

MANITOBA CLEAN ENVIRONMENT COMMISSION

KEEYASK GENERATION PROJECT

PUBLIC HEARING

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Transcript of Proceedings

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Judy Bradley - Member
Jim Shaw - Member
Reg Nepinak - Member
Michael Green - Counsel to the Board
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No Undertakings given

1 Thursday, November 28, 2013

2 Upon commencing at 9:30 a.m.

3 THE CHAIRMAN: Good morning. We'll
4 reconvene. A very empty room, I'm not sure that
5 everybody is tied up in traffic, but Ms. Whelan
6 Enns is, which is no surprise given the conditions
7 this morning. Even though it stopped snowing, it
8 took me just as long to get in from Charleswood
9 this morning as was yesterday, which is quite a
10 bit longer than normal. And Ms. Whelan Enns comes
11 from out of town.

12 However, her witnesses are here. They
13 are prepared to make their presentation. So we
14 will proceed. I don't know, and her assistants
15 don't know if she intended to use any questioning
16 as part of the direct evidence. If she did, we
17 will give her that opportunity, because I presume,
18 assume that she will get here before the
19 completion of these witnesses. We will give her
20 that opportunity at that time if she had intended
21 that.

22 I will ask the witnesses to introduce
23 themselves, and then just state your names at this
24 point, and the Commission secretary will swear you
25 in.

1 MR. SALAZAR: My names is James
2 Salazar, J-A-M-E-S, S-A-L-A-Z-A-R.

3 MR. BOWICK: I'm Matt Bowick.
4 M-A-T-T, B-O-W-I-C-K.

5 James Salazar: Sworn.

6 Matt Bowick: Sworn.

7 THE CHAIRMAN: Now, Ms. Whelan Enns
8 has provided us with brief resumés for both of
9 you. Could you each very briefly give us an
10 overview of your credentials and your areas of
11 expertise?

12 MR. SALAZAR: Yes, we can do that.

13 My name is James Salazar, I am a
14 partner in Coldstream Consulting. Coldstream
15 Consulting has been around since about -- we
16 founded it in 2011. Myself and Matt Bowick have
17 both been doing LCA for a bit longer than that.

18 My background is as an industrial
19 engineer. So, as a result of that, I am very much
20 interested in manufacturing and the production of
21 products. In fact, that's my specialty is kind of
22 product LCA, lifecycle assessment, also LCA, and
23 some of the methodology issues. I've done a
24 number of LCAs on various building products. It's
25 been my specialty. Senior research associate with

1 the Athena Institute based out of Ottawa.

2 Briefly on Athena, Matt also works
3 with Athena as well. Athena Institute has been
4 around since the late '90s, well, mid '90s, about
5 as long as LCA has been going on in Canada.
6 Really kind of pioneers in the field.

7 CV elements, published several journal
8 articles, peer reviewed, written a few, a book
9 chapter this year. Most of my work is contract
10 based for clients, so very much an industrial
11 focus.

12 MR. BOWICK: So my background is in
13 structural engineering, I was a structural
14 engineer for five years. I worked primarily on
15 low rise and residential buildings. Always
16 wondering about the environmental implications of
17 my designs got me into lifecycle assessment,
18 because it seemed like the most objective way of
19 analysing the impacts of construction.

20 As James mentioned, I got connected
21 with the Athena Institute as well. And so my
22 focus, whereas James's focus is perhaps at the
23 product level and looking at manufacturing and
24 producing data, my focus would be more on how to
25 use the data in real world situations like a

1 building, so adding products together, figuring
2 out perhaps the lowest impact design of the
3 building and strategy. So working through the
4 design process.

5 So I'm very interested in what
6 parameters kind of influence the impacts of
7 buildings. And I'm also very interested in
8 standardization of assessments, and in terms of
9 that, you know, issues related to LEED and how
10 LEED -- I'm sure you are aware of what LEED is,
11 but how LCA can be incorporated into LEED.

12 THE CHAIRMAN: Thank you. You may
13 proceed with your presentation.

14 MR. SALAZAR: Just as a preface to our
15 talk today, we were originally contracted by
16 Manitoba Wildlands to actually do a lifecycle
17 assessment of the Keeyask Generating Station. To
18 that end we completed information requests, data
19 collection, templates, very similar to how we work
20 with most of our clients. We submitted those
21 through the information requests.

22 At that point we were provided with a
23 previously completed LCA of the project. And at
24 that point we decided that it would be more
25 informative, I think to the Commission, to

1 actually take a step back as opposed to trying to
2 reverse engineer some of the inputs and their
3 modeling, and/or do a critical review, to actually
4 present a protocol for how we think that LCA can
5 best be used to inform the Environmental Impact
6 Statement, what are the best practices in our
7 industry, based on our experience, for completing
8 an LCA.

9 So we really appreciate the Commission
10 for letting us come in here and letting us present
11 our idea on what we think a suitable protocol
12 would be for doing LCA for these sorts of things.

13 MR. SHAW: If I can just interject?

14 MR. SALAZAR: Yes.

15 MR. SHAW: You say that you have a
16 previously unpublished LCA?

17 MR. SALAZAR: Well, we don't.

18 MR. SHAW: Provided to Manitoba Hydro?

19 MR. SALAZAR: No, that was referring
20 to the lifecycle assessment that they provided to
21 us when we submitted our information request. We
22 are not aware of that LCA that had been completed
23 on the Keeyask project.

24 MR. SHAW: So you have never seen it?

25 MR. SALAZAR: It was previously

1 unpublished prior to our information request. It
2 was presented to us in response to our information
3 request. So we made information requests for data
4 and they presented us an already completed LCA.

5 MR. SHAW: So you have a copy of that
6 in your possession?

7 MR. SALAZAR: Yes.

8 THE CHAIRMAN: Ms. Mayor?

9 MS. MAYOR: Perhaps I can just
10 clarify. So the LCA that is being referenced is
11 the one done by the Pembina Institute. When the
12 EIS was filed in 2012, in July of 2012, attached
13 to the EIS, or the response, was an appendix which
14 listed out all of the technical memos, one of
15 which was the Pembina Institute Report. It wasn't
16 filed with the EIS, but it was indicated that it
17 was available upon request in July of 2002.

18 THE CHAIRMAN: 2002?

19 MS. MAYOR: 2012, sorry.

20 MR. SALAZAR: When I say previously
21 published, it was new to us at that point.

22 MR. SHAW: Thank you.

23 MR. SALAZAR: So just a brief outline
24 of the presentation we're going to give today.
25 We're going to start with a brief primer on

1 lifecycle assessment, because I think it's
2 probably fairly new to a lot of people in the
3 room. And I think it would be pretty helpful to
4 discuss some of the kind of key issues in
5 lifecycle assessment, some of the methodology that
6 goes into lifecycle assessment.

7 LCA is a fairly flexible tool, so I
8 think it's important to kind of discuss some of
9 those key issues so that the protocol that we
10 describe makes a little more sense.

11 Then we're going to discuss how we
12 think the LCA can be used in the Environmental
13 Impact Statement, and follow that with some of the
14 standards for best practices for lifecycle
15 assessments, for civil engineering projects in
16 particular, and how those have guided our protocol
17 that we have developed.

18 And then finally, the actual protocol,
19 which is somewhat procedural. We're going to hit
20 some of the high points.

21 Our document that we produced that
22 accompanies this is somewhat prescriptive, very
23 technical, it's really designed for the LCA
24 practitioner, the protocol part of it, the second
25 part. But the first part I think is more general,

1 and I think we'll all get something out of the
2 first part of the presentation anyway.

3 So very briefly, what is lifecycle
4 assessment? Well, as the name implies, lifecycle
5 assessment is really a suite of modeling
6 techniques to address the lifecycle impacts of a
7 product. When we say the lifecycle, we mean from
8 cradle to grave, so from the extraction of raw
9 materials from the earth, through the
10 manufacturing processes, all the transportation,
11 delivery, in the case of buildings or civil
12 engineering project, the construction and the
13 aggregation of all of those different materials,
14 and their service life, and their eventual end of
15 life processes, whether that be demolition, then
16 disposal in a landfill, recycling, et cetera.

17 And we say product, product is a very
18 generic term and product can be anything from a
19 piece of paper or a stick of lumber to something
20 as complex as a large scale hydroelectric project.

21 So the first question is, why would
22 one go through this process of doing lifecycle
23 assessment? There's a few reasons. First and
24 foremost, just to gain a better understanding of
25 where the environmental impacts are occurring in

1 the lifecycle. This is useful, you know, we often
2 think about mitigation strategies as being costly
3 and an additional burden to a project. But in
4 many cases we can identify win-win situations
5 where we are able to identify energy savings, for
6 instance, that lowers the environmental impacts of
7 a project that also saves money.

8 Lifecycle assessment is also, it
9 really benefits by the amount of data and the
10 amount of analysis that it has to undergo. It's
11 really an improvement from anecdotal kind of
12 claims, recycle content, locally sourced, because
13 it is transparent and it is quantitative. You are
14 able to weigh, you know, different environmental
15 attributes in a unified framework. And to that
16 end, there are a number of standards that we'll
17 get into in a little bit that really define the
18 practice.

19 In addition to, you know, some of
20 these internal goals of, you know, improving a
21 project, stewardship, it's also increasingly being
22 used in certification standards. I know Matt
23 addressed the U.S. Green Building Council's LEED
24 standard. The new version of LEED, they have
25 actually gone through a significant revision on

1 some of their methodologies to incorporate
2 lifecycle assessment, based on some of the
3 criticism they were getting, by being able to
4 demonstrate that buildings that were LEED
5 certified weren't necessarily more or less green
6 from a non-certified building. So from our
7 perspective, that's really an improvement to that
8 standard to address lifecycle impacts of products
9 and materials.

10 So I mentioned briefly that there are
11 some standards to lifecycle assessment. The two
12 universal standards to LCA were developed by the
13 international organization for standardization,
14 commonly known as ISO. The two primary standards
15 are ISO 14040. That defines the principles and
16 framework for conducting an LCA. And ISO 14044,
17 which is an accompanying standard to the framework
18 that details the requirements for conducting an
19 ISO 14000 series compliant LCA.

20 So the ISO 14040 standard, 14040,
21 defines lifecycle assessment as involving, as
22 including four basic parts. And these are really
23 the basis of the protocol that we have prescribed
24 in our document. The first and foremost is the
25 goal and scope definition. This is where the

1 study is really defined at this point. It's
2 identified what the goals for conducting the study
3 are, how it's going to be, what data is going to
4 be used, how it's going to be modeled, what's in
5 and out of the system boundaries.

6 And once that's completed, lifecycle
7 inventory is the next step, in which data is
8 gathered for the amounts of different materials,
9 energy used, transportation distances, where
10 things are coming from, where materials are coming
11 from, how they are used, what kind of waste is
12 produced, what emissions are produced by different
13 processes.

14 And based on that lifecycle -- and
15 don't worry, we're going to get into each of these
16 in a bit more detail in a second.

17 Based on the lifecycle inventory,
18 which is really just an accounting of the material
19 and energy flows, the next step is lifecycle
20 impact assessment. At this point we actually,
21 what we call characterize the inventory, to
22 calculate the environmental impacts that are
23 associated with each of the different flows that
24 are caused by the system.

25 And perhaps the most important element

1 of a lifecycle assessment is the interruption that
2 goes on throughout. ISO made a point of
3 identifying that as a key, you know, as a
4 stand-alone phase in lifecycle assessment. And
5 you'll notice the arrows are bidirectional and
6 they point to all phases, and this indicates
7 that -- LCA should be an iterative process. So if
8 you are getting into the lifecycle inventory and
9 data is not available, or is incomplete, perhaps
10 you need to revisit the goal and scope definition.
11 Similarly, with the impact assessment, if you
12 recognize that there's a portion of the lifecycle
13 that has quite a bit of impacts, a surprising
14 amount of impacts relative to other components,
15 then perhaps you want to go back to the lifecycle
16 inventory phase and gather more complete or more
17 precise data.

18 So I always like to describe
19 lifecycle. The goal and scope portion of one of
20 the great philosophers of the 20th Century, Yogi
21 Berra, he said it best, that if you don't know
22 where you're going, you might end up some place
23 else. This is key to the goal and scope
24 definition, because a lot of times people take it
25 for granted when you go into a study that

1 everybody is on the same page with what the goals
2 are, and what the scope and what it is that we're
3 looking at. But a lot of times -- it's very hard
4 once you get into the data collection to go back
5 and redefine how you're going to conduct the
6 study.

7 So the goal and scope definition
8 specified in ISO is a separate, distinct step that
9 really deserves significant focus. And really the
10 document we have presented, it can be considered
11 as a goal and scope document, really for
12 conducting a lifecycle assessment of a
13 hydroelectric project.

14 So ISO requires -- when I say ISO, I
15 mean ISO 14040 and 14044, defines that there's
16 four aspects of the goal that -- the difference is
17 somewhat subtle, but they need to be defined in
18 the lifecycle assessment with some certainty.

19 The first is the reasons for
20 conducting the study, why has the study been
21 commissioned? What is the information that you
22 are trying to get out of the study? And then how
23 that data and how the information is going to be
24 applied in decision-making. What are the intended
25 audiences? Is it a group of other LCA

1 practitioners? Is it the general public? Is it
2 engineers? Each of these audiences requires
3 different formats to communicate the information
4 from an LCA.

5 And then finally, whether or not the
6 LCA is intended to conclude in a comparative
7 assertion that is going to be disclosed to the
8 public? ISO is very, very strict on the
9 requirements for conducting comparative assertion.
10 And this goes back to some of the history of LCA
11 where it's been misused to really kind of pick and
12 choose different elements in competing products to
13 gain a market advantage, so purposely leaving out
14 portions of the lifecycle. So ISO is very clear
15 that in cases of comparative assertion, that a
16 peer review panel be convened based on -- that
17 includes interested parties to the results, and
18 that they sign off essentially that they reviewed
19 the study.

20 Based on the goals of the study, at
21 this point you can -- in the goal and scope
22 definition, one would identify the standards that
23 are applicable, what are the requirements for the
24 different data elements? What impacts should be
25 calculated, what is -- particularly with regard to

1 the stakeholders? What limitations are there on
2 the data and what uncertainty is inherent in the
3 data quality, and whether or not there is a
4 critical review warranted if there is a
5 comparative assertion.

6 So once the goal and scope has been
7 formally defined, then we begin the data
8 collection itself. Lifecycle inventory is almost
9 certainly the most time and resource intensive
10 part of conducting an LCA. This is where
11 typically we deal with engineers, accountants that
12 have the data that we need to complete our models.
13 This is inputs and materials, emissions,
14 purchasing records on electricity, natural gas,
15 energy use. And the goal of all this is to relate
16 essentially the four ground processes to all the
17 way back to nature and all the way to nature. So
18 when I say that, I mean, for instance, in the
19 production of a product, we model the input of
20 electricity, but we know that electricity is
21 generated by burning fuels, by nuclear power
22 plants, by hydroelectric stations. And we want to
23 track all of those inputs, for instance -- say for
24 instance coal electricity plants, we want to trace
25 all of those materials back to nature. So the

1 coal, back to the point, all of the processes back
2 to the point where the coal or the natural gas is
3 coming out of the ground.

4 Similarly, with the outputs of a
5 process, we like to model, or ISO requires that
6 all processing of waste, all co-products, if there
7 is a product that's not used directly, is traced
8 all the way back to where it's eventual fate in
9 nature, so it ends up in a landfill and what are
10 the emissions to the soil and the water from the
11 landfill?

12 So don't try and read this. This is
13 just to show how complex the process flows are for
14 something as simple as a kilogram of Portland
15 cement. Portland cement, you know -- so as you
16 can imagine, you know, building up from all these
17 different elements into the lifecycle assessment
18 of a building or a major civil engineering project
19 builds on all of this data in the background. As
20 a result, the only way to really feasibly complete
21 a lifecycle assessment is to use lifecycle
22 assessment specific software. And this is
23 actually a screen shot from one software that we
24 use called SimaPro. SimaPro is really nice, it's
25 database driven and it retains all of this data

1 structure running in the background, and you can
2 manipulate the different data sets at a high level
3 to aggregate them into a lifecycle inventory
4 model.

5 So based on the lifecycle inventory
6 and all of the different flows that are calculated
7 within an LCA software like SimaPro, the next step
8 is to actually characterize these and calculate
9 environmental impacts. So a very common example
10 is the calculation of the global warming potential
11 of a set of emissions.

12 So, for instance, this is just -- this
13 isn't real data, this is just an example that a
14 Portland cement manufacturer may produce a hundred
15 kilograms of carbon dioxide, one kilogram of
16 methane, and one-tenth of a kilogram of dinitrogen
17 monoxide. But we know that each of these cause
18 global warming differently and they have different
19 potencies as a greenhouse gas. So carbon dioxide,
20 in relating all of these back to a common unit of
21 CO2 equivalence, so carbon dioxide has a factor of
22 one, methane has a factor of 25, dinitrogen
23 monoxide has a characterization factor of 298.

24 So as we can see, even though the
25 emissions of the methane and the dinitrogen

1 monoxide are quite a bit lower in terms of mass
2 than the carbon monoxide, the actual global
3 warming impact, they are significant in terms of
4 the overall global warming impact.

5 So beyond global warming, global
6 warming is obviously on everybody's mind. It's a
7 very -- global warming is obviously a widely
8 identified environmental impact, but there are
9 others that are calculated in lifecycle
10 assessment. Smog, the emission of nitrous oxides;
11 VOCs, volatile organic compounds; eutrophication,
12 which is associated with phosphate and nitrate
13 emissions, ammonia emissions; acidification,
14 sulphur oxides, essentially changing the pH of the
15 natural environment; the emission of CFCs and
16 HCFCs -- I'm not going to try and go for that
17 one -- less of a problem. We find these are
18 generally in LCAs now essentially in trace amounts
19 due to some of the CFC bans have actually been
20 quite effective. And also the consumption of
21 scarce resources like fossil fuels, so natural
22 gas, coal, crude oil.

23 So, again, this is just, based on the
24 impacts, we do calculate a number of different
25 impacts in a lifecycle assessment. This shows

1 results from a building study that we have
2 completed. And this is a very common way to
3 interpret multiple impacts in a single chart, to
4 consider the relative impacts of the various
5 components of a building. So each of the columns
6 there is a different environmental impact, and
7 each of the shaded colours represents a different
8 element in the building. So as you can see, it's
9 not, they are not all the same, different
10 materials and different components of something
11 that is complex like a building cause impacts in
12 different ratios.

13 So at this point, you are probably
14 wondering how we can use all this in an
15 Environmental Impact Statement? Well, we did
16 review some of the guidelines requirements for
17 conducting the EIS. The CEAA Environmental Impact
18 Statement Guidelines, the scoping document for the
19 Keeyask generation project. And we have pulled a
20 few quotes from there. So that we wouldn't
21 misinterpret them, we'd like to represent them
22 verbatim, so that essentially we can present how
23 we interpreted it and why we interpreted it how we
24 did.

25 The Keeyask scoping document does

1 include the following passage, that the EIS will
2 include:

3 "...a description of atmospheric
4 emissions, liquid emissions and solid
5 wastes, and plans to manage them."

6 And also a description of fuel and hazardous
7 products. The description is a bit vague. To me,
8 the primary descriptor of an emission would be the
9 quantity, so we interpret that to mean an actual
10 inventory or quantification of the different
11 emissions. Others can presumably arrive at
12 different conclusions to that.

13 The CEAA EIS guidelines are a little
14 bit more explicit. The EIS must include:

15 "...an inventory of all potential
16 sources of air contaminants and
17 emissions from the proposed project."

18 They list them, the criteria, air contaminants,
19 air pollutants that are on the toxic substances in
20 schedule one. Schedule one toxic substances list
21 is fairly broad, there's over a hundred substances
22 on it, I believe, and include all sorts of
23 different things. Toxic is a fairly broad
24 definition.

25 Moving beyond that, the CEAA

1 guidelines do say that the proponent shall
2 identify the likely adverse environmental effects
3 during construction, operation, maintenance,
4 decommissioning and reclamation using appropriate
5 criteria.

6 So this to me is, it's a really strong
7 case for lifecycle assessment to actually, it
8 includes the various life stages and it defines
9 that the EIS should be calculating environmental
10 impacts using appropriate criteria. It doesn't
11 say what appropriate is, but presumably that is
12 specific to whatever type of -- I mean, this is
13 just one part of an EIS, so whatever part of the
14 EIS that it is trying to inform.

15 The CEAA guidelines also, it's a
16 little more vague in this regard, but it does
17 mention that the EIS should discuss the mechanisms
18 it would use to require the contractors and
19 subcontractors to comply with -- this is in the
20 mitigation section -- the mitigation commitments
21 and the policies auditing and enforcement
22 programs.

23 We're interpreting this to mean that,
24 generally speaking, that the EIS should go beyond
25 defining what the impacts are of the proposed

1 project, to actually have some strategies to try
2 and mitigate some of those impacts. Lifecycle
3 assessment is a perfect tool for that.

4 Also there's a section on the analysis
5 of the alternatives. The EIS must include an
6 analysis of the alternatives to the project which
7 describe functionally different ways to meet the
8 project need and to achieve the project purpose
9 where analyzed from the perspective of the
10 proponent. The analysis should also identify the
11 requirements of the proposed purchaser of the
12 power to be produced by the project.

13 We interpret that to mean,
14 essentially, what are the impacts of producing
15 electricity from different means at the point of
16 the consumer? So if the consumer essentially
17 isn't purchasing project that's generated, you
18 know, at the Keeyask Generation Station, then what
19 other types of sources of electricity are they
20 using?

21 So, to conclude, based on these
22 sequences of passages, we concluded -- and this is
23 our conclusions -- that there are two kinds of key
24 deliverables that have LCA components to them.
25 The first is a fairly detailed lifecycle

1 assessment that accounts for the air, land and
2 water emissions, and then calculates those
3 impacts, calculates appropriate impacts. And
4 presumably it's left up to the practitioner to
5 decide what those are.

6 The second part about considering
7 alternative technologies we feel best be met with
8 a literature review. That's simply based on the
9 very, very strict requirements that ISO 14044 puts
10 on doing a comparative LCA, peer review panel with
11 interested parties that will presumably ensure
12 that the goal and scope, the scope essentially of
13 all of the different impact -- all of the
14 different generation technologies were modeled
15 comparably.

16 So what that means is, essentially, to
17 do a comparative LCA of coal, natural gas, et
18 cetera, that a lifecycle assessment would have to
19 be undertaken of those products with equal
20 scrutiny, with equal data quality requirements,
21 cut-off boundaries, as the LCA of the hydro
22 station itself.

23 We don't really think that's
24 reasonable. The EIS guidelines do note in there
25 that the comparison of alternative technology

1 should reflect the fact that it's at a conceptual
2 level. So we don't think that a comparative LCA
3 is -- to be very resource intensive to conduct a
4 study like that.

5 So based on that, there is quite a bit
6 of room for interpretation, particularly
7 appropriate impacts, the description of
8 appropriate impacts.

9 So based on our experience, we have
10 identified a series of different standards that we
11 think can help define this a little bit more, and
12 we're going to present them. I am going to get
13 into each of these in more detail, so don't try
14 and spend too much time. This essentially --
15 there are a number of different standards that can
16 inform this practice. First and foremost -- yes?

17 MS. WHELAN ENNS: Excuse me. Gail
18 Whelan Enns here. Just a quick technical
19 question. Did the staff give you the laser, the
20 pointer?

21 MR. SALAZAR: I don't think --

22 MS. WHELAN ENNS: Please, in case you
23 need it, Mr. Salazar.

24 MR. SALAZAR: Thank you.

25 MS. WHELAN ENNS: Thank you.

1 MR. SALAZAR: So we'll get into each
2 of these in a little bit more detail and describe
3 what they are, what they cover.

4 First and foremost, just the very
5 basic lifecycle assessment standards that we
6 discussed previously, the 14040 series that
7 includes 14040, which just describes the general
8 principles for doing a lifecycle assessment, and
9 then 14044, which describes in more detail the
10 requirement for doing an LCA that's compliant with
11 that framework. And again, this is the framework
12 that's essentially described and outlined in
13 14040.

14 ISO recognizes that in each industrial
15 sector that there is the universal rules, the
16 universal standards should be spelled out in a bit
17 more detail. So to do that, they actually have
18 technical committees and sub committees within the
19 technical committees. And this one, SC17 of
20 technical committee 59, is tasked with completing
21 standards for sustainability in buildings and
22 civil engineering works.

23 The primary basis of this working
24 group thus far has been building standards, the
25 Green Building movement in North America and

1 Europe has really driven a lot of this. And I
2 can -- in all honesty, in lifecycle assessment,
3 the building industry has really driven a lot of
4 the standardization, a lot of the practice, the
5 generation of databases, et cetera. LEED is a
6 really prominent standard that's incorporating it.

7 So this is the suite of standards that
8 they have completed to date. ISO 15392, which is
9 really just high level sustainability principles
10 that apply to buildings and civil engineering
11 works.

12 21929-2, that just came out this
13 summer, and that is a -- it defines the
14 sustainability goals and some of the indicators
15 for sustainability for conducting -- this is
16 actually civil engineering specific, 21929-2 is
17 essentially a partner document to 21929-1 which is
18 on buildings, but this is actually more specific
19 to civil engineering projects.

20 ISO 21929-2 draws on 21930, that
21 essentially describes the standard for conducting
22 LCA at a product level. 21930, it's mentioned in
23 21929-2 that this is actually going to be a common
24 standard that applies both to buildings and civil
25 engineering works. So between 21929-2 and 21930,

1 we can get a pretty good idea of what ISO's
2 intentions are for conducting an LCA of a civil
3 engineering project.

4 The last one on there is 21931-1, and
5 this is actually the framework for conducting an
6 LCA of a building. Presumably, there is going to
7 be a new standard coming out shortly called
8 21931-2 that's more specific to civil engineering
9 work. But, again, we can get a pretty good idea
10 of where 21931-2 is going to go by looking at the
11 other two standards, the whole suite of standards
12 in its entirety.

13 And the big takeaway from that is,
14 what are the impact categories that are relevant
15 to an LCA of a civil engineering project? The
16 columns on the left and the right come directly
17 from 21929-2, and they describe, the column on the
18 left is the lifecycle inventory elements, what
19 should be accounted for in defining the lifecycle
20 inventory of civil engineering project. On the
21 far right are the higher level objectives,
22 sustainability objectives for LCA of civil
23 engineering works. And the middle column is how
24 those link together. And those are based on the
25 impact categories that are defined in 21930 for

1 LCA of building products.

2 So as you can see, the impact
3 categories that are relevant are the completion of
4 resources, mineral and fossil fuels, climate
5 change, ozone depletion, smog, acidification and
6 eutrophication, essentially the impact categories
7 we showed you a few minutes ago.

8 Now, ISO is a consensus. It's
9 international standardization. I think there's 20
10 to 30 countries that participate in ISO. The
11 European Centre for Standardization, the French
12 acronym is CEN, also closely mirrors what's
13 happening in ISO. And to that end, they have
14 produced a suite of standards as well that I think
15 are also applicable. A lot of it is the same
16 people that sit on the CEN committees and the ISO
17 committees, so there is quite a bit of overlap
18 between the two. I won't get into these in too
19 much detail because these aren't really -- these
20 are really, I guess, supplementary standards to
21 the ISO standard that really, they kind of define
22 best practice. This is beyond just having an ISO
23 21900 series compliant study. Yes?

24 MS. WHELAN ENNS: Excuse me,
25 Mr. Salazar.

1 Would you give us just a very quick
2 point in time in terms of these European standards
3 that we're looking at on slide 35?

4 MR. SALAZAR: Yes. They are a bit
5 more recent than the ISO standards, I think we
6 have the dates here but they are for the most
7 part --

8 MR. BOWICK: 15804 is 2012, and 15978
9 is 2011.

10 MS. WHELAN ENNS: And the CEN/TC 350,
11 which also uses a sustainability of construction
12 works, is it recent also?

13 MR. SALAZAR: CEN/TC 350 is their
14 working group, so these three are the standards
15 that have been produced within that working group.

16 MS. WHELAN ENNS: Thank you.

17 MR. BOWICK: And this is kind of the
18 cutting edge of what's going on in the building
19 world. This is the most advanced set of standards
20 in terms of guidelines out. There is nothing
21 comparable in North America, but people are
22 recognizing these standards as, oh, my Lord,
23 finally we have the standard that we have needed
24 for years, you know, somebody like myself that
25 does building LCA.

1 So, you know, people like myself are
2 big proponents of it, using it in North America
3 until we have something similar here.

4 MS. WHELAN ENNS: So, Mr. Bowick, are
5 you basically telling us that Europe is ahead but
6 it's coming here?

7 MR. BOWICK: In LCA, yes.

8 MS. WHELAN ENNS: Yes, absolutely.

9 Mr. Salazar, you mentioned that
10 there's between 20 and 30 countries involved in
11 arriving at the ISO standards that you are
12 informing us about this morning.

13 Quick question then, of the 20 to 30
14 countries that work steadily on these ISO
15 standards that have to do with LCA, what
16 proportion of them are then also working on these
17 European standards?

18 MR. SALAZAR: It would be hard to give
19 you a ratio, but it's significant. There is
20 significant communication between the two. Within
21 the LCA community, it's widely understood that as
22 ISO begins to update the 21900 series, they will
23 be leaning very heavily on these CEN standards.

24 MS. WHELAN ENNS: Thank you.

25 MR. BOWICK: Kind of a back and forth

1 that's happening.

2 MR. SALAZAR: Right.

3 MS. WHALEN ENNS: Thank you.

4 This may then be one of those
5 situations where North America, both public sector
6 and industry, is learning from what's going on and
7 being lead by Europe?

8 MR. SALAZAR: Um-hum.

9 MR. BOWICK: Absolutely, yeah.

10 MS. WHELAN ENNS: All right. Head
11 nods, thank you.

12 MR. SALAZAR: And the key takeaway to
13 our protocol is, in the CEN standards they have a
14 very nice modular structure for organizing
15 lifecycle inventory data collection and modeling
16 of a structure, and this is really useful, because
17 buildings and civil engineering projects are
18 extremely complex in terms of the number of
19 different materials, the processes over the
20 lifecycle. So this is really more, this is
21 actually helpful to have a modular structure like
22 this, the A1 through C4 kind of framework to
23 organize LCA results.

24 MS. WHELAN ENNS: Mr. Salazar, that's
25 a reference to slide 36?

1 MR. SALAZAR: This is in slide 36,
2 yes, the modular structure in slide 36 is what I'm
3 referring to.

4 And specific to civil engineering
5 projects, somewhat differently than a building,
6 there's a potential for significant land use
7 change and some of the greenhouse gas emissions
8 that go with that. We have a couple of standards
9 that can help inform that. That's less in our
10 area of expertise, but these standards are
11 available and we suggest that they be considered.

12 The first is international panel on
13 climate change, or intergovernmental panel on
14 climate change, IPCC, and their recommendations
15 for calculating emissions from reservoirs.

16 Also the UNESCO and the International
17 Hydropower Association have produced a very
18 comprehensive format for estimating the emissions
19 from reservoirs. It involves monitoring before
20 and after a project has been completed to estimate
21 greenhouse gas emissions from reservoirs.

22 MS. WHELAN ENNS: Mr. Salazar, were
23 you showing us then two sets of standards that are
24 relevant to the Keeyask Generation Station
25 project, not to limit them to this project, but do

1 you see them as relevant to the Keeyask generation
2 project?

3 MR. SALAZAR: Yes, the IPCC standard
4 is a means of estimating greenhouse gas emissions
5 from a reservoir. The UNESCO and the IHA
6 standard, it's really measurement based, so it's
7 very hard to, you know, it requires measuring
8 after a project has been completed. So it's a
9 standard that, if applied on this project, it
10 could potentially inform future projects, but it
11 doesn't actually provide a mechanism for
12 predicting greenhouse gases of a proposed
13 reservoir. That's more covered in the estimations
14 in the IPCC standard.

15 And finally, and somewhat beyond the
16 scope of this protocol, but I think it's
17 interesting to recognize, and perhaps provides a
18 business case for conducting LCA and investing the
19 significant resources in it, is the production of
20 an environmental product declaration.

21 Environmental product declarations are -- they
22 have been used in Europe for some time, they are
23 increasingly being used in North America as a
24 standardized format for communicating LCA results
25 on products. The basis behind that is product

1 category rules. Product category rules
2 essentially define the goal and scope for
3 different product types, so that if a product
4 declaration has been completed based on a PCR, a
5 product category rule, that you can be assured
6 that you are comparing apples to apples.
7 Essentially, it's a unifying scoping document for
8 completing LCA of different products within a
9 category.

10 There is European product category
11 rules for electricity. They could be adapted to
12 North American market. It's pretty basic process,
13 a lot of people are doing that right now with
14 building products, to essentially change the
15 references from European data sets and impact
16 assessment methods to North American data sources
17 and impact assessment methods. I think it's
18 really a great opportunity for Manitoba Hydro,
19 personally, to be able to produce environmental
20 product declarations.

21 MR. BOWICK: James, if I can just
22 quickly add?

23 We came across about five
24 environmental product declarations for hydro
25 projects in Europe, just for some context. So

1 this is, all of this stuff is cutting edge, but
2 it's definitely taking hold in Europe as we speak.

3 MS. WHELAN ENNS: Thank you.

4 MR. SALAZAR: So, we're finally
5 getting to the lifecycle assessment protocol that
6 we had proposed based on all of this background
7 information. Kind of took a long way to get here,
8 but I think it's important to identify some of
9 these key elements before we get into the protocol
10 itself, so it makes a bit more sense.

11 And again, the protocol in the
12 document really is -- it is designed for an LCA
13 practitioner to conduct lifecycle assessment, so
14 it is somewhat prescriptive, somewhat detail
15 oriented. But there are a few kind of key
16 takeaways from the protocol that we have put
17 together.

18 MS. WHELAN ENNS: Mr. Salazar, I am
19 just going to stop you for a second, if I may?

20 MR. SALAZAR: Sure.

21 MS. WHELAN ENNS: You were referring
22 then to your report, the submission to the CEC, as
23 being aimed at practitioners and for potential
24 future decisions in terms of use of LCA. Am I
25 getting you correctly?

1 MR. SALAZAR: The document that we put
2 together, the whole document is called a protocol.
3 Really, the second part of that document is a
4 protocol and geared towards LCA practitioners.
5 The first half of that provides some background
6 information, I think it's more geared towards a
7 general audience.

8 But, yes, the LCA protocol is geared
9 towards people conducting lifecycle assessments of
10 hydroelectric projects.

11 MS. WHELAN ENNS: Thank you.

12 MR. SALAZAR: So the protocol was
13 designed again based on the four ISO 14040
14 elements. So we defined the goal and scope of a
15 study that should be conducted, based on our
16 interpretation of the EIS requirements and LCA in
17 general, that the study should include air, water
18 and land emissions, that it should calculate
19 appropriate impacts, and that it should facilitate
20 impact mitigation by informing procurement
21 strategies, relationships with contractors, et
22 cetera.

23 The LCA should also comply with, at
24 the very least, the basic ISO standards, 14040 and
25 14044, as well as the more specific building and

1 civil engineering standards, 21929-2 and 21930.

2 The scope of the LCA, to inform the
3 Environmental Impact Statement, it really should
4 align with the project description. Hydroelectric
5 project is highly complex with a number of
6 different elements, and the only way to ensure
7 that the LCA that has been conducted is complete
8 is to actually -- it's very helpful to align it
9 with the listing of elements that are in the
10 project itself and to use a common list of project
11 elements.

12 We also think it would be really
13 helpful to use the EN 15978 modularity, because it
14 just helps organize the study. I think a big
15 challenge of doing a study like this is going to
16 be organization and data management. It's always
17 the case with lifecycle assessments of products,
18 but for a building, and particularly in this case,
19 a project of this scale can get very unwieldy, and
20 I think there would be quite a bit of benefit in
21 using a structure like this.

22 MS. WHELAN ENNS: Mr. Salazar, we are
23 on slide 41, would you let us know then whether
24 I'm understanding you correctly? And I have been
25 working on learning this. Are the columns in your

1 chart the modularity, the modules, or is each item
2 within this chart a module?

3 MR. SALAZAR: When I'm saying
4 modularity, I'm referring to each individual box.
5 Each column represents a life stage, and this
6 lines up with the, you know, the basic stages in
7 the lifecycle of a project like this. But each
8 individual box represents a different alphanumeric
9 code that can be used to help organize the data.

10 MS. WHELAN ENNS: Thank you.

11 MR. SALAZAR: So once the goal and
12 scope has been formally defined, the next step is
13 data collection. This is actually a cut-out of a
14 lifecycle inventory data spreadsheet that we
15 provided in our initial information request.

16 You can see the first column there,
17 it's indexed to the actual project description
18 itself. So 2.3.1 refers to the section in the EIS
19 project description and the different elements
20 that are contained that way. Again, that's really
21 key for data management because, as you can see in
22 each of these different elements, there's quite a
23 different number of components and there's quite a
24 different pieces of data that are needed to
25 effectively model each component. So a

1 spreadsheet base like this, again, it's the most
2 time and resource part of doing an LCA, so
3 organization is just critical here.

4 MS. WHELAN ENNS: Mr. Salazar, could
5 we take a couple of examples then from your chart?
6 I'm looking at a column that has the project
7 description sections, and then the scope, which
8 is, if I'm understanding correctly, the examples
9 of elements in the project where the data is
10 needed. Are each of the items then in scope
11 identified, listed here in your chart specific to,
12 for instance, a generation station project?
13 Turbines, generators?

14 MR. SALAZAR: Yes, these are elements
15 of the higher level project description elements
16 in the first column, correct.

17 MS. WHELAN ENNS: And this is a
18 spreadsheet or worksheet that you identified was
19 needed, and provided when a request for
20 information and data were being made?

21 MR. SALAZAR: Correct.

22 MS. WHELAN ENNS: Thank you.

23 MR. SALAZAR: And we realized that the
24 Environmental Impact Statement is typically
25 conducted, you know, prior to the completion of a

1 project. So it is okay, you know, if all of these
2 things, if contracts haven't been granted out, if
3 not all of this data is available at this time,
4 that's fine.

5 A lifecycle assessment model, one of
6 the key things of organizing it this way is that
7 it allows it to be updated as the project unfolds,
8 as contracts come in, as material take-offs become
9 finalized, and presumably after construction has
10 begun, it can even involve some measurement and
11 refinement that's done on site to the design
12 itself.

13 MS. WHELAN ENNS: Mr. Salazar, slide
14 43, a couple of questions then. The estimation
15 information here in front of us in terms of the
16 early conceptual design stage, and then the
17 lifecycle inventory information in front of us,
18 how do they fit with the goals, the stages of an
19 LCA, starting with the goals in scoping?

20 MR. BOWICK: Well, this would be the
21 lifecycle inventory stage of the project.

22 MS. WHELAN ENNS: Thank you.

23 MR. BOWICK: But if you look at the
24 framework diagram, you see the arrow, the
25 bidirectional arrows. So this is -- what we're

1 kind of implying here is the iterative process
2 where, ideally, you know, you might get an
3 estimation at first, but as the project
4 progresses, by the end of it you have a pretty
5 good number for material quantity or an energy use
6 quantity.

7 MS. WHALEN ENNS: Then it's a living
8 and ongoing process, LCA for a project such as the
9 Keeyask Generation Station?

10 MR. BOWICK: Ideally.

11 MR. SALAZAR: Ideally, yes.

12 MR. BOWICK: But we live in a world of
13 resource constraints in terms of time and money,
14 and that certainly plays into it.

15 MR. SALAZAR: Our goal for lifecycle
16 assessment as a practice is to inform decisions,
17 is to improve sustainability, not simply to
18 measure sustainability. So from our perspective,
19 ideally, a lifecycle assessment model is
20 continually refined and continually informs
21 decisions. And, you know, it is actually
22 integrated into the decision process. It's not
23 just a stand-alone report that there's a total
24 number and then it goes and sits on a shelf and
25 nobody ever looks at it again. You know, I think

1 that's really just scratching the surface of what
2 LCA is capable of.

3 MS. WHELAN ENNS: And would you then,
4 in for instance a life span of a project such as
5 this being over a hundred years, would you
6 anticipate, or up to a hundred years rather, would
7 you anticipate then, for instance, repairs,
8 changes in materials used, changes in the
9 engineering ability and/or knowledge base in terms
10 of operation --

11 MR. SALAZAR: Absolutely.

12 MS. WHELAN ENNS: -- that would apply
13 to the ongoing LCA?

14 MR. BOWICK: Yeah. So when you're
15 doing your inventory, you need something called
16 scenario information, which are assumptions. If
17 you're modeling something that's a hundred years,
18 you have to make assumptions. And the best
19 assumptions are generally based on current
20 technology. So, you know, speculating on a future
21 technology, you know, change, repair and whatnot,
22 can be a little misleading in results. And it's
23 typically best to, in terms of your scenarios,
24 just assume kind of a status quo repair schedule
25 based on, you know, current practice. But

1 certainly, you know, modeling a hundred year
2 lifecycle is -- there's quite a few assumptions
3 that have to be made.

4 MS. WHELAN ENNS: Thank you.

5 MR. SALAZAR: The key takeaway is
6 that, again, the lifecycle inventory, it may be
7 pretty crude, you know, early stages of
8 development, but it should be structured so that,
9 you know, each element is discrete and can be
10 refined with better data, more improved take-offs
11 as these decisions are made, as the designs become
12 finalized.

13 And based on the, you know, after the
14 lifecycle inventory has been completed, as it
15 continues to be updated, the next step is then to
16 actually calculate the impacts themselves. We
17 recommend a full range of lifecycle impacts for a
18 few reasons.

19 First and foremost, there is quite a
20 wide range of perspectives of various stakeholders
21 of a large project like this. So picking and
22 choosing a particular impact isn't ideal in that
23 situation because, by exclusion, you are
24 introducing a value judgment.

25 Second, calculating impacts, once you

1 have committed to doing a lifecycle inventory,
2 again, that's the time and resource intensive part
3 of a project like this. Actually calculating the
4 impacts themselves is largely automated in
5 lifecycle assessment software. It takes me no
6 more time to calculate seven, eight, 10, even 20,
7 30 impacts, than it does just to calculate one, as
8 long as the, you know, we use published impact
9 assessment methods. So the characterization
10 factors are there and ready to use.

11 So based on that we actually recommend
12 calculating a whole wide range of impacts. And we
13 recommend using the most comprehensive lists of
14 different environmental indicators as specified in
15 the European standards, EN 15978. So, again, that
16 includes global warming, ozone depletion,
17 acidification, potentially eutrophication, but
18 also use of different scarce resources like
19 energy, minerals, different wastes that are
20 produced. Developing, you know, the first step in
21 conducting a lifecycle impact assessment would be
22 essentially to set up this calculation in LCA
23 software, and that's not a very -- a lot of this
24 is already ready to go.

25 So based on, you know, based on the

1 different impact assessment that is conducted, I
2 think first and foremost, interpreting the results
3 is determining which parts of the lifecycle are
4 actually causing the impacts and the greatest
5 percentages. So to do that, we conduct
6 contribution analysis, simply to estimate, you
7 know, where are the environmental hot spots over
8 the lifecycle and, you know, if one were to pursue
9 mitigation strategies, where would those resources
10 be best spent?

11 We also recommend benchmarking based
12 on the initial LCA to decide, or to understand,
13 you know, once these become more finalized,
14 whether the impacts that were calculated are
15 underestimating, overestimating, essentially using
16 this as a tool to manage the procurement process,
17 to conduct interviews with contractors to actually
18 influence the result lower, to drive down the
19 impacts.

20 And the last note on there has to do
21 with carbon footprinting. Because we do recognize
22 that global warming is a key impact for a lot of
23 stakeholder groups, it causes a wide range of
24 different impacts, that the most advanced modeling
25 should be conducted possible on the global warming

1 impact. The way greenhouse gases work is
2 essentially a greenhouse gas goes up into the
3 atmosphere. It resides there for a period of time
4 and then it decays. And as we noted, you know,
5 different greenhouse gases have different
6 intensities relative to carbon dioxide. Well,
7 typically, those are equated to carbon dioxide
8 strictly based on a one hundred year perspective.
9 But we know that greenhouse gases like methane,
10 for instance, decay much more rapidly than carbon
11 dioxide in the atmosphere. So, for instance, the
12 global warming potential of methane, which is 25,
13 is actually quite a bit lower than what it is in
14 the first 20 years. The first 20 years, I
15 believe, it's in the '70s or '80s even now with
16 the most current provisions of the IPCC assessment
17 report.

18 So I think that to understand, because
19 it is widely recognized that global warming, the
20 key to managing against global warming is the
21 recognition of a tipping point to manage things,
22 that there is a priority to mitigate impacts in
23 the short-term. I think it's important to
24 understand that a project that has a lifecycle
25 that's this long, to understand where the warming

1 actually occurs in the lifecycle, whether it's
2 front loaded, whether the emissions are very
3 intense over the first 10, 15, 20 years, and then
4 they taper off drastically, or whether the impacts
5 are more back-loaded. So I think that's just an
6 additional piece of information that can be used
7 to interpret that particular impact.

8 And with that, I'd like to just
9 conclude, and I'm sure there will be plenty of
10 questions.

11 MS. WHELAN ENNS: Good morning,
12 Mr. Chair.

13 Manitoba Wildlands has some questions
14 for these two witnesses. They are what's called
15 high level, because I'm not up to the detail in
16 the software and the analysis.

17 Mr. Salazar, Mr. Bowick, I'm going to
18 use slide numbers, and correct me if I use any
19 terminology where I am not clear or I've got the
20 acronym wrong.

21 So you told us this morning,
22 Mr. Salazar, that ISO does a fair bit of
23 interpretation. You were talking about the
24 interpretation that goes on in arriving at a
25 standard, and then specifically for these

1 standards that are being applied to LCA assessment
2 and analysis.

3 Would you please describe -- and it's
4 up to the two of you to decide here in terms of
5 answering who is best, and what combination, so
6 please help us there. Would you describe the ISO
7 process to arrive at one of these standards a
8 little bit more? And what I think is of interest
9 is the role industry and developers play, the role
10 that experts, consultants, academics play, and
11 then whether or not there is government
12 involvement? Would you describe the process a bit
13 more, please?

14 MR. SALAZAR: I do believe that it
15 is -- honestly, I'm not all that familiar with the
16 process itself. I have never been on an ISO
17 committee. But that said, it is a consensus
18 standard based on, it does involve, you know,
19 sector specific experts that come together and
20 reach consensus. That's essentially -- it moves
21 so slow, and potentially doesn't fully define a
22 practice, because it does have the requirement of
23 reaching a consensus in the draft process. But I
24 don't believe that governments are involved --
25 perhaps governments and representatives and things

1 like that. But for the most part it's sector
2 specific experts, eggheads like us that kind of
3 get together and hash out the methodological
4 issues.

5 MS. WHELAN ENNS: Thank you.

6 When you were explaining slide seven
7 to us, you mentioned that all of the steps in both
8 arriving at a standard and applying a standard and
9 doing all of the technical stages in an LCA are
10 and need to be -- correct me if I'm wrong --
11 iterative. Would you tell us what that means?

12 MR. SALAZAR: Just simply that at the
13 lifecycle and, you know, for instance, if your
14 goal is to assess something to a certain level of
15 precision that, you know, if one gets to the
16 lifecycle inventory phase and realizes that level
17 of precision is not there, perhaps the goals need
18 to be readdressed to, you know, simply that the
19 LCA results aren't going to be able to inform a
20 decision the way that it was intended to. Similar
21 with impact assessment, that if it's determined
22 that a particular element of a project is really
23 you know, based on the contribution analysis, is
24 causing a significant portion of the impacts,
25 perhaps more precise data should be gathered.

1 Perhaps the goal and scope should be revised so
2 that that impact potentially -- for instance,
3 global warming, you know, if one gets to the
4 impact assessment and a particular emission, for
5 instance, methane is really driving the impacts,
6 then perhaps the goal and scope should be
7 revisited to address how that methane is modeled,
8 how it's determined, how it's determined that the
9 impacts are caused through the lifecycle.

10 MS. WHALEN ENNS: Thank you. Example
11 is a great help.

12 You also made a comment, and this
13 would be just before slide 10, I think, when you
14 were discussing slide nine, you were talking about
15 peer review. Okay. And that the ISO standards
16 also involve peer review; is that correct? Was I
17 hearing correctly? And you were basically saying
18 that this kind of peer review is absolutely
19 critical to finalizing a standard, using an ISO
20 standard for LCA. Is that --

21 MR. SALAZAR: Yes, there is a whole
22 procedure they go through where they put a draft
23 out for public comment, and then they take in
24 those -- there's varying stages in the development
25 of an ISO protocol.

1 MS. WHALEN ENNS: Thank you. On slide
2 11, which is the lifecycle inventory chart, you
3 were being quite clear in terms of starting with
4 materials in nature and guiding their use and/or
5 return to nature, right through the lifecycle
6 inventory and the stages of an LCA.

7 Again, either of you or both of you,
8 could you give us a couple of examples then that
9 would be pertinent to the Keeyask Generation
10 Station project in terms of the material from
11 nature going through the lifecycle assessment and
12 the inventory steps?

13 MR. BOWICK: Well, obviously there's a
14 lot of concrete in a dam, so you need to extract
15 Limestone to produce cement out of the ground. So
16 that's a primary resource. That would be an input
17 from nature. And then in producing the cement,
18 there's calcination, so there's a direct
19 submission of carbon dioxide. So that would be an
20 emission to nature or an output. That's a very
21 specific example.

22 MS. WHALEN ENNS: How about the steel
23 as a main, assumed main component in the turbines?

24 MR. BOWICK: So in this case, you are
25 extracting iron ore, you're extracting coal to

1 produce steel. So those are again primary
2 resources, inputs from nature. Steel is a little
3 more complicated because there's an end of life
4 scenario, it's going to either be reused or
5 recycled. Now, if at the end of life it's simply
6 put into a waste disposal facility, then that is
7 an emission to nature. But typically you are
8 recovering the material, and then rather than
9 going, becoming an output to nature, it enters
10 another product system as a recycled material or
11 reused material. So a little different.

12 MS. WHALEN ENNS: Thank you.

13 When we were at slide 12, Mr. Salazar,
14 you were opening up the door on the fact that
15 there are very specific software tools and
16 products used in doing a lifecycle assessment,
17 presumably for wide ranges of materials and in
18 different manufacturing and industrial uses.

19 Would you tell us a bit more about the
20 software tools?

21 MR. SALAZAR: Yes, there's two primary
22 tools that we can use, one is called SimaPro, the
23 other is called GaBI. They both do essentially
24 the same thing. They manage lifecycle inventory
25 data. They allow user interface that allows one

1 to assemble essentially a process that draws on
2 these inputs and automates all of the different
3 background flows. So, for instance, if one
4 kilogram of coal or one kilogram of oil goes into
5 one kilogram of steel, and you're using
6 .1 kilograms of steel, it automates that
7 calculation, it cascades the calculation backwards
8 and forwards through the value chain to calculate
9 the right emissions that are associated with the
10 amount of what's called the reference flow, the
11 use of that material.

12 MS. WHALEN ENNS: Thank you.

13 Now, are these products, these two
14 main sets of software that you have mentioned, are
15 they European products? Have they been developed
16 in the States? Have they been developed in Japan?
17 Where are they from?

18 MR. SALAZAR: They are both European,
19 but there's North American distributors that we --

20 MS. WHELAN ENNS: Is it fair enough
21 then to say that the fact that these automated
22 systems exist, and that these software products
23 have been developed, is it fair enough to say that
24 that's an indication that there's users, that is
25 correct there's LCA services and inventories being

1 used a fair bit?

2 MR. SALAZAR: Certainly. I mean,
3 there's entire databases that are North American
4 that can really only be used in a software like
5 this. The Department of Energy has published the
6 United States lifecycle inventory database, which
7 is, you know, kind of a key, it includes all the
8 primary energy processes, transportation, a lot of
9 the key materials. It has an interface so that
10 practitioners can actually upload data from
11 completed studies into it, into their format so
12 that it can be used in these types of software.

13 MS. WHALEN ENNS: Thank you.

14 You have also just mentioned
15 databases. So would you describe, or just let us
16 in on why these databases exist, where they come
17 from in terms of how they are used with the LCA
18 software?

19 MR. SALAZAR: There's several
20 published databases. The U.S. LCA United States
21 lifecycle inventory is kind of the first and
22 foremost that we use in North America. There's a
23 handful of European databases that we use, but
24 when we use those we typically substitute in, you
25 know, North American electricity grids, primary

1 energy delivery, you know, the supply chain of
2 different energy, of combustion processes specific
3 to North America. So we actually modify those
4 processes.

5 But there's a handful of published
6 databases and some are not published, some are,
7 you know, completed, if someone has completed a
8 study in an LCA software, if you have a
9 relationship and nowhere to go to hunt for data,
10 then sometimes you can get pieces of data,
11 databases, data sets that are outside of the
12 databases. But the U.S. lifecycle inventory
13 database is really the primary database that we
14 use in all of our modeling.

15 MS. WHELAN ENNS: Thank you.

16 Are certain of these databases that
17 are in use here in North America, do they come out
18 of the work of certain industry sectors or
19 industry associations?

20 MR. SALAZAR: Yes. I mean, you know,
21 the data itself is, you know, compiled and
22 completed by LCA practitioners. They are working
23 with clients in various industries.

24 MS. WHELAN ENNS: Thank you.

25 MR. BOWICK: The data is typically

1 commissioned, though, by industry associations.

2 MS. WHELAN ENNS: Thank you.

3 Going to your slide 20, which is
4 examples then in terms of how -- tell me if I'm on
5 track here -- how their interpretation of aspects
6 of the inventory would be arrived at. These --
7 glasses off so I can read -- the ones that you
8 selected then in this interpretation, just to
9 basically diagram it and give us examples, include
10 global warming, ozone depletion, acidification,
11 eutrophication, smog, fossil fuel use, and health
12 impacts. Is it fair to say that certain of these
13 would be relevant in an LCA for project like the
14 Keeyask Generation Station?

15 MR. SALAZAR: Certainly. In ISO
16 21929-2, that outlines the principles for civil
17 engineering project impact categories, as well as
18 21930, that actually specifies what the impact
19 categories are, lists I think all of these except
20 the human health criteria pollutants, which does
21 have quite a bit more inherent uncertainty about
22 it. But, you know, the kind of key, the big six
23 there are definitely included within the ISO 21900
24 series of standards as impacts that are relevant
25 to building and civil engineering works.

1 MS. WHELAN ENNS: Thank you.

2 MR. BOWICK: I would like to add, just
3 a little more context, that the first six as well
4 are the impacts considered in LEED, when you're
5 doing whole building LCA. So these are definitely
6 the most common impacts calculated in
7 construction.

8 MS. WHELAN ENNS: In most LCA for
9 construction?

10 MR. BOWICK: Yeah. It would be odd to
11 conduct a whole building LCA and not include these
12 impacts.

13 MS. WHELAN ENNS: Thank you.

14 When you were helping us with slide
15 24, Mr. Salazar, you made a comment about the
16 toxic substance schedule in the Canadian
17 Environmental Protection Act. I think I heard you
18 say that there's a hundred substances listed?

19 MR. SALAZAR: There's more than a
20 hundred, I believe. I don't have the list in
21 front of me, but it's -- you know, you see
22 something like toxic and you think, well, there's
23 a handful of substances, but it's actually a
24 fairly broad list of substances.

25 MS. WHELAN ENNS: Aside from the

1 content then in the EIS guidelines on this slide,
2 and more specific to LCA, would it be accurate
3 then to say that going through the toxic schedule
4 like this, or in another jurisdiction, in a
5 similar Act or regulation, going through and
6 identifying when you're setting goals for an LCA,
7 which of those may in fact be relevant for the
8 analysis, for the inventory, or is there another
9 way that you'd get at toxics in doing the LCA?

10 MR. SALAZAR: Well, when we conduct
11 LCA, there's no reason to exclude an inventory
12 element. You know, the software in the databases
13 that we use have complete known lists of emissions
14 associated with different processes, so, you know,
15 and it's no additional work to retain that data,
16 so essentially when we do LCA, it's a complete
17 list of inventory elements.

18 MS. WHALEN ENNS: Thank you.

19 Depending on the nature of the project
20 that lifecycle assessment was being done for, and
21 the contents in, for instance, EIS guidelines
22 and/or the regulatory expectations, is it feasible
23 that you might in fact -- thinking about, for
24 instance, a client dealing with a project where
25 they have asked for your LCA services, is it

1 feasible that there might, in fact, be a very
2 specific pollutants and toxics requirement?
3 Thinking about a client and a theoretical project?

4 MR. SALAZAR: Yes, certainly. And
5 because we retain all of the background inventory
6 flows through the analysis, through the databases,
7 you know, all the way to the completion of the
8 model, it's not uncommon for us to list the entire
9 list of emissions. It can become somewhat
10 unwieldy, because in any given process there can
11 be hundreds of different emissions. But, yeah,
12 certainly there's -- we can pull kind of key
13 emissions. A lot of what we like to do in
14 explaining the impact categories is listing the
15 emissions that are relevant to that impact
16 category, so kind of going through, and what are
17 the primary drivers in terms of emissions for a
18 given impact category? That's quite common.

19 MS. WHELAN ENNS: Thank you.

20 When we were at slide, or just leaving
21 slide 26, and this reference again to the EIS
22 guidelines, you made the statement that an LCA,
23 this assessment, an LCA inventory and the
24 assessment is potentially a perfect tool for this
25 planning stage, which is the EIS.

1 I wanted to ask each of you to perhaps
2 expand on that a little bit or give us a couple of
3 examples that causes you to say that?

4 MR. SALAZAR: Well, lifecycle
5 assessment is really the only way to calculate the
6 impacts of material emissions that occur, you
7 know, in different places, in different times and,
8 you know, throughout the supply chain, you know,
9 for the entire lifecycle. So, in that respect
10 it's really an irreplaceable tool to calculate
11 those kind of impacts.

12 With regards to informing mitigation
13 strategies and things like that, that's really,
14 you know, that's an end goal of LCA. You know, if
15 an LCA is structured properly, I think that's
16 really a result of a well designed LCA, of an
17 application of an LCA that -- you know, a client
18 may or may not -- they may be interested in, for
19 instance, a LEED certification or something like
20 that, where really the only result is to produce a
21 number to get a certification and that's it. But,
22 you know, that's really just -- it's not
23 fulfilling, you know, the full potential of LCA.
24 LCA has the potential to, you know, for instance,
25 dealing with different contractors that are

1 supplying the material to -- you know, if an LCA
2 is conducted at the EIS phase, to understand what
3 are the primary drivers of impacts that -- what
4 are the key kind of decisions and kind of
5 attributes of a supplier that we should be looking
6 for? I think that's key.

7 MS. WHALEN ENNS: Thank you.

8 Mr. Bowick?

9 MR. BOWICK: I might just give the
10 example of using interpretation to identify hot
11 spots in the lifecycle. So, say theoretically you
12 found out that maintenance activities produced a
13 lot of emissions, well, then, you know, you can
14 set up plans to mitigate emissions by perhaps
15 procuring different materials, perhaps
16 constructing it up-front differently so that it
17 requires less maintenance. If you don't use
18 lifecycle assessment, and you just say based it on
19 the sheer mass of material use over the lifecycle,
20 it wouldn't tell you -- it wouldn't tell you, it
21 wouldn't give you that indication necessarily.

22 MS. WHALEN ENNS: Thank you.

23 MR. BOWICK: Lifecycle assessment
24 gives an indication of how different materials
25 perform, not just, you know, well, we're using

1 more materials by weight here so this must be the
2 hot spot.

3 MS. WHELAN ENNS: Thank you.

4 When you were at slide 28, which is
5 about LCA based deliverables, I wanted to ask you
6 whether in terms of comparative analysis in an LCA
7 and energy sources going in, energy sources
8 potentially being developed, such as by a
9 generation station, whether comparisons could, in
10 fact, also be to -- and we largely think about
11 comparing, and this is true practically of all
12 Manitobans, we largely think about comparing
13 hydroelectricity to the carbon fossil fuels.

14 Okay. So the question then is whether
15 in an LCA comparison, again energy going in,
16 energy used, energy produced, energy wasted,
17 whether an LCA could, in fact, include a
18 comparison to combinations of other energy
19 sources, whether that be, for instance, solar,
20 geothermal, you know, and geothermal heat pumps or
21 earth source, and combinations then of different
22 energy uses?

23 MR. SALAZAR: Well, lifecycle
24 assessment is highly flexible. I mean, one can do
25 anything they want, you know, in terms of

1 modeling, you know, which is why there are
2 standards that define, you know, what should be
3 done.

4 The reason we have not suggested an
5 LCA on a comparative basis is strictly because ISO
6 14044 is so strict with how that LCA must be
7 conducted. And you know, in order to pass muster
8 with a peer review panel, that an LCA presumably
9 would have to apply a very detailed level of
10 scrutiny to all of the different comparative
11 elements. And we don't think that's really
12 relevant to this study. In all honesty, to
13 compare hydroelectricity against fossil fuels, I
14 don't think it's warranted. I mean, there's
15 plenty of literature that shows, you know, that
16 burning a carbon based fuel causes more carbon
17 emissions than hydroelectricity production. So I
18 don't think there's much to be gained there
19 really.

20 MS. WHALEN ENNS: Thank you.

21 On slide 33, and one of my earlier
22 interruptions had a little bit to do with this, so
23 slide 33 has to do with the ISO building and civil
24 engineering standards. I wanted to basically see
25 if we could establish a bit of a time frame or

1 sequence here, that is how -- is it recent or has
2 there been an ISO standard for sustainability in
3 building and civil engineering works for some
4 time?

5 MR. BOWICK: I know off the top of my
6 head that the latest version of 21930 is 2007, and
7 21931-1, I believe, is 2010.

8 MR. SALAZAR: The draft of 21929-2
9 just came out, I think in June. And I know that,
10 you know, 21930 is currently being revisited
11 because it is at this point somewhat dated.

12 MS. WHALEN ENNS: Thank you.

13 So we have a pattern going back as far
14 as 2005/7, and you are describing this pattern of
15 review and updating, and tell me if I'm right,
16 potentially moving more and more towards
17 sustainability in building and civil engineering
18 works through these ISO standards?

19 MR. BOWICK: Um-hum.

20 MS. WHELAN ENNS: Head nodding.

21 MR. SALAZAR: Yes.

22 MR. BOWICK: Yes.

23 MS. WHELAN ENNS: Thank you.

24 On slide 36, and we're now in the
25 European building and civil engineering standards,

1 you are describing product and/or construction
2 stages. I wanted to ask you to take a look with
3 us and pick two or three of these, again, between
4 the two of you that your expertise and
5 contribution to LCA varies in terms of what each
6 of you do, so perhaps one or two each, that are
7 relevant again to this project, to a generation
8 station project? So just basically expand and
9 help us understand?

10 MR. SALAZAR: Well, I mean, for
11 instance, we know that cement has an input into
12 concrete, it is a primary product, it's used, you
13 know, as a construction element. So, for
14 instance, A1 would include the supply and the
15 production of the limestone from the earth.
16 Transporting that in A2 to then the cement kilns
17 and then the actual manufacturing of the cement
18 itself. You know, you can actually trace that all
19 the way through the lifecycle, transporting then
20 in A4 to the construction site, and then the
21 actual installation, you know, the installation,
22 the construction of the dam.

23 MS. WHELAN ENNS: Mr. Bowick.

24 MR. SALAZAR: We can keep going, the
25 use of the dam in B1, you know.

1 MS. WHELAN ENNS: And the cement is,
2 in terms of the Keeyask project, there's also
3 going to be a plant on site, and a lot of
4 acquisition of the materials in a dewatered area.
5 So that is perhaps more complicated in terms of
6 the analysis than cement that's delivered to the
7 site of a building that's built on a site?

8 Now, the reason why I was asking for
9 examples has to do with just helping us
10 understand. Let's try this then. What is
11 supplementary information, again, on slide 36?
12 This is what you add in, in a specific analysis?

13 MR. BOWICK: Sorry, are you talking
14 about module D?

15 MR. SALAZAR: Module D, yes.

16 MR. BOWICK: So that is a module, kind
17 of an optional module to present information such
18 as the avoided emissions potential of recycling
19 steel or reusing steel, for example, rather than
20 land filling it. So this system works on a
21 polluter pays principle, in terms of the system
22 boundary, what's included are not in the LCA.

23 And so one of the complaints of some
24 manufacturers is that they don't get to show in
25 the lifecycle the benefit of the reuse of their

1 product. So the European standard came up with
2 this module D, which is, like I said, optional.
3 It's kind of, if you want to present this
4 information, the avoided emissions or the benefits
5 of reuse or recycling, for example, this is where
6 you would do it. But you don't include it in the
7 lifecycle, because it doesn't belong within the
8 product system itself. So it is a pretty handy
9 module to give kind of additional information,
10 that's actually really important.

11 MS. WHELAN ENNS: Thank you.

12 MR. SALAZAR: It's essentially impacts
13 that are associated with the project that aren't
14 necessarily attributable to the project.

15 MS. WHELAN ENNS: Thank you.

16 On slide 38, you were basically
17 describing the systems for environmental product
18 declarations, international systems, where the --
19 excuse me, the generation of electricity is in
20 your examples.

21 Are these declarations common in North
22 America? Are there certain sectors that are using
23 these environmental product declarations more than
24 other sectors?

25 MR. BOWICK: I can answer that.

1 MS. WHALEN ENNS: Sure.

2 MR. BOWICK: So the latest version of
3 LEED has a credit specifically designed to get the
4 market going in terms of environmental product
5 declarations. So it gives credit for just simply
6 having in your building products that have an
7 environmental product declaration.

8 Right now in the construction
9 industry, let's say there's 30 EPDs, so it's not
10 very many, but I think you will see an explosion,
11 at least in the construction sector during the
12 next couple of years, once this new version of
13 LEED takes hold.

14 In terms of electricity generation
15 distribution, we haven't found any yet.

16 MR. SALAZAR: Not in North America?

17 MR. BOWICK: Sorry, not in North
18 America, but in Europe, yeah.

19 MS. WHELAN ENNS: Thank you.

20 Getting close to being done, Mr.
21 Chair.

22 Let's, if we could, just take a quick
23 look at slide 42 again? You were fairly thorough,
24 and I did ask a question earlier about this
25 spreadsheet that you designed in terms of data

1 collection for an LCA for the Keeyask Generation
2 Station.

3 Most of what I'm seeing, and as I
4 asked earlier in the scope, are applicable then to
5 this project. Quick question. If one was
6 undertaking a full LCA for the Keeyask Generation
7 Station in the planning stage, you know, ideally
8 with the expectation in the EIS guidelines, would
9 this set of examples in terms of the scope
10 assessment -- you're going through sort of --
11 you've got sort of section two, and numbering them
12 where you've got about four examples in terms of
13 the description, and then you've got the scope in
14 the centre. How many more are there? If you, in
15 fact, were doing a full LCA and had access to data
16 for the Keeyask Generation Station, I'm not going
17 to stop and count, but we're looking at about 25,
18 about 25 examples in terms of elements in the
19 scope, would that become 40?

20 MR. SALAZAR: Quite a bit more than
21 that actually.

22 MR. BOWICK: Yeah.

23 MR. SALAZAR: We do understand that,
24 for instance, the parking-lot and estimations for
25 things like that, trash racks and gates, a lot of

1 these are very detailed, so it's not expected that
2 every single one of these has, you know, a defined
3 amount. But retaining the structures, it's
4 critical to know what has been considered and what
5 hasn't. So if there's a rough estimation, you
6 know, we have quite a bit of experience, you know,
7 as LCA practitioners in the building construction
8 industry to estimate some of these things, to help
9 provide estimates. So it's not -- yeah, we're not
10 naive to think that, you know, at the planning
11 phase that all of these things, and there are a
12 lot of different elements. I mean, just the
13 nature of a project like this, there's hundreds of
14 different, you know, thousands of different
15 components. But I think it's important to at
16 least, you know, provide some estimates, whether
17 they be crude or not, to begin to, you know, to
18 understand that, you know, to be inclusive within
19 the scope, to ensure that it is including all of
20 the different elements. Because, you know,
21 otherwise there's no way to tell whether something
22 has been just completely left out for lack of
23 data, and what are the cut-off rules that were
24 applied that are associated with that? You know,
25 there's no way to really get a picture of that

1 until you at least try to make some estimates of
2 some of these things.

3 MR. BOWICK: Sorry, if I could add?

4 MS. WHELAN ENNS: Yes.

5 MR. BOWICK: To me what's very
6 important about this is the communication of
7 what's included in the study to the public, to
8 somebody like myself reading a potential LCA
9 study. If it's not clear what's included, it
10 becomes a lot harder to accept what the results
11 are. And so much about LCA is just being
12 transparent. It's okay not to include everything,
13 as long as it's clear what you haven't included
14 and, you know, a reasonable justification for it.

15 MS. WHELAN ENNS: Thank you.

16 We are almost exactly four years into
17 the public steps with regard to the Keeyask
18 Generation Station, and that includes arriving at
19 EIS guidelines, the scoping document review, and
20 obviously the steps in review of the EIS, and
21 these proceedings here.

22 So when you mentioned information for
23 the public, is it reasonable to assume that you
24 are referring to when the EIS becomes public, to
25 actually be able to --

1 MR. BOWICK: Yeah. Because presumably
2 the LCA is not public until that happens.

3 MS. WHELAN ENNS: Thank you.

4 Quick step back then to slide 42, some
5 simple questions. The roads, the dykes, the
6 on-site cement plant, the fairly extensive housing
7 and other facilities for up to 2,000 staff, these
8 are all elements of the footprint, if you will,
9 and the site for the Keeyask Generation Station.

10 So, in our -- the information you are
11 giving us about an LCA for the Keeyask Generation
12 Station, are each of these elements also then
13 potentially part of an LCA?

14 MR. SALAZAR: Not just potentially, I
15 mean, they actually are part of the project
16 description, so they are within the scope, within
17 the system boundaries.

18 MR. BOWICK: Yeah. If the goal is to
19 estimate the impacts, I mean, this is the object
20 of assessment here.

21 MS. WHELAN ENNS: Thank you.

22 Mr. Salazar, on slide 44, when you
23 were talking about the full range of lifecycle
24 impacts, you made a comment about the risks,
25 correct me if I've got it wrong, about the risk of

1 excluding or leaving out an impact. And I believe
2 we heard you say that that's pretty much like an
3 inherent value judgment, that if you exclude
4 something, you have made a value judgment, you
5 have left a value or a series of impacts out. Is
6 that correct?

7 MR. SALAZAR: Yes.

8 MS. WHELAN ENNS: Thank you.

9 MR. SALAZAR: I mean, it's not
10 necessary. There's no reason to exclude an
11 impact.

12 MS. WHELAN ENNS: Thank you.

13 Slide 45 is the -- hmm, tough to read
14 on paper and on the screen, but this has got to do
15 with the European environmental indicator standard
16 that you have been talking about and informing us
17 about today.

18 Are any of the elements in this
19 European standard at play in terms of being
20 practitioners and/or dealing with industry
21 associations here in North America? Is some of
22 this beginning to happen here? And I don't
23 necessarily mean within a standard. We know there
24 isn't an equivalent standard now, but the elements
25 then within this chart, are any of them at play in

1 terms of being LCA practitioners?

2 MR. BOWICK: Well, I would certainly
3 like to see a lot more standardization in the EPD
4 world. But it's starting to happen. And so some
5 of the North American program operators that
6 produce the EPDs are starting to adopt this
7 system. It's still kind of the wild west, and
8 they may adopt things that they like about the
9 standard and not other aspects, but the wheel is
10 starting to turn on it.

11 MS. WHELAN ENNS: Thank you.

12 The net use of fresh water is one of
13 the elements here in terms of these environmental
14 indicators, and certainly has some relevance in a
15 generation station or hydro generation station
16 project.

17 Is it an active use in terms of these
18 indicators being applied in Europe? And it's okay
19 to want to pass, that's a tough one.

20 MR. SALAZAR: In all honesty, water is
21 actually one of the inventory flows that there
22 is -- there is undergoing standardization on how
23 it should be accounted for. Currently fresh water
24 consumption is actually calculated as, you know,
25 the evaporation, the actual loss of water. You

1 know, within an LCA, you know, LCA isn't perfect
2 at characterizing all different emissions. It is
3 very good at creating a mass balance, an inventory
4 of different emissions. But, you know, something
5 like water, to measure use of water, really the
6 nature of that use is what's important. And there
7 is increasing characterization of water use,
8 classifications of water use. But it's not widely
9 it's not been widely adopted in material
10 databases. Presumably that would be, because it
11 is such a key issue to something like a
12 hydroelectric project, presumably that would be
13 studied by a water expert or, you know, lots of
14 water experts to determine the nature of that
15 water use and the degradation of water supplies
16 and things like that.

17 MS. WHELAN ENNS: Thank you.

18 I am finished questions. I wanted to
19 say a couple of things, though.

20 One is basically to start with
21 thanking both of you and your firm for the steps
22 you have taken since spring in educating Manitoba
23 Wildlands and assisting us in our understanding of
24 lifecycle assessments, and then also thanking you
25 for your investment and time including to be here

1 in person for the presentation.

2 One closing question, if I may? And
3 that is, do you consider lifecycle assessment in a
4 wide range of projects, including the one we're
5 all working on here today, to be best practise,
6 and do you look forward to and assume steady
7 increase in the use of LCA tools, software,
8 practitioners in Canada?

9 MR. SALAZAR: That's our goal, and
10 honestly that was one of the primary reasons we
11 undertook this project from the beginning, is
12 lifecycle assessments really has been driven by
13 the building industry. You know, the ISO
14 committees and CEN committees have begun to
15 introduce civil engineering standards that closely
16 mirror buildings, because the lifecycle of a
17 building closely mirrors that of a civil
18 engineering project. But we really feel that
19 there's a really great potential for projects of
20 this scale, that have this much planning, you
21 know, this defined sustainability goals, to
22 incorporate lifecycle assessments actually as a
23 planning tool, potentially even greater so than
24 the building industry where it's a lot of smaller
25 one-off projects, and it's just not feasible at

1 that kind of scale.

2 But a project of this scale, I think
3 it's, you know, with planning phases that are this
4 involved and over this many years, that it really
5 has a great potential to inform infrastructure
6 developments, civil engineering projects.

7 MS. WHALEN ENNS: Thank you.

8 Mr. Bowick?

9 MR. BOWICK: I would basically just
10 concur with what he said. Yeah, again, the scale
11 of these projects insinuates that there might be
12 more resources for LCA practitioners to do a
13 really good job and to actually produce some
14 reduction results for a project. And the scale of
15 the impacts is greater than a building. So I get
16 excited the larger the project it is, because
17 there's just more potential to find interesting
18 ways to reduce impact.

19 MS. WHALEN ENNS: Again, thank you
20 both. I don't have the time in front of me,
21 Mr. Chair?

22 THE CHAIRMAN: Thank you, Ms. Whelan
23 Enns. We'll take a break and come back just after
24 11:35.

25 MS. WHELAN ENNS: Thank you.

1 (Proceedings recessed at 11:22 a.m.
2 and reconvened at 11:35 a.m.)

3 THE CHAIRMAN: Okay, we'll reconvene
4 the cross-examination of these witnesses.
5 Proponent, Ms. Mayor.

6 MS. MAYOR: Thank you. We met this
7 morning so I won't re-introduce myself.

8 Earlier on in the morning, we talked
9 about the report prepared for the Partnership by
10 the Pembina Institute. And you would agree that
11 it's a lifecycle analysis of greenhouse gases and
12 select criteria air contaminants, correct?

13 MR. SALAZAR: Yes, that's correct.

14 MS. MAYOR: And would you agree that
15 the Pembina Institute has considerable experience
16 in lifecycle assessments of energy related
17 projects?

18 MR. SALAZAR: I'm not really familiar
19 with their experience. I'm sure they can speak
20 better to that.

21 MS. MAYOR: In your report, you
22 indicate that other environmental indicators
23 beyond greenhouse gas emission implications could
24 be taken into consideration using a lifecycle
25 analysis protocol.

1 MR. SALAZAR: I think we suggest that,
2 yes.

3 MS. MAYOR: And if we turn to slide
4 34, thank you, there's a number of elements listed
5 on the left-hand side of the slide. That would be
6 the list of some of the items that you suggested.

7 MR. SALAZAR: The items on the left
8 side are the actually emissions, the inventory as
9 specified in ISO 21929-2. The centre column, the
10 impact categories are those required by ISO 21930.

11 MS. MAYOR: In terms of your report,
12 if you turn to page 13 of your report, it says
13 near the top of the page, and it's quoting the ISO
14 standard:

15 "The following environmental aspects
16 shall be taken into consideration."
17 And you list a number of the items, many of which,
18 in fact all of which appear on the left-hand
19 column in slide 34. Is that correct?

20 MR. BOWICK: Sorry, what is the
21 question exactly?

22 MS. MAYOR: On page 13 of your report,
23 you have listed a number of bullets at the top and
24 those are what are stated to be environmental
25 aspects that should be taken into consideration.

1 MR. SALAZAR: Yes.

2 MS. MAYOR: And that's the same list
3 that's included on slide 34. It was more for ease
4 of reference.

5 MR. BOWICK: Right, yes.

6 MR. SALAZAR: Yeah.

7 MS. MAYOR: Thank you. In the
8 environmental impact statement that was filed by
9 the Partnership, the project description
10 supporting volume of the EIS includes discussion
11 on things such as potable water requirements,
12 waste water, solid waste issues for the
13 construction camp as well as potable water and
14 water quality management during operations. You
15 would agree that the assessment of those
16 particular elements is appropriate and in fact is
17 included in some of the elements that you've got
18 listed in your report on page 13.

19 MR. SALAZAR: We are suggesting an
20 inventory. I think what you said was a
21 description.

22 MS. MAYOR: There's been a
23 description, there's been an analysis and an
24 assessment contained in the supporting volumes of
25 the environmental impact statements. You would

1 agree that those are things that should be
2 assessed when looking at a project.

3 MR. SALAZAR: Yes, those should be
4 assessed. And those would actually form a portion
5 of the lifecycle inventory that would be accounted
6 for in a lifecycle assessment.

7 MS. MAYOR: You would also want to
8 account for air quality and noise.

9 MR. SALAZAR: Noise is something, it's
10 not well-addressed in lifecycle assessment.
11 There's no uniform data sets for things like that.
12 Air emissions are certainly one of the key
13 elements of a lifecycle inventory database.

14 MS. MAYOR: So if that in fact has
15 been assessed again in the physical environment
16 supporting volume, it's a different volume, and
17 the likely effects of the project related to both
18 air quality and noise are assessed, that would be
19 appropriate in your view?

20 MR. SALAZAR: Can you rephrase that?

21 MS. MAYOR: In terms of air quality
22 and noise, the Partnership has prepared an
23 assessment, and it's included in its physical
24 environment supporting volume, on the likely
25 effects of the project related to those air

1 quality and noise. That would be appropriate in
2 your view?

3 MR. SALAZAR: It would be appropriate
4 to consider those things? Yes.

5 MS. WHALEN ENNS: Mr. Salazar -- I may
6 need some direction here, Mr. Chair, because I'm
7 not a lawyer. But I would like to in fact pose a
8 question.

9 THE CHAIRMAN: You'll get an
10 opportunity for redirect at the end of the
11 cross-examination.

12 MS. WHALEN ENNS: Thank you very much.

13 MS. MAYOR: And so if similar analysis
14 has been done on each one of those items listed by
15 the Partnership and by its team of engineers and
16 specialists, again that would be appropriate for
17 this type of project?

18 MR. SALAZAR: Similar to what? I
19 don't understand the questions. You said similar.
20 Similar to?

21 MS. MAYOR: Sorry. If analysis has
22 been done by the Partnership through its large
23 team of experts on the environmental effects of
24 each one of those items, that would be
25 appropriate?

1 MR. SALAZAR: Yes.

2 MS. MAYOR: Now, in your covering
3 letter that was filed along with your report, you
4 indicate that you prepared a lifecycle assessment
5 protocol to guide future LCA efforts by Manitoba
6 Hydro. That would be a correct description of the
7 report that you filed?

8 MR. SALAZAR: Yes.

9 MS. MAYOR: And the purpose of your
10 protocol report and today's presentation was not
11 to critique the lifecycle analysis completed by
12 the Pembina Institute?

13 MR. SALAZAR: Correct.

14 MR. BOWICK: Yeah.

15 MS. MAYOR: And, in fact, a critical
16 review of that lifecycle analysis was done by a
17 senior adviser of Hydro Quebec who was responsible
18 for a lifecycle analysis of their generating
19 stations. You are aware of that?

20 MR. SALAZAR: Yes.

21 MR. BOWICK: Yeah.

22 MS. MAYOR: Your report today was also
23 not intended to assess the environmental impact
24 statement and the various supporting volumes to
25 determine if the requirements under the relevant

1 legislation and scoping documents were fulfilled
2 for this project. That would be accurate?

3 MR. SALAZAR: Yes. This is a proposed
4 protocol.

5 MS. MAYOR: You started out this
6 morning describing for us and you have related
7 throughout the course of your presentation your
8 experience with lifecycle analysis. Is it fair to
9 say that neither of you have direct experience in
10 doing a lifecycle analysis for electricity
11 generation projects, or maybe more specifically,
12 lifecycle analyses for hydroelectric projects?

13 MR. SALAZAR: We have never conducted
14 a lifecycle assessment of a hydroelectric project,
15 no.

16 MS. MAYOR: Thank you. I have no
17 further questions.

18 THE CHAIRMAN: Thank you, Ms. Mayor.

19 Not at this point, Ms. Whelan Enns, at
20 the conclusion of the cross-examination.

21 MS. WHALEN ENNS: Thank you.

22 THE CHAIRMAN: Ms. Craft, do you have
23 any cross-examination? No? There are no other
24 participants in the room at this time. Members of
25 the panel?

1 MR. SHAW: Mr. Chairman, thank you.

2 I have a question with respect to the
3 report of the Pembina Institute. Now that
4 document is available to the public? And I guess
5 I'm actually asking Hydro at this point.

6 MS. MAYOR: Yes, it is.

7 MR. SHAW: And what about the critical
8 analysis done by, was it by Hydro Quebec, was it?

9 MS. MAYOR: Yes. Both of them were in
10 fact produced in an information request this
11 summer. We can provide the site for you later
12 this morning.

13 MR. SHAW: And I have to confess, I
14 haven't read it. Did the critical analysis result
15 in the LCA done by Pembina Institute passing
16 muster so to speak?

17 MS. MAYOR: I can tell you that the
18 critical review, there is a summary of it in the
19 appendix and, if you want, I can read what the
20 concluding paragraph was. There was a couple of
21 points that they had asked for to be added, and it
22 said:

23 "Considering that the points mentioned
24 above will be checked and corrected
25 before the report is considered final,

1 the report is complete and covers all
2 major activities associated with the
3 project. The indicators selected are
4 the best for comparison with the
5 chosen modes of electricity
6 generation. The assumptions used are
7 reasonable in relation to the goal of
8 the study. All specific comments and
9 recommendations of improvement are
10 included in the report."

11 MR. SHAW: Thank you very much. Now,
12 Mr. Salazar and Mr. Bowick, do you concur with
13 that opinion?

14 MR. SALAZAR: Can you restate that
15 statement of the opinion? Sorry, I'd like to just
16 hear it verbatim so that I don't agree to
17 something I don't agree to.

18 MS. MAYOR: I think they had indicated
19 they haven't done an assessment of the report but
20 I can certainly -- it's at page 76, if that helps,
21 or I can provide you with a copy. Did you want me
22 to bring it to you?

23 MR. SALAZAR: We have a copy. So what
24 is the statement we are being asked whether we
25 agree with? The entire comments?

1 MS. MAYOR: I just read the last
2 comment in quotations and italicized, starting
3 with "Considering" at the bottom of page 76.

4 MR. SALAZAR: I don't know if I agree
5 with every part of it. But, you know, again, this
6 wasn't the focus of our research. It wasn't a
7 critical review of this study. You know,
8 typically, we do engage in a critical review. And
9 I had been a part of a few. One of the key things
10 we like to do is to be involved at the goal and
11 scope phase of that project where it's actually
12 defined what impacts are going to be considered.
13 So to say, you know, their comment that it's
14 consistent with the goal is certainly accurate.

15 MR. SHAW: And you had read the
16 Pembina Institute report?

17 MR. SALAZAR: Yes, we have.

18 MR. SHAW: Okay.

19 MR. SALAZAR: It was provided to us,
20 you know, in reply to our IRs.

21 MR. SHAW: And you analysed it in
22 detail?

23 MR. SALAZAR: I wouldn't say analysed
24 in detail. We are certainly aware of what it
25 contains.

1 MR. SHAW: Did you offer any
2 commentary to Hydro about what you thought of the
3 positives and negatives of it?

4 MR. SALAZAR: No, we haven't. We
5 haven't offered any comments or critique to Hydro,
6 no.

7 MR. BOWICK: We asked for some
8 clarifications.

9 MR. SALAZAR: Right.

10 MR. BOWICK: But no critique.

11 MR. SHAW: You say in the letter:
12 "The LCA study also employed a unique
13 description of the project elements
14 and the alignment of the scope of this
15 document but the project description
16 was not clear."

17 What does that mean?

18 MR. SALAZAR: I can scroll through
19 here. The way that they have I guess kind of,
20 their process maps, the way they have identified,
21 you know, different components that make up the
22 lifecycle inventory, they are not the same listing
23 of various components that's in the project
24 description. They are a bit higher level, more
25 general. So that was part of our IR round 2 was

1 essentially to try and determine if all of the
2 elements that are in the project description were
3 considered within that scope.

4 MR. SHAW: But just to get down to
5 brass tacks here, there was nothing in that report
6 that you read, I gather, that would prompt you to
7 give it a failing grade?

8 MR. SALAZAR: It does not comply with
9 all of the standards that we are recommending that
10 should apply to an LCA of this nature. It is
11 certainly -- it certainly follows the ISO 14040
12 framework which is routinely, you know, repeatedly
13 kind of cited in this as the guiding framework.
14 It is a lifecycle assessment, yes.

15 MR. SHAW: Just so that I'm clear on
16 this, these standards you refer to, the ISO, the
17 IPCC, UNESCO, IHA, the international EPD system
18 and so on, these are industry-driven standards,
19 are they?

20 MR. SALAZAR: Yes. The ISO 21900
21 series is driven by, you know, experts in LCA of
22 building and civil engineering works.

23 MR. SHAW: Right. You mentioned a
24 while back they were like a consensus standard?

25 MR. SALAZAR: Correct.

1 MR. SHAW: And sector specific?

2 MR. SALAZAR: Correct, yes.

3 MR. SHAW: And there may be
4 methodological issues that arise from time to time
5 where I guess these folks would meet and try and
6 resolve those?

7 MR. SALAZAR: Precisely, yes.

8 MR. SHAW: To your knowledge then,
9 none of these standards have actually been drilled
10 into legislation?

11 MR. SALAZAR: I'm not aware in North
12 America. I have heard that in Europe, that may be
13 more the case. But I'm not aware of requirements
14 to comply to these standards, no. To be honest,
15 I'm not too familiar with that many requirements
16 for LCA in general.

17 MR. BOWICK: I could give you an
18 example of the ISO standard site. So in LEED, it
19 says, you know, you are free to use whatever data
20 sets you want in your whole building analysis but
21 they have to comply with ISO 14040 and 14044.

22 MR. SHAW: But suppose you don't?

23 MR. BOWICK: That's the issue with
24 green building rating systems and any type of
25 regulation. I mean there will be people that

1 don't do things that they are supposed to do I
2 suppose.

3 MR. SHAW: But there's no penalty? Is
4 that what you're saying?

5 MR. BOWICK: Well, in the LEED
6 circumstance, if you get audited and they find
7 deficiencies, you either have to revise your model
8 or at some point they will deny the credit.

9 MR. SHAW: What does deny mean?

10 MR. BOWICK: The whole building LCA
11 credit. So you won't get the point that you need
12 in the system.

13 MR. SHAW: So I don't get a point.
14 But again, in the real world, what does that mean?
15 I can't go ahead with the next step or --

16 MR. BOWICK: So LEED, what you're
17 trying to do is accrue a certain amount of points.
18 And if you get say 50 points, you get certified.
19 If you get 75, you get gold. I don't know what
20 exactly the numbers are. But the whole building
21 LCA is an optional credit, it's not a prerequisite
22 credit. So if you somehow fail to comply with the
23 requirements, you could either, you know, get
24 better data or they could deny you the credit.
25 Now that doesn't mean you're not going to get LEED

1 certified, but it means that you're not going to
2 get one of the credits that you need for
3 certification.

4 MR. SHAW: And the European building
5 and civil engineering standards at slide 36, to
6 your knowledge, none of those have been adopted in
7 Canada yet?

8 MR. BOWICK: Well what this is is
9 basically the European interpretation of the ISO
10 2100 series -- or 21,000 series. So they are very
11 similar. So this draws on the international
12 consensus.

13 So what the Europeans basically did
14 was they took the modular format, all these boxes,
15 and gave them alpha numeric designations. And
16 rather than the international standard, they
17 actually said what each of these boxes you have to
18 consider. So the ISO standard just says these are
19 the things you have to consider. But it doesn't
20 tell you specifically, you know, for raw materials
21 supply what industrial processes you have to
22 consider. The Europeans took it the next step
23 further and actually started defining the
24 specifics of what's contained in each of these
25 modules. So it's kind of -- it's a consensus from

1 kind of a higher level consensus.

2 MR. SHAW: I understand that. But is
3 it actually being applied in Canada now?

4 MR. BOWICK: What's happening is that
5 there's no North American equivalent to this. And
6 the two European standards that we cite are
7 basically recognized as essential in a system of
8 using EPDs and using building LCA.

9 So right now in North America, it's
10 the wild west because we don't have these
11 documents. So people are starting to take the
12 ideas from these documents. Some people are
13 actually referencing these documents. But it's
14 certainly not at the scale as it would be in
15 Europe.

16 So, for example, Underwriters
17 Laboratory Environment produces EPDs. They are
18 starting to understand that they need this
19 document to produce a standardized set of EPDs
20 that people can actually practically use. So they
21 are starting to reference the document, but it is
22 still European standard, right. So they are
23 taking the good out of it because there's nothing
24 that they can draw on in North America.

25 MR. SHAW: Thank you.

1 MR. NEPINAK: I just want some
2 clarification, and this actually might be, I'm
3 going to go ahead anyway because you may have
4 already answered the question. But just a moment
5 ago, Ms. Mayor asked if similar assessments had
6 been done, and I'm not quoting correctly probably,
7 would that be appropriate? That was just part of
8 the whole question if I remember right. And you
9 answered yes. Okay? But did you not say -- and
10 from what I got from Ms. Mayor's question, and if
11 you want to clarify it after, that would be great,
12 but didn't you say earlier that ISO criteria had
13 to be met and the whole part of the ISO is -- the
14 whole ISO had to be considered to be complete in
15 order to complete the ISO? Do you understand what
16 I'm saying?

17 MR. SALAZAR: No, I'm sorry.

18 MR. BOWICK: I think it needs to be
19 said that nowhere in the guidelines, the CEA
20 guidelines document, does it say that this LCA has
21 to be ISO compliant. Right? So we need to all
22 understand that. What we're suggesting is that
23 moving forward, perhaps it should be explicitly
24 said that, you know, that there's some kind of
25 indication of how to run these things so that, you

1 know, to keep things on the track.

2 So in terms of the report, there's
3 nothing wrong with the report, that we should
4 commend them for doing the LCA study. I don't
5 know if that helps.

6 MR. NEPINAK: I believe you actually
7 answered the question but I thought I'd ask it
8 anyways to see if there was any more
9 clarification. Other than that, I'm okay. Thank
10 you.

11 THE CHAIRMAN: I have a few questions.
12 This LCA, it's a relatively new process; is that
13 correct?

14 MR. SALAZAR: Relative to other
15 sciences. But it's been, you know, the earliest
16 LCAs were completed in late '60s, early 70's,
17 primarily on energy use, you know, energy
18 reduction. More and more, it's really caught a
19 lot of wind with the global warming and the
20 recognition of climate change. So yes, it's
21 really accelerated I would say in the last 10
22 years, 15 years.

23 THE CHAIRMAN: So --

24 MR. BOWICK: And there's been a big
25 push in terms of standardization in the last

1 couple years.

2 THE CHAIRMAN: Ergo the ISO and EN and
3 stuff like that.

4 MR. BOWICK: Yeah.

5 THE CHAIRMAN: What are we assessing?
6 You note in here that the EIS guidelines ask for a
7 description of atmospheric emissions, liquid
8 emissions, solid wastes. So what is it we're
9 assessing in an LCA?

10 MR. SALAZAR: LCA, it's really a
11 supplement to the site level impacts by, you know,
12 essentially because it doesn't -- it isn't focused
13 on one particular area and one point in time, it
14 allows you to model the entire supply chain of all
15 the different materials, which in a project like
16 this, are quite significant. You know, the
17 production of materials that happens in China.
18 That can actually be incorporated into an LCA.
19 Also the production of, you know, all materials in
20 the entire lifecycle. So what it does is it adds
21 kind of a lifecycle perspective to considering the
22 impacts of a project like this of the materials
23 themselves, the embodied impacts of the materials.
24 THE CHAIRMAN: But we are assessing
25 sort of emissions that are related to the

1 lifecycle of those materials?

2 MR. SALAZAR: Correct, yes.

3 THE CHAIRMAN: It's emissions that
4 we're assessing?

5 MR. SALAZAR: Well, we're inventorying
6 the emissions and then we're using those emissions
7 based on essentially climate models and toxicology
8 models and, you know, ecological damage models,
9 then calculate the impacts that are caused by
10 those emissions.

11 THE CHAIRMAN: So this would be a
12 supplemental to an environmental assessment rather
13 than a replacement?

14 MR. SALAZAR: Absolutely, yes. It is
15 not intended to be an all-encompassing
16 sustainability, you know, one-off result.

17 MR. BOWICK: LCA does a particularly
18 good job with things that relate to energy and
19 mass flows. So use of resources and emissions to
20 land, physical flows. But a lot of the site
21 specific stuff and some of the human health stuff,
22 it doesn't do as well on that stuff. So we always
23 say it's one tool in a tool box, but it's a very
24 powerful one.

25 THE CHAIRMAN: Thank you. In your

1 cover letter, and this was noted a few moments
2 ago, it talks about a guide to future LCA efforts
3 by Manitoba Hydro. Are you proposing or
4 recommending that an LCA be done for the Keeyask
5 Generating Station?

6 MR. BOWICK: As in?

7 THE CHAIRMAN: I mean at this point in
8 the environmental assessment review process, are
9 you recommending that an LCA be done?

10 MR. BOWICK: Well, in a way I would
11 always recommend that.

12 THE CHAIRMAN: I mean, we know that
13 one was done by the Pembina Institute.

14 MR. BOWICK: Right.

15 THE CHAIRMAN: You have referred to
16 that. But are you recommending that one be done
17 according to your protocol?

18 MR. SALAZAR: Yes. I mean the LCA we
19 have proposed, because it is more comprehensive in
20 terms of the impacts that are considered, I think
21 that any project and any EIS would benefit from an
22 LCA. That's why we presented this LCA, so that it
23 could inform, you know, processes like this. So
24 certainly this would -- you know, I am under the
25 understanding that this EIS has been completed,

1 you know, so that's why we kind of framed things
2 in a future tense, you know, future projects. But
3 certainly there's -- if it can be applied to a
4 future project, it can be applied to this one.

5 THE CHAIRMAN: Now, is this something
6 that can be done at sort of any stage along the
7 process? I think I heard you say that earlier.

8 MR. SALAZAR: Absolutely. In fact, we
9 had recommended it be continually refined
10 throughout the process.

11 THE CHAIRMAN: So over the hundred
12 year lifecycle of the project?

13 MR. SALAZAR: Yes. You know,
14 obviously, you know, the big push is through the
15 construction, you know, of the project and, you
16 know, it coming on line. But certainly, you know,
17 as a tool it can be used to inform, you know,
18 maintenance decisions, you know, replacement
19 materials, things like that.

20 THE CHAIRMAN: So what would it mean
21 for the proponent to do an LCA following your
22 protocol? How much time is involved? What kind
23 of or how many resources are required?

24 MR. SALAZAR: It's really hard for us
25 to say at this point. The first part is obviously

1 the disaggregation of some of these resource
2 material flows, the material take-offs. And, you
3 know, we are very familiar with working with
4 quantity surveyors, quantity -- people that have
5 that data to then, you know, use that to populate
6 our models. So I mean it is -- to be honest, the
7 information request process is not ideal for this
8 because it really is a collaboration between the
9 LCA practitioner and various people, various
10 engineers to have, you know, design specs,
11 drawings. So it really, you know, just depends,
12 you know, the precision of those take-offs
13 currently are in, you know. For all we know, a
14 lot of this data is already, you know, in a
15 tabular format ready to go. But, you know, it
16 could involve, you know, quite a bit of estimation
17 on our part, on Hydro's part, et cetera.

18 THE CHAIRMAN: And you talked or one
19 of you, maybe both of you, talked about databases,
20 existing databases. Again, I'm just having
21 perhaps a bit of trouble understanding how this
22 process works. Now, are you saying that if you
23 are filling in the dots on this slide 36 or on
24 slide 42, you're filling in these different
25 spaces, does that require original calculations or

1 do you just pick stuff out of databases? Is there
2 sort of a standard emissions per kilogram of
3 Portland Cement, for example, or per tonne of
4 steel?

5 MR. BOWICK: So we have to calculate
6 the take-off or we get the take-off. So that's a
7 project specific calculation.

8 THE CHAIRMAN: What do you mean by
9 take-off?

10 MR. BOWICK: Material quantity. So
11 quantity of rebar for example. That's the primary
12 calculation that we would have to do. But then
13 just like you suggested, then you would plug it
14 into a secondary database, an LCA database, plug
15 that in on your per kilogram.

16 THE CHAIRMAN: Yeah.

17 MR. BOWICK: It's environmental data
18 per kilogram, for example rebar. Just like you
19 suggested.

20 MR. SALAZAR: Those databases would
21 be, you know, refined to the degree possible. For
22 instance, a North American profile for cement, for
23 instance, may draw on a North American average of
24 electricity; whereas, if we knew the cement would
25 be produced in Alberta or Manitoba, you know, we

1 would go in and substitute the electricity and put
2 sort of specific to the grid mix. You know, and
3 presumably if you got to the point where you're
4 dealing with contractors, you could then refine
5 those kind of models even further to, you know,
6 continue to hone in on the actual impacts of the
7 project as it unfolds.

8 THE CHAIRMAN: So for somebody who is
9 schooled and skilled in doing an LCA, it's not a
10 really difficult job.

11 MR. SALAZAR: We have convinced our
12 clients it is.

13 THE CHAIRMAN: I take your point. But
14 it's not an impossible task. It's not a task
15 that's going to take years to do.

16 MR. SALAZAR: No.

17 MR. BOWICK: Absolutely not.

18 THE CHAIRMAN: I mean even though you
19 talk about calculating the amount of cement or
20 steel, et cetera, I mean the engineers that have
21 designed the thing have probably done a lot of
22 that already.

23 MR. BOWICK: Yeah.

24 THE CHAIRMAN: So it's a matter of
25 just the person who is skilled in this knowing

1 where to find the input, knowing where to find the
2 database --

3 MR. BOWICK: It's a lot of data
4 management. And understanding what you're trying
5 to model. So, you know, we haven't done a hydro
6 dam but it's pretty darn close in terms of the
7 components to a building. So we would learn a
8 little more about hydro dams, to make sure that
9 we're properly capturing everything to do with the
10 dam and all the infrastructure components.

11 THE CHAIRMAN: So I mean in answer to
12 I think my opening question, one of you said it's
13 really come along in the last 10 to 15 years. How
14 widespread is it now? How much is it used? And
15 perhaps a corollary question, how much is its use
16 growing?

17 MR. BOWICK: Well, if I could say, I
18 keep referencing LEED. The big moment in LCA,
19 North American LCA in particular, is about to
20 happen with this new version of LEED that has come
21 out which has been specifically designed to expand
22 the market use of LCA. They are not perfect
23 credits, it's not a perfect use of LCA, but it's
24 been specifically designed to get people
25 producing, like manufacturers producing data and

1 even some non-practitioners using LCA to model
2 their buildings.

3 So we're at a funny point where in two
4 years, I could tell you, you know, we're at a
5 pretty good state. But like right now, we're just
6 about to see what becomes of this.

7 So it's hard to say. I mean right
8 now, it's not extremely pervasive. There are a
9 lot of people though, a lot of architects that use
10 it. But yeah, talk to me in two years and I can
11 give you a pretty rosey picture of LCA use.

12 THE CHAIRMAN: So LEED designation
13 comes out of an LCA?

14 MR. SALAZAR: As a part of it, yes.

15 THE CHAIRMAN: So then it shouldn't be
16 a foreign concept to Manitoba Hydro which has a
17 very high LEED designation for their building.

18 MR. BOWICK: But it's a new -- that
19 building was not done to the same version of LEED,
20 so.

21 MR. SALAZAR: Yeah, the new version --
22 the version of LEED we are referring to has just
23 come online. So literally in the last few months.

24 MR. BOWICK: The last two weeks
25 actually. They just had their big conference in

1 Philadelphia where they released their version 4
2 of LEED. So it's going to take, you know, a year
3 or two for it to grab hold in the market because
4 they can still use the old version. But I mean
5 this is the moment we had been waiting for in LCA
6 for -- you know, our mentor at the institute, he
7 has been waiting 20 years for this.

8 THE CHAIRMAN: Thank you. I'll
9 resist. I don't have anymore questions.

10 Ms. Whelan Enns, did you have a some redirect?

11 MS. WHALEN ENNS: Thank you,
12 Mr. Chair.

13 Again, at your discretion in terms of
14 whether Mr. Salazar or Mr. Bowick answer
15 questions.

16 To the best of your knowledge, would
17 you tell us which standard or standards were used
18 in the LCA which Manitoba Hydro commissioned the
19 Pembina Institute to do for the Keeyask Generation
20 Station?

21 MR. SALAZAR: ISO 14040.

22 MR. BOWICK: But it doesn't meet the
23 requirements of -- it wouldn't meet the
24 requirements of 14044.

25 MS. WHALEN ENNS: Thank you. You beat

1 me to the question. So did we hear you correctly,
2 in your presentation today, that 14040 is a set of
3 principles on how to do an LCA?

4 MR. SALAZAR: Correct, yes, principles
5 and framework.

6 MS. WHALEN ENNS: Ms. Mayor asked you,
7 and again I think it's got to do with your slide
8 34, she asked you some questions and also referred
9 to a page in your report. And her questions were,
10 as I understood them, about elements that are
11 there in the lifecycle inventory information on
12 this slide that are in the EIS. So my question
13 then to you would be, is an assessment of an
14 element that's potentially part of an LCA is an
15 assessment that is, by the EIS guidelines for
16 Keeyask, the same thing as a lifecycle assessment
17 of that element?

18 MR. BOWICK: We don't -- I personally
19 don't know what those sections describe so it's
20 hard for me to comment.

21 MS. WHALEN ENNS: Thank you.
22 Mr. Salazar?

23 MR. SALAZAR: Yeah, I think she asked
24 if the EIS had similarly accounted for these
25 things if that would be acceptable, and of course,

1 you know, if it is similarly inventoried these
2 submissions, then yeah, we would agree with that I
3 think is how it's phrased.

4 MS. WHALEN ENNS: So in your answer to
5 Ms. Mayor, you were indicating then that if the
6 analysis in the EIS of those elements that
7 happened to be on this ISO or ISO chart included
8 the calculation of the admissions and the
9 disclosure of those admissions and the analysis of
10 them, then that would be similar, to use her
11 words, as what an LCA would involve.

12 MR. SALAZAR: Could you repeat that,
13 please?

14 MS. WHALEN ENNS: I'll try. Honest.
15 I heard you say, make a clear reference to then
16 needing the emissions from the elements that she
17 was asking you about in terms of how they are
18 assessed in the EIS and that they would also be on
19 the ISO lifecycle inventory requirements. I heard
20 you say that. So I'm basically asking you whether
21 that means that, in your answer to her, you were
22 assuming that. That the greenhouse gas emissions
23 data would have been part of the assessment in the
24 EIS, even if it's not inside the LCA.

25 MR. SALAZAR: Well, the greenhouse

1 gases, I mean that was the primary metric in the
2 LCA and in the EIS pertaining to this sort of
3 thing. I don't -- you know, I think she indicated
4 that these other things had been considered. They
5 were not part of the lifecycle assessment so it's
6 really hard for me to tell you how they were
7 estimated. I don't know how one would estimate
8 these things for, you know, all the material
9 manufacturing and all that if they were not part
10 of the LCA. But, you know, that's kind of my
11 understanding.

12 MR. BOWICK: At which point I would
13 ask, was there another LCA consultant brought in
14 to calculate these things.

15 MS. WHELAN ENNS: Thank you.

16 MR. BOWICK: Hard to say without
17 knowing exactly what's being referred to.

18 MS. WHELAN ENNS: The next question
19 goes to the different stages of request for
20 information to Manitoba Hydro including the point
21 at which in July that the inventory chart was
22 provided to them.

23 Did you have access to the work of the
24 senior Quebec Hydro, I believe, executive staff
25 person inside the utility, did you have access

1 to -- did we receive her work in terms of her
2 review of the Pembina Institute LCA?

3 MR. SALAZAR: Yes. Her critical
4 review was an appendix to that published report.

5 MS. WHELAN ENNS: Thank you. Would
6 you tell us what you would have required or needed
7 to in fact undertake an LCA by the standards you
8 are recommending of the Keeyask Generation
9 Station? What data would you have needed?

10 MR. SALAZAR: All of the data that we
11 requested in the first round of the information
12 request, the data collection spreadsheet. There
13 was some other scenario information. But yeah,
14 generally speaking, the bulk of the round 1 IR
15 request.

16 MS. WHELAN ENNS: Did you receive any
17 of it, of the data?

18 MR. SALAZAR: No, we received the
19 Pembina LCA study.

20 MS. WHELAN ENNS: Thank you.

21 MR. BOWICK: It should be noted that
22 what we are proposing is a single assessment of
23 the dam, meaning it's not a comparative assertion.
24 Which means that they wouldn't actually be
25 obligated to have a critical review.

1 MS. WHALEN ENNS: Thank you. Are LCA
2 analysis and products, and I'm thinking about,
3 again, larger structures, lots of cement and so
4 on, do the developers of the proponents make those
5 public or is it a function of whether a public
6 process requires it? Does it vary?

7 MR. SALAZAR: Can you repeat that one?

8 MS. WHALEN ENNS: So the LCA results
9 for a large project, not necessarily then on a
10 hydro dam, but it includes a lot of materials, is
11 the outcome, as in the results of the LCA and all
12 the number crunching, is it made public and shared
13 or is that less common unless there's a
14 requirement for it to be shared?

15 MR. SALAZAR: Well, it really depends
16 on the client. I mean if the client chooses to
17 make the details of the LCA study, I mean,
18 presumably, if they are going for a certification,
19 then maybe they don't. Maybe they, you know,
20 provide that in their submission for, you know,
21 LEED credits or something like that. But, you
22 know, maybe it's for internal use. It really just
23 depends on the goals of the -- the client owns the
24 models, so.

25 MR. BOWICK: Certainly LCA gets used a

1 lot for marketing.

2 MS. WHELAN ENNS: Pardon me?

3 MR. BOWICK: LCA gets used a lot for
4 marketing. So in the case of a hydro dam, they
5 could start with a baseline, you know, business as
6 usual, concrete mixes. And throughout the design
7 process, attempt to reduce their design and, you
8 know, maybe over the course of the design, they
9 can show a 20 percent reduction in global warming
10 potential and they want to be able to inform the
11 public that they have gone through this process.
12 And that's a use for LCA.

13 MS. WHELAN ENNS: Thank you. Mr. Shaw
14 asked a series of questions that he beat me to in
15 terms of LCA requirements and whether there's
16 regulatory or legislative requirements at this
17 point, and there are not. Can you point us to any
18 examples, and this is a wide question. So let's
19 see how we do. Can you think of any examples then
20 where the need for an LCA has in fact been quite
21 specific for a client in standards in a regulatory
22 process which is different than a specific
23 regulation or law demanding it. Have you dealt
24 with any clients where they have had a public
25 review process or an EIS process or an industry

1 association or public requirement for an LCA?

2 MR. BOWICK: I ran into this recently.

3 But having said that, it's the only case I can
4 think of. UBC, in their request for proposal, and
5 it's their kind of internal regulation, that they
6 have, as part of any new construction project, a
7 lifecycle assessment undertaken.

8 MS. WHELAN ENNS: So they are perhaps
9 first?

10 MR. BOWICK: Yeah, yeah, Coldstream
11 has done quite a bit of work with UBC in promoting
12 the use of LCA. And I'm not quite sure if it's a
13 direct consequence of that. But they are
14 definitely trying to make the use of LCA kind of
15 one of their initiatives at the university. So
16 they are ahead of the game.

17 MS. WHELAN ENNS: Thank you.
18 Mr. Bowick, you made a reference to, and I need
19 to -- I wasn't fast enough in terms of what you
20 were referring to. Again, a question from perhaps
21 Mr. Shaw again about the referencing and the use
22 of the EU series of standards here in Canada or in
23 North America. You said that the underwriters --

24 MR. BOWICK: Laboratory.

25 MS. WHELAN ENNS: In the U.S.

1 MR. BOWICK: Environment. What we
2 would call ULE.

3 MS. WHELAN ENNS: Yes. And there are
4 standards association for a whole range of things?

5 MR. BOWICK: Yeah.

6 MS. WHELAN ENNS: Okay, thank you.
7 Did we -- were you saying that the underwriters
8 laboratory is now requiring LCA or they started to
9 build in --

10 MR. BOWICK: No, they are what's
11 called a program operator, so they are an
12 administrator of an EPD program. Sorry,
13 environmental product declaration. We get so, you
14 know, insular in our little abbreviations.

15 If you want an environmental product
16 declaration, you are a manufacturer, you go to ULE
17 and they administer the process of getting an
18 environmental product declaration made for you.

19 MR. SALAZAR: And there are others,
20 ASTM, International Codes Council.

21 MR. BOWICK: CSA in Canada. I don't
22 know the degree to how many EPDs. I think very
23 few EPDs, but they are making a play as a program
24 operator.

25 MS. WHALEN ENNS: Thank you.

1 Finished, Mr. Chair.

2 THE CHAIRMAN: Thank you, Ms. Whelan
3 Enns. That concludes this panel. So thank you
4 very much, Mr. Salazar, Mr. Bowick. Thank you for
5 your work in preparing these reports and your
6 presentation today. Thank you.

7 MR. BOWICK: Thanks for having us.

8 MR. SALAZAR: Thank you for having us,
9 yeah.

10 THE CHAIRMAN: Again, we're a few
11 minutes ahead of schedule, but we'll break now for
12 lunch. We won't start a new presentation at this
13 time and we will reconvene at 1:30.

14 (Proceedings recessed at 12:30 and
15 reconvened at 1:30 p.m.)

16 THE CHAIRMAN: We will reconvene.
17 Mr. Soprovich, would you introduce
18 yourself for the record, please?

19 MR. SOPROVICH: My name is Dan, I'm a
20 wildlife ecologist, self-employed, from Swan
21 River, Manitoba.

22 THE CHAIRMAN: Thank you. Madam
23 secretary?

24 Dan Soprovich: Sworn

25 THE CHAIRMAN: Before we proceed, just

1 for the record, I would like to note that
2 Mr. Soprovich happens to be my brother-in-law. As
3 in past hearings we have not and we will not have
4 any discussions related to these hearings.

5 Ms. Whelan Enns, are you leading
6 anything or --

7 MS. WHELAN ENNS: Thank you,
8 Mr. Chair.

9 Mr. Soprovich, will you introduce
10 yourself in terms of the reason you are here, but
11 also in terms of your background and your
12 qualifications? Just give us a short
13 introduction?

14 MR. SOPROVICH: Dan Soprovich, I have
15 a masters degree in Zoology from the University of
16 Manitoba in science. I have worked for the
17 Province of Manitoba for some 14 years early in my
18 career, self-employed for about the last 20. I
19 worked at times for Canadian Wildlife Services,
20 Ducks Unlimited, University of Manitoba, presently
21 working half time as a lands manager for Wuskwi
22 Siphk First Nation, which is a nation around my
23 home community of Swan River. I'm involved
24 primarily in Treaty Land Entitlement issues, and
25 other land issues as a lands manager.

1 MS. WHELAN ENNS: And your volunteer
2 and community activity is in the CV, so if people
3 need to know that, I think it is there.

4 Would you add to your introduction and
5 background just a little bit about projects out of
6 Manitoba that you have worked on in the last few
7 years that involved EIS and licensing standards?

8 MR. SOPROVICH: Probably the most
9 recent projects I have been working on, I have
10 done various wind projects, some inside Manitoba,
11 I have done one in Saskatchewan, several in
12 Alberta. I have been involved in a small
13 50-megawatt hydroelectric development in B.C., as
14 coordinating the environmental assessment. I have
15 done some work on two streams that were flooded in
16 Southern Alberta where reservoirs were made. We
17 did some work on long-tailed weasel there. My
18 partner and myself just published a paper in
19 Canadian Field Naturalist on that work.

20 MS. WHELAN ENNS: Are you mostly
21 commissioned or contracted to do inventory field
22 work, or assessment, or are parts of those kinds
23 of activities in different projects?

24 MR. SOPROVICH: I would say most of my
25 recent work has been more in the way of looking at

1 information. Early in my career I was involved
2 working for the Province of Manitoba, something
3 called a population ecology biologist. And for
4 the most part what that meant was looking at long
5 term data sets trying to see what that information
6 was telling us, so critical analysis of data.

7 More recently I have been doing a fair
8 bit of work for First Nations, including my First
9 Nation, looking at, involved in consultation
10 exercises, looking at information. So, for
11 example, one of the ones I'm working on right now
12 is tested with moose consultation in the area. So
13 I'm trying to get data out of the province with
14 respect to things like survey reports,
15 questionnaire data, and trying to look at that
16 type of information.

17 I also just finished up here about a
18 week and a half ago, I did some modeling of the
19 population for game hunting area 12, which is an
20 area north of the Porcupine Mountains where
21 consultations are ongoing because of very, very
22 low population.

23 So I have done some inventory work,
24 absolutely, in various species. I wouldn't say a
25 terrible amount of it, but where my sort of

1 expertise has come in has been in looking at some
2 of the problems with inventories, with inventories
3 in terms of the methodologies, be it aerial
4 surveys for moose, for example, and these kinds of
5 things.

6 MS. WHELAN ENNS: Thank you very much.

7 THE CHAIRMAN: Thank you, Ms. Whelan
8 Enns.

9 If you wish to proceed with your
10 presentation, Mr. Soprovich.

11 MR. SOPROVICH: Thank you. So this is
12 called habitat quality models, species at risk and
13 wildlife VECs. I won't focus too much in this
14 presentation on the VECs, but we will get to that.

15 So in terms of -- as a starting point
16 I thought it would be good to think about what
17 does the scientific literature tell us about
18 habitat and habitat related terms? So I turned to
19 a book, it is called Birds and Habitat,
20 Relationships and Changing Landscapes. This is a
21 2012 book by Robert Fuller, so this is where I'm
22 drawing my definitions for habitat.

23 One of the first things that Fuller
24 says is clarity about the meanings of these and
25 other habitat related terms is essential. So as

1 with any other endeavor, I think if we want to be
2 able to communicate effectively, we need to have
3 clarity about our terms so we can communicate.

4 The definition that he uses in the
5 book and provides in the book for habitat is the
6 environment of the individual bird, including all
7 biotic and abiotic elements. So this is a book
8 about birds, this is habitat for birds.

9 When he talks about habitat quality,
10 the definition he uses is the fitness potential or
11 value of a defined habitat. What does fitness
12 mean? Essentially what fitness means is, in
13 evolutionary terms, the whole idea is to get as
14 many genes in the gene pool as you can as an
15 individual. So a high fit individual is an
16 individual that can achieve that goal. It is an
17 individual that either because it does well
18 reproductively, or survives colonization thereof,
19 it is able to get lots of its genes into the gene
20 pool. That's called a highly fit animal.

21 A animal of low fitness would not
22 achieve that. Maybe it wouldn't secure a mate, or
23 maybe the particular habitat it is in would not
24 allow it to have a successful nest, or maybe it
25 would only lay a few eggs or something, or maybe

1 the survival rate would be low, so it wouldn't get
2 its genes into the gene pool.

3 Intrinsic habitat quality; the
4 fundamental fitness in the habitat taking no
5 account of conspecific individuals and other
6 species. So this is without the fitness of that
7 habitat, without thinking about how other species,
8 individuals of your species or other species might
9 impact on that fitness.

10 And realized habitat quality combines
11 intrinsic habitat quality with competition,
12 predation risk, et cetera. So this is where we
13 bring in how other species might affect that
14 species and that individual's ability to use that
15 habitat.

16 And this is a diagram from this book.
17 And so what you can see, it is just, it is a
18 conceptual diagram. On this access we have a
19 resource availability.

20 THE CHAIRMAN: If you are going to use
21 the laser printer, only you can see that screen,
22 so point up here.

23 MR. SOPROVICH: Okay. So what we have
24 on this axis is we have got source availability
25 from high to low. And we have got what we call

1 the realized habitat quality from low to high.
2 And when we look at intrinsic, so this is the
3 intrinsic, just a schematic to show a concept,
4 this is intrinsic. Then we have got these four
5 different realized ones, A, B, C and D. So in
6 this particular case you can see that A goes like
7 this. And there is different relationships
8 between realized habitat quality and intrinsic.
9 But the main point here is that you can see that
10 realized habitat quality is always lower than
11 intrinsic. Because when we are looking at
12 realized habitat quality, now we are bringing in
13 the impact of other species and individuals of
14 your own species on your ability to use that
15 habitat.

16 Well, how might we measure fitness for
17 habitat? One means to do that that has been used
18 in various studies is something called Lambda.
19 Lambda is really a population statistic, and it is
20 the rate of increase in a population from one time
21 to another. So that incorporates both your
22 ability to reproduce successfully, bring lots of
23 individuals into that population, and also
24 survival.

25 Again, it is a population statistic,

1 but it can be applied to the way we think about
2 habitat as well. So another way we might think
3 about habitat is sources and sinks. When we think
4 about source, this is a habitat that provides
5 individuals of a species to a population. So it
6 is good habitat, it is good realized habitat, it
7 is providing a net increase to the population.
8 And in that particular case, your Lambda, your
9 rate of increase is positive.

10 On the other hand we can also talk
11 about a sink. In the case of a sink, that's a
12 habitat that results in a net loss of individuals
13 of a species to a population. In that case Lambda
14 is negative.

15 So we can envision a habitat, for
16 example, that really doesn't provide -- again, it
17 is not able to provide a net increase of
18 individual population. We might see animals there
19 that are dispersing from the good realized
20 habitat, basically going there to perhaps die, in
21 a sense.

22 I want to talk briefly about landscape
23 ecology. Landscape ecology has really come into
24 its own in the last, I would say about three or
25 four decades. And this is when we start to look

1 at habitat from a larger perspective, the
2 perspective of the landscape. What has really
3 been able to fuel looking at this is, you know,
4 the advance of computers that can handle lots of
5 data and geographic, GIS programs. So this allows
6 us to look at habitat in a spatial sense.

7 And so I'm going to talk now in
8 relation to sources and sinks. And in this
9 particular case, this was the book I used, it is
10 called, "Sources, Sinks and Sustainability," it is
11 a 2011 book.

12 Some of the key concepts from this
13 book are the following. Habitat is patchy. So it
14 is not homogenous. And patches vary as does their
15 arrangement.

16 I'm sure you people sitting at the
17 Commission here, the panel here, are quite aware
18 of that, but I just thought I would throw in a
19 little bit of data just to show that. So this
20 actually is from a 2006 paper, this is some data
21 on moose. And what they did in this particular
22 study was they looked at different habitat types,
23 and they recounted the number of available stems
24 of browse. And the idea was that, obviously, if
25 you got more stems, all other things being equal,

1 if you have a lot more stems of browse, that's
2 more food and that's better for moose.

3 It doesn't bring in the aspect of
4 quality and that's important, but we won't worry
5 about that.

6 So you can see that, for example, we
7 have got a deciduous with shade tolerant trees up
8 here, and it has about somewhere over 13,000 stems
9 per hectare, and it is rated as a one. Here we
10 have coniferous without balsam fir. This would be
11 like a black spruce, tamarack type of forest, and
12 you can see it has got very few stems and
13 therefore it is .05.

14 So, again, these patches occur across
15 the landscape and these patches have different
16 value to moose in terms of food.

17 Source, sink, so we can think when we
18 have all of these different patches within this
19 landscape that some of these patches will be
20 sources and some of these patches will be sinks.
21 And source, sink dynamics are not static. What I
22 mean by that is sometimes, for example sinks may
23 act in support of sources. We may see a
24 situation, for example, where some weather event
25 comes along and the impact is mainly on those

1 source patches. And now some of those animals
2 that are being produced in the sinks may be able
3 to basically populate the source patches. So it
4 is not, this is not static.

5 Spatial scale, there is also this
6 aspect of spatial scale. So we can look at
7 sedentary species that may be restricted to one
8 large patch, whereas wide ranging species that
9 will range over many patches and have large home
10 ranges. And you guys talked about caribou, so we
11 know they range over very large areas and use
12 various resources, and different types of
13 resources within those landscapes.

14 Another thing that this sort of brings
15 in here is migration patterns, when you start
16 looking at these landscapes. So we know that
17 animals can move, they can emigrate, they can
18 immigrate. And this is important because if
19 animals are to move among patches, they need to be
20 able to get there successfully.

21 What feeds into this also, this
22 knowledge is something that is used, for example,
23 in designing corridors. If you have an issue
24 where one animal might want, or a species of
25 animal needs to get from one patch to another, and

1 you build a town or something in there, maybe you
2 need to think about how to design that town so
3 that those animals can get to and fro.

4 I was actually involved in a study, or
5 a project in Canmore where we were looking at
6 corridors in relation to that general area.

7 Now, let's put this in a perspective
8 of one of the species that Keeyask took a look at,
9 the threatened olive-sided flycatcher, this was a
10 VEC species, and just look at those concepts. So
11 this is a species that migrates, it winters in the
12 south, spends its summers in the north. So it has
13 a very large landscape. Of course, we can look at
14 landscapes of different scales, but that's one way
15 of looking at it, that's a very large landscape.

16 We see it in North America, in
17 breeding habitats, it can use natural habitats,
18 but it also used log forests. And the interesting
19 thing and the important thing about this
20 particular species is that when it uses these log
21 forests, the scientific evidence that is available
22 tells us it can occur in high densities, but it
23 has poor nest success. The understanding is that
24 it is probably in relation to nest predators.

25 So even though it has high densities,

1 because of this low nest success those areas
2 actually may be sinks for this particular species.
3 And that's the case where when you look, when you
4 first look at the habitat, if you don't think
5 about those other species, those nest predators,
6 that habitat has high intrinsic quality. But when
7 we think about the impact of those predators and
8 recognize that these are actually acting as sinks,
9 that's not the case for realized habitat. In
10 those particular cases, if we looked at that in
11 terms of Lambda, the Lambda would be below one.

12 So the point here is that a high
13 density does not necessarily mean high habitat
14 quality. In fact, in the COSEWIC status report in
15 2007 on the species, the same report cited by
16 Hydro or by Keeyask, the forest industry was
17 implicated fairly strongly for the decline in this
18 particular species in terms of numbers, both in
19 the United States and Canada.

20 Now, most of my work here has related
21 to the draft report by Ecosystem et al called
22 Habitat Relationships and Wildlife Habitat Quality
23 Models for the Keeyask Region, this was is 2013
24 report. I think it was provided in September or
25 something, towards that time period.

1 Anyhow, when I looked at this report,
2 one thing I noticed was habitat quality was not
3 defined, in terms of a universal definition. So
4 if I went to the glossary, there is no definition
5 of habitat quality. So I'm left wondering exactly
6 what the meaning is here. Now, it was defined by
7 species in specifics. So for each of the six
8 modelled species -- actually I can only say for
9 the two that I looked at, the olive-sided
10 flycatcher and the beaver, species was defined, or
11 habitat quality was defined. But the way that
12 habitat quality was defined, it was primary and
13 secondary habitat. Again, when I went to the
14 glossaries, there was no definition of what
15 primary or secondary habitat meant in the
16 glossaries, or within the document, except again
17 on a species specific basis.

18 Now, if you look at Fuller, the book
19 that I cited in terms of the references, the
20 definitions for various things, and you look at
21 Johnson as well, 2007, which was another reviewed
22 document, a paper on Condor on reviewing habitat
23 quality and habitat, you don't see these terms
24 used there as well.

25 So I'm left wondering what exactly do

1 these terms mean? When I'm thinking about
2 habitat, I'm thinking from the perspective of what
3 is a source and what is a sink? What is the
4 relative value of these habitats in terms of how
5 they contribute to a population? So I'm
6 wondering, is primary intrinsic, and secondary
7 intrinsic, or are they both realized habitats? Is
8 primary a source, secondary a sink? I really
9 don't know.

10 Now, let's focus now on the beaver
11 habitat quality model. And these are the key
12 assumptions and approaches used within Keeyask.
13 The focus really was on terrestrial habitat, the
14 shrubs and the trees. This would have been based
15 on literature, scientific literature that assesses
16 the food value of these things based on cuttings.
17 So beaver go up into terrestrial environments and
18 they cut these things down, and you can see that a
19 shrub was cut, and also the contents of winter
20 caches. There is a bit of a problem with that
21 because we don't actually know if those animals
22 eat those things. Beavers use cuttings for
23 various things, including building dams, building
24 lodges and the like. In terms of the winter
25 caches, I think that we can generally accept that

1 that's food.

2 Other than what they call the marsh
3 course habitat type, aquatic habitat and aquatic
4 plants were virtually ignored. They rated aquatic
5 plants of low value and woody plants including
6 alder of much higher value, and alder was rated to
7 be an important food.

8 Another thing that it did in this
9 model is they considered 100 metres from the
10 shoreline to be relevant in thinking about what
11 beaver would use in terms of their habitat.

12 Now, here is some facts about this.
13 Again, I think I already said this, you know,
14 cuttings are more than food. And the other thing,
15 very important thing here is that beaver, even
16 though they build this winter cache to tide them
17 over the winter, is that they can forage in other
18 places for food under the ice.

19 When I look at the use of alder, well,
20 alder was the word used in the report, two species
21 of alder were cited as being potential beaver
22 food, speckled and green alder. I would presume
23 that when they are talking about alder, they are
24 pretty well talking about speckled alder because
25 that's the one you see growing near water.

1 My experience in very different
2 environments is that I don't think that I have
3 seen green alder cut, it is typically in a
4 different environment. However, to be absolutely
5 fair, I haven't seen these ecosystems and they may
6 be very different.

7 The point here is that speckled alder
8 as a species is very, very difficult for a beaver
9 to digest. Essentially what happens is if
10 speckled alder is fed to a beaver and the beaver
11 has no other food, the speckled alder sits in the
12 gut and does not move through the gut because it
13 is poorly digestible. There is anti-nutritive
14 factors there that impede digestion. The idea
15 behind this is that plants maybe have evolved some
16 of these mechanisms not to get eaten by a
17 herbivore. And I cite Fryxell, 1994, where that
18 particular understanding comes from.

19 95 per cent of the shrubs and trees
20 cut by beaver are within 50 metres of shoreline.
21 This comes from a study that was done in 2011,
22 Stoffyn-Egli and Martin Wilson. So this was a
23 review study. Essentially they looked at the
24 literature that was out there, and this was their
25 findings, that 95 per cent of food was within 50

1 metres of shoreline. So that's, I would say,
2 contrary to what, the way -- you know, Keeyask
3 considered 100 metres, this suggests that you
4 should only consider 50 metres. If we want to
5 look at this in another way, of 20 trees or shrubs
6 that could be cut by the beaver, 19 would be in
7 that first 50 metres. So the bottom line is,
8 there is absolutely no way, if you are actually
9 looking at constructing a model, that you should
10 be valuing the first 50 metres -- or the last 50
11 metres, i.e. from 50 to 100, the same as the first
12 50.

13 Now aquatic habitat is also very, very
14 important, including in winter. And what I'm
15 going to do is I'm going to talk briefly about a
16 few studies that have been done in Manitoba, and
17 Keeyask didn't cite any of these studies. In some
18 cases I can understand they are a little bit
19 difficult to get at, but in some cases these are
20 part of the scientific literature and easily
21 available. So Nash in 1951, that was actually a
22 study done on beaver in Northern Manitoba, and he
23 found that caches actually were found within -- or
24 rhizomes, pond lily rhizomes, which are -- how
25 would I describe it -- it can be very long and

1 skinny, but they would be essentially something
2 that we would expect to be high in starch, high in
3 energy. And he found that they were actually
4 stored quite frequently in caches, and some caches
5 having lots of them.

6 My supervisor was a guy called Bob
7 MacArthur, out of the University of Manitoba, that
8 is for my masters thesis. And Alvin Dyck and Bob
9 did quite a bit of work in the early '90s. They
10 looked at things like temperature in lodges over
11 the course of the season, oxygen in lodges, a lot
12 of work was focused on bioenergetics. He was
13 looking at putting beaver in water, cold water,
14 and seeing at what temperature of that water they
15 might have to use extra energy to keep warm, in
16 one fashion or another. This is called looking at
17 the thermal neutral zone, and also the lower
18 critical temperatures at which they start to
19 expend energy one way or the another, either if it
20 is too warm or it's too cold. So they did a bunch
21 of work on beaver. They put radio transmitters in
22 beaver, they followed beaver on the lodges.

23 My particular work I looked at body
24 condition of beaver, essentially how fat changed
25 over the course of the annual cycle. Also looking

1 at protein and ash, and I also looked at the gut
2 dynamics, because I looked at the cecum in
3 particular, because some of these animals like a
4 beaver, rodents, are what we call hind gut
5 fermenters, they can actually get some of the
6 cellulose out of the diet from their hind gut. So
7 I was looking at just how the gut changed over the
8 course of the winter.

9 Now, in my work and in other people's
10 works -- in my work, one of the things I want to
11 say is that when I looked at the fat dynamics of
12 the beaver over the course of the winter, is they
13 actually seemed to put on fat and maintain fat
14 throughout the winter under the ice. And when I
15 looked at the scientific evidence that was out
16 there in relation to the energy that was available
17 in the caches, and these kind of things, just
18 looking woody vegetation, it became apparent that,
19 and also with McArthur's work looking at the
20 energetic requirements, it became apparent that we
21 wouldn't expect that the energy in the cache to
22 support those animals through the winter. Which,
23 again, leads us to think that they have got to be
24 getting some energy from some place else, food
25 from some place else.

1 Now, that was 1995, and here we are
2 2013, 18 years later, and he has applied a new
3 technique that was being used I think when I was
4 around, but it really has taken off I think.
5 Presently being used actually to try and look at
6 wolf diets in the Duck Mountains right now, in
7 relation to the moose issues we have up there.
8 And what they found, looking at using stable
9 isotope analysis, this was a population of beaver
10 in Voyageur Park, I think it's a national park in
11 Minnesota, what they found is that about 55 per
12 cent of the diet was aquatic plants, including in
13 the winter, including in the winter.

14 So, again, this is telling us that,
15 you know, it looks like these aquatic plants are
16 quite important to the species in the winter. You
17 can understand, I mean, why we wouldn't know it
18 until you get these types of techniques, because
19 it is pretty darn hard to study beaver under the
20 ice in the winter. I mean, when I did my study I
21 thought to myself, geez, I would like to get under
22 there and do some scuba diving under the ice. It
23 is still on my bucket list but -- you know,
24 difficult to study. We can understand that people
25 would look at cuttings and look at the cache and

1 just focus on that. But now we know, you know,
2 that this is important.

3 And I also -- the other thing I want
4 to note here, one of the studies by Alvin and Bob
5 where they had transmitters on animals, in one of
6 the cases -- well, they documented a number of
7 cases where the animals would leave the lodge and
8 be there under the ice doing something in cattail
9 patches. So we can only presume that they were
10 feeding there, because why would you do that
11 unless you are getting something out of it? And
12 of course, there had to be oxygen there, because I
13 think the longest time was 43 minutes or
14 something they spent out there. So that's way
15 past, you know, how long those animals can
16 actually dive for without oxygen.

17 Okay. So now, you know, that's the
18 situation, we do know that aquatic plants can be
19 very important, including in the winter.

20 So looking at this now, when we look
21 at the Ecostem et al 2013 ratings for plants, it
22 is completely inconsistent. They basically rated
23 the aquatic plants very low. Well, at least in
24 Minnesota for sure we know they are more
25 important. And that's assimilated energy, by the

1 way, that's actual energy that gets into the
2 animal.

3 We see other sort of various other
4 inconvenient truths relative to the information by
5 Ecostem and the beaver habitat model. For
6 example, they cited a paper, Lancia et al, I think
7 it is 1982. This was a paper where the guy
8 studied two beaver, or they studied two beaver
9 colonies in Massachusetts, and they were looking
10 at over winter lodge temperature, that's
11 Massachusetts, and arrived at the conclusion that
12 the over winter temperature was typically around
13 0C.

14 Okay. Bob MacArthur and Alvin Dyck,
15 in the Whiteshell, a much more northern
16 environment, a colder environment, more relevant
17 to Keeyask, studied 14 colonies over the winter,
18 and found that over the course of the winter the
19 average temperature was about 10 degrees C or
20 more.

21 Now, I believe, I read that Lancia et
22 al paper probably 15, 20 years ago. And I'm
23 almost wondering, I would have to go back to be
24 certain, but I'm almost wondering if there was
25 beaver in that place. I mean, Massachusetts is

1 pretty warm. I mean, maybe those were unoccupied
2 colonies, who knows? I mean, there is an obvious
3 difference here.

4 The bottom line is there is this
5 literature here for Manitoba that was completely
6 ignored, and here we have Ecostem itself citing
7 studies from Massachusetts.

8 Okay. And this is just a quick look
9 at a little bit of my data from my thesis. And
10 so, again, this is total body fat as a percentage
11 on the one axis, Julian date. So Julian date, 365
12 would be December 31st, and this 450 over there is
13 actually about March 26th. So you can see that
14 these beaver are still pretty fat.

15 Essentially, what I concluded looking
16 at my sample was that where they really started to
17 utilize their fat was probably almost, probably
18 around breakup. So these animals that I looked
19 at, some were from Netley Marsh, some were from
20 Cooks Creek, around Winnipeg. And so you have
21 spring breakup, particularly in streams where all
22 of a sudden you may get a lot of water going
23 through the system, and it probably is a difficult
24 time for those beaver, certainly in terms of
25 foraging aquatics. The water rises and you have

1 got some maybe more difficult times. Maybe that's
2 just when they just utilize their fat resource.
3 But that's after the cache is no longer there.

4 Okay. So there is no explicit
5 definitions in Ecostem et al, the report, except
6 what they do say is that primary habitat are
7 coarse habitat types meeting all food
8 requirements. Again, this is terrestrial food
9 only, other than coarse habitat type marsh. And
10 they defined secondary habitat as providing
11 additional source of less desirable or and
12 potentially less abundant browse, or as a
13 secondary source of lodge building materials.

14 So, again, it is looking at the
15 secondary, it doesn't even include -- it is not
16 including any aquatics. We would see some of the
17 aquatics in the marsh.

18 Again, taking the approach of source,
19 sink, intrinsic or realized, and fit, thinking
20 about fitness, what is the meeting of primary and
21 secondary? We have no -- it is certainly not
22 input in those terms. So what does the dichotomy
23 really mean? Again, I look at it from the
24 population perspective, what does that really
25 mean, primary versus secondary? Does secondary

1 produce 60 per cent of the realized habitat that
2 primary wouldn't? I really don't know what the
3 relationship really is there.

4 But when I look at some of the plant
5 communities that are cited as secondary habitat,
6 and again I will stress that I haven't sat down
7 and looked at the report and seen exactly what
8 plants are found in those communities, and what
9 abundance levels of those plants are, but I look
10 at them just at face value, and I look at that and
11 I would say that's not even realized habitat.
12 That is if you put an animal into that habitat, it
13 would not make it.

14 Now, let's look at the validation test
15 of the model. Again, terrestrial, it was only
16 supposed to be looking at terrestrial vegetation,
17 other than marsh, so again ignoring all of the
18 aquatic food. This is what I find quite bizarre,
19 lumping active and abandoned lodges together. So
20 when they did their test, they didn't
21 differentiate between active or abandoned lodges.
22 53 per cent of the sample was active, that means
23 47 per cent was abandoned. My immediate question
24 is, why lump? Again, I'm looking at this from the
25 perspective of source, sink.

1 Maybe, I mean, we can see lodges
2 abandoned for many reasons, but the immediate
3 things that comes to mind is maybe the beaver left
4 those lodges because the resources had run out,
5 maybe the resources were limited to begin with and
6 now those resources are gone, maybe that's why
7 they are gone. I mean, you can certainly envision
8 that.

9 Even as a scientist, my immediate look
10 at this would be, I wouldn't assume right from the
11 start that we should be looking at active lodges
12 and abandoned lodges collectively. To try and
13 understand what is going on, we should maybe see
14 how the habitat types differ, and that might help
15 us, you know, differentiate between the two, and
16 help us understand if maybe where those abandoned
17 lodges are, are abandoned because the habitat
18 differs.

19 Again, 100 metres from the shoreline
20 considered habitat. In my view, anything beyond
21 50 is very low realized habitat or not realized
22 habitat at all. What happens is, of course, you
23 have greater chance of predation as you move
24 further away. And one of the things I want to
25 just bring up here is that, again, the paper that

1 said 95 per cent of the food was, the trees and
2 shrubs were accessed within 50 metres, that was a
3 collective of studies from all over. So that
4 could include studies where there wasn't big
5 predators. So maybe if we get into the boreal
6 forest where there is wolves and bears, and wolves
7 can take quite a few beaver during the summer and
8 fall, maybe it is way less than 50 metres. I
9 haven't looked at that, you know, I would have to
10 sit down and tease that information apart. But it
11 certainly seems to me that beaver foraging in an
12 environment where there is wolves and bears would
13 have different risks associated with it than a
14 beaver foraging where there is coyotes and
15 raccoons. Of course, there is energetic costs
16 that you have to think about as well.

17 So how did they test it here?
18 Basically what they did is drew circles around the
19 lodges, and they drew circles of different scales,
20 100 metres around the lodge, 250 metres, 500
21 metres, 1,000 metres. One thing I should note
22 here is this is not an uncommon thing to do when
23 you are trying to understand habitat selection.
24 But I have seen it with terrestrial animals, so
25 not uncommon with terrestrial animals.

1 And what they did was, in terms of
2 determining what was selected, the coarse habitat
3 types representing 80 per cent of the area within
4 circles was treated as selective. In other words,
5 as I understand it, the other 20 per cent was
6 discarded as, I don't know what it was, but it was
7 discarded.

8 Now, let's take a look at a picture
9 from -- this is actually out of the Keeyask
10 report, of a lodge right here. And I'm not sure
11 how well the picture shows. I used to have a
12 builders thumb and be able to estimate distances
13 somewhat. But when I look at this, if I was to
14 put 100 metre circle around here, well, you can
15 see actually -- just to backtrack -- you can see
16 these spruce along the edges, and you can see what
17 looks like aspen or maybe black poplar or
18 something behind there. When I looked at this I
19 thought, okay, well, you put 100 metre circle
20 around here, well, you are going to get lots of
21 water -- of course, we don't know what is on this
22 side -- but you are going to get lots of water.
23 Maybe you will get the edges of that into the
24 spruce. Maybe you might get a little bit of that
25 high quality, and it is high quality aspen, or

1 black poplar. But when you start thinking about
2 this as only including 80 per cent, that stuff at
3 the edge is 20 per cent, you are going to discard
4 that. Well, that doesn't make sense.

5 What really has happened here -- and
6 the other thing that you see here too -- and so
7 the bottom line is when I'm looking at this,
8 looking at this for a semi-aquatic species is that
9 the aquatic -- my view is that aquatic component
10 of the habitat should have been considered
11 completely independently of the terrestrial. What
12 they did was they put a terrestrial model together
13 here, and actually when they did their tests, they
14 have got all of this water that they are
15 considering, which is absurd. They should have
16 just been looking over here if they are going to
17 test the terrestrial model. If they want to only
18 think about marsh and ignore the pond lilies and
19 all of the many other aquatic, then they should
20 have looked for marsh within the water, and
21 treated the two independently.

22 In fact, what actually happens when
23 you look at their so-called test data is that now,
24 of course, you have a high selected for water, not
25 surprisingly when you are drawing these circles

1 around the lodges found in water.

2 This is really an artifact, you know,
3 doing something like this is an artifact. What it
4 does, it attempts to mask or hide real effects.

5 And I had earlier indicated that, you
6 know, it is not uncommon to draw circles around
7 sites in terrestrial habitats. And I don't think
8 it is appropriate for semi-aquatic species that
9 spends time in water and also on the land. And it
10 is really, in my view, something like trying to
11 pound a square peg into a round hole.

12 Again, assessed, they assessed that 50
13 to 100 metres out from the shoreline the same as
14 zero to 50, and again, that can mask real effects.
15 Again, if we are just looking at the 100 metre
16 buffer here in the circle, you know, or if we were
17 just looking at, even ignoring that part, if we
18 were just actually taking this right from the
19 shoreline and we were including everything 100
20 metres out, let's just take as example, let's say
21 you had aspen 20 metres out, or 30 metres out, and
22 then it was all spruce. Well, that's 70 metres of
23 spruce and 30 metres of aspen. You actually come
24 to the conclusion based on that sort of a test
25 that the spruce is actually of more value than the

1 aspen. Whereas if you are only looking at 50
2 metres, it is the aspen that's more important.
3 Again, some problems with the scale in the test.

4 Okay. Back to Robert Fuller for a
5 second. And this goes to the whole idea of what
6 we really should be thinking about when we are
7 doing these tests. And what he said was the
8 extent to which an individual or a population
9 depends upon, or shows disproportionate use or
10 avoidance of a defined habitat type. So it can be
11 positive, neutral or negative. All that is saying
12 is when we are thinking about whether an animal
13 can associate positively or negatively, or not at
14 all with a habitat, depends on if it uses it more
15 than it is found out there, within the area that
16 it can select from.

17 Okay. The Ecostem, basically they
18 really didn't test habitat association, which is
19 what you really need to do. Because it didn't
20 relate the habitats that were found in the circles
21 to what habitat was available. So in the absence
22 of doing that, I'm really not quite sure what they
23 are testing, you know, what the value of this
24 validation is.

25 What they did say was, of the 139

1 beaver lodges examined, only 28, or 20 per cent,
2 were directly on areas identified as primary
3 habitat. Again, it does not demonstrate
4 association, because you have to have an
5 understanding of how much primary habitat is
6 available from which to select. If there is, if
7 the landscape consists of 80 primary habitat, then
8 that animal is actually avoiding that 20 per cent,
9 or that identified primary habitat.

10 So, exactly -- the other thing,
11 looking at this thing directly on areas, what does
12 that even mean? I really don't understand that.

13 This is another thing they said, for a
14 conclusion, tall shrub on riparian peat land was
15 predicted correctly and ranked fifth. Now, this
16 particular one, it is a primary habitat, that tall
17 shrub on riparian peat land. Let's actually look
18 at the data. Okay. Here is tall shrub on
19 riparian peat land right here. So it says it is
20 predicted correctly. Well, in fact, this is
21 primary habitat, according to them, presumably it
22 is better quality than secondary habitat.

23 What we see is that, in fact, there is
24 four types that were ranked higher, at least just
25 looking at the 100 metre for now, but it is fairly

1 consistent throughout. One with shallow water, it
2 is not surprising, again, it shouldn't even have
3 been in the test. These two are secondary --
4 these three are secondary habitats. So in this
5 case you have three secondary habitats ranked
6 higher than your primary. Shouldn't your primary
7 habitat be ranked higher if the model is working?

8 There was, I believe, three above and
9 four below. So, effectively, it predicted,
10 according to their data the way it has been
11 presented, it was about the same as the secondary
12 habitat, so right in the middle, when the primary
13 should be better.

14 Two other notes relative to this.
15 There is this Nelson River stuff. If you actually
16 go and look at the details, there is different
17 types of Nelson River, and in fact, some of the
18 Nelson River is designated primary habitat in
19 their initial ratings, and some is non habitat.
20 So I'm sitting here wondering exactly what this
21 stuff is? Yeah.

22 So anyhow I have trouble seeing how
23 those, how they ever arrive at that conclusion
24 from those data, as presented.

25 Okay. So after going through this

1 exercise with all of its limitations and failures
2 and problems, here is the conclusions. No need to
3 change the beaver habitat quality model. But in
4 my view, it failed to demonstrate any positive
5 association. The numbers don't show anything. I
6 conclude failure. And in fact, the validation
7 tests in and of itself is not a valid test, and I
8 would say this because they were considering
9 habitat all the way out to 100 metres. Right
10 there that invalidates that test in my view.

11 Even if you went through an exercise
12 of numerically doing this and rating this, what
13 you would do is you would rate the first 50 metres
14 as .95. So if you took that habitat, that first
15 50 metres, and you were rating that habitat, it
16 would, that habitat would constitute 95 per cent
17 of your final score. That last 50 metres would
18 constitute 5 per cent. Essentially it has no
19 impact. So really you should be looking at the
20 first 50 metres.

21 Okay. I just want to talk a little
22 bit about what model, how it was sort of defined
23 within the report. Model validation is an
24 evaluation of how well the model performs relative
25 to its intended use. This was out of the Ecostem

1 report.

2 So intended use -- well, I guess I
3 really don't -- I haven't read the documents.
4 Maybe some place presumably in there it does talk
5 about intended use. But my expectation would be
6 that the intended use would be to accurately
7 predict beaver habitat quality. And I can't
8 believe that we have got that here.

9 And again, I'm just going to preface
10 this by saying, the whole reason we do these
11 studies in places like this is because maybe these
12 animals might, living in this environment, might
13 act differently or use habitat differently than
14 what we know from the scientific literature.
15 That's the whole point of doing this. So we
16 should be looking at the data on site, not the
17 literature. The literature informs us, but we
18 also -- the whole point of these studies is to
19 look at what this site tells us. So, again,
20 coming up with a model based on literature, et
21 cetera, and then running some data that doesn't
22 support that model and just saying, oh, well, the
23 data didn't support the model, we are not going
24 change anything, it just seems really problematic
25 to me. Why collect and test the data if the

1 appropriate test is not made, or the data will be
2 ignored? I mean, what is the point? Why do we
3 even go through the point of collecting the data
4 is really what I start to wonder?

5 Okay. I'm just going to briefly talk
6 a little bit about designing and conducting field
7 surveys of animals. Again, I have had some
8 experience in this, fairly broad experience from
9 waterfowl to big game moose, a little bit on
10 amphibians, some limited bird stuff. So I have
11 had some experience, mostly waterfowl and the
12 birds. So that's my background. But, you know,
13 there is challenges to doing surveys, so I just
14 want to maybe talk a little bit about that. And
15 where I come from, again because I'm the bottom
16 line guy, because I'm looking at what does the
17 data really mean? So if you are really looking at
18 what the data means, you have to understand what
19 the limitations of those data are. I mean, we can
20 collect lots of data. Let's just talk about a
21 recent example, we just went through -- and this
22 has nothing to do with biology -- but if you were
23 tracking what was going on in Brandon/Souris in
24 the Federal election, there was some kind of
25 polling that was being done that was putting that

1 candidate, the rural candidate way ahead. And
2 also say a guy like, Greg, I think it is Greg, who
3 is a fairly reputed pollster, said that there is
4 some methods being used right now that are
5 terrible methods. Okay. Well, we saw a case
6 there probably where that polling was way off. So
7 you can apply any kind of method, but that doesn't
8 mean that the data that's coming out of there are
9 reliable, it doesn't mean it is truthful.

10 So, anyhow, when I'm looking at
11 utilizing data and information, I want to
12 understand what the limitations are, how credible
13 that information is, and where the biases are.
14 So, yes, we have -- when we look at doing field
15 surveys, there is various factors that we take
16 into account in terms of trying to design a survey
17 that's appropriate for the animal. We can see
18 with Keeyask that they used different survey
19 methods for different animals. For the rail, they
20 used basically a remote recording device. Seems
21 fine to me, I don't know much about that myself,
22 but that was probably workable for the working
23 conditions and the like. Whereas for the
24 olive-sided flycatcher they used a different
25 method which relied on listening for the bird to

1 call or sing.

2 Now, what are just some the
3 challenges? And I'm not going to go through a
4 whole lot here, but when we look at bird surveys
5 where we are trying to determine what is out there
6 by their songs or their calls, there is a number
7 of challenges, and it can be difficult to actually
8 hear those calls sometimes for some people to
9 identify them. So there is those kind of things.

10 When we can put people into aircraft,
11 and I'm most familiar with waterfowl surveys from
12 aircraft and big game surveys from aircraft, I can
13 tell you there has been all kinds of really bad
14 things that happen in terms of survey methodology
15 with aircraft.

16 When we look at moose and deer
17 surveys, for example, people -- what you do is you
18 try to control for the problems with your data by
19 setting standards and adhering to those standards.
20 But I have seen situations where the people flew
21 the aircraft too low because the snow was so bad
22 because they couldn't see very good. Well, that's
23 a good time to abort a survey because you are
24 going to get bad data. But they do it.
25 Situations where people are getting sick in

1 airplanes, there is -- part of the exercise that
2 Manitoba Conservation goes through right in doing
3 their moose surveys is they have a public
4 relations component to it. They like to bring
5 people from First Nations and all kinds of other
6 people up in the aircraft and the helicopters to
7 give them a sense of what is out there and how it
8 works. And that's fine. Last winter there was a
9 survey going and they had to come back four times
10 because three people got too sick in those
11 aircraft. Well, if you don't think that that
12 doesn't impact on your data, you have got another
13 thing coming.

14 So I have seen, you know, I have been
15 out in an airplane counting ducks with a guy
16 looking for broods, where the glare off the lake
17 was so bad that it was terrible and, you know, I
18 went out the next day on the ground, and the
19 species that he was identifying were completely
20 different.

21 So there is all of these challenges,
22 and you try to collect good data, but sometimes
23 you know, what schedules are such that people do
24 things they shouldn't do.

25 So let's look at surveying for

1 olive-sided flycatcher, and this is -- the first
2 thing I want to cite is the habitat of the
3 species. And this was cited in the Ecostem
4 report. So it is most often associated with open
5 areas containing tall trees or snags for perching.
6 Open areas may be forest openings, forest edges,
7 near natural openings such as rivers, muskegs,
8 bogs or swamps, or human made openings such as log
9 areas, burned forest, or open to semi-open mature
10 forest stands. Generally forest habitat is either
11 coniferous or mixed coniferous. And in the boreal
12 forest, suitable habitat is more likely to occur
13 near wetlands.

14 So when you filter through all this
15 stuff, certainly edges is important to the species
16 and that was certainly recognized in the Ecostem
17 report. By edge we are typically meaning hard
18 edge here, but not always. But hard edge is where
19 you have a very abrupt change from one habitat
20 type to another.

21 Okay. Now here is the method that was
22 used for the survey of olive-sided flycatcher, and
23 this is from section six bird's report. Breeding
24 Bird surveys were consistent with standard
25 procedures and included using the point count

1 method for olive-sided flycatcher. Now, what is
2 critical is stand procedures. We have got a
3 partial definition here within the document, but
4 we didn't get the full story. When we think about
5 estimating distance to bird, for example, in
6 forest cover is very difficult. And it can differ
7 in relation to a number of things. The type of
8 forest can impact how that sound transmits through
9 the forest when the bird makes a call. The height
10 of the bird within the forest is going to have a
11 bearing. The observer, certainly, you can have
12 some observers that -- well, I will give you an
13 example. A fellow by the name of Keith Hobson who
14 is a fairly well renowned bird scientist working
15 for Canadian Wildlife Service, someone who had
16 worked with him, who was quite involved in doing
17 bird work, told me one time he was quite upset
18 because as he got older, he couldn't hear brown
19 creeper. So even a guy, you know, he knew what he
20 was doing, just the impact of the age, I guess the
21 frequency that he could hear bird sounds had
22 changed over time. But observer variability can
23 be a very significant factor.

24 Weather conditions, the amount of
25 wind, or other weather conditions could impact

1 whether the birds are calling or whether you are
2 able to hear them. And in fact, when you look at
3 standard bird surveys, methodologies, one of the
4 things you try to constrain is, you don't survey
5 under conditions of certain amount of wind.

6 Simons et al in 2009, this was a
7 review document looking at various literature on
8 what impacted on data, concluded that measurement
9 error can be substantial. And this is basically
10 how far out is that bird? If you are thinking,
11 say you have a 50 metre plot or 75 feet plot, or
12 whatever it is, your ability to decide if that
13 bird is inside or outside of that plot, there
14 could be a lot of error associated with that.

15 And this is a schematic that I have
16 pulled from a paper by Hobson and Schieck --
17 Schieck is a guy that has done tons of work out of
18 Alberta, and Keith Hobson. This is just to
19 illustrate what at least one standard procedure
20 might be, okay, so a 1999 paper. And this is the
21 forest stand, this is the boundary or the edge of
22 the forest stand. Outside of that would be some
23 other type of habitat. And in this particular
24 case they have got 50 metre radius plots. This is
25 their transect. And in this particular case you

1 can see that they have offset each plot by, in
2 this case it would be 100 metres. And again,
3 that's to try to ensure that when you -- if you
4 had your plot right next to it, good chance you
5 might even be counting birds right next that are
6 in that plot when you are counting over here,
7 because of the problem of being able to estimate
8 the actual distance that bird is calling from.

9 So they were both offsetting their
10 plots, and they were offsetting their plots from
11 the edge, minimum of 50 metres. Okay. So they
12 would not get closer than 50 metres. The whole
13 idea behind this thinking, and this is sort of
14 first approximation understanding bird habitat, is
15 that birds, when you have these edges you are
16 probably likely to have birds from different types
17 of habitats there, and probably have high
18 biodiversity. And this could confound trying to
19 determine the relationship between this particular
20 type of habitat and the bird associations. So
21 that's the reason these are offset, so you don't
22 get these confounding edge effects.

23 In their particular case, and this is
24 in reality in doing this kind of work, and
25 obviously it was a reality for Keeyask, is that it

1 is not always easy to find plots that are large
2 enough to actually meet this. So in this
3 particular study, in 9 of the 18 stands -- this
4 would be called a stand, this area -- in 9 of the
5 18 stands they were able to meet the criteria.
6 They were shooting for 100 metres, 100 metres from
7 the edge for their plots, not this 50 metres, but
8 they were shooting for 100. So in 9 of 18 they
9 actually were able to achieve that. In the other
10 9 of 18, I think that was 9 of 18 transects
11 perhaps, I would have to go back and check, but in
12 9 of 18 other cases some percentage of each, some
13 percentage of the plots were between 50 and 100
14 metres away.

15 Okay. So that's one standard
16 procedure, first approximation of bird habitat,
17 where they were trying to control for edge effects
18 by doing this.

19 Going back to Fuller, what he said was
20 restricting sampling to part of any environmental
21 gradient can give an incomplete representation of
22 habitat association. So I'm just going to go back
23 here for a second to speak to that.

24 Again, this is something when I
25 started, and I can't say that I have a lot of

1 experience with this, I have some understanding of
2 this type of survey methodology, but when I
3 started first being exposed to this some time in
4 the '70s, I think it was, what came to my mind was
5 okay, that's good, that's all good, but, you know,
6 now we don't understand what is going on within
7 those 50 metres and that edge. So we only have
8 and incomplete understanding of bird habitat
9 associations. And in fact, when you actually
10 start to think about this, again, from a practical
11 perspective in doing these studies, you have to
12 find stands of a certain size to be able to do
13 this. And in many cases the stands are too small.
14 So, again, those ones we are not learning too much
15 about too. So it is a first start, in my view,
16 but there is a lot more work to be done.

17 Okay. Let's look at what Keeyask did.
18 So Keeyask had a 75 metre radius for their point
19 counts. Did the proponent -- or did they locate
20 their plots away from edges like Hobson and
21 Schieck? And the document doesn't speak to that
22 so I have no idea. Using my sleuth like
23 capabilities, I was able to determine something,
24 but it doesn't speak, it is silent about this.

25 What we do see is TetrES in 2004, and

1 TetrES 2004 report is on the 2001 sampling
2 program, and I think that was the first sampling
3 program. It states:

4 "Transects were located within
5 relatively homogenous habitat."

6 So that suggests to me that they are trying to
7 stay away from edges. In the bird's volume it
8 says:

9 "Final selections were within habitats
10 that were as homogenous as possible."

11 So, again, trying to keep things homogenous to the
12 extent possible, suggesting stay away from edges.

13 I am wondering what final selections were; I have
14 no idea. Does that mean they threw out a bunch of
15 data? I don't know. But I kind of wonder what is
16 going on there.

17 But I can understand why this
18 happened. And without looking at it in detail,
19 you know, I looked at TetrES 2004, but it seems
20 like probably the base habitat types probably
21 changed over the course of the data selection, or
22 the data collection program. They probably
23 started, my recollection from TetrES was they were
24 using forest resource inventory maps, aerial
25 photos, topography maps and so on to come up with

1 their sampling areas. You know, so now we are
2 going from forest resource inventory maps to base
3 maps as to how you might locate your plots, to a
4 whole other system which is all of these course
5 habitat types and broad habitat types and that
6 type of thing.

7 So I could envision -- usually what
8 you do is you start with your base map and then
9 you locate your plots. But I can envision they
10 located their plots and now they have this habitat
11 map that they are superimposing on the plots. And
12 I can see that creating some challenges and
13 questions.

14 And I did get a little bit of a touch
15 of it. I didn't get on the first go through of
16 the reports, but when I went through again, I
17 noticed this footnote in table 7.2, and it said
18 some plots include several broad habitat types.
19 So we do have some understanding here that some of
20 these plots had some edge in them, because they
21 had several, maybe more, two, three, four, I don't
22 know, different habitat types in there. So that
23 indicates that there could be -- that suggests
24 there is edge in there.

25 We don't know, you know, it is not --

1 it doesn't tell us why that happened. I mean, I
2 can speculate as I just did. We don't know -- why
3 would you do that? How many cases, is this just a
4 few cases, is it lots of cases? We don't know.
5 This is important.

6 So the question, I guess when we get
7 to the end of the road the question is, did
8 Keeyask match the sampling design to the biology
9 of the species for olive-sided flycatcher? I
10 really can't answer that, I just can't. Because I
11 don't know -- thinking in retrospect and knowing
12 something about the biology, obviously if the edge
13 is important for the species, you would want to
14 set some plots around edges. But what was the
15 standard procedure? Well, if we looked at
16 standard procedure from Hobson and Schieck, it was
17 to set your plots away from edges. Is that what
18 Keeyask tried to do? I don't know. So I can't
19 really answer that question. But the implications
20 are, the implications to me are that if you would
21 tend to set your plots away from edges, is that
22 maybe you are not going to detect that species out
23 there or have a complete understanding of that
24 species.

25 The bottom line is that if you were

1 designing a survey method for olive-sided
2 flycatcher, is you would sample edges, you would
3 sample edges by design. You would want to sample
4 some edges. And we don't know if that happened
5 here. It may not have happened.

6 Let's talk about the model that was
7 developed. So this is where the primary and
8 secondary habitat types are defined. So what
9 is -- the primary habitat is old and mature needle
10 forest, woodland spruce dominated, or late
11 successional open and semi-open coniferous, and/or
12 mixed wood forest within 50 metres of an edge. It
13 is important, 50 metres. So it could be a burn
14 that is between, also could be a burn that's
15 between five and 15 years, beavers ponds, snags,
16 water, bogs, muskegs, open areas with snags and
17 lakes with standing dead trees, or adjacent to
18 poor wooded fen, rich wooded fen, and wooded
19 swamp. So, again, the edge, that 50 metres is
20 important. It is recognition that edge is
21 important.

22 Secondary, young needle forest,
23 woodland spruce dominated or late successional
24 open and semi-open coniferous or mixed wood forest
25 within 50 metres of an edge. I think there is

1 probably an error here, because the late
2 successional open and semi-open coniferous and/or
3 mixed wood forest is in both secondary and primary
4 habitat. Not a big deal, but that should be
5 straightened out.

6 So, anyway, that's the definition
7 there.

8 Now let's look at some of their data.
9 This is their test of the olive-sided habitat
10 quality model, table 7-4, and this is provided as
11 evidence of the model working. So, for example,
12 the broad habitats with the highest recorded
13 densities include black spruce dominant on ground
14 ice peat land. Now, this is up here. So we can
15 see some data up here.

16 Okay. One of the problems with this
17 data as presented is, to really evaluate it, it
18 would help to have the sample sizes here, it
19 really would. So, just the example that I use,
20 okay, so you have this that's supposed to be
21 pretty well the best habitat, highest recorded.
22 And when I look at -- there is one here, trembling
23 aspen, okay, this is supposed to be not habitat.
24 That's not habitat at all according to their
25 model. But if you take a mean of all of these, if

1 you take these numbers and average them, there is
2 nine of them, and you do the same for this, you
3 actually get an average that's very close, hardly
4 any difference.

5 So I'm sitting here thinking, well,
6 geez, you know, this is non-habitat, it has got
7 the same -- the same average, the same mean as
8 this stuff. That doesn't make sense if that model
9 is working. It doesn't make sense at all.

10 Now, just looking at this trembling
11 aspen, I mean, you can see it was only found in
12 one year, you know, maybe some strange artifact,
13 who knows what that is about? Again, that doesn't
14 support the model.

15 Another thing I just want to point out
16 is this human infrastructure. I am not sure what
17 that is, if that's logged areas or roads, I have
18 no idea what that is because I never looked at
19 these things. But note this, so these have been
20 observed in the area, something called human
21 infrastructure. And given what I know now, after
22 reading the information about this particular
23 species, as we know in logged forests, those are
24 sink habitats, to the best of our understanding.
25 And so this makes me concerned, the fact that we

1 are putting this kind of infrastructure in there.

2 Okay. So their conclusion, Ecostem's
3 conclusion was:

4 "Model performs well because the
5 majority of field observations found
6 within primary or secondary habitat
7 and, therefore, the model was not
8 changed."

9 Well, again, we go back to the other -- the real
10 need for the model is to, you know, was there a
11 positive association with the primary and
12 secondary habitats as required for predictions to
13 be accurate? It is not addressed. Primary and
14 secondary habitat -- well, I realize that the
15 numbers are obviously low. But one of the things
16 I would be interested in looking at, even with
17 those numbers being low, would be is there
18 separation between the primary and secondary
19 habitats? You are saying the primary is better,
20 but what does your data tell us? Because maybe
21 the secondary habitats had higher numbers, I don't
22 know.

23 What they did say also is that 41 per
24 cent of observations were non-habitat. Well, to
25 me that seems rather high, almost half their

1 observations were non-habitat. Why would you not
2 think about -- or why would you at least not
3 provide us with some understanding then as to why
4 you ignored that habitat? Almost half the
5 observations, what was the reason for ignoring
6 those data? They are non-habitat, why did you
7 ignore them? Why does that the habitat not count,
8 and should that model have incorporated those
9 data? Well, at face value you should be thinking
10 about half your data as important, and at least
11 give us a reason as to why you didn't incorporate
12 that information.

13 So one of the obvious problems with
14 the model as constructed, density, okay, we know
15 that density was based on, what they call density,
16 it is really singing males per plot or something
17 like that. We know that can be misleading for the
18 species, so that can be a real problem with the
19 model.

20 I looked at this in terms of the
21 model, and they come up with a 50 metre edge,
22 defining habitat as being within 50 metres of an
23 edge. Well, geez, you know, I hate these round
24 numbers, I'm looking for some biological
25 explanation. Why wasn't it 32 or 73, what is the

1 empirical basis? Where is the data to support
2 this 50 metre width, or the argument, or
3 something?

4 Similarly, they indicated that forest
5 five to 15 years old after fires were considered
6 to be habitat. Again, where is the basis for
7 selecting five to 15? You know, it is not there.

8 Again, I look at this thing and I say,
9 where is the evidence to support the model? The
10 model may work, I don't know, but I see no
11 evidence, the evidence is not there.

12 Okay. I'm going to move over to the
13 wildlife VECs portion of my presentation.

14 When I started working on this
15 particular project, one of the things that we
16 wanted to accomplish was to look at the whole
17 issue of VECs. And what I did find was that there
18 is not a lot of literature on VECs in terms of
19 peer reviewed type of literature on maybe how
20 these things should be selected. So one of the
21 documents I did come across was this document in
22 2012, it was done by I think a graduate student of
23 Brown and Noble, so I think you heard from Noble
24 already.

25 So he reviewed some VEC literature,

1 principally in the context of cumulative effects
2 assessment, but he also was looking at it in terms
3 of project assessment. So his conclusions were,
4 one of them, were surprisingly little research has
5 been done in past few decades to examine the
6 principles, processes and rationales applied to
7 VEC selection in either assessment modality.

8 So that's what I was starting out
9 trying to do, but didn't find a whole lot out
10 there.

11 And secondly he says, there remains a
12 considerable gap in terms of understanding the
13 processes applied in selecting VECs in project EAs
14 and CA.

15 Okay. Let's look at what Keeyask did
16 here, and this is in their introductory section,
17 section 1 of the terrestrial report.

18 So my evaluation looking at this,
19 while I looked at this and seen that the criteria
20 for selection were reasonably well communicated,
21 and the specifics were provided in table 1A3, so
22 that's fine, seemed pretty good to me.

23 And you know, when I looked at what
24 literature was provided, I don't think there was
25 any specific literature directing how one would go

1 about selecting VECs. However, there is not much
2 out there, so I find that understandable.

3 There were some issues. And I think
4 it really is principally a matter of the lack of
5 standards and process and like in terms of
6 selecting VECs, that would be my belief, and some
7 matters of transparency, where I think the
8 proponent could exhibit greater transparency.

9 So when we look at yellow rail as a
10 species, again yellow rail was initially selected
11 as a species to look at, it is a species at risk.
12 There is information within the document to
13 provide direction on the decisions that were made
14 by Keeyask. But yellow rail is not selected as a
15 be VEC, whereas other species at risk were. So my
16 immediate question to myself is, well, why not?

17 Well, they didn't find any in their
18 surveys, so I will presume that's the reason. I
19 didn't see them saying, well, we didn't select
20 yellow rail because we couldn't find it. But
21 there is a criteria that sort of speaks to that.
22 But at the same time, I never looked at the yellow
23 rail surveys critically, in terms of literature on
24 yellow rail surveys or anything like that, and I
25 would have to start that even from a fairly

1 uninformed perspective. But I do wonder, okay, so
2 what was the uncertainty in the surveys? So,
3 just -- and what I mean by that, and I do data
4 analysis in the science of statistics, and I'm
5 referring to what we call type two error. And a
6 type two error in that particular case, in this
7 context, is we would conclude a species is not
8 there when it really is. Okay. And there is all
9 kinds of things that one can do to mitigate, to
10 manage for type two error.

11 So, for example, if you are looking
12 for a species at risk, if you don't sample very
13 often, or if you sample in the wrong places,
14 obviously there is a high probability of not
15 finding that species even if it is there. And
16 there is a high probability of type two error.

17 You mitigate that by having lots of
18 samples out there. Whether Keeyask did that or
19 not, I can't comment on, but that's what you do.
20 In fact, in some jurisdictions because of this,
21 they don't talk about presence and absence, okay,
22 they talk about presence, not detected. Those are
23 the two options.

24 I will give you a example from B.C.
25 where I did some work. There is a species at risk

1 out there called the tailed frog, and it is a
2 species found in, typically in fairly small fast
3 flowing mountain streams. So they have designed a
4 survey methodology -- actually the way they have
5 designed it, they set it up so you have to sample
6 for so much time and do it in a certain way. And
7 what their understanding, given the studies they
8 have done in designing the sampling technique, is
9 their type two error, the probability of that type
10 two error is about .02 per cent, very low, one in
11 50. Okay. So they have actually designed those
12 surveys to mitigate and manage for that type two
13 error. Because the idea being, when you are
14 dealing with a species at risk, you should be
15 quite concerned about type two error. That's the
16 thing you should be concerned about. In fact, if
17 anybody does EA out there, they have to do their
18 surveys according to that standard. Okay.

19 So I'm sitting here, you know,
20 wondering about, should level of uncertainty be a
21 consideration when we think about whether a
22 species stays in as a VEC or not? I can just
23 throw that out as a question. I think it should
24 be a consideration, in terms of how you actually
25 apply something like that is something entirely

1 different. We can see how B.C. applies it with
2 respect to tailed frog. And even if you don't
3 find it, it is still treated as not detected. But
4 it should be a consideration in the decision as to
5 in VEC or out of VEC.

6 Looking at the northern leopard frog,
7 which again was another species at risk, it was
8 not selected as a VEC. It was looked for.
9 According to Aboriginal traditional knowledge, it
10 was quite common in the area at one time. It is
11 no longer found there. The species did undergo a
12 very broad scale decline in, I believe the '70s,
13 some time ago. And I looked at, I have done a few
14 amphibian surveys. What we see in the Keeyask
15 document is spring surveys were done. Spring --
16 well, my experience with leopard frog, and that's
17 mostly in southern Manitoba, the Minnedosa
18 country, Reston country, down through there, a few
19 other areas, is that they actually call later than
20 some of the earlier species. Some of the species,
21 boreal chorus frogs call early in the spring, we
22 see that the leopard frog is typically calling
23 later. For that very reason you should not be
24 doing one survey, you should be doing surveys over
25 a longer period of time. So when you design these

1 surveys, you are typically looking at maybe two or
2 three surveys over the course of the summer, over
3 the course of a sampling year, spring, summer.

4 So I guess I just look at this without
5 actually having gone into the reports, individual
6 reports, to try to see exactly when they surveyed.
7 But, you know, maybe that could have been a reason
8 why they didn't find some leopard frogs, I don't
9 know.

10 And again this gets into the whole
11 idea of level of uncertainty. Where did they
12 sample? When I looked at the map and the report,
13 Keeyask terrestrial report, section five, there is
14 some maps at the back showing various samples from
15 various places, but, I mean, a lot of those
16 samples were probably uplands where you would
17 never expect to see leopard frogs there. So, I
18 mean, you really have to go into the data to start
19 to really tease that apart to see what kind of
20 level of uncertainty there is.

21 And this also goes to the
22 precautionary principle here, okay, being
23 cautious.

24 So I guess what I concluded after
25 looking at this is that there is probably some

1 greater transparency needed to explain VEC
2 selection. So I would suggest that it would be
3 appropriate going forward to have a document that
4 actually provides the basis for VEC selection in
5 detail. So, I mean, an argument as to why, for
6 example, the yellow rail weren't selected,
7 explicit. I mean, I can look at sort of what has
8 been presented and speculate, but I would like to
9 see something explicit.

10 Another thing about VEC selection, one
11 of the criteria for VEC selection was the high
12 importance to local people, including particularly
13 high importance to KCNs.

14 And I'm quite comfortable with that
15 statement, I believe it is appropriate to over
16 weight local and KCNs. But it does appear to have
17 ignored others and I think it should not be so
18 narrow. So, for example, Metis people, including
19 Metis people I'm sure, in that area, I can't say
20 for certain, but I'm pretty sure there is Metis
21 people in that area that would have some fairly
22 significant resource rights. I think it would be
23 important to include them. And Manitobans in
24 general, I don't think you can just discount
25 people living in Winnipeg. And that seems to be,

1 from what I have seen with this statement,
2 implicit.

3 Okay. Here is some of my conclusions
4 and recommendations here, the larger picture.

5 So, my view is that data on nest
6 success are required for the threatened
7 olive-sided flycatcher. And given that realized
8 habitat quality for the species can be wrongly
9 predicted by density, that's really the key here,
10 an attempt should have been made to collect data
11 on nest success for the species.

12 Secondly, thinking about this at the
13 landscape level, and recognizing, and I see this
14 in my neck of the woods certainly with all of the
15 logging going on in the Porcupine Mountains and
16 Duck Mountains all around me, and recognizing that
17 logging, as we understand the science right now,
18 is detrimental to the species. That suggests to
19 me that maybe those olive-sided flycatchers in the
20 Keeyask area could be particularly important to
21 the population. Maybe they are a great source, I
22 don't know, but that certainly occurs to me and I
23 think it is important context.

24 For assessment we should always
25 consider going beyond simply counting, rating

1 individuals for rating species at risk, to at
2 least attempt to understand realized habitat
3 quality, source and sink, those kind of things.
4 At least think in these terms.

5 Looking at this particular species
6 again, looking at the biology, looking at the fact
7 that it relates to edge, why would you apply a
8 standard breeding bird survey method to it if that
9 method actually tries to keep your plots away from
10 the edge? You know, but we have to start to go
11 beyond that too with these, once we do these plots
12 and we are there, and maybe we should be starting
13 to think about, you know, source and sink and nest
14 success.

15 Survey designs for birds must be
16 appropriate to the biology. As I said before,
17 just before, we need to look at perhaps edge in
18 terms of how we design surveys for olive-sided
19 flycatcher. My view, after going through the
20 various data in the document, is that there is a
21 need to audit these data. I mean, there is far
22 too much uncertainty about really what the data
23 mean. I mean, I really think someone needs to
24 look at this, they need to see these plots on
25 maps, and they need to understand, you know, what

1 type of habitats are in these plots and what type
2 of edges.

3 Another thing I didn't talk about is
4 what we call pseudo replication in the statistical
5 vernacular. One of the things I picked up in
6 looking at the Keeyask documents and Ecostem
7 documents, somewhere in there they talked about
8 multiple surveys of plots. So what they did was
9 they surveyed plots in consecutive years. So
10 maybe the same plot was surveyed in 2001, 2003,
11 2004, I don't really know. But as a statistician
12 looking at data and trying to draw correct
13 inferences, correct conclusions from data, pseudo
14 replication, which is what that is, is problem.

15 Just consider this, for example, if
16 one was trying to understand the bird associations
17 with two species of habitat, jack pine habitat and
18 aspen habitat, and the way one did that was to put
19 one plot in one habitat and one plot in the other
20 habitat. And what one did was over the course of
21 30 days, went to that plot every day and counted
22 the birds, same plot, you would have 30 data
23 points, okay. If you want to draw an assumption
24 from those 30 data points, it could be really off,
25 right? It is really only one data point counted

1 30 times, and you really are just sampling what is
2 happening at that plot through time. It is very
3 different from 30 plots distributed in the same
4 kind of habitat around the landscape. Which one
5 is more credible to draw a conclusion from? That
6 first one, 30 plots, the one plot done 30 times, I
7 would be awful scared to draw conclusions from
8 that. That plot could have just been located in a
9 very atypical situation -- place. That's what we
10 are talking about in pseudo replication. Pseudo
11 replication is when you equate 30 plots from 30
12 different places to have the same value as 30
13 plots from the same place.

14 So we see that there has been some
15 pseudo replication done here with the Keeyask
16 data. I have no idea of the extent, I presume it
17 is minimal, but I have no idea.

18 Again, I'm looking at these various
19 kinds of uncertainty with these data, and I think
20 an audit is in order.

21 In moving forward in terms of
22 mitigation, I didn't look at what Keeyask had
23 proposed in terms of mitigation for the species.
24 But Robertson, 2012, is one of the guys that was
25 involved in some of the research on this

1 particular species, actually provided some
2 recommendations on mitigation, as to how one might
3 try to do things on log landscapes to try to keep
4 the species from selecting those places. So
5 that's something that Keeyask should look at.

6 I'm not sure if they looked at
7 compensation for lost habitat, that's certainly
8 something that is being done in B.C., I'm not sure
9 if Keeyask considered that, but that is something
10 that should be looked at. And I'm not even sure
11 how you would do that.

12 Effects monitoring, okay. For this
13 species, my view of effects monitoring, given that
14 you are introducing all of this development, it is
15 going to be very important for the species. In
16 fact, we already know from the data that was
17 presented by Ecostem et al, that the species uses
18 human infrastructure, whatever that is, in the
19 Keeyask area.

20 Again, it was impossible really for me
21 to evaluate the veracity of the olive-sided
22 flycatcher habitat quality model given the
23 information that was provided.

24 Looking at the beaver habitat quality
25 model, it would be inappropriate for technical and

1 scientific reasons. Again, this is not
2 considering aquatic separate from terrestrial
3 habitat, they should have been looked at
4 independently. And also using 100 metres versus
5 50 metres, and various other reasons, really
6 ignoring that aquatic food, it is really -- the
7 test was inappropriate.

8 Consequence of failure. We can think
9 about that relative to the beaver habitat quality
10 model. We know that beaver are very numerous
11 across Manitoba. So the consequences in terms of
12 biodiversity in number of beaver are pretty
13 limited, but there are some consequences and
14 implications to -- I can think of compensation for
15 resource users. If the model is not properly
16 constructed, you might see -- undervalue the loss,
17 the resource that's been lost.

18 And just one other note on that, it is
19 worthwhile -- I have no idea how Keeyask
20 calculated what their losses might be to resource
21 users of the beaver resource, I'm not sure if they
22 just sort of looked at what habitat was there now.
23 But one should probably really be looking through
24 time. Because, of course, as you have been told,
25 these ecosystems with fire in particular are quite

1 dynamic. Just because we see habitat there at
2 this point in time doesn't mean that it could be
3 much, much greater value later, after fires, or
4 less value. So I think in compensation you need
5 to look through time.

6 I didn't look at the other four
7 habitat quality models, time and scope and all of
8 those kind of things. I mean, based on what I
9 seen of the other two, I would want to look at
10 them critically given the opportunity. We see
11 these problems with the first two. You know, does
12 that mean the other four aren't very good? We
13 don't know for sure, but --

14 MS. WHELAN ENNS: Mr. Soprovich, it is
15 just me over here. I'm going to check with the
16 Chair in terms of time.

17 MR. SOPROVICH: I'm done.

18 THE CHAIRMAN: Thank you. We are
19 getting very tight on time.

20 Ms. Whelan Enns, if you are going to
21 conduct a questioning of this witness, as you did
22 with the witness earlier in the day, we will not
23 complete today. And that means that we may have
24 to strike all of this from the record, because I
25 don't know when we would complete it. The purpose

1 of additional questions right now is not to have
2 the witness completely restate the whole thing
3 again, as happened this morning.

4 So having said that, if you have a
5 couple of questions that you want to ask
6 Mr. Soprovich right now, we will do that before
7 the break. If not, we will return after the
8 break.

9 MS. WHELAN ENNS: And are you letting
10 us know that Manitoba Hydro does not have
11 questions?

12 THE CHAIRMAN: I didn't say that at
13 all.

14 MS. WHELAN ENNS: Just checking in
15 terms of sequence, because this morning you
16 basically suggested that --

17 THE CHAIRMAN: That was for
18 re-examination. But if you have questions as part
19 of the direct evidence right now, I want to keep
20 that to a minimum. You did it this morning and it
21 went on quite extensively and, in fact, did repeat
22 an awful lot of what the witness had presented.
23 Mr. Soprovich has made a very comprehensive
24 presentation. So if you have more that you wish
25 to put on the record, if he missed anything, I

1 will entertain that briefly, but otherwise --

2 MS. WHELAN ENNS: I think that you are
3 correct, Mr. Chair, that it is fairly thorough and
4 that we can stay with rebut.

5 THE CHAIRMAN: Thank you. We will
6 take a break for 15 minutes, come back at 3:15.

7 (Proceedings recessed the 3:05 p.m.
8 and reconvened at 3:17 p.m.)

9 THE CHAIRMAN: Can we reconvene,
10 please? We will turn to cross-examination of this
11 witness, Mr. Bedford.

12 MR. BEDFORD: Thank you. Good
13 afternoon, Mr. Soprovich. Of course you and I
14 have met on previous occasions.

15 MR. SOPROVICH: Good afternoon.

16 MR. BEDFORD: Mr. Soprovich, my
17 understanding is that beavers are abundant in the
18 beaver regional study area for the Keeyask
19 project, is that your understanding?

20 MR. SOPROVICH: I can't really say I
21 could comment on that. Define abundant?

22 MR. BEDFORD: I --

23 MR. SOPROVICH: Okay. I will go back
24 on this. I can't really comment, I didn't look at
25 the data in terms of the -- if you want to look at

1 in terms of lodges per linear kilometre of the
2 area and relate that to other areas, so I couldn't
3 comment on that.

4 MR. BEDFORD: Thank you. And my
5 understanding is that the effects on beaver of the
6 proposed Keeyask project are expected to be small.
7 Is that your understanding?

8 MR. SOPROVICH: I can't comment on
9 that. I didn't look at that.

10 MR. BEDFORD: Now, I will tell you,
11 Mr. Soprovich, that earlier this week when I read
12 through your paper, you have a copy of that with
13 you, aside from the slide presentation, do you
14 actually --

15 MR. SOPROVICH: Actually I don't. In
16 terms of the one that got submitted Sunday night?

17 MR. BEDFORD: Yes.

18 MR. SOPROVICH: I do not have a copy.

19 MR. BEDFORD: Perhaps Ms. Whelan Enns
20 could supply one to you.

21 MS. WHELAN ENNS: Mr. Chair, we found
22 when we came back from lunch that it was not in
23 our box of paper so I -- I think the panel is
24 going to assist. Thank you very much.

25 MR. SOPROVICH: Thank you.

1 MR. BEDFORD: Mr. Soprovich, when I --
2 please finish.

3 MR. SOPROVICH: That's fine.

4 MR. BEDFORD: You just wanted to
5 satisfy yourself that it is the one that you
6 remember, so finish doing that, please.

7 MR. SOPROVICH: Yeah, it looks all
8 right.

9 MR. BEDFORD: It looks like the right
10 one?

11 MR. SOPROVICH: I think so.

12 MR. BEDFORD: Earlier this week when I
13 read through the paper and I read it very slowly,
14 with respect, I concluded that for whatever
15 reasons it was written quickly by you. Is my
16 assumption correct?

17 MR. SOPROVICH: No, I think your
18 assumption is incorrect. When it was written, the
19 copy you got, was a rough copy. In my view it was
20 not going to be the final copy. So my
21 understanding was that I had a deadline of Monday
22 at noon. So this is an early copy, but I would
23 say there is going to be some issues in there in
24 terms of writing and clarity. And so, for
25 example, including the picture out of the Keeyask,

1 or out of the Ecostem et al report, you can see
2 here I have a reference to putting it in, in my
3 final document that I finalized that was in there,
4 and that is the photograph that I used up here.
5 So I would say this is a rough copy. But it would
6 have all of the concepts I would expect in there
7 without having a second reading and tightening up
8 the writing. And certainly there could be some
9 errors in there, I wouldn't dispute that, that I
10 might have picked up later on the second read.

11 MR. BEDFORD: Thank you. I also
12 concluded that you had probably read through those
13 portions of the environmental impact statement
14 that you chose to read, also very quickly?

15 MR. SOPROVICH: No. I'm assuming that
16 you are including the Ecostem et al 2013 document
17 as part of the environmental impact statement?

18 MR. BEDFORD: Yes.

19 MR. SOPROVICH: There are sections
20 that I looked at and I looked at very carefully,
21 and I would have hoped that I would have
22 communicated that during my presentation. Perhaps
23 I didn't. But I can't say that I read the whole
24 document of the birds document, for example, but
25 what I did was I looked for the information

1 respecting methodology.

2 MR. BEDFORD: Well --

3 MR. SOPROVICH: Which was my focus.

4 MR. BEDFORD: You have correctly
5 anticipated, no doubt because you are coming to
6 know me well, where I'm headed. And I would like
7 now to draw your attention to just a few what I
8 will call oversights in the paper that I do
9 respectfully say to you that I suggest you might
10 have caught with a wee bit more time and attention
11 on your part.

12 So you do note in the paper, pages 6
13 and 7, and it was repeated in your presentation
14 this afternoon, that a concern you have with
15 respect to the work done was that there was no
16 definition of primary habitat, and no definition
17 of secondary habitat in the work done by my
18 client, the Keeyask Hydropower Limited
19 Partnership. Have I captured that in summary
20 fashion?

21 MR. SOPROVICH: No universal
22 definition. So no definition in the glossary, for
23 example, that would help guide, for example,
24 different practitioners trying to deal with the
25 concept.

1 MR. BEDFORD: Okay. Well, there are
2 definitions in fact in the glossary for primary
3 habitat and secondary habitat. And I'm going
4 to -- I have had a copy made and I would certainly
5 like you to take it home and you can file it with
6 the other materials that you have no doubt
7 accumulated for this particular assignment.

8 MR. SOPROVICH: Can you tell me what
9 document that's in?

10 MR. BEDFORD: Of course, while Ms.
11 Cole is circulating it, the document in question,
12 I believe you have been handed pages 12-20 and
13 12-22, they come from chapter 12 of the glossary.
14 And someone very helpfully for me has yellow
15 highlighted the primary habitat and the secondary
16 habitat definitions.

17 MR. SOPROVICH: Okay. That's fair. I
18 did look at some of the generation project
19 response to EIS guidelines. I did not look at
20 that glossary, but the glossary is not in the
21 birds report and it is not in Ecostem et al's
22 report either, and those are the documents that I
23 looked at.

24 MR. BEDFORD: Okay. And your
25 assignment, of course, was a restricted one, and I

1 think that everyone in this room realizes this is
2 a huge filing of a lot of paper and volumes, and
3 it would be a challenge for any human being in
4 fact to read every word or read perhaps even every
5 pertinent aspect of it, so I will acknowledge that
6 as well.

7 Would you turn, please, to page 24 of
8 the report that we received Sunday night. And you
9 will see the first bullet point and you will
10 recognize that I'm now touching upon the subject
11 of the olive-sided flycatcher, and one of the
12 criticisms that you advance at some length in your
13 written report are the way that my client went
14 about studying and gathering data about the
15 olive-sided flycatcher. So when I read the report
16 I noticed one of the apparent concerns that's
17 reflected in your bullet point is 39 observations
18 in only two years, 2011 and 2012 plots. And from
19 there you have much discussion about how this data
20 was handled and size of samplings and so forth.

21 So I want to draw your attention to
22 what I've realized is another oversight on your
23 part. Ms. Cole is going to circulate page 7-21.
24 This particular material relates to the
25 olive-sided flycatcher, and again an anonymous

1 person has helpfully put yellow highlight here.
2 This comes from the work done by Ms. Wyenberg, who
3 not coincidentally is sitting beside me this
4 afternoon.

5 When I was given this to re-read I
6 detected what I think has happened when you were
7 doing your work. 39 observations, we can all see
8 at the top of the page, within a 75 metre radius
9 between 2001 and 2012. So, in fact there were
10 eleven years of efforts to observe the olive-sided
11 flycatcher in the relevant region. And what I saw
12 happening when I thought of you, and you doing
13 your work, when one reads quickly 2001 on a quick
14 read can sometimes register in one's brain as 2011
15 and 2012. Now, is my, in effect, guess right, in
16 that in a quick read you concluded there were only
17 two years of observations taken and the 39
18 observations all occurred in the two years, when
19 in fact there were eleven years and 39
20 observations over the eleven years?

21 MR. SOPROVICH: I don't think so. I
22 think I felt that these were over the period, as
23 it reads.

24 MR. BEDFORD: But as I read your
25 paper, consider that there were 39 observations of

1 flycatchers in the --

2 MR. SOPROVICH: Okay, I gotcha. So
3 that's immaterial, that's really immaterial, you
4 could change that to 2000 -- you could change that
5 to 2001 and 2089, it wouldn't make a difference.
6 The important thing here is that 59 per cent were
7 in primary, secondary, and 41 per cent were in
8 non-habitat. That's the important thing. That's
9 really drawing -- that's yeah, okay, so that
10 should have been -- that actually should have been
11 reading as 2001 to 2012 in my document. That's an
12 error. But it is immaterial to the point of the
13 bullet.

14 MR. BEDFORD: But you made a material
15 conclusion and observation that was repeated in
16 your presentation this afternoon that my client,
17 to be more accurate, Ms. Wyenberg who was hired to
18 apply her expertise with respect to birds to this
19 project, that your words were almost half the data
20 seems to have been, or observations seemed to have
21 been ignored by her. And when I just read this
22 little portion of one page of the EIS filing, it
23 became immediately apparent to me that she has not
24 ignored one half of the observations, she has
25 applied all of them in to her thinking and

1 analysis, hasn't she?

2 MR. SOPROVICH: Not in terms of the
3 model, I don't think. There is no evidence to
4 demonstrate that with respect to the model, i.e.,
5 why 50 metres? This data here is relevant to this
6 whole distance of edge and how far you go out. It
7 is not relevant to the discussion of other than
8 that, discussion of the model. The data is there,
9 I'm not disputing that the information is there,
10 but in terms of applying that to how you develop
11 that model, there is no evidence in the documents
12 as to how that was applied to develop the 50 metre
13 edge, with that being within 50 metres. As I said
14 during my discussion, that may be true, but the
15 demonstration has not been made within the
16 documents that have been provided by Keeyask.

17 MR. BEDFORD: Well, if we step back a
18 few paces and look at the olive-sided flycatcher
19 frankly from the perspective that someone like me,
20 very much a non-specialist in the field, looks at
21 these issues; 39 sightings over 11 years of
22 species type of bird called olive-sided
23 flycatcher, I quickly conclude that that's an
24 average of less than four sightings a year. That
25 strikes me that this is indeed a rare species.

1 MR. SOPROVICH: I'm not disputing
2 that.

3 MR. BEDFORD: And what I have learned
4 from Ms. Wyenberg and reading the material is that
5 this particular type of bird, unlike some other
6 types of birds, forages over a very large
7 territory. Have I got that correct?

8 MR. SOPROVICH: I have read
9 26 hectares, perhaps 40 hectares, so that's a
10 fairly large territory, that's true.

11 MR. BEDFORD: And when a specialist
12 like Ms. Wyenberg or yourself is given the
13 challenge of studying this particular type of bird
14 with respect to a project like the Keeyask
15 project, I have been told that it is probably,
16 given that it is a rare species, given that it
17 forages over a very wide area, not practical nor
18 positive for the rare species to do what is called
19 a nesting study. Do you agree with that?

20 MR. SOPROVICH: Well, practical is a
21 matter that's relevant. However, one would
22 presume that if one was looking in the right place
23 it may be more practical. With respect to whether
24 it is the correct thing to do, in my particular
25 situation I have been involved in looking at a --

1 more within my expertise obviously -- a moose
2 study in the Duck Mountain area. And in the
3 course of doing that, one of the things that we
4 considered was putting collars on calves. The
5 literature will tell you that maybe up to seven
6 per cent of those calves might die almost
7 immediately because of you doing that. On that
8 basis, and it is an ethical decision, when I put
9 the proposal together I decided that was too high
10 for me. I also know that there is some work going
11 on in Minnesota right now which some government
12 representatives reported to us in Swan River
13 recently where they had probably half their calves
14 die. That's unacceptable. I cannot comment with
15 any detail as to why it might be inappropriate to
16 try and study nest success for the species. But I
17 do make the note that others have done it.

18 Now if there is evidence out there
19 that it is inappropriate to do it for this
20 particular species, I would be quite interested in
21 knowing about that. I'm unsure if you have any,
22 but I would certainly like to see it. Can you
23 provide any evidence, scientific papers or
24 whatever that would state that that would be
25 inappropriate to look at nest success, or is this

1 a judgment?

2 MR. BEDFORD: It won't surprise anyone
3 here that Doug Bedford can't do that. But we can
4 ask Ms. Wyenberg. So if you will bear with me for
5 a minute.

6 Well, Ms. Wyenberg tells me that
7 nesting studies generally are not done for impact
8 assessments. Does that sound familiar to you?

9 MR. SOPROVICH: Yeah, it does. I'm
10 saying we should maybe be thinking about going
11 beyond that for these species, especially when we
12 know that density is not a good indicator of real
13 life's habitat. That's the point.

14 MR. BEDFORD: Page 4 of your report,
15 and I draw this to your attention just on the
16 assumption that you might some day want to edit
17 your report and have it appear somewhere else, you
18 reference on page 4, the American warbler. There
19 is no such bird as the American warbler.

20 MR. SOPROVICH: American Red Star.

21 MR. BEDFORD: Pardon me?

22 MR. SOPROVICH: American Red Star.
23 You can find it -- It may be helpful to you to
24 understand that even on my second edit I found
25 some errors. I'm not infallible.

1 MR. BEDFORD: And that's the kind of
2 error even specialists make in their work when
3 they write quickly. Generally you catch them on
4 slower reads and edits and re-edits, correct?

5 MR. SOPROVICH: That's fair.

6 MR. BEDFORD: When we turn to the last
7 part of the paper, right at the end, it is a small
8 document about two pages, and you built upon that
9 in your presentation, it is a short discussion on
10 VEC selection. And you asked some I thought
11 pertinent questions with respect to the yellow
12 rail, as to why was the yellow rail not considered
13 a VEC in this process. And I concluded reading
14 the paper that you must be wholly unaware that
15 that question was asked by someone else last
16 summer and was answered in writing. I'm
17 referring, of course, to an information request.
18 And I would like you to look at the written
19 explanation that was given by the Partnership
20 regarding yellow rail, and why it was not selected
21 as a VEC.

22 MR. SOPROVICH: Okay, thank you. That
23 doesn't discount the idea that in future filings,
24 the idea of this being explicit within the filing
25 would be appropriate.

1 MR. BEDFORD: You will see someone has
2 helpfully, although they changed the colour of the
3 pen, outlined in blue felt pen the pertinent
4 portion of this page of this answer to an
5 information request.

6 MR. SOPROVICH: Okay.

7 MR. BEDFORD: The explanation to
8 summarize, you have now read it, is that in over
9 ten years of breeding bird surveys not even a
10 single yellow rail apparently was observed. Two
11 years of nocturnal surveys, not a single yellow
12 rail was observed. And the known breeding habitat
13 for yellow rail is very limited in the study area
14 for the Keeyask project. Are those not sound
15 reasons, Mr. Soprovich, for a proponent of a
16 project to conclude that yellow rail ought not to
17 be a VEC, but it can and was a supporting topic?

18 MR. SOPROVICH: Yes, I think this
19 speaks to my suggestion that this be explicit, and
20 this is good. Ultimately for me to make that
21 decision I would have to look at the methodologies
22 and where they sampled and that type of thing.
23 But at face value, certainly it seems appropriate.

24 MR. BEDFORD: Okay. And I would like
25 to, one last time, clarify what I will say I

1 believe to be an oversight on your part in the
2 paper, just in case anyone ultimately relies upon
3 the paper, and that is with respect to the
4 northern leopard frog. You refer to the northern
5 leopard frog in the paper as threatened, and
6 that's incorrect, of course, isn't it?

7 MR. SOPROVICH: It is a western
8 population.

9 MR. BEDFORD: My concern is
10 associating the northern leopard frog with
11 threatened, so just for the briefest of efforts to
12 educate those who are not as conversant with the
13 Federal Species at Risk Act, as I know you are,
14 and as I have come modestly to be, if a species is
15 listed under the Species at Risk Act, there are in
16 fact a hierarchy of three choices as to how to
17 list the species once it is listed under the
18 legislation. And to summarize quickly, the lowest
19 category of listing is special concern, a more
20 heightened listing would be threatened, and the
21 most serious listing would be endangered. Have I
22 got that correct?

23 MR. SOPROVICH: Yep.

24 MR. BEDFORD: Then to go back to the
25 northern leopard frog, it hasn't arrived at that

1 second more serious category of threatened, it
2 today continues to be of special concern?

3 MR. SOPROVICH: That's incorrect, it
4 should be special concern. That's an error on my
5 part.

6 MR. BEDFORD: Before we leave the
7 northern leopard frog, my understanding is that
8 the western population for northern leopard frog,
9 as it is known today, does not overlap with the
10 regional study area for the Keeyask project.

11 Again, is that your understanding, no overlap?

12 MR. SOPROVICH: Well, I would have to
13 check. Yes. I would say I assume it was the
14 western population, but I would have to check.

15 MR. BEDFORD: Now I listened
16 carefully, as I always try to do at these
17 hearings, to the views that you offered us all on
18 how to go about selecting VECs for projects,
19 including projects like Keeyask. And I have slide
20 32 of your presentation in front of me. And you
21 made a special point of telling us all that you
22 have some concern that the views of pertinent
23 populations of Manitobans, and you singled out the
24 Metis, appear to have been ignored in the VEC
25 selection process for the Keeyask project. It

1 occurs to me that a good way to try and include a
2 segment of the Manitoba population, specifically
3 Metis people, would be to invite them to come to
4 public meetings, partly for the purpose of
5 soliciting from them their comments and advice as
6 to what are appropriate topics for VEC selection.
7 Now, surely you would agree with me that that
8 would be one way to try and be inclusive of the
9 views of people like the Metis?

10 MR. SOPROVICH: That's one tool in the
11 tool box, yes.

12 MR. BEDFORD: And listening to you I
13 quickly concluded that you must not personally be
14 aware that that was, for the Keeyask project,
15 repeatedly done by my client?

16 MR. SOPROVICH: I can't -- no, I can't
17 say that I'm aware of specifically what you did in
18 terms of engagement. However, this was based on
19 what was in your document, that's where that came
20 from. That's a quote right out of your document.

21 MR. BEDFORD: And we don't have to
22 confine ourselves to one approach to a segment of
23 the population. Another way to reach out to a
24 known group of Manitobans might be, would it not,
25 to communicate with an official organization that

1 represents that group? So using the Metis as an
2 example, would you agree with me that an
3 appropriate approach might be to invite the
4 Manitoba Metis Federation to meet and provide the
5 views of its members regarding appropriate VECs to
6 select?

7 MR. SOPROVICH: Absolutely.

8 MR. BEDFORD: And once again I quickly
9 conclude that you personally are unaware of the
10 fact that there were in excess of 40 such meetings
11 arranged by my client with the Manitoba Metis
12 Federation with respect to the Keeyask project?

13 MR. SOPROVICH: I'm not aware of what
14 your engagement was.

15 MR. BEDFORD: Mr. Sargeant, that
16 concludes the questions that I have this afternoon
17 for Mr. Soprovich.

18 THE CHAIRMAN: Thank you, Mr. Bedford.
19 Consumers Association, do you have any cross on
20 this witness? Pimicikamak? No. Thank you very
21 much. Any of the panel members? Thank you.

22 Ms. Whelan Enns, you may conduct some
23 re-direct, but I wanted to note that re-direct
24 really is meant to address any concerns that arose
25 out of Mr. Bedford's cross-examination, not to

1 revisit the entire presentation.

2 MS. WHELAN ENNS: Yes. But what I
3 would like to do is also make sure that I
4 understood what you said when we went for our 15
5 minute break. You were concerned about time and
6 you asked me whether I had priority questions for
7 our witness, and suggested that there was a risk
8 of losing the time, the witness, the evidence.

9 THE CHAIRMAN: Because I had no idea
10 how long the cross-examination would take. What
11 I'm saying now is that you have an opportunity to
12 conduct re-direct of your witness, to ask him
13 questions that might have, in your view or in his
14 view, the cross-examination may have twisted the
15 meaning you wished to get across. So please
16 address those issues now.

17 MS. WHELAN ENNS: That means then that
18 the other opportunity for questions of our witness
19 is gone?

20 THE CHAIRMAN: Well, if you have
21 legitimate issues that were not raised by the
22 witness in his presentation, additional issues
23 that were not raised by the witness, I will allow
24 you to ask them. But if you are going to ask
25 questions that repeat his presentation, I will cut

1 that off.

2 MS. WHELAN ENNS: Fair enough. And I
3 have been looking pretty closely on that basis, so
4 thank you. Mr. Soprovich, maybe this is a lack --
5 maybe it is a lack in terms of not having arrived
6 at this before, but you have been very clear about
7 aquatic and terrestrial and realities for beaver.
8 But I did not hear and would like to ask you if
9 there is specific, in terms of food for beaver,
10 specific aquatic plants that prompted you to make
11 the recommendations in the analysis you did?

12 MR. SOPROVICH: Well, pond lily tubers
13 in particular are important. That was recognized
14 by Nash in Northern Beaver, 1951. I worked in the
15 Cumberland marshes and I saw it there, in northern
16 Saskatchewan, along the Saskatchewan River, quite
17 different habitat, I have seen that. Pond lily
18 tuber use in the boreal forest near Kenora. So
19 that particular species would be important.
20 Cattails probably quite important. In terms of
21 the Severn study, the 2007 study for Voyageur
22 National Park in Minnesota, what were called
23 floating leafed plants, and that was pond lilies,
24 represented I think it was 30 per cent of the diet
25 or something like that in the winter. And the

1 plants like cattails about 20 per cent. There
2 could have been some other species in there, maybe
3 some sedges. I can't remember.

4 MS. WHELAN ENNS: Thank you. Would
5 you recommend then, this maybe goes to monitoring,
6 but would you recommend ongoing studies and then
7 ongoing monitoring in terms of beaver food
8 sources, both terrestrial and aquatic for the
9 project?

10 THE CHAIRMAN: How is that relevant?
11 I think the point that Mr. Soprovich wanted to
12 make in his paper is that aquatic foods are
13 important to beaver diet in the winter, and that's
14 been clearly made.

15 MS. WHELAN ENNS: Fine, we will pass.
16 On your slide number 14, you indicated
17 that you felt there might be masked effects. But
18 we did not hear whether there is risk, specific
19 risk to beaver as a result?

20 MR. SOPROVICH: Well, the risk is to
21 the model. It means that the model is going to
22 be -- it means that the model may fail.

23 MS. WHELAN ENNS: All right, thank
24 you.

25 MR. SOPROVICH: Or the test -- maybe I

1 should look at that thing. It is on 14 you said?

2 See exactly what we are talking about here. Yeah,
3 see this is the flaw with the testing of the
4 model.

5 MS. WHELAN ENNS: Thank you.

6 MR. SOPROVICH: Both of those.

7 MS. WHELAN ENNS: When you were at
8 slide 19 you were talking about ledger and data
9 sources and on site data collection. But we
10 didn't, I was waiting, and I did not hear anything
11 specifically about needing to ground truth in
12 relation to the model and the data that's being
13 used, this species or any other species?

14 MR. SOPROVICH: Well, they attempted
15 to do this but they failed miserably in my view.
16 I think, I guess that was the point I was trying
17 to make. They tried to do this. They presented
18 some data, but the tests were inappropriate. So,
19 you know, they tried. There is some data thrown
20 out there, there is something on paper. It is a
21 matter of doing it right.

22 MS. WHELAN ENNS: Thank you.

23 MS. WHELAN ENNS: You identified in
24 one case about a 40 per cent portion of data not
25 used or data not explained. I -- as a

1 non-scientist or non-technical person, I think of
2 these as variances. Is it best practice for the
3 proponent to be clearly, explicitly stating what
4 kinds of variances or margins they are using in
5 handling the data?

6 MR. SOPROVICH: Well, the practice of
7 science is to be fully transparent in how you
8 handle data. So, for example, when I did my
9 Masters thesis, I encountered some problems with
10 some of my very fat beaver where I had the lab
11 assay that I did ran into some kind of problems
12 and I was getting wrong data, wrong numbers. And
13 I knew that because there is a strong inverse
14 relation between the amount of fat and the amount
15 of water in a sample. So I knew how much water
16 was in the sample. With those particular data,
17 what I did was I actually estimated fat using the
18 relationship between water and fat in the samples.
19 But that was very clearly communicated within my
20 document, what I had done. So this is the crux of
21 things. So when we look at how we handle data, be
22 it in the pseudo replication issue that I brought
23 up, or the samples of how close the edges of the
24 fall is within these documents, you know, it is
25 not communicated. There is nothing there. The

1 fundamental thing in science is you have to be
2 open and show what you did and you let the chips
3 fall where they may.

4 MS. WHELAN ENNS: Thank you. I would
5 like to ask you about practice beyond Manitoba in
6 terms of the presence, absence model that this EIS
7 uses in terms of species, whether they be VECs or
8 sub topics, and what you were identifying which is
9 that not detected as being used. Could you give
10 us an instance or examples of where that's being
11 used versus what happens here?

12 MR. SOPROVICH: Yes, that's standard
13 practice in British Columbia, it is found at some
14 level or not detected.

15 MS. WHELAN ENNS: Thank you. A couple
16 of questions in relation to the cross, Mr. Chair.
17 This is to do with glossaries, and that they are a
18 bit of a challenge for some us in terms of how
19 extensive the material in the EIS is. Do you know
20 a glossary that's an all in glossary for the
21 volumes of this EIS?

22 MR. SOPROVICH: No.

23 MS. WHELAN ENNS: Do you know whether
24 there is a glossary that's all in for all of the
25 species information, that's spread in different

1 volumes in the EIS?

2 MR. SOPROVICH: I know of two
3 glossaries, one was in the Ecosystem et al, one was
4 in the terrestrial volume, those are the ones that
5 I looked at, I found out about another one.

6 MS. WHELAN ENNS: Thank you. We have
7 had some identification of some small errors in
8 your report or submission that was filed. Do
9 the -- do these small errors discussed today
10 change any of the definitions, concepts, failures
11 in assessment or recommendations that you are
12 making to the CEC?

13 MR. SOPROVICH: No.

14 MS. WHELAN ENNS: Thank you. Quick
15 question then about the northern leopard frog
16 cross-examination. What comes before in terms of
17 this species, what comes before the SARA reviews?
18 Is it COSEWIC? And where is this species in the
19 pattern in terms of COSEWIC reviewing it?

20 MR. SOPROVICH: COSEWIC would have
21 provided a status paper and provided a
22 recommendation on how it should be designated,
23 special concern, threatened, endangered. SARA can
24 list species I think somewhat independently.

25 MS. WHELAN ENNS: Thank you very much.

1 Done.

2 THE CHAIRMAN: Thank you, Ms. Whelan
3 Enns. I must say that your re-direct was quite
4 appropriate, and on point.

5 That brings us to the end of the day's
6 proceedings. We have a number of documents to be
7 registered, Madam secretary.

8 MS. JOHNSON: Yes. First I have a
9 correction from some of the documents from
10 yesterday; for Peguis First Nation, their outline
11 and CV documents from October 7 is actually
12 PFN002, Mr. Flanders report is number 3. And his
13 presentation is number 4. MWL002 is Mr. Salazar
14 Mr. Bowick's report. 003 is their presentation.
15 004 is thoughts on Keeyask Generation Project
16 Process for the selection and communication of
17 VECs. Number 5 is Mr. Soprovich's paper. And
18 number 6 is his presentation.

19 THE CHAIRMAN: Thank you.

20 (EXHIBIT PFN002: Peguis First Nation,
21 outline and CV documents from October
22 7)

23 (EXHIBIT PFN003: Mr. Flanders report)

24

25

1 (EXHIBIT PFN004: Mr. Flanders
2 presentation)

3 (EXHIBIT MWL002: Mr. Salazar and Mr.
4 Bowick's report)

5 (EXHIBIT MWL003: Mr. Salazar and Mr.
6 Bowick's presentation)

7 (EXHIBIT MWL004: Thoughts on Keeyask
8 Generation Project Process for the
9 selection and communication of VECs)

10 (EXHIBIT MWL005: Mr. Soprovich's
11 paper)

12 (EXHIBIT MWL006: Mr. Soprovich's
13 presentation)

14 THE CHAIRMAN: I'm so happy it is
15 Thursday. We have a day sort of off tomorrow.
16 For some of us, it will just be doing our regular
17 jobs back in the office. We are back Monday
18 morning at 9:30. Next week we are in the
19 Provencher room on the main floor. Have a good
20 weekend. See you Monday morning.

21 (Adjourned at 3:54 p.m.)

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OFFICIAL EXAMINER'S CERTIFICATE

Cecelia Reid and Debra Kot, duly appointed
Official Examiners in the Province of Manitoba, do
hereby certify the foregoing pages are a true and
correct transcript of my Stenotype notes as taken
by us at the time and place hereinbefore stated to
the best of our skill and ability.

Cecelia Reid
Official Examiner, Q.B.

Debra Kot
Official Examiner Q.B.

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