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BIPOLE III TRANSMISSION PROJECT
PUBLIC HEARING

PRE-HEARING

Transcript of Proceedings Held at Winnipeg Convention Centre

THURSDAY, JULY 19, 2012
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APPEARANCES

CLEAN ENVIRONMENT COMMISSION

Terry Sargeant - Chairman
Pat MacKay - Member
Brian Kaplan - Member
Ken Gibbons - Member
Wayne Motheral - Member
Michael Green - Counsel to the Board
Cathy Johnson - Commission Secretary

MANITOBA HYDRO

Robert Bettner - Counsel

Shannon Johnson Ed Tymofichuk

BIPOLE III COALITION

Brian Meronek - Counsel

Karen Friesen Garland Laliberte Ivan Holloway, Sarah McEachern

CONSUMERS ASSOCIATION OF CANADA

Byron Williams - Counsel

Gloria Desorcey

Aimee Craft

MANITOBA METIS FEDERATION

Jason Madden - Counsel

MANITOBA WILDLANDS and SAPOTAWEYAK CREE NATION

Gaile Whelan-Enns

GREEN PARTY OF MANITOBA

James Beddome

PEGUIS FIRST NATION

Robert Dawson - Counsel

Mike Sutherland Lloyd Stevenson

MANITOBA CONSERVATION

Ms. T. Braun

Ms. Elise Dagdick

TATASKWEYAK CREE NATION

Ron Lowe - Advisor

Sean Keating - Advisor

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1 THURSDAY, JULY 19 2012
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2 UPON COMMENCING AT 10:00 A.M.

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- 4 THE CHAIRMAN: Okay. I think
- 5 everybody, or just about everybody is here, so we
- 6 will call the meeting to order. I have no idea
- 7 how long today's meeting will take. It could be
- 8 anywhere from a couple of hours to somewhat more.
- 9 Depending on how it looks around about
- 10 noon, we may or may not take a break for lunch.
- 11 If it appears that the meeting is moving towards a
- 12 conclusion, we will continue. If not, we will
- 13 take a break for lunch and come back after lunch.
- 14 You all received an agenda a couple of
- 15 days ago. The only item I would add is a point
- 16 number 5, and that's just a next meeting. We will
- 17 come to that at the end of the agenda.
- I would like to start by having a
- 19 round of introductions. Please identify yourself
- 20 and the organization that you represent.
- 21 For those of you who don't know me, my
- 22 name is Terry Sargeant. I'm Chair of the Clean
- 23 Environment Commission and I'm also the Chair of
- 24 the panel for the Bipole review.
- MR. MOTHERAL: Wayne Motheral,

- 1 commissioner.
- THE CHAIRMAN: You will have to turn
- 3 the buttons on and off as it comes to you.
- 4 MR. GREEN: Mike Green, counsel to the
- 5 Commission.
- 6 MR. KAPLAN: Brian Kaplan, panel
- 7 member on the Commission.
- MR. MERONEK: My name is Brian
- 9 Meronek, I'm here on behalf of the Bipole III
- 10 Coalition. I have my clients to the left of me,
- 11 the president of the coalition, Karen Friesen, and
- 12 to her left, vice president of the coalition,
- 13 Garland Laliberte. I'm joined by my partner and
- 14 colleague, Ivan Holloway, who is seated in the
- 15 first row, along with another lawyer from our
- 16 office, Sarah McEachern.
- MR. BETTNER: Bob Bettner, counsel for
- 18 Manitoba Hydro.
- 19 MR. TYMOFICHUK: Tymofichuk for
- 20 Manitoba Hydro.
- MS. JOHNSON: Shannon Johnson,
- 22 Manitoba Hydro.
- 23 MS. BRAUN: Tracy Braun, Environmental
- 24 Approvals Branch in the Department of Conservation
- 25 and Water Stewardship.

- 1 MS. DAGDICK: Elise Dagdick,
- 2 Environmental Approvals Branch.
- 3 MR. BEDDOME: James Beddome, Green
- 4 Party of Manitoba.
- 5 MR. SUTHERLAND: Mike Sutherland,
- 6 councillor, Peguis First Nation.
- 7 MR. DAWSON: Robert Dawson, the lawyer
- 8 for Pequis.
- 9 MS. WHELAN ENNS: Gail Whelan Enns,
- 10 director Manitoba Wildlands. I'm also here in the
- 11 room for Sapotaweyak First Nation, a client of
- 12 Whelan Enns Associates.
- MR. LOWE: Ron Lowe, advisor for
- 14 Tataskweyak Cree Nation.
- MR. KEATING: Sean Keating, advisor to
- 16 Tataskweyak.
- 17 MR. WILLIAMS: Good morning
- 18 Mr. Chairman, panel members. Byron Williams
- 19 representing the Consumers Association, Manitoba
- 20 branch. To my left is Ms. Gloria Desorcey,
- 21 executive director of the Consumers Association,
- 22 Manitoba branch. And to my right is my colleague,
- 23 Aimee Craft.
- MS. MacKAY: Pat MacKay, a
- 25 commissioner with the Clean Environment

- 1 Commission.
- 2 MR. GIBBONS: Ken Gibbons,
- 3 commissioner.
- 4 MS. JOHNSON: Cathy Johnson, secretary
- 5 to the Commission. And on the phone we have Jason
- 6 Madden from the Manitoba Metis Federation.
- 7 THE CHAIRMAN: Thank you. I would
- 8 also like to remind you that we are, as we do with
- 9 all of our proceedings, recording today's
- 10 proceedings. So whenever you speak, I would ask
- 11 that you state your name, just for the benefit of
- 12 the recorder.
- 13 The first item on the agenda is
- 14 motions. You were given at your place a couple
- 15 of -- two or three pages. The first one is just
- 16 some changes that we are making to our process
- 17 guidelines. They are pretty minor in nature.
- 18 Actually, I noticed that one more that somehow or
- 19 other got deleted from this version, there was one
- 20 provision at the very end of our process
- 21 guidelines which stated "motions will not be
- 22 accepted following the close of the hearing."
- 23 That's basically redundant so we have deleted that
- 24 from the process guidelines.
- The changes just say that motions, as

1 much as possible, should be served in time so we

- 2 can deal with them before the opening of the
- 3 public hearings. And also it said that, in the
- 4 previous version it said that motions would be
- 5 presented before the panel, which would imply the
- 6 hearing panel. That is not necessarily -- will
- 7 not necessarily be the case. So motions will be
- 8 presented before a panel of Commissioners which
- 9 may or may not be the same persons as on the
- 10 hearing panel.
- 11 I've also attached a practice
- 12 direction which just sets out some of the ways in
- 13 which the process motion would operate. I'm going
- 14 to ask for a little bit of feedback on the time
- 15 lines we have. In the past we've handled motions
- on an ad hoc basis, we feel that there is a need
- 17 to put some parameters around the process. The
- 18 one thing I'm looking for a little bit of feedback
- 19 from you is on the dates, whether, you know, what
- 20 would be a reasonable time frame. The Manitoba
- 21 Court of Queen's Bench, which I identify towards
- the bottom of the first page, has a 14-day period
- 23 for filing a motion and then a seven-day period,
- 24 time line for the proponent to respond to it.
- Others have, as I noticed McKenzie Valley Review

- 1 board, ten days and two days, Manitoba PUB, six
- 2 days and three days. So somewhere in there,
- 3 perhaps ten and five, we are talking calendar
- 4 days. So if anybody has any comments on that, I
- 5 would like to hear them, what would be a
- 6 reasonable time frame for this? So anybody have
- 7 any comments on that or any thinking? If not, we
- 8 will just set it on our own.
- 9 MR. WILLIAMS: Mr. Chair, if I
- 10 might -- Byron Williams for the reporter.
- 11 Certainly we are fairly familiar with the PUB
- 12 process. I would just note with that, that while
- 13 that's maybe the general rule, experience suggests
- 14 that motions are often made in writing the day
- 15 before or the day of. So I just want to identify
- 16 that those rules are applied fairly flexibly.
- 17 From our client's perspective, we
- 18 certainly agree with the principle of timely
- 19 notice and fairness to the panel and to other
- 20 participants. The QB rules, from our client's
- 21 perspective, are probably a bit too strenuous. I
- 22 think the motion, certainly in our experience in
- 23 terms of administrative tribunals, tend to be a
- 24 lot less heavy in case law. And I would suggest
- 25 that's a factor suggesting a shorter time period.

1 Certainly six to seven days, in terms

- of prior notice for the panel, our clients agree
- 3 would be entirely reasonable; 14 we think would be
- 4 demanding a bit too much, especially in the tight
- 5 time frames that we are looking at in this
- 6 particular hearing.
- 7 In terms of our receipt of information
- 8 from the other side, assuming that we were to make
- 9 a motion and Hydro was going to be the respondent,
- 10 we could certainly live with three days in a push,
- in a pinch two days. So from our client's
- 12 perspective, we would lean towards materially less
- 13 than the QB rules and leave it to the judgment of
- 14 the Commission exactly where that mix is found.
- 15 THE CHAIRMAN: Just note,
- 16 Mr. Williams, the final clause in the practice
- 17 direction which does allow us to change any of
- 18 these dates upon request, and whatever is fair and
- 19 reasonable. So you think that seven and three
- 20 would be sufficient?
- MR. WILLIAMS: Yes, and I would
- 22 strongly urge that 14 and 7 is too much.
- THE CHAIRMAN: Thank you. Anyone
- 24 else? Mr. Bettner?
- MR. BETTNER: Bob Bettner for the

- 1 record. From Hydro's perspective it is a little
- 2 bit like shooting in the dark. I tend to agree
- 3 with Mr. Williams, that perhaps 14 and 7 is a
- 4 little bit of overreaching, but I would like to
- 5 suggest that 10 and 5, or 10 and 4, would probably
- 6 be not a bad mid ground, because it is difficult
- 7 to know the nature and extent of the motions that
- 8 may be filed. Some of them may be quite simple,
- 9 some of them actually might be quite involved.
- 10 Just from my brief review of the record,
- 11 participants feel strongly about a number of
- 12 issues, and I would tend to think that there may
- 13 be a greater degree of preparation required in
- order to generate a response, and perhaps even,
- 15 you know, review the matter and give the
- 16 Commission time to review all of the material as
- 17 well.
- 18 So I think in that vein, out of an
- 19 abundance of caution, I would suggest 10 and 5,
- 20 being mindful of your comment that the Commission
- 21 can always abridge those times in appropriate
- 22 circumstances.
- THE CHAIRMAN: Thank you.
- 24 Mr. Beddome?
- MR. BEDDOME: My comment isn't so much

- 1 on the time lines, although I appreciate that we
- 2 are trying to set out time lines, it is actually
- 3 on the changes to the motions that you made.
- 4 Basically that all motions will be presented
- 5 before panel commissioners. And when you say it
- 6 won't be the same persons, you used "may not
- 7 necessarily." That's fairly permissive language.
- 8 I think better would be an actual clear,
- 9 definitive statement that they will not be the
- 10 same as the Commissioners. It is just a matter of
- 11 process in ensuring that there is no -- you know,
- 12 whether truthfully or not truthfully that it may
- 13 in fact compromise the impartiality of the
- 14 Commission. So just as a matter of process, I
- 15 think it would be better if that was definitive
- 16 rather than permissive.
- 17 THE CHAIRMAN: I don't quite follow.
- 18 You are saying that it should be a different
- 19 panel?
- 20 MR. BEDDOME: Yes. I'm saying if you
- 21 are going to try a motion on a procedural issue,
- 22 it is better that the panelists be completely
- 23 separate from the Commission that will be deciding
- 24 on it. Because they are deciding on procedure
- 25 generally more than the Commission itself, I think

1 it could harm the impartiality, at least from the

- 2 perspective of some people, whether that's in fact
- 3 the truth or not.
- 4 THE CHAIRMAN: Thank you. Anybody
- 5 wish to comment on either the time lines or on
- 6 Mr. Beddome's point? Mr. Dawson?
- 7 MR. DAWSON: Thank you, Mr. Chairman.
- 8 I have a comment relating to the time lines. The
- 9 comments of Mr. Williams are entirely acceptable
- 10 to me, but I have concerns about overall access to
- 11 justice issues that the Commission might want to
- 12 be mindful of. Given that the mandate of this
- 13 particular body is to encourage public comment,
- 14 and by that necessarily it suggests that persons
- 15 need not necessarily be represented, nor have,
- 16 even those who are at the table needn't even have
- 17 any legal training. I'm a little concerned about
- 18 what seems to be the expectation that Hydro builds
- 19 into the receipt of documents. The notice of
- 20 motion that is set out in the proposed practice
- 21 direction could, in the hands of a layman, be very
- 22 brief but nonetheless compliant. To the extent
- 23 that it seems Hydro wants or expects those
- 24 documents to be substantive in the way of almost a
- 25 motion brief, it would make sense that the timing

1 should be more extensive. But I don't think

- 2 that's either appropriate or what I think, I'm
- 3 submitting, the Commission wants to do. To the
- 4 extent that really all that the Commission is
- 5 saying is, tell us what you want to argue, tell
- 6 us -- give notice to the other side so that it can
- 7 make a reply, and let's get on with it. The
- 8 shorter time frames are better. Mr. Williams has
- 9 put forward I think 7 and 3 or so, and discounted
- 10 the Queen's Bench approach. I would suggest that
- 11 shorter is better.
- I do have one concern about applying
- 13 that rule blindly, and that relates to, unlike the
- 14 PUB hearing, many of the matters that come before
- 15 this Commission involve necessarily issues that
- 16 have nothing to do with people who conveniently
- 17 reside within driving or delivering distance of
- 18 the Commission's office. For those people, again
- on an access to justice basis, who may not have
- 20 fax machines, who may not have email even, I'm
- 21 just a little concerned about giving them too
- 22 short a time.
- 23 So I think Mr. Williams' suggestion of
- 7 and 3 seems to be the appropriate number, I
- 25 would suggest. And I have no comments on the most

- 1 recent suggestion that was put forward relating to
- 2 the composition of the panel.
- THE CHAIRMAN: Thank you, Mr. Dawson.
- 4 Anyone else?
- 5 MR. MERONEK: Mr. Chairman, Brian
- 6 Meronek. I endorse Mr. Williams' comments. If
- 7 the schedule for the hearing doesn't change, we
- 8 are really up against it in terms of timing. And
- 9 depending upon the motions brought and the
- 10 decisions of the Commission in that regard, it
- 11 could be really, really tight. So my
- 12 recommendation would be the 7 and 3, and if once a
- 13 party gets the motion and determines that they
- 14 need more time, then they should be able to come
- 15 before the Commission and attempt to convince the
- 16 Commission for a longer time. But I think it is
- important to start shorter, go longer, depending
- 18 on the motion. Some of them will be simple in
- 19 terms of the material, some may be more
- 20 complicated, but we really, as you will see later
- 21 on today and probably know already, the timing is
- 22 very critical at this point.
- THE CHAIRMAN: Thank you.
- 24 Ms. Whelan Enns.
- MS. WHELAN ENNS: Gail Whelan Enns.

- 1 Just a quick question, and that is in the change
- 2 in the practice, change in the text, would you
- 3 please tell us all what "specified parties" means?
- 4 THE CHAIRMAN: Where are you,
- 5 specified parties or specified participants?
- 6 MS. WHELAN ENNS: Gail Whelan Enns.
- 7 On the top page of what you provided this morning,
- 8 near the bottom of the page:
- 9 "An opportunity will be provided for
- 10 specified parties to respond."
- 11 THE CHAIRMAN: That's actually a good
- 12 point and we should define that. Basically it is
- 13 the proponent and those designated as
- 14 participants, and I think I will change it to
- 15 specifically those words, so thank you for
- 16 bringing that to my attention.
- 17 Mr. Williams?
- 18 MR. WILLIAMS: Mr. Chairman, just two
- 19 additional thoughts. In terms of the Green
- 20 Party's comments in terms of the permissive
- 21 language on the cover page, our clients are
- 22 totally supportive of the language as it currently
- 23 stands. Panels are often called upon to make
- 24 procedural determinations. Our clients are not
- 25 uncomfortable with the language as worded.

1 Just one other matter I might suggest

- 2 for the panel's consideration. Again, it is hard
- 3 to predict what type of motions may be coming, but
- 4 one would certainly conceive of a motion for
- 5 adjournment. One could also conceive of motions
- 6 for further and better disclosure aimed at certain
- 7 particular information responses. One of those, a
- 8 motion for adjournment, certainly from my client's
- 9 perspective would clearly require an oral
- 10 proceeding. Our clients have some familiarity,
- 11 and my friend Mr. Meronek may disagree with me on
- 12 this point, I'm not sure, but whether at the CRTC
- or the Public Utilities Board, in terms of motions
- 14 for further and better disclosure, those could
- 15 conceivably be targeted at 30 or 40 information
- 16 responses. And I shudder on our client's behalf
- 17 to think of the oral proceeding time associated
- 18 with that. Others may disagree. But certainly we
- 19 have seen in other tribunals, both Federally and
- 20 Provincially, where for that type of motion there
- 21 is an openness to a written process around
- 22 something like that. So just something for the
- 23 panel's consideration.
- 24 THE CHAIRMAN: Thank you. Any other
- 25 comments on this item, on the motions item?

- 1 Mr. Bettner?
- 2 MR. BETTNER: Bob Bettner for the
- 3 record. Just one caution, Mr. Chairman. If the
- 4 time frame is set at a fairly short one, the
- 5 Commission will have to have some flexibility in
- 6 terms of making itself available on probably
- 7 pretty short notice to deal with requests for an
- 8 extension of time, and that may be problematic.
- 9 So just in your deliberations, if you could just
- 10 bear that in mind that the logistics might
- 11 overtake us.
- 12 THE CHAIRMAN: Thank you. That is
- 13 something that we have already considered.
- 14 Any other comments on motions, on
- 15 either side of the item?
- 16 Just sort of further on Mr. Williams'
- 17 comments about the panel makeup, Mr. Beddome, it
- 18 would be extremely difficult to have a different
- 19 panel if motions come during the hearings, which
- 20 are allowed. I mean, we would like to deal with
- 21 substantive motions before the hearings start, but
- 22 once we get into hearings, there are or there may
- 23 be times when a party wishes to bring a motion.
- 24 It would be extremely difficult at that point to
- 25 have a different panel here. So I think -- we

- 1 won't close it off, we will give it some
- 2 deliberation after this meeting, but I think we
- 3 might be inclined to stay with it as it is. It
- 4 may be a different panel, but wherever possible it
- 5 will probably be the same panel.
- 6 MR. BETTNER: Mr. Chairman, with your
- 7 indulgence -- Bob Bettner for the record -- if we
- 8 are on a short time frame, service of a motion at
- 9 4:00 o'clock on a Friday afternoon could be a
- 10 little problematic, on a three day return. Thank
- 11 you.
- 12 THE CHAIRMAN: Thank you.
- 13 Mr. Beddome?
- 14 MR. BEDDOME: I think that just raises
- 15 a separate question. Are we talking business days
- 16 Monday to Friday, excluding holidays, or are we
- 17 talking calendar days?
- 18 THE CHAIRMAN: Typically we are
- 19 talking calendar days. My review of some of the
- 20 ones that are listed here and others as well, it
- 21 was calendar days.
- Okay. Can we move on, on the agenda?
- 23 Before we do, Mr. Stevenson, you came in a couple
- 24 of minutes late. Could you identify yourself for
- 25 the record?

- 1 MR. STEVENSON: Lloyd Stevenson,
- 2 Peguis First Nation.
- THE CHAIRMAN: Thank you. So we will
- 4 take these comments away and reconsider some of
- 5 the items around the motions -- or the motions
- 6 referenced in the process guideline as well as the
- 7 practice direction, and we will send it out to you
- 8 as soon as possible.
- 9 The next thing is date for a motions
- 10 hearing. This has been a typical practice with
- 11 major reviews conducted by the Clean Environment
- 12 Commission in the past. There were actually more
- 13 than one day of motions hearings for the Wuskwatim
- 14 process. We haven't finalized a date yet, but we
- 15 think we will finalize a date during the week of
- 16 August 27th. So we would ask that anyone who
- 17 wishes to bring substantive motions before the
- 18 panel file a notice of motion within whatever time
- 19 frames we come up with after today's meeting. So
- 20 probably ten or seven days, we will let you know
- 21 as soon as we can, but we would ask that once we
- 22 have picked a date, that you respect that and file
- 23 a notice of motion for that time.
- 24 Any comments on that? Mr. Meronek?
- 25 MR. MERONEK: Mr. Chairman, you are

- 1 just anticipating one motion date for everything?
- THE CHAIRMAN: We would hope. It is
- 3 always possible at any time throughout the
- 4 hearings process for a party to bring a motion.
- 5 However, we would hope that participants would
- 6 respect the process, attempt to deal with
- 7 substantive motions before the hearing date, and
- 8 then any that might arise during the hearings are
- 9 more of an immediate and less substantive nature.
- 10 But hopefully we can deal with them all in one
- 11 day.
- 12 MR. MERONEK: I was looking more
- 13 towards the shorter end, if there were some
- 14 significant motions brought, that would really go
- 15 to the schedule, and depending upon the
- 16 deliberations and decisions of the Commission,
- 17 whether that required substantially more steps or
- 18 more information, whether or not the Commission is
- 19 flexible enough to hear a motion before August 27?
- THE CHAIRMAN: Yes.
- MR. MERONEK: Thank you.
- THE CHAIRMAN: Mr. Dawson?
- MR. DAWSON: Robert Dawson.
- 24 Mr. Chairman, I don't know whether this would be
- 25 helpful to the Commission in the context of

1 today's meeting, but echoing Mr. Meronek's concern

- 2 about the possibility of overloading a single
- 3 motions date, I note that sitting around the table
- 4 there are at least a number of the representatives
- 5 that have from time to time suggested the
- 6 possibility of bringing motions. Without
- 7 necessarily compelling anyone to disclose what
- 8 those motions are, or even necessarily committing
- 9 to bringing those motions, I wonder if it would
- 10 help the Commission just to do almost a straw poll
- 11 among the parties that are here today to see how
- 12 many motions might be contemplated. And that
- 13 might perhaps suggest, well, either help
- 14 Mr. Meronek's position, or confirm that these
- 15 motions that there are concerns over their length
- 16 of time would be perhaps unnecessary. Just an
- 17 idea.
- 18 THE CHAIRMAN: Not a bad idea,
- 19 Mr. Dawson. We will take it under consideration.
- 20 I will let Mr. Williams speak, as he had stuck his
- 21 hand up, and then I will make a comment or two in
- 22 that regard.
- MR. WILLIAMS: Yes, thank you,
- 24 Mr. Chairman. Byron Williams, for the record.
- 25 Certainly in terms of the appropriate

1 date for a motions hearing, a critical date from

- 2 our client's perspective is July 31st, and the
- 3 opportunity to examine the state of the record.
- 4 Then if they are, to preempt a bit of Mr. Dawson's
- 5 discussion, if there were to be a motion for an
- 6 adjournment, that would flow from our client's
- 7 sense of the record at that time, whether it was
- 8 right for a hearing. And logistically, just
- 9 working off your August 27th date, let's assume
- 10 that a motion was heard there, I don't have enough
- 11 hubris to assume it would be successful, but it is
- 12 possible. If, you know, even with a prompt
- 13 turnaround, our experts would have already spent a
- 14 lot of time preparing for an October 1st hearing.
- 15 So certainly in our client's internal calendar, we
- 16 were looking at a motions date preferably in the
- 17 middle of August. So that's certainly just
- 18 speaking for our clients, where they were
- 19 thinking, with a relatively rapid turnaround after
- 20 an examination of the state of the record on, as
- 21 it stands on July 31st.
- THE CHAIRMAN: Thank you. And I would
- just repeat my response to Mr. Meronek, that we
- 24 are certainly flexible enough to hold earlier, if
- 25 we get notices of motion in sufficient time.

Just on your point, Mr. Dawson, rather

- 2 than put participants on the spot in this forum, I
- 3 might suggest -- and if other participants
- 4 disagree, they can say so -- I might suggest that
- 5 the Commission will canvass all participants at
- 6 the beginning of next week in that regard and ask
- 7 how many are seriously thinking of filing notices
- 8 of motion, how many, and without -- and perhaps
- 9 get a general direction on what their motions
- 10 might be. We will keep that confidential within
- 11 our walls until such time as the actual motions
- 12 are filed.
- Yes, Mr. Madden?
- 14 MR. MADDEN: I think one of our -- I
- 15 would say that from our perspective, and we have
- 16 been documenting this on the record, that we will
- 17 be wanting to bring forward a motion sooner rather
- 18 than later, and I think potentially identifying
- 19 dates in this procedural time frame -- we think
- 20 the October 27th date is leaving it far too late.
- 21 Similar to comments from others, we will be
- 22 looking for the filing as of July 31st, but what
- 23 we received to date, we are pretty certain that
- the perspective of Hydro is not going to change in
- 25 what they need to provide. So maybe identifying

- 1 potential dates in the early part of August would
- 2 be beneficial. I can -- I don't know the extent
- 3 of the motion that we would be bringing, but I
- 4 definitely know that it would be -- there will be
- 5 great issues around timing and the inability of
- 6 our experts to prepare for filing their reports on
- 7 September 15th, based upon the current record as
- 8 it stands. And we don't have a feeling that
- 9 that's going to substantively change by July 31st.
- 10 So potentially identifying a date in the week of
- 11 August 6th, or subsequent, that could potentially
- 12 work for our participants. I think it may be
- 13 helpful at this procedural conference.
- 14 THE CHAIRMAN: Thank you, Mr. Madden.
- 15 I would note that when we initially set up today's
- 16 meeting, July 19th, we had been lead to believe
- 17 that we would be receiving one or more motions in
- 18 early July or late June, and had thought that
- 19 today might be a motions hearing. When we didn't
- 20 receive any motions, any notices of motion by the
- 21 beginning of last week, I believe it was, it was
- then that we decided to inform you all that today
- 23 would not be a motions hearing.
- 24 But we are --
- MR. MADDEN: Can I ask a question?

- 1 And I guess this relates to in particular my
- 2 client not filing a motion, that I think one -- we
- 3 didn't want to file anything that was premature.
- 4 We wanted to understand what the Commission is
- 5 actually doing with respect to how it saw the
- 6 deficiencies being addressed, as well as whether
- 7 it saw that the EIS was in -- met the requirements
- 8 of the scoping documents. And I guess having an
- 9 understanding of that is what we hope to garner
- 10 from today. And then it would be easier to craft
- 11 a motion with an understanding of that, rather
- 12 than just guessing. So I would gather -- so I
- 13 guess -- and this was left from the last
- 14 procedural conference, clearly the CEC has
- 15 identified a series of deficiencies with the EIS,
- 16 so that Hydro needs to provide additional filings
- on those issues, that Hydro is going to be
- 18 providing additional filings on those issues, is
- 19 it to be done through the IR process? There was
- 20 no clarity on that. And I think that it was
- 21 premature to bring a motion until we received
- 22 clarity on that. So I just wanted to make it
- 23 clear that the reason that we called for a
- 24 procedural conference sooner was to try to
- 25 understand the thinking or what the Commission was

- 1 doing with respect to those issues.
- THE CHAIRMAN: Thank you. And I
- 3 appreciate that. We will, in the next item on the
- 4 agenda, get into some discussion about the state
- 5 of the EIS and also time lines between now and
- 6 October 1st.
- 7 To go back to your almost initial
- 8 comment, Mr. Madden, we are certainly open to
- 9 holding a motions hearing earlier in August than
- 10 August 27th, if we receive notices of motion in a
- 11 timely manner after July 31st.
- MR. MADDEN: I know we wanted to
- 13 indicate on the record that in the spirit of
- 14 attempting to see if there could be collaborative
- 15 solutions, or a better understanding of how the
- 16 CEC was proceeding, that is the reason why, and
- 17 also awaiting some of the responses from Hydro,
- 18 that's the reason that a motion was not brought as
- 19 of yet. But those issues that were raised in my
- 20 client's previous letters, today we are attempting
- 21 to see if they can be resolved through a
- 22 procedural conference. If they can't be resolved
- 23 through a procedural conference, we will be
- 24 bringing a motion on those issues.
- THE CHAIRMAN: Okay. Thank you.

- 1 Any other comments on motions hearing
- 2 date? Mr. Dawson?
- 3 MR. DAWSON: I don't wish to belabour
- 4 this and I'm just going to raise it in the event
- 5 that it is helpful to the Commission, but of
- 6 course you, Mr. Chair, are completely entitled to
- 7 shut me down on this.
- 8 It seems from the discussion that I've
- 9 heard so far there are two kinds of motions that
- 10 are considered. One I'm going to label show
- 11 stoppers, and these are motions that might be
- 12 brought, that if successful would push back the
- 13 hearing process. The other would be what -- and
- 14 I'm not trying to be pejorative -- but routine
- 15 motions. These might be motions for disclosure on
- 16 IR 1, 2, 3.
- 17 With respect to the second category of
- 18 routine motions, it seems that those could all be
- 19 adequately collected on one date that the
- 20 Commission could set at any particular time.
- 21 With respect to the show stopper
- 22 motions, these seem to involve, frankly, not all
- 23 of the parties, but rather the proponent and the
- 24 moving party itself. If I understand correctly,
- 25 and please do correct me if I'm wrong, it seems

1 that the Commission is prepared to entertain show

- 2 stopper motions at any time, and would not
- 3 necessarily be collecting them all to be heard on
- 4 the same date. I realize that that approach, if
- 5 it were to occur, creates scheduling and
- 6 coordination problems for the Commission and the
- 7 panel, I appreciate that. The advantage, however,
- 8 to that approach would be to give necessary
- 9 flexibility. If the Commission were inclined to
- 10 proceed by that analysis, namely show stopper
- 11 motions affecting primarily the moving party and
- 12 the proponent, those could be brought within a
- 13 range of dates. To the extent that the moving
- 14 party and the proponent suggest that the length of
- 15 those motions will not fill a full day, motions
- 16 could be combined if the schedule suits, but
- 17 otherwise it would perhaps give the flexibility
- 18 that many of the parties around this table are
- 19 seeking to bring their motions either sooner, or
- 20 in due course, or later.
- I don't know if that's a helpful
- 22 approach, but if it is, then what I would suggest
- 23 at this point is that Commission, I assume, has a
- 24 date in mind for routine motions. Simply throw
- 25 that out to make sure it works for people in a

- 1 reasonable way. And with respect to the show
- 2 stopper motions, simply say that the Commission
- 3 will provide a range of dates between which the
- 4 hearings would be held, and that necessarily would
- 5 require the filings of the notice of motion as
- 6 well as the reply pursuant to the new practice
- 7 direction.
- 8 It is just an idea, I don't know if it
- 9 is helpful.
- 10 THE CHAIRMAN: Thank you, Mr. Dawson.
- 11 I think your separation of the two is helpful. I
- don't think, though, that we would be terribly
- open to having any number of different hearing
- 14 dates to hear show stoppers. I don't see much
- 15 value in arguing the same thing and having the
- 16 panel consider the same motion or a very similar
- 17 motion on a number of different occasions. So I
- 18 would think that we would pick one date, perhaps
- 19 earlier in August, perhaps somewhere in the middle
- 20 of August, where we would entertain show stopper
- 21 motions, as you call them, and then a date later
- in August, probably in that week of August 27, to
- 23 deal with routine matters.
- Mr. Dawson?
- MR. DAWSON: Again, I don't want to

1 belabour the point. Let's assume that that's the

- 2 way that the Commission decides it wants to
- 3 proceed. And I certainly agree that to the extent
- 4 that motions are similar or seek related or
- 5 overlapping relief, they should be collected
- 6 together. And this brings me back perhaps to my
- 7 earlier suggestion of briefly canvassing the room
- 8 just to see what people are inclined to do. And I
- 9 don't want to presume the schedule of this morning
- 10 and take too much time. So, again, Mr. Chair, you
- 11 will of course cut me off if you think that's
- 12 inappropriate. But I can indicate to you on
- 13 behalf of my client, its primary concern is one
- 14 that it has already put forward and that relates
- 15 to its status, constitutional status as an
- 16 Aboriginal group that is necessarily entitled to
- 17 be consulted and accommodated with respect to
- 18 environmental developments that will impact its
- 19 lands, or lands that fall within its notification
- 20 area.
- I had written, as the Commission will
- 22 know, to the Commission office asking if there
- 23 would be an opportunity to reconsider what I
- 24 understand was an earlier decision not to grant
- 25 sufficient participant funding, so that it would

- 1 entitle or enable my client to test the evidence
- 2 in a meaningful way and participate in the
- 3 process.
- 4 Mr. Chairman, you wrote back
- 5 indicating that it was the view of, well, I assume
- 6 the Commission, that no such duty existed. There
- 7 are alternate arguments. And perhaps to the
- 8 extent that you are prepared to answer this
- 9 question, I can simply move along and not even
- 10 have to bring a motion. So with your permission,
- 11 I will put the question and of course, you,
- 12 Mr. Chairman, may choose simply not to answer it.
- I have your point with respect to the
- 14 Commission and the duty to consult, but may I ask,
- 15 will the Commission take into account when it
- 16 gives advice and recommendations to the Minister
- 17 whether or not participants such as Aboriginal
- 18 groups have had their duty to be consulted and
- 19 accommodated discharged by the Province or the
- 20 Crown? And to the extent that the answer to that
- 21 is yes, one show stopping motion may be
- 22 unnecessary.
- 23 THE CHAIRMAN: I would think that the
- answer will be yes.
- MR. DAWSON: Thank you. And I

- 1 apologize for taking so much time, but I think
- 2 ultimately my brief soliloquy may save us many
- 3 hours in due course.
- 4 THE CHAIRMAN: Thank you.
- 5 Mr. Bettner.
- 6 MR. BETTNER: Bob Bettner for the
- 7 record. Mr. Chairman, if time permits, I might
- 8 suggest that we could loop back to this topic once
- 9 we get through the agenda item of time lines to
- 10 October 1.
- 11 THE CHAIRMAN: Sure.
- MR. BETTNER: Now having gone through
- 13 that, it might be helpful.
- 14 THE CHAIRMAN: Not a bad idea. So
- 15 unless there are any other sort of compelling
- 16 comments on motions, I would like to move along to
- 17 the next item on the agenda, which is the
- 18 pre-hearing process, more specifically the current
- 19 state of the EIS, particularly as participants see
- 20 it, our remaining IR process, including a second
- 21 round, and then time lines to October 1st. I
- 22 think these are all, aside from the second round
- 23 of IRs, I think these are all more or less
- 24 related. So be freewheeling in your comments.
- 25 Mr. Madden.

1 MR. MADDEN: Mr. Chair, I must have

- 2 missed -- can you go back to the answer of yes?
- 3 What was it specifically -- it was quite a lead up
- 4 to the question. I would like to have a clear
- 5 understanding of what you answered yes to?
- 6 THE CHAIRMAN: Mr. Dawson asked me if
- 7 the Commission, in its recommendations to the
- 8 Minister, would take into consideration whether or
- 9 not the Crown has fulfilled its duty to consult.
- 10 Do I have that correct, Mr. Dawson?
- 11 MR. DAWSON: Yes, you do, Mr. Chair.
- 12 MR. MADDEN: And how, I'm sorry, and
- 13 so you answered yes to that. And how, based upon
- 14 what record would you make that determination on?
- 15 The EIS? Because it comes, in other regulatory
- 16 hearings that I have been a part of, that is done
- 17 by either a Crown putting in a consultation record
- or the proponent putting in a record, and then the
- 19 decision maker assessing that, you know, to say,
- 20 yes, we believe that the duty has been fulfilled
- 21 up and to this point. And I'm just not sure what
- that would be based upon.
- 23 THE CHAIRMAN: Let me just relate to
- 24 you the experience from the Wuskwatim hearings.
- 25 When this became an issue during the hearings, we

- 1 asked a representative of the Crown, who was
- 2 charged with the consultation process, to come
- 3 before the panel and to explain to the panel what
- 4 the Crown had been doing to satisfy the panel that
- 5 the duty to consult, which falls upon the Crown,
- 6 had been carried out or was being carried out.
- 7 MR. MADDEN: Our only point on that
- 8 would be then, and I guess this will possibly be
- 9 dealt with in a motion, is that the law has
- 10 evolved since 2004, and greater clarification on
- 11 how the roles of administrative tribunals, in
- 12 particular in the Carrier Sekani case, has -- the
- 13 Supreme Court of Canada had an opportunity to
- 14 elaborate on how it sees that playing out. I
- 15 think that -- I just want to get an understanding.
- 16 Is the panel, the Commission thinks that it is the
- 17 same -- is planning on operating the same as it
- 18 did in Wuskwatim?
- 19 THE CHAIRMAN: Well, I don't want to
- 20 get into a long legal debate today on this issue.
- I have read Carrier Sekani as well, and I think
- 22 that it is fairly clear that the duty to consult
- 23 does not fall on administrative tribunals, but I
- 24 don't really want to get into that debate today,
- 25 Mr. Madden.

- 1 MR. MADDEN: Going back to my initial
- 2 point, the reason that the MMF requested this
- 3 procedural conference was to get greater clarity
- 4 on these issues, so that when motions are brought
- 5 they are not -- they have at least an
- 6 understanding of what the Commission's positions
- 7 are. So that's all I'm asking for clarity about.
- 8 I concur that the duty does not fall
- 9 to the administrative tribunal and it doesn't need
- 10 to undertake consultation. The question around
- 11 whether it has to assess whether consultation has
- 12 taken place or to look at those issues I think is
- 13 a separate question.
- 14 THE CHAIRMAN: Yeah. But my reading
- 15 of Carrier Sekani, it doesn't really decide that
- 16 question.
- 17 MR. MADDEN: Correct. But I think one
- 18 of the things that we will bring forward in a
- 19 motion is that the Crown decision-maker is
- 20 planning on relying on the record generated
- 21 through the CEC process in order to make
- 22 determinations. So the CEC, our perspective would
- 23 be remiss to attempt to exclude and not look at
- 24 that issue when the Minister ultimately is going
- 25 to be looking at the Crown and Aboriginal

- 1 consultation process that's been undertaken by
- 2 Manitoba Conservation, as well as the information
- 3 generated, gathered, tested through the CEC
- 4 process.
- 5 THE CHAIRMAN: Well, that's correct.
- 6 I mean, the Minister, or the Crown in concluding
- 7 its duty to consult process will certainly look at
- 8 the recommendations and conclusions that come out
- 9 of the CEC hearings, as you've stated.
- MR. MADDEN: Okay.
- 11 THE CHAIRMAN: It is not something
- 12 that we are going to ignore by any stretch, but it
- is not a major task of the CEC in these hearings.
- 14 MR. MADDEN: But you aren't going to
- 15 exclude us raising issues around the potential
- 16 impact of the project on rights, way of life,
- 17 outstanding claims of Aboriginal people?
- 18 THE CHAIRMAN: I can't give you a
- 19 definitive answer on that today.
- MR. MADDEN: Okay.
- THE CHAIRMAN: Any other comments,
- 22 Mr. Madden?
- MR. MADDEN: No.
- 24 THE CHAIRMAN: Anyone else wish to
- 25 comment on that matter right now?

- 1 Mr. Laliberte.
- 2 MR. LALIBERTE: Garland Laliberte. Do
- 3 we know what stage section 35 consultations are at
- 4 today?
- 5 THE CHAIRMAN: No. I know that they
- 6 are under way, but I do not know where they are
- 7 at.
- 8 MR. BETTNER: Mr. Chairman, Bob
- 9 Bettner for the record. It would strike me that
- 10 the Crown consultation effort will not be
- 11 concluded by the time the Commission reports.
- 12 History seems to suggest that to us. And that as
- 13 you have observed, the report of the Commission
- 14 and its recommendations will be but one input into
- 15 that consultation process to be added to the
- 16 information that the Crown has acquired directly
- 17 through interaction with various Aboriginal
- 18 groups. And that at the end of the day, the
- 19 decision-makers will have the report of the
- 20 Commission, they will have a separate Crown
- 21 consultation report and any other representations
- 22 that have been made to it. And at that point they
- 23 will come to make their decisions.
- 24 THE CHAIRMAN: That's my understanding
- 25 as well, Mr. Bettner. I met with the Crown

1 counsel, or one of the Crown counsel responsible

- 2 for overseeing this process a year, year and a
- 3 half ago, and he relayed the process exactly as
- 4 you've stated, that it won't be concluded by the
- 5 time we report in good part because our report
- 6 forms part of their consideration.
- 7 MR. MADDEN: I would just add a few
- 8 comments to that, Mr. Chair. Part of what this
- 9 Commission is tasked with is to make a
- 10 recommendation to the Minister based upon the
- 11 record before it. And we would submit that based
- 12 upon the evidence put forward by Aboriginal groups
- in relation to the duty, I think that the CEC is
- 14 obligated or needs to consider whether it believes
- 15 the duty has been fulfilled, or whether there is
- 16 sufficient work or comment on that issue. It may
- 17 not be determinative, but there is a decision
- 18 point or a decision being made vis a vis whether
- 19 to recommend that the project proceed to the
- 20 Minister through this process. And this is the
- 21 vehicle that has been, you know, this is the only
- 22 opportunity or vehicle for Aboriginal groups to
- 23 essentially test the evidence that Manitoba Hydro
- 24 has put forward and to test the EIS.
- So I think that we will want to

- 1 further elaborate on that, but I don't think that
- 2 not commenting on how the Commission, based upon
- 3 the evidence before it, sees whether the duty has
- 4 been fulfilled can be ignored.
- 5 THE CHAIRMAN: Well, I can't tell you
- 6 today what our recommendations to the Minister
- 7 will be, we are months away from coming to those
- 8 conclusions. But it is certainly open to you and
- 9 all participants and others through the hearing
- 10 process to challenge the proponent and what the
- 11 proponent has stated in their EIS.
- MR. MADDEN: Right. And I just wanted
- 13 to provide clarification that I think that the
- 14 articulation put forward by Manitoba Hydro's
- 15 counsel is not quite correct from our perspective,
- 16 and so -- but, yes, and we will be using the
- 17 process to introduce that evidence and to raise
- 18 those points before the Commission and ultimately
- 19 the Commission will decide.
- 20 THE CHAIRMAN: Thank you. Any other
- 21 comments on this item? Ms. Whelan Enns?
- MS. WHELAN ENNS: Gail Whelan Enns. I
- 23 wanted to make a couple of quick comments on an
- 24 information basis that may help the discussion in
- 25 the room. One of the things that I was reminded

1 of by the Chair's comments regarding the Wuskwatim

- 2 hearings was that there was an entire day motions
- 3 hearing in January 2003, on one single topic,
- 4 which was response to IRs and lack of disclosure
- 5 of information by Manitoba Hydro. And it took a
- 6 day.
- 7 There was also a comment regarding the
- 8 Wuskwatim consultations. I should preface that
- 9 I'm not a lawyer, but rather an observer and
- 10 sometimes a technical assistant to these matters,
- 11 but there certainly are Aboriginal groups in this
- 12 province who are quite sure that the Wuskwatim
- 13 consultations were not and have not yet been
- 14 completed, and that includes, of course, the fact
- 15 that both Crowns and the utility are signatories
- 16 to the Northern Flood Agreement also. So the
- 17 number of rounds of, and requirements or
- 18 obligations of consultations is greater and was
- 19 not completed, again, passing it on. There is
- 20 then of course the question in terms of the NFA
- 21 section 9A consultations with respect to Bipole
- 22 III and where they are at and whether they have
- 23 started or not.
- To agree with Mr. Madden, the law has
- 25 certainly changed, again a non-lawyer speaking,

- 1 and so has the Manitoba Government policy with
- 2 regards to Aboriginal consultations. So it has
- 3 changed dramatically since 2004. The newest
- 4 interim version is as of 2009. So that at the
- 5 very least would be the context that we are
- 6 talking today. Thank you.
- 7 THE CHAIRMAN: Thank you. Any more on
- 8 Aboriginal consultations?
- 9 Perhaps now we can turn to item 3 on
- 10 the agenda, the pre-hearing process, state of the
- 11 EIS time lines between now and October 1st.
- 12 Everybody happy? I don't see any hands sticking
- 13 up. Do we move along to item 4 next?
- 14 MR. WILLIAMS: Sorry, Mr. Chairman, I
- 15 thought you were asking whether we were happy with
- 16 how we had done on item number 2.
- 17 Certainly our clients have some --
- 18 mindful of I think you opened up the conversation
- 19 to wide ranging or using words to that effect. My
- 20 clients do have an outline of their comment that
- 21 might assist the panel, which we had debated
- 22 whether to provide it, but we are prepared to
- 23 provide it to the panel and others, if it were to
- 24 be of assistance.
- 25 THE CHAIRMAN: I'm sure it would.

- 1 Perhaps I should change that to, I'm sure it
- 2 might.
- 3 MR. WILLIAMS: I would reserve
- 4 judgment, Mr. Chairman.
- 5 THE CHAIRMAN: Mr. Beddome, you had a
- 6 comment?
- 7 MR. BEDDOME: I just had a couple of
- 8 different comments, and some of it kind of ties
- 9 into time lines, but I think two are sort of
- 10 intertwined in that way.
- 11 The one comment would be, a lot of the
- 12 EIS will have statements that say this will be
- 13 subject to further studying and engineering
- 14 design, or some sort of statement that alludes to
- 15 further study or alludes in some cases, and we
- 16 just received them today, because the Consumers
- 17 Association put forward a request for a lot of
- 18 different reports that you weren't able to find
- 19 and now have just been provided to us. And even
- 20 the IRs themselves that have been responded to
- 21 have only recently been responded to. So with the
- 22 20th deadline and so many of these sub reports, it
- 23 gets difficult to assess. As a general comment on
- 24 the EIS when you are like, "and this will be
- 25 subject to further study." Well, you read it and

- 1 you are like, well, what is that further study?
- 2 How is it going to take place? Where will that
- 3 information be shared, et cetera? And it just
- 4 makes it harder to judge impacts accordingly. I
- 5 think that's one of the things that I see with the
- 6 EIS as sort of a pattern.
- 7 THE CHAIRMAN: Thank you.
- 8 Mr. Williams, do you want to turn to your outline?
- 9 MR. WILLIAMS: Yes, thank you,
- 10 Mr. Chairman, I think we might both have our mics
- on. I certainly won't move the panel through it
- 12 word by word. I do want to just describe what is
- in the outline, just for the panel's benefit.
- 14 What our clients have done is taken, selected
- 15 extracts from the information requests, either
- 16 posed by the Commission already, and I will come
- 17 to that in a second, or presented later on by CEC,
- 18 which have not yet been proposed to Manitoba Hydro
- 19 because they are, in our client's respectful
- 20 views, representative of the state of the record.
- 21 So what we have done, they are not the whole
- 22 information requests, they are just an excerpt
- 23 from it. And what we have put beneath -- and
- 24 those are represented by individual bullets -- and
- 25 what we have put beneath that is the status of the

- 1 response, whether there was a response already
- 2 provided, or whether it is outstanding, just as
- 3 the panel looks forward. So we have tried to pull
- 4 out of the information requests material that we
- 5 think might be helpful to the panel in its
- 6 discussion of the state of the EIS. We have got
- 7 it double sided.
- 8 Hopefully, at the top of page one,
- 9 just inside the cover page, we think is an
- 10 appropriate starting point for the Commission and
- 11 it is -- where were the filings back in May? And
- 12 the best expression of that from our client's
- 13 perspective is found in a letter from the
- 14 Commission to Mr. Madden on June 14th, when it
- 15 outlined significant deficiencies, at least from
- 16 the letter that's certainly how we interpreted it,
- in the EIS. So that's the first bullet on page
- 18 one. So that's our starting point.
- 19 So the next question is, where are we
- 20 today? And I think an eloquent expression of that
- 21 is found going to the second bullet, in a preamble
- to the CEC, IR series 5, addendum 2, and we have
- 23 bold some language there. It seems to be common
- 24 throughout this environmental assessment, EA,
- 25 there is a lot of detailed information but not a

1 great deal of substantive analysis. And there are

- 2 some important leaps of faith that are not
- 3 possible to follow and are frequently highly
- 4 dubious as stated. So that's a preamble to
- 5 actually the information requests. No response
- 6 was submitted. But that certainly is consistent
- 7 to a significant degree with our client's
- 8 perspective, not only of how the record was as it
- 9 stood in May, but the record as it stands today.
- I won't direct -- certainly the other
- 11 excerpts on page 1 are there for you to read. On
- 12 page 2 our clients do want to identify the second
- 13 bullet, that's question 188. Again, there is a --
- 14 again, these are preambles to the Clean
- 15 Environment Commission information requests.
- 16 There is, referring to a statement of Hydro on
- 17 page 69 that transmission lines may be considered
- 18 as very low impact developments. We have bolded
- 19 the language from the information request
- 20 preamble:
- "...is without basis and is highly
- 22 subjective."
- 23 And again this is a question that begged an answer
- 24 and that answer has not yet been attempted by
- 25 Hydro. And we think that kind of characterization

- of the record found in that preamble is helpful.
- 2 Still on page 2, the very next bullet,
- 3 question 150, the word missing is something that
- 4 we've inserted, but what follows it, the load
- 5 forecast and power resources plans which underlie
- 6 the chart on page 2. Still at this late date,
- 7 July 22nd, we don't have the load forecast and a
- 8 response to that information request. And from
- 9 our client's perspective, that is central
- 10 information.
- 11 If one looks at the 2017, which
- 12 appears to be a critical date for Manitoba Hydro,
- 13 the year 2017, in which the forecast deficit is
- 14 1500 megawatts, that seems to be driving some of
- 15 the alleged urgency with this particular project.
- 16 Where is the load forecast to substantiate it?
- 17 Our clients on that specific point are concerned
- 18 because this board will be aware that the Public
- 19 Utilities Board in January of this year said some
- 20 highly unflattering things about load forecasting
- 21 at Manitoba Hydro. It said it was overoptimistic.
- 22 So a central piece in terms of the timing of the
- 23 project is still not available to our analysts at
- 24 this late date, and really central to driving the
- 25 timing of the project.

- 1 So from our client's perspective, it
- 2 being July 19th, the hearing starting in October
- 3 at this point in time, that's the type of critical
- 4 missing information that is not available.
- 5 The very last bullet on page 2, I've,
- 6 on behalf of my clients, polled from question 156.
- 7 And getting again to one of the threshold
- 8 challenges with this filing, there is a lot of
- 9 information but there is no -- or a summative
- 10 synthesis is required in order to develop useful
- 11 and meaningful guidelines and minimize
- 12 environmental impacts.
- I guess, as a general point, from our
- 14 client's perspective, when they look at
- 15 environmental assessment best practice, it
- 16 typically involves three steps; a description of
- 17 baseline environmental conditions, step 1, and
- 18 Hydro has done a lot of that, there is a lot of
- 19 that there.
- 20 Stage 2 is an analysis of project
- 21 construction and operation impacts by science and
- 22 social disciplines. That's not in the outline,
- 23 Mr. Chairman, if you are looking.
- 24 And stage 3 is consideration of future
- 25 biophysical and social environmental conditions.

- 1 Certainly if one thinks of an
- 2 environmental assessment in that kind of
- 3 comprehensive approach, stage 1 Hydro has done a
- 4 relatively good job from our client's perspective,
- 5 but stages 2 and stages 3 are deficient, and
- 6 deficient at this late date.
- 7 Just moving on in the bullets, I will
- 8 let you skip over page 3 and draw your attention
- 9 to page 4. The pages are numbered at the bottom
- 10 if persons are having trouble following along.
- 11 You will see a bullet referred to as question 104,
- 12 the first bullet on page 4. There again is a
- 13 statement from a preamble:
- 14 "The cumulative effects assessment
- appears to be deficient, the
- 17 And one notes that a response to this particular
- 18 question, a critical question in our client's
- 19 submission, has not been yet attempted. But
- 20 that's a key issue from our client's perspective.
- 21 At this late date, if we don't have,
- 22 certainly to whoever wrote this information
- 23 request, a satisfactory cumulative effect
- 24 analysis, that should be of pressing concern to
- 25 all parties.

- On page 5 at the top, one of my
- 2 favorite information requests by the Commission,
- 3 20(a), requesting a detailed community health
- 4 assessment. Why would we want such a thing?
- 5 Well, the question puts it aptly, with the
- 6 objective of identifying and mitigating potential
- 7 adverse social effects, while also identifying
- 8 community socio-economic and health benefits, and
- 9 2, opportunities for local residents. The two key
- 10 objectives of community health assessment and
- 11 requesting the community health assessment. Not
- 12 to say that it would all be negative for Manitoba
- 13 Hydro, there is a lot of opportunities presented
- 14 by this project, but they are not presented as
- 15 part of a community health assessment.
- So there is the request. Hydro has
- 17 presented a commentary on that, and I will be
- 18 quite quick, Hydro has provided a commentary on
- 19 that, but our interpretation of that answer is
- 20 they are declining to provide a detailed community
- 21 health assessment. And I pulled out selectively a
- 22 quote from it.
- "It would not make sense and it is not
- feasible."
- 25 That would have been, as a threshold document my

1 clients could have expected to have seen that back

- 2 when this proceeding started. They would expect
- 3 to see it today. And they wonder seriously how
- 4 this process can continue without it. And not to
- 5 say that this would be an entirely negative
- 6 document, in fact, in some it might be favorable
- 7 to Hydro's position, but it is not there. And it
- 8 is generally accepted that's a central process.
- 9 Just -- I have identified on behalf of
- 10 our clients key missing studies as they currently
- 11 are, key missing analysis. At the bottom of 5,
- 12 page 6, we just do want to identify for the panel
- 13 that there is also key missing baseline
- 14 information, apart from the load forecast. We
- 15 have requested, and these are information requests
- 16 that were presented to the Clean Environment
- 17 Commission, we are not sure if they will be
- 18 forwarded or not, but we certainly on behalf of
- 19 our clients have requested them, baseline air
- 20 quality data metrics for nitrous oxide,
- 21 particulate matter, issues like that, basic
- 22 information one would have expected to have been
- 23 filed long ago.
- 24 Similarly at the top of page 7, other
- 25 relevant baseline health indices, including

- 1 cancer, heart and respiratory disease rates, one
- 2 you would normally expect to be filed much, much
- 3 sooner.
- 4 At the top of page 8 is probably the
- 5 last bullet that I want to draw to the Panel's
- 6 attention in my oral comments. The proposed
- 7 information request of CAC, and again the
- 8 preamble, and we bolded the first paragraph,
- 9 echoing the words of a prior Commission preamble:
- 10 "The cumulative effects assessment is
- very vague, generic and qualitative,
- 12 et cetera, and certainly Hydro's
- conclusions are not defensible on the
- 14 basis of the CEA."
- 15 THE CHAIRMAN: Where did this come
- 16 from?
- 17 MR. WILLIAMS: This is an information
- 18 request posed to the Clean Environment Commission,
- 19 the number that's been presented to the
- 20 Commission, that's a preamble from it. So
- 21 clearly, as I said just a few minutes ago, that
- 22 has not been forwarded to Hydro. This is a CAC
- 23 conclusion based on the advice of our experts.
- So from our client's perspective,
- 25 there is at least six pieces of core information

1 outstanding at this late date. This is not set

- 2 out in our outline -- I will just finish this
- 3 orally, Mr. Chairman -- a quantitative cumulative
- 4 effects analysis that realistically addresses the
- 5 cumulative impacts of this project. So that's a
- 6 quantitative cumulative effects analysis.
- 7 Secondly, a human health risk
- 8 assessment that appropriately identifies and
- 9 assesses sources of health risk other than EMF,
- 10 which has been well done by Hydro to its credit,
- 11 in our client's view. Baseline air quality data
- 12 metrics, which I articulated before. Certainly
- 13 from our client's perspective we are still missing
- in material areas an in-depth and reliable
- 15 quantitive assessment of biophysical impacts. We
- 16 still don't have, from our client's perspective,
- 17 number 5, an analytic basis for Hydro's costing
- 18 estimates, and item 6 which I averted to earlier,
- 19 the load forecast and power resource plans on
- 20 which Hydro relies.
- 21 So from our client's perspective the
- 22 original filing contains deficiencies, the record
- 23 in its current state contains sufficient
- 24 deficiencies. We are not confident from our
- 25 client's perspective that Hydro can correct this

- 1 record by July 31st. Our clients are frankly
- 2 tempted to make a motion for an adjournment for
- 3 today, made returnable for today. And then my
- 4 client instructed me quite properly to give Hydro
- 5 its chance, let's see where we are on July 31st.
- 6 So if we get a more comprehensive
- 7 filing as of July 31st, our clients still have the
- 8 perspective that really we will almost be at the
- 9 initial filing stage, and we haven't truly had a
- 10 true first round of information requests. So that
- 11 raises, from our client's perspective, two
- 12 fundamental questions in terms of the state of the
- 13 EIS -- three I guess. Can the record be
- 14 corrected? If it can't by July 31st, what does
- 15 that say, secondly, about the ability of funded
- 16 participants and others to know the case they have
- 17 to meet, to develop their case theory, and to
- 18 prepare their evidence and submissions by mid
- 19 September? And I will confess to the Board that I
- 20 certainly had a sleepless night earlier this week
- 21 in the sense of, can we actually fulfill our
- 22 funding obligations within the hearing and the
- 23 record as it currently stands? Are we able to do
- 24 what we said we would do for the Commission?
- 25 Based on the state of the record today, our

- 1 clients would say no. Maybe the record will be
- 2 resurrected as of July 31st.
- 3 That begs the question of the ability
- 4 of the Commission to fulfill its mandate. Again,
- 5 from our client's perspective, we see three
- 6 implications from those wide ranging comments.
- 7 One, unless the record is substantially better as
- 8 of July 31st, that this Commission is likely to
- 9 face a motion for adjournment. Secondly,
- 10 certainly there will be a motion from our clients
- 11 for further and better disclosure. And third,
- 12 that our clients will be seeking a true first
- 13 round of information requests, regardless of what
- 14 it does with the other two matters. Because from
- our client's perspective, July 20th or July 19th,
- 16 still not even having core load information, they
- 17 are expecting that there will be material
- 18 information requests which they would consider to
- 19 be true first round information requests.
- I apologize for the length, Mr.
- 21 Chairman, but I hope those comments are helpful.
- THE CHAIRMAN: Thank you. You don't
- 23 need to apologize for the length, we are not on
- 24 any strict time lines today, as opposed to during
- 25 the hearings.

- 1 Anyone else wish to comment in this
- 2 regard?
- 3 MR. MERONEK: Thank you, Mr. Chairman.
- 4 I clearly am not as prepared as Mr. Williams. I
- 5 would apologize, but as the Commission is well
- 6 aware, we are kind of Johnny-come-lately to the
- 7 process. We've barely been at it for about six
- 8 weeks. And no disrespect to the Commission, the
- 9 funding has really required us to recalibrate our
- 10 experts and it has taken a long time to get them
- 11 on board in a restructured way.
- 12 So what we have done is, and I have
- 13 emailed a set of information requests this
- 14 morning, which probably you haven't had a chance
- 15 to look at it, I would be surprised if you did,
- 16 plus a letter outlining some deficiencies and
- 17 omissions.
- 18 I would echo Mr. Williams' remarks
- 19 with respect to the state of the record. From our
- 20 perspective of having just engaged our routing
- 21 expert from Alberta, Mr. Berean (ph), he has
- 22 indicated to me, and I won't read it in the
- 23 record, but it is certainly in our letter of
- 24 July 19, has indicated at least three routing
- 25 omissions in terms of lack of information for the

1 Commission to be able to really determine what the

- 2 impact of these transmission lines are,
- 3 particularly on our clients who are landowners and
- 4 farmers. In a nutshell, his assessment is, you
- 5 can't just draw a line through a map and be
- 6 satisfied that you have hit -- that you have
- 7 anywhere close to the information that you require
- 8 in order to determine the impact, you need much
- 9 more information, including aerial maps and
- 10 precise locations of towers and matters of that
- 11 nature as an integral and fundamental part of the
- 12 filing. And he was quite surprised that that was
- 13 omitted.
- So I just cobble that on to what
- 15 Mr. Williams said in terms of the state of the
- 16 record.
- 17 Further examples that are of
- 18 consequence to us really relate to a lot of the
- 19 technical reports. In the EIS there were some two
- 20 and a half pages or more of technical reports.
- 21 And the Commission asked a couple of very good
- 22 questions. One is, what was the reliance on those
- 23 reports, if any? Because we all know that they
- 24 were submitted in November of 2011, and the EIS
- 25 was submitted to Conservation on December 1. If

- 1 you are a speed reader, I suppose, and you can
- 2 discern all of those technical reports and
- 3 regurgitate it into a final statement, that's one
- 4 thing. But it begged a lot of questions, and we
- 5 received fairly glib answers.
- And what the Commission also wanted to
- 7 ascertain is what conclusions because -- what
- 8 conclusions, if any, were relied upon by Manitoba
- 9 Hydro? But for one technical report dealing with
- 10 greenhouse emissions, that wasn't answered. So we
- 11 will be wasting our powder in information requests
- 12 re-asking the questions and getting the
- information, and then being stuck with not being
- 14 able to ask any more questions.
- 15 Mr. Williams' client has asked for
- 16 substantial relevant technical reports dealing
- 17 with the issue of the potential security problems
- 18 with respect to Bipole I and Bipole II. And he
- 19 can quote better than I, but those technical
- 20 reports were asked for a long time ago. They have
- 21 been reasked again on July 11, and we in our
- 22 latest IRs are asking for those reports and other
- 23 reports too. These are not reports with a lot of
- 24 pictures and big print. These are serious
- 25 technical reports which go to the issue of what is

- 1 the state of the record. And it is not
- 2 appropriate and it is not -- in my experience in
- 3 regulatory matters -- not sufficient to have them
- 4 being asked for in information requests and then
- 5 just left on the record.
- 6 We have filed today as well about nine
- 7 pages of information requests dealing with the
- 8 needs for and alternatives to, outside of the east
- 9 side conundrum, which are very technical. And the
- 10 question could be, well, why didn't you ask for
- 11 them before? And one of the answers is, well, the
- 12 deadline isn't until tomorrow; and secondly, I
- 13 certainly wasn't in a position to be able to vet
- 14 them and understand why they were being submitted.
- 15 But having said that, they are very, very
- 16 technical, they are very precise, and they beg a
- 17 lot of information which will require a lot more
- 18 elaboration in order for our experts to be able to
- 19 respond appropriately in terms of meeting our
- 20 theory of the case.
- 21 So I don't think it comes as any
- 22 surprise to the Commission that we are of the view
- 23 that this record is not complete, and that an
- 24 information request process will not correct the
- 25 dilemma that we are faced with.

1 And at the very least, the other thing

- 2 I would like to say is, I haven't assessed the
- 3 number of information requests that haven't been
- 4 answered, but I can tell you that of the ones that
- 5 we have seen, there are a lot of them where there
- 6 are quantitative questions posed and qualitative
- 7 answers given, such as a modest impact, or not
- 8 significant impact, or in absolute value terms it
- 9 is not great. In our respectful submission,
- 10 that's not adequate in completing the record so
- 11 that the Commission can make pertinent
- 12 recommendations to the Minister.
- So we subscribe to the comments of
- 14 Mr. Williams, and likewise are very concerned
- 15 about the state of the record as it presently
- 16 stands. Thank you.
- 17 THE CHAIRMAN: Thank you, Mr. Meronek.
- 18 Mr. Dawson?
- MR. DAWSON: If I can follow upon
- 20 Mr. Meronek who describes himself as
- 21 Johnny-come-lately and introduce myself as
- 22 Johnny-come-today, it occurs to me that the
- 23 discussion that we are having now very much
- 24 relates to ultimately the way in which this
- 25 Commission wishes to portray itself. An

unflattering and -- an unflattering interpretation

- 2 of the Environment Act and the mandate that this
- 3 Commission has could see it really as nothing more
- 4 than a body that collects anecdotal comments and
- 5 is essentially a gossipmonger that gathers in
- 6 stories from people as to how they are going to be
- 7 impacted by the way in which an environmental
- 8 project will unfold, and then it sends off its
- 9 view on these gossipy comments to the Minister and
- 10 that's the end of it. And if that's what this
- 11 Commission is about, and not for a moment do I
- 12 think the Commission thinks it is that, nor do I
- 13 think that anybody in this room does, then
- 14 probably it is all right just to say that there is
- 15 a deadline that we have to meet, there will be
- 16 hearings on a certain date, come forth, tell your
- 17 story, and we will muddle through and make our
- 18 recommendations as a Commission to the Minister.
- 19 But the reality, and I'm sure that the Commission
- 20 members and everyone in this room agrees that the
- 21 Clean Environment Commission fulfills a
- 22 significant and essential role in the overall
- 23 environmental legislative framework that the
- 24 Government of Manitoba has put forward.
- In order for this Commission to do its

- 1 job, it needs to be sure that those who are
- 2 appearing before it are in turn doing their job.
- 3 As someone who sometimes myself sits on
- 4 administrative tribunals, one is always sensitive
- 5 not only to doing the right thing but also
- 6 ensuring that the right thing is seen to be done.
- 7 And I will suggest that where a number of
- 8 participants, and in this room it seems that there
- 9 are at least four of them, Mr. Williams,
- 10 Mr. Meronek, and Mr. Madden on the phone, and
- indeed Peguis, I'm appearing on behalf of Peguis,
- 12 who have concerns about the process. And I would
- 13 suggest, therefore, that where reasonable parties
- 14 have substantive concerns, the onus effectively
- 15 shifts. It should not be these parties who are
- 16 coming before the Commission to say, in order for
- 17 the Commission to do its job and to preserve its
- 18 reputation, we need an adjournment, or the quality
- 19 of the record ought to be improved. I'm
- 20 suggesting that the Commission itself ought to be
- 21 taking the lead and saying that given that there
- 22 are these reasonable concerns that have been
- voiced, and some of them have been highlighted
- 24 only today, why is it that this hearing must
- 25 proceed at the specific pace that had originally

- 1 been proposed? Where is the great urgency that
- 2 comes forward?
- Now, of course, Hydro will tell us
- 4 that there is a business requirement. If business
- 5 efficacy ruled the day, justice would almost never
- 6 be done. And the practical reality is, Hydro, if
- 7 it knew its business case, could have come forward
- 8 much earlier and began this process.
- 9 Participants who are helping the
- 10 Commission to discharge its statutory function
- 11 should not be precluded from doing the job that
- 12 the Commission requires and expects participants
- 13 to do. We are not here merely to provide flimsy
- 14 guesses, anecdotal evidence, gossip. The
- 15 Commission is not merely a collector and
- 16 commentator upon the casual comments that it
- 17 happens to have overheard. It is an
- 18 administrative tribunal that fulfills a
- 19 significant, important and essential function.
- 20 And I will suggest that the correct approach in
- 21 light of the comments that we have heard today,
- 22 and earlier, would be to say to Hydro, why, why
- 23 must we proceed at this particular pace? And I
- 24 would hope that the Commission would do that.
- 25 And I note, practically speaking, that

- 1 the concerns over motions in our earlier topic of
- 2 discussion would entirely evaporate. Because it
- 3 seems that all of the show stopping motions have
- 4 to do with the inability of participants to
- 5 participate effectively and help the Commission do
- 6 its job.
- 7 Thank you, Mr. Chairman.
- THE CHAIRMAN: Thank you, Mr. Dawson.
- 9 Yes, Mr. Madden?
- 10 MR. MADDEN: I would echo what the
- 11 other participants have said so far. I think we
- 12 set out in various letters to the Commission, as
- 13 well as Manitoba Conservation, our concerns about
- 14 what we see as a preliminary threshold issue, does
- 15 the EIS in its current state meet the requirements
- 16 set out by the June 2010 scoping document? And we
- 17 would say implicitly by some of the -- by the
- 18 Commission's letter back to the Manitoba Metis
- 19 Federation, that clearly that hasn't been met,
- 20 there has been no determination on it. And we say
- 21 it is a fundamental issue of procedural fairness.
- 22 And this happens quite often in joint
- 23 review panels as well as other regulatory
- 24 proceedings, is that a sufficiency analysis is
- 25 done prior to the IR process in order to ensure

1 that all of the parties are asking questions on a

- 2 full and complete record. And what we do not have
- 3 in this situation is any determination or
- 4 understanding of whether the CEC or Manitoba
- 5 Conservation is of a mind that the current EIS
- 6 filled by Hydro meets that scoping document. And
- 7 we think that's a fundamental threshold issue that
- 8 needs a determination. And we can not sift
- 9 through responses from IRs to somehow make a
- 10 determination or to guess whether those IRs have
- 11 fulfilled the initial requirements set out by the
- 12 scoping document. The scoping document needs to
- 13 mean something, and we have a question on what is
- 14 the EIS that's actually being reviewed? We
- 15 recognize that environmental assessment is an
- 16 iterative process. But on basic, well established
- 17 legal principles on environmental assessment, as
- 18 well as on procedural fairness, the parties need
- 19 to know what record our experts, as well as our
- 20 clients, are looking at. And I think, as I have
- 21 outlined in a series of letters, that's a
- 22 condition precedent prior to proceeding further in
- 23 this review process. Because it puts us at a
- 24 completely unfair -- in an unfair position to have
- 25 to somehow guess whether those deficiencies have

- 1 been met through the IRs that have been posed to
- 2 Manitoba Hydro. And I guess it may be debatable,
- 3 and if at the end of the day the CEC and Manitoba
- 4 Conservation say no, the EIS that was filed by
- 5 Hydro, we think it meets the requirements of the
- 6 scoping document, then that's a debate that we may
- 7 have, but a determination on that needs to be
- 8 made. We need to have an understanding of, is
- 9 that scoping document irrelevant.
- Now we are in a unique sort of
- 11 position of there isn't comprehensive
- 12 environmental assessment legislation in Manitoba
- 13 to provide us answers on this, but we think from a
- 14 natural justice, procedural fairness basis, that
- 15 the parties need to know whether the regulators
- 16 themselves or the decision makers believe that the
- 17 EIS in its current form is sufficient.
- 18 Moving on from that first point is why
- 19 we actually think that a determination needs to be
- 20 made prior to continuing on. And we would hope
- 21 that the CEC, on its own volition, would adjourn
- 22 until it made a determination, and all parties,
- 23 based upon Hydro's responses on July 31st, of
- 24 whether the EIS in its current form meets the
- 25 scoping document requirements.

- 1 On the second issue that the MMF
- 2 brings forward is that one of the reasons we
- 3 believe the EIS in its current form is
- 4 insufficient and doesn't meet the requirements of
- 5 the scoping document is because it does not
- 6 address any of the impact -- it does not even
- 7 identify the Metis community correctly. And we
- 8 believe, based upon a reading of the EIS, that
- 9 that was requirement of Hydro to include in the
- 10 EIS.
- 11 And I'm not going to belabour that
- 12 point, I think we have set it out in letters, and
- 13 we have also put it in our information requests.
- 14 And we think that until that information is
- 15 actually gathered and provided to the CEC, as well
- 16 as the Crown, that the review process shouldn't
- 17 proceed.
- 18 And going back to I think the points
- 19 that others have brought, we will be moving
- 20 forward on a motion, but we would hope that based
- 21 upon our submissions today and based upon even
- 22 the, I think, concerns that the Commission has
- 23 raised itself in various letters or
- 24 interrogatories, that an adjournment of this
- 25 matter needs to take place in order to get a full

- 1 understanding and appreciation of what the record
- 2 is, so that everyone can participate fairly in an
- 3 informed and intelligent manner in this assessment
- 4 process. And I think those are our two key
- 5 points.
- 6 THE CHAIRMAN: Thank you, Mr. Madden.
- 7 Thank you. Any other comments? Ms. Whelan Enns?
- 8 MS. WHELAN ENNS: Gail Whelan Enns.
- 9 Again, not a lawyer, but a quick response on some
- 10 of the things that have been said with regards to
- 11 the EIS. And here is a very basic example that is
- 12 evident in what materials we have received to
- 13 date, and that is the preferred route, if you look
- 14 at the map scale, not being the topic of the
- 15 moment, if you look at the maps, the preferred
- 16 route, good portions of it, I don't know, I want
- 17 to say more than a quarter, maybe as much as a
- 18 third or 40 per cent, is against or at the outside
- 19 edge of the original study area. So logically
- 20 this might mean that we are looking at a preferred
- 21 corridor and an EIS supposedly about the preferred
- 22 corridor where a considerable amount of data and
- 23 information is missing, because this information
- 24 is only about the study area. So if you move it
- 25 practically to the edge and outside of the study

- 1 area, what have we received?
- 2 I wanted to generally thank CAC and
- 3 Byron Williams for the product they brought us and
- 4 the information they brought us today, to say that
- 5 Manitoba Wildlands agrees with the position and
- 6 what they have had to say, and we certainly agree
- 7 with those questions and responses or non
- 8 responses, including those that came from our
- 9 office.
- 10 There has been a little bit of comment
- 11 from me previously, and this goes to capacity to
- 12 deal with the material and the IR process, but we
- 13 really do need an answer from the utility about
- 14 what the variances are, when you aggregate six,
- 15 eight or ten sets of data in desk studies and
- 16 technical studies. It is the same comment, if you
- 17 will, the same concern as finding ourselves with a
- 18 preferred corridor that is in many areas right up
- 19 against the outside of the study area. We need to
- 20 know whether your conclusions, combining these
- 21 many sets of data, much of which is private and
- 22 not available for analysis, we need to know
- 23 whether your conclusions are a 10 per cent
- 24 variance or a 40 per cent variance, or whether
- 25 that varies depending on which data you use for

- 1 different conclusions. It is impossible to tell.
- 2 One of the concerns in our office, and
- 3 it does have a little bit to do with Manitoba
- 4 Wildlands not being funded and just trying to keep
- 5 up, is that this IR deadline of the 20th of July
- 6 is right after today, and we have new material
- 7 today. So aside from the larger issues, and they
- 8 are significant in terms of scheduling and so on,
- 9 we would respectfully suggest that the 20th of
- 10 July deadline be moved back, even if that's for
- 11 two or three or four days. Okay. And I won't go
- 12 into that, but there it is. We keep receiving
- 13 stuff at a late date, have to look at the IRs that
- 14 have already been asked before you finish what you
- 15 are going to file.
- 16 It is I think fairly important for all
- of us to know when Manitoba Hydro is going to
- 18 respond to the supplemental filing requests from
- 19 the EALB in Manitoba Conservation. So we are well
- 20 past two months since that request for
- 21 supplemental filing to the EIS was made, and there
- 22 has been no response. So we have chunks of the
- 23 EIS that we actually haven't seen, again not to
- 24 discount or contradict anything that's been said
- 25 so far with respect to the larger issues.

And I also wanted to agree with, again 1 non-lawyer speaking here, but I wanted to agree 2 3 with everything that's been said about the scoping document. This is the first class 3 development 4 under the Environment Act in Manitoba that has 5 been handled where the scoping document exercise 6 in 2010, starting in January or so, was in fact 7 the tool, if you will, the mechanism to arrive at 8 the standards for the contents and the delivery of 9 the environmental impact statements for a class 3 10 project. It is the first time, and it sounds from 11 12 the other participants like it is not necessarily 13 a success. We truly need to know. So I agree completely with Mr. Madden's questions. And I 14 would like to point out the really obvious silly 15 thing, and that is the scoping document is clearly 16 referenced in the EIS, so I guess it is fair game 17

I'm going to stop, I think -- I'm

18

19

before us now.

21 trying to figure out, Mr. Chair, whether it is

22 also worth putting into the record -- and I guess

for questions, but the larger issues are what is

23 I'm deciding that it is worth putting into the

24 record that a decision has been made, action not

yet occurred, but a decision has been made by

- 1 Manitoba Conservation for a further supplemental
- 2 filing request regarding the Bipole III EIS to
- 3 Manitoba Hydro. Now, all I can -- this is why I
- 4 hesitate, but all I can say is that I was in a
- 5 formal meeting with the director of Aboriginal
- 6 consultations with respect to Bipole III for the
- 7 Manitoba Government last Friday morning and we
- 8 were informed -- the nature of the meeting I'm
- 9 sorry is privileged -- but we were informed that
- 10 there will be a further supplemental filing coming
- 11 forward. And given who was informing us of that,
- 12 I think it is a reasonable assumption that that
- 13 supplemental filing request for Manitoba Hydro
- 14 will have to do with the need to complete the EIS
- information with respect to Metis communities,
- 16 Aboriginal peoples, First Nations, and the
- 17 anywhere from 20 to 30 plus communities affected
- 18 by Bipole III. So basically there is big chunks
- 19 of the EIS we haven't seen yet.
- Thank you.
- 21 THE CHAIRMAN: Thank you,
- 22 Ms. Whelan Enns. Mr. Beddome.
- 23 MR. BEDDOME: James Beddome for the
- 24 record, Green Party of Manitoba. I want to be
- 25 supportive of the submission of the Consumers

- 1 Association of Manitoba and also the numerous
- 2 submissions throughout. I think that there is a
- 3 need to bump back the dates. I'm not going to
- 4 belabour the point. I think it has been well
- 5 established by almost everyone here today that
- 6 there are a number of places where there is a lack
- 7 of information, and I comment on that when we set
- 8 handing out the CEC stuff. We don't know the
- 9 siting of the towers or if there is further
- 10 studied. In terms of the Teshmont Consulting
- 11 reports and other reports that were given out
- 12 today, I think they are likely to stem some
- 13 information requests from the Green Party of
- 14 Manitoba's approach. So once again I second Ms.
- 15 Whelan Enns's comments that we might need to bump
- 16 back this 19th deadline, because we just got the
- 17 Teshmont Consultant reports, and they might stem
- 18 some questions, but obviously it will take time to
- 19 review them.
- There are a number of places where
- 21 that's a continuing pattern. We heard that
- 22 earlier in the discussion over First Nation
- 23 consultation, the consultation report is going to
- 24 come after the hearings. I think what we have is
- 25 a bit of an issue of sequence, and that some of

- 1 this beginning information needs to be laid out
- 2 first before the Commission can really move
- 3 forward very well. And to that I would add in the
- 4 July 6th edition of the Winnipeg Free Press, Bruce
- 5 Owen was able to get a quote from Dave Chomiak
- 6 that there is going to be an NFAT analysis that is
- 7 going to look at Bipole III, Keeyask and Conawapa
- 8 together. They just haven't announced it yet.
- I think that's good, but we don't know
- 10 when that process is going to be. I think that
- 11 process could inform this. As we tried to make
- 12 clear in our comments to the Environmental
- 13 Licensing Branch that we circulated to the
- 14 participants here, you have to look at the whole
- 15 picture together, and if I can use an analogy, you
- 16 wouldn't buy the property, lay the foundation on a
- 17 house and then not complete building. If you are
- 18 going to lay the foundation, you are essentially
- 19 making the decision to build the entire house.
- 20 And I think that's what you could look at Bipole
- 21 III as being in combination with Conawapa and
- 22 Keeyask, at least to a certain extent.
- 23 And that brings sort of one of our
- 24 central concerns that I did raise in the May 10
- 25 hearing, and I haven't yet got an answer, but when

Page 74 I asked about market information, and we see the 1 Consumers Association talk about the need for the 2 3 power resource plan, I don't have the time to be 4 as detailed as them with this great nine page report, but your response was in terms of the 5 economic information, I guess if you could find 6 market information that dealt with the Environment 7 Impact Statement, then it is a valid point. So 8 the problem, Mr. Chairman, is that you made these 9 comments too, if it is in the EIS it is relevant. 10 But if I can read from the EIS here: 11 12 The preparation of the EIS required the assembly and assessment of a wide 13 14 variety of studies and opinions. Some 15 of them provided by specialists retained by Manitoba Hydro, some of 16 them provided by citizens of Manitoba 17 at public forums, some of them 18 19 provided through meetings and 20 contractual arrangements with 21 aboriginal communities, First nations and the Manitoba Metis Federation. 22 23 There was no ready consensus on many 24 important issues. Manitoba Hydro has attempted in this EIS to set out 25

		Page 75
1	fairly the opinions given to it, but	
2	(and emphasis added here) the EIS, in	
3	the end, is Manitoba Hydro's	
4	"statement", about the project and it	
5	reflects Manitoba Hydro's judgment	
6	after weighing opinions and evidence	
7	on the issues.	
8	So the point being, and of course	
9	Manitoba Hydro is going to do this, why wouldn't	
10	they, you are going to retain a report, you are	
11	going to write a report in a way that's favorable	
12	to you. I would question the competency of their	
13	consultants if it wasn't put forward in such a	
14	way. But then to just to rely on the EIS	
15	needlessly limits the scope, so that the broader	
16	issues can't necessarily be tried.	
17	Further to Mr. Dawson's point, the	
18	role of this Commission is to simply offer	
19	recommendations to the Minister, it doesn't make	
20	formal decisions, and I would note that the	
21	Commission, inside your terms of reference, the	
22	Commission may at any time request that the	
23	Minister of Conservation review or clarify these	
24	terms of reference. So you may want to look into	
25	what this larger NFAT analysis that Mr. Chomiak	
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1 recently announced is going to be, and it may be

- 2 better to schedule it first before we move forward
- 3 with these hearings, it would also allow time for
- 4 perhaps the consultation report to be closer to a
- 5 finalized position where other participants can
- 6 review it.
- 7 And I think that's really one of the
- 8 most vital aspects in the review. And I guess I
- 9 will be forthright, I have been contemplating a
- 10 motion in regards to that issue in terms of what
- 11 is the relevance, what is germane and what is not
- 12 germane. And it has to a certain extent limited
- 13 that we put any information requests, because we
- 14 have kind of been contemplating it, and just to
- 15 give one quick example; so your comment was it has
- 16 to be in the EIS. When we had applied for funding
- 17 there were a couple of issues that we tried and
- 18 your response says that some of them were outside
- 19 of the scope. One of them, I am not saying that
- 20 we are necessarily going to pursue, was we
- 21 questioned whether a review under the Canadian
- 22 Environmental Assessment Act should or should not
- 23 be required. Now that's referenced explicitly in
- 24 the EIS as well as in the scoping document.
- 25 However, market information is not.

- 1 Now your letter did indicate to the
- 2 Green Party of Manitoba, which one of our issues
- 3 we identified as outside of the scope. And I am
- 4 not saying that I don't understand the logic
- 5 behind saying, that's a Federal licensing
- 6 decision, not a Provincial licensing decision and
- 7 we are a Provincial body, I certainly do, but it
- 8 means the guidance you have given us is if it is
- 9 in the EIS it is relevant, and if it not it isn't,
- 10 doesn't seem to comport with the very reality that
- 11 I said in terms of what about the larger economic
- 12 issues that are outside of the EIS.
- I think that more or less concludes
- 14 it, but just I think bumping back the hearings
- 15 would make sense. I would like us to maybe
- 16 consider trying to find a date for myself that
- 17 would help in my own scheduling. I'm currently
- 18 arranging my schedule to be available for these
- 19 hearings, so if there is going to be an
- 20 adjournment motion it could make considerable more
- 21 difficulties in my completing my law course work.
- THE CHAIRMAN: Thank you, Mr. Beddome.
- 23 I would just like to note that both Mr. Beddome
- 24 and Mr. Dawson have noted that in the statute the
- 25 Clean Environment Commission is just a

1 recommendation body, that the Minister will take

- 2 our advice and then do with it as he will. I
- 3 would point out that historically the Minister has
- 4 accepted virtually all of our recommendations. It
- 5 is a rare day when our recommendations don't go
- 6 into effect as if they were mandatory. The one
- 7 that comes to mind that wasn't included in the
- 8 licence related to recreational provisions on the
- 9 floodway. It was not something that substantively
- 10 altered the way the floodway operated. So
- 11 although the statute does say that we make
- 12 recommendations to the Minister, we do carry a
- 13 significant amount of weight. In fact, probably
- 14 one heck of a lot.
- 15 Any other comments on this?
- Mr. Williams?
- 17 MR. WILLIAMS: Just a very quick point
- 18 of clarification. The Green Party referred to the
- 19 comment attributed to the Minister in the Free
- 20 Press. My understanding is that subsequently his
- 21 spokesperson retracted the Bipole NFAT part of
- 22 that statement. Because I was quite excited when
- 23 I originally saw that, and I think that's been,
- 24 I'm not sure it has become public but I think it
- 25 has been retracted.

1 THE CHAIRMAN: Thank you for that

- 2 clarification. Any other comments on this? I'm
- 3 sure that Hydro may want to respond at some point,
- 4 but before they do, does anybody have anything to
- 5 add to this? Mr. Bettner?
- 6 MR. BETTNER: Thank you, Mr. Chairman,
- 7 Bob Bettner for the record. I kind of feel like
- 8 somebody who has been hit by eight shotgun blasts
- 9 almost simultaneously right now. But I guess to
- 10 start with where we are, the current state of the
- 11 EIS, just for the record, the material which was
- 12 distributed now brings us to 188 responses to
- 13 questions that have been vetted by the Commission
- and 46 responses to the TAC, along with the
- 15 reports that had been requested. By our count,
- 16 based on what has been sent to us to date, there
- 17 are 117 still to come, most of which have been
- 18 completed and are just being reviewed. And we are
- 19 confident that we will have all of those responses
- 20 by the original July 31st deadline.
- Now what happens after today in terms
- of what we understand are the number of questions
- 23 that you may have received, and the number of sub
- 24 parts and the detail within them, we will have to
- 25 wait and see what comes out. We suspect that

- 1 there could be as many as 350 more questions that
- 2 have come your way.
- Just to go back to some of the
- 4 comments -- and there should be, we also will be
- 5 filing by July 31st as well a supplemental on
- 6 caribou, some errata, and additional material on
- 7 the socio-economic aspects.
- 8 Cumulative effects is still being
- 9 vetted, but we expect if there is something to
- 10 come, it will come shortly after that date.
- 11 We are also mindful of the fact that
- in the Commission's process there is provision for
- 13 a second round of IRs flowing from the materials
- 14 that have been filed, which should move to deal
- 15 with a number of the concerns that have been
- 16 raised.
- 17 It occurs to me as well that in this
- 18 context each of the parties around the table has
- 19 specific areas of interest. And I'm not sure that
- 20 it is possible for anyone to satisfy all of the
- 21 questions and all of the requirements that those
- 22 interested parties will have. And that, sir, I
- 23 think is the reason we have the hearing, and
- 24 that's the reason that you and your fellow
- 25 commissioners are impaneled, is to weigh the

- 1 competing points of view and deal with those
- 2 issues.
- 3 As I listened to everyone around the
- 4 table, it is obvious that there are significant
- 5 divergences of viewpoint and significant
- 6 divergences of what would constitute satisfactory
- 7 information in the context of a Bipole III
- 8 project. I would suggest that the Commission, and
- 9 I'm certain that they will be, will be mindful of
- 10 the fact that there is -- there will be a desire
- 11 and almost a natural tendency to expand the scope
- of the hearing to a number of other issues that
- 13 may not specifically relate to the Bipole III
- 14 project, which I would note has not been advanced
- in conjunction with any generation activity, but
- 16 rather as a matter of system integrity and
- 17 reliability.
- 18 And I think from the perspective of
- 19 one of -- a topic that's near and dear to
- 20 Mr. Williams' heart, that being the NFAT
- 21 proceedings, and I'm sure he was excited to read
- 22 that comment in the paper as well. I'm not sure
- 23 that in this case, and the manner -- the basis on
- 24 which this project is advanced stands on the same
- 25 footing at all as a generation project which is

- 1 being driven by external factors and has to
- 2 balance a number of competing economic factors.
- 3 But the scope of that -- the scope of our
- 4 discussion on that will ultimately be in your
- 5 hands.
- 6 We have -- just to pick up on a
- 7 comment that you made about your recommendations,
- 8 Mr. Chairman, that is my recollection of the
- 9 record as well, although I do recall that there
- 10 were several recommendations emanating from
- 11 Wuskwatim which the government declined to act on,
- 12 which I think it felt were not directly relevant
- 13 to the Wuskwatim generating project, but that's
- 14 simply my recollection.
- 15 THE CHAIRMAN: I think you may be
- 16 right that there were, and they have done that on
- 17 other hearings if they are not relevant to the
- 18 environmental licence. And we often will make
- 19 recommendations that we note are not in licensing
- 20 recommendations. Wuskwatim also had that strange
- 21 bird where we had the PUB, plus the CEC hearings
- 22 under the same umbrella. We made recommendations
- 23 on the PUB side that were not included in the
- 24 environmental licence because they didn't directly
- 25 relate to the environmental licence. But I think

- 1 anything that was relevant to the environmental
- 2 licence was included, if I recall.
- 3 MR. BETTNER: That's quite correct,
- 4 Mr. Chairman, but I wanted to make sure that
- 5 everybody was alive to that distinction.
- 6 THE CHAIRMAN: Yes, I think in the
- 7 Wuskwatim report we didn't know that some
- 8 recommendations were non-licensing That is now a
- 9 habit in our reports.
- 10 MR. BETTNER: I think we will be --
- 11 you are being requested by virtually every party
- 12 here to take on the role of the arbiter of the
- 13 sufficiency of the EIS. And following from my
- 14 previous comment about the ability to satisfy all
- 15 parties, I think one of the things that will
- 16 happen is that with the information request
- 17 process, because it is not possible to anticipate,
- 18 you know, everybody's issue in writing an EIS,
- 19 just the same as one doesn't try and anticipate
- 20 the argument of your opponent, that through that
- 21 process, and if we have to get there, motions
- 22 pertaining to better disclosure -- we will get
- there, and there will be a record that will be
- 24 sufficient for the Commission to proceed with its
- 25 work. Whether that is satisfactory to the

- 1 participants is a completely different question
- 2 and goes to the root of the hearing.
- 3 THE CHAIRMAN: That's the job of the
- 4 five us at the head of the table.
- 5 MR. BETTNER: Exactly, Mr. Chairman.
- 6 THE CHAIRMAN: Mr. Madden, could you
- 7 hold for a moment, please?
- 8 MR. MADDEN: Sure.
- 9 MR. BETTNER: Thank you, Mr. Chairman.
- 10 Being mindful of the policy of the Provincial
- 11 Government on consultation and the analysis of
- 12 Treaty and Aboriginal rights, I think those issues
- 13 have to be directed to the Crown consultation
- 14 unit. We could spend forever, frankly,
- 15 Mr. Chairman, debating issues of Treaty and
- 16 Aboriginal rights and impacts, and how those
- 17 rights are impacted.
- 18 From our perspective, the job in an
- 19 EIS is to investigate and comment upon and draw
- 20 some conclusions on how will the proposed activity
- 21 impact the activities of individuals within the
- 22 study area. And the issue of the rights is the
- 23 matter to be dealt with by the Crown in its
- 24 consultation, and as you have observed, informed
- 25 by the findings of the Commission and the material

- 1 in the EIS on the recommendations that you forward
- 2 to them.
- I don't think I will rise to -- I am
- 4 sorry, Mr. Madden -- I don't think I am going to,
- 5 if I can describe it that way, take the bait from
- 6 Mr. Williams in the speech that he filed this
- 7 morning. I would like to go back and actually
- 8 look at the source documents and where the
- 9 emphasis is added and the interpretation that he
- 10 has put on a number of things. So we have it, we
- 11 will look at it, but I'm not going to debate the
- 12 issues with him because some of them are quite
- 13 frankly philosophical.
- 14 THE CHAIRMAN: Thank you. I don't
- 15 mean to cut you off right now, Mr. Madden, but
- 16 there is a need for some of us at this table to
- 17 have a biology break, so I would like to adjourn
- 18 for about five minutes, and we will come back and
- 19 carry on.
- 20 And Mr. Bettner, are you finished for
- 21 now?
- MR. BETTNER: Subject to --
- 23 THE CHAIRMAN: We will take off with
- 24 Mr. Madden as soon as we return.
- 25 (RECESS TAKEN)

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1 THE CHAIRMAN: Could we come back to
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- 2 the table, please? Thank you.
- 3 Mr. Madden, we sort of rudely cut you
- 4 off.
- 5 MR. MADDEN: Thank you, Mr. Chair. I
- 6 just want to go back and make two points. One
- 7 commenting on your comment about that parties are
- 8 asking the CEC to make a determination about the
- 9 sufficiency of the EIS in relation to the scoping
- 10 document. I would just raise that if you go back
- 11 to the terms of reference that the CEC has, the
- 12 Minister asks for a review of the EIS.
- I think what is unclear to us, and I
- 14 think that the CEC needs to operate within its
- 15 jurisdiction, it is not that through this
- 16 iterative process that it hopes to get to a
- 17 sufficient EIS. I think that clarification needs
- 18 to be sought from the Crown or from the Minister
- 19 of whether the Minister himself, and Manitoba
- 20 Conservation, is of a mind that the current EIS is
- in a sufficient form to meet the requirements of
- 22 the scoping document. And I think there is clear
- 23 opportunity within the terms of reference for the
- 24 CEC to ask for clarification in relation to the
- 25 terms of reference.

1 And I think in the letter that we

- 2 wrote to -- that the Manitoba Metis Federation
- 3 wrote to Environmental Licensing on July 2nd, we
- 4 are asking that question, is when you are
- 5 asking -- when the Minister is asking the CEC to
- 6 review an EIS, what EIS is it? Is it the EIS
- 7 that's transmitted as of December 2011, because
- 8 the Minister is of the mind that that EIS meets
- 9 the requirements of the scoping document, or is it
- 10 some future iteration of the EIS based upon
- information requests from Manitoba Conservation?
- 12 That lack of certainty or clarity on this issue is
- 13 what creates the procedural unfairness towards the
- 14 parties. I think it is not just a simple punting
- 15 it to, oh, we agree to disagree with what the EIS
- 16 is, we just want to know what the rules of the
- 17 game are. We just want to know what our experts
- 18 should be reviewing and we shouldn't be forced to
- 19 guess. That's our point.
- It is not an issue that we have
- 21 philosophical differences with Manitoba Hydro
- 22 about what an EIS should be. The Crown, as a
- 23 regulator and a decision maker, has the
- 24 responsibility to provide fairness to the parties
- 25 so they know what they are reviewing. That's our

- 1 point.
- 2 And I think it shouldn't be -- it
- 3 can't be that it gets kicked further down the
- 4 road. There needs to be an understanding about
- 5 what we are reviewing. And we have raised this in
- 6 previous letters about none of us have resources
- 7 that can fund an iterative -- that can effectively
- 8 participate in an iterative process that goes on
- 9 forever. We want to know what is Hydro relying on
- 10 and does that meet the scoping document
- 11 requirements? We think we need an answer to that.
- 12 I don't actually think that the CEC
- 13 can provide an answer to that on its own volition.
- 14 I think the Minister and Manitoba Conservation
- 15 need to answer whether they believe that the EIS
- of December 2011 meets the scoping document
- 17 requirements. That's required for fairness.
- I think the second point, going to
- 19 Manitoba Hydro's discussion around that the EIS is
- 20 only for identifying potential impacts on
- 21 individuals, I think that's just a fatally flawed
- 22 position. And we say it for this reason:
- 23 Manitoba Conservation and the Crown ultimately is
- 24 going to be relying on the EIS to make a
- 25 determination about the impact of the project on

- 1 rights, way of life, et cetera, of Aboriginal
- 2 people. So this idea that Manitoba Hydro doesn't
- 3 have to provide that information within the EIS,
- 4 or contemplate it within the EIS, is fundamentally
- 5 incorrect. In fact, it is inconsistent with
- 6 letters that have come from the Crown on what the
- 7 EIS should be able to address. And one of the
- 8 letters in particular from Manitoba Hydro -- from
- 9 Manitoba Conservation in August of 2011, and this
- 10 is a direct quote from the Deputy Minister:
- 11 "As part of the project planning
- 12 process and as a requirement of
- 13 provincial licensing, Manitoba Hydro
- has also advised that it will be
- preparing an EIS that will assess
- 16 project impacts, including potential
- 17 adverse effects on the exercise of
- 18 Aboriginal and Treaty rights."
- 19 We can provide this letter, I think it has
- 20 actually been sent out to all Aboriginal
- 21 communities, it is a letter from the Deputy
- 22 Minister on this.
- 23 So that's why the MMF, and I'm sure
- 24 other Aboriginal groups, are meaningfully
- 25 participating within this process in good faith,

- 1 because it is a review of the EIS, and those
- 2 issues need to be contemplated and need to be
- 3 dealt with within it.
- 4 And if this is a slip of the pen from
- 5 Manitoba Conservation, or a mistake, then we need
- 6 to understand that. Aboriginal people can't be
- 7 put into the position that we are trying to find
- 8 the duty, it is a game of whack-a-mole, that we
- 9 just can't figure out who will actually deal with
- 10 the interest. That is unfair, and that's exactly
- 11 what the case law says that Aboriginal people
- 12 shouldn't be forced to do, is to have essentially
- 13 passing the buck of the duty and having no place
- 14 where we can actually have it meaningfully
- 15 addressed.
- So I want to re-emphasize that point,
- 17 that we need to have clarity on this issue. And
- 18 quite frankly I don't agree that we could be
- 19 dealing with this forever. This is dealt with in
- 20 regulatory processes all across the country, since
- 21 the duty to consult and accommodate was recognized
- 22 by the Supreme Court of Canada in 2004. So it is
- 23 not sufficient to say, oh, well, we just don't
- 24 know how to deal with it. All we are asking for
- 25 is clarity on how it is going to be dealt with.

1 And then we will use that vehicle in order to make

- 2 sure our views are known. But it is unfair to
- 3 essentially not have clarity around it or to avoid
- 4 the discussion on it.
- 5 THE CHAIRMAN: Thank you, Mr. Madden.
- 6 A number of your questions, I'm not in a position
- 7 to answer. I would assume that you will be
- 8 getting a response to your letter to the director
- 9 from either the director or another representative
- 10 of the Minister. In respect to which EIS is under
- 11 review, you make a good point that the Minister
- 12 sends us terms of reference at a similar time when
- 13 the EIS is filed, but our practice has always been
- 14 that the EIS we are reviewing is the one that may
- 15 or may not have been amended and has been further
- 16 clarified by the proponent. So it includes the
- 17 IRs and any supplemental filings that come in
- 18 after the terms of reference are sent to us.
- MR. MADDEN: But I don't think that's
- 20 clear in the terms of reference.
- THE CHAIRMAN: No.
- MR. MADDEN: If that's an
- 23 assumption -- I guess our point is that if we want
- 24 to challenge the issue around -- well, I guess we
- 25 are already in July, we are supposed to have our

- 1 expert reports filed by September 15. We still
- 2 don't know what we are essentially reviewing, what
- 3 we are asking our experts to review, because we
- 4 have no -- if they like it, if you don't like it,
- 5 disagree with it. This is the EIS we are
- 6 reviewing based upon the record that's before you
- 7 and, you know, if you have a disagreement with
- 8 that you can pursue judicial review. If not, at
- 9 least this is the record we are looking at, this
- 10 is what your experts should look at, and this is
- 11 what ultimately the CEC will make its
- 12 determination on.
- 13 I don't think it is a stretch to ask
- 14 for clarity on those issues. In fact, I think it
- is a requirement of a quasi-judicial body to
- 16 provide it to the participants. They may not like
- 17 it, they may not agree with it, but we need
- 18 certainty around that before we go off and spend
- 19 public funds on having experts review a
- 20 reiteration of the EIS that may be dramatically
- 21 changed by a future Hydro response to an IR. That
- 22 does not seem pragmatic, practical, reasonable, or
- 23 fair.
- 24 THE CHAIRMAN: Well, I think our past
- 25 practice has been consistent and it hasn't posed a

- 1 problem.
- 2 MR. MADDEN: Well, what we are saying
- 3 is, it is posing us a problem. If the issue is
- 4 that -- Manitoba Hydro's position is that the EIS
- 5 in its current form doesn't have to include
- 6 specific information about the Metis community
- 7 based upon their read of the scoping document,
- 8 then the Manitoba Metis Federation wants to know
- 9 that, and we may pursue alternative remedies based
- 10 upon the scoping document to say someone needs to
- 11 look at this issue. And if it is not going to be
- 12 within the EIS, then how is it going to be done?
- 13 And we need clarity on this, you know. I know
- 14 your past practices may not have fully dealt with
- 15 it. The law has evolved, has developed, there is
- 16 greater understanding of what is required by
- 17 virtue of the duty, and we need to get clarity on
- 18 this issue because we can't continue to guess, it
- 19 is unfair.
- 20 THE CHAIRMAN: Well, I said earlier
- 21 that we are not going to debate the issue of who
- 22 conducts or who fulfills the Crown's duty to
- 23 consult at today's session. And I'm not sure what
- 24 more the CEC can provide you by way of
- 25 clarification. I know you have written to the

- 1 director asking for clarification in respect to
- 2 the scoping document and I assume you will be
- 3 receiving a response on that.
- 4 MR. MADDEN: Well, the terms of
- 5 reference for the panel have a clear articulation
- 6 that the panel can seek clarification from the
- 7 Minister on these issues.
- 8 THE CHAIRMAN: Yes.
- 9 MR. MADDEN: I had hoped to have
- 10 receipt of a letter from Manitoba Conservation
- 11 prior to this procedural hearing so at least we
- 12 would have an understanding about what the issues
- 13 are. We would request that the CEC make that
- 14 recommendation as well, and until you have an
- 15 answer on that issue of whether the current EIS is
- 16 sufficient to meet the requirements of the scoping
- 17 document, that this process not continue, or be
- 18 adjourned until you have an answer to that.
- 19 Because it is not fair to participants to have to
- 20 sift through IRs to figure out whether a scoping
- 21 document has been met.
- THE CHAIRMAN: Well, in part that's
- 23 the purpose of this whole proceeding, including
- 24 our public hearings.
- 25 MR. MADDEN: That is not. If you read

1 your terms of reference, the requirements of this

- 2 proceeding is to -- and I will use the exact
- 3 language from the terms of reference because we
- 4 put it in our July 2nd letter -- is to review and
- 5 evaluate the -- to review and evaluate the
- 6 Environmental Impact Statement and the proponent's
- 7 public consultation summary. All we are asking
- 8 for is what is the Environmental Impact Statement?
- 9 There has to be a time when Manitoba Hydro cannot
- 10 add in additional iterations or modifications or
- 11 responses to IRs, that everyone understands this
- is your EIS, we are going to review it and make
- 13 recommendations based upon whether it meets the
- 14 requirements or not. It can't be a completely
- 15 iterative process that no one has a concept of
- 16 what is going to come out tomorrow through an IR
- 17 to address these issues.
- 18 That is our interpretation of your
- 19 terms of reference. Is that -- it is not to get
- 20 to a final EIS that may meet requirements, it is
- 21 to review the EIS. And all we are asking is, what
- 22 is the EIS? And if the position is that the one
- 23 that was filed back in December 2011, with the
- 24 supplemental information, is the EIS in its
- 25 entirety, then that's fine. But we need to have

- 1 clarity on what we are reviewing.
- THE CHAIRMAN: Well, I think I said
- 3 earlier that that is what we are reviewing, the
- 4 EIS as amended by the responses to IRs as well as
- 5 supplemental filings.
- 6 MR. MADDEN: And so we have no idea --
- 7 but that's not what your terms of reference say.
- 8 THE CHAIRMAN: Well, our terms of
- 9 reference, with all due respect, are somewhat
- 10 boilerplate. We want them to be not too specific
- 11 because we don't want the terms of reference to
- 12 limit our ability to conduct a full review of all
- of the issues before us.
- MR. MADDEN: I just do not think
- that's a procedurally fair process to the
- 16 participants. In fact, the CEC in recommendation
- 17 7.8 in the Wuskwatim recommendations, you raised
- 18 it with the government saying we made
- 19 recommendations to enact environmental assessment
- 20 legislation, provide guidance to proponents,
- 21 consultants and practitioners. None of that has
- 22 been done. The parties are put in the same
- 23 position as they were seven years ago, and we are
- 24 still left with a process that is extremely
- 25 challenging and unfair to participants. And I

- 1 guess all we are asking for is clarity on that,
- 2 and I guess it will be a determination on what we
- 3 do with that. But I don't -- an EIS is not an
- 4 iterative process up until the final IR response
- 5 is received.
- 6 THE CHAIRMAN: Well, you know, I stand
- 7 to be corrected, but I think an EIS is very much
- 8 an iterative process. I would also note that you
- 9 read the recommendation from the Wuskwatim
- 10 hearings, and that was a recommendation that was
- 11 clearly not a licensing recommendation. And while
- 12 we can make those recommendations, we don't have
- 13 the power or the authority to implement them, and
- 14 the government for its own reasons has, at least
- 15 to date, not implemented that recommendation, or
- 16 other similar ones.
- 17 MR. MADDEN: And we submit that we
- 18 would want to have an understanding -- I guess the
- 19 CEC needs to make a request to the Minister to
- 20 provide clarification on what Environmental Impact
- 21 Statement is being reviewed and whether the
- 22 current one that's provided is sufficient to meet
- 23 the scoping document.
- 24 THE CHAIRMAN: I disagree with you
- 25 that we need to make that request of the Minister,

- 1 because this has been our standard practice. You
- 2 are new to the Manitoba process. I think it works
- 3 well and I think it works fairly.
- 4 MR. MADDEN: We would strongly
- 5 disagree, and I think that your own
- 6 recommendations illustrate that it probably
- 7 doesn't work well. Why would you make -- if it
- 8 was perfect, why would you make the recommendation
- 9 back in 2004 to essentially say, we need greater
- 10 clarity and guidance on these issues?
- 11 THE CHAIRMAN: Well, I didn't say it
- 12 was a perfect process, but I said given what we
- 13 have before us, it works well.
- 14 MR. MADDEN: So I guess in closing, we
- 15 are back to until -- we disagree with that
- 16 position and we await the response back from
- 17 Manitoba Conservation. But if that is the CEC's
- 18 position, that all of the information that comes
- 19 out from the IRs -- and I think there needs to be
- 20 a distinction, I think people are inflating two
- 21 ideas. There is a difference between an
- 22 Environmental Impact Statement and an
- 23 Environmental Assessment. And the Environmental
- 24 Impact Statement is what the proponent provides as
- 25 part of the Environmental Assessment. And we need

- 1 to understand what that Environmental Impact
- 2 Statement is.
- And the point that I'm making is that
- 4 the Minister's terms of reference say that you are
- 5 supposed to look at the Environmental Impact
- 6 Statement, not a broader environmental assessment
- 7 that may be iterative and may add additional
- 8 information to that.
- 9 And then I guess going back to our key
- 10 point that was in our previous letter is that if
- 11 it is the position that the iterative process adds
- 12 to the record, and that we need to consider these
- things as well, it is impossible for us to have
- 14 our expert reports done by September 15, when we
- 15 still don't know what the final EIS -- what the
- 16 final record may look like.
- 17 THE CHAIRMAN: Okay. We will take
- 18 those comments under advisement. Thank you.
- There were a number of people who
- 20 indicated they wanted to speak.
- 21 Mr. Stevenson, I think you were first?
- MR. SUTHERLAND: Sutherland.
- THE CHAIRMAN: Sutherland, sorry.
- 24 MR. SUTHERLAND: For the record, Mike
- 25 Sutherland, councillor, Peguis First Nation.

I guess we are getting close to the 1 end of the agenda here, so I wanted to make a 2 3 couple of statements. The first one is reference 4 to Manitoba Hydro's representatives, section 35. As you all know, and certainly First Nations know 5 that Manitoba Hydro is a subsidiary company or 6 directly related, affiliated to the Province. So 7 I don't think that section 35 is eliminated from 8 this whole process. And going along with it, that 9 we are in consultation with the Mines Branch in 10 regards to peat mining in our area. And 11 12 approximately three years ago, Peguis developed its own consultation policy, and the Province has 13 recognized that policy, and it has been utilized 14 in the consultations that we are going through 15 right now with the peat mining process. And we 16 expect that consultation policy to be utilized in 17 this process as well, that Pequis has developed. 18 19 And the Province, Minister of Conservation was given that policy to distribute to the rest of the 20 21 branches throughout the Provincial Government. Mr. Chair, you talked about 22 23 recommendations and, you know, I think it is

imperative that you make those recommendations to

the Province, or the Minister of Conservation,

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- 1 that section 35 be completed before this process
- 2 is done. You know, we talked about section 35 and
- 3 this whole process, and I heard around this table
- 4 today that it is started, but according to us
- 5 consultation has not started until all
- 6 participants, including Peguis Firs Nation receive
- 7 funding. And until today, under section 35, for
- 8 Bipole III, we haven't received a dime. So how
- 9 can consultation be started or initiated, you
- 10 know, when we haven't received a penny to move
- 11 forward, yet we are incurring debt in preparing
- 12 for consultation, but we haven't received
- 13 anything.
- 14 This morning I got an email in regards
- 15 to the participant funding for CEC, Peguis,
- 16 35,000. We haven't signed no contract, we haven't
- 17 agreed to that funding. As far as we are
- 18 concerned, that's quite a slap in the face to be
- 19 given much less than what everyone else was given.
- I think it has to be known that
- 21 Peguis' traditional territory is vast. And I
- 22 heard it said before and it was said to me by Ruth
- 23 Christiansen, how does this affect Peguis First
- 24 Nations? Well, we all know that Bipole III starts
- in the north and it comes down the west side of

- 1 the Province, but it finishes right here. And
- 2 this is the heart of our traditional territory.
- 3 And I think you have to be reminded of that. Our
- 4 traditional territory goes as far west as the
- 5 Riding Mountains, as far south as the Turtle
- 6 Mountains, down into the United States, Red Lake,
- 7 Minnesota, as far east as Sault St. Marie, and all
- 8 the way back up the Winnipeg River system. The
- 9 proof is within the archives of Manitoba as well,
- 10 not only with our oral and traditional gatherings,
- 11 but it is there.
- 12 And we also have a TLE notification
- 13 zone which has to be recognized as well. And
- 14 that's vast.
- 15 So I think there is a lot of things
- 16 that are happening and a lot of presumptions are
- 17 being made, and we want to go on record to say
- 18 that we are not taking that lightly. Until, you
- 19 know, our recommendations right now is that these
- 20 hearings be set aside until we deal with section
- 21 35 first. And we all know as soon as there is a
- 22 letter or any indication that you are coming into
- 23 our traditional territory for anything, section 35
- 24 is initiated, before an EIS, CEC hearings, or
- 25 anything else. And as far as we are concerned,

- 1 section 35 has been violated again and again and
- 2 again and has not been recognized.
- 3 You know, one of the things I wanted
- 4 to ask, Mr. Chair, is the terms of reference, who
- 5 developed those?
- 6 THE CHAIRMAN: They are developed by,
- 7 to my understanding, I'm not involved in the
- 8 developing of the terms of reference, obviously
- 9 they come to me after the fact. They are
- 10 developed by the Minister, or by officials in the
- 11 Minister's office.
- 12 MR. SUTHERLAND: Okay. And the
- 13 proceedings or the policy in regards to the
- 14 proceedings of the CEC, who developed that?
- 15 THE CHAIRMAN: The process quidelines?
- MR. SUTHERLAND: Yes.
- 17 THE CHAIRMAN: We do those, the
- 18 Commission does those.
- 19 MR. SUTHERLAND: Do you ask for any
- 20 input from outside sources that are going to be
- 21 affected by these guidelines, like First Nations
- 22 or anyone else, Metis?
- 23 THE CHAIRMAN: No, because they are
- 24 really just process guidelines that govern the
- 25 conduct of hearings.

Pre-Hearing

- MR. SUTHERLAND: All right. Thank 1
- 2 you.
- 3 THE CHAIRMAN: Thank you,
- 4 Mr. Sutherland. Mr. Williams, I think you were
- 5 next.
- MR. WILLIAMS: Just a small point of 6
- clarification to a comment of my friend, 7
- Mr. Bettner. I think he had some questions about 8
- bolding in certain of the documents the CEC handed 9
- out. And I had intended to speak to that, but if 10
- I hadn't, those are Mr. Williams' editorial 11
- boldings. The text itself is drawn from the 12
- 13 information requests, with exception, if you see
- the word missing, that would be an insert from our 14
- clients, and just again the interpretation of 15
- whether the response has been attempted again 16
- would flow from CAC Manitoba, but the text is from 17
- the information requests, or preambles to. 18
- 19 My friend, Ms. Craft, my colleague,
- 20 Ms. Craft -- on behalf of our client we do have
- 21 some thoughts on the duty to consult and
- accommodate that we could share in this process or 22
- could share in writing, depending on the desires 23
- 24 of the panel.
- 25 THE CHAIRMAN: I think as long as it

- 1 is not getting into a debate or argumentative, we
- 2 would like to hear it.
- MS. CRAFT: Thank you for that,
- 4 Mr. Chair. As is likely obvious, our clients are
- 5 not seeking consultation or accommodation on their
- 6 behalf, they are not an Aboriginal peoples and
- 7 don't represent any Aboriginal organizations. So
- 8 these comments are very much based on the comments
- 9 that have been made today by representative
- 10 organizations.
- I think some things that the
- 12 Commission may want to consider when approaching
- 13 this consultation and accommodation question
- 14 that's been put squarely before the Commission,
- 15 without giving a lesson on the duty to consult and
- 16 accommodate, or going through any of the case law,
- 17 I think three principles are important to
- 18 recognize in this particular circumstance, and
- 19 have already been alluded to by some of the
- 20 parties.
- 21 First of all, this is a Crown duty,
- 22 and that's been acknowledged already this morning.
- 23 Some of the procedural aspects, though, of that
- 24 duty can be delegated, and that's something that
- 25 we will want to consider in this particular

1 circumstance in relation to the Commission. And

- 2 the third is that the potential impacts on Treaty
- 3 and Aboriginal rights, the goal of consultation
- 4 and accommodation is really to mitigate and
- 5 accommodate those impacts.
- 6 So those are the three legal
- 7 principles that I would ask you to keep in mind
- 8 when considering this. And based on the comments
- 9 this morning, I think there are two ways of
- 10 approaching this in terms of what is squarely
- 11 within the wheelhouse of the Clean Environment
- 12 Commission. And you have heard the question from
- 13 Mr. Dawson, is the CEC going to be entertaining
- 14 whether or not the duty has been discharged by the
- 15 Crown with respect to this particular project
- 16 that's being put forward? And that flows from the
- 17 Carrier Sekani or Rio Tinto line of cases. And
- 18 that question I think is squarely before the Clean
- 19 Environment Commission. And I think you have
- 20 answered it positively that you will be
- 21 considering whether or not that duty has been met.
- 22 But I think there may be another element to keep
- 23 in mind going forward, and I expect that this will
- 24 likely come up in some of the discussions around a
- 25 motion relating to consultation and accommodation.

- 1 I think this goes to what is within the Crown's
- 2 wheelhouse, which we started to allude to this
- 3 morning, and what might be delegated as a
- 4 procedural aspect.
- Now, explicit delegation and implicit
- 6 delegation I think is at play here. And as an
- 7 information gathering body, the CEC may be looked
- 8 at to gather some of the information that will be
- 9 relied on for the Crown's discharge of their duty,
- 10 and how they are approaching the gathering of the
- 11 information that they are going to rely on to
- 12 discharge their duty. And if the CEC is going to
- 13 be exercising some of that function, then I think
- 14 strong attention has to be paid to what
- information is being gathered through the CEC
- 16 process on Bipole III that relates to potential
- 17 impact on Treaty and Aboriginal rights, without
- 18 necessarily the CEC having to make determinations
- 19 on that. And I think that's something that has
- 20 been addressed in the pre-hearing conference, that
- 21 the CEC is not looking at making determinations,
- 22 or exercising accommodation measures, if that
- 23 falls within the Crown's wheelhouse, but to the
- 24 extent that the record of the CEC is going to be
- 25 relied on for making determinations on

- 1 consultation and accommodation, then we have to
- 2 give some particular attention to what goes on the
- 3 record in terms of potential impacts and the
- 4 information that's going to be relied on by the
- 5 Crown. And that might fall within that procedural
- 6 delegation, that duty to gather some of that
- 7 information.
- 8 So those are preliminary thoughts that
- 9 I'm just suggesting that the Clean Environment
- 10 Commission might want to think about in
- 11 anticipation of these potential motions relating
- 12 to consultation and accommodation.
- 13 And I will leave it at that for now.
- 14 Thank you, Mr. Chair.
- 15 THE CHAIRMAN: Thank you. Just one
- 16 note of clarification, we are not looking to see
- 17 that the Crown duty has been met, but that it is
- 18 being conducted. Because met would assume that it
- 19 is completed, whereas we have been advised that it
- 20 wouldn't be completed until after we get our
- 21 reports. Just a fine point.
- MS. CRAFT: I expect that will be
- 23 discussed when the motion is put forward.
- 24 THE CHAIRMAN: Thank you.
- 25 Mr. Bettner, I think you were next.

MR. BETTNER: Thank you, Mr. Chairman, 1 Bob Bettner for the record. 2 Just further to Ms. Craft's comments, 3 I would, in the event there are motions pertaining 4 to Crown consultation, I would expect that the 5 Crown will be in attendance in a fairly 6 significant way. 7 THE CHAIRMAN: One would hope. 8 MR. BETTNER: Pardon me? 9 10 THE CHAIRMAN: One would hope. MR. BETTNER: Now, and I will be 11 12 brief, I just want to deal with some of Mr. Madden's comments about, you know, what it is 13 14 we are dealing with. In the terms of reference delivered to 15 the Commission, the Minister of Conservation, and 16 I'm reading from the background, has decided that 17 the assessment of this project will include a 18 19 review by the Commission. And then under the 20 mandate of the hearings it says: "The Commission shall conduct the 21 hearings in general accordance with 22 23 its process guidelines respecting 24 public hearings."

And then when you turn to those guidelines, they

25

- 1 speak explicitly to the information request
- 2 process, and in fact that the information
- 3 requests, when I look at section 2.09:
- 4 "Copies of the approved information
- 5 request as well as the responses will
- be placed on the public record and
- 7 will be part of the record of the
- 8 proceeding."
- 9 So I would suggest that it is all the
- 10 information, it is the entire body of information
- 11 that's brought forward for consideration.
- 12 You know, the question of time lines I
- 13 think is our next topic on the agenda and whether
- 14 people are feeling pressured or squeezed, we will
- 15 get to.
- 16 THE CHAIRMAN: Thank you. And do
- 17 people wish to make specific comments on time
- 18 lines or has it has been -- it has generally been
- 19 part of your commentary on this part of the
- 20 debate. Ms. Whelan Enns?
- MS. WHELAN ENNS: Gail Whelan Enns,
- 22 thank you, Mr. Chair. I was not moving as fast as
- 23 you, sir, so I just wanted to just make a couple
- 24 of quick comments in terms of IR process and what
- 25 is left before us. I wanted to make sure that we

- 1 heard Manitoba Hydro correctly, regarding
- 2 referring any matters to do with Aboriginal
- 3 consultations to the unit. And I believe I heard
- 4 the word unit, that would refer to the Aboriginal
- 5 and Northern Affairs Department, and the unit of
- 6 about six or eight staff there who deal with
- 7 Aboriginal consultations in the Province. In
- 8 fact, there would be one person there assigned to
- 9 all of this, because by cabinet minute and
- 10 direction, it is the Department of the Manitoba
- 11 Government who holds the regulatory responsibility
- 12 for any such project that may require the
- 13 obligation to consult to be triggered that
- 14 conducts and/or is responsible for that Aboriginal
- 15 consultation process.
- So we are in an interesting dynamic in
- 17 terms of the structure of the Manitoba Government,
- 18 because in this case then the laws, acts and
- 19 regulations that pertain are also Manitoba
- 20 Conservation. So the contracting and activity
- 21 that's going on on section 35, et cetera, is
- 22 through Manitoba Conservation, not through NA.
- 23 And I thought that would be worth a quick comment.
- 24 Otherwise, I was glad to hear Manitoba
- 25 Hydro also refer to the common points of view and

- 1 the, repeat, uncommon comments from participants
- 2 in the room. I think that it is plausible that
- 3 participants will not be very divergent when it
- 4 comes to motions. They certainly were not through
- 5 the Wuskwatim process, despite the wide range and
- 6 variety of mandates and participants. There was
- 7 pretty much unison when it came to motions.
- 8 Otherwise I have copies here with me
- 9 of the May 10th request from Manitoba
- 10 Conservation, from the EALB, for the supplemental
- 11 filing on the EIS. And I think that this is a
- 12 matter that should be of genuine concern to all of
- 13 us, because we don't actually have the pieces of
- 14 the EIS yet. And we are two months and ten days
- or so later in terms of a response from Manitoba
- 16 Hydro to this request, and required additional
- information in a letter from the EALB under the
- 18 Environment Act is real. And it hasn't been
- 19 responded to as far as I know, you know, public
- 20 registry, going online taking a look yesterday,
- 21 those kinds of steps we can take in our office.
- 22 Thank you.
- THE CHAIRMAN: Thank you.
- 24 Mr. Laliberte.
- MR. LALIBERTE: Thank you, Garland

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1 Laliberte.

- 2 I just wanted to talk a little bit
- 3 about, I guess it is a comment that's going to
- 4 bridge the agenda here between the process and
- 5 time lines. It is -- we first received an EIS
- 6 back in December that over time we realized was,
- 7 in our view is quite deficient. There was
- 8 uncertainty initially whether the technical
- 9 reports should be regarded as part of the EIS or
- 10 not part of it. In time we learned that they are
- 11 considered to be part of it, notwithstanding
- 12 Hydro's disclaimer that it didn't necessarily
- 13 accept any of the conclusions of those technical
- 14 reports. So there was that uncertainty.
- 15 What we have now is an IR process that
- 16 is part way through, which has only 11 days left
- 17 for completion with the present time lines. Hydro
- 18 has responded to only a part of the IRs sent to
- 19 it. We have learned that they received 188 but
- 20 they have not responded to all of those. We
- 21 learned this morning that there could be as many
- 22 as 350 more. And it seems to me that it is
- 23 unrealistic to expect the participants to respond
- 24 to information that is really so incomplete at
- 25 this stage. And probably, if it is complete by

- 1 the 31st of July, will probably be of a quality
- 2 similar to some of the responses that we have
- 3 received to date from Hydro, which I personally
- 4 regard as deficient.
- 5 So it is, in my personal view, unfair
- 6 to put the responsibility on the participants to
- 7 basically respond to an information base that is
- 8 soft and changing. And it is particularly
- 9 difficult for us to know when to turn our
- 10 consultants loose. We are working, in our case,
- on 58 cents on the dollar. We can't waste any
- 12 money asking our consultants to respond to
- 13 something that's basically not final yet. Yet, on
- 14 the other hand, if we don't give them work to do,
- 15 we miss opportunities to feed information into
- 16 this process.
- So I just wanted to, I think my
- 18 comment bridges the deficiencies in the IR process
- 19 and in the EIS itself, yet at the same time I
- 20 think it leads to the discussion on time lines,
- 21 which in my view the present time lines can simply
- 22 not be met in a reasonable way.
- THE CHAIRMAN: Thank you. Before I
- 24 recognize Mr. Beddome, I would just like to test
- 25 the room a bit. Three quarters of an hour ago I

- 1 thought we were moving towards a conclusion, but
- 2 now it looks like we may not be. If we can wrap
- 3 this up within about a half hour, I will continue.
- 4 If not, I think we need to take a break. General
- 5 will -- do we continue and do we think it will end
- 6 within half an hour?
- 7 MR. MERONEK: Mr. Chairman, it seems
- 8 to me painfully obvious that one of the bugaboos
- 9 here in terms of time lines is to come to grips
- 10 with precise dates for precise things. You almost
- 11 need the official from the NHL to come in and do
- 12 scheduling. And I, quite frankly, I have a
- 13 pressing engagement which isn't going to impact on
- 14 the Commission, so I can't stay for the afternoon,
- 15 but it would seem to be counter productive to at
- 16 this point circle the wagons and find out what
- 17 everybody's schedules are like and what they
- 18 should, what they contemplate in terms of
- 19 schedules.
- 20 So let me make this recommendation.
- 21 Why don't we, through the chair, go back and
- 22 provide schedules that each party thinks are
- 23 appropriate, and have the Commission have that
- 24 information before it so that they can deliberate
- 25 sooner rather than later as to how it sees the

- 1 universe unfolding.
- THE CHAIRMAN: Perhaps we could start
- 3 that off by sending a bit of a schedule out for
- 4 the next two to three months. Mr. Beddome.
- 5 MR. BEDDOME: Mr. James Beddome, Green
- 6 Party of Manitoba for the record. I just had two
- 7 general comments before I wanted to talk in time
- 8 lines.
- 9 The one was just, I think it is worth
- 10 noting and perhaps I missed it from Mr. Madden, I
- 11 was just a few minutes late getting back here.
- 12 Just basically the way that these hearings have
- 13 been called is somewhat out of the norm as what
- 14 would be usual. And by that I mean the terms of
- 15 reference were issued almost immediately after the
- 16 EIS was filed. In previous involvement I have had
- in providing comments in different environmental
- 18 assessments, typically you wait until you get
- 19 objections from the public, and on that basis then
- 20 you would often call hearings. I know it is not
- 21 outside of the Act, I certainly looked through it,
- 22 so I'm not saying it is outside of the Act itself,
- 23 but I think it is outside of the norm. I think
- 24 that is important to put on the record.
- 25 And just in terms of time lines, I

1 think realistically, and I think that I'm being --

- 2 not almost providing even enough time. I think
- 3 given all of the things that we have had people
- 4 make statements about the fact that the reports
- 5 are incomplete, or that there needs to be more
- 6 information, that I think there is going to be at
- 7 least a need for a month to six weeks more in
- 8 terms of adjusting the schedule, in terms of a
- 9 second round of IRs. And I think even that's
- 10 being quite optimistic. And if you start pushing
- 11 to six or eight weeks, you start pushing the
- 12 hearings into over December, which is probably not
- 13 going to be the best time to try to get everybody
- 14 together. I don't know if everybody wants to sit
- 15 here on Christmas Eve or something, and give
- 16 presents.
- 17 THE CHAIRMAN: I can't think of
- 18 anything more enjoyable than sharing Christmas Eve
- 19 with you.
- I don't think that the process has
- 21 been abnormal this time. In fact, and I stand to
- 22 be corrected, I have looked at this, but I don't
- 23 have it with me, I think that we got the terms of
- 24 reference on the floodway long before the EIS was
- 25 filed. I'm not certain of that, but I think that

- 1 was the case. So I don't think that the process
- 2 in that respect is out of the normal.
- 3 Again, being mindful of the time,
- 4 Mr. Meronek has suggested that maybe we are going
- 5 around in circles, and I'm putting words in his
- 6 mouth at this point, and that if we were to send
- 7 out a draft schedule of what we see over the next
- 8 few months, then we could get a response from each
- 9 of you as soon as possible, and that might give us
- 10 some more direction in that regard.
- 11 Mr. Williams?
- MR. WILLIAMS: Our client, sir, are
- 13 certainly fine with Mr. Meronek's insightful
- 14 suggestion. A threshold question our clients
- 15 would appreciate some advice from Manitoba Hydro
- on, though, is what is the magic in an October
- 17 date? And presumably what is the magic in a 2017
- 18 date? That would be helpful to our clients to
- 19 understand the prejudice that might flow to
- 20 Manitoba Hydro from that date. Certainly our
- 21 clients look at when the export contracts are
- 22 coming due, 2020, 2021. They are looking at
- 23 Keeyask dates, so they are trying to understand
- 24 the -- after being without Bipole for that long,
- 25 what the crisis is for Manitoba Hydro, and whether

- 1 it is the alleged 1500-megawatt deficit or
- 2 otherwise. That would be helpful. Apart from
- 3 that, that would help us in future deliberations.
- 4 THE CHAIRMAN: I just note, before we
- 5 hear a response from Manitoba Hydro, that the
- 6 October 1st date was actually set by the
- 7 Commission. We initially -- and our scheduling of
- 8 hearings is just guided by past experience. The
- 9 time from when we get the terms of reference, the
- 10 EIS, the participant assistance program, and what
- is a reasonable time to commence the hearings.
- 12 Initially we had looked at starting shortly after
- 13 Labour Day. We then moved it to the third week in
- 14 September. And as you know, at the last meeting
- 15 we decided to move it another week and a half or
- 16 two to give Hydro a little more time to respond to
- 17 all of the IRs.
- 18 Is somebody from Hydro prepared to
- 19 respond to the magic of 2017?
- MR. TYMOFICHUK: Mr. Chair, again
- 21 Tymofichuk for the record.
- Let me begin by stating that the
- 23 electrical infrastructure, the grid, in any
- 24 jurisdiction in the world, amongst other critical
- 25 infrastructure, such as telecom, transportation,

- 1 health and safety, security, governments are a
- 2 critical infrastructure. Everyone will agree that
- 3 the electrical infrastructure is at the top of the
- 4 list, because when it falters and fails, the
- 5 others do so as well.
- 6 Let me go back a couple of weeks,
- 7 maybe three weeks to Washington DC, Virginia, and
- 8 surrounding areas. When the power goes off and
- 9 the temperature is in excess of 100 degrees
- 10 Fahrenheit, people and society suffers.
- It may not be the case here in
- 12 Manitoba, it just doesn't get quite as hot, except
- 13 for today. We would suffer in winter time.
- Our system, our DC system supplies
- 15 roughly 70 per cent of the electricity from the
- 16 north. If it fails, we are in deep trouble. We
- 17 have known this for some time. We have been
- 18 warned by mother nature a number of times. The
- 19 most, and largest warning was the Elie tornado in
- 20 2007. The failure of both DC lines on
- 21 September 5, 1996, it was probably a bigger
- 22 warning. So we are vulnerable. We are exposed to
- 23 what could happen. And we have a deep
- 24 responsibility to all of Manitoba, and once
- 25 characterized the DC system as the lifeline of

- 1 Manitoba, not just the lifeline of Manitoba
- 2 Hydro's system. So we are working as hard and
- 3 diligently as we can to build in redundancy to
- 4 secure electricity supply for all of Manitoba.
- 5 And that's a schedule that we have set
- 6 quite some time ago for the in service date, 2017.
- 7 If the front end slips, the front end meaning the
- 8 regulatory time line, we will be in great
- 9 difficulty meeting that 2017 date, and we will be
- 10 exposed for another year.
- I could go on with other examples to
- 12 put before you today. The disaster in Japan, we
- 13 have had others in North America, where people in
- 14 society suffer when that critical infrastructure
- 15 is in trouble.
- So in summary, Mr. Chairman, it is the
- 17 security of supply that we are trying to achieve
- 18 here. We have no spare tire. Thank you.
- 19 THE CHAIRMAN: If I can play devil's
- 20 advocate, and I have raised this point with
- 21 Mr. Bedford and with Ms. Neville, you have known
- 22 for at least 20 years that you needed Bipole III,
- 23 and now suddenly it is urgent.
- MR. TYMOFICHUK: Mr. Chairman, our
- load continues to grow, the urgency grows with the

- 1 load. So there wasn't quite that urgency, we had
- 2 spare capacity in the two Bipoles. Thank you.
- 3 THE CHAIRMAN: Okay. I would like to
- 4 sort of move towards a wrap-up. I had mentioned
- 5 at the outset a second round of IRs, and we would
- 6 like to propose -- we are assuming that Manitoba
- 7 Hydro will respond to the first round by
- 8 July 31st, and we would suggest a second round,
- 9 that they be filed by August 17th, and that
- 10 responses from Manitoba Hydro come by August 31st.
- Now, does that give anybody any severe
- 12 heartburn?
- MR. BEDDOME: Jim Beddome, Green Party
- 14 of Manitoba for the record.
- 15 In terms of scheduling then, we would
- 16 still have to have all of our presentations put
- 17 together, if we stuck with October 1st, by
- 18 September 15th then, right? So that would provide
- 19 about two weeks time from the close of the second
- 20 round of IRs for participants to put their
- 21 submissions together?
- 22 THE CHAIRMAN: I think it would be
- 23 September 17th. That's only a couple of days
- though, so not worth quibbling.
- MR. BEDDOME: Okay, September 17.

- 1 THE CHAIRMAN: We would also note that
- 2 as long as a substantive description of your
- 3 submission is submitted by October, or
- 4 September 17, it is always open to you to make
- 5 changes, adjustments to that before you actually
- 6 present it before the panel.
- 7 MR. MADDEN: Mr. Chair, those time
- 8 lines are not reasonable for us to be able to have
- 9 an expert report prepared in time. I think it has
- 10 become clear that if the current hearings are not
- 11 pushed back, and as well as based upon what we
- 12 have received from Hydro already in response to
- 13 previous IRs, that more likely than not we are
- 14 going to have to bring motions to get better
- 15 disclosure, and also questions around whether the
- 16 minimum filing requirements have been met even
- 17 with the finishing of those IRs. So I just don't
- 18 think that those time lines are realistic.
- 19 THE CHAIRMAN: Thank you, Mr. Madden.
- 20 Mr. Bettner?
- MR. BETTNER: Bob Bettner for the
- 22 record. With respect to your proposal for round
- twos being delivered by the 17th, and responses
- 24 due by the 31st, it is a little tight, but
- 25 probably manageable, assuming that we are not

- 1 going to end up with a number of sort of
- 2 restatements of round one questions, you know,
- 3 that have been shifted 30 degrees and asked again
- 4 because they didn't like the first answer, leaving
- 5 aside whether or not there is issues about the
- 6 completeness of the answer.
- 7 So I would think in part the efficacy
- 8 of that time line will depend a little bit on the
- 9 Commission itself in terms of its vetting of the
- 10 questions.
- 11 THE CHAIRMAN: We will do our best to
- 12 ensure that there are no duplications.
- 13 You should also know, though, that the
- 14 more insufficient the response is, then the less
- 15 there is on the record for the Commission to
- 16 consider when we get into our decision making
- 17 rounds.
- 18 MR. BETTNER: Thank you, Mr. Chairman.
- Just one more bit of clarification,
- 20 and it has to do with the July 31st deadline and
- 21 how that will be impacted, depending on the number
- 22 of questions that the Commission has received and
- 23 ultimately decides to send over to us, and that we
- 24 can't comment on today.
- THE CHAIRMAN: No, but as long as you

- 1 realize that any extensive or significant delays
- 2 beyond that date will threaten the October 1st
- 3 date.
- 4 MR. BETTNER: Okay.
- 5 MR. MADDEN: Mr. Chair, is that new
- 6 time line based upon the assumption that Hydro
- 7 will have responses to all IRs in the first round
- 8 by July 31st?
- 9 THE CHAIRMAN: Basically, yes.
- 10 MR. MADDEN: And what if that's not
- 11 the case?
- 12 THE CHAIRMAN: We'll see how late, or
- 13 how far beyond July 31st the responses come in.
- 14 And as I just said to Mr. Bettner from Manitoba
- 15 Hydro, that any significant delays beyond
- 16 July 31st may well threaten the October 1st start
- 17 date. Okay.
- I think by way of sort of a wrap-up,
- 19 we will, the Commission will put on paper some of
- 20 the dates that I've just set out, as well as some
- 21 other tentative dates for motions hearings, both
- one on the -- how did you phrase it, Mr. Dawson,
- 23 the drop dead?
- 24 MR. DAWSON: I would never say drop
- 25 dead. Show stopper, and I'm charging a royalty in

- 1 the form of funding for my client.
- 2 THE CHAIRMAN: Okay. Submit invoices
- 3 and we will see what we can do.
- 4 But we will -- the time table will
- 5 include a tentative date for show stopper motion
- 6 hearings, as well as for general -- how did you
- 7 put it -- mundane ones?
- 8 MR. DAWSON: The Dawsonesque phrasing
- 9 was routine. I could sit next to you, Mr. Chair.
- 10 THE CHAIRMAN: Certainly not mundane.
- 11 By way of a next meeting, without
- 12 precluding what may come of any of these motions,
- 13 we will hold another pre-hearing meeting on the
- 14 week of September 10th, probably early in that
- 15 week, obviously depending on what happens at
- 16 motions hearings that date may not be carried
- 17 through.
- 18 So unless there are other really
- 19 important things that people want to say, I think
- 20 we have pretty well covered everything that we
- 21 need to today. But I will throw it open and
- 22 please be brief.
- 23 MR. MERONEK: Mr. Chairman, with the
- 24 caveat that this isn't totally important, I will
- 25 proceed briefly. It seems that the participants

- 1 have been required to articulate who their panels
- 2 are going to be and who their experts are going to
- 3 be to testify. I haven't seen that with the
- 4 proponent. And it would seem to me that it is
- 5 only fair and appropriate at an early opportunity
- 6 we determine who is going to been on the witness
- 7 panel, what the panels are and what they are going
- 8 to speak to, so that we can properly prepare.
- 9 THE CHAIRMAN: Very fair question, and
- 10 I will ask Manitoba Hydro to undertake to respond
- 11 to that as soon as possible.
- 12 Anybody else? Ms. Whelan Enns?
- MS. WHELAN ENNS: And just a little
- 14 moment of repetition, we would appreciate a
- 15 deadline moving past tomorrow, given the number of
- 16 IRs and documents and things that have landed
- 17 today in terms of the first round of filing IRs.
- 18 The initial request was not for a dramatic change
- in the amount of time, but rather two or three
- 20 days.
- 21 THE CHAIRMAN: I don't think that we
- 22 will grant that. There will be a second round.
- 23 Anyone else?
- Okay. Well, thank you all for your
- 25 time this morning. There was much good discussion

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     today. It will certainly inform us as we move
1
 2
     forward.
 3
                 I would ask that anybody contemplating
     notices of motion, please turn your minds to it
 4
    PDQ, and please get them into us in early August,
5
     because the motions hearing date will be sometime
6
     in mid August.
7
                 Thank you all, and have a happy lunch.
8
9
     And this adjourns the meeting today.
10
                 (Adjourned at 1:00 p.m.)
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1	OFFICIAL EXAMINER'S CERTIFICATE	Page 129
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3		
4		
5	I, CECELIA J. REID, a duly appointed Official	
6	Examiner in the Province of Manitoba, do hereby	
7	certify the foregoing pages are a true and correct	
8	transcript of my Stenotype notes as taken by me at	
9	the time and place hereinbefore stated.	
10		
11		
12		
13		
14	Cecelia J. Reid	
15	Official Examiner, Q.B.	
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