

MANITOBA CLEAN ENVIRONMENT COMMISSION

KEEYASK GENERATION PROJECT

PUBLIC HEARING

Volume 3

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Transcript of Proceedings
Held at Fort Garry Hotel

Winnipeg, Manitoba

WEDNESDAY, OCTOBER 23, 2013

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1 Wednesday, October 23, 2013

2 Upon commencing at 9:35 a.m.

3 THE CHAIRMAN: We'll come to order
4 now. I apologize for the slight delay in getting
5 going this morning, but we had an issue that
6 needed a little bit of discussion between the
7 panel, or the Commission and the Partnership. It
8 relates to the first item on the agenda this
9 morning, and that is the introduction to the
10 collaborative Two-track approach. And as you will
11 note in bold letters, it says that this is
12 introductory or information only and no questions.
13 And there was concern raised by a number of people
14 about the no questions part of this.

15 Just let me explain how this came to
16 be and how it will unfold. There will be no
17 cross-examination at the end of this session. We
18 view it as an introductory session only, an
19 introductory to a number of other panels which
20 will be arising over the next number of weeks. If
21 we did it individually, an introductory session
22 individually at each of those panels, we would not
23 have cross-examination at the end of the
24 introduction and before we get into the meat of
25 the presentation.

1 So that's how we will treat this.
2 This is introduction. Presumably it will set the
3 stage for a number of other panels that the
4 partnership will be putting on the stand over the
5 next number of weeks. You will have an
6 opportunity during those panel presentations to
7 cross-examine on any of the issues related to
8 those panels, and issues that arise out of today's
9 introduction.

10 The individuals who are on this panel,
11 at least two of them will definitely be scheduled
12 on future panels. The third one, if need be, will
13 be brought back available for cross-examination at
14 a future date.

15 So having said that, I will turn it
16 over to Ms. Pachal to introduce her panel and make
17 the presentation.

18 MS. PACHAL: Thank you, Mr. Chair and
19 Commissioners. Good morning to the Elders, and
20 any Chief and Councillors, youth, ladies and
21 gentlemen. It's a real privilege, actually it's
22 one of the highlights of my career to sit up here
23 this morning and share a panel with Mr. Joe
24 Keeper. He's a bit of a legend in this area of
25 the world. He's a respected Elder and an adviser

1 to Tataskweyak Cree Nation, and he'll tell you
2 more about himself through his presentation. And
3 as well, I get to work with Vicky every day so
4 it's a highlight of my career everyday to work
5 with Vicky Cole, who is the manager of the major
6 projects and assessment licensing department in
7 the power projects development division.

8 I'd like to start, Mr. Chair, if it's
9 okay, responding to two of the undertakings we
10 took yesterday.

11 THE CHAIRMAN: Yes.

12 MS. PACHAL: One of the undertakings
13 was for me to Mr. Williams, requesting us to file
14 the IHA assessment. And we're happy to file the
15 draft of the IHA audit or assessment that's
16 currently out for review. We'll ensure that each
17 panel is prepared to talk about the findings and
18 the audit related to their topics of the panels.
19 Since we didn't undertake the audit, we can only
20 speak to our perspectives on their findings and
21 our perspectives and experience as participants.
22 We won't be able to speak specifically about their
23 own process. So just to clarify that.

24 And another undertaking was for myself
25 to Mr. Madden yesterday asking, did the IHA

1 auditors meet with the MMF? No, the IHA auditors
2 did not meet with the MMF.

3 THE CHAIRMAN: Thank you.

4 MS. PACHAL: I'd like to take the
5 opportunity to introduce the environmental
6 assessment to you this morning of the Keeyask
7 Generation Project. As stated in the preface to
8 the Environmental Impact Statement, the partners
9 agreed early on that there would be two assessment
10 processes for the project; a Keeyask Cree Nation's
11 environmental evaluation process based on the Cree
12 worldview, as well as a government regulatory
13 environmental assessment process based on the
14 guidelines issued by the regulators.

15 Over the course of the next several
16 panels, you will hear about the partnership's
17 Two-track environmental assessment approach. We
18 will provide a detailed description of the project
19 and a discussion of the regulatory environmental
20 assessment. You will then hear directly from the
21 Cree about their own environmental evaluation
22 processes.

23 Finally, we will conclude by
24 presenting how we will work together as partners
25 on environmental matters throughout the project.

1 But before we move on, I'd like to
2 take this opportunity on behalf of the Partners to
3 provide a simple overview to guide you through the
4 Environmental Impact Statement submission itself,
5 since it physically encompasses quite a lot of
6 material.

7 The Environmental Impact Statement is
8 contained within three main bound binders, and
9 that includes the executive summary, the Keeyask
10 Our Story video which we watched yesterday, the
11 response to the EIS guidelines, along with a map
12 folio, and the Keeyask Cree Nations environmental
13 evaluation reports.

14 There are also technical supporting
15 volumes to the EIS submission contained in 10
16 green binders: The project description, which is
17 one binder, the public involvement, which is one
18 binder, the physical environment in two binders,
19 the aquatic environment in three binders, the
20 terrestrial environment in two binders, and
21 finally in one binder the socio-economic
22 environment resource use and heritage resources.

23 Beyond the original submission,
24 additional information has been provided through
25 responses to the information requests through the

1 technical advisory committee process and the Clean
2 Environment Commission's processes, as well as
3 supplementary filings, including the filing of the
4 Partnership's preliminary environmental protection
5 program. All of these documents are also
6 available on the Partnership's website at
7 www.keeyask.com.

8 I would now like to turn it over to
9 Mr. Keeper to continue with our presentation.

10 MR. KEEPER: Thank you. Commissioner,
11 Chairman, Commissioners, ladies and gentlemen,
12 good morning. Tanisi.

13 My name is Joe Keeper, as you have
14 heard. I welcome this opportunity to speak on the
15 development of the Two-track approach to the
16 environmental assessment processes that are an
17 important part of the Keeyask project
18 Environmental Impact Statement. I have also been
19 asked to introduce myself to you, which I'll do as
20 modestly as possible.

21 I have seen a great deal of change in
22 the way of life of my people, the Cree, during my
23 lifetime. I was born at Norway House in 1928. I
24 grew up at Norway House with my family until I
25 completed grade seven in 1941. And then I went to

1 the Indian residential school in Portage la
2 Prairie, where I graduated from high school in
3 1946. Much later I earned a Bachelor of Arts
4 degree in Native Studies at the University of
5 Manitoba.

6 I worked with the Tataskweyak Cree
7 Nation and the Cree Nation Partners, that's TCN
8 and the War Lake First Nation, for the past 22
9 years as a consultant and as an advisor, drawing
10 on experiences over the years that included work
11 as a minor in Flin Flon, an artillery surveyor in
12 Korea with the Canadian Armed Special Force, field
13 engineer with the Royal Canadian Engineers in
14 Europe, and later a surveyor in Northern Manitoba.
15 I have worked in community development for the
16 Province of Manitoba and with the Native Citizens
17 Division of the Citizenship Branch with the
18 Government of Canada.

19 My most relevant experience, however,
20 perhaps has been my work on the Northern Flood
21 Committee in various capacities from 1975 to 1990.
22 I also lived and worked with the Chemawawin Cree
23 Nation as a community development worker with the
24 Manitoba Government. I spent three years living
25 in the Chemawawin community, from 1962 to 1965,

1 when the Grand Rapids Generating Station was being
2 built, and Cedar Lake and the Summerberry Delta
3 were being turned into the Grand Rapids Forebay.
4 And the Chemawawin Cree were relocated from their
5 homes at Chemawawin across the lake to their
6 present location at Easterville.

7 You may have concluded, therefore,
8 that I have lived a long life. I have. I am now
9 85 years old and I have 12 grandchildren and two
10 great grandchildren. I'm still thinking about the
11 future for them and my Cree brothers and sisters.
12 That is why I am here today.

13 The purpose of my presentation is to
14 place the negotiation of the Joint Keeyask
15 Development Agreement, the JKDA, and the
16 Environmental Impact Statement into the story of
17 the Keeyask Cree Nation's ongoing struggle to save
18 and preserve their independence and way of life as
19 Cree First Nations in their ancestral homeland.
20 The Cree have always recognized that their
21 survival as Cree is rooted in their relationship
22 to the land and water and all of nature. The Cree
23 could call this their relationship to Aski.

24 The Cree have lived in the lower
25 Nelson region of the proposed Keeyask project for

1 thousands of years. For perspective, there is an
2 archeological site found on Split Lake that shows
3 that the Cree were already living on Split Lake
4 approximately 5,000 years ago, we say since time
5 immemorial, how it is expressed, it's a long time.
6 Many Cree will say they have been here forever.

7 Over the past 125 years, from the
8 period prior to the signing of the Treaty number 5
9 in 1908 to the present, a major concern of the
10 Cree has been the impact of destructive change
11 from outside on their land, lives and livelihood.
12 This continues to be a major concern, particularly
13 the impact of northern hydroelectric development.
14 There have been many changes in the (Cree spoken)
15 way of life since the appearance of non
16 aboriginals into their ancestral homeland. The
17 first was a fur trade. And within the last
18 century, the building of the railway through the
19 heart of their ancestral homeland. There has been
20 mining, forestry, and commercial fishing, but none
21 of these has the overall and drastic impact upon
22 the totality of the land, culture and traditional
23 livelihood of the Cree, as the all-encompassing
24 impacts of the northern hydroelectric development.

25 In 1908 and 1910, additions to Treaty

1 number 5 were negotiated by the leaders of
2 Tataskweyak and York Factory because they
3 recognized the need to make a Treaty with the
4 Government of Canada, to safeguard their way of
5 life in their ancestral homeland. At that time,
6 neither War Lake nor Fox Lake were considered
7 separate Cree communities by the Government of
8 Canada, but they were nevertheless covered by the
9 adhesions. The Fox Lake Cree were considered to
10 be York Factory Cree. The War Lake Cree were
11 considered Tataskweyak Cree.

12 Later in 1947, the Fox Lake Cree and
13 the Shamattawa Cree each acquired separate band
14 status under the Indian Act. The War Lake Cree
15 acquired separate band status in 1981.

16 The Government of Canada asserted that
17 it owned and controlled the lands and the natural
18 resources of the Treaty territory. This
19 understanding is always, and continues to be
20 disputed by the Cree who intended only to share
21 the land with the newcomers.

22 In 1930, the Provincial Government
23 gained control of the Crown lands and the natural
24 resources with the Natural Resources Transfer
25 Agreement. The Natural Resources Transfer

1 Agreement was passed by Canada without
2 consultation and the knowledge of the Indian
3 people of Manitoba, including the Cree who had
4 signed adhesions to Treaty number 5. The powers
5 that the Natural Resources Transfer Agreement gave
6 to the Province, and the implications of these
7 powers for the Cree began to surface with the
8 imposition of provincial game laws and the
9 imposition of the registered trapline system upon
10 all trappers in the traditional resource area,
11 including First Nation trappers. This was done
12 with the active assistance of the Indian Affairs
13 Branch.

14 Beginning in the late 1950s, the most
15 significant change for the Cree in the north was
16 the development of the hydroelectric projects in
17 Northern Manitoba, without proper consultation
18 with, nor permission from, the First Nations
19 impacted.

20 The Government of Manitoba and
21 Manitoba Hydro, with the cooperation of Canada,
22 moved ahead with their plans for hydro development
23 in the north. It was not until the Northern Flood
24 Committee was formed in 1970s by the Tataskweyak
25 Cree Nation, the York Factory First Nation, and

1 three other First Nations, the Norway House Cree
2 Nation, the Cross Lake Cree Nation, and the Nelson
3 House Cree Nation, that the northern Cree took a
4 position opposing the hydroelectric projects.
5 They formed their own organization to negotiate
6 the Northern Flood Agreement, which was signed in
7 December 1977.

8 Once the five Northern Flood Committee
9 First Nations began to negotiate the Northern
10 Flood Agreement, it soon became apparent that as
11 far as Manitoba and the Manitoba Hydro were
12 concerned, they were not prepared to recognize
13 that the Cree had any rights to the land and
14 resources outside their reserve boundaries, apart
15 from their special Treaty rights for hunting and
16 fishing for food. And I believe this continues to
17 be the position to this day.

18 The Fox Lake Cree Nation was not a
19 member of the Northern Flood Committee in the
20 negotiation of the Northern Flood Agreement, and
21 was not a signatory to the Northern Flood
22 Agreement when it was signed in December 1977 and
23 was ratified by each of the five Northern Flood
24 Committee First Nations in March 1978. The War
25 Lake First Nation at that time had not yet

1 acquired a separate First Nation status.

2 Kelsey was the first hydroelectric
3 project that directly impacted the Keeyask Cree
4 Nation communities. The arrangements for the
5 Kelsey Generation Station were made without any
6 involvement or communication with any First
7 Nation. There was no official involvement of
8 Canada, only Manitoba, Manitoba Hydro, and it's
9 called Manitoba Hydro Electric Board at that time,
10 and the International Nickel Company negotiated
11 and were parties to the Kelsey agreement. It was
12 as if the Cree did not exist.

13 Kelsey was completed by 1960 and began
14 providing power to Thompson and the INCO
15 operation.

16 None of the Keeyask communities have
17 ever received any benefits for the many millions
18 of dollars from the hydroelectric power that has
19 been produced at Kelsey, and the millions of
20 dollars that have been produced by the INCO
21 operation in Thompson. Kelsey was developed
22 specifically for the Thompson operation and is
23 located 25 miles up river from the reserve
24 community of Tataskweyak.

25 The York Factory First Nation

1 community is located downstream from Kelsey on the
2 south shore of Split Lake. Each of the KCN, or
3 the Keeyask Cree Nation communities, have
4 documented their specific histories in relation to
5 the hydro development on the lower Nelson in their
6 respective environmental evaluation reports.

7 Concern over the massive hydroelectric
8 development on the lower Nelson River below Split
9 Lake, and the Lake Winnipeg Regulation and the
10 Churchill River Diversion, and its potential
11 impact upon the land, lives and livelihood of the
12 northern Cree, caused Tataskweyak, York Factory,
13 Norway House, Cross Lake, Nelson House to form the
14 Northern Flood Committee, to try to prevent the
15 destruction of their land and way of life.

16 Split Lake became the site where all
17 waters flowing from the Churchill River Diversion
18 joined with the water from the Lake Winnipeg
19 Regulation to provide the flows required to power
20 the huge existing and proposed dams on the lower
21 Nelson River below Split Lake. The Northern Flood
22 Committee was able to get the two senior
23 governments and Manitoba Hydro to come to the
24 table to begin negotiations concerning the impacts
25 of hydroelectric projects to their land, lives and

1 livelihood. The Northern Flood Committee had no
2 financial resources, but they were able to get the
3 support of their membership, and eventually
4 limited financial support from Canada in the form
5 of guarantees for bank loans.

6 The negotiations resulted in the
7 signing of the Northern Flood Agreement in
8 December 1977 by Canada, Manitoba, Manitoba Hydro,
9 and the Northern Flood Committee representing the
10 five First Nations which had incorporated the
11 Northern Flood Committee to act on their behalf
12 and the negotiation of the Northern Flood
13 Agreement.

14 The Northern Flood Agreement contained
15 many promises for action, but the wording of the
16 Northern Flood Agreement about -- the wording of
17 the Northern Flood Agreement allowed for different
18 interpretations to be made by each of the parties.
19 The Northern Flood Agreement contained promises to
20 address the loss of land in the form of land
21 exchange and special land use, the maintenance of
22 their traditional trapping, fishing and hunting
23 rights, preferential education, training and
24 employment opportunities, remedial works for
25 damage to community infrastructure, and shoreline

1 clearing along navigable waterways. However,
2 there were no specific action plans developed.

3 The Northern Flood Agreement article
4 for arbitration, which allowed any dispute among
5 the parties to be arbitrated, eventually became
6 the only way that the Northern Flood Agreement was
7 being implemented. But it also allowed the
8 parties to delay or avoid implementation by
9 letting every dispute or claim go to the
10 arbitrator.

11 Arbitration became a long, tedious and
12 difficult process.

13 The Northern Flood Agreement, however,
14 despite its imperfections, has served to provide a
15 legally binding contract as the basis for the
16 negotiation of specific action plans for the
17 fulfillment of the obligations contained in the
18 Northern Flood Agreement. The Northern Flood
19 Agreement arbitration clause provided a legal
20 forum before the arbitrator to deal with the
21 claims by the five Northern Flood Agreement First
22 Nations, and these became part of the record.

23 Eventually, leaders of the five NFA
24 First Nations proposed a plan whereby the two
25 senior governments and Manitoba Hydro could fulfil

1 their outstanding obligations and settle the
2 outstanding arbitration claims through a Northern
3 Flood Agreement implementation agreement. While
4 the Northern Flood Committee as an entity never
5 did sign a Northern Flood Agreement implementation
6 agreement, the negotiations provided a basis for
7 four of the five First Nations to each sign their
8 own individual implementation agreements,
9 beginning with Tataskweyak in 1992, and the York
10 Factory First Nation in 1995.

11 Separate from the Northern Flood
12 Agreement, both the Fox Lake Cree Nation and the
13 War Lake First Nation have each signed their own
14 individual settlement agreements with Manitoba
15 Hydro, Fox Lake in 2004 and War Lake in 2005.
16 These activities and negotiations regarding the
17 Northern Flood Agreement and other settlement
18 agreements thus provided a basis for ensuring that
19 further developments of Hydro related projects on
20 the lower Nelson River must involve the
21 participation of the Cree people in a meaningful
22 and equitable way.

23 The Northern Flood Agreement First
24 Nations see the Northern Flood Agreement as a
25 modern treaty. And in 2000, Minister Eric

1 Robinson stated that the Government of Manitoba
2 recognized the Northern Flood Agreement as a
3 modern day treaty. The community with which I
4 work, Tataskweyak, recognizes and acknowledges a
5 well-defined and refined relationship between the
6 original Northern Flood Agreement and subsequent
7 agreements.

8 When the Keeyask project, originally
9 known as the Gull Rapids project, was introduced
10 as a possibility, the Cree on the lower Nelson
11 were not excited about the prospect. They had
12 seen and felt enough, Hydro was not their friend,
13 and it's fair to say that many saw Hydro as a
14 destroyer of their land and their lives. Indeed,
15 Cree elders referred to Manitoba Hydro as an (Cree
16 spoken). It means the flooder in Cree. There was
17 a resolve not to be a passive bystander in any
18 further development, especially by Manitoba Hydro.
19 The resolve that any project would need to be
20 respectful of their values and culture related to
21 the land, water, and with an understanding of
22 their view of the world.

23 From the beginning of the consultation
24 on the Keeyask project in 1998, Tataskweyak Cree
25 Nation took the position that they must do their

1 own environmental assessment of the Keeyask
2 project, based on their knowledge, experience,
3 customs and values, to which Manitoba Hydro
4 agreed.

5 After further discussion between
6 Manitoba Hydro and Tataskweyak, an environmental
7 protocol was arrived at. Thus there was clear and
8 official recognition from Manitoba Hydro that
9 there would be two separate processes for arriving
10 at an environmental impact assessment, one for the
11 TCN, one for the Tataskweyak, and one for the
12 Partnership's response to the government
13 regulatory environmental assessment requirements.
14 Very early on, the other Keeyask Cree Nations, Fox
15 Lake, York Factory and War Lake, joined in the
16 Keeyask negotiation process with Manitoba Hydro.

17 The work on the environmental impact
18 assessment continued over a decade without
19 successfully arriving at a way to integrate the
20 result of the two processes. In the final stages
21 of developing the Environmental Impact Statement,
22 it was agreed that the individual Keeyask Cree
23 Nation environmental evaluation reports would be
24 included in a completed EIS with equal weight and
25 recognition given to the environmental reports, as

1 the western technical science report, which was
2 the response to the EIS guidelines completed by
3 the partnership.

4 The term Two-track approach was
5 adopted to describe the unique, this unique
6 approach for assessing the effects of Keeyask.
7 For me, it was simply two different ways of
8 looking at the impacts, but they agreed on this
9 term, Two-track approach.

10 To avoid confusion, it is essential to
11 emphasize that the two processes are different in
12 scope, methods, values and concepts. Equally
13 important, both approaches, but particularly the
14 Cree assessment process, needs to be recognized
15 and respected as being different, equal and
16 separate in the EIS itself.

17 Aboriginal traditional knowledge and
18 an Aboriginal assessment based on the Cree world
19 view and values are completely different matters.
20 On the one hand, specifics specialized
21 environmental knowledge derived from and a part of
22 Aboriginal traditional knowledge can contribute to
23 the understanding the specific impacts of the
24 project together with sources of information and
25 knowledge derived from western technical science

1 leading to regulatory approval or rejection.

2 On the other hand, an assessment of
3 the impacts of the project based on the Cree world
4 view and values is a different and separate
5 process, altogether, since it does not conform to
6 the regulatory concepts and values like
7 significant adverse effects or valued ecosystem
8 components. But it's a reflection and a reaction
9 to the disturbance of a culture and a system that
10 has allowed the Cree to survive for many thousands
11 of years in their ancestral home land.

12 The Cree and their experience and
13 traditional knowledge also provided essential
14 historical and ecological information to Manitoba
15 Hydro that it would not otherwise have.

16 The Cree recognize the value of both
17 perspectives that arise from the Cree world view
18 and a science-based knowledge of the larger
19 Canadian society. We accept too that often,
20 science-based approaches to understanding and
21 relating to land and water are similar to some of
22 our own knowledge and understanding through our
23 Aboriginal traditional knowledge. We understand
24 that western science is able to use our
25 traditional knowledge of the physical environment

1 in the same manner that the non Aboriginal society
2 has selectively used parts of our Aboriginal
3 traditional knowledge since non aboriginals first
4 appeared on the shore of the Hudson Bay.

5 Because the Keeyask environmental
6 assessment process followed two tracks, it was
7 possible for the Keeyask Cree Nation to
8 participate in and plan the project within the
9 framework of how they understood the world. We
10 believe this provided an important contribution
11 and foundation for the project's sustainable
12 development focus.

13 Respectful relationships developed
14 between the Cree Nations and Manitoba Hydro to
15 oversee and shape the environmental assessment
16 through such vehicles as a partner's regulatory
17 and licensing committee, the use of environmental
18 impact statement coordinators, topic specific
19 working groups and environmental studies working
20 groups. This participation, including reviewing
21 and approving the filing of the environmental
22 impact statement, also influenced how the evidence
23 would be presented in the environmental impact
24 statement.

25 In their own environmental evaluation

1 reports, the Cree have shared their perspectives
2 about how past hydroelectric projects have
3 affected their communities and their desire to
4 restore harmony and balance with Aski and to
5 enhance their culture and tradition. Tataskweyak
6 Cree Nation and War Lake First Nation acting
7 together as a Cree Nation partners, York Factory
8 First Nation and Fox Lake Cree Nation all produce
9 their own separate environmental evaluation
10 reports, but all consistent with the beliefs and
11 values of the Cree world view as expressed in the
12 Keeyask Environmental Statement chapter 2.

13 The Tataskweyak Cree Nation and the
14 War Lake First Nation, the use of the other Mother
15 Earth ecosystem model, for example, worked with a
16 vision statement, a set of core beliefs, land use
17 planning objectives and the description of their
18 relationships with Aski. And the necessity to
19 adapt and to maintain harmony and balance within
20 their system if their culture is to survive.

21 For the Fox Lake Cree Nation, their
22 role in the project centred around the
23 documentation of their Aski Kiskentamowin which is
24 a product of the ideal of mino-pimatisiwin which
25 means harmony and balance of all of nature by

1 living within the spiritual values, wisdom,
2 beliefs and practices that will allow the Fox Lake
3 Cree Nation to maintain their culture.

4 For the York Factory First Nation, a
5 key focus of their involvement was the concept of
6 stewardship, or Aski Nanakacihtakewin, which means
7 to watch out for and to take care of the lands,
8 waters, wildlife, plants and people of the land as
9 expressed in planning the project and the
10 environmental impact statement. And of equal
11 importance, the ongoing role they will have in
12 implementing, monitoring and managing the project
13 including the use of Aboriginal traditional
14 knowledge.

15 The Keeyask Cree Nations know the
16 effects of past developments cannot be undone.
17 The way forward lies in enabling the river and the
18 land that has sustained the northern Cree for
19 thousands of years to do so again. After a long
20 deliberation, the Keeyask Cree Nations have
21 decided to support the project for the benefit of
22 present and future generations.

23 The Keeyask Cree Nation realizes that
24 like previous hydroelectric developments, the
25 project will have some major unavoidable effects.

1 Knowing this, they are nevertheless hopeful
2 because they believe that the adverse effects
3 agreement and the benefit, provisions in the joint
4 Keeyask development agreement will adequately
5 protect their culture by providing opportunities
6 to engage in the customs, practices and traditions
7 integral to their Cree cultural identity.

8 Throughout the process and because of
9 it, the Keeyask Cree Nations have changed from
10 people who are sidelined and ignored to people who
11 have found their voice and they had been able to
12 articulate their world view, values and culture,
13 and by doing so have strengthened their position
14 among Canada's first people and within Canada.
15 This is not a small thing and it is at the core of
16 a significant accomplishment of this partnership
17 and this environmental assessment.

18 This project will cause numerous and
19 widespread environmental and social effects, some
20 of which will have the potential to be
21 significant. However, using past experience,
22 Aboriginal traditional knowledge and leading
23 scientific and engineering techniques, the
24 partnership has mitigated, remediated or
25 compensated for these effects such that each of

1 the First Nations, as a partnership, has decided
2 that the project should proceed.

3 In voting to approve the joint Keeyask
4 development agreement, the Keeyask Cree Nations
5 expressed a hope, a hope based on careful
6 evaluation and having their respective adverse
7 effects agreement in place, that the project will
8 help restore harmony and balance in relationships
9 and their lives and that the project will provide
10 opportunities for current and future generations
11 while respecting and caring for Aski.

12 Thank you.

13 THE CHAIRMAN: Thank you, Mr. Keeper.

14 Ms. Cole?

15 MS. COLE: Good morning,
16 commissioners, elders, youth, partners, hearing
17 participants and others. I'll echo what Shawna
18 said earlier. I am very privileged and humbled to
19 be presenting today with Mr. Keeper. I respect
20 him immensely and have learned a great deal from
21 him throughout the Keeyask planning process.
22 Every time I meet with Joe, I learn about northern
23 history, Aboriginal culture and the Cree world
24 view.

25 With over 50 years of experience

1 working on issues of importance to northern First
2 Nations, Joe has been invaluable to the
3 partnership's work.

4 I have worked with Mr. Keeper and all
5 of the Keeyask Cree Nations since joining Manitoba
6 Hydro in 2005. Since that time, I have worked
7 with them on Keeyask in a variety of capacities,
8 but the one common thread has been working
9 together on environmental matters. As Mr. Keeper
10 has said, the Lower Nelson is not a stranger to
11 development. Development dates back to the early
12 1900s and the coming of the railroad. He is also
13 correct to say that hydro development in Northern
14 Manitoba has been extensive. There have been
15 large changes to river systems including the Lower
16 Nelson throughout a region the Keeyask Cree
17 Nations, our partners, call home.

18 In developing these earlier projects,
19 Manitoba Hydro used development practices of the
20 day, practices that would be, by no means,
21 considered acceptable today. Efforts to inform,
22 consult or involve local communities in the
23 process were far more limited than today and
24 informed by very different understandings of
25 Aboriginal rights and interests.

1 The end result; well, it was the
2 development of Hydro projects for which project
3 effects were not fully understood or appreciated,
4 both within communities and Manitoba Hydro.

5 This meant initial project mitigation
6 was inadequate and a lot of work had to be done
7 many years after projects were developed to
8 account for project effects.

9 As Mr. Keeper pointed out, it was only
10 after many years and the successful conclusion of
11 compensation agreements with each of the First
12 Nations in the region that a door opened for
13 discussions on any further Hydro developments.

14 While these agreements laid a foundation for
15 possible future relationships, they were not the
16 only factor. The impact of resource development
17 on Aboriginal people and the environment is now
18 better understood and appreciated as is the need
19 to consult with and involve those most affected by
20 developments, not only for legal reasons but
21 because it is the right thing to do. It results
22 in better projects socially and environmentally.

23 To be here today talking about
24 Keeyask, a project that has been developed in
25 partnership with four communities previously

1 affected by Hydro developments is quite
2 remarkable. And even more remarkable from my own
3 perspective is the will, the determination and the
4 commitment it has taken to make this work as
5 partners. It has not been easy, but the project
6 and the assessment are infinitely better as a
7 result of this collaboration.

8 Leading up to and throughout the
9 Keeyask process, policies, procedures,
10 understandings and attitudes within Manitoba Hydro
11 have changed and changed a lot. As you heard from
12 Shawna earlier, the Manitoba Hydro that negotiated
13 and concluded the Northern Flood Agreement about
14 20 years ago is not the same Hydro that negotiated
15 the Joint Keeyask Development Agreement or
16 participated in the project's environmental
17 assessment. This has been a collaborative
18 relationship that has resulted in the unique
19 Two-track approach to the environmental impact
20 statement and project assessment that Mr. Keeper
21 has described.

22 As you have heard, one track, lead by
23 the Cree Nations, evaluated the project based on
24 their Cree world view and 50 years of experience
25 with hydroelectric development.

1 These assessments are presented in the
2 Keeyask Cree Nation's environmental evaluation
3 reports and are included with our joint
4 environmental impact statement. They have been
5 given equal weight and recognition to technical
6 science.

7 The other track was lead by the
8 partnership including partner Cree nations and
9 this track assessed the effects of the project in
10 accordance with federal and provincial
11 requirements. This regulatory track included the
12 preparation of a standard environmental assessment
13 provided in the partnership's environmental impact
14 statement as the response to EIS guidelines and
15 supported by subject specific supporting volumes.

16 The regulatory track has been under
17 way for over a decade and has involved
18 collaboration between Manitoba Hydro and the Cree
19 partners from the beginning. Arrangements for
20 working together were negotiated early on through
21 a 2001 protocol agreement and were formalized in
22 the environmental and regulatory protocol included
23 in the joint Keeyask development agreement.

24 The protocol established committees
25 for collectively developing the assessment process

1 and for strategic decision-making among all of the
2 partners. It has been followed throughout the
3 environmental assessment process including the
4 formal regulatory approvals process. At all
5 stages, it has included review and comment by all
6 of the Keeyask Cree Nations and a review and
7 approved function for the Cree Nation Partners.
8 This means that the environmental impact statement
9 could not be filed until the Cree Nation Partners
10 agreed with its contents.

11 Through the Two-track approach, we
12 were able to assess the project based on both the
13 Cree world view and technical science. This does
14 not mean it resulted into solitudes. It was
15 instead the most important conversation we had
16 throughout the entire environmental assessment
17 allowing the influence of two streams and ways of
18 understanding the world to be present throughout
19 the process.

20 Sharing perspectives between the
21 western world view with a much different holistic
22 Cree world view was essential for our
23 collaboration. Over the 10 year period, the two
24 perspectives were considered, shared, understood
25 and incorporated into this environmental impact

1 statement in small and large ways indicative of a
2 respect and understanding of the contribution of
3 both.

4 The process has included intense
5 consultation, discussion and communication over a
6 period of many years. As partners, we have had
7 many many difficult conversations and have
8 challenged each other regularly to achieve the
9 most comprehensive environmental assessment
10 possible.

11 Throughout, we have worked hard to
12 maintain an environment of respect and trust and
13 this has allowed us to learn from each other
14 through open and honest discussion.

15 Involvement of our partners in the
16 regulatory assessment has helped to shape the
17 issues and concerns requiring examination, the
18 nature and extent of field studies and the content
19 of the full environmental impact statement filing.
20 Members have benefitted from jobs associated with
21 the technical field studies. There were also
22 community specific processes that developed over
23 time to allow for a one-on-one sharing of
24 knowledge and experience and to build our
25 collective understanding of the local environment

1 and possible project effects.

2 Our partners have provided valuable
3 insight and perspective into what the world was
4 like prior to hydroelectric development, what
5 changed with the development of previous projects
6 and current conditions in their home land. They
7 have also written sections of the regulatory
8 assessment including section 221 of the response
9 to EIS guidelines that presents an overview of the
10 Cree world view.

11 Most importantly, the Cree have used
12 their knowledge of the land and experience with
13 previous projects to influence and develop
14 measures to reduce the project's environmental
15 effects. They have substantially shaped project
16 plans and the overall environmental assessment
17 process. Their involvement and participation
18 resulted in modifying the design, size and
19 location of the project and helped in the
20 identification of measures to avoid, reduce and
21 mitigate adverse project environmental effects and
22 to enhance positive benefits.

23 As Shawna mentioned in an earlier
24 presentation, the Cree brought forth a very
25 symbolic change earlier in the process. The name

1 of the project was changed from Gull Rapids to
2 Keeyask, the name for gull. This change
3 represents how pivotal and influential their
4 participation would become.

5 At the insistence of our Cree
6 partners, the project offers the lowest reservoir
7 level option among the technically and
8 economically feasible options studied resulting in
9 the least amount of flooding and will operate
10 within a small one metre reservoir variation
11 range.

12 Our Cree partners also influenced
13 plans that were made for clearing the reservoir,
14 waterways management, ice monitoring, navigation,
15 hazard marking and the reclamation of disturbed
16 sites.

17 All of this does not mean unanimity of
18 either understanding or agreement on all things
19 about the project. In fact, there are many areas
20 where the world view collided and where there is
21 disagreement among and by individual citizens of
22 the four partner Cree Nations. Where there were
23 substantive differences in the assessment and
24 depending on the circumstances, we collectively
25 agreed that there would be further investigation,

1 due diligence monitoring and the implementation of
2 adaptive management so that mitigation can be
3 modified or enhanced as necessary.

4 Working collaboratively on
5 environmental matters will continue throughout
6 project construction and operation, allowing for
7 an ongoing sharing of knowledge and perspectives
8 as we develop Keeyask in the most sustainable way
9 possible.

10 Each of the Keeyask Cree Nations will
11 have a direct role in monitoring and follow-up
12 activities including implementing community
13 specific Aboriginal traditional knowledge
14 monitoring programs and working with Manitoba
15 Hydro on the implementation of technical
16 scientific monitoring programs.

17 We are currently working together to
18 determine the nature and scope of the individual
19 community-based monitoring programs. These
20 programs will ensure, to each community's
21 satisfaction, environmental protection above and
22 beyond regulatory compliance and will be
23 consistent with each community's own values, needs
24 and relationships to Aski.

25 Together we will review and discuss

1 project outcomes and determine whether adaptive
2 management measures are required. Our partners
3 will also conduct appropriate activities at major
4 project milestones including rituals and
5 ceremonies to show respect and give thanks to
6 Aski.

7 To conclude and summarize, working
8 within the Keeyask Hydropower Limited Partnership,
9 Manitoba Hydro and the Keeyask Cree Nations have
10 undertaken the Keeyask project and planned for it
11 using technical science, the Cree world view and
12 Aboriginal traditional knowledge along with
13 information gained through extensive public and
14 community involvement and meetings with
15 government.

16 In what I'm guessing is likely a first
17 in Canada, as a commission and as hearing
18 participants, you have been presented with two
19 different assessments undertaken based on
20 differing world views. And you will have the
21 opportunity to ask each of us questions about the
22 outcomes and findings of these two processes.
23 After hearing about the project description agreed
24 to among the partners, you will hear from the
25 partnership about the regulatory assessment track.

1 We will present the overall approach for assessing
2 effects followed by a detailed look at the
3 findings for each aspect of the environment
4 considered: Physical, aquatic, terrestrial, and
5 socio-economic. You will then hear directly from
6 the Keeyask Cree Nations about their respective
7 evaluation processes and the conclusions they have
8 reached as communities. Together, we will
9 conclude by talking about how we will continue to
10 work together as partners on environmental matters
11 throughout the life of the project.

12 There is no doubt that each of these
13 assessment processes is different. The
14 partnership's regulatory assessment of the project
15 is founded on a decade of study and collaboration
16 based on standard environmental assessment
17 practices consistent with guidelines issued by
18 regulators and both federal and provincial
19 legislation.

20 The Cree environmental evaluation
21 reports reflect the perspectives, concerns and
22 opinions of each community based on their own
23 world view, history and experiences. The two
24 processes have used different methods, and in some
25 cases, made different findings about predicted

1 effects.

2 In it's end however, and most
3 importantly, both processes have arrived at the
4 same conclusion, that the project should proceed
5 based on its final design including the extensive
6 suite of enhancement and mitigation measures.

7 We hope this presentation has provided
8 the Commission and others with a useful snapshot
9 in understanding how we work together to produce
10 the complimentary assessments included within the
11 Keyask Environmental Assessment. Thank you.

12 THE CHAIRMAN: Thank you, Ms. Cole.
13 Ms. Pachal?

14 MS. PACHAL: That completes this
15 presentation.

16 THE CHAIRMAN: Thank you very much.
17 We will now switch teams and bring up Mr. St.
18 Laurent and others?

19 MS. PACHAL: Correct. It will
20 probably take about five minutes to get everybody
21 organized.

22 THE CHAIRMAN: All right. We'll come
23 back in five minutes then.

24 MS. PACHAL: Thank you.

25 A little change in plans. We will

1 take the morning break right now.

2 (Proceedings recessed at 10:33 a.m.
3 and reconvened at 10:45 a.m.)

4 THE CHAIRMAN: We will reconvene.

5 Before we turn it over to the new panel, two items
6 of business first, Ms. Pachal.

7 MS. PACHAL: Thank you, Mr. Chair. I
8 just wanted to mention yesterday when the Keeyask
9 Hydroelectric Partnership panel was up, we were
10 asked a question by Mr. Madden about the
11 \$140 million in process funds that have been paid
12 to date to provide resources to the communities.
13 And he asked me if that \$140 million just included
14 the KCN and I answered yes. My staff, as they
15 often do most days, corrected me and reminded me
16 that the \$140 million contained in that, includes
17 our four Keeyask Cree Nation partners, MNF,
18 Nisichawayasihk Cree Nation and Shamattawa. Thank
19 you.

20 THE CHAIRMAN: The other matter,
21 another matter arose earlier this morning and it
22 was discussed further during the break, and that
23 is the fact that some people -- many people
24 noticed that we weren't swearing witnesses in. It
25 has been a long standing practice of the

1 Commission to do that. Partly a deliberate
2 decision, partly inadvertently. I didn't do it.
3 Now after some discussion -- and I think we won't
4 go into any great discussion today whether or not
5 we should do it. We may reconsider our practice
6 guidelines after these hearings are concluded for
7 future hearing proceedings, but for the remainder
8 of these proceedings on Keeyask we will be
9 swearing the witnesses in. Those who were on
10 panels yesterday and the day before, will be up at
11 future dates and will get sworn in at that time.
12 We will recommence the practice of swearing in
13 witnesses right now. So, Madam secretary.

14 MS. JOHNSON: Could you please state
15 your names for the record?

16 THE CHAIRMAN: Could I just interrupt
17 and say that this applies to anybody who is giving
18 evidence. So that's basically anybody who is at
19 the front table. If anybody from the back table
20 comes forwards and starts speaking into a mic,
21 they should be sworn in. If they are just
22 whispering in your ear, they don't need to be.

23 MR. SCHICK: Glen Shick.

24 MR. PANTEL: Philip Pantel.

25 MR. ST. LAURENT: Marc St. Laurent.

1 MR. MALENCHAK: Jerry Malenchak.

2 MS. NOTHOVER: Carlyne Northover.

3 MS. JOHNSON: Okay. Ms. Northover and
4 gentlemen, do you swear or affirm that the
5 evidence which you will give at this hearing will
6 be the truth? We need to hear it.

7 MR. ST. LAURENT: Yes, yes, yes.

8 (Project Description Panel Sworn in)

9 THE CHAIRMAN: Thank you. You may
10 proceed now.

11 MR. ST. LAURENT: Good morning
12 commissioners and hearing participants. I'm using
13 a lapel mic, can you hear me now?

14 Good morning commissioners, hearing
15 participants and members of the public. So far
16 you have heard about the Keeyask Hydropower
17 Limited Partnership and the two track approach to
18 undertaking the environmental assessment for the
19 Keeyask Generation project.

20 It is now my pleasure to provide a
21 description of the project which forms the basis
22 of the environmental assessment. I would like to
23 start by introducing you to the members of the
24 project description panel. My name is Marc St.
25 Laurent and I'm a hydropower planning engineer at

1 Manitoba Hydro. I have been working at Keeyask
2 since I joined Manitoba Hydro in 1999, first as a
3 hydro technical engineer carrying out hydraulic
4 design, water group studies for the Keeyask
5 project.

6 I spent four years coordinating
7 physical environment studies for Keeyask, and
8 since 2009 I have been the lead planning engineer
9 for Keeyask leading the stage 4 preliminary
10 engineering studies.

11 Glen Shick, to my far left, is the
12 manager of Keeyask engineering and construction
13 department. He is responsible for the final
14 design and construction management of the Keeyask
15 generating station. He has been working on the
16 Keeyask project since 2007. Glen started with
17 hydro in 1991 and worked primarily in construction
18 and project management in various areas of the
19 corporation, including nine years of civil
20 projects and maintenance of the lower Nelson
21 generating stations.

22 Dr. Jarrod Malenchak to my right is a
23 hydro technical engineer at Manitoba Hydro,
24 specializing in hydraulic design, hydraulic
25 modelling, river ice engineering studies. Jarrod

1 has been working on the Keeyask project since 2009
2 with the preliminary engineering and physical
3 environment teams. He is currently a Hydro
4 technical design lead for the project.

5 Carolyne Northover to my far right is
6 a senior environmental specialist in Manitoba
7 Hydro's environmental licensing and protection
8 department. She has 15 years of experience with
9 environmental protection initiatives at Hydro and
10 lead the team that developed environmental
11 protection plans for the Keeyask project.

12 And Phil Pantel to my left is a senior
13 geo-technical engineering consultant with Hatch
14 Limited, specializing in the design of earth
15 filled structures. Philip has been working on
16 Keeyask since 2002, first on the stage 4
17 preliminary engineering studies and is currently
18 the geo-technical design lead for the final
19 design.

20 This presentation will provide the
21 location of the project. It will provide an
22 overview of the project, as well as an overview of
23 the Manitoba Hydro system. It will provide a
24 description of the project components, land
25 requirements, planning phase, construction phase

1 as well as the operation phase.

2 If approved, the Keeyask generation
3 project will be located on the lower Nelson River
4 in Northern Manitoba. It will be 725 kilometres
5 northeast of Winnipeg, and 180 kilometres
6 northeast of Thompson. The project will be
7 located in the boreal forest region of the
8 Canadian Shield entirely on Provincial Crown land.
9 The project will be located within the Split Lake
10 resource management area, which is shown in the
11 brown area on the map, and it stretches a large
12 area, upstream -- upstream of the Kelsey
13 Generating Station, up the Burntwood River towards
14 Thompson, north, north of the Churchill River and
15 west as far downstream as the Limestone Generating
16 Station. The map also shows the Fox Lake resource
17 management area in orange just to the east of the
18 Split Lake resource management area, as well as
19 the York Factory resource management area along
20 the Hudson's Bay, as well as the portion of the
21 area just south of Split Lake. The map also shows
22 the War Lake traditional use area which is located
23 south of the Keeyask project within the Split Lake
24 resource management area. Keeyask will be located
25 at Gull Rapids which is shown in the middle of the

1 map on the lower Nelson River. It will be
2 downstream of Split Lake, off to the left, as well
3 as the Kelsey station. It will be upstream of
4 Manitoba Hydro's three largest generating
5 stations; the Kettle Station, Long Spruce and
6 Limestone. It will be 60 kilometres northeast of
7 Split Lake and 31 kilometres west of Gillam. It
8 will be four kilometres upstream of Stephens Lake,
9 which is the reservoir for the Kettle generating
10 station.

11 The north access road will link the
12 project to the north to Provincial road 280, and
13 the south access road will link the station to the
14 town of Gillam south of Stephens Lake.

15 This slide shows an air photo of Gull
16 Rapids where the generating station will be
17 located. A number of slides throughout this
18 presentation will show Gull Rapids and I will be
19 referring to the different channels frequently.

20 Gull Rapids is a large set of rapids
21 that are spread out over multiple channels. There
22 are three main channels in the rapids; the largest
23 channel is the south channel which conveys about
24 80 per cent of the river's flow. There is also
25 the middle channel, as well as the small north

1 channel. There also is a small crossover channel
2 that connects the middle channel and brings water
3 into the south channel.

4 There is also three large islands in
5 the middle of the rapids, and the rapids will have
6 a total length of 3.7 kilometres from the base of
7 the rapids to the top of the rapids, and will drop
8 an elevation of 12 metres down the rapids. Water
9 flows through the rapids from left to right.

10 The Nelson River upstream of Gull
11 rapids is quite large. It will be one kilometre
12 in width, and just to put that in perspective
13 that's ten times the width of the Red River here
14 in Winnipeg.

15 Immediately downstream of Gull Rapids
16 is Stephens Lake. This photo is showing the short
17 reach between Gull Rapids and Stephens Lake. And
18 at the far bottom is one of the photos of Gull
19 Rapids showing how the rapids are very much spread
20 out.

21 Keeyask has undergone decades of
22 planning resulting in a carefully and well thought
23 out project. Manitoba Hydro and Tataskweyak Cree
24 Nation have worked together for over 20 years to
25 plans this project to avoid, reduce and mitigate

1 project impacts and to address concerns raised
2 about the project.

3 War Lake First Nation, Fox Lake Cree
4 Nation and York Factory First Nation have also
5 worked with Manitoba Hydro for over ten years to
6 shape the project.

7 Keeyask will be a relatively large
8 station with a low head design and a high
9 discharge capacity. It will have a rate of
10 capacity of 695 megawatts which will add about 12
11 per cent to Manitoba Hydro's system capacity. It
12 will generate 4,400 gigawatt hours of energy each
13 year on average, which is enough power to supply
14 about 400,000 homes in Manitoba.

15 Subject to regulatory approval,
16 construction will start in the summer of 2014 and
17 take about eight and a half years, finishing in
18 2022. The project will create 4,225 years of
19 employment at Keeyask. A low head project was
20 selected instead of a high head project to
21 minimize flooding and environmental impacts
22 resulting in a project with less generating
23 capacity.

24 The Keeyask project will produce
25 renewable energy, hydroelectric energy which will

1 be sold to Manitoba Hydro and integrated into its
2 electric system for use in Manitoba and export
3 markets.

4 This slide shows the generating
5 capacity for each generating stations in Manitoba.
6 The height of each bar represents the generation
7 capacity in megawatts. If constructed, Keeyask
8 will be the fourth largest station in Manitoba.
9 Only Long Spruce, Kettle and Limestone would be
10 larger. And it would be about three and a half
11 times larger than the Wuskwatim station which was
12 recently completed.

13 I will now move on to provide a
14 description of the project components and the land
15 requirements. This rendering shows the lay out of
16 the principal structures at Keeyask, looking north
17 with the river flowing from left to right. The
18 powerhouse is located on the north side of the
19 river and is located about one mile away from the
20 spillway, separated by the central dam. There
21 will also be short dams on the north side of the
22 power house as well as to the south of the
23 spillway to the south side of the river.

24 Keeyask will be constructed in a very
25 flat area, so it requires extensive dyking, about

1 23 kilometres in total. Portions of the dyke on
2 the south side, as well as the north side, are
3 shown on this rendering. There is a transmission
4 tower spur downstream of the powerhouse which will
5 have transmission towers and transmission lines
6 south, to the south side of the river.

7 The rendering also illustrates that a
8 portion of the south channel would be dewatered
9 following construction because the spillway would
10 be built part ways up the rapids. The plan is to
11 actually enhance this area so it won't look
12 exactly as shown on this rendering.

13 Provincial road 280 will be rerouted
14 across the Keeyask Generating station and we use
15 the north access road, shown at the top, as well
16 as the south access road shown at the bottom of
17 this rendering.

18 I will now show you a 3D fly through
19 of the Keeyask Generating Station. So this is a
20 view of the project looking upstream towards the
21 reservoir. And we are moving in towards the
22 powerhouse. The powerhouse right in the middle is
23 the building that will contain the turbines and
24 generating equipment that will convert the water
25 to power, into hydroelectric energy. To the left

1 here is the transmission tower spur, that's got
2 the transmission lines that bring to the south
3 side of the river. And we are just flying along
4 the central dam on the right, and coming up on the
5 spillway. So this is showing the spillway when it
6 wasn't actually being used. There is no water
7 flowing through the spillway, and there would
8 actually be a large pool of water downstream from
9 the spillway, and that will be connected to
10 Stephens Lake with a small little channel that is
11 shown just downstream of that pool. You can see a
12 remnant of the spillway cofferdam beside the
13 spillway, that would be left in place. And again
14 here we have a good view of the dewatered area of
15 the south channel. As I said, there is plans to
16 enhance that area.

17 We are now moving over the reservoir
18 and getting a nice view downstream. We can see
19 Stephens Lake off in the distance, as well as the
20 short river reach between the Kettle station and
21 Stephens Lake just downstream.

22 And moving over to the north side of
23 the reservoir, there is a good view of the north
24 dyke which contains the reservoir. And just
25 beside the dyke is the north access road. And at

1 the bottom of the screen is a -- a small switching
2 station which will be used first for construction
3 power but will be left in place to provide offsite
4 power to Keeyask.

5 Now we are just moving along the north
6 access road and the road loops around as it goes
7 over the powerhouse and continues across principal
8 structures.

9 The powerhouse complex contains seven
10 large turbine generators, and the control
11 equipment that will be used to generate the power
12 using the flow of water. It will operate with a
13 head of 18 metres or 59 feet, which is the amount
14 that the water drops from upstream, on the
15 upstream side of the powerhouse through the dam
16 and downstream through the powerhouse. The
17 powerhouse will be constructed so that it will be
18 able to convey up to 4,000 cubic metres of water
19 each and every second. The powerhouse is 250
20 metres wide, and Provincial road 280 will pass
21 along the powerhouse in behind the structure.

22 This cross section shows how the river
23 water flows through the powerhouse to generate
24 power. Water flows from left to right. The water
25 will flow out of the reservoir, through the

1 intake, and up to the turbines. The flow of the
2 water will actually turn the turbines, which then
3 turns the generator equipment inside the
4 powerhouse, which then produces power and is
5 transmitted out of the powerhouse. The water then
6 moves down past the turbines, down through the
7 draft tube and into the tailrace area where the
8 water then continues moving on downstream.

9 The turbines are going to be a fixed
10 blade vertical propeller type, and there is a
11 photo shown at the top of what a turbine like that
12 looks like. And it will be a relatively large
13 turbine. It will have a diameter of 8.85 metres
14 or 29 feet, which represents the distance across
15 from left to right of the turbine. It will rotate
16 at a speed of 65.5 revolutions per minute, which
17 is roughly one revolution each and every second.

18 Downstream fish passage will be
19 achieved through the powerhouse, so the turbines
20 are being designed to minimize injury and
21 mortality to fish.

22 The spillway is a discharge structure
23 that is used when the flows on the Nelson River
24 are high and it exceeds the discharge capacity of
25 the powerhouse. It is a concrete overflow

1 structure that includes seven bays with motorized
2 vertical lift gates. So each gate will operate
3 independently. And the number of gates and the
4 height those gates will be raised will depend on
5 the amount of excess water that needs to pass down
6 the river. It also provides an overflow,
7 discharge capacity of actually 9,960 cubic metres
8 per second -- it is a typo on the slide -- at the
9 reservoir supply level.

10 Together the capacity of the
11 powerhouse and the spillway are designed to safely
12 pass the probable maximum flood rate, which is a
13 flood that is 12,700 cubic metres per second,
14 which is about nearly twice the size as the
15 largest flood on record, and has a return period
16 of less than one in ten thousand year flood, which
17 is extremely unlikely to occur.

18 The length of the spillway is 120
19 metres. And again, Provincial road 280 will be
20 rerouted behind the spillway, over top. The
21 spillway also provides an important role during
22 construction as it acts as a diversion channel
23 during construction.

24 As I mentioned earlier, the project
25 will have three dams, the north dam, north of the

1 powerhouse will be at a length of 100 metres and a
2 maximum height of 25 metres. The central dam will
3 have a height, maximum height of 28 metres over a
4 distance of 1600 metres. And the south dam, south
5 of the spillway will have a maximum height of 22
6 metres and a length of 565 metres.

7 The earth dams will generally be
8 founded on bedrock and will be designed so that
9 water does not seep under them.

10 The crest or top of the dams
11 themselves will be between 3 and 3.6 metres higher
12 than the reservoir level upstream of the dam.
13 That is about 10 to 12 feet higher than the water
14 level.

15 As mentioned earlier, Keeyask will be
16 constructed in a very flat area, so it requires
17 extensive dyking. This map here shows the full
18 extent of those dykes. There will be 23
19 kilometres of dykes located along the north side
20 of the reservoir, as well as the south side of the
21 reservoir, in order to contain it. The crest or
22 the top of the dykes will be between 1.8 and 4
23 metres higher than the reservoir level, or between
24 6 and 13 feet. The dykes will have a maximum
25 height of 20 metres or 66 feet. A roadway will be

1 constructed on top of the dykes and between the
2 dyke sections to allow for inspections and
3 maintenance to occur.

4 The dykes will be founded on mineral
5 soils, and the design of the dykes takes into
6 account permafrost soils and the melting of frozen
7 foundation soils.

8 The project will have a reservoir with
9 a total area of 93 square kilometres as shown on
10 the map at the top, with the water flowing from
11 left to right, the outlet to Split Lake is on the
12 left and the inlet of Stephens Lake is on the
13 right.

14 Within the reservoir 48 square
15 kilometres will be existing waterways which is
16 shown in the light blue, so that's existing today.
17 And it will contain 45 square kilometres of newly
18 flooded land, which is shown in the dark blue.

19 The reservoir is predicted to expand by about 7 to
20 8 square kilometres during the first 30 years
21 after reservoir impoundment due to the erosion of
22 some mineral shorelines and the disintegration of
23 peat lands. The bottom figure shows how the water
24 level drops along this river reach. The dark
25 brown colour represents the elevation of the river

1 channel bed or the bottom of the river. And the
2 light blue shows how the water level drops from
3 Split Lake to Stephens Lake. And we can see that
4 the large water will drop at Gull Rapids near the
5 dam.

6 This also shows how the water levels
7 will increase once Keeyask is constructed. And it
8 shows that with the dark blue colour. So once
9 constructed, you can see that Gull Rapids will
10 essentially be inundated at Gull Lake, the water
11 level will rise 7 metres or 23 feet. And as we
12 move further and further upstream the water level
13 rise gets smaller and smaller, up until the point
14 just downstream of Clark Lake where there is no
15 back water effect as a result of the project, and
16 water levels are not expected to rise. And we
17 call that upstream location, the upstream boundary
18 of hydraulic influence. In fact, this is a
19 fundamental design feature of the project, that it
20 be designed such that it does not impact the
21 waters at this level upstream on Split Lake.
22 Downstream of the project there will be a small
23 water level gradient, and water velocities will be
24 impacted in a short section.

25 The project will require temporary and

1 permanent infrastructure to support the
2 construction and operation phases. This will
3 include roads and borrow sources, construction
4 camp and work areas, safety and security
5 facilities, as well as communications towers. It
6 also requires explosive magazines, a boat launch,
7 cofferdams and rock groins, waterways and public
8 safety measures, as well as an ice boom and safety
9 booms.

10 The project will also require some
11 permanent infrastructure. Some of the borrow
12 areas will be permanent as they will be used
13 during the operation phase. The roads to the
14 north, the north access road and south access road
15 will be permanent. There will be a communications
16 tower on the roof of the powerhouse, as well as
17 excavated material placement areas, which I will
18 be describing late on. It also requires a
19 transmission tower spur, some cofferdams and
20 groins will be permanent as they will be left in
21 place and incorporated into the principal
22 structures. There will be safety and security
23 facilities, as well as barge landings, boat
24 launches and a portage.

25 The infrastructure prior to this

1 project will be used to construct and operate the
2 Keeyask Generation Project. One project is the
3 Keeyask Infrastructure Project, which is owned by
4 the Partnership, has received licences and
5 construction is underway. The scope of this
6 project includes a start up camp, north access
7 road, phase 1 main camp, contractor work areas,
8 potable water supply, and a wastewater treatment
9 facility. So operation of these components is
10 part of the Keeyask Generation Project and has
11 been assessed.

12 The Keeyask Transmission Project is
13 another project that will develop construction
14 power lines and substations, generation outlet
15 transmission lines and a switching station. The
16 power lines in the substations will provide power
17 for construction and it will transmit power from
18 Keeyask during the operation phase. This project
19 is currently going in a concurrent regulatory
20 review, and licences have not been granted yet.

21 The project will have a footprint of
22 140 square kilometres as shown on this map with
23 the green colour. The footprint includes all of
24 the land that will be required to construct and
25 operate the project. The project will be located

1 entirely on Crown lands, and the Partnership plans
2 to purchase the lands required for the project.
3 There is no privately owned property within the
4 project footprint. And Federally designated First
5 Nation reserve lands will not be imposed upon by
6 the project's principal structures, reservoir and
7 infrastructure. There are no existing or pending
8 Treaty Land Entitlement selections at the Keeyask
9 site, as it is protected from being selected for a
10 Treaty Land Entitlement.

11 On behalf of the partnership, Manitoba
12 Hydro will be operating the Keeyask project as
13 part of its integrated power system. So for that
14 reason, and to help explain how Keeyask will
15 operate, an overview of the Manitoba Hydro
16 integrated system is provided.

17 Manitoba is very fortunate because it
18 is located at the downstream end of two large
19 drainage basins. The Nelson River drainage basin,
20 shown in blue, drains a large area from Alberta,
21 parts of Saskatchewan, a large portion of
22 Manitoba, Northwestern Ontario, as well as a
23 portion of some northern states. All of the
24 rivers that flow in this river basin flow towards
25 Lake Winnipeg, before that water flows down the

1 Nelson River and into the Hudson Bay.

2 The Churchill River basin is another
3 large basin which is shown in green, and it lies
4 to the north of the Nelson River basin. Water
5 from that basin flows towards Manitoba into
6 Southern Indian Lake, where along the Burntwood
7 River it is diverted into the Nelson River basin
8 where the water is then used to generate
9 additional power. Manitoba Hydro's integrated
10 power system will have a total installed capacity
11 of 5,700 megawatts, which includes hydro, thermal,
12 wind generation. It includes 15 hydroelectric
13 generating stations.

14 The lower Nelson generating stations,
15 the Kettle, Long Spruce and Limestone stations,
16 contribute 70 per cent of the system generation
17 capacity. Lake Winnipeg is the largest reservoir
18 which provides about 50 per cent of the system
19 storage. Lake Winnipeg Regulation project
20 regulates outflow seasonally to meet energy
21 demands. Southern Indian Lake also stores water
22 over seasons. The Churchill River Diversion
23 diverts water into the Nelson River to increase
24 the hydropower production on that part of the
25 river.

1 High voltage, direct current lines,
2 Bipoles I and II, shown in the green lines, in the
3 middle of the box, transmit power from the lower
4 Nelson plants to southern Manitoba. Bipole III
5 received regulatory approval for construction, and
6 that line is shown in the red towards the west
7 side of the province.

8 There are transmission lines
9 interconnected to Saskatchewan, Ontario and the
10 United States which enable power to be imported
11 and exported. Keeyask will add about 12 per cent
12 generation capacity to the system. As I said
13 before, Manitoba Hydro will operate Keeyask on
14 behalf of the Partnership. Keeyask will operate
15 as part of Manitoba Hydro's integrated power
16 system within constraints of licences and
17 approvals granted for each component, including
18 the Lake Winnipeg Regulation and the Churchill
19 River Diversion projects.

20 This chart shows how the demand for
21 energy in Manitoba varies throughout the year. So
22 it shows that because of our climate, the peak
23 energy demand occurs in the winter months, and
24 there is less energy demand during the summer
25 months, as well as spring and fall. This blue

1 curve shows that most of the water flowing from
2 the basins into the system in the spring and
3 summer, occurs during the spring and summertime
4 after the snow melt period. The Lake Winnipeg
5 Regulation, Churchill River Diversion and Grand
6 Rapids store water in the summer so that it can be
7 released at other times of the year so it can
8 produce more energy when it is required.

9 This chart illustrates how the energy
10 demand also varies throughout the day and the
11 week. The red curves on the very top illustrate
12 how the energy is greatest during the day, that's
13 when people are awake, busy using power; and at
14 night the lights are off, and people are not using
15 as much power. We refer to this top portion where
16 the energy demand varies quite a bit during the
17 day and the night as the peaking load. Through
18 the week there is also a certain amount of power
19 that's required continuously and doesn't change
20 day or night. We refer to the energy in the
21 bottom of this demand profile as the base load or
22 constant energy demand.

23 I now move on to the project
24 planning phase of the projects. Manitoba Hydro
25 uses a five stage planning process for its

1 hydroelectric generating stations. The planning
2 process uses a triple bottom line approach that
3 considers, environmental, economic and social
4 responsibility factors of the projects. The chart
5 illustrates the different planning stages where
6 each bar represents a different stage. The height
7 of each bar represents the effort expended in that
8 stage of planning, and the level of efforts
9 generally increases with each subsequent stage.
10 With each stage there is an increasing model of
11 project definition and a decreasing uncertainty
12 about the project. Each of these bars has
13 different colours which represents the relative
14 effort for engineering, environmental and
15 community participation.

16 The first stage is stage one
17 inventory, which is very high level studies that
18 are undertaken to identify potential sites with
19 very little or no site investigations. The stage
20 2 feasibility studies aim to confirm if a
21 development is feasible or not, and it is
22 mostly -- most of the effort is engineering.
23 Stage 3 are concept studies which aims to
24 recommend a single preferred alternative to be
25 carried out or to be carried to the next phase of

1 planning. Stage 4, preliminary engineering, aims
2 to do sufficient engineering, environmental and
3 community participation to reduce uncertainty in
4 costs so that a decision regarding commitment can
5 be made. It also develops sufficient information
6 for environmental assessment, regulatory licensing
7 as well as a design of mitigation measures. Stage
8 5 is the final design and construction phase.
9 This is the phase where detailed engineering
10 design is undertaken to develop all of the
11 drawings and put contracts in place so that the
12 project can be constructed.

13 As explained using the cross section
14 of the powerhouse earlier in the presentation,
15 hydroelectric power generation requires flowing
16 water and head or water fall. This is a schematic
17 showing the northern system with the Nelson River
18 in the middle of the schematic, Lake Winnipeg at
19 the top or at the left, and Hudson's Bay to the
20 right. It shows that along the Nelson River from
21 Lake Winnipeg the water level drops a total 217.6
22 metres. Over this river reach, Manitoba Hydro has
23 developed dams at Jenpeg, Kelsey, Kettle, Long
24 Spruce and Limestone. Upstream of Kettle and
25 downstream of Kelsey, is where the Churchill River

1 Diversion enters and brings water into Split Lake.
2 The white bands along this reach are potential
3 sites that are identified for future potential
4 development. There is 27 metres of undeveloped
5 head between the Kelsey station, as well as the
6 Kettle generating station.

7 So again here is our map showing the
8 area between Split Lake upstream, and Stephens
9 Lake downstream, where the water falls about 27
10 metres over a distance of 55 kilometres. Within
11 that reach, about 12 metres of that 27 metres of
12 head is located at Gull Rapids, which is the
13 largest set of rapids in that reach. There is
14 also additional head at Birthday Rapids further
15 upstream, Long Rapids, which is just downstream of
16 Clark Lake as well as further upstream. Based on
17 this water system profile and the topography, the
18 river reach could be developed in different ways.
19 So since the 1950s, Canada, Manitoba, and Manitoba
20 Hydro have studied options to develop hydro
21 generating stations on this reach of the river.
22 Potential sites were first identified as far back
23 as the early 1900s.

24 Since the early 1990s Manitoba Hydro
25 has been working closely with Tataskweyak Cree

1 Nation through a joint planning process. During
2 the planning process several alternatives were
3 considered to develop this river reach.
4 Alternative axes were considered to develop this
5 reach. An axis is a location where the
6 powerhouse, the spillway and the dams would be
7 constructed across the river for that station.

8 So the green lines at Gull Rapids
9 illustrate the five alternative axes at that
10 location for a dam at Gull Rapids, and the blue
11 lines represent nine different alternative axes
12 for a generating station at Birthday Rapids.

13 So this slide will illustrate how
14 Manitoba Hydro's five stage planning process was
15 applied to the Keeyask project for the different
16 axes that I had just shown on the previous slide.
17 As I indicated, there are five different axes at
18 Keeyask and nine different axes at Birthday.
19 Although all of those axes are listed along the
20 left side of this chart, and time runs across the
21 top showing the different years of planning.

22 Stage 1 inventory occurred back in the
23 1960s, and for these studies there was one axis
24 considered for Keeyask as well as one axis at
25 Birthday Rapids.

1 The stage 2 feasibility studies were
2 undertaken in the 1970s, as well as the 1980s and
3 1990s. During these studies there were ten
4 different axes considered.

5 The stage three concept studies were
6 carried out between 1999 and 2002, and these
7 studies only considered two axes for Keeyask. And
8 the outcome of these studies is a selected
9 preferred axis to be carried to the next phase.

10 The stage four preliminary engineering
11 studies started, and those aimed to develop
12 sufficient information for the environmental
13 assessment which was ongoing at the same time.
14 Regulatory licensing, as well as a Joint Keeyask
15 Development Agreement, adverse effects agreements,
16 as well as the design of the mitigation measures
17 for the project. These studies were carried out
18 on one preferred axis only.

19 Stage five, final design and
20 construction started recently after that.

21 This chart also shows that Manitoba
22 Hydro and Tataskweyak Cree Nation started a joint
23 planning process in 1992. In around the same time
24 there were also meetings held with York Factory
25 First Nation to discuss concerns about the

1 project. War Lake First Nation and Fox Lake First
2 Nation became involved in 2001.

3 This next series of slides shows the
4 four main development options that were studied to
5 develop the potential of this river reach. The
6 first option was the development of a single high
7 head site at Gull Rapids. This one large dam
8 would develop the full potential of the river up
9 to Split Lake. The full capacity would be
10 1,150 megawatts, and as a result, would flood 183
11 square kilometres, including flooded land on Split
12 Lake.

13 Option two is an intermediate head
14 single site development, again at Gull Rapids.
15 This option was studied in order to determine how
16 much the reservoir level needed to be lowered in
17 order to not impact the water level on Split Lake,
18 as well as to determine how much less energy would
19 be produced and how much cost the project would
20 have. This project would flood 87 square
21 kilometres, and generate 900 megawatts. So
22 250 megawatts less than the high head plant.

23 Option three was the development of
24 two low head sites; one at Gull Rapids and one at
25 Birthday Rapids. Together these two would develop

1 the full potential of the river reach, so it would
2 have the same generation capacity as a single
3 large dam, but the two plants would flood less
4 land and have less environmental effects. They
5 would flood 106 square kilometres, including some
6 flooding on Split Lake.

7 And the fourth option is really the
8 current project or the preferred option with a
9 single low head site at Gull Rapids. As I said,
10 it would flood 45 square kilometres with no
11 flooding on Split Lake, and a capacity of
12 695 megawatts. So this slide is just a recap of
13 the four different options, showing how the
14 flooded area varies between the different
15 projects. In 1996 the high head option was
16 eliminated because of concerns over environmental
17 effects. In 1999 Tataskweyak Cree Nation and
18 Manitoba Hydro decided together to pursue a single
19 low head development at Gull Rapids which would
20 have the least amount of flooding, as well as the
21 least environmental effects. The result is a
22 project that has the least power production of
23 these options. In 2002, an axis with a full
24 supply level of 159 was selected as the preferred
25 option.

1 This map illustrates the five
2 different axes that were considered at Gull Rapids
3 for developing a station there. The first two
4 axes would have a powerhouse and a spillway that
5 would be constructed downstream of Gull Rapids
6 into Stephens Lake.

7 The third axis has the spillway and
8 powerhouse a little bit further upstream but still
9 downstream of Gull Rapids.

10 The fourth option has the powerhouse
11 located along the north side of the station, of
12 the river, and this is the preferred option, as
13 well as the powerhouse located halfway up the
14 south channel.

15 And then the fifth option is similar
16 with the powerhouse at the north side of the
17 river, but with the powerhouse or with the
18 spillway located further upstream in the south
19 channel.

20 So these different axes were
21 considered. And the axis four was selected
22 because it has the least capital cost estimate.
23 It also has the least construction risk, as there
24 are a large number of small cofferdams required
25 for the project. It will have the best material

1 transport logistics, and will actually have a
2 shorter construction schedule, about one year
3 earlier than axis three, which was the next
4 preferred option. It also has the fewer adverse
5 effects and provides more potential for
6 environmental mitigation.

7 So during the planning and design
8 phase of the project, several project features
9 were optimized. And reservoir level is one
10 example that I will describe in this slide.
11 During the project planning phase, a range of
12 reservoir levels were considered, including levels
13 lower than the 159 reservoir level in the
14 preferred option. It was determined that the
15 reservoir levels below 158 required extensive
16 channel excavation upstream of the powerhouse, so
17 in this north channel where the island is in the
18 north channel, and that's required so a stable ice
19 cover forms upstream of the powerhouse. A stable
20 ice cover is very important upstream of the
21 powerhouse so that ice does not accumulate at the
22 powerhouse affecting its ability to generate
23 effectively plugging up the powerhouse with ice.

24 The additional channel excavation
25 upstream of the powerhouse results in a more

1 expensive project with less generation capacity
2 because of the lower head.

3 In 2009 the Joint Keeyask Development
4 Agreement established fundamental features,
5 fundamental construction and operating features of
6 the project that are of fundamental importance to
7 Tataskweyak Cree Nation or York Factory First
8 Nation, and cannot be altered without their
9 consent.

10 First is that the north and south
11 access roads must be routed within defined
12 corridors that are included in the JKDA. The
13 powerhouse must be located on the north channel
14 and a spillway in the south channel. The main
15 construction camp must be located on the north
16 side of the Nelson River. There cannot be any
17 change to the CRD or Lake Winnipeg licences, Lake
18 Winnipeg Regulation licences that will be required
19 to construct the project. The operation of the
20 project will not affect water levels on Split Lake
21 during the open water conditions. The original
22 level will have the full supply level of 159 and
23 minimum operating level of 158 metres above sea
24 level. The reservoir level may exceed the full
25 supply level while being drawn down below the

1 minimum operating level under special or emergency
2 conditions.

3 I will now move on to the project
4 construction phase. Subject to regulatory
5 approval, project construction is planned to start
6 in the summer of 2014, and will take about eight
7 and a half years to complete. The first unit in
8 service will occur late 2019, and the last unit in
9 2020. This construction schedule shown on the
10 screen is based on the results of the stage 4
11 preliminary engineering studies. Once contractors
12 are engaged and become involved in the final
13 design stage, the sequence and schedule may be
14 adjusted. And the next slides illustrate the
15 construction sequence.

16 So this is a map of Gull Rapids again.
17 And again it shows the south channel on the
18 bottom, and the middle channel and the north
19 channel. So with water flowing from left to
20 right. In order to construct the project, the
21 river will need to be diverted over two stages.
22 Stage one river diversion includes six cofferdams
23 and two rock groins which are shown on this map.
24 There will be a cofferdam in the middle channel
25 which will block the flow of water to the

1 downstream portion of the middle channel, as well
2 as the north channel. It will direct the flow of
3 water from the upstream end of the middle channel
4 into the south channel. There will be a cofferdam
5 at the powerhouse, as well as another cofferdam
6 around the spillway, and these cofferdams create a
7 dry work area so that these structures can be
8 constructed in the dry. During this stage the
9 entire river flows in the south channel of the
10 river around the spillway where it continues
11 downstream. This phase will last about three
12 years, from 2014 to 2017.

13 Supporting infrastructure for the
14 project, which is mainly located on the north side
15 of the river, will be completed 2014, 2015.
16 During this phase construction of the dykes will
17 have started and the south access road will be
18 completed.

19 This photo shows an example of a
20 cofferdam at the Limestone generating station,
21 which creates a dry work area. And it shows the
22 river flowing around the cofferdam to the right
23 and downstream. Cofferdams are constructed to
24 withstand floods and extreme ice conditions.

25 Once the spillway is sufficiently

1 complete in 2017, portions of the spillway
2 cofferdam will be removed upstream of the spillway
3 and downstream of the spillway. The spillway
4 gates will be installed, and they will be opened
5 so that the river can start to flow through the
6 spillway. There will be cofferdams and rock
7 groins that will be advanced across the south part
8 of the channel which will then close the river.
9 And during this stage all of the river's flow will
10 pass down the south channel and through the
11 spillway. This stage two river diversion will
12 last about two years from 2017 to 2019.

13 There will also be an additional
14 cofferdam downstream of the powerhouse in order to
15 excavate the discharge channel for the powerhouse.

16 During this phase work will continue
17 constructing the powerhouse, the dams and the
18 dykes. Reservoir impoundment will take place in
19 2019, once the dykes and dams are completed and
20 the powerhouse is sufficiently completed. Seven
21 units will be commissioned in 2019 and 2020, and
22 the spillway will also be completed. Supporting
23 infrastructure will be decommissioned and
24 disturbed sites rehabilitated.

25 Project construction will require a

1 camp that will accommodate 2,000 people which will
2 be located on the north side of the river, as
3 shown on the map over here. So it is just off the
4 north access road. The phase 1 500 person camp is
5 being constructed as part of the Keeyask
6 infrastructure project and will be complete by
7 2014. This phase 1 camp will be sufficient in
8 size for the stage 1 river diversion work to be
9 carried out. The camp will then be expanded by
10 1500 people by 2016.

11 With a tight labour market there is a
12 need to have a first class -- have first class
13 amenities to attract and retain workers, so the
14 main camp at Keeyask will be a state of the art
15 camp. This slide shows some renderings of some of
16 the modern features that the camp will have. It
17 will have a modern dining hall shown at the top, a
18 games and entertainment area. It will have a
19 recreational centre with an indoor running track
20 as well as a large theatre that will be used for
21 entertainment, training and workshops.

22 The camp will also have an Arctic
23 corridor which will allow all workers to access
24 the entire complex without stepping outdoors.
25 Approximately 8.4 million cubic meters of rock,

1 regular and impervious material, will be required
2 to construct the project.

3 So this map shows the different borrow
4 areas and rock quarries that have been established
5 for this project. The granular borrow areas are
6 in green, and those will likely be located on the
7 north side of the river. These will be the
8 sources of sand and gravel for the project.

9 There will also be impervious borrow
10 areas which are shown in orange, and those are
11 shown on the north side, as well as the south side
12 of the Nelson River. These will provide clay
13 material and glacial till material for the
14 project. There will also be rock quarries in Gull
15 Rapids, as well as south of Gull Rapids along the
16 south access road.

17 Temporary borrow areas will be
18 revegetated where possible. It should be noted
19 that boundaries of some of these borrow areas have
20 been modified in order to avoid and reduce the
21 impacts to sensitive habitats.

22 Excavations for the principal
23 structures and the removal of the cofferdams will
24 result in approximately 4.17 million cubic metres
25 of earth materials. If possible, the contractors

1 will use some of this material for construction,
2 but the rest of that material will have to be
3 disposed of.

4 Contractors will have the option to
5 place the excavated material within any of the 35
6 alternative excavated material placement areas,
7 which are shown on this map in these brown areas.

8 Because the principal structures cover
9 a large area, several EMPAs are required to
10 minimize the material hauling distance and
11 construction costs. Some of these EMPAs are
12 located outside of the reservoir, downstream of
13 the principal structures, while others are located
14 in the reservoir, upstream.

15 Most material will be placed on dry
16 land during construction, and then the EMPAs
17 within the reservoir will be submerged once the
18 reservoir is impounded.

19 It was determined that the site
20 selection and the design of the EMPAs created an
21 opportunity to reduce project effects during
22 construction. The EMPAs in the reservoir were
23 located to reduce peat resurfacing or promote the
24 development of wetlands along shorelines. They
25 also reduce the impacts to terrestrial habitat

1 outside of the reservoir because less material
2 will be placed on the terrestrial habitat. These
3 also reduce haul distances which reduces fuel
4 consumption and greenhouse gas emissions. This
5 will also reduce construction costs, since fewer
6 EMPAs outside of the reservoir would require
7 grading, revegetation and drainage works.

8 Considerable effort was made to set
9 the EMPAs away from sensitive habitats, and the
10 boundaries of these EMPAs were modified to avoid
11 impacts on sensitive habitats.

12 An important feature of the EMPAs
13 within the reservoir is that they are designed not
14 to erode and not to impact water quality.

15 Currently there is a large amount of
16 ice that accumulates at the base of Gull Rapids.
17 So, again, here is the map of Gull Rapids, and
18 typically there is a large hanging ice dam that
19 forms at the base of the rapids. This hanging ice
20 dam causes water levels to rise quite a bit during
21 the winter period. An ice boom will be
22 constructed in order to reduce the accumulation of
23 ice downstream of Gull Rapids. This will create a
24 stable ice cover upstream of the ice boom. With
25 this structure, it will reduce construction risks

1 and construction costs, because water levels
2 downstream will be lower, because there will be no
3 ice dam forming. Cofferdams will not have to be
4 constructed as high. The ice boom itself will be
5 located just upstream of Gull Rapids, circled on
6 this map.

7 Two of the main borrow areas for the
8 project are located on islands north and
9 downstream of Gull Rapids. Because of the ice
10 boom, or the hanging ice dam that I just
11 described, there has been extensive erosion
12 resulting in those two locations, borrow areas
13 being islands. So in order to access those two
14 borrow areas, temporary rock filled causeways will
15 be constructed across the river channel. There
16 will be one downstream between the mainland and
17 this island here, which is borrow area N5, and
18 there will be another temporary causeway between
19 borrow area N5, and to the north to borrow G3.
20 The causeways will be temporary, and upon
21 completion, they will be removed.

22 The Keeyask Generating Station would
23 utilize a transmission tower spur that will be
24 constructed downstream of the powerhouse and to
25 the left. This transmission tower spur is

1 required in order to support four transmission
2 towers which are shown on this rendering. The
3 four towers will support transmission lines that
4 will connect to the powerhouse and bring those
5 lines across the river to the transmission towers
6 located on the south side of the river.

7 It is anticipated that many employees
8 working at Keeyask during the operation phase will
9 reside in Gillam, so a new road linking Keeyask to
10 Gillam is required. There will be 19 kilometres
11 of new road constructed which will link Keeyask at
12 the left, to the Butnau dam, which is in the
13 middle of the map. There is no road between these
14 two locations today. There is an existing road
15 between the Butnau dam and the Town of Gillam, and
16 this road will be upgraded to Provincial road
17 standards.

18 The only river crossing will be at the
19 Butnau River near the Butnau dam. There are small
20 water crossings at Gull Rapids, just downstream,
21 or just south of Gull Rapids, and there will be
22 other small creeks that flow into Stephens Lake
23 that the road must cross. The road will be
24 constructed early to allow construction of the
25 south dyke to start earlier. This road will be a

1 private road during construction and will include
2 a security gate at the Butnau Dam. Manitoba
3 infrastructure and transportation will assume
4 ownership of the road in approximately 2022, where
5 it will then become part of the Provincial road
6 network.

7 Early in the planning phase, the
8 partner First Nations raised a key concern
9 regarding the impact of floating debris on
10 waterway travel, access and human safety. To
11 mitigate this impact and to reduce the amount of
12 debris on the waterway, the Partner First Nations
13 and Manitoba Hydro decided to clear timber from
14 the reservoir prior to impoundment. Manitoba
15 Hydro and the Partner First Nations worked
16 together to develop a forebay clearing plan shown
17 on the map here. So on this map it shows all of
18 the areas that will be cleared, some areas which
19 are shown in brown will be cleared by hand only
20 and cannot be cleared by machines. These are
21 being cleared by hand because they are sensitive
22 areas. The rest of the area, which is most of
23 reservoir, is likely to be cleared by machines.

24 Gull Rapids is currently a dangerous
25 waterway for boating and will continue to be a

1 dangerous waterway during construction. The south
2 channel where the water will be flowing will be a
3 dangerous waterway, because all of the water will
4 be flowing down that channel resulting in very
5 fast moving water.

6 In addition to the dangerous waterway,
7 Gull Rapids will be an active construction site,
8 which will include blasting and heavy equipment.
9 So for these reasons the public will not be
10 permitted to access the area by road or by water.
11 To prevent boats from moving into the construction
12 zone and the dangerous waterway zone in Gull
13 Rapids, the ice boom, as well as additional safety
14 booms which will be constructed on either side of
15 the ice boom to the shoreline, will form a barrier
16 upstream of Gull Rapids and prevent boats from
17 moving in. There will also be buoys downstream of
18 Gull Rapids warning boaters not to travel close to
19 the construction site on the downstream side.

20 There will be a boat launch upstream of
21 Gull Lake, as well as downstream of the powerhouse
22 on the north side. Boat launches will only be
23 used to support the construction activities, and
24 the public will not be permitted to use them.

25 The project will include a

1 comprehensive environmental protection program
2 which contains three different types of plans.
3 The first is the environmental protection plans,
4 which include measures to be implemented by the
5 contractors and staff in order to minimize effects
6 of construction. Second are the environmental
7 management plans, which include mitigation focused
8 on specific issues such as sediment, site access,
9 fish habitat and heritage resources. And third is
10 the environmental monitoring plans, which include
11 procedures to monitor effects on the aquatic,
12 terrestrial, physical and socioeconomic
13 environments.

14 The environmental protection plans
15 will be discussed by this panel because it deals
16 largely with construction. The environmental
17 management plans and the monitoring plans will be
18 addressed by other panels.

19 There will be two preliminary
20 environmental protection plans which actually have
21 been developed for the generating station, as well
22 as one for the south access road. Drafts of both
23 of these environmental protection plans have been
24 submitted to the regulators.

25 Environmental protection plans guide

1 construction and operational activities to have
2 the least adverse effects on the environment and
3 to remain within the limits set by various
4 environmental guidelines, regulations and
5 approvals.

6 Environmental protection plans are
7 organized by construction activity such as tree
8 clearing, drilling, cofferdam work and in water
9 work. Each of these sections include mitigation
10 measures listed specific to that activity.

11 The environmental protection plans
12 also include detailed maps of the construction
13 area that show setback distances from sensitive
14 sites, such as caribou calving areas or other rare
15 habitats. It will also include emergency response
16 plans, erosion and sediment control measures,
17 which include specifications for materials and
18 methods to be applied, as well as permits,
19 licences and authorizations received for the
20 project.

21 Implementation of the environmental
22 protection plans will include the following
23 process: First, the fulfillment of the
24 environmental protection plans by contractors is a
25 contractual obligation. Second, following the

1 award of a contract, a meeting is set and
2 conducted to introduce contractor's personnel to
3 their roles and responsibilities concerning
4 environmental protection.

5 There will be, the Partnership will
6 employ site environmental officers to be
7 responsible for compliance monitoring to ensure
8 that contractors follow the requirements set out
9 in the environmental protection plans. If
10 deficiencies are identified by environment
11 officers, specific follow-up actions will be
12 developed and carried out. And lastly, those
13 follow-up actions will be monitored in order to
14 confirm that those deficiencies are satisfactorily
15 addressed.

16 Keeyask will be a large construction
17 project requiring a lot of people at site. This
18 graph illustrates how the work force will vary
19 over time through the construction phase. During
20 the first few years, the work force will be low,
21 primarily during the cofferdam construction and
22 the excavations. The peak work force will be
23 1,600 people which will occur during the summers
24 of 2016 and 2017, to coincide with the concrete
25 placement for the powerhouse and spillway. Total

1 project employment estimate for Keeyask is
2 approximately 4,225 person years. There will be
3 opportunities available within construction
4 support and service trades, non-designated trades,
5 designated trades, contract or supervisory and
6 Manitoba Hydro site staff.

7 There will be two different types of
8 contracts for this project. The first is the
9 direct negotiated contracts, or DNCs, and these
10 include several service and construction
11 contracts, which will be first directly negotiated
12 with the Partner First Nations. Examples include
13 the south access road construction, catering, and
14 first aid.

15 The second type of contract are tender
16 contracts. This included a process where several
17 contracts will be publicly tendered, meaning that
18 there will be a competitive process where
19 contractors submit proposals to complete the work.
20 Examples include the general civil contract, and
21 as well as turbines and generators.

22 With respect to construction hiring,
23 both contracts will have a process. Under the
24 direct negotiated contracts there will be
25 employment opportunities that will be available

1 for qualified Keeyask Cree Nations and Northern
2 Aboriginal residents through the direct hiring
3 provisions of the DNC.

4 The first preference is the members of
5 the partner community that was awarded the actual
6 contract. The second preference is members of the
7 remaining partner communities. And then third
8 preference is Aboriginal residents of Northern
9 Manitoba not covered in the first two preferences.

10 Under tender contracts, employment
11 opportunities will be available for the KCN and
12 Northern Aboriginal residents, which was the first
13 preference in the hiring sequence outlined in the
14 Burntwood/Nelson agreement.

15 With respect to construction training,
16 the Hydro Northern Training and Employment
17 Initiative was implemented to prepare Aboriginal
18 northerners to participate in northern hydro
19 construction, employment and business
20 opportunities. Approximately 2,600 training
21 opportunities were provided to the communities.
22 And this chart just illustrates those communities
23 that participated.

24 We will now move on to the project
25 operation phase. So this map shows that outflow

1 from Split Lake, which is shown in the middle of
2 the map upstream of Gull Rapids, is a result of
3 flow from the Churchill River Diversion, which
4 brings water from the Churchill River from the
5 north, as well as water along the Lake Winnipeg
6 Regulation on the upper Nelson, as well as local
7 inflows and system operation. Outflow from Split
8 Lake will move downstream into the Keeyask
9 reservoir, where it will be used to generate power
10 at Keeyask, before that water travels on to
11 Kettle, Long Spruce and the Limestone Generating
12 Station.

13 Keeyask will operate using four
14 different modes of operation. These are peaking
15 mode of operation, a base load mode of operation,
16 and as well as special and emergency modes of
17 operation. Keeyask will operate using the peaking
18 or base load modes of operation virtually all of
19 the time. When peaking, it will provide energy
20 for the top portion of the load demand profile
21 that we discussed earlier, shown in the red area.
22 When base loaded, it will provide energy for the
23 bottom portion of the low demand profile shown in
24 blue in that profile.

25 The reservoir will normally operate

1 within a narrow one metre range, between 158 and
2 159, and it will operate between one and seven
3 units. There will be some restrictions to
4 operations during the spring period in order to
5 maintain lake sturgeon spawning habitat downstream
6 of the generating station.

7 The next slides describe each of the
8 different modes of operation. So this slide
9 explains how the peaking mode of operation works.
10 So typically the daytime period is when more
11 energy is consumed. People are awake, busy using
12 energy, and this period is called the on peak
13 period, which is typically between 6:00 a.m. and
14 10 p.m.

15 In order to generate additional power
16 during the day, in order to meet that additional
17 demand, water will be taken from upstream, if that
18 flows into the reservoir, as well as water that
19 will be taken out of the reservoir itself, which
20 allows more water to pass through the powerhouse
21 and generate more power using more turbines. The
22 result is that the flow out of the powerhouse will
23 be a little higher. And throughout that period,
24 as water is coming out of the reservoir storage,
25 the reservoir level upstream will be dropping.

1 During the off peak period between
2 10:00 p.m. and 6:00 a.m. is when there is much
3 less energy demand. And at that time there is not
4 a need to generate as much power at Keeyask, so
5 turbines will be shut down, and water flowing from
6 upstream will be put into storage. And over this
7 period, the water level in the reservoir will be
8 going up.

9 So the result is a reservoir that will
10 fluctuate up and down up to one metre each day.
11 Peaking would not be possible when the flow in the
12 river exceeds the discharge capacity of the
13 powerhouse. So based on historical flows from the
14 CRD and LWR, the Keeyask Generating Station could
15 potentially operate in a peaking mode up to 88 per
16 cent of the time, or less.

17 This slide shows how a base load of
18 operation works, and it is really quite different
19 than a peaking mode. It serves to generate more
20 of a continuing supply of power. So for this
21 reason it is taking the water that's flowing into
22 the reservoir and passing it directly through the
23 powerhouse and generating power. While base
24 loaded, the reservoir level will be held constant
25 day and night, so there won't be this daily

1 fluctuation in the level. The outflow from the
2 powerhouse will also be relatively constant.

3 The Keeyask Generating Station could
4 operate in a base load mode of operation 100 per
5 cent of the time, because it doesn't really depend
6 on the inflow condition.

7 There would be -- there may be special
8 conditions which may cause the forebay to
9 temporarily exceed the full supply level or be
10 drawn down below the minimum operating level. For
11 example, if there is a lower load rejection, which
12 occurs when units trip off due to mechanical or
13 transmission or other problems. It may also occur
14 if there is a flood management or large rain
15 events or high wind events. It may also result
16 from non-project hydraulic effects such as ice or
17 rapid spring run-off. If this were to occur, the
18 Keeyask Station would operate to return the
19 reservoir levels within the designated one metre
20 range.

21 With respect to the emergency mode of
22 operation, there may be emergency situations that
23 are highly unlikely that may occur, resulting in
24 the Keeyask station to operate in a mode that's
25 different than all of the other modes. Examples

1 of this may be the highly unlikely event of the
2 risk of an imminent failure of a dam or dyke, or
3 potentially a downstream accident or event that
4 may require the outflow to be stopped temporarily.

5 So we talked about the reservoir
6 clearing plan earlier, and this will reduce woody
7 debris within the reservoir, but there will still
8 be debris due to the shoreline erosion and
9 peatland disintegration.

10 The Partner communities and Manitoba
11 Hydro worked together to develop a waterways
12 management program in order to minimize the
13 impacts of debris. The objective of waterways
14 management program was to contribute to the safe
15 use and enjoyment of the waterway. Boat patrols
16 will monitor the waterway, as well as the travel
17 routes, and remove debris that poses a risk to
18 safe navigation, and to maintain access routes
19 through the reservoir. Boat patrols will monitor
20 along the shorelines for any trees that may become
21 debris, and work crews will be sent out to remove
22 those trees before they actually become debris in
23 the reservoir. The waterways management will be
24 discussed in detail by the physical environment
25 panel.

1 Safe boating routes and landing sites
2 will be established throughout the reservoir in
3 order to maximize navigation safety and maintain
4 access. So this map illustrates the kind of
5 navigation map that will be produced for the
6 Keeyask reservoir, and it will include things like
7 a primary boat route down the main channel of the
8 reservoir, as well as around some of the main
9 large islands. It will also include designated
10 secondary routes in order to access specific
11 locations around the reservoir.

12 At each of those locations safe
13 landing sites for boats will be developed. There
14 will also be hazard markers throughout the
15 reservoir in order to mark any dangerous hazards
16 for boaters. There will also be water level
17 gauges throughout the reservoir to tell boaters
18 what the current water level is.

19 Waterways public safety measures
20 during the operation phase are being developed
21 according to Manitoba Hydro guidelines, Canadian
22 Association guidelines and Transport Canada
23 guidelines. The risk assessment was carried out
24 to identify hazards and measures which were
25 designed to mitigate the risks. The waterways

1 safe measures include signs which will be located
2 upstream in the reservoir, warning any boaters
3 moving from upstream, as well as downstream for
4 any boaters on the downstream side. There will be
5 fencing and guard rails across the dams and along
6 both sides of the river. There will also be a
7 safety boom upstream of the spillway which will
8 prevent boaters from moving into the spillway
9 while it is operating. There will also be buoys
10 upstream on the reservoir, as well as downstream,
11 marking off the dangerous waterway zones.

12 There will be two boat launches, one
13 downstream of the powerhouse on the north side, as
14 well as a new boat launch upstream of the
15 powerhouse in the reservoir. Both of these boat
16 launches will be accessible to the public, and
17 there will be a portage linking both of these boat
18 launches.

19 During the operation phase there will
20 be roughly 38 people that will be working directly
21 at the Keeyask Generating Station. The station
22 will be staffed 24 hours per day, seven days per
23 week. There also will be additional staff working
24 along the lower Nelson River, as well as in
25 Gillam. Gillam will include support staff for

1 Keeyask, as well as staff that support the other
2 stations on the lower Nelson. There will be staff
3 working on the waterways management program
4 upstream and in the area, as well as ongoing
5 environmental monitoring during the operation
6 phase.

7 This map illustrates the current road
8 network. Currently Provincial road 280 comes from
9 the west and it is routed north of Stephens Lake
10 before it crosses over the Long Spruce Generating
11 Station. At that point vehicles can continue on
12 to Bird or they can continue on to the Town of
13 Gillam.

14 Following completion of the project,
15 the north access road and the south access road
16 will become part of the transportation network,
17 and they will be rerouted to use access across the
18 principal structures. This will reduce travel
19 time from the turnoff at PR280 to Gillam by 45
20 minutes. Manitoba Infrastructure and
21 Transportation Department plans to decommission
22 the section of the road to the north, but this
23 means that the section will lose its designation
24 as a Provincial road and it will become a
25 departmental road once Keeyask is built. So that

1 road will remain in place.

2 Manitoba Hydro has an extensive dam
3 safety program, and this program will be applied
4 to Keeyask in order to manage the risk of dam
5 failure during the construction and operation
6 phases of the project. The dams at Keeyask will
7 be designed, monitored and maintained to minimize
8 the risk of a dam failure. The dam safety program
9 is based on the Canadian Dam Association Dam
10 Safety Guidelines published in 2007, which is
11 standard practice by utilities across Canada.
12 Some elements of this dam safety program include
13 site specific dam safety reviews, emergency
14 preparedness plans, emergency response training,
15 exercises and simulations, as well as condition
16 assessments.

17 The risk of a dam failure during a
18 large flood has been mitigated by designing the
19 Keeyask project to safely pass the probable
20 maximum flood level. The probable maximum flood
21 is an extremely large flood that has an
22 exceptionally low probability of occurring, with
23 less than a one in 10,000 year frequency. The
24 probable maximum is nearly twice as large as the
25 largest flood remembered. Designing Keeyask to

1 pass the probable maximum flood is in accordance
2 with the Canadians Dam Association Dam Safety
3 Guidelines. So the dam safety program applied to
4 Keeyask, along with design to safely pass the
5 probable maximum flood, mitigates the risk of a
6 dam failure at Keeyask.

7 So in summary, Keeyask is a carefully
8 planned project that has undergone decades of
9 planning. During the 1990s, Manitoba Hydro and
10 Tataskweyak Cree Nation worked together through a
11 joint planning process resulting in the selection
12 of a low head project that avoids and reduces
13 project effects, and addresses concerns raised by
14 Tataskweyak Cree Nation. Manitoba Hydro and the
15 Partner First Nations worked together to continue
16 planning the project for over ten years, resulting
17 in project features that reduce and mitigate
18 environmental impacts.

19 Construction will take about eight and
20 a half years requiring temporary and permanent
21 supporting infrastructure. It will have a peak
22 work force of 1,600 people, and generate
23 significant employment and business opportunities
24 for the First Nation and northern Aboriginal
25 residents.

1 Keyask will produce energy for
2 domestic and export markets using water which is a
3 renewable resource. Thank you.

4 THE CHAIRMAN: Thank you,
5 Mr. St. Laurent. Is that it for the presentation
6 for this panel?

7 MR. ST. LAURENT: Yes.

8 THE CHAIRMAN: So we can turn now to
9 some questioning from participants. But before we
10 go there, I would like to say a few words about
11 cross-examination. I would note that yesterday's
12 cross-examination was not exactly a stellar
13 example of good cross-examination. Unfortunately,
14 a couple of the key people involved yesterday are
15 not in the room, so I would hope that these
16 remarks get to them.

17 The intent of cross-examination is to
18 elicit information that is not on the record or to
19 clarify information that is on the record. It is
20 not an opportunity to debate with people on the
21 panel, it is not an opportunity to offer personal
22 comments on what has been put on the record. It
23 is not necessary to have extensive preambles in
24 asking the questions. Some context is certainly
25 allowed, but lengthy preambles should not be part

1 of it.

2 There will be an opportunity for all
3 of those of you who are cross-examining to express
4 your opinions and debate certain aspects of what
5 we hear over the next few weeks when it comes time
6 for final argument. There shouldn't be any
7 repetitions in what you are asking, and there
8 shouldn't be any fishing expeditions, and there
9 shouldn't be just rambling talk leading up to your
10 questions. Please ask the questions that are
11 relevant and get them -- get to the point quickly.

12 If we don't improve on yesterday's
13 cross-examination process, we will be here until
14 the middle of next year, or even worse, I will
15 become a royal pain in the butt, interrupting and
16 moving you along.

17 So I notice that representatives for
18 the Consumers Association, legal counsel for
19 Consumers are not in the room at this time, and
20 that Mr. Madden from the MMF is not in the room,
21 so I would hope that they receive these comments
22 somehow or other. Because all of you were less
23 than stellar, some closer to not bad, but all were
24 less than stellar. So please keep that in mind as
25 we move to cross-examination today and through the

1 next number of weeks.

2 So first up on our cross-examination
3 panel is the Manitoba Wildlands, Ms. Whelan-Enns.
4 And also note that cross-examination is limited to
5 what this panel has presented. Other
6 opportunities for other aspects of this
7 environmental assessment review will arise over
8 the next weeks.

9 MS. WHELAN ENNS: Mr. Chair, I'm going
10 to lay some paper out first, and I wanted to ask
11 you when you are thinking about the lunch break?

12 THE CHAIRMAN: At 12:30.

13 MS. WHELAN ENNS: Thank you.

14 THE CHAIRMAN: 20 minutes from now.

15 MS. WHELAN ENNS: Okay. Thank you to
16 the panel. This project description volume, in
17 the review and work in our office, was a real help
18 in the initial assessment. I have some questions
19 to ask that are specific to slides, when they are
20 tagged with a slide number and page number, and
21 others that are to do with the project
22 description, but perhaps a little more
23 overarching. I wanted to ask a question about
24 flooding in terms of the project description
25 contents, and how you arrive at your normal

1 identified levels of water, for instance. What
2 I'm wanting to know is how Manitoba Hydro, and I
3 presume this is mostly in the engineering part of
4 the utility, uses the highest, lowest and medium
5 numbers in any calculation, anything that you are
6 projecting or measuring, or whether we are
7 basically seeing the middle mean number when you
8 are giving us information?

9 MR. MALENCHAK: Are you referring to
10 the amount of flooding shown in the presentation
11 by Mr. St. Laurent?

12 MS. WHELAN ENNS: Yes, but I'm also
13 asking the question where you basically indicate
14 the elevation, you have a variety of instances in
15 your slides where you give us a number. And my
16 reason for asking the question is that I want to
17 know whether these numbers are your median and
18 mean numbers in each of these different
19 measurements in terms of water elevation, water
20 flow?

21 MR. ST. LAURENT: I think what you are
22 referring to is the reservoir levels that have
23 been established for the project. I explained
24 that the fulsome plan for the project has been
25 defined at an elevation of 159 metres. That is an

1 elevation that's set regardless of the flow
2 conditions. So it doesn't really -- it is not
3 linked to a specific flow condition, it is the top
4 of the reservoir. The minimum operating level has
5 been set as 158. So those two values are the
6 boundaries of the reservoir itself, and it will
7 operate within that one metre range.

8 MS. WHELAN ENNS: Thank you. I will
9 see whether there will be specific ones, okay, in
10 the questions that I ask, but I appreciate that.
11 Thank you again also for the high tech, I was
12 looking for the construction phase in the video,
13 and would like to know whether or not the
14 cofferdams and the stages of construction were
15 just simply decided, that this is just a video
16 presentation of final infrastructure?

17 MR. ST. LAURENT: Yeah, that video
18 represents the project during the operation phase.
19 There is no video that's been developed to show
20 during the construction phase. They are very
21 different phases, as you can imagine.

22 MS. WHELAN ENNS: Thank you. Going
23 through then the construction phase in your
24 presentation this morning, I was looking for the
25 cement plant. Okay. So the two questions go

1 together, and I would like to know -- and I was
2 reviewing some of the comments to IRs on this
3 also -- what stage are you at in terms of actually
4 knowing where the rest of the camps, the roads,
5 the 30, 40 options for borrow pits and so on, what
6 stage are you at in terms of knowing where those
7 things are going to be, and are you going to show
8 us?

9 MR. ST. LAURENT: Are you asking about
10 the batch plant itself?

11 MS. WHELAN ENNS: As an example of the
12 larger question, yes.

13 MR. ST. LAURENT: So the project is
14 well into the final design phase, so a lot of
15 those decisions with respect to the location of
16 the batch plant and that supporting infrastructure
17 has been developed, or is currently being
18 developed, and it is well in hand.

19 MS. WHELAN ENNS: And I presume then,
20 from everything that we have heard, that you are
21 working with the Partners in terms of that final
22 design, in terms of location of everything for the
23 construction phase?

24 MR. ST. LAURENT: Well, during the
25 preliminary engineering phase there is certainly

1 work with, you know, with the First Nations to
2 define the general location of project features.
3 I explained earlier that, as an example, the main
4 camp would be located on the north side. So
5 during that phase, that part of the project we
6 defined a general location, a footprint for it.

7 With respect to the details of the
8 camp itself, the design of the camp, that is
9 something that's being developed during the final
10 design phase, as part of the infrastructure
11 project. And maybe Glen could speak to that?

12 MR. SCHICK: Yes, I would like to,
13 Glen Schick, I would like to add a little bit more
14 to what Marc is staying.

15 Within the planning of the project, we
16 have a number of areas that are identified as
17 contractor work site areas. So basically those
18 areas are an open pad area that are made available
19 to the contractor. Now, we are in the process of
20 selecting a general civil works contractor, and
21 when he comes forward, once that contract is
22 awarded, we will review his plans for his actual
23 locations where he is going to situate, say like a
24 concrete batch plant. So that will be all within
25 the confines of those work site areas.

1 MS. WHELAN ENNS: Thank you very much.

2 On slide 19 -- it was difficult to
3 hear me for part of the time yesterday morning, so
4 please tell me if I should speak up. Okay, thank
5 you.

6 On slide 19, you made a reference that
7 I would like to ask you about, and it again goes
8 to my first overarching question. You basically
9 talked about keeping the water in the mean, you
10 said keeping it in the mean. Would you explain
11 what that means? I think it is the crest that you
12 made that reference to --

13 MR. ST. LAURENT: I'm not sure exactly
14 what you are referring to?

15 MS. WHELAN ENNS: Well, then maybe we
16 will just leave it for now and then take a look at
17 the transcript. Okay? Thank you.

18 On slide 20, you made a comment that
19 the reservoir design takes into account
20 permafrost. Would you explain how it takes into
21 account permafrost?

22 MR. ST. LAURENT: I don't believe that
23 I talked about permafrost on this slide. What you
24 may be referring to is the previous slide where we
25 were talking about the north and south dykes. It

1 does talk about the fact that we have taken into
2 account the permafrost conditions for the design
3 of the dykes and the melting of frozen foundation
4 soils.

5 MS. WHELAN ENNS: Thank you for the
6 correction. Writing, listening, and reading at
7 the same time, so apologies on that.

8 The question then would be, would you
9 give us some more explanation for our
10 understanding of how you take into account
11 permafrost in designing and building the dykes?

12 MR. ST. LAURENT: There is actually
13 two IRs that describe in quite a lot of detail how
14 those -- how the dykes are designed for ice
15 conditions. And maybe what I will do is get Phil
16 to explain that. Just for reference, those are
17 CEC 70. Yes, that IR explains it in quite detail.

18 MR. PANTEL: Good morning everyone, my
19 name is Philip Pantel, geo-technical engineer with
20 Hatch. So speaking on how we address permafrost
21 affected foundation in the designs of dams and
22 dykes, specifically here I understand the question
23 is about the dykes, that's the focus of the slide
24 at this point.

25 We address the design of the dykes by

1 using two different cross sections for a dyke
2 design. We have a zone and various core dykes
3 which is spoken to in IR 0070, and we also speak
4 of a granular zone dyke. The intent is when we
5 construct the dykes, we also have a field
6 exploration program during construction, so as we
7 are advancing the work, we are actually
8 investigating and exploring foundation conditions
9 so we can adjust our design accordingly based on
10 what we observe.

11 Now, the zone impervious core dykes
12 will be found directly on the lower tills, which
13 have a low ice contact. And the granular zone
14 dykes will be used where post glacial clays are
15 fairly deep and it is impractical to excavate or
16 remove the permafrost soils completely, so our
17 approach is to use a self gaining granular dyke
18 structure which takes into account permafrost,
19 thawing and foundation consolidation.

20 MS. WHELAN ENNS: Thank you very much.

21 MR. ST. LAURENT: If I might add, just
22 so it is clear. Of the 23 kilometres of dyking
23 that we described, it is only a very short, a very
24 small section of dykes that would have that
25 granular feature that would be built on permafrost

1 affected soils. So of the 23 kilometres it is 185
2 metres that would have that particular design.

3 MS. WHELAN ENNS: Thank you. That
4 anticipates the question, so it's appreciated.

5 I also heard that, if I heard
6 correctly, that you are also in your excavation
7 plans identifying where you may excavate to avoid
8 problems with permafrost. Did I understand what
9 you said?

10 MR. PANTEL: That's correct, as the
11 excavations are proceeding. Just another note on
12 construction approach is that the initial
13 excavations for both the north and south dyke will
14 take place in the winter conditions to minimize
15 impact on the foundation, so we will be working
16 with frozen ground, so that we do not thaw the
17 permafrost during construction. And then as the
18 construction advances into the summer, we are
19 going to be completing the works accordingly. So,
20 yes, you understood correctly.

21 MS. WHELAN ENNS: A quick question
22 related, if I may, that it is from slides 84 and
23 85. And that has to do with dam safety. So do
24 these national dam safety standards and programs
25 that you will be using have an element or

1 requirement in terms of the generation station and
2 permafrost?

3 MR. ST. LAURENT: Sorry, I missed the
4 last part of your question?

5 MS. WHELAN ENNS: There is about three
6 slides here in terms of your dam safety program,
7 and reference to the national standards or
8 requirements that Manitoba Hydro abides by and
9 then applies to generation stations. So I'm
10 asking then if, whether or not in those standards
11 and that program for the generation station, there
12 is a permafrost guide or standard that you use?

13 MR. PANTEL: Just give me a moment to
14 confer with the back row, please?

15 I don't have any specific reference
16 with the CDA guidelines with respect to permafrost
17 with me at the moment. But speaking in the design
18 of structures, we have numerous guidelines that
19 are not just the CDA guidelines that are being
20 referenced in the design of earth filled
21 structures. For geo-tech we have the Canadian
22 Geotechnical Foundation Manual guideline, which is
23 a primary reference for the structure design, and
24 that takes into account foundation design.

25 MS. WHELAN ENNS: Thank you. We will

1 leave that for now. I wanted to ask a question,
2 and this goes to slide 23. This is basically
3 images then in terms of supporting structure. We
4 were some what surprised at the -- so I want some
5 clarification of this in terms of the IR process.
6 There is a suggestion from Manitoba Hydro that the
7 borrow pits after construction and in the
8 operation phase, that some of them in fact would
9 be transferred or compensatory habitat for
10 amphibians. So I want to ask a question about
11 that, but I think best to check to see whether or
12 not the Chair would like that with this panel or
13 later when we get to species?

14 THE CHAIRMAN: I think that would be
15 more appropriate with a later panel.

16 MS. WHELAN ENNS: All right, thank
17 you.

18 When we were at slide 26, you made a
19 comment that has to do with TLE land selection
20 which I need to ask because I did not understand
21 it. Again, qualifier on this is that this is not
22 a question on behalf of any First Nation but
23 rather one for clarification. We know that there
24 are no TLE land selections currently in -- this is
25 the RSA, LSA or the project area?

1 MR. ST. LAURENT: What I'm referring
2 to is within the land that's shaded in that slide.
3 So it is quite specific to the actual footprint.
4 The footprint is that zone defined by all of those
5 polygons.

6 MS. WHELAN ENNS: Thank you.

7 The second part of the question then
8 is, you said, it sounds like I was not sure of it
9 all. I believe you said something about how there
10 will not be any TLE land selections?

11 MR. ST. LAURENT: What I said is that
12 there is no existing or pending TLE selections
13 within that footprint area.

14 MS. WHELAN ENNS: Thank you.

15 On slide 30, I would like to ask for
16 information about which converter station will
17 handle the energy from the Keeyask Generation
18 Station? We have maps and visuals today where the
19 converter stations aren't there. So which
20 converter station will handle the energy from
21 Keeyask?

22 MR. ST. LAURENT: So in the north I
23 talked about the transmission project. Those
24 transmission lines will come from Keeyask, pass
25 south of Stephens Lake, and they will be connected

1 to the Radisson Converter Station.

2 MS. WHELAN ENNS: Okay. And the
3 second part of the question is, which Bipole will
4 carry the energy from the Keeyask Generation
5 Station?

6 MR. ST. LAURENT: My colleague
7 explained to me that the Radisson Converter
8 Station is connected to Bipoles I and II.

9 MS. WHELAN ENNS: Thank you very much.
10 On slide 32, in terms of base and peak
11 loads -- and, yes, this content in the EIS and
12 later filings in this regard -- I just wanted to
13 ask you why you left the numbers off?

14 MR. ST. LAURENT: This is just an
15 example demand curve for Manitoba. It varies from
16 week to week, month to month and year to year, so
17 it is more of an illustrative.

18 MS. WHELAN ENNS: You are showing
19 proportion, thank you.

20 THE CHAIRMAN: We will break now for
21 lunch and come back at 1:30, please.

22 (Hearing recessed at 12:30 and
23 reconvened at 1:30 p.m.)

24 THE CHAIRMAN: We'll reconvene,
25 please. I believe the Partnership has one

1 undertaking to respond to. Ms. Pachal?

2 MS. PACHAL: Thank you, Mr. Chair.

3 Yes, yesterday I undertook a question
4 from Mr. Madden. The question was: Was Hydro
5 directed by the Government of Manitoba to enter
6 into a partnership with respect to the Keeyask
7 project? And the answer is no, we were not.

8 THE CHAIRMAN: Thank you. Continuing
9 with cross-examination, I'd remind you of my
10 earlier comments about rambling and being to the
11 point. So Ms. Whelan Enns?

12 MS. WHELAN ENNS: Thank you,
13 Mr. Chair.

14 In reference to slide number 34, would
15 you tell us whether all of the work in the project
16 planning process that's in your graph was done by
17 Manitoba Hydro personnel, as in staff, or whether
18 it's a mix, and which firms were involved?

19 THE CHAIRMAN: What's the relevance of
20 that?

21 MS. WHELAN ENNS: Well, many of the
22 questions we are posing have to do for preparation
23 for witnesses and presenters. If you consider
24 that one irrelevant, then we'll go on, Mr. Chair.

25 THE CHAIRMAN: No, I'm just asking you

1 to explain its relevance.

2 MS. WHELAN ENNS: The larger reason
3 for the question is to basically be able to track
4 where some of the conclusions are from.

5 THE CHAIRMAN: The conclusions are
6 contained in the Environmental Impact Statement
7 and the supporting documents. Does it matter
8 whether somebody from Manitoba Hydro or somebody
9 from X, Y, Z consulting wrote that piece?

10 MS. WHELAN ENNS: We are in the first
11 week of the hearings, and sometimes an intent in a
12 cross-examination question is actually to help
13 plan cross-examination for other panels. But as I
14 said, if you're concerned, I have no problem going
15 on to the next question.

16 THE CHAIRMAN: I'll let you get away
17 with it for now. So carry on. You can ask the
18 question and then we'll see.

19 MS. WHELAN ENNS: I'll ask it again
20 then. In terms of the page 34 slide and the five
21 stages of project planning, would you tell us if
22 all of this work was done by Manitoba Hydro
23 personnel?

24 MR. ST. LAURENT: Work is undertaken
25 by Hydro personnel as well as consultants.

1 MS. WHALEN ENNS: And are there
2 particular areas of expertise or firms who
3 contributed to the five stages of planning, as in
4 what did you seek outside the utility?

5 MR. ST. LAURENT: During these
6 planning studies, we engaged consultants to take
7 on much of the work. I wouldn't say it's one
8 specific area, but more of, actually more of a
9 collaborative approach between Hydro and
10 consultants. So I don't know if I can pinpoint to
11 a specific area done by consultants.

12 MS. WHALEN ENNS: Thank you. We'll
13 carry on.

14 I also wanted to ask you on page 34,
15 what's included in community participation? It's
16 a clarification question because, of course, there
17 are four partners to the Keeyask Generation
18 Project. So what is in that yellow box, when you
19 say community participation?

20 MR. ST. LAURENT: It would be the sort
21 of participation that's shown on slide 38, where
22 we indicate when Tataskweyak Cree Nation, York
23 Factory First Nation, War Lake and Fox Lake became
24 involved in the planning process in the early
25 1990s and then later on in around 2001.

1 MS. WHALEN ENNS: Thank you. Then we
2 can take that as meaning that the public
3 engagement stages, there was three stages of it,
4 are not shown then in the project planning chart?

5 MR. ST. LAURENT: Yeah, that's not
6 necessarily shown on this particular chart. It's
7 a very busy chart, there's a lot of information.
8 But, you know, certainly, you know, the public
9 engagement happened later on in the planning
10 process.

11 MS. WHALEN ENNS: Thank you. On page
12 37, and probably the next one also, but basically
13 the simple question, and that is, is there
14 currently an intention to building Birthday Rapids
15 Generation Station? The second part of the
16 question is whether there's any discussion with
17 the Cree Partnership Nations regarding Birthday
18 Rapids Generation Station?

19 MR. ST. LAURENT: So the first
20 question is, is there an intent to develop
21 Birthday Rapids. Right now the Birthday Rapids
22 site is not contained within the development plan
23 that Manitoba Hydro has.

24 Can you repeat the second question?

25 MS. WHELAN ENNS: Is there any

1 discussion between Manitoba Hydro and the Cree
2 Nations who are partners in Keeyask Generation
3 Station regarding Birthday Rapids as a future
4 project?

5 MR. ST. LAURENT: I'm not involved
6 with all the discussions on the partnership, so
7 I'm not sure if I'd be the best person to answer
8 that.

9 THE CHAIRMAN: I think by answering no
10 to the first question, that took care of the
11 second.

12 MS. WHELAN ENNS: I think so, yes.

13 Turning to page 49, you have made
14 reference, and I understand the reference to final
15 design decisions. Would you let us know how
16 Manitoba Hydro would accommodate a design
17 decision, a change that was needed if there was
18 already a licence in place for the Keeyask
19 Generation Station?

20 MR. ST. LAURENT: So we're into the
21 final design stage of the Keeyask project. A lot
22 of the major decisions on the project have already
23 been made with respect to the reservoir level, the
24 layout of the principal structures and so forth.
25 So we don't envision things of that nature

1 changing. But certainly during the final design
2 phase there may be small changes. And of course
3 any of those changes would need to be done in a
4 way where it abides by the conditions of the
5 licences and within the assessment.

6 MS. WHELAN ENNS: Thank you.

7 This is a follow-up question with
8 respect to an IR. Could you tell us how, what
9 stage Manitoba Hydro is at in terms of sharing
10 data and informing and helping to build up the
11 forest resource inventory for the Province?

12 MR. ST. LAURENT: Sorry, which IR is
13 that?

14 MS. WHELAN ENNS: I don't have the
15 number in front of me. I can go through the
16 binder. My apologies on that. We can wait for
17 the answer on that, but there's a clear indication
18 in the IR that this discussion had begun.

19 MR. ST. LAURENT: I don't have the IR
20 in front of me.

21 MS. WHELAN ENNS: When I switch to the
22 binder, we may find it. My apologies on that.

23 On page 53, would you tell us the cost
24 of the state of the art camp? And that question
25 would assume the maximum of 2,000 residents?

1 THE CHAIRMAN: What's the relevance of
2 that?

3 MS. WHELAN ENNS: The context for this
4 has to do with the Manitoba Wildlands experts from
5 BC and their lifecycle assessment.

6 THE CHAIRMAN: I don't understand how
7 the costs of the camp would contribute to that?

8 MS. WHELAN ENNS: I am not an expert
9 in LCAs, Mr. Chair, but having an evaluation then
10 helps in terms of their steps to assess materials
11 for the LCA. If you want to pass, that's fine.

12 THE CHAIRMAN: Mr. Bedford?

13 MR. BEDFORD: One of the concerns
14 we'll have, and Mr. Schick could correct me, but I
15 think we're still shopping for a provider for some
16 of the facilities for the camp. So to release
17 that, what would be our estimate publicly
18 prejudices one getting the best price when you go
19 shopping.

20 MR. SCHICK: Actually, Doug, we
21 have -- like the camp is awarded in two phases,
22 because we are actually constructing the first
23 phase under the Keeyask Infrastructure Project.
24 The second portion of the contract would be the
25 additional 1,500 room accommodations. That

1 portion of the contract is an optional, upon
2 receiving our licence to proceed with the project
3 and the partnership willing to proceed with the
4 project. And those numbers are confidential at
5 the moment, because the contract hasn't officially
6 been awarded for the second phase.

7 MS. WHALEN ENNS: Thank you. Thank
8 you both.

9 On page 56 of your presentation, this
10 goes to perhaps a limited understanding of EMPAs,
11 but would you please give us some additional
12 information then in terms of how EMPAs that would
13 be in the lake future reservoir reduce project
14 impacts? This is post clearing, as I understand
15 it, where the areas are dry, and this is fill, to
16 use a really simple term, before being submerged.
17 So there is an assumption here in terms of
18 reducing impacts. Could you please give us a
19 couple of specifics?

20 MR. ST. LAURENT: So there is a number
21 of opportunities that we identified to reduce
22 project impacts, by putting the fill in some
23 locations in the reservoir. One opportunity was
24 the fact that in the reservoir, once a reservoir
25 is impounded, there will be peat submerged and it

1 has the potential to float up and resurface. And
2 our consultant identified that if we put a layer
3 of mineral soils over top of that peat, that it
4 would reduce some of the resurfacing of the peat.
5 So we identified locations that have a moderate to
6 high probability of the peat resurfacing, and
7 locating some of the EMPAs on those sites. So it
8 would result in reduction in peat resurfacing.

9 Another example was the fact that just
10 by placing material, less material in the
11 terrestrial environment outside the reservoir into
12 the reservoir, results in a reduction in impacts
13 to terrestrial habitat. So that in itself is a
14 benefit to the terrestrial habitat.

15 What we did is we started off by
16 talking to our aquatics and terrestrial
17 specialists, and they identified what sort of
18 opportunities might exist. That's just two
19 examples that they identified.

20 MS. WHELAN ENNS: Thank you. Much
21 appreciated, thank you.

22 On page 21, which is reservoir
23 clearing and connected to the previous question --
24 sorry, 61. This question is to clarify the EIS
25 contents in terms of clearing. When will the

1 clearing occur?

2 MR. ST. LAURENT: In the EIS in the --
3 the description is supporting volume, section 3.7,
4 it indicates that it will start in August of --
5 sorry, yeah, beginning in the winter of 2014/2015,
6 and it will last a couple of seasons.

7 MS. WHELAN ENNS: Why is the clearing
8 intended to be as far ahead of the cofferdam and
9 the construction phase?

10 MR. ST. LAURENT: I believe the reason
11 why it's happening throughout the construction
12 phase is it's a very large area, it's 45 square
13 kilometres of area that needs to be cleared and
14 it's a large undertaking for any contractor. So
15 we are spreading, you know, that work needs to
16 be -- it really can't take place over a single
17 season.

18 MS. WHELAN ENNS: And it needs to be
19 winter activity, correct?

20 MR. SCHICK: Yes, that is what I was
21 going to add, much of it is a winter activity
22 because the accessibility into these areas is a
23 little tougher. Plus it's also a direct
24 negotiated contract with our Cree Nation Partners,
25 and it gives them an opportunity to get additional

1 employment throughout the project earlier on in
2 that stage.

3 MS. WHELAN ENNS: On page 66, this is
4 about the EPPs, and would you give us an
5 indication as to how, as the final EPPs are
6 arrived at, how they will be made public?

7 MS. NORTHOVER: The Environmental
8 Protection Plans are going to be, as they are
9 currently posted on the website, and as we go to a
10 final Environmental Protection Plans, they will
11 also be posted on the Keeyask website. They also
12 will be part of Manitoba Conservation's public
13 registry.

14 MS. WHELAN ENNS: Thank you. Does
15 that include monitoring reports also, any audits
16 in terms of the plans, any adjustments or changes
17 to new standards or actions with the three kinds
18 of plans?

19 MS. NORTHOVER: I'm just reading
20 along. Yeah, monitoring reports will be posted as
21 they become available. Basically, for sure on an
22 annual basis we'll be reporting on monitoring. So
23 in terms of the Environmental Protection Plans,
24 that will be compliance with the Environmental
25 Protection Plans. Those will be the reports that

1 are provided. I think that's the only part -- is
2 there another part to your question?

3 MS. WHELAN ENNS: Yes, I was asking
4 then, if there are updates, changes, improvements,
5 I mean, this is a construction period and then a
6 long operation period, so the second part of the
7 question was whether then if there are, shall we
8 say new versions of the plans, whether the same
9 pattern would hold?

10 MS. NORTHOVER: Yeah. So if there are
11 revisions to the Environmental Protection Plans,
12 they will be also, the revisions will be posted.

13 MS. WHELAN ENNS: Thank you.

14 A quick question on page 72, which is
15 a map. It's fairly common when looking at maps of
16 the hydro system in Northern Manitoba to look for
17 the Churchill River Diversion. So I wanted to ask
18 whether there was a decision to not show the
19 Churchill River Diversion, not tag it, in what
20 you're providing us today?

21 MR. ST. LAURENT: The map is showing
22 the Churchill River Diversion, it's just not
23 labelled as such. But I believe when I was
24 talking about this map, I did explain and tried to
25 point out where the CRD would be located.

1 MS. WHELAN ENNS: Yes, thank you, it
2 was in your oral comments, thank you.

3 Now, page 73, which of these modes of
4 operation -- and again, listening while you're
5 presenting means the questions are going to be
6 together -- I'd like to know both based on 74 and
7 73 about your mode of operation for extreme
8 drought, and is there a plan for extreme drought?

9 MR. ST. LAURENT: During a drought
10 condition, exactly how Keeyask will operate will
11 ultimately depend on the requirements of Manitoba
12 Hydro's integrated system. But in all likelihood,
13 it would tend to operate in a baseload mode of
14 operation, where the reservoir would be held at
15 the full supply level.

16 MS. WHELAN ENNS: Thank you. This
17 sequence of slides in terms of modes of operation
18 goes right through from 72 to 74. I wanted to ask
19 then again in relation to sort of 73 and 74, and
20 then your special mode of operation on page 77,
21 which of these modes of operation then -- and
22 you'll have examples I think in the system
23 already -- would be relevant for the water levels
24 in Northern Manitoba in 2005, which was the most
25 water in 30 years on the North Saskatchewan, I

1 believe, and then the water levels in a system in
2 2011?

3 MR. ST. LAURENT: The years that you
4 are discussing are high flow years. And during
5 those years, the flow on the river coming out of
6 the Nelson River would be beyond the capacity of
7 the powerhouse of the generating station. So
8 excess flows would be passed through the spillway.

9 MS. WHELAN ENNS: Thank you.

10 On to page 74, you have a reference to
11 the normal operation of the reservoir being within
12 a one metre range. As a non-engineer,
13 non-scientist, I'll try the earlier question
14 again. And that is, if you arrive at the normal
15 operation being within the one metre range, then
16 what's the full range? What's likely, what's the
17 top and the bottom of the range that causes you to
18 arrive at saying that one metre is going to be the
19 normal?

20 MR. ST. LAURENT: So I think, as I
21 explained earlier, the reservoir level has been
22 set at, the full supply level has been set at a
23 particular level of 159, and the minimum operating
24 level at 158. Those are hard levels for the top
25 and the bottom of the active storage of the

1 reservoir. And the plant itself will have full
2 control over the operation of that reservoir, and
3 it will operate in a way where it will maintain
4 water levels within that one metre range.

5 MS. WHELAN ENNS: Is this different
6 than the range, for instance, on Stephens Lake,
7 which I believe is three metres?

8 MR. ST. LAURENT: Stephens Lake has a
9 larger operating range than what Keeyask would
10 have.

11 MS. WHELAN ENNS: Thank you.

12 On page 79, this is a question about
13 debris. Our understanding is that the Cree Nation
14 Partners have been fairly specific about wanting
15 to avoid anything akin to an underwater forest.

16 So what I wanted to ask you then,
17 combined with a question about clearing, is what
18 you expect, and what your expectation is in
19 debris? Is it a correct assumption that overall
20 the construction plan, the clearing plan and so on
21 will reduce debris compared to other reservoirs?

22 MR. ST. LAURENT: So this is -- you're
23 starting to get into some of the effects of the
24 project on the reservoir and, you know, that's
25 something I think would be much better handled by

1 the --

2 MS. WHALEN ENNS: Excuse me.

3 MR. ST. LAURENT: -- physical
4 environment, where there's a whole component
5 dealing with the issue of debris resulting from
6 the project.

7 MS. WHELAN ENNS: Good referral, thank
8 you.

9 Mr. Chair, I have some questions
10 tagged in the binder with me also, but I wanted to
11 check in terms of time availability and your
12 preference.

13 THE CHAIRMAN: I don't understand what
14 you just said.

15 MS. WHELAN ENNS: I'm asking you
16 whether or not you have more time for Manitoba
17 Wildlands cross-examination questions, I have some
18 more tagged in the binder beside me, or whether
19 you would like us --

20 THE CHAIRMAN: If they are directly
21 related to what this panel has presented, then
22 they are in order.

23 MS. WHELAN ENNS: Thank you. Just
24 checking. We'll aim for that.

25 Please, Mr. St. Laurent, let me know

1 if you have a reference to another panel on these,
2 because that will make a difference in terms of
3 use of time.

4 So what stage are the topographical
5 surveys for the dewatered area at?

6 MR. ST. LAURENT: So, I think you're
7 referring to the dewatered area of the south
8 channel, that will be downstream of the spillway
9 in the south end. That's an area, as I said, that
10 has a lot of flow in the Nelson River. Most of
11 the river flows down that channel, and there's
12 very fast moving water. So we're not able to
13 collect bathymetry and develop topographic
14 information in that area. We'll have to wait,
15 basically wait until that area is dewatered. And
16 then the plan is to collect that information.

17 MS. WHELAN ENNS: Thank you.

18 If there was an over-estimation of the
19 operation phase footprint, as Manitoba Hydro has
20 indicated in IR answers, what does that mean?
21 Does that mean that since your initial estimation
22 of the footprint, you have in your design and in
23 your planning realized that you basically are
24 going to use a smaller area? So this is IR number
25 0034?

1 MR. ST. LAURENT: Is that Manitoba
2 Wildlands's IR 34?

3 MS. WHALEN ENNS: Um-hum. The answer
4 indicates that you, perhaps -- sorry, I'll frame
5 it as a question. Have you found that you're
6 going to disturb less -- fewer areas?

7 MR. ST. LAURENT: So the footprint
8 itself has been established in a way where, and
9 maybe I didn't fully explain that on the slide but
10 there are different shades of green. Sorry, which
11 slide is that? It's number 26. So there's
12 different categories of the footprints. There is
13 those areas shaded in dark green that are planned
14 to be disturbed. We, in fact, are fairly sure
15 that we'll be disturbing those areas. And then
16 there are -- the light green areas represent the
17 possibly disturbed footprint area. And that's
18 additional area that may or may not be impacted.
19 And we would expect that not all of that area
20 would be impacted. So in all likelihood, the
21 actual footprint will be smaller than what is
22 shown on that map.

23 MS. WHALEN ENNS: And that would
24 account for it. Thank you very much.

25 How many kilometres of temporary road

1 is there? And this goes to Manitoba Wildlands
2 0037 answer, but it just, it didn't -- it didn't,
3 it wasn't clear.

4 MR. ST. LAURENT: Sorry, which one?

5 MS. WHELAN ENNS: This is 0037,
6 Manitoba Wildlands. And there is an indication of
7 temporary roads and access trails. And there is
8 five or six examples of them. How long will they
9 exist and what does temporary mean?

10 MR. ST. LAURENT: So the IR tries to
11 characterize the length of the different types of
12 roads, which is the question of the IR, how many
13 kilometres will there be of the different types of
14 roads? Based on the designs that we have in
15 place, there are some haul roads that we know will
16 be in place to access cofferdams, as an example.
17 And we are able to provide links for that. But,
18 you know, there are other locations where at the
19 moment it's not possible to determine exactly how
20 many haul roads or how long the haul road would
21 be. An example would be in the reservoir, to
22 support reservoir clearing or other activities.
23 So in this IR, it was our best attempt
24 to try to estimate as much as we could, but it's
25 not possible to estimate the length of all

1 potential haul roads.

2 MS. WHELAN ENNS: Thank you.

3 Would you give us stage one and stage
4 two river diversion information in relation to the
5 cofferdam, as in which cofferdam in stage one and
6 which cofferdam stage two?

7 THE CHAIRMAN: Isn't that provided?

8 MR. ST. LAURENT: It's shown on the
9 map.

10 THE CHAIRMAN: I think it's shown on
11 the map.

12 MS. WHELAN ENNS: Thank you.

13 Has the risk review for stage two
14 river management been completed?

15 MR. MALENCHAL: Jarrod Malenchal here.
16 As part of our early design studies for river
17 management for final design, we did our risk
18 review on the cofferdams. And the stage one risk
19 review was completed for the stage one cofferdam,
20 and the stage two is nearing completion.

21 MS. WHELAN ENNS: Thank you.

22 The earlier reference, if I may, in
23 terms of an IR number to the forest resource
24 inventory to the province is in IR 0044. It
25 happens to be a Peguis First Nation IR. And I

1 think it would be appreciated to know whether that
2 data is going to be put in the public domain as
3 the discussions, as the answers it sort of sounded
4 like it would happen. I was just basically giving
5 you the IR number.

6 Mr. Chair, I'm done.

7 THE CHAIRMAN: Thank you very much,
8 Ms. Whelan Enns.

9 MS. WHELAN ENNS: Thank you.

10 THE CHAIRMAN: Next on our list, I
11 don't see anyone from York Factory elders.

12 Peguis First Nation?

13 MS. LAND: Thank you. Panel, my name
14 is Lorraine Land, I'm legal counsel for Peguis
15 First Nation.

16 I only have a couple of sets of
17 questions for you today about the evidence that
18 you gave this morning and the related documents in
19 the project description.

20 So in your materials this morning, in
21 your slides, number 29 to 31, you were describing
22 the integrated power system that you are planning
23 this project to be connected to. Those are the
24 slides on the water supply and energy demand and
25 the integrated power system.

1 So this is a question, I suppose, for
2 Mr. St. Laurent, and probably also for somebody
3 with the hydrology engineering, probably
4 Mr. Malenchal.

5 You said that the project was planned
6 in a manner that ensured that the water was stored
7 in the Lake Winnipeg Regulation and CRD areas to
8 allow increased flow in the summer at the dam site
9 to provide more power at peak season of demand.
10 Is that correct?

11 MR. ST. LAURENT: What you're
12 referring to is the operation of Lake Winnipeg
13 Regulation project?

14 MS. LAND: Yes. And that you planned
15 this project to link to that Lake Winnipeg
16 Regulation Project in terms of being part of the
17 process of managing the flow of water and then the
18 supply and demand in the energy markets this would
19 assist in meeting through that system?

20 MR. ST. LAURENT: So Keeyask will be
21 located on the Nelson River, upstream of Kettle,
22 Long Spruce and Limestone. And it will generate
23 the power using the water that comes out of
24 Stephens Lake, which is a combination of water
25 from the upper Nelson and the Churchill River

1 Diversion.

2 MS. LAND: And so is it fair to say
3 that the project is designed in a way that it
4 integrates into the Lake Winnipeg Regulation and
5 Churchill River Diversion management systems in
6 terms of coordinating the storage and release of
7 water supply at different times in order to meet
8 demands, market demands for energy?

9 MR. ST. LAURENT: Keeyask will be part
10 of the overall integrated power system for
11 Manitoba Hydro.

12 MS. LAND: Okay. So can I take you
13 then to slide 75 of your materials this morning?
14 And that was when you were talking about the
15 special modes of operation and the peaking modes
16 of operation.

17 Am I correct in understanding then
18 that -- let me just see here. You refer to,
19 specifically on slide 77, the special mode of
20 operation, you referred to the special conditions
21 that may cause the forebay to temporary exceed the
22 full supply level or draw down, including
23 non-project hydraulic effects and flood
24 management. Would non-project hydraulic effects
25 and flood management include hydraulic inputs from

1 sources other than the vicinity of the project
2 specifically?

3 MR. MALENCHAL: Sorry, I think you are
4 referring to two separate bullets there?

5 MS. LAND: Right.

6 MR. MALENCHAL: The fourth bullet,
7 that relates to non-project hydraulic effects,
8 that is referring to localized run-off events like
9 hydrology close to the project. And the flood
10 management would be, in the event of an extreme,
11 very, very extreme flood event, as Marc pointed
12 out in his presentation, that the forebay could
13 surcharge above the full supply level, 159, under
14 very unlikely flood event.

15 MS. LAND: Right. So then when you
16 were talking about non-project hydraulic effects
17 and you were talking about other inputs, other
18 hydraulic inputs, would that include hydraulic
19 sources, water sources that are coming into the
20 project area from upstream?

21 MR. MALENCHAL: So I'm not entirely
22 clear on your question, but I think what you're
23 getting at is, what makes up the inflows to
24 Keeyask?

25 MS. LAND: That's correct. So my

1 understanding is based on the questions I just
2 gave you, that you are saying that this project is
3 designed to integrate into the rest of the system?

4 MR. MALENCHAL: That's correct.

5 MS. LAND: And my question for you
6 then is, when you're looking at non-project
7 hydraulic effects, does that include hydraulic
8 effects, including water inputs that are happening
9 upstream from the project, outside of the
10 immediate vicinity of the dam itself?

11 MR. MALENCHAL: Okay. Yes, thanks for
12 clarifying. That is correct, it considers both.

13 MS. LAND: So would it be correct to
14 say then that some of those hydraulic effects and
15 inputs could arise because of water management
16 choice that are made upstream?

17 MR. MALENCHAL: When we're talking
18 about these extreme flood events that we have to
19 manage, there aren't really much choices for us to
20 make. We're basically spilling the excess water
21 and we're just passing it downstream. There are
22 no choices to make.

23 MS. LAND: And in a general
24 operational base load mode, or peaking mode, would
25 it be fair to say that the hydraulic inputs that

1 you would be managing would include hydraulic
2 inputs from upstream, water management decisions
3 made upstream, if it's an integrated system?

4 MR. MALENCHAL: Overall that would be
5 correct, but those decisions are made on more of a
6 monthly and seasonal basis, whereas the peaking
7 mode of operation is on an hourly and daily
8 operating regime.

9 MS. LAND: Right, okay, that's
10 helpful.

11 So, conversely, would it be fair to
12 say that the choices that are made about the
13 storage and the flow at the dam site itself would
14 have hydraulic effects upstream, if it's an
15 integrated system?

16 MR. ST. LAURENT: Maybe I'll try to
17 answer that, it's a complex question.

18 So as we said before, Keeyask is going
19 to operate as part of Hydro's integrated system,
20 and it's going to operate within the constraints
21 and the licences and approvals granted for the
22 facilities, including Lake Winnipeg Regulation and
23 Churchill River Diversion. And that's explained
24 in a couple of IRs, PFN 32. And so really the
25 dominant factor influencing system operations is

1 the amount of water inflow to the system, which
2 varies widely from year to year. But there are
3 other factors that cause that. The amount of
4 water inflows that can result as -- that can cause
5 changes include increased load as a result of
6 growth in Manitoba Hydro's domestic load, or
7 changes in export sales, changes in export
8 transmission capability, as well as the addition
9 of other supply.

10 MS. LAND: Okay. I understood that.

11 So what you're saying is that the
12 integrated system allows you to manage the water
13 flow for the purpose of generating the energy to
14 be input into the overall system to meet those
15 market demands, and to address the exigencies that
16 you just talked about. And I guess then my
17 question for you is, so you're saying that it's an
18 integrated system for the purpose of managing the
19 supply and demand. But my question is, is the
20 hydrology also linked to impacts upstream of those
21 decisions that you're making at the dam site in
22 terms of flows of water? And is that built into
23 your project description in terms of what you
24 assessed and did not assess?

25 MR. MALENCHAL: So if I understand

1 your question correctly, you're wondering if the
2 decisions made at Keeyask affect the water,
3 management water levels further upstream?

4 MS. LAND: That's correct.

5 MR. MALENCHAL: So Keeyask is
6 integrated into our system, but actually Keeyask
7 receives the water from upstream, and then we
8 operate Keeyask in response to the supply and
9 demand balance and the water that's coming from
10 upstream.

11 MS. LAND: Are you saying that the
12 hydrological effects, or the hydraulic inputs only
13 go one way, they only go downstream, that there's
14 no hydrological link between the dam and what
15 happens upstream?

16 MR. MALENCHAL: No, that wouldn't be
17 what I'm referring to. There is obviously, there
18 is the backwater effect of the station that does
19 extend upstream. But I think what you're getting
20 at is a question that we have discussed in the
21 past. And basically we have assessed, and we have
22 actually discussed with various stakeholders
23 whether or not a plant, integrating a plant like
24 Keeyask into our integrated system would have any
25 substantial or discernible changes to water levels

1 upstream. And we found that not to be the case.

2 MS. LAND: Okay, good.

3 Well, let's go to then some of the
4 discussion that you had about the -- in terms of
5 the project planning, some of those discussions
6 that you had to determine that and make that
7 assessment that there were no impacts upstream.

8 So in slides 36 to 38, actually about
9 slides 34 to 38, this is when you were talking
10 about the project planning process. And that
11 would have been where you would have gone to the
12 communities to have those discussions that you
13 just mentioned. So in slide 36, when you're
14 talking about the options -- let me just see here.
15 Actually, I'll take you to slide 34, the project
16 planning process. So this is the five-stage
17 planning process that you outlined for us.

18 So if I understand it correctly then,
19 it's at stage four of this process where you talk
20 to potentially affected communities?

21 MR. ST. LAURENT: No, that's not
22 accurate. There were discussions prior to stage
23 four with potentially affected communities.

24 MS. LAND: Okay. So when you had
25 those discussions before, would that have

1 happened -- from what point on, would that have
2 been from stage one or stage two?

3 MR. ST. LAURENT: That would have been
4 late in stage two, where on slide 38 it shows that
5 there was engagement with Tataskweyak Cree Nation.
6 Starting in 1992 was the joint planning process
7 between Manitoba Hydro and Tataskweyak Cree
8 Nation.

9 MS. LAND: Right. And at that point,
10 would you have spoken to communities upstream
11 beyond the four partners in the project?

12 MR. ST. LAURENT: Not that I'm aware
13 of.

14 MS. LAND: Okay. And in terms of that
15 chart, you may or may not have the answer to this
16 in terms of how you plan the project. But can you
17 tell me at what point in time you would have
18 anticipated talking to communities like my client,
19 Peguis, which are upstream, and say that they are
20 affected? Where would that have fit into your
21 planning process?

22 MR. ST. LAURENT: This chart shows the
23 planning process that occurred for Keeyask, so I'm
24 not sure -- it's more of a recount of what has
25 happened.

1 MS. LAND: So you're saying that they
2 weren't included in that is what you are saying
3 then?

4 MR. ST. LAURENT: During the early
5 '90s, the involvement was with Tataskweyak Cree
6 Nation in a joint planning process. So early on
7 in the planning project, it was recognized that
8 there was that high head development option, and
9 it was known even at that time with the amount of
10 planning that had been done, that there would have
11 been some, you know, some effects on the lake.
12 There would have been some flooding of land on
13 Split Lake. So there was an engagement with
14 Tataskweyak as well as some discussions with York,
15 because it was known at those times -- at that
16 time that those communities would have been
17 impacted by a project of that magnitude. And it
18 was important at that time to engage them.

19 MS. LAND: And just to confirm then,
20 then those discussions about the impact of that
21 original plan were confined to the four Partner
22 First Nations, including the two that you
23 mentioned?

24 MR. ST. LAURENT: At that time, there
25 was no reason to go beyond those communities.

1 MS. LAND: And why would you perceive
2 that there would be no reason to talk to
3 communities upstream beyond the four impacted
4 First Nations, in terms of planning the project
5 and how you design it?

6 MR. ST. LAURENT: I think I have said
7 as much as I can about the planning that took
8 place back in the early 1990s. There, you know,
9 to the best of my knowledge, there wasn't any
10 more.

11 MS. LAND: Okay, that's fine. I'll
12 leave my questions there. Thank you.

13 THE CHAIRMAN: Thank you, Ms. Land.
14 Next on the list Manitoba Metis
15 Federation.

16 MS. SAUNDERS: Good afternoon, Jessica
17 Saunders. You heard from Mr. Madden yesterday
18 that I will be assisting him in his representation
19 of MMF.

20 THE CHAIRMAN: Yes, welcome.

21 MS. SAUNDERS: Thank you.

22 I have one area of questioning. On
23 slide 69, regarding construction hiring, you will
24 note under the tendered contract section that
25 employment opportunities are available for the KCN

1 and northern Aboriginal residents through the
2 first preference in the hiring sequence outlined
3 in the Burntwood/Nelson agreement. You will then
4 note under the direct negotiated contract section
5 that employment opportunities are available for
6 qualified KCNs and northern Aboriginal residents
7 through the direct hire provisions for direct
8 negotiated contracts. And of particular note, the
9 third preference, to Aboriginal residents of
10 Northern Manitoba.

11 With respect to Aboriginal residents
12 of Northern Manitoba in the direct negotiated
13 contract section, can you indicate how applicants
14 under this category will be verified specifically
15 with respect to their identification as
16 Aboriginal?

17 MR. SCHICK: I believe during panel
18 one, we encountered that same question. And
19 through the job referral service, which is managed
20 by the Province of Manitoba, we would be
21 requesting an identification from the applicants
22 to confirm their residency, and their location,
23 and their status of Aboriginal.

24 MS. SAUNDERS: Okay. My apologies,
25 I'm not sure if this was already dealt with in

1 that same panel, but then can you indicate
2 specifics with respect to what happens when an
3 applicant identifies as Metis?

4 MR. SCHICK: The Province would ask
5 for some form of identification, normally, the
6 card indicating a member of the Manitoba Metis
7 Federation, and that would be sufficient in that
8 case to prove a status of that.

9 Actually, my colleague provided a
10 little more information, and it could also be a
11 document from the government indicating, because
12 not all people would be under the Manitoba Metis
13 Federation card, so a government indicating that
14 they are entitled to the same privileges.

15 MS. SAUNDERS: My apologies,
16 government, if you could clarify that last part?

17 MR. SCHICK: So it could be any
18 government document that would indicate that the
19 person is a Metis. So it doesn't necessarily have
20 to be the Manitoba Metis Federation identification
21 card.

22 MS. SAUNDERS: Any government
23 document, okay. Will there be any kind of
24 indication as to what type of documentation that
25 may be in these contracts, or is it just like

1 any -- if there can be an example provided?

2 MR. SCHICK: I guess any type of
3 Federal Government letter that would indicate, I
4 guess, would include the person's name, that would
5 be applicable for that.

6 THE CHAIRMAN: Or Provincial
7 Government.

8 MR. SCHICK: Or Provincial Government,
9 yeah, for that case.

10 MS. SAUNDERS: Okay, thank you. Those
11 are all my questions. Thank you.

12 THE CHAIRMAN: Thank you,
13 Ms. Saunders. Consumers Association has no
14 questions?

15 MR. WILLIAMS: That's correct.

16 THE CHAIRMAN: Fox Lake Citizens?

17 MS. PAWLOWSKA-MAINVILLE: Good
18 afternoon. The first question I have would be
19 about page 35. So as engineers, and you were
20 looking for having a project in the north, when
21 did you first come to Fox Lake and speak with the
22 elders about the best place to put the next
23 foreseeable project, which ended up to be Keeyask?

24 MR. ST. LAURENT: I don't know the
25 answer to that. I don't know when the first time

1 somebody came to Fox Lake to tell them about the
2 development at Keeyask.

3 MS. PAWLOWSKA-MAINVILLE: Is that
4 information that we could find out?

5 MR. ST. LAURENT: There will be
6 another panel that will discuss in detail the
7 engagement of the public. And I think they will
8 be in a better position to answer that question.

9 MS. PAWLOWSKA-MAINVILLE: Okay. Which
10 somewhat leads me to my next question, is as
11 engineers, have you spoken with any of the Fox
12 Lake elders and their use of Aboriginal knowledge
13 to see if there is any engineering negative
14 impacts, or positive impacts, or the best
15 engineering practices that they know of in regards
16 to Keeyask?

17 MR. ST. LAURENT: As I explained
18 earlier in the presentation, Fox Lake became quite
19 engaged with the Keeyask project, and I think it
20 was 2001, in around that year. And from that
21 point on, there was engagement with Fox as well as
22 the other partner communities, through a number of
23 different processes. There is a project
24 description committee as part of the JKDA
25 negotiations, as well as environmental studies

1 working groups where people from all the
2 communities participated and were able to provide
3 their perspectives, and helped to shape various
4 aspects of the project.

5 MS. PAWLOWSKA-MAINVILLE: But as
6 engineers, you didn't speak with the elders about
7 the mechanisms behind having such a project and
8 use traditional Aboriginal knowledge about sharing
9 and discussing some of the benefits of the project
10 in regard to its construction?

11 MR. ST. LAURENT: Certainly there was.
12 I mean, I can use a couple of examples where there
13 was quite a lot of involvement. The development
14 of the forebay clearing plan as well as the
15 waterways management program were plans that were
16 developed with Hydro and community members, and
17 there was a lot of perspectives provided on how to
18 best clear the forebay, how to best manage the
19 waterways. And those, you know, those
20 perspectives, based on their perspectives and
21 experiences of past projects, helped shaped those
22 plans. So based on their experiences with past
23 projects, that perspective brought itself into
24 those two particular plans. I don't know if that
25 answers your question.

1 MS. PAWLOWSKA-MAINVILLE: Somewhat.
2 Well, you keep speaking about plans in terms of
3 clearing and plans in terms of management systems.
4 I'm talking directly for the physical
5 infrastructure of Keeyask, did you have a chance
6 to speak with them and ask them whether or not
7 this and this and this design of this project is
8 what you agree with?

9 MR. ST. LAURENT: The plans for the
10 project, all of the principal structures, all of
11 the infrastructure were certainly shared with the
12 community members on several occasions. I have to
13 admit, I wasn't at a lot of those meetings so I
14 can't provide a specific example, there may have
15 been, but there was certainly lots of
16 opportunities.

17 MS. PAWLOWSKA-MAINVILLE: So the plans
18 were shared with the community. Was there a
19 chance for them to have input?

20 THE CHAIRMAN: Can I interrupt? I
21 think there will be another panel, I know there
22 will be another panel that will address the
23 community engagement process.

24 MS. PAWLOWSKA-MAINVILLE: Okay.

25 THE CHAIRMAN: And I suspect that

1 those questions would be more appropriately
2 directed to them.

3 MS. PAWLOWSKA-MAINVILLE: That's fine.

4 THE CHAIRMAN: They would have
5 specific answers which we can't expect this panel
6 to have.

7 MS. PAWLOWSKA-MAINVILLE: Okay. I can
8 raise this at the other panel. Thank you.

9 So my next question would be on page
10 19 of your presentation. What do you mean by
11 disposing of the extra excavated material?

12 MR. ST. LAURENT: So in order to
13 construct the principal structures, the dykes, the
14 dams, the powerhouse, the spillway, there is a
15 need to excavate material. And along the
16 footprint of the different dykes, and some of that
17 material cannot be used for construction. Where
18 we can use that material, whether it's granular
19 material, or mineral soils, or other types of
20 material, where we can use that material, the plan
21 would be to use that but there's some material
22 that don't meet the specifications required to use
23 it for constructing the structures. So the
24 contractor needs to move it somewhere and dispose
25 of it.

1 So in order to accommodate that, the
2 contractor will need places to put that material.
3 There was a process to identify a number of
4 options that will be suitable from an
5 environmental perspective, as well as from a cost
6 perspective, that are technically acceptable, and
7 designate those as areas that the contractor can
8 then go to and put that excess material.

9 MS. PAWLOWSKA-MAINVILLE: Will that
10 excess material be most likely placed in Fox Lake
11 territory?

12 MR. ST. LAURENT: That map on the
13 slide 56 shows the locations of all of those
14 excavated material placement areas, and they are
15 all around the Keeyask Generating Station.

16 MS. PAWLOWSKA-MAINVILLE: Okay, thank
17 you. Which brings me actually to the next
18 question, which is on about page 56, so just
19 clarify for me, please, the excavated material
20 that's placed, and that's the brown spots, some of
21 it is placed in the reservoir, will that be the
22 material that will be flooded, that will be within
23 the reservoir?

24 MR. ST. LAURENT: So the EMPAs that
25 are located in the reservoir, those would be

1 utilized by the contractor before the reservoir is
2 actually impounded. So the contractor would place
3 that material with heavy machinery. And once the
4 construction is sufficiently completed and the
5 reservoir is then impounded, the water level comes
6 up and then that land upstream of the structures
7 will then be flooded. So those excavated material
8 placement areas that are on that flooded land will
9 then be submerged under water.

10 MS. PAWLOWSKA-MAINVILLE: In your
11 previous answer, you stated that some of that
12 material could actually be soil and soil minerals,
13 which brings me to another point which you said
14 earlier about water quality being kept the same.
15 How do you answer the fact that if you put loose
16 soil material and submerge it, it will not impact
17 water quality?

18 MR. ST. LAURENT: So these excavated
19 material placement areas are designed features.
20 They have been carefully designed so that the
21 material that is placed in them will not erode by
22 the flow of water. So a lot of these locations
23 are in areas well away from the river where the
24 velocities are very low. And based on design
25 parameters, we know what amount of water velocity

1 it would take to scour or mobilize that mineral
2 soil and bring it up into the water. And these
3 are being located in areas where the velocity
4 isn't that high. Or they are being filled -- the
5 height of these placement areas are being set such
6 that they can be filled to a certain level without
7 getting too high such that they would start to
8 erode.

9 So I think the short answer is they
10 are being designed so that they don't erode by the
11 flow of water in the reservoir.

12 MS. PAWLOWSKA-MAINVILLE: Okay, thank
13 you. My next question refers to pages 22 to 24.
14 So you said that there is a large number of
15 supporting infrastructure that you mentioned on
16 those pages. Where will this infrastructure be
17 located, on the north or south of the reservoir?

18 MR. ST. LAURENT: I think the easiest
19 thing to do would be to point to, there's several
20 maps in the EIS. I'm just wondering if this
21 presentation has a map that shows all of the
22 infrastructure? Oh, I think there would be.

23 If you go to slide 51 which is showing
24 the stage 1, or the stage 2 river diversion, it's
25 a reasonably good map that's showing where a lot

1 of that supporting infrastructure would be
2 located. The vast majority of it would be on the
3 north side of the river off of the north access
4 road.

5 MS. PAWLOWSKA-MAINVILLE: Vast
6 majority meaning the explosive magazines, that
7 boat launch, public safety measure and ice booms
8 will also be located on the north side?

9 MR. ST. LAURENT: There's a map that
10 we'll pull up that shows where everything is
11 located. So this is a map from the EIS that
12 essentially shows where all that different
13 infrastructure would be located. And as I said
14 earlier, most of that infrastructure is on the
15 north side of the river. This shows the camp
16 location. There's a helicopter pad. This line
17 here is the north access road. There's a work
18 area, a substation or a small switching station as
19 well as another contractor work area. You
20 mentioned the boat launches. There will be a boat
21 launch downstream of the rapids as well as
22 upstream on Gull Lake. This map shows that
23 there's not a lot of infrastructure on the south
24 side with the exception of the south access road
25 and some other components.

1 MS. PAWLOWSKA-MAINVILLE: By not a
2 lot -- sorry, could you clarify what will be
3 placed on the south side?

4 MR. ST. LAURENT: Well, the permanent
5 infrastructure will be the south access road.
6 During construction, there will be a security gate
7 near the Butnau Dam because that road between the
8 Butnau Dam, the site would be a private road for
9 construction.

10 I mentioned the borrow areas, so there
11 are some borrow areas on the south side. That is
12 part of the infrastructure. Some of the excavated
13 material placement areas will be on the south
14 side. Rock quarries. Is that what you're looking
15 for?

16 MS. PAWLOWSKA-MAINVILLE: That's good.
17 Where can I find out some of this stuff that will
18 be located on the east side? Could you point me
19 to it?

20 MR. ST. LAURENT: There's a project
21 description supporting volume that supports the
22 EIS and there's a section in there that describes
23 all of the infrastructure in detail with respect
24 to what there will be, where it will be located.
25 There's quite a number of maps as well. So a lot

1 of that information is there.

2 MS. PAWLOWSKA-MAINVILLE: Thank you.

3 And then on page 19, you say that dykes are
4 founded on mineral soils. Can you please
5 elaborate on that?

6 MR. PANTEL: I can explain that a
7 little clearer. During construction of the dykes,
8 we are going to excavate the organic layer on the
9 top and just expose firm foundation material to
10 set the rest of the dyke on. And what we call and
11 use the term mineral soils, it's your silts and
12 your till and that's what we call mineral soil.
13 So silts, clays.

14 MS. PAWLOWSKA-MAINVILLE: So there
15 will be nothing actually built into the ground?

16 MR. PANTEL: The core of the dams and
17 structures have to rest on an impervious
18 foundation as well or on suitable foundations. So
19 we are looking at placing the core for the dams on
20 the bedrock. And the core for the dykes will be
21 resting on till with the exception of the granular
22 dyke section which we talked about earlier. That
23 will be resting on permafrost affected post
24 glacial clays.

25 MS. PAWLOWSKA-MAINVILLE: So how many

1 kilometres would you say approximately of the
2 north and south dykes will be not placed into the
3 ground, there will be something layered on top of
4 them?

5 MR. PANTEL: In the project
6 description manual, we reference to the different
7 lengths of these dyke structures and the dykes for
8 Keeyask are discontinuous. That means that they
9 are not all linked to one another because they
10 follow high ground. In between, there will be
11 road sections and freeboard sections. To venture
12 a number just off the top, four kilometres of zone
13 impervious core dykes both on the north and again
14 four kilometres on the south side that would be
15 structures found on these mineral soils.

16 MS. PAWLOWSKA-MAINVILLE: Thank you.
17 And you also said that there would be limited
18 access on the road. There even will be a security
19 gate at Butnau Dam and there will be no access
20 during blasting and construction, that's correct?

21 MR. SCHICK: Okay. The south access
22 road will be restricted to all public
23 transportation until the completion of the
24 generating station project. And that until such
25 time as the Manitoba infrastructure and

1 transportation take over that portion of the road.

2 MS. PAWLOWSKA-MAINVILLE: How long
3 will you anticipate that will be?

4 MR. SCHICK: Probably 2022 in that
5 range, '21/'22, depending on the progress of the
6 project.

7 MS. PAWLOWSKA-MAINVILLE: How will you
8 manage ease of access to local First Nations in
9 that area? Will they be allowed to use the road?

10 MR. SCHICK: That will be under
11 probably some of the other panels for the access
12 management plan. But because it's an active
13 construction site, we maintain control that if
14 there are trails for the First Nations that they
15 traditionally use, we will make sure that they get
16 access to those trails. But it will all be under
17 a controlled system so that we know for the safety
18 of them and the workers.

19 MS. PAWLOWSKA-MAINVILLE: So in
20 regards to access, I can discuss this at another
21 panel? Thank you.

22 MS. NORTHOVER: I will just add. It
23 will actually be the socio-economic panel that
24 will have the whole piece on the construction of
25 the access management plan. So any detailed

1 questions, you can ask them.

2 MS. PAWLOWSKA-MAINVILLE: Thank you.

3 And then I had a few more questions in
4 regards to page 30. This is just, the arrows
5 pointing west, does that mean there will be a
6 converter station built around that area at some
7 point in the future or will the energy that's
8 powered through the AC -- through the DC current
9 from Bipole III be converted in the south and then
10 exported east and west?

11 MR. ST. LAURENT: Just to clarify,
12 each of those green arrows represents an
13 interconnect or transmission line connected to the
14 neighboring provinces and to the United States,
15 they are not converter stations.

16 MS. PAWLOWSKA-MAINVILLE: So the power
17 from the Bipole III DC line will be converted at
18 the Winnipeg station?

19 MR. ST. LAURENT: I think you are
20 referring to that green arrow that's touching the
21 Bipole III. That's not meant to illustrate that
22 at that location, power can go into Saskatchewan
23 off the Bipole.

24 MS. PAWLOWSKA-MAINVILLE: I'm not
25 talking about the green lines, I'm talking about

1 the red line which is the Bipole III.

2 MR. ST. LAURENT: Okay.

3 MS. PAWLOWSKA-MAINVILLE: So the
4 energy from Bipole III will be converted at the
5 Winnipeg station and then carried out and exported
6 through the connecting lines.

7 THE CHAIRMAN: Perhaps I can help,
8 having been through the Wuskwatim process. I
9 believe that power would originate either at
10 Wuskwatim or Grand Rapids.

11 MS. PAWLOWSKA-MAINVILLE: Thank you.
12 And then I have another question as well. What is
13 the net weight of the reservoir or what is
14 predicted to be at peak weight, at peak height?

15 MR. ST. LAURENT: I don't know.

16 MS. PAWLOWSKA-MAINVILLE: I guess I'm
17 looking for the net volume weight of the reservoir
18 at its peak.

19 MR. ST. LAURENT: One figure I can
20 tell you is the volume of the active storage zone
21 of the reservoir. It's the one metre of storage
22 between 158 and 159. And further upstream, that's
23 got a total volume of 81.4 million cubic metres of
24 water. And of course there's water below that. I
25 don't have at my fingertips the total volume. But

1 that's something that is available. We have the
2 total volume of the reservoir.

3 MS. PAWLOWSKA-MAINVILLE: I would like
4 to have that number, if possible, the total volume
5 weight.

6 MR. ST. LAURENT: Would you like the
7 volume or the weight?

8 MS. PAWLOWSKA-MAINVILLE: Both
9 actually. And also if you can add to that the net
10 weight, volume, including --

11 THE CHAIRMAN: Help me, what's the
12 relevance of knowing the weight of the water?

13 MS. PAWLOWSKA-MAINVILLE: Well it's
14 actually relevant to know how much the impact of
15 the water will have on the earth's crust.

16 THE CHAIRMAN: And how is that
17 relevant to this overall review?

18 MS. PAWLOWSKA-MAINVILLE: Because if
19 Keeyask is built, it's another weight on that
20 territory that will impact the earth's crust in
21 addition to the other --

22 THE CHAIRMAN: Okay. If they know the
23 volume, it shouldn't be too hard to come up with
24 the weight. So okay.

25

1 (UNDERTAKING #1: Advise of the net volume and
2 weight of the reservoir at its peak)

3 MS. PAWLOWSKA-MAINVILLE: Thank you.
4 That's all the questions I have for now.

5 THE CHAIRMAN: Thank you,
6 Ms. Pawlowksa-Mainville.

7 Pimicikamak, Ms. Kearns.

8 MS. KEARNS: I'm Stephanie Kearns,
9 legal counsel for Pimicikamak. My questions are
10 going to track through your slides in order.

11 And I'm going to start at slide 34,
12 which there's already been some questions on this
13 so I will be brief. Point two on this slide says,
14 the triple bottom line approach that considers
15 environmental, economic and social responsibility
16 factors of the project. So economics is one of
17 the three bottom lines, correct?

18 MR. ST. LAURENT: Yes.

19 MS. KEARNS: But this table does not
20 actually show economics, does it?

21 MR. ST. LAURENT: No, it's just a bar
22 chart. It's trying to show in a simple way the
23 relative level of efforts expended on the actual
24 studies themselves in the different stages.

25 MS. KEARNS: So this table doesn't

1 actually reflect the consideration of how the
2 triple bottom line was considered?

3 MR. ST. LAURENT: It's showing the
4 level of effort expended from the stages, just
5 trying to illustrate that each subsequent stage,
6 more and more effort is expended.

7 MS. KEARNS: Okay. Thank you. Next
8 to slide 38, am I correct that since Pimicikamak
9 is not shown on this chart, you did not consult
10 with or engage with Pimicikamak in this planning
11 process?

12 MR. ST. LAURENT: This planning
13 process, as you can see, it extends up till today.
14 We're still into stage five. And I believe
15 there's a panel that will be able to talk about
16 engagement in a much more detailed way than we
17 can.

18 MS. KEARNS: Okay. Thank you.
19 Turning to slide 60, have all work permits been
20 issued by Manitoba, to the partnership by Manitoba
21 Hydro for the infrastructure projects that are
22 being built?

23 MS. NORTHOVER: Yes, to date every
24 permit that needs to be acquired has been
25 acquired.

1 MS. KEARNS: So Manitoba Hydro or the
2 Partnership will not be asking for any more work
3 permits related to the Keeyask project and
4 infrastructure?

5 MS. NORTHOVER: It is possible that
6 more work permits will be required. They are on
7 a, generally have an annual dating. So
8 potentially at the end of the fiscal year more
9 work permits will be required.

10 MS. KEARNS: Thank you. So turning to
11 slide 61, how many acres of land are being cleared
12 of trees?

13 MR. ST. LAURENT: Well, the total
14 flooded area would be cleared, that's 45 square
15 kilometres of land. I don't know what that is in
16 acres.

17 MS. KEARNS: That's fine. Thank you.
18 And do you know how many tonnes of timber that
19 translates into?

20 MR. ST. LAURENT: I do not know the
21 volume or tonnes of timber that that would --

22 MS. KEARNS: And where is the timber
23 that's harvested going?

24 MR. ST. LAURENT: The plan is to --
25 the plan is to stockpile the timber in the

1 reservoir, in one winter when it's dried, and burn
2 it in the following winter.

3 MS. KEARNS: Will it be burned on
4 site?

5 MR. ST. LAURENT: It would be burned
6 in windrows in that reservoir area, so on site,
7 yeah.

8 MS. KEARNS: Thank you. And so this
9 process involves cutting the trees, but the stumps
10 and roots will remain; is that correct?

11 MR. ST. LAURENT: I just have to dig
12 up details. So I'm just opening up these project
13 description supporting volume because there's a
14 detailed description of how the clearing would be
15 undertaken. There will be two main methods of
16 clearing. The first is hand clearing. And when
17 the hand clearing is undertaken, that would not
18 result in the stumps being removed, it would just
19 be cut near the bottom of the tree and the tree
20 would be removed. Most of the reservoir, we
21 expect, would be cleared by machine. And that
22 would involve shear blading during the winter when
23 the ground is frozen. And using this method, the
24 clear method material would deposit in windrows
25 left to burn and dry. And this will result in the

1 stumps being sheared off, meaning the stumps will
2 actually be removed as part of that process, along
3 with any other vegetation. So the smaller trees,
4 shrubs, loose and dead wood debris, humax and
5 sphagnum moss, that will all be accumulated by the
6 shear blading and piled up.

7 MS. KEARNS: But the roots would
8 remain in both processes, right?

9 MR. ST. LAURENT: The roots, to the
10 extent they are not attached to the stump, so the
11 stumps themselves would be sheared off.

12 MS. KEARNS: Okay. Thank you.

13 So would you agree that when the
14 stumps and roots remain in either process,
15 depending on the amount of stump or root, to the
16 extent that those stumps and roots remain, there
17 is the possibility that when erosion occurs when
18 the land is flooded, that those stumps or roots
19 will then enter the water as debris?

20 MR. ST. LAURENT: The stumps
21 themselves would be included in that in the pile
22 of debris that would be burned, or material that
23 would be burned.

24 MS. KEARNS: But in the hand process,
25 the stumps are remaining?

1 MR. ST. LAURENT: That's right.

2 MS. KEARNS: So when the lands are
3 flooded and erosion occurs, the stumps and roots
4 that are remaining would enter the water as
5 debris; is that correct?

6 MR. ST. LAURENT: I suppose that's
7 possible. But there are other reasons why, you
8 know, there are reasons why those areas are being
9 cleared by hand, because they are sensitive
10 habitats, culturally significant locations. So
11 that was the reason why I went with hand clearing.

12 MS. KEARNS: Okay. Thank you. And
13 just following up with an answer before about what
14 happens to the timber, did the partnership or
15 Manitoba Hydro consider using the timber to give
16 to communities as firewood, or to use in a green
17 energy program, other than just burning it on
18 site?

19 MR. ST. LAURENT: Absolutely. Yeah,
20 that was definitely a consideration. Early on in
21 the reservoir clearing planning process, there was
22 an interest in trying to see if that timber could
23 be used for other purposes rather than just
24 burning it. And the result was that no economic
25 method was available for using that timber.

1 Because it is being cleared out of a large area in
2 the reservoir, just hauling it out of the
3 reservoir requires a significant amount of fuel.
4 So it's just not economic to haul that material.

5 But having said that, there will be
6 some timber that will be cleared closer to the
7 access road, and there is plans to set aside some
8 of that timber, both on the south side and the
9 north side of the generating station, for the
10 public to come and take firewood should they
11 choose to do so.

12 MS. KEARNS: So just to clarify, so
13 the economic reason is it would be too expensive
14 to lug it out and give it to other people or
15 organizations to use?

16 MR. ST. LAURENT: That's correct.

17 MS. KEARNS: Turning then to slide 80.
18 So this slide was about the safe boating routes
19 and landings. What about the safe passage of
20 animals like moose and caribou who also cross the
21 waterway?

22 MR. ST. LAURENT: That's not something
23 we can really speak to on this panel. There will
24 be another panel dealing with aquatic and
25 terrestrial issues, and I believe they would be in

1 a good position to talk about that.

2 MS. KEARNS: Thank you. Turning then
3 to slide 85. Point number 2 says the probable
4 maximum flood is an extremely large flood that has
5 an exceptionally low probability of occurring,
6 with less than a one in 10,000 year frequency.

7 My question is, did you consider the
8 possible effects of climate change in determining
9 what a one in 10,000 year flood would look like?

10 MR. MALENCHAK: Jarrod Malenchak
11 again. That particular question was actually
12 answered in CEC PFN IR 14.

13 MS. KEARNS: That was PFN?

14 MR. MALENCHAK: Yeah.

15 MS. KEARNS: And the answer, quickly,
16 yes or no?

17 MR. MALENCHAK: When we consider the
18 dam classification of Keeyask, which then lead us
19 to incorporate the PFN as our design, we looked to
20 the Canadian Dam Association Guidelines. And on
21 this particular topic, it's quoted in the IR, but
22 basically they provided the following statement:

23 "It is expected that the variability
24 of extreme events, floods and droughts
25 will increase, but it is not possible

1 to quantify this change. All these
2 changes are quite recent and intense
3 research is active in that domain, but
4 thus far no generally accepted
5 methodology exists to evaluate the
6 effect of climate change on flood
7 frequencies. Until the scientific
8 community defines safe practices, high
9 and extreme floods should be evaluated
10 with a realistic degree of
11 conservatism and flood frequency
12 estimates should be updated as
13 frequently as possible."

14 So in that regard, the PMF itself has
15 an inherent conservatism built into it because
16 it's an estimate of the probable maximum flood.
17 And as part of the dam safety program, Keeyask
18 will be reviewed on a regular basis during the
19 operation period, which will include a review of
20 the design flood, which is in this case the
21 probable maximum flood.

22 MS. KEARNS: So then just to clarify,
23 so because at this time there's no certain way to
24 determine what climate change is going to look
25 like, it's not taken into account in this

1 assessment?

2 MR. MALENCHAK: So the choice of the
3 inflow design flood, in this case the PMF is an
4 engineering design criteria, and industry practice
5 has not, or industry has not come up with an
6 appropriate method of considering climate change
7 at this point in time on extreme floods like this.

8 MS. KEARNS: So then it's not
9 considered, climate change, at this time?

10 MR. MALENCHAK: At this time that is
11 correct, yes. And as more information becomes
12 available, we will incorporate that to the extent
13 that we need to.

14 MS. KEARNS: Okay. Thank you. And
15 are there any dam break analyses for any other
16 generation stations in the system?

17 MR. MALENCHAK: For every one of our
18 stations, there is an emergency preparedness plan
19 which requires an analysis of the dam break
20 scenario.

21 MS. KEARNS: What is that called
22 again?

23 MR. MALENCHAK: Emergency preparedness
24 plan.

25 MS. KEARNS: And this emergency

1 preparedness plan includes a dam break analysis?

2 MR. MALENCHAK: Yes.

3 MS. KEARNS: And one exists for
4 Jenpeg?

5 MR. MALENCHAK: Yes, yes.

6 MS. KEARNS: Okay. Those are my
7 questions. Thank you.

8 THE CHAIRMAN: Thank you, Ms. Kearns.

9 That completes the participants'
10 questions. I have a couple of questions and some
11 of my colleagues might have some, I'm not sure.

12 You refer on page 10, or slide 10 you
13 note that the annual energy production for Keeyask
14 is going to be 4400 gigawatt hours. And then
15 beginning at page 39, you list four options, 1150,
16 900, the two station model and then the Keeyask
17 model. Then you give the megawattage, but you
18 don't give the annual energy production for each
19 of those. Is that available?

20 MR. ST. LAURENT: The amount of energy
21 would be proportional to the capacity of each of
22 those stations.

23 THE CHAIRMAN: It would be directly
24 proportional?

25 MR. ST. LAURENT: I don't know if it

1 would be directly proportional, but it would be
2 pretty close.

3 THE CHAIRMAN: So I guess what I'm
4 trying to get at is whether the annual energy
5 production ability of these other options played a
6 significant role in deciding not to go with them,
7 or it was not a major part of the consideration.

8 MR. ST. LAURENT: The main reason was
9 environmental considerations.

10 THE CHAIRMAN: Okay. In your reach
11 development on page 35, and some of this was
12 addressed earlier, you answered Ms. Whelan Enns
13 about Birthday Rapids not being in the development
14 plan anymore, are Whitemud and Red Rock still in
15 the development plans?

16 MR. ST. LAURENT: As far as I know,
17 they are not in the current development plan.

18 THE CHAIRMAN: Do Conawapa and Gillam
19 Island remain as possibilities?

20 MR. ST. LAURENT: I believe Conawapa
21 is in the development plan. I don't believe
22 Gillam Island is in the development plan itself.

23 THE CHAIRMAN: Historically, I'm just,
24 you have talked a lot about comparing the
25 1150-megawatt option with the current option, and

1 the fact that it cut the amount of flooding to a
2 quarter. But how seriously was the high level
3 1150-megawatt option ever considered? I mean,
4 historically, from about the mid '60s, when the
5 Northern Manitoba development was first announced
6 by the premier of the day, probably until the late
7 '90s, the two, upper and lower Gull were always
8 part of the development plan. So, I mean, was it
9 just an option that was thrown in for comparison,
10 or was it ever seriously considered?

11 MR. ST. LAURENT: It was, as part of
12 the planning process, it's important to assess all
13 of the available options. Certainly the high head
14 option was viewed as a potentially viable option.
15 A lot of effort was put into it. We had concepts
16 developed, and I would say for that reason,
17 because a lot of effort was put into it, it was
18 taken very seriously. There was -- just thinking
19 about all of the geotechnical site investigations,
20 there was a lot of dyke lines that were surveyed,
21 borrow areas were investigated for that high head
22 option, requiring a lot more material. So it was
23 considered, it was definitely considered.

24 THE CHAIRMAN: About what stage of the
25 planning process did you get to with those?

1 MR. ST. LAURENT: So that decision was
2 made in 1996 to not pursue the high head option,
3 so it would have been carried through the stage
4 two studies. So the stage two studies would be
5 the study that has the different concepts fleshed
6 out.

7 THE CHAIRMAN: Thank you. So am I
8 correct that the three -- or maybe not, the high
9 head, option one and option three, the two
10 station, both of those would have impacted Split
11 Lake and increases the water levels there.

12 MR. ST. LAURENT: That's right. The
13 Birthday sites would have the same reservoir
14 level, they would both have a reservoir of 168.5.
15 So essentially everything upstream of the station
16 on Split Lake would be very, very similar in terms
17 of impacts.

18 THE CHAIRMAN: Option two wouldn't
19 have impacted Split Lake, it would have flooded
20 maybe 60 percent more than Keeyask, or maybe more,
21 70 or 80 percent more than Keeyask. Why was it
22 not chosen? It was significantly higher
23 megawattage.

24 MR. ST. LAURENT: Again, the decision
25 was by the Partnership, where again they

1 considered the effects of the intermediate head
2 against the low head option, and it was based
3 primarily on the fact that the lower head option
4 would avoid environmental impacts. It's
5 characterizing not a flooded land, but it was
6 viewed that the flooded land is relative to the
7 environmental impacts of that project. So it was
8 in an effort to minimize and avoid environmental
9 impacts.

10 THE CHAIRMAN: Thank you. My
11 questions might appear to bounce all over the
12 place, but when you come near the end and you're
13 batting clean up, it's just whatever is left over.

14 On page 56, the excavated material
15 placement areas, and I just have one question.
16 Right outside south of the dykes, more or less a
17 little off right of centre, there's a lake. And
18 it appears that some of this material will be
19 dumped in that lake. Can you tell us anything
20 about that lake and whether this might impact that
21 lake?

22 MR. ST. LAURENT: So all of these
23 different areas were developed in consultation
24 with the environmental consultants that we work
25 with, aquatics and so forth. And certainly that

1 would have been reviewed by the aquatic team. And
2 they did not raise issues with putting material on
3 the north side of that lake.

4 THE CHAIRMAN: Okay, I'll save that
5 question for them.

6 MR. ST. LAURENT: Yes.

7 THE CHAIRMAN: I think I just have one
8 left and it's probably simple. You noted, or you
9 stated that the operation workforce, that this
10 station will be staffed 24/7. You said in
11 operations this station will be staffed 24/7.

12 Now when we were touring the Kettle
13 Station, I'm pretty sure that the manager of the
14 Kettle Station said that overnight and weekends
15 they weren't staffed?

16 MR. ST. LAURENT: I believe you are
17 right.

18 THE CHAIRMAN: So some stations are
19 staffed 24/7 and some are not?

20 MR. ST. LAURENT: The plan for Keeyask
21 at the outset would be to have people there 24/7.
22 It will be designed and constructed in a way
23 where, if down the road there is a decision to
24 remotely control it, it could be remotely
25 controlled in the future. But the plan currently

1 is that it will be staffed 24/7.

2 THE CHAIRMAN: Thank you. I'll just
3 see if my colleagues have any questions. Edwin?

4 MR. YEE: Yes, Mr. Chairman, I do have
5 a question for Mr. St. Laurent.

6 I believe when you were going over
7 slide 13, which is principal structures, I made a
8 note about that you mentioned something about
9 habitat enhancement. I wonder if you can
10 elaborate a bit on that for me?

11 MR. ST. LAURENT: Sure, I can do that.
12 So this rendering is a few years old. It's been
13 around for a while. And at the time that this
14 rendering was made, there is no plan to enhance
15 that area. It was, it would essentially be
16 exposed river bed. And since that time, through
17 the environmental studies working group process,
18 the partner communities did express a concern.
19 And I think it was actually as a result of seeing
20 this rendering that they raised concerns with this
21 large exposed river bed area. And that's
22 something that is present at other stations along
23 the lower Nelson. And so they were quite
24 concerned about that lasting effect. And through
25 some discussion and thinking, we have come up with

1 a couple of options that we have committed to in
2 order to enhance that area.

3 So in terms of enhancements, we have
4 come up with options. We actually hadn't made a
5 decision as to which option would be implemented.
6 But one option is to enhance that area and develop
7 that area into wetland habitat, so bringing
8 mineral soils into the area, perhaps some of the
9 soils that will be excavated, rather than putting
10 it into the excavated material placement areas
11 they will be placed here. There will be plantings
12 in order to develop wetland habitat.

13 The other option that is being
14 considered is to develop the area into aquatic
15 habitat. And that would be a bit more expensive.
16 It would require some earth structures to be
17 developed, raising the water levels, creating
18 pools and again bringing mineral soils, new
19 plantings in order to enhance that area.

20 MR. YEE: Thank you very much.

21 THE CHAIRMAN: Ms. Bradley?

22 MS. BRADLEY: Yes, I'd like to just
23 ask a supplement to the remotely controlled. Is
24 the dam, as we understand it, is to have people on
25 site during the working day but not in the evening

1 and not on weekends, and then it will be
2 controlled remotely, you know, through computers.
3 I guess what I'm looking for is, is that
4 initially, and then it will be fully computerized
5 and controlled remotely? I'm trying to get a
6 sense of what is the future employment situation
7 on site for the proposed dam?

8 MR. ST. LAURENT: So with respect to
9 staffing the generating station 24/7, I mentioned
10 the number of people that would be there, I
11 believe it was 30 people. Those people would be
12 there typically during the daytime hours only on
13 weekdays. Weeknights and other times of the week,
14 the number of people would be much, much less. I
15 believe it's two people. I could check on that.
16 So the decision to move from staffing it to
17 remotely controlling it would be two people that
18 may or may not be at the station during that
19 operation. So it's not the full 38 people. The
20 38 people would be there during the day regardless
21 of whether it's remotely controlled or not. That
22 remote control is only during after hours.

23 MS. BRADLEY: Thank you.

24 THE CHAIRMAN: Thank you. I think
25 that brings our grilling of this panel to an end.

1 It wasn't too bad, I don't think. Thank you very
2 much for your presentation and your responses to
3 the cross-examination.

4 We'll take a break until 3:30. I
5 believe we're ready, or we can be ready for the
6 next panel to go forward? Okay. So we'll come
7 back at 3:30 with a brand new panel.

8 (Hearing recessed at 3:17 p.m. and
9 reconvened at 3:30 p.m.)

10 THE CHAIRMAN: We will reconvene. We
11 have the next panel, the regulatory environmental
12 assessment. We will need to swear in the front
13 row, so would you please turn it over to --

14 MS. JOHNSON: Ladies and gentlemen,
15 would you please state your name for the record.

16 MR. REMPEL: George Rempel.

17 MR. EHNES: James Ehnes.

18 MR. DAVIES: Stuart Davies.

19 MS. COLE: Vicky Cole.

20 MR. MANZER: Mark Manzer.

21 MS. KINLEY: Janet Kinley.

22 Regulatory Environmental Assessment Panel: Sworn

23 THE CHAIRMAN: Proceed.

24 MS. COLE: Okay.

25 THE CHAIRMAN: Just let me, before you

1 start, we will continue probably a little past
2 4:30 so that we can complete this presentation
3 today rather than break it up. Go ahead now.

4 MS. COLE: Okay. So good afternoon,
5 commissioners and others. As you heard earlier
6 today, my name is Vicky Cole, and I'm the manager
7 of major projects and licensing in Manitoba Hydro.
8 Earlier today you heard from Mr. Keeper and me
9 about the two track approach to undertaking the
10 environmental assessment for the Keeyask
11 generation project.

12 It is my pleasure to introduce the
13 Partnership's presentation of the regulatory
14 component of the assessment. You will hear about
15 the regulatory component in stages as different
16 topics discuss their component of the regulatory
17 assessment.

18 Following today's panel, the
19 assessment methodology and findings for each of
20 the specific environments will be addressed by
21 three separate panels; the physical environment
22 will be addressed first, followed by the aquatic
23 and terrestrial environments, and then the
24 socio-economic resource use and heritage resources
25 environment.

1 Today I will review the overall
2 environmental assessment methodology, that is the
3 overarching approach to undertaking the
4 assessment, including things like scoping and the
5 selection of valued environmental components,
6 determining significance and assessing cumulative
7 effects. Along with my fellow panelists, our
8 intention is to review and summarize the
9 methodology presented in chapter five and seven of
10 the response to EIS guidelines with a focus on
11 some key areas of interest.

12 Following my presentation today each
13 of the subsequent panels will elaborate further on
14 how the overall assessment methods presented today
15 were applied within their specific study areas.
16 You will learn the approach is consistent
17 throughout, with subject difference to account for
18 the adverse effects being studied. The Keeyask
19 Cree Nations will follow later in the hearings to
20 describe and review their own environmental
21 evaluation reports, and we will conclude with the
22 panel about how the partners will continue to work
23 together on environmental matters during project
24 construction and operation.

25 I would like to take a few minutes to

1 introduce you to our panel. I will be acting as
2 panel chair. As discussed earlier today, I have
3 worked at Manitoba Hydro since 2005, and since
4 that time have been engaged on the Keeyask project
5 in a variety of different aspects. I personally
6 have over ten years of experience working on
7 environmental assessments.

8 With me today is Stuart Davies.
9 Stuart is the president of North South
10 Consultants, and is a key member in developing the
11 overall environmental assessment approach and
12 managing the aquatic component of the assessment.
13 Stuart has 40 years of aquatic and environmental
14 assessment experience and working on the Keeyask
15 project since it began in 1999.

16 George Rempel who is at the end of the
17 table is a water resources engineer and a
18 principal at StanTec Consulting. George has been
19 involved since the outset in developing the
20 overall environmental approach, project
21 description and assessment. He brings several
22 decades of environmental assessment experience to
23 the project team.

24 Janet Kinley, who is this end of the
25 table, Janet is a planner and principal of

1 Intergroup Consultants, and has 34 years of
2 experience in undertaking socio-economic impact
3 assessments. She led the socio-economic
4 components of the assessment.

5 Dr. James Ehnes, James is the
6 president of Ecosystem, and an ecologist. He has
7 over 16 years of environmental assessment
8 experience. James has the habitat and plants
9 portion of the EIS. His expertise on implementing
10 ecosystem based management principles was
11 instrumental to the project.

12 And finally right beside me is Mark
13 Manzer. Mark is a colleague of mine at Manitoba
14 Hydro and lead the public involvement program for
15 the Keeyask Generation Project. Mark brings over
16 ten years of experience of environmental
17 assessment, and has been working on Keeyask since
18 he joined our department in 2009.

19 I will start today by providing some
20 context for the regulatory assessment, including
21 the regulatory environments in which the
22 assessment has been undertaken, and also the
23 Partnership's public involvement program. I will
24 then describe the Partnership's overall EA
25 approach, with a focus on the process for scoping

1 and selecting valued environmental components, the
2 cumulative effects assessment, the approach to
3 determining significance and the incorporation of
4 climate change considerations in the assessment.
5 I will finish the approach discussion by building
6 on my earlier presentation today with Mr. Keeper,
7 and describe how Aboriginal traditional knowledge
8 was incorporated throughout the regulatory
9 environmental assessment process. This was a very
10 key component of this assessment.

11 Finally I will wrap up with a short
12 summary. We worked very hard to make the
13 presentation as focused as possible and fully
14 expect that we will explore these themes in more
15 detail through questions raised by the Commission
16 and other hearing participants.

17 The Partnership filed its
18 Environmental Impact Statement for the Keeyask
19 Generation Project in early July of 2012. The
20 final product submitted by the Partnership
21 represents over a decade of work by a
22 predominantly Manitoba based team of numerous
23 individuals. You will meet and have already met
24 many of them through the course of this hearing,
25 and there is a long list of contributors included

1 in the assessment documents.

2 Throughout it has truly been a
3 collaborative process among the entire team.
4 Hydro staff and our consultants working with our
5 partners and their advisors, we view the final
6 product as a major accomplishment. As partners we
7 filed what we believed is a very rigorous
8 assessment of the project in a manner that
9 respects two worldviews, and reflects the
10 knowledge and wisdom of the partner First Nations
11 along with that of scientific researchers.

12 As Shawna Pachal indicated earlier,
13 the key documents, the Keeyask "Our Story" video,
14 which we all had an opportunity to view at the
15 beginning of the hearing, executive summary and
16 copies of this document are available at this
17 hearing, and we have a Cree translation, the
18 response to EIS guidelines, this is the main
19 document associated with the regulatory assessment
20 and the document we will be talking mostly about
21 with this panel and the next few panels, and the
22 Keeyask Cree Nations environmental evaluation
23 reports, and these specific documents, as we
24 discussed, outline the evaluations undertaken by
25 each of the First Nations partners for their

1 communities. There is also a number of supporting
2 volumes and additional materials that provide
3 further detail in the information presented in
4 response to the EIS guidelines.

5 The overall purpose of all of these
6 documents, and really the entire planning and
7 assessment process is to provide the partners and
8 governments with the information they need to make
9 an informed decision about whether or not to
10 proceed with the project from an environmental
11 perspective.

12 Although the environmental assessment
13 is a regulatory requirement, the Partnership has
14 used the process for its most important purpose,
15 to plan and to design the best project possible.

16 To meet government requirements, the
17 assessment was undertaken by the EIS guidelines
18 issued by the Federal government and guided us by
19 the government through the Environment Act and the
20 Canadian Federal Environmental Assessment Act.

21 The Federal government, through the Canadian
22 Environmental Assessment Agency, is currently
23 reviewing the project and writing a comprehensive
24 study report for use by Federal ministers in
25 making decisions about whether to issue

1 authorizations for the project.

2 To meet Provincial requirements
3 through the Clean Environment Commission process
4 by the Minister of Conservation and Water
5 Stewardship, through this process the Partnership
6 is presenting its work on Keeyask in detail, so as
7 a Commission you have the information needed to
8 make recommendations for the Minister's
9 consideration on the project. (Sound technical
10 problem)

11 Separate from this Clean Environment
12 Commission process, Manitoba Hydro is also
13 undergoing a review of its preferred development plan
14 through a Public Utilities Board Needs For and
15 Alternative To review. This separate NFAT process
16 includes consideration of Keeyask within that
17 preferred development plan and is the most
18 appropriate place for alternatives to the project
19 and Manitoba Hydro's preferred development plan to
20 be fully considered. In fact, the Province has
21 designed it specifically for this purpose.

22 Ultimately this partnership is only in
23 the legal position to plan and develop a
24 hydroelectric generation project at Gull Rapids.
25 (sound technical problem). Designing a generation

1 project that we believe is environmentally and
2 socially acceptable, while being fully aware that
3 the final licensing decisions by the Province will
4 consider the NFAT review and its outcomes.

5 As partners, we have worked together
6 on the regulatory assessment of Keeyask since
7 formal field studies began in 2001. Field studies
8 and data collection in this area actually began
9 even earlier in 1999. So this equates to over a
10 decade of study before filing the environmental
11 impact statement. As part of a 2001 protocol
12 agreement, and then the Joint Keeyask Development
13 Agreement, the partners have worked through a
14 formal regulatory and licensing protocol, and
15 under this protocol a formal EIS coordination team
16 and a partners regulatory and licensing commitment
17 were established with representatives from all of
18 the partners.

19 The partners also agreed to establish
20 three topic specific working groups; one for
21 mercury and human health, aquatic working group,
22 and a mammals working group, to review and discuss
23 issues of particular importance to the
24 environmental assessment.

25 Manitoba Hydro and each of the Keeyask

1 Cree Nations have also met regularly since 2005
2 through environmental assessment working groups to
3 review studies and study results as they became
4 available. As I mentioned this morning, all of
5 the partners had the opportunity to review and
6 comment on the EIS documents. With the final
7 review and approval for filing made by Manitoba
8 Hydro and the Cree Nation partners, in the case of
9 each community, this review was undertaken with
10 the help of independently hired advisors with
11 environmental expertise.

12 Through its public involvement
13 program, or what we often refer to as the PIP, the
14 Partnership has also sought comments and
15 perspectives throughout the environmental
16 assessment process from potentially affected or
17 interested communities and organizations, as well
18 as the general public and regulators. This was
19 and continues to be an integral part of the
20 environmental assessment and planning process for
21 Keeyask. The overall purpose of this program has
22 been to provide Aboriginal and other interested
23 communities and groups with opportunities to share
24 information and perspectives about the project,
25 and its environmental effects. The public

1 involvement program has been extensive and
2 thorough, providing opportunities throughout
3 Manitoba to participate and provide input.

4 The map that's up at the moment shows
5 locations in Northern Manitoba where people,
6 community leaders, organizations and groups were
7 invited to participate in the public involvement
8 program between 2008 and 2013. In southern
9 Manitoba open houses were held in Winnipeg and
10 Brandon, and groups and organizations based in the
11 south were also invited to participate in
12 additional public involvement program activities.
13 Public involvement activities have included
14 meetings with chief and councils, municipal
15 leaders and representatives, MKO, and the Keewatin
16 Tribal Council, the KTC, as well as community
17 meetings, workshops or open houses. Over the five
18 years that the public involvement program ran, in
19 excess of 100 groups, communities and
20 organizations were invited to participate.

21 The public involvement program took
22 place in three distinct stages or rounds that
23 coincided with the timing of the following EIS
24 milestones. Initial scoping and the
25 identification of issues and concerns, then

1 initial findings of the assessment, and the final
2 EIS document. The three rounds of formal public
3 involvement activities took place between June of
4 2008 and July 2013 for a total of more than 70
5 events.

6 The Partnership also continues to
7 maintain a project website with contact
8 information that can be accessed if individuals
9 wish to provide additional comment. Comments and
10 concerns receive due consideration, and efforts
11 are made to follow up with all participants with a
12 response.

13 Concerns, comments and questions
14 raised through the PIP process are documented in
15 the EIS filing and subsequent supplemental
16 filings, and a concordance table is provided with
17 the main EIS filing which indicates where these
18 comments have been addressed in the document.

19 Many key issues have been raised
20 through the PIP process which have helped to shape
21 the content of the EIS, and to inform and confirm
22 what has been studied as part of the environmental
23 assessment process. Among other things, questions
24 and comments have focused on planning and
25 partnership issues, employment training and

1 business opportunities, concerns about the
2 physical environment, including erosion and
3 sedimentation and changing water levels and flows,
4 the need to protect lake sturgeon population,
5 mercury in fish and the relationship to human
6 health, and concerns about water quality along the
7 entire Nelson River, and especially and drinking
8 water quality.

9 These themes are very similar to those
10 which have emerged over the past few weeks of the
11 CEC hearings in Northern Manitoba. And over the
12 next few weeks partnership representatives will
13 make presentations that will address the issues
14 and concerns raised, since all of them have been
15 dealt with in some manner in the EIS filings.

16 At this point however, I do want to
17 comment on the issue of potable water. We have
18 heard from a number of presenters in Northern
19 Manitoba that they believe that Manitoba Hydro is
20 responsible for the issues they are facing with
21 respect to their community's potable water supply.
22 These perspectives are not new to Manitoba Hydro,
23 and similar concerns about potable water have been
24 raised during the Keeyask PIP process, and also by
25 our partners in the Keeyask planning process. It

1 is important to note that the responsibility for
2 potable water supply in each of the partner
3 communities visited during the northern hearings
4 and elsewhere does not lie with Manitoba Hydro or
5 this partnership. Through Article 6.1 of the
6 Northern Flood Agreement, Canada accepted
7 responsibility to ensure the continuous
8 availability of a potable water supply on each of
9 the reserves that are signatories to the Northern
10 Flood Agreement, and that the quality of the water
11 shall meet the health and safety standards set by
12 Canada to protect the public health. In Article
13 6.2 of the NFA, Manitoba Hydro agreed that they
14 will provide reimbursement to Canada for up to 50
15 per cent of its reasonable expenditures to provide
16 this potable water to the reserves, to the extent
17 that such expenditures are attributable to the
18 adverse effects, or the risk of such adverse
19 effects of the project, as it was defined in the
20 NFA. Disputes between Canada and Manitoba about
21 what this means and the costs eligible for
22 reimbursement were resolved almost ten years ago,
23 and Manitoba Hydro has met and is meeting its
24 reimbursement obligations to Canada.

25 Through the PIP and other existing

1 agreements, Manitoba Hydro, on behalf of the
2 partnership, has made extra efforts to engage with
3 the Manitoba Metis Federation and the Cross Lake
4 First Nation, or Pimicikamak Okimawin. This has
5 been done as part of ongoing efforts to strengthen
6 our relationships with these groups.

7 The Manitoba Metis Federation and
8 Manitoba Hydro continue to meet to explore the
9 interests of its members in the project area. To
10 respect protocols established by the MMF, Manitoba
11 Hydro has worked directly with the MMF head office
12 for formal PIP processes, rather than MMF locals
13 in the Keeyask region. The organization
14 participated in round one of the PIP, declined
15 participation in round two, and never formally
16 responded to invitations and special arrangements
17 made for participation in round three. In 2009,
18 Manitoba Hydro and the MMF signed a protocol
19 agreement to create a forum for reviewing and
20 discussing hydro-related issues, including future
21 developments like Keeyask. As part of this
22 process, the MMF was provided funding to develop a
23 work plan and budget to undertake its own studies
24 related to Keeyask. Despite the best efforts of
25 both parties, it took more than 30 meetings over

1 several years before an agreement was reached in
2 June of 2013, and a work plan to undertake a Metis
3 specific traditional land use and knowledge study,
4 a socio-economic impact assessment and historical
5 narrative for the Keeyask region. These studies
6 will build upon relevant information already
7 collected and documented by the Partnership in the
8 EIS, and in responses to information requests.
9 The Partnership is committed to reviewing and
10 discussing the outcomes of these studies with the
11 MMF so it can determine how best to address any
12 new information.

13 Manitoba Hydro has also worked with
14 Pimicikamak since 2001, when it notified the First
15 Nation of its intention to prepare plans for
16 future development at Gull Rapids. Under article
17 9 of the Northern Flood Agreement engagement has
18 included discussions on the general project
19 description, a review of project effects, and a
20 review of potential opportunities for training,
21 employment and business.

22 The community has also received the
23 PIP presentations developed for rounds one, two
24 and three of the PIP, and efforts are under way to
25 organize a site visit for Pimicikamak

1 representatives. Unfortunately we have had to
2 postpone this twice; once last summer due to
3 forest fires, and in September due to bad weather.
4 We are still working on it, and plan for the
5 spring.

6 Discussions have been ongoing with
7 Pimicikamak since 2012 about a resource study. In
8 January of 2012, Manitoba Hydro, on behalf of the
9 partnership, proposed a resource use studies as
10 part of its efforts to better understand potential
11 effects of the project. Pimicikamak declined the
12 proposed work plan initially put forward by
13 Manitoba Hydro, and funding was provided to
14 Pimicikamak to prepare its own detailed work plan
15 and budget for consideration. In early September
16 of 2013 Pimicikamak provided Manitoba Hydro with
17 its study proposal. This proposal is currently
18 being reviewed and discussed by Manitoba Hydro and
19 Pimicikamak, and if it is undertaken, as with the
20 MMF studies, the information generated will
21 contribute to that already documented by the
22 Partnership in its EIS filings.

23 As well, through its ongoing
24 discussions with Pimicikamak about the project,
25 Manitoba Hydro on behalf of the partnership is

1 committed to reviewing and discussing any new
2 information that becomes available so it can
3 determine how best it can be addressed as part of
4 project planning and development.

5 We are very pleased to share the
6 results of our assessment and look forward to
7 engaging in meaningful discussion with the
8 Commission and hearing participants and to explain
9 our findings; the extensive mitigation works we
10 have planned, the proposed environmental
11 protection program; and how we will work together
12 as partners to implement this project in a
13 diligent and responsible manner.

14 I'm going to take some time now to
15 describe and walk through the main methods used by
16 all of the discipline areas in undertaking the
17 regulatory environmental assessment. As I
18 indicated earlier, each of the disciplines will
19 indicate how they applied the methods, and talk
20 about particular methodology as part of panel
21 presentations in the traditional, terrestrial and
22 socio-economic environments. This diagram
23 represents the full environmental assessment
24 process. It is an approach that provides a full
25 cumulative effects assessment for the Keeyask

1 project. There are many important parts. So I
2 would like to take some time to walk you through
3 it sequentially.

4 But before I do this, I would like to
5 address a comment raised by Mr. Williams on behalf
6 of the Consumers Association in his introductory
7 remarks yesterday. Mr. Williams questioned why
8 the Partnership did not have a cumulative effects
9 panel. Well, the answer is simple, cumulative
10 effects assessment is woven throughout the
11 Environmental Impact Statement. We do not view it
12 as a stand alone topic.

13 The panel here today will discuss the
14 methods used by the Partnership to consider
15 cumulative effects through the regulatory
16 assessment. Topic specialists in subsequent
17 panels will tell you the results of their
18 assessment based on these methods for each of the
19 valued environmental components discussed in the
20 EIS. Cumulative effects are also embedded in the
21 Cree worldview, and you will hear directly from
22 our partners about the results of their
23 environmental evaluation processes.

24 So, back to the regulatory
25 environmental assessment process, and the main

1 methods used to complete the regulatory
2 assessment. The first step in this process is
3 defining the project description, and you heard in
4 an earlier panel a full description of the project
5 and construction measures. We just finished
6 talking about it.

7 Next in the process is scoping and the
8 selection of valued environmental components, or
9 VECs. And I will slip between VECs and VECs, and
10 it is the same thing and I apologize if I use
11 both. Consistent with the EIS guidelines and
12 standard environmental assessment practice, VECs
13 and related study regions were collected to focus
14 the assessment and to assist both the Partnership
15 and decision makers in determining key project
16 effects. In total, 38 VECs were selected for the
17 Keeyask environmental assessment. And I will
18 provide more details on scoping and VEC selection
19 after we sort of walk through the EA process.

20 In the effects assessment stage, the
21 historic context of the VEC and its current state
22 is described, along with changes to the VEC
23 resulting from the Keeyask project. Proposed
24 mitigation measures were developed to address the
25 anticipated effects from the Keeyask project. We

1 are showing the mitigation phase as one step here
2 in the process, but it was actually a very
3 iterative process, where the project design was
4 continuously being refined as new information was
5 obtained. After all the mitigation had been
6 developed to offset anticipated effects, the
7 remaining or residual effects of Keeyask were
8 identified and characterized.

9 The residual effects of Keeyask were
10 then carried through to the significance
11 assessment. The EIS guidelines require that the
12 regulatory assessment make a determination
13 regarding the significance of the project's
14 residual adverse environmental effects. The
15 process to evaluate significance involved an
16 initial evaluation of the direction of the
17 effects, that is whether the effect was adverse,
18 positive or neutral, along with magnitude,
19 duration and geographic extent of the effect. For
20 some effects, additional significance criteria
21 were also applied. These were frequency,
22 reversibility and social and ecological context to
23 provide more certainty in the significance
24 determination. And I will elaborate more on the
25 details for the process of determining

1 significance later in this presentation.

2 Residual effects were also evaluated
3 with respect to sensitivity to climate change.
4 Essentially each discipline looked at their
5 specific effects assessment to determine if the
6 conclusion would change in light of potential
7 future climate conditions. And we will also
8 discuss climate change in more detail as we work
9 through the presentation.

10 So if the residual effects were
11 neutral or positive, a final conclusion was made
12 on the expected effect on a VEC and monitoring and
13 follow-up were proposed related to those effects.
14 If, however, the significance evaluation found
15 that a residual effect of Keeyask was adverse, it
16 was carried through to the second stage of the
17 effects assessment, that is the future activities
18 portion of the cumulative effects assessment. In
19 total 28 of the 38 VECs were deemed to be
20 adversely affected by the Keeyask project and were
21 subject to this additional analysis.

22 Essentially the same assessment
23 process was applied again, but taking into account
24 the possible effects of potential future
25 activities in combination with Keeyask, expected

1 residual adverse effects, mitigation measures were
2 reviewed again and in some cases additional
3 mitigation was proposed. The significance
4 determination for that effect on the VEC was
5 re-evaluated to come up with a final conclusion.

6 The Partnership worked very hard to
7 develop mitigation measures to avoid significant
8 adverse effects that could potentially result from
9 Keeyask.

10 That takes us through the general
11 process for evaluating environmental effects, but
12 I would like to provide you with some more detail
13 on the various steps that made up the process. I
14 would like to begin with scoping and the selection
15 of valued environmental components. As I noted
16 earlier, VEC selection was required in the EIS
17 guidelines to focus the assessment and to assist
18 the Partnership and decision-makers in determining
19 key project effects. The selection of VECs was an
20 iterative process that involved a lot of
21 communication and research to identify the
22 appropriate key components for refining the
23 assessment. For Keeyask, VECs were selected based
24 on input from a variety of sources, including our
25 partners, experts, concerns and comments raised in

1 the first round of the public involvement program,
2 and regulators.

3 An initial list of potential valued
4 environmental components was created and
5 considered by the Partnership. From these, VECs
6 were collected based on a typical list of
7 collection criteria that focuses on things that
8 are important to people and to the environment.
9 The selection criteria included overall importance
10 or value to people, and this was determined
11 through consultations with our partners, local
12 communities and the public. Whether a component
13 was key for ecosystem function or umbrella
14 indicator, and these two criteria identified
15 components that are important ecologically.
16 Whether or not a component is amenable to
17 scientific study was also considered, especially
18 whether change can be measured for the pre and
19 post project environments. Some components of the
20 environments are simply easier to quantify and
21 monitor, and more amenable to indicating change in
22 the future. For the purpose of assessing the
23 project and for long term monitoring, it is
24 appropriate to place an emphasis on those VECs
25 that can be studied and measured in both the

1 current and future environment.

2 We also considered whether there was a
3 potential for project effects on a component as
4 part of determining whether it should be a valued
5 environmental component. This basically makes the
6 link between the possible VEC and the project, and
7 to keep the scope focused on things that could
8 actually change as a result of constructing and
9 operating Keeyask.

10 And finally we considered regulatory
11 requirements. This looked at whether a component
12 should be considered a VEC because of a legal
13 designation, guideline, or authorization
14 requirement. For example, some species that are
15 listed under the Species at Risk Act, like common
16 night hawk, provide an example of environmental
17 components that became VECs in part through this
18 criterion.

19 The final VEC list was shared with
20 regulators and other interested parties for their
21 comment, and some adjustments were made based on
22 this review process. In total 38 VECs were
23 selected for study as part of the Keeyask
24 environmental assessment. Five aquatic, 13
25 terrestrial, and 20 socio-economic. Supporting

1 topics were also developed, which I will discuss
2 shortly.

3 You will notice that I did not
4 mention any physical environment VECs. The
5 Partnership considered changes in the physical
6 environment due to the Keeyask project to be
7 reflected in the resulting effects to the aquatic,
8 terrestrial and socio-economic VECs. Since
9 without a change in the physical environments,
10 things like erosion and water levels and flows,
11 there would be no changes in other aspects of the
12 environment. So for this reason changes to the
13 physical environments are intermediary effects
14 that eventually and ultimately affected other
15 environmental components, and this will be
16 discussed in more detail as part of the physical
17 environment panel.

18 Throughout the EIS the partners have
19 adopted a VEC based approach that focuses on VECs
20 as indicators for the overall state of the
21 aquatic, terrestrial and socio-economic
22 environments. In order to do this, it was also
23 important to have a full understanding of the
24 environment that supports each VEC. So while the
25 assessment focused on VECs, components of the

1 environment that support these VECs, for example,
2 aquatic habitat that supports fish populations
3 were also studied, as were other important
4 components of the environment that had the
5 potential to be affected by the project, like
6 amphibians. These additional components called
7 supporting topics were studied to provide greater
8 insight into the nature of potential effects on
9 VECs and to improve the reliability and
10 completeness of the assessment.

11 Throughout, efforts were consistently
12 made to review and assess these VECs individually
13 and as part of the eco-system in which they are
14 found. In short, the VEC approach required by the
15 EIS guidelines and provided in the EIS, examined
16 how everything is connected, how environmental
17 components are linked together and how effects of
18 the Keeyask project can flow through these links
19 to impact several different VECs.

20 Study areas were also collected for
21 analysis for individual VECs to reflect
22 differences inherent to each of the VECs, and
23 potential pathway effects from the project. Local
24 study areas were designed to capture the direct
25 effects of the project during construction and

1 operation, and a larger regional study area was
2 designed to capture broader regional effects.
3 Each of the disciplines will discuss the selection
4 of each of the study areas for their VECs as part
5 of their presentations.

6 I would now like to describe how the
7 regulatory assessment and the work undertaken by
8 the Partnership reflects the best practices for
9 cumulative effects assessment outlined in the
10 Cumulative Effects Assessment Practitioners Guide
11 published by the Canadian Environmental Assessment
12 Agency, and in comments provided by the Commission
13 in its report on the Wuskwatim generation project,
14 and again in the Commission's most recent report
15 on the Bipole III project.

16 In the EIS guidelines issued for the
17 Keeyask project, the Partnership was encouraged to
18 use the Cumulative Effects Assessment
19 Practitioners Guide for guidance for undertaking
20 its cumulative effects assessment. This guide
21 notes, and the Partnership agrees, that cumulative
22 effects assessment is environmental assessment as
23 it should always have been; an environmental
24 impact assessment done well. The guide goes on to
25 note that in practice the assessment of cumulative

1 effects requires consideration of some concepts
2 that are not always found in conventional
3 environmental assessment approaches.

4 In this regard the guide notes on page
5 3 that cumulative effects assessments are
6 typically expected to assess effects over a larger
7 area that may cross jurisdictional boundaries.
8 Assess effects over a longer period of time into
9 both the past and the future. Consider effects on
10 Valued Environmental Components due to
11 interactions with other actions, and not just the
12 effects of a single action under review. Include
13 other past, existing and future actions, and
14 evaluate significance in consideration of other
15 than just local, direct effects.

16 In its report on the Wuskwatim
17 generation project the Commission echoed the
18 comments made in the Practitioners Guide, noting
19 that a high quality Cumulative Effects Assessment
20 would assess effects over a larger or regional
21 area that may cross jurisdictional boundaries,
22 assess effects during a longer period of time into
23 the past and future, consider effects on VECs due
24 to interactions with other actions and not just
25 the effects of the single action under review,

1 include other past existing and future reasonably
2 foreseeable actions, and evaluate significance in
3 consideration of other than just local direct
4 effects.

5 A very similar set of recommendations
6 on Cumulative Effects Assessment is made in the
7 Commission's Bipole III report, which was
8 completed after the Keeyask EIS had been filed.
9 In this report, the Commission outlines a set of
10 acceptable practices for Cumulative Effects
11 Assessment as follows: Assess effects in close
12 vicinity to the project as well as in the regional
13 context; assess effects during a longer period of
14 time into the past and future; consider effects on
15 VECs due to interactions with other actions, and
16 not just the effects of the single action under
17 review. In evaluating significance, consider
18 other than just local direct effects, and include
19 all past, current and reasonably foreseeable
20 actions.

21 The Partnership did take note of the
22 Commission's Wuskwatim comments on the
23 requirements for a high quality Cumulative Effects
24 Assessment. These were available at the time of
25 developing the Keeyask EIS methods and writing the

1 assessment, as well as the steps outlined in the
2 Cumulative Effects Assessment Practitioners Guide
3 recommended for use in the EIS guidelines. We
4 will now indicate how the Partnership has met
5 these requirements through its overall
6 environmental assessment approach.

7 Understanding the current state of
8 each VEC is based on the understanding of how it
9 has been affected by past and current projects and
10 activities. This starts with the historical
11 context. For each VEC the EIS provides a
12 historical context and describes the effects of
13 past projects and activities. How far into the
14 past this assessment goes depends on the VEC and
15 what is considered to be most appropriate to
16 understand how a VEC has changed over time, and
17 the fact contributing most to the current state of
18 that VEC. For the most part this description of
19 context extends back at least as far as the start
20 of hydroelectric development in the Lower Nelson
21 region, and in some cases even further back in
22 time. For example, the ecosystem diversity
23 assessment extends as far back as pre-industrial
24 development. Terrestrial losses from roads,
25 settlements and permanent infrastructure were

1 quantified from historical photos and other
2 available information. The projects and
3 activities considered as part of understanding the
4 past are documented in the EIS, and in the
5 cumulative effects summary filed by the
6 Partnership. They generally include three
7 categories of activities, Manitoba Hydro
8 generation related developments, linear
9 development in the region, for example, roads and
10 transmission lines, and other development like
11 mining, forestry, commercial resource use and
12 government policy.

13 An understanding of these effects is
14 the beginning of the partnership cumulative
15 effects assessment. Wherever feasible, the
16 changes that have occurred over time are presented
17 quantitatively. However, this is not always
18 feasible because earlier developments were built
19 at a time when rigorous environmental assessments
20 were not yet required in Manitoba. This means
21 comparable pre-development data, for example,
22 prior to the construction of Kelsey or the
23 implementation of the Lake Winnipeg Regulation
24 project and the Churchill River Diversion project
25 are simply not available for many VECs. In such

1 cases, where it is not possible to quantitatively
2 describe the historical changes that have
3 occurred, a detailed qualitative description has
4 been provided based on historical records,
5 previous studies, and most importantly Aboriginal
6 traditional knowledge. This is the case, for
7 example, for lake sturgeon, where it is well known
8 that stocks have declined dramatically as a result
9 of commercial overharvest and hydroelectric
10 development. Population estimates for the Lower
11 Nelson around the early 1900s and later are not
12 known exactly, but the general size and character
13 of this population can be described based on catch
14 data evidence in the historical record and the
15 traditional knowledge of those who live in the
16 area.

17 Historical data have also been used in
18 this regard to understand how each VEC has
19 responded to previous developments, and the
20 success or not of previous mitigation measures,
21 including mitigation in other regions. For
22 example, the Nelson River Sturgeon Board has
23 undertaken lake sturgeon stocking efforts in the
24 upper Nelson River since the 1990s, when the
25 species was thought to be completely gone from the

1 area. Subsequent studies to assess the outcomes
2 of the stocking indicates it is having a positive
3 effect on the lake sturgeon in this area, and that
4 stocking can be a valuable mitigation tool in the
5 Nelson River.

6 Similarly an analysis of the Stephens
7 Lake reservoir following the development of Kettle
8 has indicated that caribou calving islands have
9 been created in this reservoir, and given the
10 similarity of the terrestrial environment at
11 Keeyask, it is considered feasible that these
12 types of calving islands will be created once
13 Keeyask is developed.

14 Having established historical context,
15 the EIS goes on to describe the current state of
16 each VEC and anticipated future trends. The
17 current state of each VEC represents the
18 environment in which the project is being
19 developed. Understanding the current state of the
20 environment in detail is critical to understanding
21 the incremental cumulative effect of developing
22 Keeyask.

23 Ultimately the role of environmental
24 assessment is to understand the difference between
25 what the local and regional environments would be

1 like with and without the project in place.

2 An understanding of historic and
3 current conditions and any trends that may be
4 occurring is then used as a basis for assessing
5 the effects of Keeyask on each VEC and for related
6 supporting topics.

7 The effects assessment is based on the
8 past and current projects and activities. The
9 incremental effect in combination with past and
10 current projects and activities; this component of
11 the assessment provides an indication of the
12 incremental effects of Keeyask on each VEC acting
13 in combination with past and current projects and
14 activities. Consideration has been given to
15 effects during both the construction and operation
16 phases, and in most cases analysis during
17 operations extends at least 30 years in the
18 future, and in some cases qualitative assessment
19 extends up to 100 years. So for each VEC this
20 means that the assessment considers a time frame
21 extending from pre-hydroelectric development in
22 the region to a period 30 to 100 years in to the
23 future. Science provides a snapshot in time,
24 while Aboriginal traditional knowledge provides
25 the long time view. This time frame is a

1 considerable amount of time, and it is consistent
2 with the Commission's recommended best practice.

3 There is certainly no doubt that a
4 project of this size has the potential to create
5 significant adverse effects. The Partnership has
6 worked very hard to address this possibility. As
7 the potential effects of Keeyask were identified
8 for each VEC, efforts have been made to determine
9 whether mitigation is possible to avoid or
10 minimize adverse effects and whether enhancements
11 are available to improve project benefits.
12 Sometimes this has meant changes to the overall
13 project description. In other cases it has meant
14 the implementation of additional project specific
15 mitigation or enhancement.

16 Now, as we have heard through several
17 presentations in many cases earlier, decisions
18 about the project contributed substantially to
19 these improvements. For example, the decision to
20 proceed with the low head design that considerably
21 reduced environmental effects; the decision to
22 involve the Keeyask Cree Nations as partners in
23 the development and negotiated employment
24 preference agreements, in the Burntwood
25 development agreement. The process has been

1 iterative throughout. The process has become more
2 defined, and result of studies has clear
3 indication about possible effects. For example,
4 and Marc touched on this briefly, processes were
5 undertaken by the Partnership to assess
6 alternative ways of developing project components
7 like access roads, with a focus on selecting
8 options with the fewest adverse environmental
9 effects.

10 Detailed work has also been undertaken
11 to minimize unavoidable adverse effects as much as
12 feasible through mitigation measures such as
13 sturgeon stocking, the development of fish
14 habitat, and the creation of new wetlands. Our
15 partners have also identified and negotiated
16 numerous offsetting measures through the Cree
17 worldview and experience with past developments.
18 All of this is captured in the mitigation step of
19 the assessment.

20 In a few cases, and most notably for
21 sturgeon, mitigation measures go beyond simply
22 addressing the adverse effects of Keeyask and have
23 been designed to also enhance the current state of
24 the VEC. Sturgeon populations in the Kelsey to
25 Kettle reach of the river are very low, and the

1 current low numbers are limiting the potential for
2 recovery, and in some areas, notably Stephens
3 Lake, it is unlikely that the population is
4 presently self-sustaining. To address this
5 existing condition and the incremental effects of
6 Keeyask, the Partnership has committed to a large
7 scale stocking program to bring back a
8 self-sustaining population of sturgeon in this
9 reach of the river.

10 So all of this is to say that while
11 the four residual effects and significance are
12 determined, the Partnership went through an
13 iterative process of identifying and developing
14 measures to avoid or reduce adverse effects and
15 enhance positive effects. For many environmental
16 parameters like wetlands, this lead to large
17 reductions in potential adverse effects of the
18 project.

19 Having identified avoidance mitigation
20 and enhancement measures, the next step is to
21 determine residual effects and undertake an
22 assessment of their significance. Residual
23 effects are those effects expected to remain after
24 mitigation enhancement have been applied.
25 Residual effects at this step reflect the

1 incremental cumulative effect of Keeyask on each
2 VEC acting in combination with past and current
3 projects and activities. Under the EIS guidelines
4 provided by regulators, the Partnership was asked
5 to assess the significance of adverse effects on
6 VECs consistent with criteria outlined in the
7 guidelines. The conclusion of the residual
8 effects assessment and findings of significance
9 were also assessed to determine their sensitivity
10 to climate change. In a moment I will explain the
11 approach used by the Partnership specifically
12 related to these two components.

13 The determination of regulatory
14 significance and a consideration of climate
15 change. Before I do this, I wanted to note that
16 all the VECs expected to experience residual
17 adverse effects from Keeyask, acting in
18 combination with past projects and activities,
19 regardless of the findings of significance, were
20 assessed further to determine if there are likely
21 to be additional cumulative effects due to
22 overlaps of Keeyask effects with the effects of
23 other potential future projects and activities.
24 In other words, we also looked at potential future
25 cumulative effects. Consistent with the EIS

1 guidelines, only residual adverse effects were
2 assessed in this manner. Residual positive
3 effects did not undergo further analysis. In
4 total 28 of the 38 VECs received this additional
5 cumulative effects treatment. The future projects
6 considered focused on certain and reasonably
7 foreseeable projects and activities. This is
8 consistent with the EIS guidelines, the Canadian
9 Environmental Assessment Agency Operational Policy
10 Statement on Assessing Cumulative Effects, and the
11 Federal Guidance Document for Assessing Cumulative
12 Effects. The Partnership considered certain
13 projects to include those already well advanced in
14 the planning process at the time the EIS was
15 written, for instance the Bipole III project.

16 Reasonably foreseeable projects were
17 considered to be those projects likely to proceed,
18 even though formal regulatory applications where
19 relevant may not yet have been made, so for
20 example, the proposed Conawapa generation project.
21 These definitions for certain and reasonably
22 foreseeable projects are consistent with those
23 provided in the Practitioners Guide issued by the
24 Canadian Environmental Assessment Agency and other
25 guidance documents.

1 Following consideration of possible
2 cumulative effects of Keeyask with future
3 projects, a review of mitigation was undertaken to
4 determine if it continued to be appropriate. In
5 most cases the mitigation was considered to be
6 sufficiently robust, but in a few cases additional
7 measures were implemented. For example, in the
8 case of worker interaction and public safety, it
9 became very clear that with the number of projects
10 to be undertaken in the Gillam area over the next
11 20 years, and especially the next 10 years, that a
12 more comprehensive approach to addressing possible
13 cumulative effects was required. This led to a
14 creation of a worker interaction committee in
15 Gillam, with representatives of the town, Fox
16 Lake, Manitoba Hydro and relevant service
17 providers to work together to determine the best
18 response to these possible effects and how best to
19 monitor potential outcomes.

20 Following the cumulative effects
21 assessment, the significance of the residual
22 adverse effects of Keeyask were also re-evaluated
23 and a final conclusion about the effects to that
24 VEC was determined. Following completion of the
25 environmental assessment, the Partnership

1 developed a comprehensive monitoring and follow-up
2 program to identify actual effects of the project
3 and to determine the effectiveness of mitigation
4 measures. This is shown in the diagram up at the
5 moment, at the very end by the monitoring and
6 follow-up box. This monitoring and follow-up
7 program focuses on the state of individual VECs,
8 and if required, allows for adaptive management
9 measures to be implemented. So it is also an
10 iterative process where the monitoring are
11 constantly being valued and reviewed, mitigation
12 and management measures applied as required. The
13 specific monitoring programs for each discipline
14 will be discussed by the specialists as they
15 present the results of their components of the
16 assessment.

17 The final partnership panel will
18 outline how the partners will work together on
19 these environmental matters during the course of
20 project construction and throughout the life of
21 project operation. So this VEC based approach
22 appropriately took into account the effects of
23 past, present and where required, future projects,
24 in determining the incremental cumulative effects
25 of Keeyask.

1 The Partnership also looked as far
2 back into the past as appropriate for each
3 individual VEC for past effects and the current
4 state of VECs. It assessed up to 30 years in the
5 future, and in some cases qualitative assessment
6 extends up to 100 years in the future. Looking
7 forward, the cumulative effects assessment also
8 considered certain and reasonably foreseeable
9 projects, with consideration given to both the
10 construction and operating period of these future
11 projects.

12 This VEC based approach has also meant
13 that the study area selected for analysis are
14 based on each individual VEC, with consideration
15 given to both local direct effects of the project
16 and lists potential regional effects, another of
17 the best practices noted by the Commission. For
18 example, each terrestrial VEC is assessed based on
19 effects in a local study area designed to capture
20 the direct effects of the project during
21 construction and operation, and then within a
22 larger regional study area to capture larger
23 regional effects at a population and regional
24 eco-system level. A similar approach has been
25 taken for the aquatic effects, specific

1 characteristics relevant to each VEC.

2 Significance has also been determined
3 for the cumulative incremental effect of Keeyask,
4 first in combination with past and current
5 projects and activities, and then again based on
6 the potential for Keeyask effects to overlap with
7 those of future projects. It has been done for
8 each VEC that is impacted by Keeyask based on a
9 consideration of all potential factors affecting a
10 VEC at a regional level, and not just those
11 factors resulting from the project. This complies
12 with the CEC comment in the Wuskwatim report for a
13 high quality cumulative effects assessment. That
14 is evaluate significance in consideration of other
15 than just local direct effects.

16 I would now like to turn to the
17 significance methodology and elaborate on the
18 process undertaken by the Partnership to evaluate
19 what we decided to call regulatory significance.
20 The term regulatory significance was developed in
21 discussion with our partners. And it simply
22 refers to the analysis of significance based on
23 the requirements set out in the Canadian
24 Environmental Assessment Act, and in the EIS
25 guidelines. It is intended to distinguish

1 regulatory significance as specifically required
2 by the EIS guidelines, from the every day common
3 use of the term. The EIS discusses significance
4 methodology in terms of a two step approach.
5 Based on the information requests from
6 participants, it is clear that this description
7 has created some confusion, and so I would like to
8 take a few minutes to better explain this
9 approach. So another flow chart to explain it.
10 For each VEC an initial assessment of significance
11 has been undertaken by considering the four
12 criteria of direction, magnitude, duration and
13 geographic extent. So is the effect positive,
14 adverse, how big is the effect, how long is it
15 expected to last and how large an area will be
16 affected?

17 An understanding of these criteria for
18 each VEC provides a strong indication of the
19 potential for their to be a residual adverse
20 effect that is significant. If the initial
21 analysis indicates that an effect is positive or
22 neutral, no further analysis was undertaken. If
23 it is determined that there is no real potential
24 for residual adverse effects on a VEC to be
25 significant, then the effects are deemed not

1 significant with a few exceptions discussed
2 momentarily, and no further analysis is
3 undertaken. If there was any potential for there
4 to be a significant residual adverse effect, then
5 the additional criteria of frequency,
6 reversibility and ecological social context were
7 also examined. These criterias look at how often
8 an effect on a VEC is expected to occur, the
9 reversibility of a VEC and the sensitivity of a
10 VEC to change, and whether it has the capacity to
11 adapt to change. There are also certain
12 circumstances where even though the initial
13 assessment suggested little potential for a
14 significant adverse effect because of the nature
15 of the VEC or the level of uncertainty associated
16 with the analysis, the additional three criteria
17 are examined any way to improve confidence in the
18 findings.

19 A good example are species listed as
20 species in danger at the time that the EIS was
21 written. In all such cases, a full set of
22 criteria were examined because the already
23 vulnerable state of these VECs means that even
24 small changes could be significant. Once all of
25 the parameters were considered, a determination

1 was made regarding the significance of adverse
2 effects. This process was iterative and
3 additional mitigation was applied as needed. The
4 end result is that Keeyask is not expected to have
5 significant adverse effects.

6 Where available, the EIS committed to
7 the use of an established national and provincial
8 threshold and guidelines to evaluate significance.
9 A threshold is typically defined as a limit of
10 tolerance of a VEC to an effect that, if exceeded,
11 results in adverse response by that VEC. The EIS
12 assumed that established thresholds or guidelines
13 would be specific levels defined by governments or
14 planning authorities established by governments,
15 or generally accepted scientific threshold. Based
16 on this criteria, the EIS was not able to identify
17 any specific established thresholds for any VECs,
18 although government guidelines were identified and
19 used where applicable. For example, Manitoba
20 surface water quality guidelines, as well as
21 various government guidelines related to allowed
22 mercury concentrations for fish used in human
23 consumption.

24 Assessment of project effects on
25 socio-economic VECs takes into account any

1 available planning or established guidelines or
2 requirements that may apply. For some VECs,
3 however, like worker interaction or human health,
4 the assessment focuses on ensuring that all
5 reasonable mitigation and adaptive management
6 measures are considered and adopted where
7 feasible, and no attempt is made to suggest that
8 the EIS can or should identify an acceptable level
9 of an adverse effect or risk.

10 In the absence of established
11 thresholds and where guidelines were not available
12 for a VEC, and it was possible or reasonable to do
13 so, the Partnership used benchmarks against which
14 to measure projects effects and to assess
15 significance. As used in the EIS, benchmarks are
16 values set below the range of what a specialist or
17 government regulator believes are the thresholds
18 for significant change in a VEC. In such cases
19 there may be insufficient information to define a
20 specific threshold, but the information that is
21 available is considered to be sufficient to set
22 out a benchmark level which is considered to be
23 well below any likely threshold. Benchmarks are
24 particularly relevant in the assessment of
25 terrestrial VECs. Benchmarks are intended to be

1 precautionary and represent a level of disturbance
2 where additional mitigation and care is likely
3 warranted.

4 Some of the benchmarks in the EIS have
5 already been established by regulators, for
6 example, Environment Canada has indicated that
7 undisturbed regional habitat for a boreal Woodland
8 caribou should not fall below 65 per cent of a
9 regional area. This value has been used in
10 assessing significance of effects on caribou herds
11 using the Keeyask region.

12 Other benchmarks have been set by the
13 terrestrial study team based on what the
14 specialist believes represents a reasonable level
15 of caution. For example, the benchmark for
16 disturbance of priority plants, those plants that
17 are rare or a particular interest in the region,
18 has been set at 10 per cent of the regional study
19 area.

20 As effects approach the benchmark
21 value, additional mitigation and management levels
22 are considered and careful attention is paid to
23 develop monitoring programs that are able to
24 detect change.

25 Climate change is a topic of interest

1 for Manitoba Hydro, our partners, regulatory
2 agencies, and based on the information requests,
3 hearing participants. In undertaking its analysis
4 with respect to climate change, the Partnership
5 considered CEA guidance in how to incorporate
6 climate change considerations into an
7 environmental assessment. In general, the EIS
8 considered three aspects of climate change; the
9 first was the effect of the environment, including
10 climate on the project. This was a requirement of
11 the guidelines. In essence this involved
12 assessing the robustness of the process design and
13 operations to possible climate change. The next
14 aspect was the effect of the project on the
15 environment. This was also a guideline
16 requirement. For this a detailed life cycle
17 analysis was undertaken for the Partnership by the
18 Pembina institute that considered construction,
19 land use changes, operation and decommissioning.
20 Details of the life cycle analysis will be
21 discussed as part of the physical environment
22 panel.

23 The last aspect which I did reference
24 previously, was a sensitivity of the effects
25 assessment to climate change. This was not a

1 requirement of the guidelines but was done by the
2 Partnership as a matter of due diligence. For
3 this sensitivity analysis, future climate change
4 scenarios for the Keeyask region were developed
5 based on international guidelines and modeling
6 practices for each aspect of the assessment. The
7 sensitivity of assessment based on climate change
8 based on these climate change scenarios is
9 analyzed and discussed. Specific details of these
10 scenarios and their development will be discussed
11 as a part of the physical environment panel.

12 So how is all of this captured in the
13 EIS? Well, chapter 5 of the response to EIS
14 guidelines describes the overarching methodology
15 for the environmental assessment. Chapter 6
16 provides information on historical and current
17 context, and the incremental cumulative effects of
18 the Keeyask project for each VEC. It also
19 documents mitigation measures and outlines
20 residual effects and the significance of residual
21 adverse effects for these VECs. It documents the
22 sensitivity of effects to climate change. Chapter
23 7 considers the incremental cumulative effects of
24 Keeyask, acting in combination with planned and
25 reasonably foreseeable future projects, and

1 determines whether the assessment of significance
2 made in chapter 6 changes due to the potential
3 effects of future projects. Chapter 8 presents
4 details of the proposed monitoring and follow-up
5 program, and this has been enhanced considerably
6 through the filing of the partnership through an
7 environmental protection program. And chapter 3
8 of the filing presents the processes and outcomes
9 of the partnership's public involvement program.
10 Additional information to support these is
11 provided in the supporting volumes.

12 Mr. Chair, I know you were sensitive
13 to time. I have no idea what time we are at, but
14 if you would like to break, this is a spot where
15 it probably would be reasonable to break for the
16 day.

17 THE CHAIRMAN: It is 4:45, so perhaps
18 we should, if this is -- we are changing direction
19 a fair bit here, so perhaps we should take a break
20 at this point. Before we do break, though, I have
21 a couple of questions of you Ms. Cole. Is this
22 the only presentation that we will be receiving
23 from the Partnership on both PIP and cumulative
24 effects?

25 MS. COLE: This is certainly the only

1 presentation that you will be receiving on the
2 PIP, and this is certainly the panel where I
3 recommend that you ask any questions you may have
4 on the public involvement program. In terms of
5 the methodology for cumulative effects assessment,
6 yes, this is the panel where it will be presented.
7 Other panels will present the findings of
8 implementing that approach.

9 THE CHAIRMAN: Okay. Thank you. Then
10 before we adjourn, Madam secretary, you have some
11 exhibits to file.

12 MS. JOHNSON: I certainly do. KHLP
13 number 35 is the IHA audit draft. And number 36
14 is the two track assessment approach presentation.
15 Number 37 is the project description presentation.
16 38 is the map book that goes along with that
17 presentation, and 39 will be this presentation.

18 (EXHIBIT KHLP35: The IHA audit draft)

19 (EXHIBIT KHLP36: two track assessment
20 approach presentation)

21 (EXHIBIT KHLP37: The project
22 description presentation)

23

24 (EXHIBIT KHLP38: Map book)

25 (EXHIBIT KHLP39: Approach, methods

1 and processes presentation)

2 THE CHAIRMAN: Thank you. I don't
3 believe that we have any other business, so I will
4 resume tomorrow morning at 9:30 with the same
5 panel in the hot seat.

6 (Adjourned at 4:45 p.m.)

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OFFICIAL EXAMINER'S CERTIFICATE

Cecelia Reid and Debra Kot, duly appointed
Official Examiners in the Province of Manitoba, do
hereby certify the foregoing pages are a true and
correct transcript of my Stenotype notes as taken
by us at the time and place hereinbefore stated to
the best of our skill and ability.

Cecelia Reid
Official Examiner, Q.B.

Debra Kot
Official Examiner Q.B.

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