. EHNES: There is a very small
17 borrow area, or potential borrow area at the end
18 of that road, and it's highly unlikely that would
19 be used just because of what it takes to get
20 there.

21 THE CHAIRMAN: Okay, thank you.

22 Slide 34, you have a figure of
23 20 percent ecosystem effects may occur once
24 terrestrial habitat loss reaches 20 percent.
25 Where did that value come from? In the

1 terrestrial effects supporting volume habitat,
2 10 percent is used as the threshold for high
3 magnitude effects, and one to 10 percent for
4 moderate effects. So where does the 20 come from?

5 DR. EHNES: The 20 percent comes from
6 a literature review. So these are studies that
7 were conducted in various places, some of them not
8 necessarily in the boreal forest but in various
9 places where they were looking at what level of
10 habitat loss is needed before you start seeing
11 ecosystem effects. So not necessarily the
12 20 percent in a study would have been the tipping
13 point, but that would have been the amount of loss
14 where you start seeing effects.

15 The 10 percent in the EIS is the
16 benchmark we are using, because we are trying to
17 be precautionary. It's less than the 20 percent.

18 THE CHAIRMAN: Okay, thank you. Then
19 the next four or five pages, pages 35 to 38, you
20 have a number of bar graphs. These relate to the
21 regional study area; is that correct?

22 DR. EHNES: I'm just going to wait
23 until he pulls them up.

24 Yes, this would be for the terrestrial
25 habitat regional study area, which is study zone

1 five.

2 THE CHAIRMAN: Okay. Thank you.

3 Pages 52 and 53, you talk about the
4 project will not substantially change the
5 proportions of any native habitat types. What
6 does substantially mean?

7 DR. EHNES: In this context, subject
8 to check, I believe it was a one percent change.

9 THE CHAIRMAN: One percent?

10 DR. EHNES: Yes. So if black spruce
11 on blanket bog in the existing environment was
12 23 percent of the total terrestrial habitat, a
13 1 percent change would be 24 percent or
14 22 percent.

15 THE CHAIRMAN: Now, this was probably
16 covered just a few minutes ago in respect of the
17 recent fires. But will these recent fires, and I
18 know you said you haven't done an updated
19 assessment yet, but do you anticipate that it will
20 push anything beyond the thresholds?

21 DR. EHNES: No, I do not.

22 THE CHAIRMAN: Thank you.

23 DR. EHNES: In fact, because 2011 and
24 2010, there was almost zero area burned, and in
25 the years, four or five years before that the area

1 burned was considerably less than the average
2 annual, there has been a lot of accumulated area
3 that could be burned in order to bring it back up
4 to where it was in say 1986. So going through
5 this cycle, we were at a low. So the 2013 burns
6 were just bringing us back to the top of the saw
7 tooth.

8 THE CHAIRMAN: Thank you.

9 On page 61, you indicate that with
10 respect to the context for wildlife assessments,
11 it's not easy to assess wildlife habitat changes
12 because it requires historical mapping to quantify
13 available habitat for some VECs.

14 Are we to assume from this that this
15 historical mapping means pre development?

16 DR. EHNES: Maybe I'll start with a
17 clarification. The intention of the slide was not
18 to imply that historical mapping is required in
19 order to do an assessment for any of the wildlife
20 VECs. This was pointing to the difficulties of
21 developing pre development mapping. You need
22 historical photos and there is a fair bit of
23 effort required. So in terms of doing an
24 assessment, it's always a decision, you know, what
25 is a reasonable level of effort to undertake? If

1 you're not close to a benchmark or a threshold for
2 something, then you don't want to spend months
3 developing data that just gives you a more precise
4 answer that you're not very far -- or that you are
5 far away from it.

6 THE CHAIRMAN: Thank you.

7 I have a couple, at least one or two
8 questions for Ms. Wyenberg about insects.

9 Don't some insects have some very
10 specialized habitat requirements?

11 MS. WYENBERG: Yes, that would be
12 correct.

13 THE CHAIRMAN: Are there any
14 provincially rare invertebrates potentially living
15 in the region, such as dragonflies?

16 MS. WYENBERG: There is no -- there is
17 no potentially rare listed species that occur
18 within our region or have potential to occur
19 within the region based on mainly the habitat.

20 THE CHAIRMAN: How about dragonflies?

21 MS. WYENBERG: Yes, dragonflies occur.
22 Yes, there are a number that occur within the
23 region for sure, but none of the listed or rare or
24 sensitive species.

25 THE CHAIRMAN: Thank you. Now, is the

1 overall assessment of habitat loss of 4 percent
2 relevant to such species?

3 MS. WYENBERG: Relevant to which
4 species?

5 THE CHAIRMAN: I guess maybe you
6 answered it in my second question when you said
7 there aren't any rare --

8 MS. WYENBERG: That's correct.

9 THE CHAIRMAN: Okay, thank you.

10 Now, the rest of my questions -- I
11 shouldn't say the rest of them -- the next chunk
12 of my questions are going to relate to IR CEC 102
13 C, which is about cumulative effects, and I have a
14 few, so I'll go through them in order really. It
15 might be a little disjointed.

16 On page 2, do you have that -- before
17 I go on, if you have it in front of you? Thank
18 you, Dr. Ehnes. On page 2 under Summary of
19 Results, you talk about an eastward expansion of
20 study zone five or study zone four, depending on
21 the VEC, would reduce adverse effects from past,
22 current and future developments on a terrestrial
23 habitat and core area.

24 Then over on page 11 at the top of the
25 page --

1 DR. EHNES: Excuse me?

2 THE CHAIRMAN: -- you talk about
3 total --

4 DR. EHNES: Are you referring to the
5 additional information filed or the original?

6 THE CHAIRMAN: I'm sorry, yes, it is
7 the additional information.

8 DR. EHNES: Okay, sorry, I'm just
9 going to grab the document.

10 THE CHAIRMAN: Yes.

11 DR. EHNES: I have it now.

12 THE CHAIRMAN: Okay. The first part,
13 and to me there seems to be a contradiction, so
14 I'd just like to ask you to explain it. The first
15 paragraph under Summary of Results talks about
16 reducing adverse effects. And then a sentence or
17 two, or a few lines on, leaving a greater
18 proportion of unaffected habitat.

19 But then on the top of page 11 you
20 talk about 82 percent, 92 percent, but then
21 dropping down to 82 percent and 81 percent. So it
22 seems to me that there is lower amounts of
23 affected habitat -- or unaffected habitat, pardon
24 me. If you could explain that to me, it might
25 help?

1 DR. EHNES: I certainly will try. I'm
2 having a little difficulty finding the words you
3 are referring to.

4 THE CHAIRMAN: It's right at the top
5 of page 11 of 25, so page 2 and 11.

6 DR. EHNES: I have a map for page 11,
7 so I must have the wrong --

8 THE CHAIRMAN: This is additional
9 information for CEC round two, CEC 102 C.

10 DR. EHNES: My apologies, Mr. Chair.

11 THE CHAIRMAN: No, no problem. You
12 don't seem to have it?

13 DR. EHNES: I apologize, we don't seem
14 to have the hard copy here.

15 THE CHAIRMAN: Okay. Well, the
16 Commission has, and I will state it again,
17 probably later today, that we sort of hold in
18 reserve the opportunity to call anybody back at a
19 later date, and we will identify, we'll probably
20 do it on Monday, we'll identify for the
21 Partnership two to three areas we wish to canvass.
22 So perhaps we shall leave this one till then.

23 DR. EHNES: If you wanted to reread
24 it, I can try to respond just on that basis.

25 THE CHAIRMAN: Well, I have a few out

1 of that particular document, so perhaps I'll just
2 move on.

3 DR. EHNES: Okay. We have found a
4 digital copy.

5 THE CHAIRMAN: Have you found the --

6 DR. EHNES: A digital copy of it.

7 THE CHAIRMAN: Oh, a digital copy,
8 okay. I thought you said additional. Okay.

9 So on page 2 of 25, the first
10 paragraph under summary of results, and then on
11 page 11 of 25, the top of the page.

12 DR. EHNES: Okay, I'm going to have
13 to, because I'm flipping through a digital
14 document.

15 THE CHAIRMAN: Yeah.

16 DR. EHNES: Okay.

17 THE CHAIRMAN: So what do you want me
18 to do? Read what --

19 DR. EHNES: Yes, please.

20 THE CHAIRMAN: Under Summary of
21 Results, you write:

22 "An eastward extension of study zone
23 5, or study zone 4 depending on the
24 VEC, would reduce adverse effects from
25 past, current and future developments

1 on terrestrial habitat."

2 And then a few lines down, a sentence finishes
3 off:

4 "...leaving a greater proportion of
5 unaffected habitat."

6 And I understand that concept. But then on the
7 top of page 11, the paragraph starts:

8 "As demonstrated in table C, if study
9 zone 5 in extension area A are
10 combined together..."

11 And then through that paragraph, the numbers seem
12 to indicate a lower proportion of unaffected area.
13 Like it drops from 82, and then 92, and ultimately
14 82 and 81 percent. That seems to me to be a
15 lesser proportion.

16 DR. EHNES: So the first long sentence
17 is talking about core area in the three different
18 combinations. So the percentage of core area
19 is -- we actually have several things happening in
20 this paragraph. It's past, current and future.
21 Okay. I think maybe I'll just try and explain
22 what's going on --

23 THE CHAIRMAN: That would help.

24 DR. EHNES: -- and not dwell on the
25 words.

1 The level of intactness in study zone
2 5, which is the Keeyask regional study area, is
3 let's say 82 percent. The level of intactness in
4 the eastward extension is higher because there is
5 less existing development. So then when you
6 combine the two areas, it results in a percent
7 intact of somewhere in between.

8 THE CHAIRMAN: I understand that. But
9 then you see the numbers on page 11, the numbers
10 seem to me to be dropping when they are talking
11 about combined effects. It comes down from 82 and
12 92, to then 85 and 90, and 81 and 82. Am I
13 totally confused? It seems to me that the
14 numbers, as you expand, the numbers are coming
15 down, which seems to contradict what's on page 2.

16 DR. EHNES: What is happening is
17 studies, the eastern extension will have a lower
18 value than study zone 5, but the combined value
19 for intactness and total terrestrial habitat loss
20 is somewhere in between the two because of the
21 averaging effect, so to speak.

22 THE CHAIRMAN: Okay. We'll move on
23 for now. I'll try to sort it out in my head, and
24 if I can't, we may come back to it at a later
25 date, but we'll see.

1 DR. EHNES: And I'll have another look
2 to see if there's some miswording or confusing
3 wording in the sentence. It's a pretty long
4 sentence, I'll give you that.

5 THE CHAIRMAN: Let's turn to page 3,
6 almost right in the middle of the page. In the
7 middle of the paragraph that starts "In
8 conclusion," there is a sentence that starts with
9 "However".

10 "However, while total terrestrial
11 habitat and core area are often used
12 as a coarse filler for evaluating and
13 monitoring ecosystem wildlife effects,
14 a more refined and reliable analysis
15 using detailed habitat mapping will be
16 required in the future."

17 Why not now?

18 DR. EHNES: This is referring to an
19 environmental assessment for a future project
20 which would be looking at that other future
21 project's effects on the wildlife VECs in that
22 region, or the populations of those VECs in that
23 region. And the Keeyask project is not
24 anticipated to affect the populations of those
25 species, so we wouldn't be doing a detailed

1 mapping for effects on species to the east of
2 study zone 5. But when a future project goes
3 ahead, it would do detailed analysis and modeling
4 just like we have done for the Keeyask project.

5 THE CHAIRMAN: Okay. Thank you.

6 Page 13, there is a table A. Now, at
7 various times you have talked about, and this may
8 just be a misunderstanding of this table, but you
9 have talked about affected and tolerance areas in
10 the ranges of 4 and 6 percent. But then we have,
11 particularly beside common nighthawk, olive-sided
12 flycatcher, rusty blackbird and beaver, we have
13 areas that seem to have substantially more
14 problems, 75 percent, 79 percent, 82 percent,
15 80 percent. Could you just explain what this is?

16 DR. EHNES: I think I will pass the
17 microphone on to Mr. Berger or Ms. Wyenberg, those
18 who are dealing with wildlife VECs.

19 THE CHAIRMAN: Sure.

20 MR. BERGER: With respect to beaver,
21 certainly the change from pre-development
22 conditions to total available habitat is certainly
23 a lot more than, for example, some of the more
24 wider ranging species like caribou and moose whose
25 limited -- there are limited physical habitat

1 effects available to it. So, for beaver, for
2 example, at the range of 80 percent is certainly
3 of a concern. However, with respect to the
4 Keeyask project itself, we are highly confident on
5 the number of beaver that remain in the region, as
6 well as the number of beaver population-wise that
7 will be affected by the project.

8 So our estimates of, as stated in the
9 EIS, of 250 lodges, and you can imagine four
10 beavers per lodge, of the thousand individuals
11 that are located in study area 4, we would expect
12 21 of those lodges to be affected. So there
13 certainly has been habitat loss and habitat
14 concerns related to the historic flooding of
15 Stephens Lake. What does remain is a strong
16 beaver population in the remainder of the local
17 study area, and that is not going to be affected
18 much as a result of the Keeyask project.

19 So that was the rationale that we used
20 for predicting that the population effects on
21 beaver, and given that beaver are somewhat
22 resilient and can create their own habitat to
23 these effects, we came to the determination or
24 conclusion that there would be no significant
25 effect.

1 THE CHAIRMAN: Thank you.

2 Ms. Wyenberg, can you comment on
3 birds?

4 MS. WYENBERG: For the three SARA
5 listed species that you have mentioned, habitat is
6 not considered a limiting factor affecting their
7 global populations in terms of breeding habitat.
8 The threats to these species lie within the loss
9 or alteration of their overwintering habitat. So
10 while these numbers are showing that within the
11 region, which was zone 4, was the conservative
12 region that we looked at for all of our species at
13 risk, the numbers do appear high.

14 If we did use zone 5, which would have
15 been acceptable, the numbers wouldn't have been as
16 high. However, overall, because breeding habitat
17 isn't considered to be the limiting factor
18 affecting these species that, you know, cumulative
19 effects in combination with the project, past and
20 future projects would not have a significant
21 effect on these three species.

22 THE CHAIRMAN: But all these numbers
23 seem to indicate that they exceed the threshold.
24 You had talked earlier about thresholds of 6 and
25 10 percent. So these do exceed the threshold

1 but --

2 MS. WYENBERG: Yes.

3 THE CHAIRMAN: -- you're saying it's
4 not going to be a big concern in the long run?

5 MS. WYENBERG: Correct. And that is
6 because the threshold, or the benchmarks I should
7 say, they are benchmarks that we used in our
8 assessment for looking at effects on these
9 species, were based on changes to current
10 conditions. Those benchmarks of 10 percent were
11 based on that. They weren't based on changes
12 relative to pre-development or historical
13 conditions.

14 THE CHAIRMAN: Thank you.

15 DR. EHNES: If I can, sorry?

16 THE CHAIRMAN: Dr. Ehnes?

17 DR. EHNES: If I can add to that? I
18 think I might have misinterpreted your original
19 question, which I am thinking may be why does
20 terrestrial habitat use 10 percent for a
21 benchmark, and some of the other species might use
22 different benchmarks, or when we look at say the
23 habitat loss for beaver, it's greater than
24 10 percent, so is that a problem? I think you'll
25 find in the EIS, and certainly in the topics I

1 presented, that different indicators have
2 different levels for the benchmarks, depending on
3 what they are. So some species can tolerate a
4 higher level of habitat loss than others. So
5 10 percent wasn't intended to be an across the
6 board benchmark for all species, or each species
7 individually. It was intended to be a benchmark
8 for the ecosystem as a whole, and ecosystem
9 functioning, to serve as a precautionary benchmark
10 for the system as a whole.

11 And if we're looking at regional
12 ecosystem function, intactness and total
13 terrestrial habitat were two of the indicators we
14 were using for that. So you see different species
15 in the EIS, when they talk about the benchmarks
16 they used to evaluate magnitude, they actually in
17 the EIS state what those different percentages
18 are.

19 THE CHAIRMAN: Okay, thank you. I
20 think this might be my final question. Don't hold
21 me to that though.

22 If we go to page 21, just as a sort of
23 a reference, slide 21?

24 First, I just note that it strikes me
25 as odd that the study zone goes about four and a

1 half times farther west than it does east. And
2 this seems to be because it's a boundary between
3 the Hayes River upland eco-region to the west and
4 the Hudson Bay lowland region to the east; is that
5 correct?

6 DR. EHNES: The approach to finding
7 the study zones was to start off with the project
8 impacts. So that would be a combination of the
9 footprint areas, the areas that would be cleared,
10 disturbed, flooded. But then also to look at
11 areas where there would be a large increase in
12 traffic. So on highway 280, between Thompson and
13 Gillam, there is expected to be a large increase
14 in traffic. So that's why the study areas go that
15 far west.

16 And then in terms of determining the
17 size, I talked about using the fire regime to
18 determine the size of the study area. So when we
19 were delineating the boundaries, we started at
20 those project impact areas and then expanded
21 outwards using that boundary which coincides with
22 the boundary between two eco-zones. And I showed
23 some slides about how the fire regime is different
24 to the east, the kinds of habitat is different,
25 the service materials, there are a lot of

1 ecological differences.

2 So a standard approach in defining
3 study areas is to lump things, or as you are
4 moving out, to put things together that are more
5 similar rather than more different. And that's
6 the same strategy that the boreal woodland caribou
7 recovery strategy uses. They define population
8 ranges in terms of areas that have similar
9 ecological factors that determine the life
10 requisites for that population. And I think it
11 was mentioned that the minimum, or the typical
12 minimum size is about 10 to 15,000 square
13 kilometres, which is the size of our study zone
14 five.

15 THE CHAIRMAN: I just observed that
16 when it comes time to do the environmental
17 assessment for Conawapa, I hope they don't cut the
18 boundary off by eco-region, because everything
19 upriver to the west would get totally left out.
20 So I know that we're not here to review the
21 Conawapa project yet, but I would hope that
22 there's not such a limited, or the limitation
23 isn't at the same point for the same reason
24 between eco-regions.

25 It looks like Mr. Davies wants to jump

1 in here.

2 MR. DAVIES: I just want to say that's
3 where some of the VECs, where they extended beyond
4 the boundaries of this, I think they were looked
5 at. One example is water quality where we looked
6 at the effects of increased TSS levels all the way
7 to the estuary. So wherever the effect was felt,
8 it was included in the boundaries.

9 DR. EHNES: And similarly, any
10 projects that were outside of these boundaries
11 were considered to the extent that they affect the
12 VEC populations that are in these study zones. So
13 a practical purpose of defining these study zones
14 was to be able to quantify habitat, how much
15 habitat would be affected.

16 THE CHAIRMAN: I think part of the
17 problem that some of us have is that, I mean, we
18 all know that Conawapa is apparently very shortly
19 on the horizon. And this study zone leaves it
20 completely out. And just by changing the
21 boundaries, just from a visual perspective, it
22 probably would have helped a lot of parties to
23 this process if the study zone had included
24 Conawapa. But then the conclusions may well have
25 been the same that you've got here. But it's just

1 the way it's presented that can be a problem.

2 That's just an observation.

3 That concludes my questions at least
4 for today.

5 Mr. Bedford?

6 MR. BEDFORD: I have one question on
7 redirect.

8 Mr. Davies and Dr. Schneider-Vieira,
9 because some of us became confused about 10 days
10 ago, can you tell us, please, what you discovered
11 at Gull Rapids about sturgeon spawning and what
12 conclusions you drew from your discoveries?

13 MS. SCHNEIDER-VIEIRA: I'll answer
14 that. Just by way of clarification, there was
15 some discussion about whether or not Gull Rapids
16 is spawning habitat for lake sturgeon. And in the
17 EIS, it's very clear that Gull Rapids is spawning
18 habitat for lake sturgeon.

19 I would just like to refer the
20 Commission to page 6-19 of the aquatic environment
21 supporting volume. And I will just read a small
22 amount, just to indicate the information that was
23 used to determine that lake sturgeon do spawn at
24 Gull Rapids.

25 "Maturity assessments conducted during

1 spring gill netting studies indicate
2 that lake sturgeon spawn in the
3 vicinity of Gull Rapids. In the five
4 years that sexual maturity was
5 assessed, three pre spawning females
6 were captured below the rapids. Four
7 of 11 lake sturgeon captured within
8 the lake rapids in 2003 or 2004 were
9 males that were maturing to spawn or
10 spent. Several more males were
11 captured, one or more times in pre
12 spawning or ripe condition below the
13 rapids. Lake sturgeon seemed to
14 congregate in the area immediately
15 below the rapids in late May and early
16 June and then move into the rapids
17 once water temperatures were suitable
18 for spawning. Water velocities and
19 turbulence made the Gull Rapids area
20 difficult to fish in terms of both
21 safety and setting gill nets
22 effectively. For this reason the
23 rapids proper were only fished in 2003
24 and 2004, two relatively low flow
25 years."

1 Now, I just would like to add that I
2 did indicate that in the most recent years of
3 study, we have not found any sturgeon that were
4 maturing to spawn when we did spring gill netting
5 work. The sturgeon that we found that were
6 maturing to spawn were over five years ago.

7 THE CHAIRMAN: Thank you.

8 We do have actually a couple more
9 questions just following on from responses in the
10 last few minutes.

11 Just going back probably to
12 Ms. Wyenberg, I asked questions about these
13 figures, the 75, 79.8, et cetera. And you said
14 that habitat loss wasn't a limiting factor. If
15 20 percent habitat loss is not significant in
16 magnitude, for example, for common nighthawk, what
17 amount of habitat loss, or what amount of habitat
18 would need to be lost for a moderate or large
19 magnitude effect?

20 MS. WYENBERG: Based on the literature
21 that looks at habitat loss having an effect on
22 species diversity, where either a species
23 experiences a drastic local decline in population
24 or it becomes extirpated, or no longer occurs
25 within a region, based on that literature you

1 would have to lose between 70 and 90 percent of
2 the available habitat.

3 So a moderate to high magnitude effect
4 would occur somewhere before that would happen.
5 We would be looking at possibly a 50 percent to
6 60 percent loss. In some of the other impact
7 assessments that I have looked at that examine pre
8 development levels and look at habitat change
9 relative to pre development levels, the thresholds
10 that they are using, or benchmarks rather, are
11 about the 60 percent mark, that if you lose
12 60 percent of the habitat, then you would want to
13 take a closer look and perhaps modify your
14 mitigation or potentially have a significant
15 effect on the population. That's not specific to
16 species at risk or common nighthawk, that's just
17 in general, in general terms for birds.

18 THE CHAIRMAN: Thank you.

19 Mr. Nepinak had a question just for
20 clarification, I believe.

21 MR. DAVIES: I just wanted to add to
22 that, in some cases there are so few birds that
23 are observed. This came up in Bipole also where
24 some of the VECs actually hadn't been observed for
25 a number of years, and the loss of a portion of

1 their habitat obviously wouldn't have had a
2 significant effect on their populations, since
3 they hadn't been observed for a number of years.
4 You'd have to lose a fairly large portion of that
5 habitat before you'd notice an effect.

6 THE CHAIRMAN: Thank you.

7 MR. NEPINAK: In cross-examining last
8 week, or the other week of, I think it was
9 Dr. Schaefer who did the sturgeon.

10 THE CHAIRMAN: No.

11 MR. NEPINAK: Mr. Peake. Mr. Bedford,
12 you asked, and I'm also told that the chosen site
13 for creating this artificial lake sturgeon for
14 Young of the Year habitat is a reach of the Nelson
15 River where the flow in the river do not vary hour
16 by hour, day by day, they are in fact stable. And
17 I just wanted some clarification on stable.

18 I was going to wait actually until
19 later on, but now is a good time apparently.

20 MS. SCHNEIDER-VIEIRA: Certainly I can
21 answer that question.

22 The hourly variations that you see in
23 flow happen downstream of the generating station.
24 The place where the Young of the Year lake
25 sturgeon habitat is going to be created, or would

1 be created if it's required, based on monitoring,
2 is within the reservoir itself. So conditions in
3 the reservoir stay relatively stable. It might
4 fluctuate over a day, up to a metre over a day,
5 but it's a very large, or it's a substantially
6 sized reservoir, so you're not going to get very
7 large changes in water velocity within the
8 reservoir even if the water level changes by a
9 metre.

10 You're looking at me with this look of
11 total puzzlement. If the Young of the Year
12 habitat is being created within the reservoir --

13 MR. NEPINAK: I'm sorry, I forgot to
14 put my earpiece in and I'm having trouble hearing.
15 Could you repeat that again, please?

16 MS. SCHNEIDER-VIEIRA: The Young of
17 the Year habitat that we were discussing is in the
18 reservoir. And the conditions in the reservoir
19 are much more stable than downstream of the
20 generating station. When people speak of hourly
21 fluctuations in relation to hydroelectric
22 development, that is typically related to changes
23 in the number of turbines or units that are
24 operating, so these turn on and off, which means
25 that the conditions downstream of the station can

1 change quite quickly. However, the conditions
2 within the reservoir itself don't change that
3 quickly.

4 In the analyses that we did, we looked
5 at everything from fifth percentile to 95th
6 percentile inflows, and the maps showing those
7 velocities are in the EIS. And you would see that
8 even in that enormous range, there are not large
9 changes in the water velocity where the Young of
10 the Year habitat would be created.

11 MR. NEPINAK: Okay, thank you. Thank
12 you very much.

13 THE CHAIRMAN: Mr. Berger?

14 MR. BERGER: Mr. Chairman, earlier a
15 question was asked concerning fire updates and
16 with respect to caribou. And what I'd like to do,
17 as I was unclear as to what commitment might be
18 provided for that type of an undertaking, I would
19 like to commit to doing an undertaking to consider
20 the need for supplying the 2013 fire information
21 as it may affect caribou. So we'd like to take
22 that back, and we will provide you with a response
23 regarding the need for that type of undertaking.

24 THE CHAIRMAN: Okay, thank you
25 Mr. Berger.

1 MR. BERGER: Thank you.

2 (UNDERTAKING 10: Provide 2013 fire information
3 affecting caribou)

4 THE CHAIRMAN: We'll break for lunch
5 now, we'll come back at 1:40. We're now concluded
6 with this panel. We'll return after lunch with
7 the moving forward panel.

8 (Proceedings recessed at 12:38 p.m.
9 and reconvened at 1:40 p.m.)

10 THE CHAIRMAN: Could we come to order,
11 please? Order, please.

12 During the lunch break the panel did
13 consider the procedural motion that was brought up
14 this morning. We have not come to a resolution on
15 that matter yet, but we do have some more
16 questions for Ms. Whelan Enns, so if you could
17 please come up to this front mic?

18 Ms. Whelan Enns, I have a number of
19 questions.

20 Now, you mentioned this morning that
21 part of the problem arose from the scheduling
22 moving back and forth, and we do admit that that
23 did happen. But I would also note that the
24 current schedule, the schedule that identified
25 your witnesses as coming up this Thursday,

1 November 28th, that that schedule was set on
2 November 1st.

3 Would you agree with that?

4 MS. WHELAN ENNS: Yes. I would have
5 to look at the sequence in email to know, given it
6 is the 25th of November now, to know about the
7 back and forth since.

8 THE CHAIRMAN: Take my word for it,
9 this schedule was set on November 21st, and at
10 least as far as your witnesses are concerned, it
11 has not changed since November 1st.

12 Can you tell me when you engaged these
13 two particular consultants, Bluestem,
14 Mr. Soprovich, and Coldstream, I believe, the
15 other?

16 MS. WHELAN ENNS: Yes, Mr. Soprovich
17 works in a variety of projects in a given year.
18 And this is a Whelan Enns Associate's comment, but
19 it goes to the fact that then conversations about
20 his participation here in these proceedings have
21 been verbal since the spring, and the
22 identification of work plan and so on was late
23 spring, early summer. Dancing around, or moving
24 around people's obligations and work schedule is a
25 challenge. So the time for him to -- the

1 identification of time for him to work on this was
2 a challenge. I would have to look again at the
3 dates on email exchanges to give you a specific
4 date, sir.

5 THE CHAIRMAN: Can you tell me when
6 you told these witnesses that they would be
7 appearing this coming Thursday? When were they
8 informed of that?

9 MS. WHELAN ENNS: They were informed
10 of that probably prior to November 1st.

11 And again, I quite accept what you are
12 saying about the schedule. Some of this has been
13 discussions and some of it has been email, so you
14 are completely right about what you are saying
15 about the schedule. But there was then
16 discussion, particularly with Coldstream, and
17 generally in terms of the Manitoba Wildlands
18 witnesses, whether they might need to move into
19 the first week of December.

20 THE CHAIRMAN: But I believe that, at
21 your request, you wanted them moved back,
22 Coldstream in particular moved back to November?

23 MS. WHELAN ENNS: That's right.
24 Moving them was much more complicated than the
25 other witnesses for next Monday, okay, in terms of

1 being able to move into the first week in December
2 when the two weeks were added into the schedule
3 for December. So that was a little, I guess that
4 was a compromise or a trade-off in our mind. From
5 our office's point of view, though, there was a
6 period of time when there was potentially all four
7 of them in the first week of December.

8 The preference, of course, on the part
9 of the panel and the Commission overall in
10 scheduling is to have a day that is the same
11 participants' witnesses. So that's part of then
12 what happened in terms of Mr. Soprovich being this
13 Thursday.

14 That in itself, of course, has been a
15 challenge because of what was finished or
16 completed this morning in terms of the terrestrial
17 panel, and him not having that evidence in terms
18 of the rest of the panel and the rest of the
19 cross-examination.

20 THE CHAIRMAN: When you informed your
21 witnesses, at least the two for Thursday,
22 Coldstream and Mr. Soprovich, did you inform them
23 that their reports had to be in seven days prior
24 to that?

25 MS. WHELAN ENNS: Did I initially?

1 Yes, I did initially, and I again acknowledged
2 that we have made a mistake.

3 THE CHAIRMAN: What was the mistake?

4 MS. WHELAN ENNS: Well, the mistake is
5 not being seven days ahead. So, initially that
6 was clear in the communications with them.

7 If I may, Mr. Chair, I missed a part
8 of your earlier question. The consultants from
9 Coldstream Consulting have been to Winnipeg. The
10 conversations with them started as a result of a
11 series of referrals for, a search for out of
12 province expertise, and the conversations I
13 believe started in May. They were contracted in
14 late May, early June. They were here on the
15 ground for a better part of a week in July. So
16 your questions are exactly the right ones in what
17 did they know, when were they told, and how did
18 the mistake happen in scheduling.

19 THE CHAIRMAN: When did you receive
20 the reports from these two witnesses?

21 MS. WHELAN ENNS: We had reports from
22 Mr. Soprovich and from Coldstream last week.

23 THE CHAIRMAN: What day last week?

24 MS. WHELAN ENNS: There have been
25 quite a few versions, but what I was basically

1 saying is we could have in fact filed last
2 Thursday.

3 THE CHAIRMAN: Why didn't you?

4 MS. WHELAN ENNS: Because we were all
5 looking, in error, at the November 25th date in
6 our system.

7 THE CHAIRMAN: Now, you talked about a
8 problem in your office, and is that the problem in
9 your office, that somebody had put November 25th
10 as the filing date?

11 MS. WHELAN ENNS: Yes.

12 THE CHAIRMAN: But that's based on
13 information that is now about a month old?

14 MS. WHELAN ENNS: It is based on the
15 two witnesses for Manitoba Wildlands who were
16 moved into the first week in December.

17 THE CHAIRMAN: Would it be possible
18 for these witnesses to appear on another date?

19 MS. WHELAN ENNS: I would say yes, and
20 do my very best to act on that. I have a call
21 booked mid afternoon, our time zone today, to talk
22 to Coldstream. And Mr. Soprovich, of course, is
23 in Manitoba, so that's potentially an easier
24 adjustment. There is really three individuals
25 from Coldstream, if I may, so the third does

1 present on Monday. And this is Alyson McHugh.

2 So the challenge in terms of
3 Coldstream and Thursday is that they get on a
4 plane tomorrow because, of course, there is need
5 to observe the hearings and do preparation and so
6 on before presenting. But I think that if that is
7 the question, and that's what has to be, then
8 absolutely.

9 THE CHAIRMAN: Have I missed anything?

10 MR. SHAW: Just so I'm clear on this,
11 did I understand you to say that the November 25th
12 date was misdiarized in your office?

13 MS. WHELAN ENNS: Right through the
14 system, yes. And I take responsibility,
15 ultimately it is on me in terms of not catching
16 what the original intention was. Originally the
17 witnesses for Manitoba Wildlands were all in a
18 two-day block. And we basically diarized
19 November 25th as it applies to the two witnesses
20 next Monday, and it stayed in the system for all
21 of them. And as I said, yes, we could have filed
22 reports last Thursday.

23 THE CHAIRMAN: Thank you, Ms. Whelan
24 Enns. The panel will further deliberate and we
25 will report when we have come to a conclusion.

1 Thank you.

2 MS. WHELAN ENNS: Thank you.

3 THE CHAIRMAN: I would now like to
4 turn it over to the new panel.

5 Now, is there anyone on this panel
6 that hasn't been sworn in? I don't think so.

7 MS. PACHAL: I think Jane and I
8 haven't.

9 THE CHAIRMAN: You have been up here
10 before and we didn't swear you in? That is when I
11 was being negligent and forgot about.

12 Shawna Pachal: Sworn

13 Jane Kidd Hantscher: Sworn.

14 THE CHAIRMAN: Since it has been a
15 while you might introduce everybody at both
16 tables, please?

17 MS. NORTHOVER: All of the people at
18 this table, you have seen before, so our
19 introduction is going to be quite short. I'm
20 Carolyne Northover, and I'm senior environmental
21 specialist at Manitoba Hydro. This is Victor
22 Spence, he is representing the Cree Nation
23 Partners. Martina Saunders, who is here in place
24 of Ted Bland, who is snowed in up north, from York
25 Factory. And then we have George Neepin and Karen

1 Anderson from Fox Lake. And beside me, Vicky
2 Cole, manager major projects licensing and
3 assessment for Manitoba Hydro. Jane Kidd
4 Hantscher, our implementation supervisor at
5 Manitoba Hydro. And Shawna Pachal, who is the
6 division manager of major projects.

7 THE CHAIRMAN: Could you introduce the
8 back table as well, please?

9 MS. NORTHOVER: Sarah Wakelin is an
10 environmental specialist at Manitoba Hydro in
11 environmental licensing and protection. And Bill
12 Kennedy, who is an advisor for the Cree Nation
13 Partners. Matt Hunt, also an advisor for the Cree
14 National Partners, Jim Thomas who represents York
15 Factory, and Leslie Agger for Fox Lake.

16 THE CHAIRMAN: Thank you very much.

17 And I understand you are going to be
18 coming up shortly, Mr. Spence -- Mr. Flett, pardon
19 me. I'm getting old, my memory slips after a
20 couple of weeks. So you can introduce yourself at
21 that time when you come.

22 Okay. Ms. Northover, are you leading
23 it, or Ms. Pachal?

24 MS. PACHAL: Ms. Northover is leading
25 the panel, I'm just making some introductory

1 remarks.

2 So we have arrived at the
3 Partnership's final panel. It is nice to finally,
4 in our panel and presentation guide, to see the
5 last box checked off. I think everybody is
6 probably relieved to see that we have got to
7 number 6. And it is appropriately called Moving
8 Forward on Environmental Matters. And it is
9 appropriately named moving forward, because as
10 you've heard many times over the last number of
11 weeks, Hydro and its Partners have had a long,
12 challenging and oftentimes difficult history. But
13 you've also learned and heard a lot about the fact
14 that the Partnership is changing. And I think
15 anybody who has participated in this process or
16 read the EIS, that should be pretty obvious to you
17 by now.

18 All of us are participating in history
19 as part of this hearing. For the first time in
20 Canada, based on our research, we find that an EIS
21 has been submitted in partnership with First
22 Nations who have submitted jointly with the
23 developer an EIS with their evaluation of
24 Aboriginal traditional knowledge from the Cree
25 worldview perspective, provided for equal weight

1 with the western science perspective.

2 This hearing is a snapshot in time in
3 terms of this Partnership's journey. And should
4 this project proceed, Manitoba Hydro and
5 Tataskweyak and War Lake and Fox Lake and York
6 Factory will be working together to implement the
7 Joint Keeyask Development Agreement and the
8 adverse effects agreements for many, many years to
9 come. And as we have heard many times, for the
10 life of the project, which is up to 100 years.

11 And so there is a lot more work to do,
12 both through the construction phase and the
13 operation phase. And you've had an opportunity
14 through previous panels to meet many of the people
15 who will be responsible for ensuring that the
16 commitments that we have made in the EIS and the
17 JKDA and the adverse effects agreements will be
18 honoured and implemented in good faith.

19 So this panel is here and we are going
20 to explain to you how the environmental
21 commitments come together in the environmental
22 protection program and the structure that the
23 Partnership has put in place to oversee this
24 implementation.

25 MS. NORTHOVER: Thanks, Shawna.

1 Good morning Mr. Chairman,
2 Commissioners, participants, ladies and gentlemen.
3 As Shawna mentioned, this presentation is about
4 moving forward as partners on environmental
5 matters, as we head into construction and then
6 operation of the Keeyask Generating Station, if it
7 is licensed. And we are very happy to finally get
8 our chance to present this information to you.

9 So I have gone through our panel
10 member list already. So I will just tell you who
11 is presenting today. Ms. Martina Saunders is
12 going to take Ted Bland's place and present on
13 York Factory's behalf. Mr. George Neepin and
14 Mr. Victor Spence will present, and myself.
15 Martina will speak about the importance of ongoing
16 collaboration of the Partnership to her community.
17 And then I will present what the Partnership has
18 planned and committed to. And then George and
19 Victor will speak at the end to complete the
20 Partnership's presentations at these hearings.

21 Martina, please go ahead?

22 MS. SAUNDERS: Thank you, Carolyne.
23 Good afternoon, Commissioners. I will let you
24 know that due to poor weather, yesterday's
25 scheduled flight to York Landing was cancelled.

1 As a result, my colleague, Ted Bland, is unable to
2 be with us today. I will be making the
3 presentation on behalf of York Factory First
4 Nation. I appreciate this opportunity to speak to
5 you about a topic that is very important to us.

6 If the Keeyask project receives
7 approval and goes ahead, the Keeyask Hydropower
8 Limited Partnership, as owner of the project, will
9 have important responsibilities for environmental
10 monitoring, management and protection. As
11 Carolyne will explain in her presentation, the
12 Partnership has delegated authority to Manitoba
13 Hydro to manage construction and operation of
14 Keeyask, including implementation of the Keeyask
15 environmental protection program.

16 This does not mean, however, that York
17 Factory First Nation and the other Cree partners
18 will be passive observers as the project moves
19 forward. The opposite is true. We will be active
20 partners in the governance of Keeyask with
21 membership on the board of directors and various
22 Partnership committees, as we explained in
23 Kipekiskwaywinan, our Keeyask report, York Factory
24 chose to become a partner in Keeyask so we could
25 have this role in determining how the project is

1 developed and managed.

2 With ownership comes new
3 responsibilities. We accept and welcome those
4 responsibilities. We will continue to bring our
5 Cree values, customs and knowledge to the
6 implementation and operation of the project. We
7 will also work to ensure that Keeyask is
8 developed, managed and operated according to best
9 practices of environmental protection and
10 stewardship.

11 As partners in the Keeyask generation
12 project, York Factory, Manitoba Hydro, Cree Nation
13 Partners representing Tataskweyak and War Lake
14 First Nations, and Fox Lake Cree Nation, share
15 ultimate responsibility for environmental
16 monitoring, follow up and management.

17 York Factory has stated that the
18 Keeyask Partners must be held accountable to
19 generations to come and strive for the highest
20 standards of environmental stewardship, not simply
21 the minimum regulatory requirements. The Keeyask
22 Partners are committed to ensuring that the
23 environmental protection program for Keeyask will
24 be comprehensive, substantial, and respectful to
25 the importance of both Aboriginal traditional

1 knowledge and western science.

2 We have agreed to work together as
3 partners, gathering, sharing, utilizing and
4 applying traditional knowledge and western science
5 in the ongoing planning, development, operation
6 and stewardship of Keeyask.

7 When York Factory First Nation talks
8 about stewardship, we mean to watch out for and
9 take care of the lands, waters, wildlife, plants,
10 and people of the land. York Factory's
11 responsibilities and authority for monitoring and
12 stewardship do not come just from the Keeyask
13 project and the Joint Keeyask Development
14 Agreement. York Factory members have been taught
15 we must care for Aski, including our ancestral
16 lands and traditional territories, sustaining the
17 people, land, waters, animals, fish, plants,
18 language, culture and knowledge. This is not just
19 a responsibility, caring for Aski is fundamental
20 to being Innu, it is essential to
21 mimo-pimatisiwin.

22 As we have explained in
23 Kipekiskwaywinan and in earlier presentations at
24 this hearing, traditional knowledge is fundamental
25 to who we are as a people. Our traditional

1 knowledge is maintained by our elders and passes
2 from generation to generation. It is an ongoing
3 process of learning and applying knowledge and
4 teachings. York Factory's traditional knowledge
5 is therefore a fundamental part of the ongoing
6 process of sharing and participating in the
7 Partnership. It is not just information to be
8 recorded and included in the Environmental Impact
9 Statement or science based management programs.
10 Because traditional knowledge lives within our
11 people and our way of life -- and our way of life,
12 engaging elders, men, women and youth and resource
13 users is the most important way our traditional
14 knowledge, values, customs and worldview are
15 brought into environmental assessment and
16 management. For this reason it is crucial that
17 our community representatives, elders, youth,
18 resource users and knowledge holders continue to
19 participate in the next phases of Keeyask,
20 including construction, operation, environmental
21 monitoring, and adaptive management.

22 As explained in chapter 8 of the
23 response to EIS guidelines, the Partnership is
24 committed to environmental stewardship, and the
25 Partners have agreed that the long-term success of

1 the environmental protection program requires
2 equal consideration of both traditional knowledge
3 and technical science.

4 The Keeyask Partners recognize that
5 each of the Cree Partners has a role and
6 responsibility in relation to the environmental
7 protection program for Keeyask. We will
8 collaborate with one another and Manitoba Hydro in
9 overseeing the environmental protection program.
10 Each Cree partner will also develop and implement
11 a community specific monitoring program. The
12 programs will have support and funding from the
13 Keeyask partnership for the life of the Keeyask
14 project.

15 York Factory is developing a plan for
16 our environmental stewardship program. Our
17 involvement in monitoring and stewardship
18 activities will be based on and will apply both
19 traditional knowledge and western science. We
20 will hire staff to coordinate community specific
21 stewardship activities and to coordinate our
22 participation in the Keeyask environmental
23 protection program. A steering group made up of
24 elders, resource users, and other community
25 members will provide support and advice. The

1 knowledge, experiences and observations of
2 community members will be shared through
3 participation in field trips, workshops,
4 interviews and other activities. Community
5 members will be kept informed on a regular basis
6 through meetings, reports and newsletters. We
7 will monitor the effects of Keeyask on our
8 community and the lives of our members. Our
9 community members will also continue to work on
10 field programs with the scientific monitoring
11 teams.

12 As we have explained many times,
13 providing opportunities for our youth and
14 generations to come is one of the main reasons we
15 chose to be a partner in Keeyask. We are
16 dedicated to building capacity in environmental
17 stewardship through training and work experiences
18 for our youth. York Factory envisions a future
19 where our members are managing and operating
20 Keeyask and other projects in our ancestral lands,
21 not only applying the knowledge and values of our
22 elders, but also the skills and knowledge of
23 western science.

24 As a partnership we have committed to
25 support effective mechanisms and processes to

1 promote meaningful sharing and collaboration
2 involving all partners. We recognize the
3 importance of bringing together Manitoba Hydro,
4 Keeyask environmental managers, the Cree Partners,
5 elders, and other knowledge holders from our
6 communities in undertaking environmental
7 stewardship activities.

8 You have heard during presentations by
9 previous panels about the Partnership's plans for
10 environmental management, protection and
11 monitoring. In her presentation, Carolyne will
12 provide some more detail about the environmental
13 protection program and its implementation
14 structure.

15 The monitoring advisory committee is
16 an important part of that structure. The MAC will
17 provide advice and recommendations to Manitoba
18 Hydro and the Partnership's board of directors on
19 the conduct and outcomes of the environmental
20 protection program. The committee will have
21 representatives from all the partners and will
22 provide a forum for ensuring collaboration on
23 environmental monitoring, protection and
24 management. The MAC will review and discuss
25 outcomes of the various components of the program

1 from traditional knowledge and western science
2 perspectives.

3 The Keeyask Partners will continue
4 learning to work together and share knowledge with
5 one another about Aski and Keeyask over the long
6 term.

7 We must continuously reconcile our
8 participation in this partnership with our
9 relationships and obligations to the natural and
10 spiritual world and to generations to come. If we
11 do not, our elders and their teachings tell us we
12 will not survive as a people. This is central,
13 this is the central core message and impact for us
14 as a people in this project. We want our partners
15 to respect and work with us to continuously
16 reconcile our role as partners, as well as heal
17 and build trustworthy relationships through
18 processes, programs, and decision making
19 throughout the life of the Keeyask project and
20 partnership.

21 We have entered into this partnership
22 insisting on a long-term ongoing commitment to
23 healing, reconciliation, mutual respect and
24 self-determination. We seek to sustain our Cree
25 values, customs and traditions in the process.

1 We are cautious about what lies ahead,
2 but as we have done so many times since first
3 contact with European colonizers, we will continue
4 to adapt and keep our place as Cree people. So we
5 approach this partnership with hope and
6 determination to keep our values and customs,
7 control our destiny, and provide opportunities for
8 our young people. It is the generations to come
9 who will inherit the outcomes of the Keeyask
10 project and partnership.

11 Our involvement in Keeyask does not
12 end with this hearing or with the issuing of
13 licences for the project, should those licences be
14 issued. We will be part of Keeyask for the life
15 of the project and beyond. We will manage Keeyask
16 for generations and care for Aski forever. This
17 process is just beginning. Egosi.

18 MS. NORTHOVER: Thank you, Martina.

19 So now my presentation. In my
20 presentation I'm going to be covering the
21 following topics, Keeyask environmental protection
22 program and a brief description of all of its
23 components, adaptive management and how it is
24 integrated into the program, the monitoring
25 advisory committee, and how outcomes of the

1 program will be communicated.

2 Moving forward as partners, it has
3 been described by previous presenters, the
4 discussion about the Keeyask project started many
5 years ago between the First Nations that are now
6 partners on the Keeyask project and Manitoba
7 Hydro. These discussions lead to agreements and
8 collaboration on the planning of Keeyask. You
9 have heard about the Joint Keeyask Development
10 Agreement, JKDA, signed by the partners, the use
11 of ATK and technical science to assess the
12 project, and the mitigation that is going to be
13 employed.

14 The result of this collaborative
15 process is a project that's viable, provides
16 maximum socio-economic benefits to the region, and
17 minimizes adverse environmental effects.

18 Moving forward, if Keeyask receives a
19 licence, collaboration on environmental components
20 of the project will continue long term. We
21 believe that the planned collaboration into the
22 future will strengthen the Partnership.

23 This diagram is a top portion of the
24 diagram that you have been provided as a separate
25 handout, which shows the entire environmental

1 protection program. It demonstrates graphically
2 the structure that the Partnership will have in
3 place to implement and manage the environmental
4 protection program.

5 The Keeyask Hydropower Limited
6 Partnership has delegated authority to Manitoba
7 Hydro to manage construction and operation of the
8 project, including implementation of the
9 environmental protection program. Although
10 Manitoba Hydro is responsible for construction and
11 operation of the Keeyask generation project, the
12 KHLP has put mechanisms in place to ensure that
13 all partners are involved in implementing the
14 program and reviewing program's outcomes.

15 The Keeyask environmental protection
16 program implementation structure includes a
17 monitoring advisory committee, we call it MAC,
18 which is one of these mechanisms. It includes
19 participants from each of the Partner First
20 Nations and Manitoba Hydro. It is an integral
21 aspect of the Partnership's governance structure.
22 Manitoba Hydro will be guided on the
23 implementation of the program by the MAC and the
24 Partnership's board of directors.

25 The Keeyask environmental protection

1 program is being developed to mitigate, manage and
2 monitor environmental effects during the
3 construction and operation phases of the project.
4 You have heard about all of the components of the
5 program throughout the presentations that preceded
6 me. This diagram shows how all of the components
7 that have been previously described come together,
8 and the three types of plans that make up the
9 environmental protection program. It lists all of
10 the plans included in the program, the two
11 environmental protection plans, the variety of
12 management plans, and the monitoring plans, both
13 technical science and the Partner communities' ATK
14 plans.

15 The purpose of this presentation is to
16 describe how it will all come together to be
17 implemented, as well as how information resulting
18 from the program will be applied and disseminated.

19 As indicated by the list of plans in
20 the diagram on the previous slide, a comprehensive
21 environmental protection program is being
22 developed. Mitigation measures specific to a
23 variety of environmental issues have been
24 committed to in the EIS. And many of the
25 mitigation measures have been described in

1 previous presentations made by the Partnership at
2 these hearings. These commitments to mitigation
3 are the foundation of the environmental protection
4 program, and has been incorporated into the
5 environmental protection plans and management
6 plans.

7 I just want to note that some of the
8 socio-economic mitigation measures that were
9 described in the socio-economic resource use panel
10 are not included in the program's management plans
11 as they each have separate avenues for
12 implementation which have been described. For
13 example, the worker direction committee, the
14 advisory group on employment and cultural
15 ceremonies.

16 You have heard about the monitoring
17 that will take place to determine if the
18 mitigation is effective. Monitoring of all of the
19 mitigation, including the socio-economic
20 mitigation measures is part of the program.

21 The plans that have been submitted to
22 date are preliminary. In some cases, discussions
23 with regulators are continuing on the plans and
24 modifications will be required based on these
25 discussions. If the project is approved, the

1 clauses in the Manitoba Environment Act licence
2 and the Fisheries Act authorization will need to
3 be incorporated into the plans as appropriate.
4 They will not be finalized until that occurs.

5 Filing the plans in advance of
6 licensing has provided the opportunity for the
7 Partnership to receive feedback from regulators,
8 and through the Keeyask website, the public as
9 well. The final versions of the plan and any
10 subsequent revisions will also be posted on the
11 website.

12 I would like to provide a little more
13 detail on the program to refresh your memory on
14 what you have already heard. First, the
15 environmental protection plans. These were
16 described in panel three on the project
17 description and construction. Two plans have been
18 drafted and were submitted in April of this year,
19 one for the construction of the generating station
20 and one for the construction of the south access
21 road.

22 Environmental protection plans have
23 measures to be implemented by contractors and
24 staff to minimize effects of construction. They
25 are organized by construction activity, each

1 include -- examples include tree clearing,
2 drilling and material placement and water.
3 Mitigation measures specific to these activities
4 are listed in the plans. They are designed to be
5 a reference manual, primarily for the contractors.
6 The plans govern contractors to use best
7 management practices for environmental protection.
8 Applying the mitigation measures is intended to
9 meet and in many cases exceed regulatory
10 requirements. It is a contractual obligation of
11 the contractors to fulfill these plans. There
12 will be environmental staff on site reporting to
13 the resident manager to monitor compliance with
14 the environmental protection plans. There will
15 also be environmental staff in Winnipeg whose job
16 is to provide technical support to the site
17 environmental staff.

18 Environmental management plans: These
19 include commitments made by the Partnership for
20 ongoing mitigation focused on specific issues,
21 such as sediment, fish habitat, site access,
22 heritage resources, terrestrial habitat, and woody
23 debris.

24 I'm going to give a brief overview of
25 all of the plans that you have previously heard

1 about.

2 The sediment management plan
3 prescribes procedures to manage sediment levels in
4 the Nelson River due to in-stream construction in
5 real time. It includes the actions that could be
6 taken if the project's total suspended solids
7 exceed target levels. It was submitted in April
8 of 2013 and is described by the physical
9 environment panel. As the name indicates, it is
10 for the in-stream construction period only.

11 The fish habitat compensation plan is
12 required by Fisheries and Oceans Canada. It
13 identifies work to be installed or other
14 activities to compensate for fish habitat loss.
15 The plan particularly focused on sturgeon spawning
16 habitat and sturgeon stocking. It was submitted
17 on August 14th of this year, and it was described
18 by panel 4C, the aquatic portion of the panel.
19 Most of the works will be installed during
20 construction, but review of their efficacy and
21 possible modifications will extend into operation.
22 The stocking program will be in place for at least
23 25 years.

24 The construction access management
25 plan prescribes measures to which are safe,

1 coordinated access to the site for authorized
2 users during construction, and is designed for
3 public safety and to protect the area's natural
4 resources. It was submitted in April of this year
5 and it was described by the socio-economic panel,
6 4D.

7 The heritage resources protection plan
8 prescribes procedures for heritage resources or
9 human remains discovered during project
10 construction. It was submitted in April and
11 described by the socio-economic panel.

12 The vegetation rehabilitation plan
13 will outline what needs to be done in project
14 areas not needed for operation in order to
15 rehabilitate them. The planting prescribed in the
16 plan will give preferences to rehabilitating the
17 most affected priority habitat types. It will be
18 developed during construction when the extent of
19 clearing is known and when areas are no longer
20 required for construction purposes. Discussed by
21 the terrestrial panel, most of the planting will
22 be completed during construction. Monitoring and
23 modifications of the planting prescriptions, if
24 required, will continue into operations.

25 The terrestrial mitigation

1 implementation plan, as the name suggests,
2 outlines the implementation strategy for the
3 terrestrial mitigation measures described in the
4 EIS, including such things as wetland replacement
5 and bird nesting structures. It is currently
6 under development, but all concepts that will be
7 included in the plan were described in the EIS.
8 Similar to the rehabilitation plan, work will
9 mainly be undertaken during the construction, and
10 adjustments made if required based on monitoring
11 and operation.

12 The water waste management program is
13 designed to contribute to the safe use and
14 enjoyment of the waterway from Split Lake to
15 Stephens Lake. A multi-purpose boat patrol will
16 monitor shoreline and waterway activities and
17 manage debris during both pre and post
18 impoundment, and will be in place for the long
19 term. Discussed by panel 3 and 4B, the project
20 description panel and the physical environment
21 panel.

22 The reservoir clearing plan describes
23 the flooded areas in the reservoir that must be
24 cleared of trees prior to impoundment and the
25 methods to do this. It was described by panels 3

1 and 4B, the project description and the physical
2 environment panel, and it was submitted in April
3 of this year. It is also part of the JKDA, as is
4 the water waste management program.

5 Now, the environmental monitoring
6 plans, there are five technical science monitoring
7 plans, physical environment, aquatic effects,
8 terrestrial effects, socio-economic and resource
9 use. There will be ATK community based monitoring
10 plans as well.

11 You have seen this diagram already.
12 Previously it was about the assessment process.
13 This same two-track evaluation of the project will
14 continue during construction and operation of the
15 station. The Partnership recognizes the value of
16 having issues looked at from two different
17 perspectives. Technical science and ATK will be
18 used and considered equally to monitor the actual
19 effects on the aquatic, terrestrial, physical and
20 socio-economic environments.

21 Monitoring will be fundamental to the
22 environmental protection program's success.
23 Monitoring is being conducted to test predictions
24 and evaluate effectiveness of mitigation in
25 reducing adverse environmental and social effects.

1 There is some uncertainty with predictions.
2 Monitoring addresses areas where uncertainty
3 exists, including those areas where there are
4 differences between the predictions based on
5 technical science and Aboriginal traditional
6 knowledge.

7 Five technical science plans have been
8 drafted. They follow up on the valued
9 environmental components and the supporting topics
10 described in the EIS. They were described in
11 detail by the assessment panels. The physical
12 environment monitoring plan, terrestrial effects
13 monitoring plan, socio-economic monitoring plan,
14 and resource use monitoring plan were submitted in
15 June of this year. And the aquatic effects plan
16 was submitted in August. When these plans are
17 implemented, community members will be involved in
18 the field programs, working side-by-side with the
19 technical specialists as they were during the
20 assessment phase. They will start early in
21 construction and extend into operation for many
22 years.

23 Now I will discuss the Aboriginal
24 traditional knowledge monitoring programs. The
25 Partner First Nations are currently developing

1 community specific ATK monitoring programs. By
2 doing so, social and environmental issues that are
3 important to the community can be monitored by
4 community members. These ATK monitoring programs
5 will be based on Cree perspectives and
6 understandings about the potential effects of the
7 project.

8 ATK monitoring will involve the
9 development and implementation of annual
10 monitoring programs based on construction and/or
11 operational activities and related community
12 concerns about potential effect. Activities may
13 take place at key milestones during the project's
14 construction and operation phases. The results of
15 the ATK monitoring will be an integral part of
16 assessing the accuracy of predictions and the
17 effectiveness of mitigation measures. Each of the
18 Partner First Nations will be responsible for
19 collecting and interpreting ATK to assess the
20 project for the purposes of reporting on the
21 actual effects to regulators and to also evaluate
22 the impact of the project on its members, from a
23 Cree worldview perspective. ATK monitoring is
24 planned for the life of the project.

25 You have seen this map in past

1 presentations. It shows the resource management
2 areas and traditional use areas of the Partner
3 First Nations. Our partners have known and used
4 the land in the area of the project for centuries.
5 Ted -- Martina mentioned the need to engage the
6 knowledge holders in the communities to help
7 oversee the area. The Partnership recognizes that
8 it will be beneficial for the KCN knowledge
9 holders and elders to collaborate with one another
10 and share information. So a commitment has been
11 made to provide resources for a collaborative
12 forum as well as the individual ATK programs.

13 Now I will talk about the information
14 generated for the environmental protection
15 program, how it will be used, overseen and
16 communicated.

17 The mitigation measures were described
18 in the EIS, and over the last couple of weeks at
19 these hearings have been carefully planned and
20 designed to prevent or reduce, to the extent
21 practical, adverse effects from the project.
22 These measures are based on extensive study of the
23 project best practices, research, literature
24 review, and numerous discussions between the
25 Partners.

1 There are still some uncertainties
2 with predicted effects and the effectiveness of
3 planned mitigation measures. Adaptive management
4 is a planned process for responding to
5 uncertainty, or to an unanticipated or
6 underestimated project effect. There are numerous
7 diagrams that describe the adaptive management
8 process. This one is a simple conceptualisation
9 that reflects the Partnership's framework for
10 adaptive management. Plan based on predictions.
11 Do implement the plans. And monitor what is
12 implemented. Evaluate the monitoring information
13 and learn from it, and then make adjustments as
14 necessary. The cycle continues, implementing any
15 adjustment, monitoring it, learn from it, and so
16 on.

17 This framework is consistent with the
18 expectations of the Canadian Environmental
19 Assessment Agency, which through the EIS
20 guidelines requires it to describe mitigation,
21 evaluate its effectiveness, and determine the need
22 for management response.

23 Adaptive management: With the Keeyask
24 project, adaptive management will be applied when
25 monitoring demonstrates there is a variation

1 between actual project effects and predicted
2 effects. A decision needs to be made on what can
3 be done. We have come up with possible decisions.
4 First, the application of pre-determined adaptive
5 measures. Some examples of this are, if
6 terrestrial rehabilitation is not succeeding,
7 other planning prescriptions can be applied.
8 Suspended sediment triggers are reached, and
9 construction can be altered. Lake sturgeon
10 spawning structures can be redesigned if they are
11 not working satisfactorily. Bird nesting
12 platforms can also be redesigned or modified.

13 Second, new measures can be designed
14 based on monitoring results. Examples include the
15 need for fish passage may be determined, and
16 undertaking some action to address an employment
17 issue. In some cases a communication plan will be
18 implemented where no adaptive measures can be
19 applied, for example, methylmercury in fish.

20 The time it takes to make an
21 adaptation varies greatly among the numerous
22 mitigation measures that will be implemented. In
23 some cases a quick response or adaptation is
24 required and possible. The sediment management
25 plan relays information in real time so the

1 construction team can adjust in-stream work if
2 triggers are reached. The environmental
3 protection plans list numerous construction
4 specific mitigation measures, and the
5 environmental site staff monitor compliance with
6 and effectiveness of those measures. If something
7 is not working as intended, they will discuss with
8 the contractor what else is needed to rectify the
9 problem.

10 Manitoba Hydro will implement these
11 quick adjustments and provide the information to
12 the monitoring advisory committee.

13 Other mitigation measures will take
14 time to monitor, and these situations will be
15 overseen by the MAC.

16 So, you have heard the term monitoring
17 advisory committee or MAC many times since the
18 start of these hearings. I'm going to explain to
19 you now a bit about what it is.

20 The MAC is an advisory committee to
21 the KHLDP board of directors. The terms of
22 reference for the MAC are part of the Joint
23 Keeyask Development Agreement. As I mentioned
24 near the beginning of my presentation, the MAC
25 will have representatives from each of the four

1 Partner First Nations and from Manitoba Hydro.
2 The committee will have five Manitoba Hydro reps
3 and five First Nation reps, two from TCN, one from
4 War Lake, one from York Factory and one from Fox
5 Lake. Plus the First Nation Partners will be
6 provided funding for technical advisors. CNP will
7 have two, Fox Lake and York will be allowed one
8 each.

9 The MAC will meet every two months
10 during construction and will be in place for the
11 life of the project. The purpose of the committee
12 is to provide oversight of the environmental
13 protection program by reviewing program activities
14 and outcomes. Presentations will be made at the
15 meeting, and discussions on the material presented
16 will occur. MAC will provide an opportunity to
17 review and discuss outcomes from both a technical
18 science and an ATK perspective.

19 Sufficient funding has been allocated
20 to MAC to make it functional and meaningful for
21 the long term. The technical advisors will be
22 funded to not just participate in meetings, but to
23 review bimonthly meeting materials, provide advice
24 to their client, and provide input into the annual
25 monitoring summary document.

1 Currently, the Partners' regulatory
2 and licensing committee has been used as an
3 interim forum for the MAC issues, and already it
4 has been determined that a sub committee for
5 caribou is required due to the importance of the
6 species to the communities, and due to its
7 migratory behaviour over a large area. The
8 committee will serve as an effective venue for
9 coordinating the project's caribou monitoring and
10 management activities with other organizations in
11 the lower Nelson region.

12 This demonstrates that funding is
13 available to address issues of concern and the MAC
14 itself is flexible and adaptive. As an advisory
15 body to the board, concerns or recommendations
16 about the environmental protection program can be
17 raised to the board for consideration. The board
18 will draw on the advice or consider the concern
19 and decide how to proceed.

20 If you refer back to the separate
21 handout, you will be reminded that Manitoba Hydro
22 is serving as the project manager, and Manitoba
23 Hydro takes its direction from the Partnership
24 board. MAC will hear back directly from the board
25 on their decision, and if accepted, MAC will also,

1 of course, be involved in overseeing how the
2 decision was implemented.

3 It is anticipated that MAC will
4 improve an understanding of respect among the
5 Partners, foster an environment of sharing and
6 collaboration in undertaking environmental
7 stewardship activities, and will lead to the
8 implementation of a more robust environmental
9 protection program.

10 I mentioned that in some cases
11 determining if mitigation measures are working
12 will take time. In some cases years of monitoring
13 will be required.

14 The vegetation rehabilitation plan
15 could have high mortality for trees and plants
16 after one season, and need review. It is also
17 possible that the mortality occurs over several
18 years of growth and the need for modification to
19 planting prescriptions may be required down the
20 road.

21 Determining how sturgeon are using the
22 constructed habitat structures will take at least
23 three years. MAC will oversee the monitoring, and
24 if a determination that adaptive management is
25 required, MAC will provide the forum to discuss

1 practical modifications to mitigation using ATK
2 and technical science. The committee will review
3 recommendations from technical experts, and
4 possibly regulatory agencies, on the most
5 appropriate course of action.

6 MAC has a communication mandate as
7 well. The committee is responsible for
8 communicating the outcomes on an annual basis to
9 members of the Partner communities for the purpose
10 of keeping community members updated on project
11 activities, adverse effects, and proposed
12 mitigation strategies.

13 Communication to Partner communities
14 could occur through various forums. Open houses
15 is an example, but each community will determine
16 what is an appropriate approach for communicating
17 with their members.

18 A summary report of all environmental
19 protection program activities and results will be
20 prepared annually by the MAC on behalf of KHLP,
21 for the Partner communities and to the general
22 public. This report will be translated into Cree
23 as well. The report will be sent to interested
24 parties, including the participants at these
25 hearings.

1 Manitoba Hydro, on behalf of the
2 Partnership, will submit reports to regulators,
3 including compliance monitoring reports in
4 connection with the environmental protection
5 plans, technical reports of the activities as a
6 result of the monitoring, including the outcomes
7 of both ATK and western science.

8 The report to Manitoba Conservation
9 and Water Stewardship, Fisheries and Oceans
10 Canada, and possibly other regulators, will be in
11 accordance with the schedules outlined in the
12 licences and authorizations, if the project is
13 approved.

14 All reports, including the summary
15 report, will be publicly available on the Keeyask
16 website. The current website will be maintained
17 for construction and operations. The website will
18 be updated frequently, as information is
19 available. It provides opportunity for comment or
20 questions about the project and associated posted
21 materials. All comments received will be reviewed
22 and considered and questions answered.

23 So in summary, the Partners have
24 worked collaboratively for many years to assess
25 the project and to develop mitigation measures to

1 minimize the adverse effects. Participation and
2 collaboration of all of the partners will continue
3 throughout the life of the project to implement a
4 comprehensive environmental protection program.
5 Both ATK and technical science will be used to
6 assess and mitigate effects, and through MAC the
7 Partners will oversee the program and work
8 together to protect the environment, or as the
9 Cree call it, Aski.

10 So now I'm going to ask Mr. George
11 Neepin to present.

12 MR. LONDON: Sorry, Mr. Chair, just
13 before we move to Councillor Neepin, as we were
14 preparing for the panel, it became clear that we
15 ought to file with the Commission the letter of
16 agreement between Manitoba Hydro, the Partnership,
17 and the Cree Nations, where the commitments to
18 monitoring, in particular Aboriginal traditional
19 knowledge monitoring are set out, in addition to
20 what is in the EIS. You have it in front of you
21 now. It is a letter dated October 17, 2013, from
22 Manitoba Hydro to the four limited Partners, the
23 four Cree Nations. And it is signed by Ms.
24 Pachal, who is sitting on the panel this morning.
25 And I ask that it be filed as evidence in the

1 case. And if you wish, sir, I would be happy to
2 read it into the record, if you would like. It is
3 an important document.

4 THE CHAIRMAN: Do you want to do that
5 now or after the Cree Nation participants?

6 MR. LONDON: If I'm going to do it, I
7 would rather do it now, because in some ways it is
8 explanatory of the Cree Nation evidence.

9 THE CHAIRMAN: Go ahead, sir.

10 MR. LONDON: The letter is addressed
11 to the four Cree Nations and it references the
12 Keeyask Cree Nation involvement in the
13 environmental protection program and the Keeyask
14 project.

15 "The Keeyask Hydropower Limited
16 Partnership, (KHL P), and Manitoba
17 Hydro as the general partner are
18 committed to ensuring that the
19 environmental protection program for
20 the Keeyask Generating Station is
21 comprehensive, substantial, and
22 respectful of the importance of both
23 Aboriginal traditional knowledge and
24 western science. In order to do so,
25 the KHL P recognizes the need to work

1 together as partners, gathering,
2 sharing, utilizing and applying ATK
3 and western science in the ongoing
4 planning, development, operation, and
5 stewardship of Keeyask. There is a
6 reciprocal commitment among the
7 Partners to work collaboratively with
8 the necessary support and financial
9 resources to ensure that project
10 effects, anticipated and
11 unanticipated, are understood,
12 mitigated and managed. Without
13 derogating or abrogating any existing
14 rights or agreements, it is recognized
15 that each of the Keeyask Cree Nations
16 has a role or responsibility in
17 relation to the environmental
18 protection program for the Keeyask
19 project. Each of the KCNs will
20 develop and implement community
21 specific monitoring programs. It is
22 understood that in giving their
23 support to the Keeyask project and the
24 EIS, the Keeyask Cree Nations are
25 relying upon these programs having

1 meaningful support and reasonable
2 funding from the Keeyask Partnership.
3 This letter will confirm our agreement
4 on behalf of the KHLP and on behalf of
5 Manitoba Hydro to the following:

6 1. We shall provide reasonable funding
7 during the life of the Keeyask project
8 to each KCN for the development and
9 implementation of a community specific
10 monitoring program consistent with the
11 statements contained in the response
12 to EIS guidelines and relevant to the
13 current phase of the project.

14 2. We shall respond meaningfully to
15 information and recommendations
16 arising from the ATK monitoring
17 program reports and ensure that the
18 information and recommendations are
19 given equal weight to western science
20 in decisions made regarding the KHLP's
21 environmental protection program
22 consistent with the provisions of
23 chapter 8 of the Response to EIS
24 guidelines and any conditions or
25 relevant licences and authorizations.

1 3. It is acknowledged that it will be
2 beneficial to all parties if the KCNs
3 and their respective Elders and other
4 KCN knowledge holders, are able to
5 collaborate with one another, sharing
6 the methods, observations, and
7 findings of their respective
8 monitoring programs, and making joint
9 reports and recommendations based upon
10 the information derived therefrom. We
11 agree that in addition to
12 participating with and providing
13 reasonable funding to each KCN with
14 respect to the respective monitoring
15 programs, we will participate in and
16 reasonably fund each KCN's
17 participation in a process to develop
18 a mechanism satisfactory to all KCNs
19 by which they can collaborate on
20 monitoring and resolve conflicts and
21 disputes that may arise with respect
22 to such programs, and also to fund the
23 process' continued operation.

24 4. The KHLP also commits to support
25 effective mechanisms and processes to

1 foster an environment of meaningful
2 sharing and collaboration involving
3 all Partners, including Manitoba
4 Hydro, Keeyask environmental managers,
5 and the KCN, and their respective
6 elders and KCN knowledge holders, in
7 undertaking environmental stewardship
8 activities.

9 Yours truly, Shawna Pachal."

10 THE CHAIRMAN: Carry on.

11 MR. NEEPIN: Okay. Thank you. Tansi,
12 and good afternoon, Mr. Chairman and members of
13 the Commission.

14 Throughout the evidence offered to
15 date by the Partnership, there has been much
16 reference to the monitoring programs required to
17 properly test the assumptions and predictions made
18 by the Partnership, and the methodologies, notably
19 adaptive management, which will be employed if and
20 when the predictions fail to hit the mark. You
21 have also heard much testimony about the two-track
22 environmental evaluation system that has been used
23 in the preparation of the Environmental Impact
24 Statement and which will continue to be used in
25 the monitoring programs.

1 The exact details of the Keeyask
2 monitoring programs and methodologies,
3 particularly with regard to community specific
4 Aboriginal traditional knowledge monitoring, have
5 not been fleshed out. However, the commitment of
6 Manitoba Hydro and the Partnership to monitoring
7 programs, including community specific Aboriginal
8 traditional knowledge programs, is clear, and the
9 fine print is in the process of being and will be
10 worked out.

11 In our view, Aboriginal traditional
12 knowledge must be a primary effective watchdog of
13 the effects of the project and must be
14 fundamental -- must be a fundamental basis for
15 adaptive management of the environment and
16 unforeseen adverse effects.

17 We believe best practices monitoring
18 anchored in Aboriginal traditional knowledge is
19 the most important requirement of the project. It
20 will be crucial to everyone in the environment,
21 including, but not restricted to the Cree.

22 We look forward to the negotiation and
23 completion of promised agreements with Manitoba
24 Hydro about community specific monitoring plans
25 with each of the limited partners. Those

1 agreements will provide the necessary funding for
2 and breadth of participation by the Cree, in a
3 meaningful way, with regulatory science and in
4 accord with the Cree worldview and understanding
5 of Aski. Our participation will be essential in
6 ensuring the Partnership and Manitoba Hydro do
7 what is needed and best for the environment.

8 Who better to be involved in that
9 process than the people who know the environment
10 best, the people who live there every day and have
11 lived there for a millennium? Supported by the
12 Partnership and Manitoba Hydro, we will bring to
13 the process on the ground real time observations,
14 reports, recommendations, and solutions.

15 It is also clear that the location and
16 effects of the Keeyask project cross notional
17 boundaries of the Partnership's respective
18 resource management areas and traditional
19 territories. So collaboration amongst our
20 respective nations is absolutely necessary in
21 order for the monitoring to be effective and
22 efficient.

23 In that regard, the Environmental
24 Impact Statement, extensively reviewed and signed
25 off on by the four Keeyask Cree Nation Partners,

1 contains a number of important baselines to
2 facilitate our respective involvements in our
3 collaborative process. For example, we have
4 agreed that the Aboriginal and Treaty rights of
5 each of the Cree partners in our existing
6 agreements, objectively interpreted, will be
7 honoured. All such rights are important, and no
8 one set of rights trumps another. Where they
9 overlap, as they sometimes do, the starting point
10 for collaboration and compromise by the four Cree
11 Nations has been articulated in the Environmental
12 Impact Statement, which as I have said, has been
13 signed off on by all of the Partners according to
14 the environmental protocol.

15 It speaks, for example, to the mutual
16 assurances of the Keeyask Cree Nations to allow
17 permission for access by elders, resource users,
18 and others to observe and monitor conditions on
19 lands and waters at the site of the project. And
20 in its reaches, since the project affects all of
21 the limited Partners, the Partners showing respect
22 for each other's rights will be required to
23 accommodate each other and to collaborate on the
24 mechanics of how that is to be done. That is the
25 responsibility which comes both from ownership of

1 the dam, the honouring of our rights, and the
2 stewardship of the environment.

3 I want to spend just one moment
4 looking at the future a little more broadly than
5 just about monitoring. The Joint Keeyask
6 Development Agreement articulates the way in which
7 the project will be managed and governed. It
8 establishes the respective rights and obligations
9 of the parties, that is both the limited partners
10 and Manitoba Hydro as the general partner.

11 Manitoba Hydro clearly has the dominant role, both
12 because of its majority membership on the board of
13 directors of the general partner, and by virtue of
14 the contractual relationships for management by it
15 of all of the phases of the development through
16 agreements of the Partnership delegating those
17 responsibilities to Manitoba Hydro as the manager.

18 The respective sharing of the benefits
19 of the project amongst the partners is clearly and
20 precisely articulated in everything from the terms
21 of the sharing of profits to the targeted
22 employment standards and business opportunities.

23 There are oversight committees of the
24 five partners, and several provisions to ensure
25 the monitoring of which I have just spoken.

1 The agreement also specifies, amongst
2 other things, those areas, for example, the
3 fundamental features in which the consent of
4 Manitoba Hydro and the Cree Nations are required
5 in order for any change to take place from the
6 specified promises. And of course, the relative
7 participation and government rights of the Cree
8 Nations amongst themselves are fully articulated.

9 Experience as a partner in Keeyask has
10 given us a better understanding of how to
11 participate meaningfully in things that affect
12 Aski. While delivering to us significant
13 benefits, it also has greatly increased our
14 capacity to do other major business on behalf of
15 our people.

16 So here is my point. We have said
17 that our Cree worldview does not differentiate
18 among animals, things, elements and human beings.
19 To use another term, it is holistic. It also
20 values balance or mino-pimatisiwin.

21 Our participation in Keeyask does not
22 only recognize our stewardship of the environment
23 and provide material benefits for our young, it
24 provides experiential benefits for our people on
25 how we must proceed in future to heal and grow.

1 There may be adverse effects for our people, but
2 the benefits, even beyond the adverse effects
3 agreements, are large and provide a balance for us
4 in Aski.

5 Keeyask represents an invaluable
6 enrichment of our human capacity. That is an
7 important benefit, maybe the most important
8 benefit to the environment that this commission
9 about the environment must not overlook.

10 At the outset of this hearing, I said
11 that we had great difficulty coming to our
12 decision to participate as a partner in and a
13 supporter of the project. I can assure everyone
14 that our initial caution will be maintained
15 throughout the life of the project. As good
16 partners will be around forever to make sure that
17 the Partnership as such, and Manitoba Hydro
18 itself, play by the rules.

19 Our commitment is to protect Aski and
20 ensure that all involved fulfill their obligations
21 to our people and to the people of Manitoba. We
22 look forward to this Commission's positive
23 recommendation to the Minister. We have waited a
24 long time for this kind of opportunity. We hope
25 it arrives without any further delay. The future

1 of our young people is at stake.

2 MS. NORTHOVER: Thank you, George.

3 And now to finish our presentation, Victor Spence
4 will present, but on his behalf Robert Flett will
5 read Victor's piece.

6 MR. FLETT: Tansi. My name is Robert
7 Flett and I'm from Tataskweyak Cree Nation, part
8 of the Cree Nation Partners.

9 The Cree Nation Partners welcome this
10 opportunity again to address the Commission, the
11 participants, and the public to discuss how our
12 historic partnership will work together as we move
13 forward with the Keeyask project.

14 You have already heard about our
15 involvement in the Keeyask project as the Cree
16 Nation Partners, as well as our earlier history,
17 to provide context for our partnership with Hydro.
18 This history included the recognition of our right
19 to be involved in future development in our
20 homeland, as set out in the 1977 Northern Flood
21 Agreement. The history also included the signing
22 of the 1992 NFA implementation agreement, which
23 strengthened and recognized our rights, including
24 the establishment of the Split Lake resource
25 management board and the Split Lake resource

1 management area, that involved co-management of
2 the lands and resources by Manitoba, Tataskweyak
3 and War Lake.

4 History also included the initiation
5 of discussions in 1996 by us, Tataskweyak, to
6 explore an unprecedented at the time business
7 relationship with Hydro related to Keeyask.
8 History also involved the process of consulting
9 our members for 15 years, from 1998 up until
10 today, including the committee's numerous meetings
11 and variety of media that we used to ensure that
12 our members had the opportunity to make an
13 informed decision on partnering up with this
14 project.

15 History also involved our evaluation
16 of the environmental effects of the Keeyask
17 project, on our relationships with the land and
18 the waterways, including identifying potential
19 effects on our ability to maintain our Cree
20 customs, practices and traditions.

21 History also involved our decision to
22 approve TCN chief and councils, as well as War
23 Lake, in signing the JKDA and our adverse effects
24 agreements in 2009.

25 As you have heard in these hearings,

1 our people have a responsibility to care for the
2 land and the waters, that are founded in our
3 strong relationships with Aski, and this
4 responsibility is one that we don't take lightly.
5 By working together with Hydro and our Partner
6 Cree Nations, we have put in place measures to
7 address, offset, mitigate and compensate for the
8 anticipated environmental effects of Keeyask. We
9 will utilize our monitoring programs that we are
10 talking about today, and adaptive management
11 strategies to ensure that we are addressing each
12 potential issue appropriately.

13 The environmental protection program
14 will continue to depend on equal consideration of
15 Aboriginal traditional knowledge and technical
16 science to measure the actual effects of the
17 environment and whether mitigation is working as
18 anticipated.

19 Our monitoring program will ensure
20 that the effects of the project on our
21 relationships with Aski are fully considered and
22 addressed. Our programs will have an annual work
23 plan and will be adaptable to unforeseen
24 circumstances.

25 As described in the environmental

1 protection program, the following types of
2 activities are anticipated as part of this
3 program. Religious and spiritual ceremonies at
4 key project milestones, such as the silencing of
5 the rapids, that's going to be a big one for our
6 people. Site visits by elders, resource users and
7 other members to observe, keep an eye on, and
8 communicate conditions of the lands and waters
9 during, before -- I should say before, during, and
10 after construction.

11 The program will also have community
12 based activities to monitor socio-economic project
13 effects. Also ongoing communication between the
14 partners to ensure that all effects are documented
15 and addressed, and careful monitoring of the Split
16 Lake resource management area, including keeping
17 an eye on the birds, plants, animals and the fish
18 that we so greatly depend on.

19 Further with the Keeyask project
20 proposed to be located entirely within our
21 resource area, the Split Lake resource area, the
22 Cree Nation Partners anticipate significant
23 involvement in the technical science monitoring
24 programs, something that we are going to be
25 insisting on. These programs will provide

1 valuable employment opportunities for us, but more
2 importantly will help build our skills and
3 knowledge so that our communities will have the
4 capacity to manage both the technical science and
5 ATK monitoring programs.

6 Members of Tataskweyak and War Lake
7 expect this relationship with Hydro to continue to
8 grow in relation to this Keeyask project.

9 We believe, through the agreements
10 that we have negotiated and through our
11 partnership with Hydro, Fox Lake and York, we have
12 positioned ourselves to protect the environment
13 and to benefit, not only in the short term, but
14 over the coming generations in many different
15 ways.

16 Egosi, thank you.

17 MS. NORTHOVER: Thank you, Robert.
18 That concludes our presentation.

19 MS. MAYOR: Mr. Chairman, we also had
20 as part of the presentation just a few questions,
21 so I defer to you if you would like me to ask them
22 now of the panel, or if you would like to wait
23 until after the break. I'm not sure what time it
24 is.

25 THE CHAIRMAN: How long do you

1 anticipate it might be, Ms. Mayor?

2 MS. MAYOR: Five or ten minutes.

3 THE CHAIRMAN: Go ahead then.

4 MS. MAYOR: Thank you.

5 Ms. Northover, can you tell us what
6 lessons were learned from Wuskwatim and other past
7 projects, and how did they influence the Keeyask
8 environmental protection plans and the
9 environmental protection program?

10 MS. NORTHOVER: Environmental
11 protection plans have been used by Manitoba Hydro
12 for over 20 years, and from each of the plans
13 developed, we have learned and improved on the
14 previous.

15 Wuskwatim was the first generating
16 station in Manitoba to have an environmental
17 protection plan developed for its construction.
18 So evaluating how it worked and how the
19 implementation was effective has provided a lot
20 for us for Keeyask. One of the biggest
21 improvements is the fact that Keeyask
22 environmental protection plans have not been
23 written as guidelines. These documents are
24 contractually binding and all of the clauses that
25 are applicable to a contractor's specific work

1 will be implemented. To make this work we
2 streamline the documents, trying our best to
3 remove clauses that are not applicable. They are
4 written in simple language, not in technical
5 science or legal terms. This will hopefully avoid
6 problems with interpretation by the contractors.

7 In the environmental protection plans
8 that have been submitted, there has been one
9 sample map, and we are working to develop the full
10 series of the maps for the plans. And we have
11 asked for a lot of feedback on those maps so that
12 they are the most user friendly possible for
13 contractors.

14 Manitoba Hydro has also conducted a
15 thorough review of environmental protection plans
16 that have been developed for not only transmission
17 and hydroelectric projects, but all construction
18 projects. And we are still reviewing those many
19 plans as they come available. And we are now
20 trying to particularly focus on generating
21 stations. So we will continue to make
22 improvements until they are finalized. And after
23 construction begins there will still be revisions,
24 if they are necessary.

25 Other parts of the program have been

1 improved. One of the things that we had noticed
2 with Wuskwatim is that we needed better sediment
3 and erosion control plans, and we have learned
4 that and implemented for the Keeyask
5 infrastructure project better sediment and erosion
6 control plans, and we were able to build on that
7 for Keeyask.

8 Also the Wuskwatim staff initiated a
9 corrective action process. So if a contractor was
10 not in compliance, there was a formal process to
11 write that up. We have built on that for KIP, the
12 Keeyask infrastructure project, to make it better,
13 and we hope to have it even more formalized for
14 Keeyask.

15 Another big improvement was our
16 sediment management plan that we had in place for
17 Wuskwatim. We gave that basically a complete
18 overhaul, because it is a plan that the staff at
19 site need to implement, and it wasn't written in
20 that format for Wuskwatim, so we have changed it
21 and made it better for the Pointe spillway
22 project, that's what Manitoba Hydro did, and then
23 our partners now, or the Partnership has now
24 followed that suit that was used for Pointe, and
25 we will apply it for Keeyask. It is again a much

1 more user friendly instruction manual for the
2 people that need to implement the plan.

3 There have been some improvements to
4 the monitoring plans as well. As I have said in
5 my presentation, they are draft and they are still
6 being worked on and improved over time, until we
7 finish them after licences, if they are received.
8 We added more text in some cases to provide better
9 clarity, the inclusion of action thresholds and
10 magnitude thresholds. We have also learned from
11 the experience of Wuskwatim that have helped to
12 inform the study teams that have designed those
13 plans.

14 So those are several things that we
15 have learned from Wuskwatim to make the Keeyask
16 program better.

17 MS. MAYOR: For the Bipole III
18 project, the Clean Environment Commission
19 recommended that five years post-project a third
20 party audit be conducted to determine whether the
21 commitments made for mitigation and monitoring
22 were met, and to assess the accuracy of
23 assumptions and predictions. A further audit was
24 then recommended five years later.

25 Are there any such plans on the

1 Keeyask project for third party audits five years
2 and ten years post impoundment?

3 MS. NORTHOVER: We do not have plans
4 for third party audits in years five and ten post
5 impoundment. As I described in my presentation,
6 we have a monitoring advisory committee in place
7 that will meet frequently to oversee
8 implementation and results of the environmental
9 protection program.

10 The KCN members of MAC will have
11 external advisors available, as I said, to help
12 them with the oversight mandate. And Manitoba
13 Hydro will have consultants put into the process
14 as well. The KCNs are undertaking their own ATK
15 monitoring, and programs that will be very closely
16 watched are monitoring programs. The KCN members
17 on MAC are accountable to their entire communities
18 and accountable to all of their members, whether
19 they support the project or not. So these First
20 Nations are strong stewards of the land and water
21 and have the biggest stake in ensuring they are
22 protected.

23 The MAC will provide sufficient
24 oversight and review of the implementation of the
25 environmental protection program, as the MAC for

1 Wuskwatim has and continues to do.

2 We do intend to conduct an internal
3 audit on the compliance with our environmental
4 protection plans during construction, so we can
5 learn from it and make improvements if necessary
6 while construction is still underway.

7 Given the project specific nature of
8 the monitoring program and its focus on actual
9 effects of the project, and the efficiency of
10 mitigation measures, it makes more sense for the
11 Partnership to assess its monitoring program based
12 on the anticipated timing of effects on each VEC,
13 rather than a generic time frame. And that's what
14 the Partnership intends to do.

15 All of the commitments we have made
16 will be legally binding if the project is
17 licensed. As I mentioned, we will be reporting to
18 regulators and will disclose all of the results
19 generated to the public via the Keeyask website.
20 So several layers of reviews are already in place
21 for the project.

22 MS. MAYOR: Last week all of those
23 participating in this hearing received the
24 Consumers Association report from Drs. Diduck and
25 Fitzpatrick dealing with adaptive management.

1 Have you had an opportunity to review
2 it?

3 MS. NORTHOVER: Yes, I have.

4 MS. MAYOR: I'm not going to refer to
5 the report itself, I am just going to ask you some
6 questions about comments that were made in it.

7 Drs. Diduck and Fitzpatrick analyzed
8 the Keeyask project utilizing criteria from a
9 paper prepared by Robin Gregory of Decision
10 Research in 2006.

11 Did you use that same criteria or
12 framework in approaching adaptive management for
13 Keeyask?

14 MS. NORTHOVER: The framework for
15 adaptive management that was described in the
16 professor's paper was a substantially modified
17 version of what was in their paper that they put
18 forward for the Bipole III report. The list of
19 questions that was presented in the Bipole III
20 report was available to the Partnership after the
21 Partnership's EIS was submitted.

22 The first time the Partnership saw the
23 criteria that the doctors evaluated the Keeyask
24 project against was when we received it on
25 November 7th. So the criteria as presented, as

1 far as I know, is nowhere else in the literature,
2 so it would not have been possible for the
3 partnership to prepare an adaptive management
4 framework based on that criteria. So what the
5 Partnership has done, we were provided EIS
6 guidelines for the project by the Canadian
7 Environmental Assessment Agency, and the Canadian
8 Environmental Assessment Agency has an operational
9 policy statement on the use of adaptive management
10 measures. This was the framework that was used to
11 determine the adaptive management framework
12 presented in chapter 8 of our EIS, and that's the
13 framework that we used.

14 MS. MAYOR: Much of the beginning of
15 their report speaks of the need for
16 experimentation throughout the project. Will
17 experimentation be used and are there any
18 limitations to that?

19 MS. NORTHOVER: The discussion on
20 experimentation in Dr. Diduck's and Fitzpatrick's
21 report is regarding their definition that involves
22 treating human interventions in natural systems as
23 experimental probes. Experimentation can be in
24 the form of active or adaptive management --
25 active or passive adaptive management. In terms

1 of mitigation, active refers to trying different
2 measures in parallel to determine which
3 alternative is best. It is a tool to be used when
4 there is a good degree of uncertainty around what
5 mitigation will be effective and when it makes
6 sense to do experimentation.

7 We provided information on when we
8 were using active adaptive management or
9 experimentation for the Keeyask project. For
10 example, we are confident that stocking of
11 sturgeon is the right approach to increase
12 sturgeon numbers in the Keeyask area. There is
13 uncertainty about where the best place for
14 stocking is, and whether stocking fingerlings or
15 yearlings is the best choice. So we are trying
16 both sizes, and different areas, and we will
17 evaluate which is most successful over time. And
18 then we will concentrate our efforts on what we
19 determine is the most effective alternative.

20 We have also stated that to replace
21 the 12 hectares of off-system marsh may include
22 more than one approach at the outset.

23 Determining appropriate mitigation
24 during planning through research, literature
25 review and using best known practices is what is

1 expected of a proponent of a development project.

2 As I mentioned in response to your
3 previous question, there is a Canadian
4 Environmental Assessment Agency operational policy
5 statement on adaptive management for development
6 of projects. It states:

7 "Commitment to adaptive management is
8 not a substitute for committing to
9 specific mitigation measures in the
10 environmental assessment prior to the
11 course of action decision.

12 Adaptive management is an approach
13 involving flexibility to modify
14 mitigation measures or develop and
15 implement additional mitigation
16 measures in light of real world
17 experience."

18 The proponent is clearly asked to
19 identify mitigation and then modify if necessary
20 based on the outcomes of monitoring. So
21 experimenting with numerous mitigation measures
22 from the outset would be irresponsible of the
23 Partnership, and will not be acceptable to
24 regulators.

25 Plus, it was acknowledged by

1 Drs. Diduck and Fitzpatrick in their report on
2 Bipole III on adaptive management that it is near
3 impossible to use classical experimental models
4 that employ controls and replicate treatments to
5 determine the effects of development on -- their
6 example was wildlife that use huge areas -- rather
7 in designing active environmental management,
8 experiment managers must strive to balance
9 practicality with a rigour to provide reliable
10 information.

11 So the lower Nelson River is not a
12 contained laboratory. The cost of implementing
13 multiple approaches to mitigation in order to
14 discern the most effective would be cost
15 prohibitive.

16 While the Partnership's approach is
17 generally to apply mitigation measures and to
18 monitoring to determine what mitigation measures
19 need to be modified, the EIS and the IRs do
20 provide several examples of this. When we are
21 undertaking vegetation rehabilitation, we will
22 likely go with the planting prescription that is
23 of the highest likelihood of success. If
24 monitoring shows that the planting is under
25 performing, we will make modifications.

1 There are several alternatives that
2 can be recommended. Which one chosen will be
3 based on what is determined to be the issue
4 through monitoring. This will be the case for
5 sturgeon spawning structures downstream of the
6 tailrace. That has been described previously, we
7 may need to expand the shoal to other areas, or
8 need to modify the operating regime of the station
9 during sturgeon spawning.

10 Both of these are, as well as
11 hypothetical examples where possible modifications
12 could be required to address unanticipated changes
13 to water quality, are referenced in the
14 professor's report.

15 In addition, the tern nesting
16 structures will be monitored and the number and
17 location may need to be modified.

18 So that is our example of
19 experimentation. Basically, if monitoring shows
20 that mitigation isn't working, the Partnership is
21 committed to modifications or trying other
22 methods. And that's experimentation by the
23 definition that's provided in the professors'
24 report.

25 MS. MAYOR: Drs. Diduck and

1 Fitzpatrick indicate they were unclear how much
2 external research was done and is being done to
3 address high priority management uncertainties.
4 They also state there was no indication of
5 findings resulted in an actual management
6 adjustment. Obviously, it would be a monumental
7 task to describe all of the research that has been
8 done and is still being done, as is covered in
9 many places throughout the EIS and in the
10 supplementary filings, but can you provide us with
11 examples of what research has been done and is
12 being done, and then indicate if the findings
13 resulted in actual management adjustment?

14 MS. NORTHOVER: Most of my examples
15 are going to be on sturgeon. So, Manitoba Hydro
16 has had a long history of funding applied research
17 to provide us better understanding of the types of
18 impacts associated with hydroelectric development
19 and types of mitigation required to manage those
20 effects. A substantial amount of work has been
21 used to assist in the identification of potential
22 effects and/or design mitigation options for
23 Keeyask.

24 The mitigation program for lake
25 sturgeon at Keeyask, which focuses on stocking and

1 creation and maintenance of habitat, provides good
2 examples of how this research has assisted us in
3 designing mitigation. For one, required field
4 studies have been conducted on the Assiniboine
5 River and at several locations on the Nelson River
6 where lake sturgeon have been stocked. This
7 information, the information being generated from
8 these studies is providing us with a better
9 understanding on how successful stocking has been,
10 and whether stocking efforts should focus on
11 fingerlings, one year old fish, or a combination
12 of both.

13 We have a couple of more examples.
14 Research has been conducted by the University of
15 Manitoba to assess the effects of using hormones
16 to improve egg collection, in the Keeyask area,
17 which will improve the success of spawn collection
18 and, therefore, our stocking program.

19 And one more example that I will give,
20 research has been conducted by the University of
21 Manitoba on the marking of lake sturgeon that are
22 too small to be tagged. This will allow us to
23 differentiate between fish that are stocked in the
24 Keeyask area and fish that are produced through
25 natural recruitment.

1 There are other examples but I think
2 those three will provide an understanding of how
3 we have used research for our management measures.

4 MS. MAYOR: One of the criteria used
5 by the doctors dealt with flexibility in the
6 design of the project. The precise question asked
7 was, is the design of the undertaking and its
8 implementation, as well as the adaptive management
9 strategy, sufficiently flexible to make
10 adjustments in response to lessons learned? The
11 paper notes, other than the environmental
12 protection program, that they allegedly found no
13 evidence that the project is sufficiently flexible
14 to make adjustments in response to lessons
15 learned.

16 Would you consider the design of the
17 project sufficiently flexible in that context?

18 MS. NORTHOVER: There are areas where
19 the design of the station and the physical
20 structures associated with it are flexible to
21 adapt to lessons learned. I have a few examples.
22 One is our adapting to fish passage. We are going
23 to monitor the need for fish passage once
24 construction begins for about ten years, and if it
25 is determined that fish passage is required, the

1 structure provides for us to either do
2 different -- undertake different measures that can
3 provide for fish passage. So that's one.

4 We also have the ability to adapt to
5 changing inflow conditions. The reservoir
6 operating range of 158 to 159 metres would not
7 change, either an increase or decrease in Nelson
8 River flows due to climate change, because of the
9 design of the generating station. Higher flows
10 result in higher frequency water levels in the
11 upper part of its operating range and reduce daily
12 water level fluctuations within the operating
13 range. Lower river flows would result in more
14 frequent fluctuations within the one metre
15 operation range, but otherwise -- that's how we
16 would modify.

17 We also have a possible adaptation to
18 melting or frozen foundation soils beneath the
19 dykes. That was described I think in panel 3, the
20 project description, about the self-healing style
21 of the dykes. And over the years we have advanced
22 a series of bore holes at regular intervals along
23 the dyke lines so we have a good idea where the
24 deep permafrost is located. If during
25 construction more is found, there will be more

1 sand drains installed. On this basis there should
2 be no need to install more sand drains in the
3 future, but we can make changes if we determine
4 that we need more than were previously planned
5 for.

6 Another item that we have is the
7 possibility to reduce turbine mortality and injury
8 to fish by adapting the powerhouse. So the
9 Partnership has predicted that mortality and
10 injury to fish that pass through the powerhouse
11 would be low, and the low rate is determined to be
12 related to the fixed blade design, slow speed, and
13 other features on the turbines that specifically
14 have been designed to minimize injury to fish.
15 Should the actual rate of injury be larger than
16 predicted, and it is determined in the future that
17 this rate should be reduced, the powerhouse will
18 be able to adapt to reduce fish injury and
19 mortality. And this will be accomplished by
20 modifying the trash racks.

21 Another example, and this will be my
22 last example, is how we can change inflow design,
23 adapting to changing inflow design floods. The
24 ability to safely pass larger inflow designs can
25 be accomplished by increasing the discharge

1 capacity of the spillway in the future by making
2 structural changes, adding a spillway bay, or
3 lowering concrete rollaways.

4 The commitment and capacity is
5 demonstrated by the Pointe du Bois spillway
6 replacement project, where the spillway is being
7 replaced so that it will safely pass the inflow
8 design flood. The capacity to pass larger floods
9 can also potentially be mitigated with CRD and LWR
10 operations.

11 Now, I have given you a few examples
12 of where we can adapt. But this -- we have some
13 flexibility with the design, but largely this is a
14 large, expensive, concrete, steel, earthen
15 structure that takes years to construct, involving
16 complex coordination. So there has to be
17 irreversible decisions.

18 For this reason, and because the
19 project will be in place for 100 years or more,
20 the project has undergone decades of planning to
21 make sure that it is acceptable for all
22 stakeholders, particularly Manitoba Hydro, the
23 Partner communities, and the regulators, for the
24 long term, not just the short term.

25 MS. MAYOR: I would turn to Ms. Cole

1 now. I just have a couple of questions for her.

2 There is a comment in the doctors'
3 report about the lack of a cumulative effects
4 monitoring program. Do you have any response to
5 that?

6 MS. COLE: Yeah, when we started, I
7 guess panel 4A many weeks ago, and we talked about
8 the approach to the assessment, one of the things
9 that we laid out is that we believe that the
10 Keeyask assessment as a whole represented a
11 complete cumulative effects assessment.

12 One of the reasons we laid out for
13 that is that throughout undertaking the
14 environmental assessment and all of the studies
15 leading up to where we are today, we have taken a
16 VEC based approach. And what we have looked at is
17 the health of a VEC, and looked at the health of a
18 VEC regardless of what may be affecting that VEC.

19 Going forward with our monitoring, the
20 monitoring will continue to look at the health of
21 each of the valued environmental components that
22 have been considered in the EIS and that are
23 included in the monitoring plans. So leading up
24 to today, we have done lots of monitoring and
25 study to look at the effects of past and current

1 projects. And this will help us, this helps us
2 understand what the current environment is like,
3 and any trends taking place, so that we can
4 distinguish going forward any changes that may
5 occur as result of Keeyask. If going forward we
6 started to see a serious decline in the health of
7 a VEC, it would certainly be the Partnership's
8 intent to assess what is causing that decline, and
9 to understand the role of the project in the
10 decline of the health of that VEC, so that we can
11 modify and adapt the mitigation being applied to
12 improve the health of the VEC and to stop that
13 decline.

14 So we are also -- there have been a
15 couple of instances in the case of understanding
16 the EIS where -- or undertaking the EIS and
17 developing the monitoring program where the
18 Partnership has really felt that a more
19 coordinated approach is required, given the nature
20 of the VEC being discussed. And two excellent
21 examples of that are worker interaction and
22 caribou. We spent a lot of time this morning
23 talking about caribou. During the course of the
24 socio-economic panel, we talked a lot about the
25 worker interaction committee that's been

1 established with the Town of Gillam.

2 Well, the primary reason for doing
3 that is so that monitoring our relation to worker
4 interaction, which is of fundamental importance to
5 the partnership and especially to our partners, is
6 so that worker interaction can be dealt with in a
7 holistic manner and not dealt with on a project by
8 project basis, especially given all of the
9 developments planned in the Gillam area,
10 particularly over the course of the next ten
11 years.

12 Another example that we talked about
13 this morning is caribou. And Carolyne talked in
14 her presentation about the development of a
15 caribou coordination committee, which is a sub
16 committee of the monitoring advisory committee.
17 The reason that we have looked at that was a
18 recognition among all of the partners that it is
19 very challenging for Keeyask on its own to
20 undertake a monitoring program or mitigation
21 program for large migratory caribou herds. And
22 that in order for us to do it effectively, we need
23 to be able to work with others in the landscape
24 who are also responsible for monitoring and
25 mitigation, and to collaborate and to coordinate

1 our efforts so that we can have a very full
2 picture of the health of caribou throughout their
3 migratory ranges.

4 We also have the benefit as
5 partnerships of being able to get information from
6 several other very robust monitoring programs. So
7 we have access to learning and information from
8 the Wuskwatim monitoring program, which has been
9 underway for several years now, the Bipole III
10 monitoring program who we will coordinate with
11 very closely, the coordinated aquatic monitoring
12 program which Manitoba Hydro has operated for
13 several years now, coming out of the Wuskwatim
14 process with the province, that's providing us
15 with information and telling us a story throughout
16 a very broad region and throughout Manitoba
17 Hydro's system. And Conawapa had developed
18 similar monitoring programs implemented through
19 that. So while we don't call it a cumulative
20 effects monitoring program, I actually think that
21 all of the information and all of the pieces are
22 there for us to understand the cumulative effects
23 on each of the valued environmental components
24 that are being studied.

25 MS. MAYOR: Still with you, Ms. Cole,

1 there are a few references in the report to the
2 absence of a plan or process to deal with
3 non-communicable diseases. Can you comment on
4 that?

5 MS. COLE: Yeah. This is actually
6 specifically in reference to the -- and I believe
7 as well in the report by Diduck and Fitzpatrick --
8 in reference to the findings of the IHA and the
9 assessment undertaken by the IHA. And when we
10 were working with the IHA and going through that
11 assessment, there was a real concern expressed in
12 particular that there were no formal agreements in
13 place with, I guess standard service providers, so
14 the Northern Health Region or other service
15 providers, to deal with any extra demands that may
16 be placed on in particular the Northern Health
17 Region and other service providers during the
18 course of project implementation, and the other
19 was the area of non-communicable diseases.

20 So, in particular a concern was raised
21 with respect to addictions issue, as well as
22 perhaps mental health issues.

23 Since the time that that assessment
24 has been completed, and we talked about this as
25 well through the socio-economic panel, the

1 Partnership has worked really closely with the
2 Northern Regional Health Authority to develop
3 plans to assist with those matters at the site.
4 So this has included the possibility of providing
5 a public health nurse at the site that would also
6 be available regionally, and also the
7 incorporation of any anticipated increase in
8 demand into the five year plans of the Northern
9 Regional Health Authority.

10 So in the case of non-communicable
11 diseases, workers at the site would either have
12 the option of being referred to offsite service
13 providers, but there are several on-site
14 counselling services as well, which are operated
15 through a contract with Fox Lake and York Factory,
16 the employee retention services contract. The
17 services through that contract are available to
18 all workers at the site, and include both mental
19 health and addictions counselling. And depending
20 on demand, those services will be extended to a
21 worker's family.

22 In recognition of the IHA assessment,
23 the Northern Regional Health Authority has
24 subsequently on its own sent a letter to the IHA
25 indicating that they are working with us and are

1 committed to providing additional service at the
2 site.

3 MS. MAYOR: There is -- back to
4 Ms. Northover -- there is a discussion in
5 Drs. Diduck and Fitzpatrick's report to
6 environmental management systems. I'm not sure
7 that that was necessarily included in your
8 presentation, so could you describe for us the
9 environmental management system to be used for the
10 project?

11 MS. NORTHOVER: Manitoba Hydro has an
12 ISO14001 registered environmental management
13 system. As Keeyask is going to be constructed and
14 operated by Manitoba Hydro on behalf of the
15 Partnership, its planning, construction, and
16 operation are therefore covered by this EMS.

17 Our EMS is guided by policy and is
18 based on a simple iterative approach that's plan,
19 do, check, act, which encourages continual
20 improvement on how the corporation manages its
21 impact on the environment.

22 Our EMS requires us to consider the
23 environment in all that we do. This has been
24 described in previous panels how this was done
25 during the planning phase, and I have described

1 the controls that have been developed, that we
2 referred to as the environmental protection
3 program. That includes the mitigation measures to
4 be employed during construction.

5 There are also standard corporate
6 controls that apply to all of Hydro's operations,
7 for example, the hazardous materials management
8 handbook, the safety management system,
9 environmental guidelines on transportation of
10 dangerous goods, hazardous waste, and spill
11 response, and many other codes of practice that
12 are intended to reduce the impact on the
13 environment.

14 A surveillance audit or EMS is carried
15 out annually by our external auditors. This is
16 done to confirm that the corporation is in
17 compliance with requirements of the ISO14001
18 standard, and our documentation -- and our own
19 documentation. And during the audit opportunities
20 for improvement are identified.

21 During the annual audit time
22 limitations mean that it is not possible to visit
23 all of Hydro's operations, but what it is learned
24 at one site is to be communicated to all other
25 areas that the situation applies to, possibly make

1 wide scale improvements across the corporation.

2 In another construction area that's
3 visited, there may be learning that can be applied
4 to Keyask construction. When Keyask is
5 operational, it may be determined by visiting
6 another station that something could be improved.
7 This could apply to all other stations including
8 Keyask. Of course, Keyask will get its turn at
9 being audited directly to determine if there is
10 compliance with the project specific controls, the
11 environmental protection program during
12 construction, and station specific procedures
13 during operations. Finally, it could prove
14 valuable for other ongoing construction projects
15 and future construction projects, or if visited
16 during operations, findings could be applied to
17 other stations. So that's how our EMS works.

18 THE CHAIRMAN: Ms. Mayor, I think we
19 will take a break now.

20 MS. MAYOR: I am sorry, I grossly
21 underestimated how long that would take. I
22 apologize, it's a good thing I am not in charge of
23 the schedule.

24 THE CHAIRMAN: The panel has a couple
25 of things we need to talk about, so we will take

1 about a 20 minute break come back at 10 to 4:00.

2 (Proceedings recessed at 3:32 and
3 reconvened at 3:50 p.m.)

4 THE CHAIRMAN: We will reconvene. I
5 was prepared to make some comments about the
6 procedural matter that's been under consideration
7 all day, but Ms. Whelan Enns is not in the room,
8 so I will do it at the end of the day when we
9 break for the day. We are coming to
10 cross-examination now. I understand there has
11 been some horse trading. Who is coming up first?
12 Ms. Land.

13 MS. LAND: I'm sorry for the delay, I
14 thought you had more questions so --

15 MS. MAYOR: I said one or two, and we
16 decided to move it along.

17 THE CHAIRMAN: Sorry, Ms. Mayor
18 informed me of that off the record at the break, I
19 should have noted that before we -- before I
20 called upon you.

21 MS. LAND: Good afternoon, panel and
22 commissioners, I just have a few questions. Thank
23 you for your presentation. I want to first start
24 with something that caught my attention and I
25 believe it was said by Ms. Pachal, you will have

1 to remind me. You said you had done some looking
2 around and to the best of your knowledge this was
3 the first time, or an example that you had of a
4 First Nation partnering, or a First Nations group
5 partnering in the environmental assessment process
6 for a project like this. Maybe you could remind
7 me again of what the precise wording was that you
8 said?

9 MS. PACHAL: Sure. I was talking
10 about to our knowledge it is the first time in
11 Canada where an EIS has been submitted jointly by
12 a developer and a First Nation with an evaluation
13 of equal weight, both parts of the assessment,
14 Aboriginal traditional knowledge and western
15 science.

16 MS. LAND: So you were constraining
17 that just to the particular process of the EIS, on
18 the submission of an EIS then in terms of
19 partners?

20 MS. PACHAL: Correct, we are aware
21 that there is lots of examples of various
22 partnerships between developers and First Nations.
23 And we are also aware that in certain processes
24 Aboriginal groups have submitted Aboriginal
25 traditional knowledge pieces into the process, but

1 to our knowledge this is the first time where
2 there has been a formal two track process with the
3 developer and the partner First Nation submitting
4 an EIS together jointly.

5 MS. LAND: Right. And so are you
6 aware of environmental assessment reviews where
7 First Nations partners have actually participated
8 in the scoping of the terms of reference in the
9 development of the actual assessment itself,
10 including the choice of who the consultants are
11 for the reviews?

12 MS. PACHAL: I would say on our
13 Wuskwatim project we did that.

14 MS. LAND: Okay. And just on that
15 note, so in this case the partnership of the First
16 Nations in the project did not extend to
17 determining the scope of the EIS or the terms of
18 reference for the EIS; is that correct?

19 MS. COLE: I think we have covered
20 this quite extensively in several panels. The
21 entire EIS was done in partnership. We jointly
22 scoped the EIS. The EIS as filed, and as
23 Mr. Neepin talked about in his presentation, was
24 filed based on agreement that we all agreed on the
25 EIS before it was filed. And I think all that

1 Shawna was talking about was that this is the
2 first time we are aware that a regulatory
3 submission has included with equal weight an
4 assessment of a project undertaken based on the
5 Cree worldview, and that the two volumes stand
6 side by side. That's what she was referring to.
7 I think throughout the course of the hearing we
8 have talked a lot about partnership in this
9 hearing and how we worked together.

10 MS. LAND: Right. You talked about
11 the partnership and the two independent tracks and
12 how they correlated with each other. I guess my
13 question goes to were the Cree partners involved
14 in setting the initial terms of reference that set
15 out the scope for the environmental assessment in
16 the first place?

17 MS. COLE: Well, the final terms of
18 reference are set obviously through the EIS
19 guidelines, but we did talk about, and our
20 partners can elaborate at any time, the process of
21 working together began very early on. We started
22 working together in 2001, long before the entire
23 EIS was scoped. And there is a detailed
24 environmental and regulatory protocol that was
25 agreed to early on and is included in the JKDA

1 that speaks to exactly how we worked together and
2 the different structures of working together, and
3 the answer to your question is absolutely yes,
4 they were involved in every step of the
5 environmental assessment. I'm not sure, George or
6 Martina or Victor, if you had anything you would
7 like to add to that?

8 MS. LAND: Maybe I should clarify
9 because you are not really answering my question.
10 My question is you refer to this as being an
11 example of an Aboriginal partnership in an
12 environmental assessment of this type, and I'm
13 looking to examples of like the Innu Nations
14 partnership with Nalcor on the Lower Churchill or
15 the MacKenzie Valley pipeline with the actual
16 pipeline group participation in the environmental
17 assessment in those processes, and I'm wanting to
18 distinguish and say in the case of this
19 assessment, the First Nations, the four Cree First
20 Nations were not part of either setting the
21 original terms of reference for the assessment or
22 participating in who is appointed to do the
23 review; is that correct?

24 MS. COLE: Are you speaking to the
25 regulatory review and the regulatory -- like the

1 EIS guidelines?

2 MS. LAND: No, I'm talking about the
3 environmental assessment process, comparing --

4 MS. COLE: Well, I think I have
5 answered your question. Actually I'm not really
6 sure what you are driving at. If there is
7 something super specific -- we have worked
8 together on every aspect of the assessment, we
9 have shared the findings of the assessment, the
10 approach, all of the field studies, we have met on
11 an annual basis actually to review field studies
12 annually to talk about the work that's going to be
13 undertaken and whether there are additional
14 concerns that need to be addressed. We have
15 collectively together reviewed the EIS and come to
16 agreement on the final environmental assessment
17 that has been filed. We jointly worked together
18 to determined the valued environmental components.
19 So I guess maybe there is something specific that
20 you are looking for that we are missing, because
21 I'm not understanding the question.

22 MS. LAND: My question goes to how you
23 frame this as the first time that a collaboration
24 like this has happened in an environmental
25 assessment, and I'm trying to draw that apart a

1 little bit. And specifically what I will go to
2 now is to the issue of that two track process that
3 the panel has just spoken about now. And how that
4 collaboration ended up happening and what that
5 means for the future.

6 So, Ms. Northover, your presentation
7 talked about how you are planning to now
8 collaborate into the future by way of the
9 monitoring advisory committee; is that correct?
10 And that it is going to be the monitoring advisory
11 committee that will be monitoring to determine if
12 the mitigation is effective going forward; is that
13 correct?

14 MS. NORTHOVER: The monitoring
15 advisory committee is a group that's set up to
16 oversee the monitoring and the mitigation that's
17 being employed for the project. So I think your
18 question asked if they were going to be doing the
19 monitoring, and that's not the case.

20 MS. LAND: They are going to be
21 determining if the mitigation is effective based
22 on what you are finding out in the monitoring; is
23 that correct?

24 MS. NORTHOVER: That's correct, in
25 some cases -- of course, I think in my

1 presentation I mentioned that there are things
2 that happen real time or very quickly where
3 Manitoba Hydro will have to make those decisions,
4 and then they will inform the MAC of that change,
5 you know, changes to the management plan or
6 changes to environmental protection plan that
7 would be overseen by the site officers. Where MAC
8 is the longer term, not the immediate issues, in
9 the longer term where it takes time to monitor,
10 MAC will oversee those, and they will have
11 recommendations probably from ATK about what
12 changes might be required, and then there would be
13 input from the technical science, and so that MAC
14 will be the forum to discuss the possible
15 mitigation, and if it is required would take the
16 recommendation up to the board. So I think what
17 you have asked is yes.

18 MS. LAND: Is it fair to say -- your
19 presentation mentioned that one of the reasons for
20 the role of the monitoring advisory committee is
21 to deal with those differences that were
22 identified between the conclusions of the ATK and
23 the western science, that's correct, right?

24 MS. NORTHOVER: That's true, yes.

25 MS. LAND: So if the Aboriginal

1 traditional knowledge was correct in predicting
2 that the impacts are significant in a number of
3 areas where the western science has said there is
4 no impact, in those cases the monitoring committee
5 will be dealing with damage that has already
6 happened at that point, is that correct?

7 MS. SAUNDERS: Can I just add what was
8 said? York Factory was involved in discussions
9 about the scope of the environmental assessment
10 and methods used for the regulatory approach, but
11 more importantly York Factory decided on its own
12 the scope of its evaluation for Keeyask, and we
13 came up with our own report and we also had other
14 community reports that we worked on and produced
15 in the community. Thank you.

16 MS. LAND: Can I ask some follow up
17 questions about that, and then come back to this
18 question? So thank you for that. Are you aware
19 of whether your First Nation was involved in
20 initially choosing who would be on the
21 environmental assessment panel, who heard the
22 evidence in this case?

23 MS. SAUNDERS: Can you repeat that
24 question?

25 MS. LAND: The question is are you

1 aware of whether your First Nation was involved in
2 the process of determining who would be on the
3 panel that is sitting today to listen to the
4 evidence, and whether you had any participation in
5 chipping in the process in that way?

6 MS. MAYOR: Can you clarify? What
7 panel are you speaking about?

8 MS. LAND: I'm talking about the
9 assessment panel, the Environment Commission,
10 because the point is being made this is an
11 example, the first example of a partnership like
12 this between First Nations and a proponent on a
13 project of this size, and the question I'm getting
14 to is there have been many models of First Nations
15 who are partnering on projects and how that shapes
16 the scope of the environmental assessment process
17 in terms of who the panel is, what the terms of
18 reference are, and the interplay with impact
19 benefits agreements. That may be something we
20 will be heading towards in our final arguments,
21 but I'm just picking up on a point that was being
22 made by Ms. Pachal that this is the first time
23 something like this has happened, and I'm trying
24 to unpack the difference between what has actually
25 happened in this process and what some of the best

1 standards are today across the country for First
2 Nations corporate practices in terms of
3 partnerships on industrial projects of this size
4 for environmental assessment?

5 MS. MAYOR: Are you asking if any of
6 these individuals played a roll in choosing the
7 Clean Environment Commission panel?

8 MS. LAND: Yes. I am not asking if
9 the individuals did, but if the First Nations
10 played a role in determining who would be the
11 Commissioners or the nominees who would be on an
12 assessment panel?

13 THE CHAIRMAN: Well, if I may respond
14 to that. Absolutely not. We are a completely
15 independent body. We are a Crown agency, so I
16 suppose our link to government is that we are paid
17 by government, but aside from that we operate
18 independently, as do most administrative bodies in
19 this country. The decision of who is on the panel
20 is ultimately my decision alone, although I do
21 seek advice and assistance from the Commission
22 secretary. And the members of the panel are
23 either recommended by the Minister of Conservation
24 and Water Stewardship, or in some cases I
25 recommend them to him and he arranges for these

1 people -- those people to be appointed to the
2 Commission.

3 MS. LAND: I understand that's been
4 the practice for this particular panel and for
5 this process. And I guess the questions I'm
6 asking, Mr. Chair, go to what has been developing
7 in other areas of the country with respect to
8 environmental assessment of large projects
9 involving First Nations, where the First Nations
10 themselves have had the opportunity to help
11 determine who would be the best independent
12 nominees to the board. So, it is certainly not a
13 criticism of yourself, sir, it is a question about
14 the process that I would like to raise, and that
15 we will be raising in our final arguments.

16 THE CHAIRMAN: I understand a little
17 bit, particularly I think in the MacKenzie Valley
18 process that might be the case, but that's not the
19 case at all in Manitoba.

20 MS. LAND: Just so you know, sir, I
21 will also be using the example of the Innu Nations
22 participation in the Lower Churchill hydro project
23 as another example of that type of a process for a
24 very similar project to this, of a similar scope
25 and type.

1 THE CHAIRMAN: I'm aware that's going
2 on, but beyond that I don't know anything about
3 specifics or any details of their process.

4 MS. LAND: Okay. What I will do is
5 return to the question that I had for Ms.
6 Northover that was with respect to the
7 establishment of the monitoring advisory
8 committee. So I had asked you if one of the
9 reasons for the establishment of the monitoring
10 advisory committee is to deal with those
11 situations that have been attested to repeatedly
12 throughout the hearings about situations where
13 there were differences in the conclusions between
14 the Aboriginal traditional knowledge on the one
15 hand and the western science, so that the role of
16 the advisory committee part is to deal with those
17 situations where there are those differences and
18 as a result monitoring is needed.

19 MS. NORTHOVER: I think the second
20 part of your question Vicky will be in a better
21 position to answer, because it was about those
22 differences in predictions that happened during
23 the assessment, so I will let Vicky answer to the
24 whole question.

25 MS. COLE: It is a little bit

1 different than the question you answered before,
2 but the establishment of the monitoring advisory
3 committee is -- well, it is effectively linked to
4 both the Partnership and the community's
5 commitment to ongoing stewardship of the
6 environment. And certainly there are going to be
7 cases, and there are some cases in the EIS where
8 there are differences in perspective between what
9 western science finds and what Aboriginal
10 traditional knowledge has found, but that's not
11 why we have established the monitoring advisory
12 committee. Even if we all agreed on all of the
13 predictions, we would still have a monitoring
14 advisory committee going forward so that there is
15 a venue for all of the partners to work together
16 in a collaborative fashion to implement
17 stewardship activities associated with the
18 project.

19 MS. LAND: I think where I was going
20 with that question afterwards, and this is your
21 reference to what I had asked is so in those
22 situations where the Aboriginal traditional
23 knowledge is shown to have been correct in --
24 shown that there are impacts that were
25 significant, whereas the western science predicted

1 that there wouldn't be, then the monitoring
2 advisory committee would be dealing with a
3 situation where that damage had already occurred,
4 is that correct?

5 MS. COLE: I don't want to answer the
6 question perhaps in the way that you phrased it
7 because in all fairness the term significance
8 means different things to different people, and it
9 certainly means different things in the context of
10 a regulatory process. So a regulatory EIS is
11 based on findings of significance, based on
12 methodology outlined by the Canadian Environmental
13 Assessment Agency and very specific things that
14 are important to look at during the course of
15 determining whether an effect is significant. And
16 what is so frustrating and challenging with the
17 term significance is that it leaves the impression
18 that something is not important. And if there is
19 one thing that I've learned over the last 15 years
20 working very closely with the communities is that
21 no matter the effect, no matter how big and no
22 matter how small, if we are having an effect to
23 the environment, it is important and it is
24 significant. So primarily where you start to see
25 differences between ATK and western science is not

1 whether or not, even documented throughout the
2 EIS -- there is one place where there is a
3 fundamental difference and I will talk about that
4 in a second. But in other places it is a matter
5 of degree and a matter of the importance of
6 exercising caution and precaution and making sure
7 that we are really careful moving forward to
8 address concerns.

9 The one place where there is a
10 fundamental difference, like an actual total
11 difference of opinion, is on whether or not water
12 levels on Split Lake will change. All of the
13 engineering studies that we have undertaken have
14 indicated that there will be no changes to water
15 levels on Split Lake. Both Tataskweyak and York
16 Factory have consistently, throughout the entire
17 process, said, no, we think there will be some
18 changes on Split Lake. And that is acknowledged
19 up front in the JKDA, and it has actually become a
20 fundamental feature of the project that we will
21 not have a change on Split Lake during open water
22 conditions, and that's the one place where there
23 really is a fundamental difference of opinion.

24 In other cases the differences are
25 differences that we have worked together in the

1 assessments so that mitigation addresses them, and
2 a great example that we talked about this morning
3 links to boreal Woodland caribou. Are they or
4 aren't they boreal Woodland caribou? There is a
5 lot of uncertainty. And it is challenging for the
6 partnership because it is not our call from a
7 regulatory perspective to decide whether or not
8 they are boreal Woodland caribou, but our partners
9 are adamant that, yes, they are boreal woodland
10 caribou? So in order to address that we have
11 treated them as boreal Woodland caribou throughout
12 the entire assessment, and the mitigation and
13 monitoring that has been developed are based on
14 the presumption that they are boreal Woodland
15 caribou, by taking a precautionary approach.

16 So I guess I'm struggling with I guess
17 the question because I think wherever there have
18 been differences, we have erred on the side of
19 caution to make sure that those differences have
20 been addressed.

21 MS. LAND: So you just said wherever
22 there were differences, you have erred on the side
23 of caution to make sure those differences are
24 addressed. Is it not the case that in this
25 hearing we have repeatedly heard that when there

1 was a difference, rather than avoidance, that the
2 mitigation measure that was suggested instead was
3 monitoring?

4 MS. COLE: In many cases it was
5 monitoring, and in other cases there have been
6 changes to project design, is a great example
7 where we looked to actually avoid the effects
8 based on concerns that have been raised.

9 MS. LAND: But there were indeed a
10 number of cases where it was monitoring as opposed
11 to avoidance?

12 MS. COLE: Absolutely, there are
13 several cases where it is monitoring, yep.

14 MS. LAND: So in the case of the
15 situation where you have said that you would agree
16 that -- you were talking about the difference in
17 the layperson's understanding of significance
18 versus the science, and certainly I would admit
19 I'm not the science expert, but in a situation
20 like that, if you were given with the water levels
21 of Split Lake where you agree that there is an
22 absolutely fundamental difference in the findings,
23 then in the event that the Aboriginal traditional
24 knowledge is correct, in that case your monitoring
25 committee will be dealing with the damage after

1 the fact; is that correct?

2 MS. COLE: I think you are basing the
3 premise on the fact that there will be damage. I
4 mean if there is an effect on the lake, it might
5 be millimetres, it might not be -- I don't
6 expect -- first of all, I don't expect there will
7 be a change. But if there is, it may be very
8 small and there may be no damage at all. But in
9 that case it has become a fundamental feature for
10 precisely that reason is that we don't expect it
11 to happen, and if it does happen, the Partnership
12 takes that very seriously and we will have to have
13 some very serious discussions with our partners in
14 terms of how to address it.

15 MS. LAND: So although the Aboriginal
16 traditional knowledge has said quiet clearly that
17 there will be changes, you are saying you don't
18 believe that there will be that. So in other
19 words, you are not giving weight to what the
20 western science is saying and Aboriginal
21 traditional knowledge is saying, what you are
22 saying is we don't believe what Aboriginal
23 traditional knowledge is saying?

24 MS. COLE: I'm not saying we don't
25 believe it. If I didn't believe it, I don't think

1 we would have been as transparent and open in the
2 EIS. What I'm saying is both knowledge systems
3 have come to a fundamentally different conclusion.
4 And during the course it was of great concern to
5 our partners, so it has been addressed as a
6 fundamental feature in the Joint Keeyask
7 Development Agreement, and we will continue to
8 monitor it long term to see whether in fact there
9 are changes in water levels on Split Lake
10 precisely because there is a difference. If we
11 weren't giving equal weight, and we fundamentally
12 did not respect that knowledge source, I think we
13 wouldn't be doing monitoring because we would say,
14 no, we are right. So I think that's absolutely a
15 case where a lot of respect has been shown and a
16 lot of discussion has taken place amongst the
17 partners.

18 MS. LAND: So just to pick up on that
19 then, if I could ask a question, it is perhaps a
20 question to both Mr. Neepin and to representatives
21 from Manitoba Hydro in the Partnership. So, Mr.
22 Neepin said that the methodologies haven't been
23 worked out yet in terms of how to integrate
24 Aboriginal traditional knowledge in the monitoring
25 going forward and that you are still looking at

1 the fine print in the monitoring program in his
2 presentation. Is it correct to say that in the
3 end it is the Partnership board that makes the
4 decision about how to address issues that come up
5 in the monitoring, as you figure those out or as
6 you work out the fine print, that the result will
7 be that it will be the Partnership board that
8 makes the decision in the end of how to address
9 those issues; is that correct?

10 MR. NEEPIN: Yes.

11 MS. LAND: And you also said that
12 Manitoba Hydro has the majority of the positions
13 on the board; is that correct?

14 MR. NEEPIN: Right.

15 MS. LAND: Is it fair to say then that
16 one partner, the dominant partner, Manitoba Hydro,
17 is going to be the one deciding at the end of the
18 day what is going to happen in terms of mitigation
19 when those issues come up as you are figuring them
20 out in your monitoring program?

21 MR. NEEPIN: The monitoring advisory
22 committee reports to the board. We would bring --
23 when those matters are brought forward to that
24 level, in order for us to have assurance that they
25 are going to be dealt with adequately, that is why

1 the reporting lines are directly to the KHLP
2 board.

3 MS. LAND: Right. And it is the board
4 that makes the determination in the end about what
5 to do and how to act upon those recommendations of
6 the monitoring advisory committee?

7 MR. NEEPIN: Yes.

8 MS. NORTHOVER: I think that Jane is
9 going to add to that answer.

10 MS. KIDD-HANTSCHER: In terms of the
11 Partnership governance structure, there is many
12 layers to it and that has been addressed in
13 presentations earlier in these hearings. And
14 certainly the monitoring advisory committee
15 consisting of the Cree representatives and Hydro,
16 that's where the heart of the discussions will
17 take place around monitoring. And the hope is
18 that there will be very few instances where we
19 have to advance issues or concerns to the board of
20 the Partnership, and that that committee, they
21 will do the hard work there together. Ultimately
22 if it does have to go to the board, decisions will
23 be made there. In my mind that's not describing
24 that the board is running and making all of the
25 decisions about the monitoring. Ms. Northover has

1 already given an extensive presentation about
2 monitoring. So the board is not -- they are not
3 into the daily decisions about monitoring. Hydro
4 has delegated that responsibility under the
5 agreement, the monitoring advisory committee will
6 review all of the programs and results, and if
7 they have to take something to the board they
8 will, and then the board will ultimately make a
9 decision.

10 MS. LAND: Those are all of my
11 questions.

12 THE CHAIRMAN: Thank you, Ms. Land.
13 Now in the horse trading who was to come next?

14 MS. PAWLOWSKA: Good afternoon, I
15 think I'm up next.

16 THE CHAIRMAN: Before you -- I'm being
17 made aware of the time and the fact that there is
18 only about, it is 4:17 so hold off for a moment.
19 I am sorry, Ms. Pawlowska-Mainville, I made you
20 walk up here for nothing. We will come back to
21 your cross-examination on, I believe it is
22 Wednesday afternoon.

23 However, before we conclude for the
24 day, I'm just going to address the panel's
25 conclusions in respect of the procedural matter

1 that came before us this morning. I would note
2 that the panel gave this very serious
3 consideration and we, as you may have guessed, we
4 have deliberated a couple of times over it. And I
5 want Ms. Whelan Enns in particular to note that
6 Mr. Bedford has made some serious comments. He
7 has noted that this has happened before. And he
8 has also recommended certain sanctions, including
9 not paying for the work done by these witnesses or
10 any expenses that they may have incurred. And I
11 believe he also suggested that it may go so far as
12 to terminate your participation in these hearings.
13 And you should know that the panel did give those
14 recommendations consideration. However, we are
15 not prepared to go that far, at least at this
16 time.

17 In respect of payment for the
18 witnesses, it is our view that these witnesses
19 have done their work and put in their effort in
20 good faith, and whatever fault there may lie with
21 their employer that they shouldn't be penalized
22 for that, and that their work should be paid for.

23 I would also note that the Clean
24 Environment Commission is very inclusive in the
25 evidence that we accept. This evidence, I haven't

1 had a chance to read it yet, but it may well be of
2 value to the Commission in our deliberations. As
3 I noted, it will have been paid for and therefore
4 we feel it should become part of the record.

5 Now there are two ways that it could
6 become part of the record. One is that we could
7 accept it, or both submissions or both reports as
8 written submissions, however the down side to that
9 is that there would be no opportunity to
10 cross-examine and challenge that evidence. While
11 we don't -- we make no decision on whether or not,
12 no ruling on whether or not we accept Ms. Whelan
13 Enns' claim that it was a diarizing error, we can
14 see how that might happen.

15 I would note that we had a precedent
16 during the Bipole III hearings that we could
17 follow and in that case a witness was presented
18 before the panel who brought with him a fairly
19 significant report that we hadn't seen until that
20 day. The decision at that time was not to exclude
21 the report or the witness, but to reschedule the
22 time when the witness appeared before us. So we
23 were prepared to consider rescheduling. However,
24 as any of you have looked at the schedule for the
25 next few weeks will know it is very full. I'm

1 still not convinced that we are going to get
2 through all of the business that we need to do by
3 whatever day in January it is we have now
4 scheduled as the final day. It was also noted by
5 Ms. Whelan Enns that witnesses from out of town
6 are flying into Winnipeg tomorrow.

7 So it is our view that the only day
8 that we could hear these witnesses is this
9 Thursday. And we would -- we have decided that we
10 will go ahead and hear these witnesses on
11 Thursday.

12 To give some perhaps small measure of
13 satisfaction to Mr. Bedford, if at the end of the
14 day on Thursday you still feel that your
15 opportunity to properly cross-examine these
16 witnesses has been impaired, then we will
17 entertain a petition to have these witnesses come
18 back before us, either in person or by video
19 conference or phone conference.

20 I would also note to Ms. Whelan Enns
21 that you mentioned I believe in your afternoon,
22 when I called you back for some questioning after
23 lunch, that the Soprovich report was not
24 necessarily complete. I would say to you that if
25 we are going to hear from Mr. Soprovich on

1 Thursday, it will be on the basis of the report
2 that went out yesterday afternoon. There are not
3 to be any amendments to that report.

4 And finally I would say, again
5 directed to Ms. Whelan Enns, I would hope this
6 never happens again.

7 So having said that, we will conclude
8 the hearings for today. We will return tomorrow
9 morning at 9:30 when we have a full day of Mr.
10 Williams making presentations with a number of
11 witnesses. And finally some reports to put on the
12 record, or some submissions to put on the record.

13 MS. JOHNSON: Yes, Mr. Chairman, we
14 have one left over from when we were last here on
15 November 14. Janet McIvor and family presentation
16 that we heard in the evening session that will be
17 WPG number 7.

18 Today's documents are KHLP64, that's
19 Ms. Klassen's report. 65 is Mr. MacDougal's
20 report on the Pipestone Lake juvenile inventory.
21 66 is the Sea Falls juvenile inventory. Number 67
22 is the lake sturgeon inventory conducted in the
23 Sea Falls to Sugar Falls region of the Nelson
24 River. Number 68 is Assiniboine River lake
25 sturgeon investigations. And 69 is the moving

1 forward presentation. 70 is the letter from
2 Manitoba Hydro to the partners regarding the EPP.
3 (EXHIBIT WPG7: Janet McIvor and
4 family presentation)
5 (EXHIBIT KHLP64: Ms. Klassen's
6 report)
7 (EXHIBIT KHLP65: Mr. MacDougal's
8 report on the Pipestone Lake juvenile
9 inventory)
10 (EXHIBIT KHLP66: Sea Falls juvenile
11 inventory)
12 (EXHIBIT KHLP67: Lake sturgeon
13 inventory conducted in the Sea Falls
14 to Sugar Falls region of the Nelson
15 River)
16 (EXHIBIT KHLP68: Assiniboine River
17 lake sturgeon investigations)
18 (EXHIBIT KHLP69: Moving forward
19 presentation)
20 (EXHIBIT KHLP70: Letter from Manitoba
21 Hydro to the partners regarding the
22 EPP)
23 THE CHAIRMAN: Thank you Madam
24 secretary. Ms. Land, you have a question?
25 MS. LAND: Yes, if I may, very

1 quickly. I would like to seek your guidance in
2 view of the remarks you just made with respect to
3 evidence. As you know, Peguis First Nation filed
4 an expert report for its expert David Flanders, a
5 mapping expert, who is appearing on Wednesday. I
6 submitted that last Wednesday. Mr. Flanders has
7 just flown in from Vancouver for his evidence, and
8 he has suggested some slight amendments to his
9 report which contains a lot of technical data with
10 respect to mapping, and I'm wanting to know if you
11 would like us to proceed based on the report filed
12 on Wednesday, or based on some amendments to his
13 report which I think will help to clarify, for
14 your purposes, some of the evidence.

15 THE CHAIRMAN: If it is slight
16 amendments clarifying technical data, I have no
17 problem with that. It is with adding substantial
18 changes or new pieces that were not in the
19 original document.

20 MS. LAND: In that case, we will be
21 filing an amendment this evening.

22 THE CHAIRMAN: Thank you. Okay, we
23 stand adjourned until tomorrow morning.

24 (Adjourned at 4:26 p.m.)

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

OFFICIAL EXAMINER'S CERTIFICATE

Cecelia Reid and Debra Kot, duly appointed
Official Examiners in the Province of Manitoba, do
hereby certify the foregoing pages are a true and
correct transcript of my Stenotype notes as taken
by us at the time and place hereinbefore stated to
the best of our skill and ability.

Cecelia Reid
Official Examiner, Q.B.

Debra Kot
Official Examiner Q.B.

This document was created with Win2PDF available at <http://www.win2pdf.com>.
The unregistered version of Win2PDF is for evaluation or non-commercial use only.
This page will not be added after purchasing Win2PDF.