

APPEARANCES CLEAN ENVIRONMENT COMMISSION Terry Sargeant- ChairmanPat MacKay- MemberBrian Kaplan- MemberKen Gibbons- MemberWayne Motheral- MemberMichael Green- Counsel to the BoardCathy Johnson- Commission Secretary MANITOBA CONSERVATION AND WATER STEWARDSHIP Tracey Braun Elise Dagdick MANITOBA HYDRO Douglas Bedford - Counsel Janet Mayor - Counsel Shannon Johnson BIPOLE III COALITION Brian Meronek - Counsel Karen Friesen Garland Laliberte CONSUMERS ASSOCIATION OF CANADA Byron Williams - Counsel Gloria Desorcey Aimee Craft MANITOBA METIS FEDERATION Jason Madden - Counsel MANITOBA WILDLANDS and SAPOTAWEYAK CREE NATION Gaile Whelan Enns GREEN PARTY OF MANITOBA James Beddome PEGUIS FIRST NATION Robert Dawson - Counsel TATASKWEYAK CREE NATION Ian Cluny Shaun Keating

APPEARANCES CONTINUED:

PINE CREEK FIRST NATION Charlie Boucher Warren Mills John Stockwell

	INDEX OF EXHIBITS	
EXHIBI	I NO. P.	AGE
CEC-1	Minister's letter, December 5th, signed by Mr. Chomiak	11
CEC-2	Terms of reference	11
CEC-3	French version of Minister's letter, December 5th, signed by Mr. Chomiak	11
CEC-4	French version of terms of reference	11
MCWS-1	Presentation of Tracy Braun	16
MMF-1	Мар	42
MH001-0	043Hydro documents	199

INDEX OF PROCEEDINGS

Opening Comments by the Chairman	1
Opening Comments by Ms. Johnson	10
Opening Comments by Ms. Braun Conservation and Water Stewardship	11
Opening Comments by Mr. Bedford Manitoba Hydro	16
Opening Comments by Mr. Cluny Tataskweyak Cree Nation	21
Opening comments by Chief Boucher Pine Creek Frist Nation	27
Opening comments by Mr. Madden Manitoba Metis Federation	31
Opening comments by Mr. Meronek Bipole III Coalition	42
Opening comments by Mr. Williams Consumers Association of Canada	48
Opening comments by Ms. Whelan Enns Manitoba Wildlands	60
Opening comments by Mr. Beddome Green Party of Manitoba	65
Opening comments by Mr. Dawson Opening comments by Mr. Sutherland Peguis First Nation	74 80
Opening comments by Mr. Mills Pine Creek First Nation	86
Hydro Panel Presentation Mr. E. Tymofichuk Mr. G. Neufeld Mr. D. Mazur	90 144 160

1	Monday, October 1, 2012
2	Upon commencing at 9:00 a.m.
3	THE CHAIRMAN: Good morning. I'd like
4	to call these proceedings to order. Good morning
5	and welcome. My name is Terry Sergeant. I'm the
6	chair of the Manitoba Clean Environment
7	Commission, as well the chair of the panel that
8	will be conducting these hearings.
9	With me on the panel, to my left Brian
10	Kaplan and Wayne Motheral; to my right, Ken
11	Gibbons and Patricia MacKay. In addition to the
12	panel, I'd like to introduce some of our staff and
13	advisers who are assisting us with this review,
14	starting with Commission secretary, Cathy Johnson.
15	At the back of the room at the administration
16	table, the Commission's administrative secretary
17	Joyce Mueller, our legal counsel, Michael Green,
18	and our rapporteur, Bob Armstrong.
19	We are here today at the request of
20	the Minister of Conservation and Water Stewardship
21	to commence public hearings respecting the
22	Manitoba Hydro proposal for the development of the
23	Bipole III transmission line.
24	On December 5th of last year the then
25	Minister of Conservation wrote to me asking that

		Page 2
1	the Clean Environment Commission hold public	-
2	hearings on this proposed project. The terms of	
3	reference attached to the Minister's letter asked	
4	that the Commission review and evaluate the	
5	Environmental Impact Statement, as well as the	
б	proponents of public consultation summary. It	
7	also asked us to recommend whether an	
8	Environmental Act licence should be issued to	
9	Manitoba Hydro for the Bipole III project; and if	
10	so, to recommend measures proposed to mitigate any	
11	potential adverse environmental, socioeconomic	
12	and/or cultural effects resulting from the	
13	project, as well as how to manage residual	
14	effects, and also to recommend any future	
15	monitoring that may be required.	
16	In the ensuing ten months since the	
17	Minister's letter much activity has taken place.	
18	A participant assistance program was initiated	
19	ultimately approving six applications for a total	
20	of more than \$900,000. Two rounds of information	
21	requests were conducted with over 500 questions	
22	submitted to the proponent seeking further	
23	clarification or explanation. A number of	
24	pre-hearing meetings have been held, as well as a	
25	motions hearing at which this panel heard argument	
1		

in respect of three motions. 1 2 Today we begin what we expect to be 3 eight weeks of hearings. We have scheduled 27 and 4 a half days for those hearings. We are in this room for this week. Next week we will be in 5 Gillam, the following week in Thompson and The 6 7 Pas, and the week after that in Dauphin, Portage la Prairie and Niverville. We will return to 8 Winnipeg on October 29th for the final four weeks. 9 The Manitoba Clean Environment 10 Commission is an arm's length Provincial agency 11 12 that encourages and facilitates public involvement in environmental matters. One way in which we do 13 this is by conducting hearings such as these we 14 are about to begin. These hearings are but one of 15 a number of key steps in approving an application 16 for an environmental licence. These steps 17 include, but certainly aren't limited, to the 18 19 proponent's application for the licence, the 20 preparation of the Environmental Impact Statement 21 under the guidance of the Environmental Approvals 22 Branch of the Department, the Commission's recommendations and advice which come out of these 23 hearings, and finally Ministerial approval and the 24 issuance of a licence with attached conditions. 25

		Page 4
1	The purpose of the hearings is to	
2	provide an open and accessible and transparent	
3	process, to allow for public input into	
4	decision-making, which will assist the Commission	
5	providing recommendations to the Minister as to	
6	the merits of the proposal. This in turn will	
7	assist the Minister, as the ultimate	
8	decision-maker, by providing him with diverse,	
9	well-reasoned and well-informed perspectives of	
10	the merit of the proposal. To achieve this we	
11	strive as much as possible, as much as reasonably	
12	possible, to assure a thorough and comprehensive	
13	review.	
14	The Commission operates under the	
15	authority of the Manitoba Environment Act. We are	
16	also directed to conduct the hearing in general	
17	accordance with our process guidelines respecting	
18	public hearings. These ensure that the hearings	
19	remain fair and open forums for the exchange of	
20	information and ideas.	
21	We strive to be as informal as	
22	possible, however, recognizing that hearings about	
23	a project as complex as Bipole III require some	
24	structure. Thus our process guidelines include a	
25	number of practice directions and guidelines that	

1	all parties to this proceeding will be expected to
2	be aware of and to follow.
3	We recognize that fairness must not
4	only occur, but that there must be a perception of
5	fairness and impartiality during the hearing
б	process. We also recognize that participants, in
7	particular members of the public, do not have the
8	same access to expert advice and resources
9	available to the proponent. And we recognize that
10	critical questioning of all aspects and merits of
11	the proposed project contribute to a positive
12	process. So flexibility and common sense will be
13	given preference over rigid bureaucratic rules.
14	The panel will be the final arbiter of procedural
15	fairness in adapting to the circumstances that
16	might arise.
17	Let me say a few words about what will
18	ensue over the next few weeks. A schedule of the
19	hearings is available at the registration desk but
20	I'd like to review it quickly. After opening
21	procedures this morning, we will hear from the
22	proponent and registered participants who will
23	make brief statements, brief opening statements,

24 setting out the nature of their participation in 25 these proceedings. Following that the proponent,

		Page 6
1	Manitoba Hydro, will begin to describe its	
2	proposal. We expect that the rest of this week	
3	will be taken up with this presentation and the	
4	cross-examination and questioning of Manitoba	
5	Hydro.	
6	The community hearings over the	
7	following three weeks are designed to hear	
8	concerns from members of the public in those	
9	communities. Each community session will begin	
10	with a brief overview of the project presented by	
11	Hydro. Following that, community members will be	
12	given an opportunity to ask questions relevant to	
13	the project and to make oral presentations	
14	expressing their views. What the panel hears in	
15	the community hearings will become part of the	
16	record as well as being part of our deliberations	
17	just as much as everything we hear during sessions	
18	in Winnipeg.	
19	When we return to Winnipeg in late	
20	October, we will continue with the presentation	
21	and examination of Hydro evidence. Following	
22	that, participants will present their evidence,	

23 which will be subject to cross-examination and 24 questioning by Hydro, the panel, and other 25 participants.

		Page 7
1	We will provide opportunities for	Fage /
2	members of the public with their own concerns to	
3	be heard. Two evening sessions have been	
4	scheduled in Winnipeg primarily to hear	
5	presentations from members of the public. Upon	
б	demand, we may or more likely will hear public	
7	presentations during daytime sessions. Members of	
8	the public will be allowed to ask questions of	
9	Manitoba Hydro following the participants.	
10	I should also note that public	
11	presentations are not subject to	
12	cross-examination. Only the panel members may ask	
13	questions for purposes of clarification.	
14	Once the participant evidence is	
15	concluded, Manitoba Hydro will be given an	
16	opportunity for rebuttal, followed by final	
17	arguments by the participant and the proponents.	
18	After the hearings end and the record is closed,	
19	the panel will begin its deliberations.	
20	And finally, the Commission will make	
21	a report containing advice and recommendations for	
22	the Minister of Conservation. The Environment Act	
23	allows 90 days following the closure of the	
24	hearing for this report to be submitted.	
25	Following submission of the report, the Minister	

1	will determine the date upon which the report will
2	be released to the public. Ultimately, it is the
3	Minister's decision as to whether a licence is
4	issued and on what conditions.
5	Just a few more words that deal with
б	some housekeeping matters. First, in regard to
7	registration, members of the public wishing to
8	make a presentation must register at the desk by
9	the entrance to this room. As well, if you wish
10	to receive a copy of the final report, you must
11	register for that. Although nowadays we prefer to
12	post them online and have people access it that
13	way, but we will still make a printed copy
14	available if requested.
15	Second, we will make best efforts to
16	post verbatim transcripts of each day's
17	proceedings by the following day. We can't always
18	guarantee it, particularly when we are out of
19	town, but they will be up fairly quickly after a
20	day's sessions. These will be posted on our
21	website. Cecmanitoba.ca. We will also post to
22	our website all written submissions and
23	presentations as quickly as we can, with some
24	limits on overly large documents.
25	Third, cell phones, those of you who

		Page 9
1	have been through hearings or meetings with me	
2	before have heard me say this. We are terribly	
3	impatient about cell phones going off in the room.	
4	So please turn them off, turn them on to vibrate.	
5	If you have to take a call, leave the room. Just	
6	show some courtesy to all of those around you.	
7	Last, most of you will know, or those	
8	of you who have also been through previous	
9	hearings and pre-hearing meetings with me, I'm a	
10	stickler for starting on time. In the morning,	
11	after breaks and after lunch, when we set a time,	
12	please be back in here and be prepared to go at	
13	the time that we have set. And I enforce time	
14	limits just as strictly. Where you are bound by a	
15	time limit, I will give five and two minute	
16	warnings.	
17	So in conclusion, just let me say that	
18	our task in the next few weeks is for each of us	
19	to play a role in ensuring that the proposed	
20	Bipole III project, if it is to go ahead, does not	
21	result in any serious and ongoing damage to the	
22	environment of our province. In all hearing	
23	processes the challenge for the panel is to have a	

24 complete and understandable body of evidence upon 25 which to base our recommendations to the Minister.

		Page 10
1	The challenge for the proponent, in this case	
2	Manitoba Hydro, is to assure that that record is	
3	complete, and that the panel as well as the public	
4	understand the conclusions set out in the	
5	Environmental Impact Statement. And the challenge	
б	for the participants is to vigorously test the	
7	positions and arguments put forward by the	
8	proponent, in this way assisting the panel in its	
9	understanding.	
10	While the test in Manitoba is not to	
11	determine whether the project is in the public	
12	good, if we all succeed in these challenges, we	
13	will be looking out for the environment of our	
14	province and that is in the public good.	
15	Thank you.	
16	We'll now move to some comments that	
17	need to be read into the record by the Commission	
18	secretary, Ms. Johnson.	
19	MS. JOHNSON: Thank you, Mr. Chairman.	
20	I think you have summarized the Minister's letter	
21	quite well, so I'm not going to read it word for	
22	word. It was dated December 5th, and it was at	
23	that time signed by Mr. Chomiak, who was the	
24	Minister at the time, as well as the terms of	
25	reference, which the chairman summarized the	

		Page 11
1	highlights, to review and evaluate the	Fayell
2	Environmental Impact Statement and the proponent's	
3	public consultation summary. I am entering these	
4	documents into the record. This will be CEC	
5	number one and two, as well as the French version	
6	which will be three and four.	
7	(EXHIBIT CEC-1: Minister's letter,	
8	December 5th, signed by Mr. Chomiak)	
9	(EXHIBIT CEC-2: Terms of reference)	
10	(EXHIBIT CEC-3: French version of	
11	Minister's letter, December 5th,	
12	signed by Mr. Chomiak)	
13	(EXHIBIT CEC-4: French version of	
14	terms of reference)	
15	THE CHAIRMAN: Thank you. I will now	
16	call upon the director of Manitoba Conservation	
17	and Water Stewardship and the Environmental	
18	Approvals Branch to make a presentation.	
19	MS. BRAUN: Good morning, Mr. Chair	
20	and Commission members. For those of you in the	
21	audience who don't know me, my name is Tracy Braun	
22	and I am the director of Environmental Approvals	
23	with Manitoba Conservation and Water Stewardship.	
24	I'm going to be giving you a short presentation	
25	today that outlines the environmental assessment	

		Page 12
1	steps that have been accomplished to date for the	-
2	Bipole III project in advance of these Commission	
3	hearings.	
4	As director, I am assigned	
5	responsibility for the environmental assessment	
б	regulatory process under the Manitoba Environment	
7	Act.	
8	In Manitoba the environmental	
9	assessment and licensing process is regulated by	
10	the Provincial Environment Act. Bipole III	
11	includes an electrical transmission and	
12	transformer station greater than 233 kilovolts.	
13	The classes of development regulation under the	
14	Environment Act is defined as a class three	
15	project and must follow section 12 of the Act.	
16	Class three licensing decisions are made by the	
17	Minister of Conservation and Water Stewardship.	
18	In the case of Bipole III, as	
19	mentioned by the Chairman, the Minister has asked	
20	the Clean Environment Commission to conduct	
21	hearings and to make recommendations for	
22	consideration in making his licensing decision.	
23	The environmental assessment	
24	regulatory process for this project commenced on	
25	December 14th, 2009. The proposal was accompanied	

13

		Page
1	by a draft environmental assessment scoping	raye
2	document. It was advertised for public review,	
3	both on line and in 13 newspapers across Manitoba	
4	between January 2nd and the 8th, 2010, including	
5	local newspapers and the Winnipeg Free Press.	
б	Copies of the proposal and the draft	
7	scoping document were placed in 14 public registry	
8	locations identified in the advertisements.	
9	Public comments on both documents were requested	
10	by February 10th, 2010. Copies of both documents	
11	were provided to members of the Technical Advisory	
12	Committee, also known as TAC, for review with the	
13	same requested dates for comments. Public and TAC	
14	comments on the draft environmental scoping	
15	document were subsequently provided to Manitoba	
16	Hydro. The scoping document was finalized in June	
17	of 2010.	
18	The scoping document was deemed	
19	equivalent to guidelines for the preparation of an	
20	Environmental Impact Statement because it had the	
21	same content and it followed the same public and	
22	TAC review process as the guidelines would have	
23	done.	
24	Based on the approved scoping	
25	document, an Environmental Impact Statement was	
1		

1	prepared by Manitoba Hydro and filed with the
2	Environmental Approvals Branch of Manitoba
3	Conservation and Water Stewardship on December
4	2nd, 2011. The public and TAC reviews were done
5	in parallel as is the usual process.
6	Comments, the EIS was placed in the
7	public registries and advertised for public review
8	in the same 13 newspapers between December 10th to
9	22nd, 2011. Comments on EIS were requested by
10	March 16th of 2012. The EIS was circulated to TAC
11	members, as mentioned before, with the same
12	requested date for comments.
13	Following receipt of public and TAC
14	comments on the EIS, additional information was
15	requested, so an iterative information request
16	process ensued. And this took place in parallel
17	with the information request process being
18	undertaken by the Commission.
19	At the end of the IR process, which
20	took place during the spring and summer of 2012,
21	the Environmental Approvals Branch identified four
22	short segments of the route where minor re-routes
23	are anticipated to avoid wildlife impacts.
24	The Clean Environment Commission was
25	advised by the Environmental Approvals Branch on

		Page 15
1	August 31, 2012, that the available information	
2	was satisfactory to commence public hearings, and	
3	that's where we are today.	
4	I am not going to read out all of the	
5	websites here, but the material is available on	
6	Manitoba Hydro's website as well as the website of	
7	the Environmental Approvals Branch. We also have	
8	binders of information which we have brought to	
9	the hearing that can be made available if	
10	requested.	
11	So in closing, I'd just like to say I	
12	appreciate the efforts of the Commission in	
13	reviewing this project and ensuring that it	
14	receives a thorough evaluation, as I know it will.	
15	And the Environmental Approvals Branch looks	
16	forward to hearing public comments on the project	
17	during the hearings, and we also look forward to	
18	the Commission's recommendation to the Minister of	
19	Conservation and Water Stewardship following the	
20	hearing.	
21	Thank you, Mr. Chairman.	
22	THE CHAIRMAN: Thank you, Ms. Braun.	
23	MS. JOHNSON: Mr. Chairman, as	
24	Ms. Braun is making her way back to her seat, her	
25	presentation is MCWS number one.	

		Page 16
1	THE CHAIRMAN: Thank you.	
2	(EXHIBIT MCWS-1: Presentation of	
3	Tracy Braun)	
4	THE CHAIRMAN: Well, this is amazing.	
5	We are ahead of schedule. How long do you think	
б	that will last?	
7	We're turning now to opening	
8	statements, and in this case there will be time	
9	limits on these. Each of the proponent and each	
10	of the participants will be given 15 minutes to	
11	describe briefly the approach they are going to be	
12	taking in these hearings over the next eight	
13	weeks. I'll call upon Mr. Bedford for Manitoba	
14	Hydro.	
15	MR. BEDFORD: Good morning	
16	Commissioners, participants, colleagues from	
17	Manitoba Hydro, consultants and members of the	
18	public. My name is Doug Bedford, I am legal	
19	counsel at this hearing to Manitoba Hydro. At	
20	this table I am joined to my left by my colleague	
21	Ms. Janet Mayor from the law department of	
22	Manitoba Hydro. To my immediate right, Mr. Edward	
23	Tymofichuk, the vice-president of transmission and	
24	distribution for Manitoba Hydro; to his right,	
25	Mr. Gerald Neufeld, division manager for	

		Page 17
1	transmission planning and design; to Mr. Neufeld's	. age
2	right, Ms. Shannon Johnson, the manager of the	
3	licensing and environmental assessment department	
4	within the transmission division of Manitoba	
5	Hydro.	
6	We at Manitoba Hydro recognize that	
7	the Bipole III project has been and will continue	
8	to be controversial. We do understand that the	
9	need for this project is not well understood by	
10	all. And ironically that is because we have done,	
11	over the years, such an excellent job of meeting	
12	the demand of Manitobans for electrical energy	
13	that we suspect that Manitobans take for granted	
14	the reliable supply of that energy.	
15	We do understand that the costs of	
16	this project are obviously significant, and	
17	accordingly there is an obligation upon us to be	
18	prudent and rigorous in our planning and in our	
19	advancement of this project. And we do understand	
20	that environmentally it is a challenge to assess	
21	and to predict the biophysical and socioeconomic	
22	impacts of a project with such distinctly	
23	different components.	
24	This project requires that we build	
25	two concrete and steel converter stations, each of	

		Page 18
1	which will take some six years to construct once a	
2	licence is issued.	
3	In addition, this project requires	
4	that we build some 2600 steel towers with	
5	conductors through a right-of-way that will	
6	stretch 1,384 kilometres, and we will have to do	
7	that over a period of two to four years, though,	
8	in the case of the towers and the conductors, we	
9	will be in any one location no more than a period	
10	of days to weeks.	
11	We have certainly heard the criticism	
12	of the Environmental Impact Statement that we	
13	filed for this project. Our purpose as a	
14	proponent over the next eight weeks will be to	
15	demonstrate that, in fact, we have done our work	
16	in planning and assessing this project, that we	
17	have done our work responsibly and professionally,	
18	and we are confident that the project and our work	
19	will be tested and treated just as responsibly and	
20	professionally.	
21	Given the criticism, we have decided	
22	to bring to this hearing to testify as many as is	
23	feasible of the men and women who did the planning	
24	and who did the assessments and who have made the	
25	predictions that make up the substance of the	

		Page 19
1	Environmental Impact Statement and the responses	r ugo ro
2	to some 900 information requests that we have	
3	received and answered. And we invite each of you	
4	who still believe that they did not do their work,	
5	that they did not follow best practices, or that	
6	they missed some impact, to put such concerns to	
7	them and listen to their answers, and then judge	
8	whether or not they have done their work	
9	responsibly and professionally.	
10	In this province, we at Manitoba Hydro	
11	are the most experienced and competent in building	
12	and operating electrical transmission systems.	
13	That is our business. But we do not suggest that	
14	we are necessarily also the most skilled or most	
15	competent in assessing and predicting the impacts	
16	our projects can or may have on the environment,	
17	nor are we necessarily the most knowledgeable	
18	about how best to mitigate those impacts.	
19	Accordingly we look forward, indeed we	
20	expect that a process such as this will generate	
21	constructive and practical suggestions that will	
22	make the Bipole III project better.	
23	And it is with that thought in mind	
24	that I note that the work of planning this project	
25	did not end on December 1, 2011, when we filed the	

24

Page 20

1	Environmental Impact Statement. It has carried on
2	each and every week since then.
3	One important aspect of that work,
4	largely unknown to the public at large, is the
5	meetings we have each week with First Nations,
б	with the Manitoba Metis Federation and other
7	parties with interests in the vicinity of the
8	proposed facilities for this project, in order to
9	work through with them what constructive and
10	practical roles they can play in making this
11	project better. And inevitably in those meetings
12	we continue to hear from them concerns about their
13	perceptions of how this project will affect their
14	lives.
15	A wealth of information creates a
16	poverty of attention. Each of us can handle and
17	process only so much information at any one time.
18	In the next eight weeks you are going to have to
19	cope with too much information. You already have,
20	I suggest to you, too much.
21	Accordingly, I suggest as a tool to
22	use in maintaining perspective on the quantum of
23	evidence that you keep five questions before you.

25 public and did we respond in a constructive and

Number one, did we as Manitoba Hydro engage the

		Page 21
1	practical way to what we heard? Number two, did	Ū
2	we identify the correct valued environmental	
3	components and the right issues? Number three,	
4	are our conclusions regarding the significance of	
5	impacts sound? Number four, given that the route	
6	by the electoral decision of the people of	
7	Manitoba is to be a west route, have we	
8	successfully balanced all of the competing	
9	restraints of such a route? And number five, can	
10	we at Manitoba Hydro manage this project	
11	responsibly, professionally and successfully going	
12	forward? Where in specific instances your answer	
13	is no, there you ought to recommend to the	
14	Minister of Conservation and Water Stewardship.	
15	Our work on this project began years ago. Now, it	
16	is your turn. Thank you.	
17	THE CHAIRMAN: Thank you, Mr. Bedford.	
18	Next is the Tataskweyak Cree Nation. Please	
19	introduce yourself for the record and proceed?	
20	MR. CLUNY: Thank you Mr. Chairman.	
21	My name is Ian Cluny. I am one of Tataskweyak	
22	Cree Nations legal counsel. Primary counsel,	
23	Douglas McKenzie, is unable to be present today,	
24	so I'll be delivering TCN's opening statement.	
25	With me today and seated at the TCN table is	

1		Page 22
1	Mr. Shaun Keating of Hobbs and Associates, which	
2	firm is an advisor to TCN.	
3	At the outset TCN wishes to	
4	acknowledge the assistance provided by the	
5	Commission to participate in these Bipole III	
6	hearings.	
7	Tataskweyak Cree Nation is	
8	participating in these hearings in order to	
9	comment on its assessment of the impacts of the	
10	project upon TCN, and to protect its	
11	constitutional rights and its interests under	
12	existing agreements negotiated with Manitoba	
13	Hydro. By participating in these hearings, TCN	
14	seeks to ensure that any licence issued to	
15	Manitoba Hydro addresses these impacts, rights and	
16	interests.	
17	TCN believes that the impacts of the	
18	Bipole III project are and will be substantial and	
19	must be addressed. This conclusion is grounded	
20	upon TCN's decades long experience with	
21	substantial hydroelectric developments within its	
22	traditional territory, which experience started in	
23	1957, and the unique Cree world view which is	
24	expressed through the Mother Earth model. The	
25	Mother Earth model emphasizes harmony and balance	

		Page 23
1	and is the touchstone for TCN's evaluation of the	Ū
2	impacts of the Bipole III project.	
3	It is the hope of Tataskweyak Cree	
4	Nation that through the hearing process the	
5	Commission will fully understand the extent of	
6	hydroelectric development in TCN's traditional	
7	homeland, currently some 35 projects occupying	
8	124,000 acres of land, including flooded lands,	
9	dewatered rivers and lakes, all of which have	
10	greatly disturbed TCN's relationship with its	
11	lands and waters and plants and wildlife found	
12	thereon or therein.	
13	The members of Tataskweyak Cree Nation	
14	have lived with the very significant disruptions	
15	caused by these developments on a daily basis for	
16	more than 50 years, and the harmony and balance	
17	they have strived to maintain with Mother Earth	
18	have been profoundly and negatively affected. The	
19	roughly 400 kilometres of the transmission lines	
20	associated with the Bipole III project will	
21	further fragment its resource area. Additionally,	
22	the Keewatinoow converter station and associated	
23	facilities will disrupt even more of TCN's	
24	traditional homeland.	
25	TCN's constitutional rights must be	

		Page 24
1	addressed in connection with the Bipole III	
2	project. Since these rights will be discussed in	
3	detail in a written submission to be filed, I do	
4	not intend to make any further comment upon them	
5	at this time.	
6	As already mentioned, Tataskweyak Cree	
7	Nation's interests under existing agreements must	
8	also be addressed. The 1992 agreement with	
9	Canada, Manitoba and Manitoba Hydro implemented	
10	long outstanding provisions in the 1977 Northern	
11	Flood Agreement. The 1992 implementation	
12	agreement established joint processes with	
13	Manitoba Hydro to resolve potential adverse	
14	effects of future Hydro projects. It was the	
15	spring word for negotiation of the development of	
16	the Keeyask generating station. Manitoba Hydro	
17	has indicated that these processes do not apply to	
18	Bipole III project. TCN believes otherwise. In	
19	its view they fully apply to the project now under	
20	consideration. In spite of this sharp difference	
21	of opinion, however, negotiations between the	
22	parties have proceeded, although at a general	
23	level and without expressed recognition of TCN's	
24	assessment of the impacts of the Bipole III	
25	projects or its rights and interests.	

Page 25 Having said this, TCN does acknowledge 1 that Hydro has provided it with the opportunity to 2 3 conduct its own independent assessment of the 4 Bipole III project, and that Hydro has rerouted the 500 kilovolt DC transmission line at two 5 locations at TCN's own end in an attempt to 6 7 mitigate impacts. TCN also acknowledges that its two 8 9 Aboriginal traditional knowledge reports form part 10 of the Environmental Impact Statement submitted by Hydro. However, since the Environmental Impact 11 12 Statement submitted by Manitoba Hydro determines 13 that potential impacts from the Bipole III project, including cumulative effects, will not be 14 significant, it would appear that Hydro and its 15 experts either do not fully understand the 16 substance of TCN's Aboriginal and traditional 17 knowledge reports or discounted seeing them 18 19 reaching a conclusion expressed in the EIS. As a 20 result, TCN does not believe that the EIS properly 21 assesses the totality of hydroelectric development impacts to date, nor the additional impacts to be 22 23 caused by the Bipole III project. Moreover, 24 Tataskweyak Cree Nation believes that the Environmental Impact Statement does not provide 25

1	for benefits or compensation commensurate with the
2	very significant impacts identified by TCN.
3	I can advise that Tataskweyak Cree
4	Nation's written submission will elaborate on all
5	of the matters touched upon in my comments. It
6	will include a legal analysis explaining the
7	nature of TCN's rights and interests with respect
8	to the Bipole III project.
9	TCN believes its two Aboriginal
10	knowledge reports will speak for themselves and
11	will reflect TCN's assessment of impacts of the
12	Bipole III project and the ways to address them.
13	However, TCN elders and resource harvesters may
14	testify as to impacts of Hydro development, past,
15	present and future, on the traditional homeland of
16	TCN.
17	In closing, I understand that in
18	accordance with the terms of reference, the
19	Commission can make recommendations with respect
20	to measures proposed to mitigate any potential
21	adverse environmental, socioeconomic and cultural
22	effects resulting from the Bipole III project. I
23	trust the panel will give full consideration of
24	the TCN submission when such recommendations are
25	made.

		Da
1	Thank you for your time this morning.	Page 27
2	THE CHAIRMAN: Thank you, Mr. Cluny.	
3	Next up, Pine Creek First Nation.	
4	MR. BOUCHER: Thank you very much. My	
5	name is acting Chief Charlie Boucher, Pine Creek	
б	First Nation. Our population in Pine Creek is	
7	3600 people, approximately four and a half hour	
8	ride from here, north of Winnipeg. We live along	
9	the lake of Lake Winnipegosis.	
10	Mr. Chair, with me today I brought my	
11	council, Nancy MacKay, Sylvia Chartrand. Also we	
12	have our technical people, John Stockwell and	
13	Warren Mills, that's assisting Pine Creek First	
14	Nations. We are here. We wanted to bring	
15	concerns that Pine Creek has, our food sources,	
16	the blueberries that we eat, on a daily, yearly	
17	basis, the economics of our people. Today we are	
18	losing the blueberries.	
19	The hunting impacts, the trappers have	
20	great concerns. The fishery is what we also	
21	depended on, our livelihoods.	
22	All water sources that are coming up	
23	so quickly, why is that? Surface water, ground	
24	water, the creeks and the streams. In 1999, fish	
25	floating around in Lake Winnipegosis, beaches	

1	filled with fish. We need proper answers, the
2	water quality, the health and safety of our
3	people, and most important, our future.
4	We have great concerns about the
5	herbicides used by Bipole III, more impacts going
6	to wash down to where we live. There's five
7	streams and rivers. Every year, every spring we
8	had flooded homes, roads washed out.
9	I also recognize, I have to say that,
10	the importance of Bipole III to this province.
11	But I need to hear comfort. I need to reach out
12	to my people and my future to tell them
13	alternatives, better resolutions.
14	We are governed by the Indian Act.
15	Where is our regional offices, our representations
16	from the Federal Government as First Nation
17	people? The original people of this land, we are
18	still sovereign, we are still connected. The
19	species is slowly disappearing. We depend on the
20	species.
21	I want to echo some things that the
22	present who just spoke about our tools, the
23	sweat lodges, our sacred pipes, our grandfathers,
24	our grandmothers, our elders today that remind us,
25	Mother Earth speak for your waterways, your

1	watersheds, you must be accountable. Who is	Page 29
2	monitoring? If these permits are going forward,	
3	who is going to make them accountable? Who is	
4	going to enforce them? Today's legislation, do	
5	they honour our treaties?	
б	Again, for me I had been around for 12	
7	years in council. My portfolios helped. The	
8	environment is a high priority, that department is	
9	a high priority for me. My council brings it	
10	forward as high priority. My elders tell us, you	
11	must speak for the waterways.	
12	Our traditional territory, why hasn't	
13	Pine Creek been reached out to as offered in the	
14	economics? We are capable. We know how to come	
15	to the table and negotiate a partnership. I feel	
16	this process that's existing right now is not	
17	meaningful.	
18	If Pine Creek is going to flood, I	
19	need to assure my people. I need to tell them	
20	when are we going to flood. Because as	
21	Anishinaabe people, as I said off the bat, I know	
22	what I see, I know what's coming. Our tools tell	
23	us that, our religions tell us that.	
24	Over the last four decades there have	
25	been a number of projects that has been consulted	

		Dere 20
1	on. There are outstanding licences for Lake	Page 30
2	Winnipeg and the Churchill River diversion. We	
3	believe that this integrated power system and	
4	water regulation process that allowed the province	
5	and the Crown corporations to generate revenue is	
6	affecting our community.	
7	We haven't been involved in that. So	
8	now you are asking us how Bipole III is going to	
9	affect us. It's going to affect us negatively.	
10	It's more watersheds going to be opening up than	
11	what's existing.	
12	Where is the plans to relocate my	
13	people? What we just witnessed in some of the	
14	first nations here in 2011, 100 percent I do not	
15	support. There has to be new implementations,	
16	changes in this Province of Manitoba legislation	
17	that's going to accommodate a fair balance.	
18	What's the future going to look like with the cost	
19	of Hydro? For us with what's existing, the	
20	contribution agreements we signed with our	
21	trustees, the Federal Government, what are they	
22	doing to provide and develop new alternative	
23	solutions?	
24	I wish Bipole III the best, but you	
25	have to hear our voices also, as Anishinaabe	

1	people. As I said, in 1999 fish disappearing,	Page 31
2	floating around.	
3	With that, I thank the Commission for	
4	allowing Pine Creek First Nation to come and do a	
5	presentation. We want to be a part of the	
6	solution. We want to be there with honour, not	
7	outlawed. I need to speak for my children. Thank	
8	you very much.	
9	THE CHAIRMAN: Thank you, chief. Next	
10	on the agenda, Mr. Mills?	
11	MR. MILLS: If we can have a few	
12	minutes?	
13	THE CHAIRMAN: Well, these are opening	
14	comments, Mr. Mills. You will have plenty of	
15	opportunity in the future processes to address all	
16	of the issues that come before us. Thank you.	
17	Next on the agenda, Manitoba Metis	
18	Federation.	
19	MR. MADDEN: Good morning,	
20	Mr. Chairman. My name is Jason Madden, I'm	
21	counsel for the Manitoba Metis Federation, also	
22	known as MMF. Since 1967 the MMF has represented	
23	the Manitoba Metis community at the local,	
24	regional and provincial levels at the Province of	
25	Manitoba.	

		Page 32
1	Of course, the story of the Manitoba	Ū
2	Metis didn't begin in 1967. The Metis nation	
3	called this territory home long before Manitoba	
4	was Manitoba and Canada was Canada. In the words	
5	of Supreme Court of Canada in a case called RV	
6	Blade, the Manitoba Metis were negotiating	
7	partners in Confederation, bringing this province	
8	into Confederation. During the course of this	
9	hearing, we may also receive the Supreme Court of	
10	Canada's decision on whether the land based	
11	promises made to Manitoba Metis as Canada's	
12	negotiation partners were actually fulfilled.	
13	I raise these points not to repeat a	
14	history lesson that I'm sure every Manitoban knows	
15	well. I raise these points to emphasize the deep	
16	history connections the Manitoba Metis have to the	
17	lands that Bipole III's approximately 1300	
18	kilometre route will disturb, affect and change	
19	for generations.	
20	Throughout the hearing you're going to	
21	hear from the MMF about how the Metis community	
22	continues to use and rely on that territory	
23	impacted by Bipole III. It has unique impacts	
24	that are different from other stakeholders as well	
25	as other Aboriginal peoples.	

		Page 33
1	You are also going to hear repeatedly	
2	about the significant impacts of the final	
3	preferred route on the Metis, which Manitoba Hydro	
4	has not considered, assessed or adequately	
5	mitigated in the MMF's perspective.	
6	The MMF also wants to restate its	
7	concern that we do not believe that the current	
8	EIS is sufficient in order to undertake an	
9	effective assessment. We think there are	
10	significant gaps. The June 2010 scoping documents	
11	requirements have not been met.	
12	We also raise a strong objection to	
13	the issue that this review is going forward while	
14	the Manitoba government itself acknowledges that	
15	re-routing is ongoing and those discussions are	
16	occurring before between Manitoba Conservation	
17	and Manitoba Hydro. Based on the August 29th	
18	letter, there will be re-routing to parts of the	
19	final preferred route, yet the CEC is reviewing	
20	the EIS based on the current project. We say this	
21	situation puts into question the reliability of	
22	the review to effectively consider and recommend	
23	mitigation measures for the project. We asked how	
24	this can be done when the CEC doesn't know what	
25	the final project is actually going to look like?	

looks like.

Page 34 One of the roles of the CEC is you are 1 going to have to make mitigation measures based on 2 3 balancing, based on your assessment of the entire 4 record. And the idea that we are looking at a route that may -- I know Manitoba Conservation 5 says minorly affect. Those minor effects 6 dramatically change about how that balancing of 7 different interests will be done. Our belief is 8 that a public process must be public. The review 9 can't be achieved by Manitoba Conservation and 10 Manitoba Hydro meeting behind closed doors and 11 12 altering the project that is being reviewed 13 through the public process. 14 We say such an approach defeats the underlying purpose of the CEC hearing, and we 15 would ask that the CEC of its own initiative 16 adjourn the hearings until the Manitoba Hydro and 17 Manitoba Conservation conclude those discussions 18 19 and we have an understanding before us what the 20 final route and what the final project actually

22 Related to these concerns, the MMF 23 will put forward evidence that many of Bipole 24 III's impacts on the Manitoba Metis community 25 can't be mitigated. There needs to be a

		Page 35
1	significant route change to the final preferred	
2	route. You're going to hear that from us, and	
3	it's not just minor adjustments and tweaking.	
4	If the routing is not undertaken, the	
5	project should not be recommended from the MMF's	
6	perspective.	
7	Other impacts on Metis rights,	
8	interests and way of life that could potentially	
9	be mitigated have not been. Manitoba Hydro's	
10	proposed mitigation measures and environmental	
11	protection plan fall significantly short on many	
12	fronts and are non existent on others. For	
13	example, and I'm just going to touch on a few,	
14	there's going to be many that we're going to	
15	elaborate on much further over the next eight	
16	weeks. Manitoba Hydro recognizes that there are	
17	socioeconomic impacts of Bipole III on Aboriginal	
18	peoples in the north, which include the Metis, but	
19	it has not included the Metis in those	
20	discussions. Further, Manitoba Hydro and I	
21	think this is going to be something you're going	
22	to hear a lot from us about, there is a map that	
23	we will hand out.	
24	The final preferred route dissects	
25	what the Metis community calls its large animal	

		Page 36
1	bread basket, on the west side corridor of the	
2	province, without any regard to the significance	
3	of this area to the Metis and the challenges this	
4	area is already under. In particular, this west	
5	side corridor which is generally outlined on the	
6	map that we have asked to have distributed, is	
7	already under so much pressure that it's subject	
8	to game hunting area closures for moose hunting,	
9	with the consent of the Manitoba Metis, on the	
10	basis of we're in it to protect the resources for	
11	future generations as well. And we understand	
12	that in addition there may be additional closures	
13	in this area.	
14	As you may have read about over the	
15	weekend, the Manitoba Metis and Manitoba	
16	Government concluded a harvesting agreement which	
17	recognizes that the Metis community have	
18	constitutionally protected harvesting rights in	
19	that area. But the area isn't just recognized	
20	because of the historic importance to the Metis on	
21	the west side, but for the locational importance	
22	of this area to the exercise of Metis harvesting	
23	rights, in particular animals such as moose and	
24	elk. Yet Manitoba Hydro's preferred, proposed and	
25	preferred route cuts directly through the heart of	

1	the bread basket without any regard to the
2	sacrifice the Metis, as well as other Aboriginal
3	communities, are already making with respect to
4	not exercising their constitutionally protected
5	harvesting rights in those areas already.
б	For the Manitoba Metis this route
7	selection contributes to what we call a perfect
8	storm that is already creating increased pressures
9	on Metis harvesting and resulting in the loss of
10	moose harvesting opportunities on the west side.
11	I want to emphasize a quote from the
12	Supreme Court of Canada on consultation and
13	accommodation cases. It's a case called Mikisew
14	out of Treaty 8 in Northern Alberta. But this is
15	the three words they say, "location is important."
16	And I want to stress that. This cuts directly
17	through a location that is important that Manitoba
18	Hydro has not understood or assessed or even
19	contemplated seriously in its selection of this
20	route.
21	This location is more important, or
22	increasing I don't want to say more important,
23	I want to say significant for the Manitoba Metis,
24	because unlike Indians in the province who have
25	natural resources transfer agreement rights under

		Page 38
1	the 1930 NRTA Act, the Metis have no other option	
2	about where they are going to get this harvest.	
3	And I think what we will continue to illustrate in	
4	our presentations is why we call it the perfect	
5	storm. If you layer this upon all of the factors,	
6	a right cannot be made meaningless. That	
7	agreement that was signed on the agreement	
8	shouldn't be a me fool you, sure, we recognize	
9	that you have rights there, but it's going to be	
10	almost near impossible for you to exercise them	
11	because you have no other locations to go to.	
12	We want to make this clear that the	
13	Metis are here, and we accept with rights come	
14	responsibilities, but the same thing goes for the	
15	government and the same thing goes for its Crown	
16	agent, Manitoba hydro.	
17	Throughout this hearing the MMF will	
18	continue to focus on these issues and concerns,	
19	amongst others, that the Manitoba Metis have about	
20	this project. However, based on the current EIS	
21	and the IR responses, the MMF's position is the	
22	project should not be recommended by CEC at this	
23	time.	
24	At the end of the general assembly	
25	that was held over the weekend, close to 2000	

		Page 39
1	Metis delegates who largely live along the	i ugo oo
2	proposed route voted to, and I am quoting, "oppose	
3	Bipole III as it is currently being proposed	
4	unless the impacts on Metis rights, interests and	
5	way of life can be addressed and meaningfully	
6	mitigated as well as accommodated.	
7	Clearly, from the Metis perspective	
8	this project does not have a necessary socio	
9	licence, and we're going to talk more about this.	
10	It is the people who are most directly affected do	
11	not agree with where the route is going. It's not	
12	in the public interest to approve a project that's	
13	not supported by a majority of the communities	
14	that are significantly impacted along the route.	
15	Moreover, throughout this hearing the	
16	MMF is going to put forward evidence that you	
17	don't have the requisite data, information, or	
18	mitigation to grant an environmental licence	
19	either and we recognize you aren't granting the	
20	licence but to recommend one that is to be	
21	granted.	
22	My last point, I am going to talk just	
23	a bit about the Crown's duty to consult and	
24	accommodate, and I want to make this point. The	
25	MMF had previously indicated that it was going to	

		Page 40
1	bring a motion on these issues. In our	
2	understanding from the interchanges that we have	
3	had with the Chair in the past, we thought that it	
4	was not necessary to bring a preliminary motion	
5	because our understanding is that we're going to	
6	be allowed to present evidence on the impacts on	
7	Aboriginal rights. I'm just going to go back to	
8	September 11, 2012, at page 39 of the transcripts	
9	where I actually posed the question to the	
10	Chairman about whether aboriginal rights will be	
11	able to be raised throughout the proceeding. And	
12	the response was:	
13	"That's correct. I think there are a	
14	number of issues that relate to	
15	Aboriginal communities in respect to	
16	their ability to exercise their	
17	harvesting rights, in particular, I'm	
18	not saying exclusively, that fall	
19	under the purview of the EIS, as long	
20	as it's not in the context of the duty	
21	to consult under section 35. Does	
22	that answer your question?"	
23	So I think our understanding is that	
24	we're able to present this information. And in	
25	addition, what we do not agree with, though, is	
1		

		_
1	that this the CEC does not have to consider the	Page 4
2	honour of the Crown and the duty to consult in the	
3	context of its final decision. We will, when we	
4	submit our evidence, make arguments about why that	
5	needs to be understood. We haven't brought a	
6	preliminary motion on it because we're going to be	
7	able to bring forward our evidence on that. And	
8	if we aren't, then we're going to bring a motion	
9	at that time. But the CEC has asked for	
10	authorities for this. We would point to, and will	
11	argue this further on, the Paul case from the	
12	Supreme Court of Canada which clearly recognizes	
13	that independent quasi-judicial tribunals have the	
14	ability to answer questions of law related to	
15	Aboriginal rights related issues.	
16	We also want to point to a case that	
17	is extremely on point with what is at issue in	
18	this case. And it is Kwikwelam First Nation	
19	versus British Columbia Utilities Commission, and	
20	it's a case from the British Columbia Court of	
21	Appeal in 2009. We're going to provide these	
22	cases, but we think it's extremely on point and	
23	it's a very I think that in the decision that	
24	was presented on Peguis First Nations' motion,	

25 there was a question of, where is the legal

		Page 42
1	authority for this? We point to these cases as	
2	the legal authority for why this Commission will	
3	need to consider the duty to consult, in addition	
4	to other arguments that we'll make. We don't	
5	necessarily think those need to be made now. As	
6	long as we're able to provide evidence, we think	
7	that in your decision-making you have to make your	
8	decisions consistent with the honour of the Crown.	
9	Thank you.	
10	THE CHAIRMAN: Thank you, Mr. Madden.	
11	Bipole III Coalition?	
12	MS. JOHNSON: Mr. Chairman, I'd just	
13	like to add that the map that Mr. Madden was	
14	talking about will be distributed shortly and this	
15	will be exhibit number MMF number one. I would	
16	also like to remind the proponent and the	
17	participants, any documents that you bring in	
18	here, I also need the electronic copy. Thank you.	
19	(EXHIBIT MMF 1: Map)	
20	THE CHAIRMAN: Thank you.	
21	Mr. Meronek?	
22	MR. MERONEK: Thank you, Mr. Chairman,	
23	members of the Commission. My name is Brian	
24	Meronek. I'm here representing the Bipole III	
25	Coalition, which is a coalition made up of	

		Page 43
1	engineers, retired Manitoba Hydro executives,	i ugo io
2	farmers and concerned rural residents,	
3	approximately 350 in number.	
4	Just to correct the record, there was	
5	an unfortunate characterization of this coalition	
6	as being a political party at the pre-hearing. I	
7	just want the record to show that we are not a	
8	political party. We don't have a political	
9	agenda, and we probably don't even have the	
10	members to have to constitute a political	
11	party. But we have had a longstanding concern	
12	over this project. Manitoba Hydro, I guess	
13	through the government, for reasons which it will	
14	eventually have to answer to, chose to traverse	
15	some of the most productive agricultural land in	
16	the province, if not in Western Canada. There are	
17	a lot of numbers being batted about, but	
18	agricultural and agricultural related land	
19	approximates 585 kilometres.	
20	Now, this isn't in the vein of sour	
21	grapes, but I just want the record to show from a	
22	historical perspective that we had an original	
23	mandate that challenged the merits of the Bipole	
24	route being down the west side versus the east	
25	side. That is not on the table any longer.	

1	We then pursued a course to	Page 44
2	demonstrate that down the west side there is an	
3	issue as to whether or not Bipole needed to be	
4	built at this time. And that mandate was vetoed	
5	by the government at the recent terms of reference	
6	clarification letter from the now Minister of	
7	Conservation. The legitimacy of these decisions	
8	to render these important issues out of scope no	
9	doubt will be fought in another forum at a	
10	different time.	
11	It's our understanding through the	
12	pre-hearing conferences that therefore needs for	
13	alternatives to discussions of Bipole III are off	
14	the table, along with related issues of cost and	
15	reliability. Nevertheless, like a bad rash, we	
16	won't go away. We have a residual concern over	
17	issues of agriculture.	
18	The Commission is probably well aware	
19	by now that there are thousands and tens of	
20	thousands of pages of all aspects of environmental	
21	impacts of this project, technical reports that	
22	are too numerous to read. And yet the	
23	agricultural component has comprised of several	
24	pages in the Environmental Impact Statement, and a	
25	hundred plus pages of the agricultural technical	

1 report.

2 Agriculture is the backbone of this 3 province, and has been forever and will be 4 forever. Yet for the prodigious length of right-of-way through southern Manitoba, Manitoba 5 Hydro sums up the impact as thus, and I'm quoting 6 from chapter eight, page 248: The agricultural 7 productivity impact of this line from direction is 8 negative, from magnitude is small, from geographic 9 extent, project site/footprint 50 hectares, as I 10 understand the evidence. And I did the 11 12 conversion, that's about 123 acres. The duration short to medium term, and the overall, in bold, 13 not significant. But we have a good portion of 14 750 landowners who might be affected who beg to 15 differ. 16 The overwhelming concern of the 17 landowners is that whatever ails the landowners 18 19 can be handled through compensation measures. In 20 other words, let's get the licence and we'll worry 21 about the landowners after that. 22 Through questioning of Manitoba 23 Hydro's witnesses and through our own evidence, we expect to probe some of the following items 24 25 that -- it's not complete -- but one, the route

		Page 46
1	site selection and criteria employed, especially	r ugo ro
2	respecting the portion of agricultural land	
3	affected, the consultation process as it related	
4	to landowners, the compensation policy of Manitoba	
5	Hydro, including the compensation packages that	
6	are being offered, especially as it relates to	
7	future damage. And let me be clear on that, there	
8	will be future damage, it will be long lasting.	
9	There will be issues needed to be	
10	addressed with respect to specific items such as	
11	aerial spraying and the importance of the	
12	challenges Bipole III represents to that essential	
13	tool for farmers. Irrigation and the importance	
14	it plays now and in the future, and the specific	
15	logistical difficulties such a line imposes on the	
16	use of pivot irrigation systems, livestock and the	
17	specific difficulties associated with liquid	
18	manure management as a nutrient and the	
19	implications it has on cattle farmers. It is	
20	radically different from crop farming. You will	
21	hear about the rapid change in agricultural	
22	methods in technology which may make today's	
23	considerations obsolete from a farming, and thus a	
24	routing perspective. You will hear about safety	
25	concerns from an agricultural perspective.	

1	Other environmental concerns that we	Page 47
2	will be addressing relate to caribou. And let me	
3	pause here. We're not here to dump on Manitoba	
4	Hydro. Where Manitoba Hydro has done a good job	
5	in our estimation, we will identify that because	
6	it's only this isn't an advocacy hearing, this	
7	is about the Commission getting the true goods.	
8	So while we say that the Environmental Impact	
9	Statement with respect to caribou was wanting, the	
10	supplemental report was much more informative and	
11	empirical. Still there are routing issues related	
12	to that. There are survival concerns with respect	
13	to caribou. There is an issue of monitoring as a	
14	measure of mitigation for caribou. There are	
15	issues with climate changes on the survival of	
16	caribou, and the interaction with predators and	
17	other animals such as moose on caribou. You'll	
18	see that it's a very, very complex and intricate	
19	interrelationship.	
20	We will be dealing with matters of	
21	birds, especially migratory birds, and a concern	
22	over the heavy losses which can be expected	

23 through bird strikes. We will examine the
24 measures chosen by Manitoba Hydro to mitigate
25 those bird losses. We will also explore the issue

_		Page 48
1	of sustainable development and the socioeconomic	
2	impacts, especially in the agricultural industry.	
3	And we'll want to address issues of cumulative	
4	effects and examine those effects from an	
5	agricultural perspective, and from birds and	
б	caribou.	
7	And finally, this hearing is a work in	
8	progress. What you hear now may not be what you	
9	will hear later on. So we ask the Commission to	
10	be patient. The final assessment of the	
11	Commission will begin when the last witness has	
12	spoken and the last oral argument has been	
13	addressed. That's when your job really begins.	
14	There is a plethora of information, as	
15	Mr. Bedford has indicated, that has been produced.	
16	It won't be an easy task to decipher, assimilate	
17	and make sense of. We will do our best to assist	
18	the Commission in that regard. Thank you.	
19	THE CHAIRMAN: Thank you, Mr. Meronek.	
20	Consumers Association of Canada?	
21	MR. WILLIAMS: Yes, good morning	
22	Mr. Chairman. And just before I proceed,	
23	hopefully the panel has received a couple of	
24	documents from CAC Manitoba, one entitled the	
25	Bipole III Legacy and the other Bipole III initial	

Page 49

legal regulatory framework. 1 2 THE CHAIRMAN: We have. MR. WILLIAMS: Again, good morning, my 3 name is Byron Williams. I am representing the 4 Consumers Association of Canada, the Manitoba 5 branch. And at the table behind me is, of course, 6 Ms. Gloria Desorcey of the Consumers Association, 7 as well as my colleague, Ms. Aimee Craft of the 8 Public Interest Law Centre. Given my obligations 9 in another hearing, you will not be seeing much of 10 me this week, maybe to your pleasure. Ms. Craft 11 12 will be ably filling in for me for this week. I 13 will be around much more frequently the week of 14 October 29th. 15 Mr. Chairman, just starting with the Bipole III Legacy and our client's outline, our 16 client has been asked many times on this hearing, 17 what is your position? And the traditional 18 19 position of CAC Manitoba is, wait 'til the hearing 20 is over, we'll tell you then. Certainly that will 21 be, from the perspective of CAC, they do not take 22 an initial position on the merits of this project. 23 They see their role to be to ask respectful and 24 thorough questions and to present expert evidence

that will assist this panel to ensure that our

1	Hydro developments meet the test of best	Page 50
2	practices.	
3	And at the bottom of page one of the	
4	outline, you see the question, really the theme of	
5	this presentation is, do environmental assessment	
6	best practices matter? And there was perhaps the	
7	most interesting discussion of the August 16th,	
8	flipping to page 2 of the outline, of the	
9	August 16th pre-hearing conference was really a	
10	dialogue between Mr. Bedford and the Board	
11	Chairman hinging on the discussion of minimally	
12	acceptable standards. And our client's answer to	
13	whether best practices matter is, really it	
14	depends whether this is a licensing proceeding or	
15	an assessment exercise. And we put before you	
16	some quotes from Manitoba Hydro. Really,	
17	certainly we interpret them to mean that they see	
18	this as a licensing exercise. And minimally	
19	acceptable standards are those that are set out in	
20	that key regulation 163.88. But the Chairman	
21	asked a critical question. He asked:	
22	"But surely we would have to have	
23	something, an environmental, we would	
24	want to have something, an	
25	environmental assessment that exceeded	

		Page 51
1	minimally accepted standards."	
2	And Hydro's response was that should be a	
3	desirable target, but and then the transcript	
4	doesn't finish. And our clients dearly would have	
5	loved to have heard Manitoba's Hydro response to	
6	that question. And certainly we invite them today	
7	to make it clear that this isn't about minimally	
8	accepted standards, this is about environmental	
9	standards, best practice standards, that create a	
10	legacy for these projects, that create a legacy	
11	from how environmental assessment in this province	
12	moves forward. And if Manitoba Hydro is still	
13	deliberating in terms of whether this should be	
14	about minimally acceptable standards, or best	
15	practices our clients are going to offer in the	
16	next few pages some arguments why they think this	
17	hearing should be about best practices.	
18	And going to the next page of the	
19	outline, our clients say that best practices	
20	matter because this is a landmark project. Bipole	
21	III will cut a 1384 kilometre swath through the	
22	province from the northeast, down the west side,	
23	and back to the southeast. As we have heard from	
24	First Nations today and also from the Bipole III	
25	Coalition, it's going to have potentially	

Bipole III

		Page 52
1	important impacts upon our biophysical	r ugo oz
2	environment, upon the people who depend on its	
3	resources, and upon the communities and the	
4	province in which they live. And certainly from	
5	our client's perspective, this landmark project	
6	and how we treat it will say something profound	
7	about the environmental, social and economic	
8	priorities of our province, both to us as	
9	Manitobans, but also to outsiders.	
10	And if you flip to the next page	
11	you'll see that our clients also think that best	
12	practices matter, because of the potential	
13	cumulative impacts of Manitoba Hydro's legacy	
14	projects. Bipole III is inextricably linked with	
15	a number of other major projects which have been	
16	referenced again by Tataskweyak Cree Nation this	
17	morning. Obviously there's Bipole III, there's	
18	the Keeyask hydroelectric generating station,	
19	there is significant interconnections to the	
20	United States, and coming down the pike in the	
21	middle part of the next decade is the big one,	
22	Conawapa. Collectively, these projects are	
23	designed both to promote reliability in the	
24	transmission of power from the north to the south	
25	and to the U.S., and also to enhance Manitoba	

1 Hydro's export revenues. And we put a quote down at the bottom 2 3 of this page to just highlight how inextricably 4 linked these projects are. Keeyask cannot proceed without Bipole III, nor can Conawapa. So while 5 the individual impacts of these projects are 6 significant, our clients certainly will highlight 7 the importance of best practised cumulative 8 effects assessment and the importance of scenario 9 testing in this massively uncertain family of 10 projects and their impacts upon the biosphere and 11 12 upon the people who rely upon it. 13 Flipping to the next page of the outline, our clients also say that best practices 14 matter because Manitoba Hydro has a history. And 15 again that was adverted to by a number of speakers 16 this morning. When we look at cumulative effects, 17 we're looking not only at Bipole III and the 18 19 legacy of future projects, but the past projects, 20 the ones that Tataskweyak Cree Nation and Pine 21 Creek has spoken so eloquently on this morning, 22 that have had profound impacts, stressing the 23 environment, stressing the communities in which they live, also important economic effects. 24 So Manitoba Hydro has a history, through the 25

1	Churchill River Diversion, Lake Winnipeg
2	Regulation, the Nelson River projects, and the
3	Winnipeg River projects that it now owns.
4	Manitoba communities and Manitoba's
5	environment have tasted the mixed legacy of past
6	decisions, and given that history, and both the
7	good and the bad, from our client's perspective,
8	with Manitoba's Hydro's history best practices are
9	particularly important.
10	Our clients say as well going to
11	the next page that best practices matter
12	because the cumulative legacy of this family of
13	projects is not yet certain. What will their
14	legacy be? Will it be a reliability legacy? Will
15	it be an economic development legacy? Will it be
16	a legacy of impacts upon endangered species such
17	as Woodland caribou, lake Sturgeon, or the moose
18	on which the MMF spoke, not an endangered species
19	but in certain parts of the province apparently in
20	precipitous decline. What will be the legacy of
21	its impact upon hinterland communities, including
22	our remote first nations? What will be the legacy
23	in terms of the perception of Manitoban Hydro as a
24	good corporate citizen and the image of the power
25	that it sells into the US? What will be the

1	legacy of the perceptions of this province, and
2	upon consumers? We don't get to do this over
3	again. And certainly from our client's
4	perspective, that's why environmental assessment
5	best practices are so important.
6	If you flip to the next page, our
7	clients have another reason that I think best
8	practices in this hearing are so critical. That's
9	because good corporate citizens and the experts
10	that we have retained tell us that there are both
11	significant opportunities associated with
12	environmental assessment and significant risk.
13	And best practices, we're not going to get it
14	right, but best practices are certainly from our
15	client's perspective essential to taking our best
16	shot. And we are very proud, with the assistance
17	of the province, for the participant funding
18	agreement, of the rich mixture of experts that our
19	clients have brought before you. On the wildlife
20	side, we're bringing the self-described grizzled
21	veteran, Mr. Douglas Skinner, now working for a
22	major multinational, but who spent a lot of his
23	career working with business, with government, and
24	with First Nations on wildlife issues. He's got a
25	particular affection for Woodland Caribou and a

1	strange affection for wolverines, which I don't
2	quite understand, but he'll talk about both of
3	those during the course of this proceeding.
4	We brought together some of the
5	foremost human health and health impact assessment
б	experts in Canada and we would suggest in North
7	America. From our client's perspective, this is a
8	very impressive team. Dr. Gordon Brown,
9	Dr. Murray Lee, and Ms. Marla Orenstein, and they
10	are going to talk about an analysis that in our
11	client's initial view is somewhat lacking in terms
12	of a health risk assessment and human health
13	impact assessment. And these are some of the
14	foremost practitioners in North America in these
15	fields.
16	And one thing before we leave this
17	page, I want to make clear about these experts.
18	They are experts who have really spent a lot of
19	time working in the field for proponents, for
20	government, and also to some degree with First
21	Nations. In a sense these are the people who have
22	been through the school of hard knocks, but who
23	have thought carefully about what environmental
24	assessment is, what its weaknesses are and what
25	its opportunities are.

1	On the next page we highlight some of	Page 57
2	the other experts that we have obtained.	
3	Cumulative affects assessment will be critical and	
4	we are very pleased to recently retain Professors	
5	Gunn and Noble from the University of	
6	Saskatchewan. They have written in this area	
7	extensively and also had some material involvement	
8	in the field. They are going to ask whether	
9	Manitoba Hydro's cumulative effects assessment	
10	presents an accurate or reliable presentation in	
11	terms of the impacts of this family of projects.	
12	And then finally, mindful of the broad	
13	mandate of this Commission in terms of mitigation,	
14	in terms of future governments, and monitoring, we	
15	brought Professors Dudick and Fitzpatrick from the	
16	University of Winnipeg, experts in adaptive	
17	environments, and they will be talking about	
18	whether Hydro meets best practices and also about	
19	the importance of independent monitoring.	
20	So really compared to the first page,	
21	the grizzled veterans are more cutting edge	
22	researchers on leading edge environmental	
23	assessment practices.	
24	What the Commission will hear from	
25	these witnesses cumulatively is, with the mixture	

		Page 58
1	of experienced practitioners and cutting edge	
2	researchers, they have taken different routes to	
3	similar conclusions. And these are set out at the	
4	next page. They will tell you that environmental	
5	assessment offers many opportunities to create a	
6	positive legacy, but that these opportunities are	
7	often squandered due to results driven analysis.	
8	They will tell you that analysis matters at least	
9	as much as conclusions, especially when we get to	
10	cumulative effects. And they will tell you that	
11	we need to ask more of environmental assessment	
12	than minimally accepted standards. Finally, they	
13	will tell you that a best practice environmental	
14	assessment should set the foundation not just for	
15	licence, but for robust structure to respond in an	
16	independent fashion to inherent uncertainty.	
17	Just to conclude, Mr. Chairman, our	
18	clients also say yes, that best practices matter	
19	because the law demands more than the licensing	
20	regulation asks. And I have certainly been at the	
21	Court of Appeal enough over the last couple of	
22	years on matters relating to Hydro and Manitoba	
23	Public Insurance where the Court of Appeal has	
24	sent a clear message to us. They have said, don't	
25	just look at and treat legislation as being in a	

		Dere
1	silo, look at the entire legislative intent. And	Page &
2	our client notes with concern that not once in	
3	Manitoba Hydro's opening statement today did they	
4	mention the Sustainable Development Act. And our	
5	client suggests that when we look at the	
6	environmental licence, at the Environment Act in	
7	the context of the Sustainable Development Act,	
8	there is a clear message there that best practices	
9	not only matter but are demanded.	
10	The handout that we have also	
11	provided, I won't go through it, it's a document	
12	that we will use throughout this hearing. It	
13	really highlights it's called the initial legal	
14	and regulatory framework how our clients see	
15	the interaction of the regulation, the Environment	
16	Act, and the Sustainable Development Act.	
17	Mr. Chairman, in closing, our clients	
18	thank the province for its support for participant	
19	funding and they look forward to offering their	
20	comments and debates in the course of this	
21	proceeding. Thank you.	
22	THE CHAIRMAN: Thank you,	
23	Mr. Williams. We are going to take a 20 minute	
24	break. We will come back and hear the final four,	
25	I believe it's four opening statements, at which	

		_
1	time I would propose we'll probably start the	Page 6
2	lunch break then rather than start Hydro's	
3	presentation half an hour before lunch. And I	
4	assume it will be no problem for Hydro to start at	
5	1:00 after lunch.	
6	MS. JOHNSON: Just a second, we have	
7	to enter these exhibits. The Bipole legacy will	
8	be CAC number 1, and the proceedings document will	
9	be CAC number 2. Thank you.	
10	(EXHIBIT CAC-1: Bipole III Legacy)	
11	(EXHIBIT CAC-2: CAC proceedings document)	
12	THE CHAIRMAN: Thank you. So please	
13	be back to start at ten to 11:00.	
14	(Recessed 10:29 a.m.)	
15	(Reconvened at 10:50 a.m.)	
16	THE CHAIRMAN: We'll return to opening	
17	statements. We're going to have a slight change	
18	in the line up from the schedule. You may have	
19	picked up we'll hear first from Manitoba Wildlands	
20	followed by the Green Party, Peguis and	
21	Sapotaweyak. Manitoba Wildlands Ms. Gaile Whelan	
22	Enns, please.	
23	MS. WHELAN ENNS: Gail Whelan Enns,	
24	Manitoba Wildlands. Checking the sound.	
25	Good morning to the panel, to the	

1	proponent, to all the participants this morning
2	and in particular to those individuals from
3	Aboriginal and First Nation organizations and
4	communities.
5	Manitoba Wildlands will be present in
6	these hearings for Bipole III as a logical
7	extension of our involvement in Bipole III reviews
8	under the Environment Act which we began to
9	participate in, in early 2010. As a public
10	interest research group, Manitoba Wildlands is
11	here to assist as we were unable as an unfunded
12	participant to provide information in respect of
13	context for all of us in these hearings. This
14	includes using our cumulative experience over 20
15	years with CEC hearings, Manitoba Hydro projects,
16	EIS reviews and so on, in order to monitor,
17	observe, ask questions and report on these
18	proceedings.
19	Our goals for participation in these
20	beauings include stong to see improved notice

20 hearings include steps to see improved notice, 21 transparency, community participation and improved 22 EIS content and products, review periods when 23 necessary and capacity overall for participation 24 in the further upcoming Manitoba Hydro project 25 reviews and proceedings. These would be at the

Page 62 very least then Lake Winnipeg Regulation, the 1 Keeyask Generation Station and Transmission, the 2 3 Conawapa Generation Station and Transmission. And 4 there are, of course, two other new upcoming transmission stations in Southern Manitoba. 5 Another goal is to see for the whole б official and licensing and EIA review record to 7 become part of the required proceedings. Now that 8 sounds like a really obvious statement, but we 9 10 have had a lot of things happen since the EIS was filed in December 2011. So we are particularly 11 12 focused on the importance of the scoping document and the process of the terms of review of the 13 scoping document, and feel that comparison of all 14 steps to arrive at the EIS is important, including 15 then the scoping document and the EIS standards to 16 previous sets of standards for generation and 17 transmission. 18

We are also very interested in previous CEC recommendations with respect to recent hydro projects, and hope that they will be on people's minds and taken into account in these proceedings. And that is with reference to the Wuskwatim projects report. Among these goals also is for all of the elements of the hydro project to

1	be in one Thurissenment Jet managed and teachbor	Page 63
1	be in one Environment Act proposal, and together	
2	in all reviews and all proceedings, as was done	
3	for the Wuskwatim projects. That is not an	
4	endorsement, though, of what was referred to as a	
5	combined CEC and PUB hearing. That's not an	
6	accurate comparison, but that's not an endorsement	
7	of that.	
8	I think we always, as Manitobans, and	
9	each of us in our roles in reviews and proceedings	
10	regarding a class III project should always be	
11	looking at what was last decided, most recently	
12	recommended, licensed and said about previous and	
13	similar projects. We are also concerned about the	
14	staged pieces and bits, and delayed pieces and	
15	bits of the Bipole III project that are currently	
16	moving through tenure and land access and	
17	permitting without being a part of the reviews and	
18	licensing EIS and CEC proceedings. Not absolutely	
19	absent but also not absolutely present would be	
20	the examples that come to mind, and that is the	
21	work for tenure to conduct test drill holes for	
22	the 26 or 2800 towers, and the undertaking that's	
23	going on right now that started in the second and	
24	third week of July to provide easements for the	
25	right of way for the corridor outside, if you	

-		Page 64
1	will, a variety of earlier steps where they could	
2	in fact have been part of that process.	
3	We are concerned overall about late,	
4	delayed or nonexistent notification to affected	
5	parties and communities with respect to the Hydro	
6	project. That's in the record already. And we	
7	are also concerned overall about the quality of	
8	the EIS, as it doesn't compare well to the	
9	Wuskwatim materials. We are concerned about again	
10	the delayed or late or still not received EIS	
11	materials.	
12	I'd like to also take a short	
13	opportunity to say that it's very welcome in this	
14	room, I hope by all of us, and certainly by	
15	Manitoba Wildlands, to hear the Consumers	
16	Association of Canada's counsel talk clearly about	
17	how we are doing more than licensing here. And	
18	it's particularly important when we think about	
19	the amount of or extent of public lands and	
20	waters, public funding, public decision-making,	
21	public service from our hydro system in this	
22	province, and that we're basically all, if you	
23	will, shareholders in the decision-making and in	
24	the hydro system in the province. I wanted to	
25	basically say that I think that the Consumers	
I		

		Dogo 65
1	Association is right on mark in this regard. And	Page 65
2	that when, to put it in a simplistic kind of way,	
3	when the government or the Crown is in fact doing	
4	public works and licensing themselves and all of	
5	ourselves at the same time, that the ideal is to	
6	be on best practices. The ideal is to in fact	
7	learn and improve on what has been done before and	
8	why and how and what the basis has been for the	
9	proposal, the EIS, but also the decision-making	
10	and then access construction, maintenance,	
11	operation and decommissioning. Thank you.	
12	THE CHAIRMAN: Thank you, Ms. Whelan	
13	Enns. Green Party of Manitoba, Mr. Beddome.	
14	MR. BEDDOME: James Beddome, Green	
15	Party of Manitoba. Members of the Clean	
16	Environment Commission panel, representatives of	
17	Manitoba Hydro, fellow participants and members of	
18	the public at large, I thank you all for being	
19	here. I think this review, or at least I hope can	
20	be a very important process of a thorough review,	
21	but I am reminded of the words of Ani DiFranco, if	
22	you don't ask the right question, every answer	
23	seems wrong.	
24	And the problem, I think, as I see it	
25	or as the Green Party of Manitoba sees it in terms	

1	of this review is that we're not asking the right	Page 66
2	questions. And analytically the way that we're	
3	reviewing it is problematic.	
4	Essentially to look at Bipole III as a	
5	single, stand alone project is problematic. As it	
6	necessarily ties into both past projects and	
7	future projects. There is essentially no other	
8	way to analyze it correctly. And if we fail to	
9	analyze it in any other way, then I would suggest	
10	that it jeopardizes the ability of this review to	
11	actually be a review rather than a rubber stamp.	
12	Now, I would just second a couple of	
13	the comments that have been brought forward. I	
14	think I would definitely agree with the position	
15	put forward by the Manitoba Metis Federation, that	
16	the EIS does not meet the scoping document. And	
17	in response to some of the motions that were made	
18	on August 16th, I highlighted some of this. The	
19	EIS does not deal with the commissioning, yet the	
20	scoping document indicates that it will. I think	
21	perhaps most important, section 4.0 at page 6 of	
22	the scoping document that says it will both look	
23	at the need to improve reliability and the	
24	requirement for additional transmission capacity	
25	for future generation stations in Northern	

Manitoba. I think it's perfectly fine that
Manitoba Hydro's EIS plan, as it's stated,
indicates, for instance, we are going to build the
work site close to the proposed Conawapa site, in
terms of timing it to future generation projects.
However, they can't have their cake and eat it
too. They can't say this is being licensed solely
as a reliability project, and then also indicate
how it ties into future generations. It needs to
be if this was solely a reliability project,
then we do need to particularly look at a variety
of things that thus far I have found the proponent
to be perhaps somewhat flippant on their response.
An example would be in response to one
of the information requests, they said we are not
going to wade into the difficult and complex world
of forecasting demand into the future. Certainly
there are some difficulties, and I will agree with
Mr. Bedford that Manitoba Hydro has some
particular expertise on this. However, if this
project is about reliability, then the issue of
demand is tied into it. And it must be. And we
have rights to ask questions as to, well, what are
these demand projections based on, particularly if
we consider some very large industrial users in

		Page 68
1	Manitoba have shut down? What does that do for	
2	long-term demand load management? And to the	
3	extent of saying it was done within the scope of	
4	the hearings, because I appreciate that there is	
5	some attempt to clarify the terms of reference,	
6	but with respect I think they only muddy things	
7	further. The terms of reference still indicate	
8	that the principles and guidelines of sustainable	
9	development are to be incorporated into this	
10	review.	
11	And the venerable chairperson himself	
12	saw fit to write a letter to the Director of	
13	Environmental Licensing on April 24, 2010, and in	
14	that letter at page 12 under section 9.0	
15	sustainability assessment, he writes, the	
16	Commission requests that the proponent address	
17	each and every principle and guideline under the	
18	Sustainable Development Act and specify how they	
19	were addressed. Special attention should be paid	
20	to discussion of full cost accounting and how it	
21	was applied in this project.	
22	If you go through each and every one,	
23	you can see integration of environmental and	
24	economic decisions. We have to look at this in	
25	context together. If this is purely about	

		Page 69
1	reliability and has nothing to do with future	i ugo oo
2	generation projects, then we need to know what is	
3	the cost to consumers. In the alternative, as we	
4	heard during the election campaign, and I guess	
5	I'll comment to Mr. Bedford's comment that an	
6	election campaign isn't an environmental review	
7	process, so I don't think that it replaces the	
8	need to ask some of these broader questions, and I	
9	would suggest the minister wouldn't have called,	
10	then Minister of Conservation Chomiak, wouldn't	
11	have called hearings so quickly after the	
12	submission of the EIS if he knew there were still	
13	questions that needed to be asked.	
14	If we look at that, we consider it	
15	just as reliability or as was put forward in the	
16	election, that future exports were going to pay	
17	for this project, then that needs to be put	
18	forward. It needs to be analyzed in that broad	
19	contextual frame. Because in our opinion if it	
20	isn't analyzed, we're failing to see the whole	
21	picture. If we sink \$4 billion or three and a	
22	half billion dollars into a 20 billion-dollar	
23	development plan, then we have made the first	
24	step, and it's going to prejudice future it's	
25	going to prejudice future decisions, because we	
I		

have already spent the money, we need to 1 understand the relation of Manitoba Hydro, 2 3 obviously to the importance to the economy in 4 Manitoba, but also the fact that it is a Crown owned utility, and there are some inter-linkages 5 between Manitoba Hydro and the government. 6 We have put forward the letter written 7 by the Green Action Centre that was sent to the 8 CEC process that highlights, and I think it is 9 worth highlighting this, we note that unlike some 10 other utilities, for example, B.C. Hydro, Manitoba 11 12 has opened up the process, including outside experts, public consultations and public hearings 13 for creation and vetting of its power resource 14 plan. The PRP is generated internally by Manitoba 15 Hydro with direction and input from the Manitoba 16 government. They go on in point three to note 17 that the negative consequences are lack of a 18 19 window for introducing and testing energy 20 alternatives other than those originating in 21 Manitoba Hydro. An inadequate exploration of a broad sweep of alternatives, insufficient 22 23 qualitative and quantitative detail, 24 expenditures -- this is point C which is important -- expenditures of hundreds of millions 25

		Page 71
1	of dollars on alternatives preferred by Manitoba	
2	Hydro without any public review and approval	
3	process. This sum of money and organization of	
4	corporate priorities prejudices future review	
5	processes. I'm not going to read any further of	
6	that, but you were forwarded that letter. I'm	
7	assuming you have read it and looked at it. You	
8	understand that if we don't review this in the	
9	broad context of our entire hydro development	
10	plan, then we're not properly reviewing it.	
11	And certainly this goes forward, you	
12	put forward recommendations to the Minister, and	
13	there's only so much that can be done, but we have	
14	heard references to Wuskwatim. And in terms of	
15	Wuskwatim, there were some recommendations that	
16	haven't been acted on, but were at least put	
17	forward by this Commission that stand there to	
18	point out some of the shortcomings, and we hope	
19	that the Commission is going to once again see fit	
20	to wade into those broader issues. I would argue	
21	it is part of their mandate, it's in the terms of	
22	reference, specific references to the Sustainable	
23	Development Act, and the Sustainable Development	
24	Act and the principles and guidelines thereunder	
25	need to mean something.	

		Page 72
1	Now, on a matter of sort of formality,	r ago r 2
2	the Green Party of Manitoba does not intend to be	
3	calling any witnesses, however, we will intend at	
4	some point to cross-examine and prepare and	
5	deliver closing statements.	
б	We also just want to highlight that	
7	there has been now an additional request for	
8	commitment documents from the Clean Environment	
9	Commission. There has been a large volume of	
10	information that has been piled in to	
11	participants. And as an unfunded participant we'd	
12	like to highlight that to the Commission. I think	
13	the MMF did a great job of pointing it out, if we	
14	are readjusting the route, then what are we	
15	assessing? To a certain extent this is	
16	preliminary and that we perhaps should wait until	
17	the full record is in and allow time for people to	
18	assess them, because we think procedurally that is	
19	going to create some issues, that we are going to	
20	get yet another document on the 30th of October or	
21	thereabouts, in terms of the commitments document	
22	from Manitoba Hydro.	
23	And, of course, we have seen	
24	supplemental caribou reports, supplemental	
25	socioeconomic information, numerous information	

25

requests, and now we're looking at routing changes 1 that we won't even be able to look at until after 2 3 hearings are completed. So I think that that 4 creates some procedure issues. So to quickly wrap up, because I don't 5 think we need to take much more time, the reason б that we're here is to ensure that we ask the right 7 questions, to ensure that Manitobans are protected 8 and we consider this as an entire development 9 10 plan, not a stand alone project. It is inappropriate for prudent planning to licence 11 12 these projects one piece at a time, and to a 13 certain extent we have already done that with Bipole III, licensing the Riel converter station 14 before the entire project, which once again 15 significantly limits any routing logistics 16 included could not be considered. So we need to 17 look at the routing questions. That's why we're 18 19 here and we continue to look forward to asking the 20 broader questions, and look forward to receiving 21 more responses from Manitoba Hydro so the public can benefit from more transparent access to 22 information from a company that essentially we all 23 own together. Thank you. 24

THE CHAIRMAN: Thank you, Mr. Beddome.

Page 73

		Page 74
1	I'd just like to comment very briefly on your	
2	comments about the commitments document, because	
3	other participants have raised this issue as well.	
4	This is not we do not see this as new	
5	information, it's simply a gathering in one place	
6	of information that is existing in a number of	
7	different places throughout the environmental	
8	impact statements.	
9	MR. BEDDOME: Can I comment to that?	
10	THE CHAIRMAN: I'm not debating this.	
11	No. You can do that once we get into the meat of	
12	the hearings, but not at this point. Thank you.	
13	MR. BEDDOME: Okay.	
14	THE CHAIRMAN: Next is Peguis First	
15	Nation.	
16	MR. DAWSON: Good morning,	
17	Mr. Chairman. My name is Robert Dawson. I'm the	
18	lawyer for Peguis First Nation, and good morning	
19	to the other members of the panel. I can indicate	
20	that it was the intention of the Chief of Peguis	
21	First Nation, Chief Glen Hudson to be here. I	
22	understand that he's been detained by an urgent	
23	matter at the First Nation. I understand that I	
24	might be interrupted at some point with news that	
25	Councillor Mike Sutherland of Peguis First Nation	

1	is in the room and if he is he will follow my	Page 75
	is in the room, and if he is, he will follow my	
2	brief remarks with his own even briefer remarks,	
3	still keeping us within the 15 minutes.	
4	Of course, these proceedings derive	
5	from the direction of the Minister who has	
6	required that this Commission hear from	
7	stakeholders about the proponent's application.	
8	And par excellence almost, Peguis First Nation is	
9	definitely a stakeholder in every sense of that	
10	word.	
11	I'll just outline at least three quick	
12	reasons why this application has caught the	
13	attention of Peguis First Nation. First, of	
14	course, the proposed transmission line itself	
15	crosses through Peguis First Nation's traditional	
16	territory. Secondly, the transmission lines also	
17	come into Peguis First Nations Treaty Land	
18	Entitlement claim area. And many of these words I	
19	know may be new, and to the extent that they are,	
20	we would intend, in the course of our direct	
21	evidence, to explain all of this.	
22	And the third one, of course, relates	
23	to the proposed Riel converter station which would	
24	of course be situated within Peguis First Nation	
25	territory. Indeed, the proponent acknowledges	

1	that the entire project, that is the transmission
2	line and the converter station, plus the
3	supporting infrastructure that will be necessary
4	to construct and later operate and maintain the
5	project will, of course, touch upon, relate and
6	affect Peguis First Nation lands. In addition,
7	the proponent has acknowledged that the entire
8	project has environmental, social, economic and
9	cultural impacts that, among other groups, will
10	especially affect Peguis First Nation. And so
11	this is why I suggest that Peguis First Nation is
12	in essence a stakeholder and properly before this
13	panel as a participant in these hearings.
14	The participation of Peguis First
15	Nation has two very broad goals, at least as far
16	as is consistent with the process here at the
17	Commission. First and foremost, Peguis First
18	Nation seeks to bring its own particular
19	perspectives as a stakeholder in order to help the
20	panel consider and assess the proponent's
21	application. And the goal, of course, is so that
22	the Commission in turn can make the best
23	recommendations and give the soundest advice to
24	the Minister when it makes its report.
25	To work towards this goal that Peguis

1	has, its first goal, that is to help the
2	Commission, Peguis First Nation intends to, of
3	course, test and challenge through
4	cross-examination the evidence that Hydro puts
5	before this panel, both in writing as well as in
6	its oral witnesses. You can expect that Peguis
7	will also introduce its own evidence in the form
8	of some reports, but particularly in terms of oral
9	evidence offering specific information that will
10	further assist this Commission in understanding
11	that the proponent simply has not put forward the
12	full picture. And there are specific examples
13	that I can give, even at this early stage, that I
14	suggest the evidence that Peguis will put forward
15	will support.
16	First, I'd say that the proponent has
17	simply not engaged the public, despite its
18	submissions to the contrary, especially when the
19	public includes Aboriginal groups and that was at
20	the design stage of this project. Secondly, the
21	proponent has not correctly formulated the issues
22	for consideration by this Commission, including
23	the components that comprise each of those issues.
24	It follows from all this, and this
25	will be my third problem, that the proponent's

Hearing of

	Page 78
conclusions about the impact of this project are	
therefore flawed, and it further follows from that	
that its conclusions about the future operations	
and maintenance of the project are equally flawed.	
So Peguis's first goal then, as I say,	
is to help the Commission do its job.	
There is a second goal that Peguis has	
in participating in these processes. The	
application by the proponent profoundly triggers	
treaty and constitutional rights and entitlement.	
Peguis First Nation believes that it is required	
to come forward as an honourable participant in	
the overall process. Now, I'm mindful that this	
Commission is not the Court of Queen's Bench, and	
I am further mindful that this Commission has	
already issued reasons for decisions on issues	
that relate to this panel's view as to its role in	
treaty and constitutional contexts. And	
accordingly, Peguis First Nation, I'm sure it will	
be a relief to the panel, does not intend to use	
this hearing or any part of it to try and re-argue	
that motion or readvance that position. I simply	
state for the record that in not continuing to	
advance that argument or to object at various	
points of this proceeding, it is out of respect	
	therefore flawed, and it further follows from that that its conclusions about the future operations and maintenance of the project are equally flawed. So Peguis's first goal then, as I say, is to help the Commission do its job. There is a second goal that Peguis has in participating in these processes. The application by the proponent profoundly triggers treaty and constitutional rights and entitlement. Peguis First Nation believes that it is required to come forward as an honourable participant in the overall process. Now, I'm mindful that this Commission is not the Court of Queen's Bench, and I am further mindful that this Commission has already issued reasons for decisions on issues that relate to this panel's view as to its role in treaty and constitutional contexts. And accordingly, Peguis First Nation, I'm sure it will be a relief to the panel, does not intend to use this hearing or any part of it to try and re-argue that motion or readvance that position. I simply state for the record that in not continuing to advance that argument or to object at various

		Page 79
1	for the process and recognition of the earlier	
2	decision that this panel made, and it's not	
3	intended as a waiver of my client's right to	
4	re-argue or put forward that argument at a later	
5	time in a different place.	
6	Finally, and also on an administrative	
7	point for the record, I have to return to	
8	something that occurred on August 16th at the	
9	conclusion of the hearing of the motion that	
10	Peguis First Nation brought. After the	
11	submissions by Peguis First Nation, there was an	
12	opportunity that the panel kindly offered to all	
13	of the participants to make comments. One of the	
14	opportunities was extended to the Consumers	
15	Association, at which time Mr. Williams indicated	
16	it was his client's intention to make comments on	
17	our submission, but because there was then a	
18	motion pending by the Manitoba Metis Federation,	
19	on what might be described as a related issue, it	
20	was discussed between Mr. Williams, as well as the	
21	panel on the record, that his submissions would	
22	wait. For reasons that did not involve me or I	
23	understand Mr. Williams, an arrangement was	
24	reached whereby the MMF would not come forward	
25	with its motion, but at the same time the	
1		

		Page 80
1	opportunity for Mr. Williams to make his	i age oo
2	submissions on my argument was never given. And	
3	for the record, I note that this seems to be a	
4	denial of the opportunity to be heard.	
5	On that note, I am happy to say that	
6	someone who will not raise arguments of a legal	
7	nature is in the room, and I'd like to introduce	
8	to the panel to conclude the presentation of	
9	opening remarks, Mike Sutherland who is a	
10	councillor of the Peguis First Nation and I'll	
11	yield my seat to him.	
12	THE CHAIRMAN: Councillor Sutherland,	
13	there's about six minutes left in the opening time	
14	slot.	
15	MR. SUTHERLAND: Thank you, Mr. Chair.	
16	Thank you, panel, for hearing us out here today.	
17	I guess I'd like to refer to the three questions	
18	that are in place here. You know, the first	
19	question is why is Peguis here at these hearings,	
20	you know. And, Mr. Chair, I think I can go back	
21	to July, at one of our first meetings where one of	
22	our legal representatives that works in our TLE	
23	office, Mr. Stevenson, was there and you asked us	
24	a question, why is Peguis here? Well, why isn't	
25	Peguis here? I mean the dams that Manitoba Hydro	

		Page 81
1	built may be in the north and, you know, the line	-
2	that's going to transfer the energy to the south	
3	runs on the west side of Lake Manitoba, the west	
4	side of the province, but everything is going to	
5	finish here, Mr. Chair, right in the heart of our	
6	traditional territory. And why shouldn't Peguis	
7	be here? I think out of all the First Nations	
8	that are involved with this, we are one of the	
9	main players in this game, because you have to	
10	finish your project within the heart of our	
11	traditional territory.	
12	If we weren't here to represent our	
13	First Nations, then what would happen? We already	
14	seen what happened with Bipole I and II. We have	
15	already seen all the energy that's transferred	
16	south. We already see all the money that's given	
17	away. As a First Nations person, coming from a	
18	community where we have poverty, low housing rates	
19	and everything else, and we can't share in none of	
20	the revenues that are generated from this, for us	
21	we see that we are very, very important and we	
22	should be sitting at this table to discuss this	
23	whole issue of Bipole III, along with the Clean	
24	Environment Commission hearings.	
25	Now, when the EIS first came out, we	

1	weren't properly notified. In fact, if you take a	Page 82
2	look at the whole issue, the fact of the matter is	
3	that we have a TLE notification zone within the	
4	direct line of the completion of this hydro line.	
5	We should have made Manitoba Hydro, the Provincial	
6	Government and everyone else aware that Peguis	
7	should be notified immediately. But it didn't	
8	happen. You know, and what does that tell us?	
9	That we are very or little or no concern to the	
10	province or to Manitoba Hydro.	
11	You know, the Clean Environment	
12	Commission hearings and the Environmental Impact	
13	Assessments that are done, you know, we have seen	
14	these, and they always come prior to consultation.	
15	And we never approve of any environmental	
16	assessments until consultation is done first.	
17	Because as soon as an indication that somebody	
18	wants, some government industry or so on wants	
19	something out of your First Nation or your	
20	traditional territory, that's a trigger of	
21	consultation. Not after the EIS is done, or the	
22	Clean Environment Commission hearings are over.	
23	It's first. The Supreme Court of Canada stated	
24	that.	
25	I think, Mr. Chair, you of all the	

		Page 83
1	people at the table should understand the trigger	
2	of consultation and what starts it, and how it	
3	begins. It doesn't come after the fact when	
4	everything is done. That's not the norm. That's	
5	not what we have seen across Canada.	
6	What are Peguis's goals at these	
7	hearings? We want to be heard, we want to be	
8	understood. We want to make sure that Manitoba	
9	and the rest of this country and this province	
10	understands our stand here, and what we expect	
11	from these hearings, and the way we want to be	
12	treated.	
13	We have the Riel converter station.	
14	Where did it come from? Did somebody all of a	
15	sudden just put it there? Did they just plop it	
16	down? No. But were we consulted in the	
17	establishment of that converter station? No. And	
18	here is a commonality. We come to you after the	
19	fact. Well, why couldn't we have been consulted	
20	and advised of this whole, this issue of this	
21	setting up this converter station at the	
22	beginning, as other things that are done? You	
23	know, that's quite a concern.	
24	You know, it even goes back to Keeyask	
25	and Bipole III, these Riel converter stations.	

		Page 84
1	They are all connected here. But here we are	
2	fighting to be represented, to be heard. You	
3	know, for 30 years we have been flooding, and a	
4	lot of it is contributed to the levels of Lake	
5	Winnipeg, compounds the flooding in our community.	
6	But it all affects the dams, the station it	
7	all affects, you know, the way, the outcomes of	
8	our community every spring and every rain storm.	
9	You know, you take a look at our	
10	request to take part in the CEC hearings. We	
11	followed the steps like everybody else. Yet other	
12	members that are participating get \$200,000	
13	subsidy to go through this. Why do we get 35,000?	
14	Again, very unfair treatment, very disrespectful	
15	to a community that's huge, that has traditional	
16	territory in two Treaty areas, that has a TLE	
17	notification zone that's not even respected. Yet	
18	Manitoba Hydro and every other government	
19	department has a copy of that notification zone	
20	within their organizations.	
21	One of the things that we have to look	
22	at here is that as we move forward, we talk about	
23	our natural resources revenue sharing. This is	
24	all talk at the table from the Ministers, your	
25	various levels of government, within the regional	

Hearing of

		Page 85
1	departments, but we are never a part of those	. age ee
2	discussions. And if we are, we're never included	
3	in them. And these are the things that have to	
4	change, Mr. Chair. And I think a lot more respect	
5	has to be shown to our First Nations communities	
6	from the government, from Hydro, and from your	
7	departments as well, if we want to proceed fairly	
8	and in an honourable manner. Whether this be,	
9	whether you consider this consultation or not, I	
10	think there are still that word there that has to	
11	be respected, and that word is honour. And that's	
12	something that we are not seeing. But I hope	
13	after today that we can move forward and we see	
14	some of that, so that we can benefit from this as	
15	well. Thank you.	
16	THE CHAIRMAN: Thank you, councillor.	
17	Let me assure you that Peguis is as welcome in	
18	this room as any other group and we're glad that	
19	you're here. We look forward to canvassing	
20	thoroughly all of the issues that you have.	
21	Mr. Mills, in fairness, since we heard	
22	from two people from Peguis, I will give you a few	
23	moments to conclude. I should assure you, though,	
24	that there was only three minutes left on the	
25	time, so	

		Page 86
1	MR. MILLS: I'll move quickly. Thank	
2	you, Mr. Chairman, I appreciate that.	
3	Warren Mills, Pine Creek First Nation.	
4	Bipole III cuts a 66 metre by 90 swath	
5	perpendicular to the north/south Duck, Slater and	
6	Pine waterways, all of which flow through the Pine	
7	Creek basin.	
8	The Pine Creek First Nation is	
9	currently a saturated community with record levels	
10	of ground, surface, river and stream and high lake	
11	levels. The water problems which were brought to	
12	a head with the 2011 flood have left the community	
13	with immeasurable water caused damages. The	
14	community has a tremendous concern that the	
15	clear-cut swath through their watershed will have	
16	a negative effect on the First Nation. We have	
17	read Hydro's assurances and we continue to reread	
18	them.	
19	The community's taste for this is	
20	tainted by the cause and effect of the Grand	
21	Rapids work which occurred long before most of our	
22	time. But as a result of that work, Pine Creek	
23	believes that the First Nation's ecosystem was	
24	tragically affected, and as a result of a variety	
25	of issues in the last short period of time, the	
I		

First Nation has lost its three traditional food 1 sources, the fisheries in Lake Winnipegosis is 2 3 toast. The Lake Winnipeg report confirms that. 4 The Minister has confirmed that as recently as a year ago. Just recently the province has closed 5 moose hunting for Aboriginals in the Duck 6 Mountains which has had a tremendous effect on the 7 community. And as a result of the water problems 8 I described, particularly the surface flooding, 9 the blueberry fields that the community looks to 10 are gone. The First Nation has lost their three 11 12 traditional food sources and they are troubled by the effect that Bipole will have on their 13 14 watershed. 15 There is a secondary, although

16 significant concern to the community, due to the 17 fact that the Bipole cut is perpendicular to their 18 four waterways and herbicides that will be used 19 and that will flow down into the community are of 20 grave concern.

In closing, the community is affected by the previously issued 219 1(e) permit that this process went through, and the fact it's apparent the permit has been photoshopped and that there has been little enforcement by the Province. And

Page 88 perhaps our gravest concern is that when you add 1 up the literally millions of assurances that 2 3 Manitoba Hydro will make through this process, is 4 this process going to provide or encourage the Minister to give the province the staff and the 5 teeth to enforce all of those promises? Promises 6 made are one thing, Mr. Chairman. Promises kept 7 are Pine Creek's concerns. And their history of 8 promises kept troubles them, and we look forward 9 to this committee encouraging the Minister to 10 provide the funds to the province to allow all of 11 12 these terrific promises we're going to hear be in 13 fact honoured. Thank you. 14 THE CHAIRMAN: Thank you, Mr. Mills. I am not sure if there's anyone here yet from 15 16 Sapotaweyak? 17 MS. WHELAN ENNS: Mr. Chair, I spoke to the chief a couple of minutes ago. If I may 18 19 relay that conversation? 20 THE CHAIRMAN: You may. I would note 21 for the record that Ms. Whelan Enns does have some 22 consultative relationship with Sapotaweyak, so we 23 will let her speak at this point. 24 MS. WHELAN ENNS: Thank you very much. 25 I was about to say that this short comment then is

		Page 89
1	from my role in Whelan Enns Associates and that	i age oo
2	association with Sapotaweyak. So Chief Nelson	
3	Genaille is not here to make opening comments. We	
4	went through them over the phone and he asked me	
5	to not make opening comments at this time for the	
6	First Nation, given his absence. Thank you.	
7	THE CHAIRMAN: Thank you very much. I	
8	believe that brings us to the end of the morning	
9	proceedings. We're still running ahead of	
10	schedule. Let's keep this up.	
11	We will adjourn for lunch. We will be	
12	back here ready to start at 1:00 o'clock sharp.	
13	At that time Manitoba Hydro will begin its	
14	presentation. We are adjourned.	
15	(Recessed at 11:30 a.m.)	
16	(Reconvened at 1:00 p.m.)	
17	THE CHAIRMAN: On this afternoon's	
18	agenda, it's the beginning of the presentation by	
19	Manitoba Hydro. Mr. Tymofichuk, are you taking	
20	the lead?	
21	MR. TYMOFICHUK: Yes, I am.	
22	MS. JOHNSON: Mr. Chairman, should we	
23	have them introduce themselves and be sworn in?	
24	THE CHAIRMAN: As you will be	
25	presenting evidence, we will ask you to take an	

		Page 90
1	oath, all three of you, to promise to say only	Tage 50
2	honest things. So I'll turn it over to the	
3	Commission secretary.	
4	Hydro Panel	
5	Ed Tymofichuk, Ron Mazur, Gerald Neufeld (sworn).	
6	THE CHAIRMAN: You may proceed,	
7	Mr. Tymofichuk.	
8	MR. TYMOFICHUK: Thank you and good	
9	afternoon Mr. Chairman, commissioners,	
10	participants and members of the public. I am Ed	
11	Tymofichuk, vice-president of transmission for	
12	Manitoba Hydro. I will tell you a little bit	
13	about myself. I am an electrical engineer,	
14	graduated from the University of Manitoba in 1966.	
15	I joined Manitoba Hydro upon graduation and have	
16	been in various positions since then. I started	
17	in Winnipeg, moved to Thompson in 1972, where I	
18	had, among other responsibilities, responsibility	
19	for transmission and line maintenance in the	
20	north.	
21	In 1973 and for the next five years I	
22	was based in Brandon as engineering manager,	
23	western region. In 1978, I assumed my first role	
24	in transmission and I have been in various	
25	transmission roles since. Mostly, I held	

1	engineering managerial positions and oversaw	Page 91
2	numerous transmission projects in Manitoba and	
3	interconnections to Saskatchewan and the U.S., the	
4	most significant being the 500 kV AC	
5	interconnection to Minneapolis.	
б	I also oversaw the completion of	
7	Bipole II converter stations to full capacity and	
8	other numerous projects associated with the HVDC	
9	system. In 1996, I was appointed division manager	
10	of transmission system operations, including	
11	system control.	
12	In the mid 1990s, when the U.S.	
13	Federal Energy Regulatory Commission issued orders	
14	to deregulate the electricity difference between	
15	the U.S. by introducing transmission wholesale	
16	open access and the creation of independent system	
17	operators, I lead efforts on teams in Manitoba	
18	Hydro to expand our transmission market reach in	
19	the U.S., firstly in the mid area continent fire	
20	pole known as MAP, and then in 2001 with the new	
21	midwest transmission independent system operator,	
22	MISO, which is a large reliability and market	
23	operator covering 16 States in Manitoba, based in	
24	Indianapolis and Minneapolis, St. Paul.	
25	I have appeared at FERC and have	

		Page 92
1	served on governance committees and boards mainly	
2	as vice chair and chair of the stakeholder	
3	advisory committee of the NERC board two years	
4	ago, and as vice chair and board chair of the	
5	Midwest Reliability Organization ending in 2011.	
б	NERC is a North American electric	
7	reliability organization that sets reliability	
8	standards for all of North America, which includes	
9	Manitoba Hydro. The Midwest Reliability	
10	Organization, MRO, is one of the eight regions of	
11	NERC responsible for compliance, monitoring of	
12	reliability standards in its region, including	
13	Saskatchewan and Manitoba.	
14	I became vice-president of	
15	transmission in March 2009 and currently hold this	
16	role and responsibility.	
17	Beside me on my left is Gerald Neufeld	
18	and on my right, Ron Mazur. Both of these	
19	gentlemen will introduce themselves more formally	
20	later. Collectively we represent a hundred years	
21	of utility experience. We're all electrical	
22	professional engineers, graduates of the	
23	University of Manitoba and very proud Manitobans.	
24	Thank you for this opportunity for me	
25	to share with you an overview of this critical	

		Page 93
1	Bipole III project. As you can see on the screen,	i ugo oo
2	I will be talking a lot about reliability. Later	
3	in these proceedings Gerald and Ron and others	
4	will elaborate in more detail.	
5	I will start with opening remarks and	
б	present my slide video presentation and then close	
7	with some brief remarks. In all, we are here to	
8	let you know how vulnerable our HVDC system is,	
9	what catastrophic consequences look like, and why	
10	and how we're acting to rectify the situation, why	
11	we need to do something about it.	
12	Mr. Chairman, commissioners, we have	
13	invested the last four years on the site selection	
14	and environmental assessment to determine the best	
15	routing for the transmission line and for	
16	associated other facilities. We have engaged	
17	numerous stakeholders, specialists, experts and	
18	First Nations throughout the process. We were and	
19	remain open and transparent.	
20	In December 2011 we filed an extensive	
21	Environmental Impact Statement with Manitoba	
22	Conservation. We have responded to hundreds of	
23	IRs through two rounds. And now we are here to	
24	provide more understanding and clarification as we	
25	seek the licence for Bipole III, the licence we	

-		Page 94
1	need to proceed this coming winter with some	
2	northern field work that will protect our schedule	
3	for an in-service date of fall 2017.	
4	Historically, public policy planners,	
5	utility planners and decision-makers have made	
6	valuable major decisions for the public good, but	
7	at times only after a disastrous event and with	
8	abundant reliance on lessons learnt. Let's	
9	consider the eastern ice storm of 1998 in Quebec,	
10	Ontario, parts of New England. One month with no	
11	electricity in the dead of winter. We all	
12	remember media images of the suffering and	
13	devastation of human and animal lives, the	
14	temporary emergency shelters, the scenes of	
15	elderly people being moved out of institutions on	
16	stretchers and wheelchairs to temporary emergency	
17	centres, and many other scenes of the hardships	
18	inflicted on that society. People and animals	
19	died because of this catastrophe. Diesel	
20	locomotives were driven down main street to	
21	Montreal for hooking up emergency power to	
22	facilities such as hospitals.	
23	After the fact, Hydro Quebec	
24	reinforced its transmission system with new	
25	transmission lines designed to withstand higher	

		Page 95
1	wind and ice loads, and also added redundancy to	
2	the system in that ice belt. I am reminded that a	
3	U.S. utility sued Hydro Quebec over breach of	
4	contract for failing to deliver on its	
5	obligations.	
6	Closer to home on April 4th and 5th,	
7	1997, a blizzard moved into North Dakota just as a	
8	late spring thaw swelled the big river. The	
9	images of people sandbagging in Grand Forks during	
10	the blizzard are still engrained in my mind.	
11	Media reported snowfall amounts ranging from 10 to	
12	24 inches throughout the State, adding up to	
13	2.7 inches of moisture to areas already inundated	
14	by spring run-off. The previous fall the ground	
15	was saturated from light rains and froze going	
16	into the winter. The storm created life	
17	threatening conditions, caused massive power	
18	outages, as transmission lines and distribution	
19	lines collapsed and shut down road systems	
20	throughout the State. More than 30,000 North	
21	Dakota households were without power. A	
22	combination of freezing rain and high winds	
23	toppled government and commercial radio and	
24	television towers leaving many North Dakotans	
25	without access to emergency information. Both	

1	flood and winter storm conditions caused
2	evacuation of hundreds of North Dakotans from
3	their homes. No electricity, no pumps, flood
4	waters and the fires in downtown Grand Forks are
5	images still fresh in people's minds.
6	In Manitoba, in spite of the close
7	call with the flood of the century, we dodged a
8	huge bullet. I say this because had this blizzard
9	with freezing rain turned into an ice storm like
10	the one in North Dakota and continued to move
11	northward in the Red River Valley towards Winnipeg
12	while the flood of the century was building up,
13	and had we lost power lines, we would have had a
14	much bigger disaster on our hands. Pumps in
15	basements, pumping stations and other critical
16	electricity dependent services would not have been
17	able to function.
18	August 14, 2003, the eastern blackout
19	covered eight States, Ontario, and left all
20	without power for four days. We know why this
21	happened, there are numerous reports on the
22	reasons, the immediate actions taken and the
23	preventive steps to avoid recurrences. But the

Ontario government was deeply concerned and askedHydro One, the transmission company in Ontario,

97

		Page
1	what would have been the situation and	i uge
2	consequences if this blackout occurred in the dead	
3	of winter and lasted for days?	
4	Mr. Chairman, commissioners, every	
5	power grid relies on many components and skilled	
6	staff to restart or black start the power grid.	
7	One of the critical components in every major	
8	substation, every converter station and every	
9	generating station are large DC batteries that	
10	should last up to eight or 12 hours, depending on	
11	the specific battery type. This is not a long	
12	time in a days long blackout. This DC, usually at	
13	129 volts, is used to control and operate devices	
14	such as oil filled outdoor circuit breakers	
15	independently of the AC grid power, for the very	
16	reason that if the grid power is off, this	
17	independent DC source is available. But if the	
18	power is off for days with no heat in the battery	
19	rooms, the batteries deteriorate quickly in minus	
20	30 degree or lower temperatures. A simple analogy	
21	is the battery in our vehicles. It's needed to	
22	start our engines. If it is discharged, we're not	
23	going anywhere.	
24	On the power grid, if the batteries	

24 On the power grid, if the batteries25 are low or discharged, we are in trouble. There

		Page 98
1	may be enough juice to operate a breaker once or	raye 90
2	twice, but then there is no more juice.	
3	In response to the government, Hydro	
4	One implemented actions, but there are real limits	
5	to protecting everything against a winter	
6	blackout.	
7	In New Orleans the risk of the dyke	
8	and pumping system failing was known for some	
9	time, but actions were taken only after the	
10	devastation by Hurricane Katrina in 2005.	
11	In Japan the utility and government	
12	were purportedly warned years ago by external	
13	nuclear power experts that the Fukushima nuclear	
14	plant was at risk to certain hazards. We know how	
15	terribly people suffered in that post Tsunami	
16	event of 2011.	
17	In New Zealand in mid-February 1998,	
18	the Auckland area suffered a power failure for	
19	three weeks and shortages for another month when	
20	two undersea 110 kV cables failed between the two	
21	islands.	
22	This past summer the Washington DC and	
23	Virginia area were without power for weeks due to	
24	storm damage, all during temperatures that	
25	exceeded a hundred degrees Fahrenheit with high	

		Page 99
1	humidity. No air-conditioning, spoiled food, no	
2	frozen or fresh groceries in stores or malls.	
3	In winter or summer, society suffers	
4	when the lights go out for a long time.	
5	Here in Manitoba an historic after the	
6	fact 1950 flood decision was made that gave us the	
7	floodway completed in 1968. After the fact, 1997	
8	flood of the century, decisions were taken to	
9	mitigate future disasters and today we have a safe	
10	city and public with a higher capacity floodway.	
11	Mr. Chairman, commissioners,	
12	catastrophic events, consequences, close calls or	
13	near misses and lessons learned have caused	
14	corrective actions to be taken, and likely will	
15	cause future actions to be taken as well. There	
16	are other examples. The point of my examples of	
17	events and lessons learned from such events need	
18	to be reminders for everyone that opportunities	
19	exist to be more proactive than reactive.	
20	We need to look ahead through the	
21	front windshield and be well prepared for	
22	emergencies and catastrophic events. We need to	
23	heed, and we do learn and improve from lessons	
24	learned in and outside our province.	
25	The Manitoba Hydro HVDC system is	

		Page 100
1	comprised of Bipole I operating at plus/minus 450	
2	kV DC and Bipole II operating at plus/minus 500 kV $$	
3	DC, and three converter stations. Radisson for	
4	Bipole I in the north, and Henday for Bipole II in	
5	the north, but a single southern converter	
б	station, Dorsey, housing both Bipoles I and II.	
7	This is the backbone of our power	
8	system in Manitoba. It has remained relatively	
9	unchanged since the mid 1980s, other than	
10	replacing aging equipment, most notably	
11	replacement of Mercury arc valves in Bipole I with	
12	modern solid state valves during the 1990s, and	
13	various converter transformers and line smoothing	
14	reactors due to failures or imminent failures. We	
15	also replaced thousands of devices on the lines	
16	themselves. These devices are called spacer	
17	dampers and I'll talk about it a little later.	
18	And there's a good sample there at the back of the	
19	room for people to observe.	
20	About ten years ago thousands of	
21	spacer dampers on both DC lines were replaced with	
22	new or rehabilitated dampers. These dampers	
23	provide spacing between the two wires on each pole	
24	on each sides of the DC towers, and they provide	

25 damping of the vibration of the wires, which is

		Page 101
1	usually caused by low wind speeds. This	Tage for
2	phenomenon is known as Aeolian vibration.	
3	Unchecked, in time the wires can fatigue and fail.	
4	Using helicopters and carts on the cables, while	
5	the DC lines remained in service and energized at	
б	a half million volts, workers replaced 56,000 of	
7	the old dampers with new and rehabilitated ones,	
8	over two summers. This was hazardous work. I	
9	will show more later in the slide presentation.	
10	We had to do this hazardous work	
11	because we do not have the redundancy or	
12	flexibility to take a Bipole line, or even a	
13	single pole, meaning half a Bipole, out of service	
14	for long periods of time. The DC lines are loaded	
15	up and lengthy outages are not possible for	
16	maintenance work.	
17	As our existing equipment continues to	
18	age, we plan to replace the converter valves in	
19	Bipole II approximately in the years 2020 to 2023.	
20	Again, having future redundancy in the DC system	
21	with Bipole III will allow us to rehabilitate	
22	these valves.	
23	As I stated earlier, the HVDC system	
24	is the backbone of the Manitoba Hydro power	
25	system, as it delivers more than 70 percent of the	

		Page 102
1	northern hydro generation to southern Manitoba.	Ū.
2	It is a critical infrastructure and is a lifeline	
3	for Manitobans for the health of the provincial	
4	economy. I refer to it as the umbilical cord of	
5	Manitoba's economy as it powers and supports the	
6	economy in real time. Catastrophic failure of	
7	Dorsey would be devastating to Manitoba's economy	
8	and society, leaving unwanted lasting legacies.	
9	Failure of both DC lines will cause temporary	
10	hardships lasting several weeks. We are exposed	
11	to these potential consequences, and as load	
12	continues to grow in time, the impact becomes	
13	greater and greater, and we are acting and moving	
14	along the path to fix this problem.	
15	Let's look at this from our Hydro	
16	vantage point and the challenge of losing Dorsey.	
17	We came ever so close on September 5th, 1996.	
18	Regardless of the cause, and without Bipole III,	
19	we would be left with a severely damaged and	
20	broken system on our hands to operate and to	
21	manage the loads for a long time. We would need	
22	to operate this broken system and manage the load	
23	always balancing in real time, minute by minute,	
24	second by second, hour by hour, to maintain	
25	electrical stability in the system and prevent	

_		Page 103
1	future outages. This could last for up to three	
2	years, the time estimated to rebuild Dorsey.	
3	Operating in this fashion would be	
4	severely challenging in the winter months from	
5	November to the end of March, for three	
б	consecutive winters. Because there would be an	
7	estimated deficiency of supply at peak of up to	
8	1500 megawatts by 2017. This amount can power the	
9	equivalent of 300,000 homes.	
10	Mr. Chairman, Commissioners, I was in	
11	Serbia three times just over a decade ago when a	
12	consulting consortium on an international project	
13	funded by CEA to provide advice to the state	
14	utility on the restructuring and the evolution of	
15	competitive markets. It was after the end of the	
16	Balkans War in June 1999, which saw the	
17	electricity infrastructure severely damaged. I	
18	learned from the system operators at the state	
19	utility firsthand how extremely difficult it was	
20	for the utility to operate their power system and	
21	keep the lights on in 1999 after NATO bombed	
22	critical facilities to gain advantage and bring a	
23	stop to the Balkans War. This was an onerous	
24	demanding operation that worsened at times, with	
25	more outages and blackouts, as equipment failed	

Hearing of

Bipole III

		Page 104
1	from frequent operations or fragile or damaged	
2	equipment.	
3	Generation must always be in real time	
4	balance with the demand or the load to maintain	
5	electrical system stability. This is governed by	
6	the physics of electricity and power system	
7	dynamics. When there is a deficiency of supply,	
8	meaning generation, in any system, automatic	
9	actions and operators' hands-on actions must be	
10	taken to keep the system balanced and to keep it	
11	from deteriorating.	
12	In our case, when all Manitoba Hydro	
13	generating units are deployed, when all imports	
14	are maxed out, when public appeals to cut	
15	discretionary use of electricity are in effect,	
16	and when remaining operating tools are deployed,	
17	the last remaining tool to keep the lights from	
18	going out are rolling blackouts. Losing Dorsey or	
19	the two DC lines would cause the condition and	
20	operation for rolling blackouts in southern	
21	Manitoba, including the City of Winnipeg, for	
22	three years during the winter months.	
23	The rolling blackouts would generally	
24	be in 200-megawatt blocks every two hours. The	
25	impacts of those rolling blackouts on our	

		Page 105
1	customers, residences, institutions, farms,	r age ree
2	factories, traffic lights, the Internet, and many	
3	other dependencies and interdependencies on	
4	electricity would be devastating. Very critical	
5	loads such as hospitals are kept out of the	
6	rolling scheme. Our society would suffer	
7	immensely. Witness historical real events around	
8	the world in North America and in Canada when that	
9	has happened.	
10	Rolling blackouts can exacerbate the	
11	original cause of the blackouts because Hydro's	
12	equipment such as circuit breakers, switches and	
13	other devices are opened and closed in extremely	
14	cold conditions far more frequently than normal.	
15	Equipment will break down and cause further	
16	problems and outages.	
17	We can relate to this by visualizing	
18	starting a vehicle that has been sitting unplugged	
19	in 30 below weather on a bitter January day. The	
20	difficulty in starting and driving the vehicles,	
21	because fluids are cold, batteries run down,	
22	metals are cold, and when it does start one can	
23	hear and feel the sound of square tires. Most	
24	wintering Manitobans have had those experiences.	
25	Care and feeding through maintenance	

06

		Dogo 1(
1	and upkeep of the HVDC system is a high priority	Page 10
2	each year. In the last 12 years we have spent	
3	approximately \$400 million on various capital	
4	replacements and upgrades at the three converter	
5	stations. In the last five years, for example, we	
6	have also spent an average of two and a half	
7	million dollars annually on line maintenance.	
8	These are priority expenditures just to maintain	
9	the infrastructure, no increase in capacity is	
10	rendered.	
11	Mr. Chairman, commissioners, with this	
12	backdrop I would now like to proceed with the	
13	slide and video presentation that illuminates the	
14	critical need to proceed with Bipole III as	
15	expeditiously as possible and to achieve the 2017	
16	in-service date.	
17	As I said earlier, I'm going to be	
18	talking later about reliability, so I'll try to	
19	move as quickly as I can.	
20	These are the topics I am going to	
21	cover, the history of Bipole I and II, I'm going	
22	to talk about critical infrastructure, the	
23	vulnerabilities and exposure of our HVDC system, a	
24	series of near misses, close calls and other	
25	events in Manitoba. I'm going to talk a little	

Hearing of

		Page 107
1	bit about neighboring provinces, the consequences	
2	of those kinds of events, and the present need.	
3	This is a map of Manitoba with our key	
4	facilities starting in the north, our generating	
5	stations and our two converter stations, Henday	
6	and Radisson. This orange line represents the two	
7	Bipole lines through the Interlake built on a	
8	common right-of-way and terminating at Dorsey just	
9	to the northwest of Winnipeg. The green lines are	
10	230 kV network in Manitoba, and we have three 230 $$	
11	lines to Saskatchewan. There is a smaller one in	
12	the Flin Flon area but it really is insignificant.	
13	We have two 230 lines to Ontario and a small line	
14	to Kenora which is also insignificant. And the	
15	big tie lines are to the U.S.	
16	The first line was built to Grand	
17	Forks in 1970, a 230 line. In 1976 we built a	
18	line to Duluth. And in 1980 the 500 kV line that	
19	terminates all the way to Minneapolis. We only	
20	built to the border, of course, in Manitoba. Our	
21	counter parties built from the border onwards. In	
22	2002 our fourth line was built from Glenboro to	
23	Rugby, North Dakota, so a total of four lines to	
24	the U.S.	
25	Both Bipoles I and II were built at	

1	the same time, we believe for economic reasons.
2	At that time, in the early 70's, Kettle Rapids
3	went on line in 1972. I was the area manager
4	based in Thompson at that time and recall
5	specifically the opening ceremonies at Kettle
6	Rapids. Initially, for almost a year, three
7	conductors of the four, of the two DC lines, were
8	connected to the AC system to transmit some power
9	while the converters were being finalized. The
10	initial DC operation was at 150 kV, and gradually
11	by staging the buildup of the converters in valve
12	group blocks 450 kV was achieved on Bipole I and
13	500 kV on Bipole II in 1984. Load growth in those
14	days was around 7 percent, much greater than now.
15	So with that kind of load growth, more generation
16	was required to serve Bipole, and that was the
17	thing, and therefore an economic decision to build
18	both lines on the same corridor, anticipating a
19	third Bipole shortly thereafter. Bipoles I and II
20	were developed in economic stages from the early
21	70's to the mid 1980s, matching the needs of load
22	growth. This Nelson River HVDC scheme put
23	Manitoba Hydro on the world leader map.
24	In fact, the growth and forecast in
25	the early 70's were such that the day was

		Page 109
1	perceived where all hydro potential would be	r ugo roo
2	developed, and that Manitoba Hydro actually	
3	started preliminary studies for a possible nuclear	
4	plant. Preliminary sites were identified and two	
5	senior engineers dispatched to New Brunswick to go	
6	to Point Lepreau nuclear plant to learn nuclear	
7	power technology firsthand. That, of course, did	
8	not come to fruition.	
9	I'd now like to talk about Dorsey and	
10	all the other facilities that comprise the HVDC	
11	system, the most critical of our critical Bipole	
12	infrastructure.	
13	So here is an aerial view of Dorsey.	
14	This is the main DC Dorsey footprint. The DC	
15	lines, two DC lines come in from the north. This	
16	is north. On the south side of this road we built	
17	the 500 AC station when we built the line to the	
18	U.S., the 500 line to U.S. So that line comes	
19	out, I have better slides to show you, more	
20	specific. It comes past Dorsey and then turns	
21	eastward across Red River and southeastern	
22	Minnesota. This is PR 221. It goes through the	
23	Town of Rosser.	
24	The Winnipeg Airport and Centre Port	
25	are over to the right some miles inside the	
1		

		Page 110
1	Perimeter Highway.	
2	The next three slides will show	
3	different views of Dorsey. So I'm going to talk	
4	about the AC side of Dorsey. This is looking	
5	south. Over here is the 500 kV AC station where	
6	the U.S. line starts from. And if you look	
7	closely, you'll see the towers of that line as it	
8	hits northward and turns east.	
9	The converter transformers are next to	
10	the Bipole converter buildings. So there's one of	
11	them in that circle there. There are rotating	
12	machines called synchronous condensers necessary	
13	to provide full stability to the AC system. There	
14	are nine such rotating machines located at Dorsey.	
15	There are filter banks to do their tasks. And	
16	this area is the 230 AC switchyard from which a	
17	number of 230 AC lines emanate into our grid in	
18	Southern Manitoba. So that is a quick view of the	
19	AC portion.	
20	Now I'll talk a little about the DC	
21	side. So here we're looking from the north.	
22	These are the two Bipole buildings. Here is one	
23	of the DC lines, Bipole I, and Bipole II lines	
24	very faint here, and this is a 230 double circuit	
25	line. I just want to remark about the change in	

		Page 111
1	technology. When we did Bipole I with Mercury arc	
2	valves we needed a lot of building space for those	
3	large pieces of equipment. When we did Bipole II,	
4	it's much smaller. And I used the analogy of	
5	vacuum tubes and transistors. That's how	
б	technology changed quickly in the 70's going into	
7	the '80s.	
8	This is the 500 AC yard again, and	
9	I'll move onto another slide. This is another	
10	look. This is north. This is south. That's a	
11	the 500 AC termination yard for the line to	
12	Minneapolis, and this is the whole the Bipole I,	
13	II buildings, the DC area, and here the AC area.	
14	We get a little closer look at the	
15	Bipole I building, the Bipole II building,	
16	synchronous condenser machines stacked in here,	
17	the converter transformer machines next to the	
18	buildings, and the AC yard here. I want to point	
19	out this little white building, it's known as a	
20	relay and control building. It's essentially the	
21	nerve centre of this portion of Dorsey. If	
22	something happens to this building, we're in deep	
23	trouble. And we recognize that, and I'll speak	
24	later in my presentation, what we have done to	
25	minimize losing that building from events like	

1	tornadoes and bad weather that could take it out
2	of commission.
3	This is a picture of a single valve
4	group, and my colleagues will speak a little more
5	to that in their presentations.
6	One more look at Dorsey from on high,
7	again, Town of Rosser, PR, the two DC lines coming
8	in from the north, the mauve line is the 500 AC
9	line going by and then turning eastward. We also
10	have two electrode lines necessary for each one,
11	for each Bipoles I and II, and then there are
12	other 230 lines on this side and, again, the 500
13	AC yard south across the road.
14	I'd like to talk a little bit about
15	critical infrastructure. So what is it? It's a
16	term used by governments to describe assets
17	essential for the functioning of a society and
18	economy. The Canadian government has identified
19	ten sectors. The U.S. government has 18 sectors.
20	And over in Europe, the European Union has an
21	operator security plan identifying important
22	assets, risk analysis of major threat scenarios,
23	vulnerabilities of assets and counter measures.
24	Let's look at the Canadian sectors.
25	Energy and utilities, which includes electricity,

		Page 113
1	finance, banking, insurance companies, and	-
2	anything to do with finance, the food industry,	
3	transportation, air and ground, governments,	
4	information and communication technology,	
5	including the Internet, the health sectors, water,	
6	which includes sewer systems, safety and security,	
7	and manufacturing. All nine of these	
8	infrastructures from finance to manufacturing are	
9	electricity dependent.	
10	The electrical infrastructure is	
11	deemed to be the most critical in that it enables	
12	and supports all other critical infrastructures.	
13	Failure of electrical infrastructure diminishes	
14	the other infrastructure sectors that depend on	
15	electricity, and so societies and economies	
16	suffer. After the storm damages in Saskatchewan	
17	this past June, in the post mortem meeting of 21	
18	provincial agencies, 19 of those Saskatchewan	
19	agencies agreed that the electric infrastructure	
20	was the most critical.	
21	The eastern ice storm in Quebec and	
22	Ontario and upper New England in January 1998	
23	caused tremendous hardships, as I had mentioned.	
24	Lives lost, and it brought everyone's attention as	
25	to how critical electricity is when it is not	

		Page 114
1	available for a long time in the winter. But also	0
2	in the summer, as people found out this summer in	
3	Washington DC and Virginia.	
4	I'm going to start moving north of	
5	Dorsey. I just want to point out this is Bipoles	
б	I and II, we have got two Bipoles. They are all	
7	built from north to south with guyed structures.	
8	This is not the plan or the intent for Bipole III	
9	in agricultural areas. We'll only use guyed	
10	structures in non agricultural areas.	
11	We'll talk a little bit about DC, as	
12	in batteries. If we were to measure the voltage	
13	from this point to ground, we would measure	
14	450,000 volts, and here to ground, 500,000 volts.	
15	Across is a million volts. There are two wires on	
16	Bipoles I and II. Perhaps you can't see them but	
17	you can see the little dots here, those are the	
18	spacer dampers. So there's two wires here, two	
19	wires here, a ground wire or a sky wire on the	
20	towers to protect from lightning, and similarly	
21	here, two wires on each side of the tower.	
22	We're moving a little further north.	
23	As I said, guyed towers are for non agricultural	
24	areas for Bipole III only. Self-supporting towers	
25	will be used in the agricultural areas. So these	

1	awa are arounded into the soil depending on the	Page 115
1	guys are grounded into the soil, depending on the	
2	strength of the soil will determine what depth the	
3	guys going into the ground.	
4	Moving along further north, this is an	
5	area that is pretty common, north of Ashern, and	
б	we have the two Bipole lines and two 230 lines	
7	from Grand Rapids into the Winnipeg area. And	
8	that is very typical moving northward until we get	
9	off the area of Provincial trunk highway number 6	
10	and swing northeastward.	
11	And this is the area heading	
12	northeast, very typical, difficult terrain,	
13	difficult access. There are many miles of both DC	
14	lines that traverse bogan terrain, isolated and	
15	removed from all season roads. The only way to	
16	get in are helicopters, and hopefully it's frozen	
17	in the wintertime to use ground machines. A	
18	significant failure of both lines in these areas	
19	would require up to two months to fully repair,	
20	and that's a conservative estimate. Eleven years	
21	ago a single 500 kV AC tower on the Dorsey/U.S.	
22	line failed in a swampy area in Minnesota in the	
23	summer. It took eight and a half days to repair	
24	the single tower. Access roads and a stable work	
25	area for heavy cranes to work on the tower had to	

-		Page 116
1	be pre-built.	
2	In July 1983, a tornado took down the	
3	same line near Warroad. A total of 12 towers,	
4	3 miles of line was damaged in the dry swamp. I	
5	was there the day after. It took 21 days to	
б	effect repairs. Access was good. The same	
7	contractor that built the line did the repairs	
8	along with Northern States power crews.	
9	Just moving back to the south again,	
10	this is Bipoles I and II, and you can see the guys	
11	with some guards at each guy location on the	
12	ground to provide protection for people working	
13	around the towers. This is a 230 kV tower, but it	
14	resembles very much what self-supporting towers on	
15	the proposed Bipole III line would look like.	
16	Bipole III towers on average will have	
17	a footprint base of 62 square metres for most of	
18	the towers in the agricultural areas.	
19	Now we go way up north. These are two	
20	different scenes of the same location. It's the	
21	crossing of Bipole II line, very close to Henday	
22	across the Nelson River. This is the lineman's	
23	foot. He's up at the top of the tower looking	
24	down. These are trees down below, these are one	
25	side of the tower, and a lot of hoar frost on the	

Hearing of

Page 117

1 tower.

2 These are -- this is the largest 3 crossing we have on our system, very high towers 4 and a very long span. This is the same crossing. Here's the tower on the banks of the Nelson River 5 and going to the south side. So what's the 6 problem here? The south side of the Nelson River 7 is very boggy. Should something happen to that 8 crossing, we couldn't get the necessary cranes and 9 machines on the south side of the Nelson to effect 10 repairs until late in the winter, when the ground 11 12 conditions are frozen and can support that type of equipment. We realized way back after Limestone 13 came on line that we could not leave this crossing 14 without reinforcing it in some way, otherwise 15 failure would bottle up Limestone for eight 16 months, and some additional power as well, until 17 we waited for frozen conditions. 18

19 The next slide illustrates what we 20 did. It's the same location, Henday is over here, 21 and the crossing of the Bipole line is at the 22 Nelson River right here. There are other 230 kV 23 crossings as well. So the first thing we did was 24 we reinforced the towers on each side of the 25 Nelson River on the Bipole II line with more

		Page 118
1	steel. And then we built another line at 500 kV,	1 490 110
2	crossed the Nelson River to this side, and then it	
3	is sitting there unenergized. In the event there	
4	is a problem here, it wouldn't take our people	
5	long to reconnect at the Henday area and reconnect	
6	on this side to get power flowing again.	
7	I talked about spacer dampers a few	
8	minutes ago. Here is a scene of a special	
9	helicopter with rotors and other equipment	
10	designed specifically for this kind of work. He	
11	is hovering very close, the line is energized,	
12	very close to the line, and the lineman is in the	
13	cart accepting tools and spacer dampers and	
14	whatever else, maybe lunch, he needs to work on	
15	the line. This is the lineman here in the cart,	
16	right at the tower with the insulators here. He's	
17	got his bucket, he's got his spacer dampers, and	
18	his job is to remove the old dampers and then	
19	install new or rehabilitative ones as he moves	
20	along.	
21	So this is the lineman's view from the	
22	cart. There is the spacer damper. The problem	
23	was the neoprene drummets or inserts, after 30	
24	years of being stressed at 500 kV, cold winters	
25	and hot summers, that neoprene gets brittle and it	

Page 119 loses its damping ability. 1 2 I'll just talk for a moment about what 3 that damping is about. Laminar winds at moderate 4 speeds that flow across perpendicular to the conductors can cause a low amplitude high 5 frequency vibration. There is a sample of a 6 conductor. Unchecked, over a long period of time, 7 the stranding in these conductors will fret and 8 fatigue. That's not something we want to wait to 9 10 find out. We have to be proactive to stay on top of that. So much research and testing was done at 11 12 that time, 10, 12 years ago, to develop the right material choices and to rehabilitate or provide 13 new spacer dampers as work proceeded through those 14 two summers. So in all, 56,000 dampers replaced 15 16 in two summers. I don't suppose anybody would want to 17 ask to go for a ride with the lineman next time. 18 19 I want to talk a little bit about 20 vulnerabilities and the exposure of our DC system 21 as a whole. 22 So we have two Bipole lines, 900 kilometres long on a common right-of-way. These 23 two lines at the southern Dorsey station transmit 24 70 percent of our northern hydro generation. 25 In

1	short, Dorsey has most eggs in one basket. No
2	utility in the world transmits so much power
3	through one critical facility.
4	Let's look at this another way. As we
5	restate the problem. In the Hydro Quebec system,
6	the maximum that they put through a critical
7	facility of their entire system is 10 percent. In
8	Brazil the maximum is 20 percent, and in China at
9	Three Gorges it's less than 20 percent, it's
10	between 10 and 20 percent. Our system is here,
11	70 percent through one critical facility of our
12	entire northern hydro generation. With Bipole
13	III, we move to this point. Nowhere near Three
14	Gorges, Brazil, or Hydro Quebec, but a significant
15	improvement.
16	I'd like to talk about close calls and
17	near misses. I'll talk a little bit more about
18	September 5, 1996, a down burst event just north
19	of Dorsey, a major storm, two storms collided over
20	Winnipeg in July of 2006. In June of 2007, the
21	first of five tornadoes recorded in Manitoba. On
22	August 9th, 2007, a storm hammers Dorsey. And
23	then in May of 2008, forest fires in the Marchand
24	area; a month later, north of Grand Rapids in the
25	Buffalo Lake area. And then something we had

		Page 121
1	never expected, and I'll speak to that later,	T dgc 121
2	flood waters and ice buildup on 117 kilometres of	
3	DC right-of-way, the Bipoles I and II	
4	right-of-way, and structures in the remote area of	
5	Northern Manitoba where 50 towers and 400	
6	associated guys were encased in 3 feet of ice.	
7	And I want to make clear that it's the bottom end	
8	of the towers. And then this year in May, forest	
9	fires in southeast Manitoba, and then at the end	
10	of July, that big wind storm in the St. Laurent	
11	area.	
12	The closest call I believe was on	
13	September 5, 1996. Recalling when my phone rang	
14	that night, it had been a hot windy day and night,	
15	I was restless. 2:00 o'clock the phone rang. As	
16	I sat on the edge of my bed in darkness, I thought	
17	for a fleeting second that I was having a dream or	
18	a nightmare. Listening to the first words from	
19	our system control manager, I realized it was real	
20	when he said, Ed, all the DC is down on the ground	
21	north of Dorsey. The power engineer's worst	
22	nightmare. Without dressing I made a few quick	
23	calls to our president and our two	
24	vice-presidents. Then I called our civil design	
25	manager and said, Andy, get up, get dressed, take	

		Page 122
1	your boots and rain gear, fill your car with gas	1 490 122
2	and get yourself to Dorsey, we have work to do.	
3	I then dressed, left and went straight	
4	to the gas station and then over to Dorsey. I'll	
5	tell you more in the next slides.	
6	Down bursts, tornadoes, wind,	
7	lightning storms, forest fires, plow or straight	
8	line winds and ice storms have all rained havoc on	
9	our systems.	
10	So here is what happened in	
11	September 1996. I'll go over the slide but I want	
12	to talk a little bit about microburst. This is a	
13	wind event that can cause severe structural damage	
14	due to its intense low level outflow. This	
15	particular storm would sustain winds of a hundred	
16	kilometres per hour, ran approximately 75	
17	kilometres from Poplar Point to Stony Mountain.	
18	It is believed that microburst gusts of 150 to 180	
19	kilometres per hour in a storm were responsible	
20	for bringing down one of the towers. The	
21	additional strain of this tower failure plus the	
22	sustained winds of a hundred kilometres per hour	
23	caused the collapse of 18 additional towers along	
24	the line, mostly south of provincial trunk highway	
25	six and just north of Dorsey. By sunrise on the	

		Page 123
1	next day, man, machines and materials were already	
2	arriving. Later in the day a temporary tent	
3	office was set up in nearby Grosse Isle. Using	
4	wood pole structures to bypass the damage zone, a	
5	temporary rebuild was achieved in four and a half	
6	days and full power was re-established. All power	
7	from the north had to be interrupted	
8	intermittently for the next two weeks as we	
9	transitioned to the new permanent towers.	
10	People had reported seeing funnel	
11	clouds west of Dorsey the night of September 5th.	
12	So here we have the Dorsey complex,	
13	the DC complex and the AC complex. This is the	
14	500 kV line to the U.S. This line represents the	
15	two incoming DC lines, Bipoles I and II. Then	
16	there's the ground electrode lines and other 230	
17	kV lines emanating from the south side of the	
18	station. This dotted zone is the damaged zone.	
19	This is highway six. So there were a couple of	
20	towers to the north, most of them were in this	
21	zone. This shows how close this event came to the	
22	overall Dorsey complex. And overall I include the	
23	line to the U.S., and the AC on this side and the	
24	DC on the north side of the Dorsey complex. And	
25	one of the electrode lines was damaged. Here you	

		Page 124
1	can see towers leaning and hanging on, the tops	
2	bent over and others are down on the ground. You	
3	may not see very closely, but Dorsey is right	
4	there, right past those towers. That's how close	
5	that event was.	
б	We'll talk a little bit about how	
7	lucky we were. Before I do that, the down burst	
8	is a condition in the atmosphere where suddenly a	
9	vertical bursts to the earth, and you can see by	
10	the evidence the wind will splay out in all	
11	directions. If you look closely you will see	
12	round hay bales and straw bales rolling in all	
13	directions. This is just one photo, we have many	
14	others, you can very clearly see the effect of	
15	that kind of downburst.	
16	Here is one of the towers. It was	
17	harvest time. So this barely missed Dorsey, luck	
18	number one, the 500 kV station and 500 kV line.	
19	The time of night, lucky again because power	
20	instantly flowed from the U.S. That's just the	
21	physics of electricity. Power flows to where	
22	there is a demand, and we lost our whole	
23	generation, so U.S. generation came forward. The	
24	weather was perfect for the next few days. Storm	
25	was over, the sun came out, the wind blew, and the	

		Page 125
1	muddy fields turned to something like hard	
2	concrete with the heavy traffic over the next few	
3	days. And that location was very close to our	
4	main hydro equipment storage areas. And of course	
5	access off highway six was excellent. So lucky	
6	five times over.	
7	I want to talk a little bit about the	
8	time of night. As I said, power flowed instantly	
9	on the three U.S. power lines, some from	
10	Saskatchewan, some from Ontario, yet no customers	
11	in Manitoba suffered an outage, then or in the	
12	ensuing weeks. Nobody woke up with their clocks	
13	blinking. People didn't even know what happened.	
14	So why not? Well, because the time line's reverse	
15	flow, and because of subsequent actions taken by	
16	our operators to secure emergency power contracts	
17	for hours, for a day or two, to get through this	
18	event. Would it have been different if this event	
19	occurred at 6:00 p.m. during system peak? The	
20	answer is yes. And it likely would have resulted	
21	in blackout in Southern Manitoba or more.	
22	A few months ago a landowner on the	
23	Bipole III proposed route called me to discuss	
24	various issues. And during this discussion on the	
25	phone, the landowner brought up this event. I	

		Page 126
1	relayed to the land owner that the three lines to	Fage 120
2	the U.S., some of which are similar to Bipole III	
3	like the 500 AC line, some are smaller, some are	
4	two pole wood structures, the others are	
5	self-supporting, but there are more of these	
6	towers on these lines per mile because they are	
7	smaller lines. Those lines saved our day I told	
8	this person. And they are mostly on farmland or	
9	adjacent to farmland. And I said somehow Manitoba	
10	Hydro and the landowners in 1970, 1976 and 1980,	
11	or just before that, were able to negotiate	
12	easements and rights to place transmission lines	
13	on their land. If they had not, I dare say we	
14	would have had a much bigger problem in September	
15	of 1996. So we owe them a debt of gratitude, at	
16	least in my opinion.	
17	July 17, 2006, two vicious storms	
18	collide over Winnipeg. Around midnight my wife	
19	and I were at a wedding at Bellacres facility, and	
20	as guests were leaving for the parking-lot, I	
21	could tell there was a vicious storm to the	
22	west and you know what's west of Bellacres	
23	just about to hit the area when staff suddenly	
24	ordered everyone in and into the basement,	
25	including the bride, the groom and wedding party.	

1	Trees were bent over horizontally, large branches
2	were flying through the air, and in minutes the
3	parking-lot looked like a war zone.
4	When it was safe we drove detours to
5	get to the Perimeter Highway, and I stopped at our
6	control centre. It looked like a battle was going
7	on to keep the system stable as extra staff were
8	already in the control room assisting the duty
9	staff. The tension in the room and sweat beads on
10	their foreheads was quite evident. What happened?
11	These two storms collided over Winnipeg. Although
12	the light show was magnificent, multiple
13	transmission and other lines tripped. System
14	operators battled hard to maintain stability. And
15	they would still say today that was one very close
16	call. Along McPhillips Avenue and in Transcona
17	area, hundreds of trees and branches blocked
18	traffic, hydro poles shattered, wires on the
19	ground, and many flooded basements. It took
20	several days to clean up the mess.
21	June 2007, first recorded F5 tornado
22	hits Elie. The tornado touched down north of the
23	TransCanada Highway around 6:30 p.m., and slowly
24	moved southeast where it picked up a tractor
25	trailer before it headed south and severely

		Page 128
1	damaged the towns flour mill causing over a	
2	million dollars in damage. Then headed southeast	
3	towards Elie where it destroyed four houses,	
4	flipped cars, and even tossed one owner's Chrysler	
5	Fifth Avenue onto a neighbour's roof. The tornado	
б	wavered over the same area of Elie for	
7	approximately four minutes before it cut sharply	
8	to the south and rapidly dissipated. The tornado	
9	traveled about six kilometres and was 300 metres	
10	wide at its widest during its 40 minute lifespan.	
11	The tornado repeatedly struck essentially the same	
12	area of town, destroying most of the structures	
13	and vehicles in the area. The people in Elie were	
14	prepared and took the necessary precautions during	
15	the event. Many others were at a graduation event	
16	in a facility that was spared.	
17	I will now show a video of this in a	
18	short bit. Before I get there so here is Elie	
19	and over here we have Dorsey, 25 kilometres away.	
20	(Video shown)	
21	Damages to Elie were \$39,002,007. I'm	
22	now going to show you a little satellite imagery	
23	of the same storm. So you can see Lake Winnipeg	
24	here, Lake Manitoba, the Ontario border, the U.S.	
25	international border and the Saskatchewan border.	

		Page 129
1	It gives you some sense of the breadth and width	-
2	of that storm. Several other tornadoes were	
3	reported south of Elie. And that's a close-up of	
4	one of the homes. This was a close call as	
5	tornadoes can travel long distances, and seeing	
6	the damage in Elie reinforces how much damage	
7	would be done at a facility like Dorsey.	
8	Two months later the storm slams into	
9	Dorsey and damages equipment associated with	
10	Bipole I. In total we lost 1348 megawatts of	
11	power, had all this damaged equipment, seven valve	
12	groups tripped off and three lines tripped off in	
13	the same event. When supervisors and managers	
14	arrived in the morning they couldn't believe their	
15	eyes, at first thought we might have a thousand	
16	megawatts locked out for a long time.	
17	As a result of this event, six valve	
18	groups locked for a loss of 1348 megawatts, three	
19	synchronous condensers tripped, the 500 kV U.S.	
20	line tripped, and the line between Ritcher and	
21	Birds Hill tripped, and the Dorsey to Brandon line	
22	tripped, all because of this event.	
23	There was an emergency call for	
24	550 megawatts to the U.S. for power, and a	
25	reduction in the transmission loading, because we	

		Page 130
1	have lost all this transmission we could not	C C
2	maintain transmission to the U.S. Grand Rapids,	
3	Brandon generating station and Bipole II	
4	generation was increased. And about an hour	
5	later, another valve group locked due to rain	
6	water leaking into the leak detector system.	
7	Several hours later the system was normalized.	
8	Good planning or luck? We had two of	
9	the smoothing reactors that were the damage areas	
10	on each pole of each of the two Bipoles. By	
11	erecting temporary structures we were able to	
12	bypass the damage zone of the first reactor in the	
13	damage area and return Bipole I to service with a	
14	single reactor rather than two in series. The	
15	final rebuild of this area took over six months.	
16	That's just another scene of the	
17	carnage from that storm, and another two here.	
18	And I believe we have a sample at the back of the	
19	room for folks to look at on their time, free	
20	time.	
21	Cauchon Lake, south of Kelsey on	
22	Nelson River. It was a very wet fall in 2010.	
23	This is a swampy area. Here is Kelsey, here's	
24	Thompson, here's Cauchon Lake, and this is the	
25	Nelson River. This blue line is Bipoles I and II	

_		Page 131
1	corridor. So we are going to be talking about	
2	this area here.	
3	It was a wet fall and this winter ice	
4	cover developed on the Nelson River. The ice was	
5	rough and caused the water to pile up in the river	
6	upstream of Kelsey, spilling perhaps slowly over	
7	the banks into the low lying area around Cauchon	
8	Lake. This was detected when our line maintenance	
9	crews began working late January 2011, blading	
10	access winter roads for right-of-way brush	
11	clearing. By then the ice was three feet thick,	
12	over 117 kilometres along the right-of-way	
13	encasing the lower portions of 50 towers and 400	
14	associated guys. As water continued to flow under	
15	this ice, it lifted it upwards and strained the	
16	guys and towers. As long as it was frozen in the	
17	ice, the towers didn't topple over.	
18	The steel was buckled and some towers	
19	were lifted off their foundation structures. As	
20	ice settled, it also caused further strains and	
21	buckled. In most cases the only way to know the	
22	damage and failures was to send a diver with video	
23	and audio feeds under the ice to do the	
24	inspection. I have a short video which I will	
25	show shortly.	

		Dogo 122
1	At one location had a tower failed and	Page 132
2	fallen into the remaining standing Bipole line, it	
3	would have taken both Bipoles down, and this	
4	failure could have caused a blackout in January.	
5	So here is what our creative people, our	
6	engineers, technicians and field people designed	
7	and built structures to grab the tower and to	
8	stabilize it on the frozen ice. So this structure	
9	was designed and produced very carefully for all	
10	those towers that were in jeopardy.	
11	Here we see a diver heading to do his	
12	job with his camera and video feed. Here is an	
13	anchor in ice. Not knowing exactly what was under	
14	the ice, we cut holes in the ice and dropped large	
15	concrete blocks attached to guyed wires to create	
16	a second anchor point. Because we really didn't	
17	know what the condition was under here. This is	
18	the standing tower, bottom end of the tower in	
19	frozen ice in this location. So here we'll take a	
20	few moments to see what happens with our diver.	
21	(video shown)	
22	This activity didn't subside until May	
23	of 2011, started in late January. We had staff,	
24	contractors, helicopters and swamp machines, a	
25	temporary camp, fuel, and concrete anchor blocks	

_		Page 133
1	moved to site over the four months, with 24 hour	
2	surveillance, until we were certain after the	
3	spring summer melt revealed the situation and the	
4	work we had to accomplish going into this past	
5	winter.	
б	I don't have to tell you, Mr. Chairman	
7	and commissioners, that given this location,	
8	difficulty of access and poor ground conditions,	
9	we would have had a very long outage a close	
10	call in one of the worst places. A failure or	
11	collapse in the line could have caused cascading	
12	failures up or down the line. And to make things	
13	even more interesting, we normally depend on	
14	700 megawatts of import from the U.S. in the	
15	winter. But due to equipment forced out on the	
16	U.S. side of the 500 kV line, the import level was	
17	actually reduced to 400 megawatts. So if we were	
18	in big problems, our imports were down as well.	
19	Our staff referred to this event as the ice wars,	
20	as the activity and the effort resembled a small	
21	war zone of a different kind.	
22	The Buffalo Lake fire north of Grand	
23	Rapids. Here is Grand Rapids, the DC lines and	
24	230 kV lines northward and southward from Grand	
25	Rapids, and this is Buffalo Lake, forest fire in	

		Page 134
1	this area. The fire affected Bipoles I and II.	C
2	Three of the four poles tripped off, meaning	
3	three-quarters of the total power from the DC	
4	system was gone. It was noticeable immediately in	
5	the U.S. marketplace and in the reliability	
6	regimes. U.S. regulatory agencies, FERC, the U.S.	
7	DOE, FERC and MISO all requested supports because	
8	of the huge loss of megawatts. Here is another	
9	scene of that fire, and another one here.	
10	We learned from that experience. We	
11	have much better alerts from government	
12	departments that look after forest fire events.	
13	We also have real time monitoring in our control	
14	room of every forest fire in Manitoba and its	
15	progress. So learning from those events, we are	
16	getting better in that sense.	
17	I want to go back to the summer of	
18	1964 when forest fires near Kelsey tripped the	
19	only two lines from Kelsey to Thompson and to the	
20	INCO Mine. We could not re-energize the lines	
21	because of the contamination of the soot on the	
22	insulators. Crews of linemen were sent up to	
23	climb each tower and scrub and wash each insulator	
24	before the lines could be re-energized. Soot and	
25	electricity don't mix, hot air and smoke don't mix	
1		

_		Page 135
1	with electricity. Hot air is ionized air, and	
2	ionized air will cause electricity to jump across	
3	the insulator. When it does, the line trips off	
4	and we don't have any power flow.	
5	This was in May of this year in the	
6	southeastern area of the province, and it took out	
7	our U.S. line. Same reason, smoke, soot and	
8	ionized hot air. And there is some of the battle	
9	scenes. Again, we had to call for emergency power	
10	from the U.S. and do the kind of things we did	
11	when the storm hit Dorsey back in 2007.	
12	Ice storms, April 27, 1984. I	
13	distinctly remember it was a beautiful April, not	
14	unlike this past weekend. Temperatures were in	
15	the low 20's, some crops were actually up. And	
16	then somebody got mad at us, the weather changed,	
17	freezing rain storm moved in suddenly. And for	
18	the first time ever we lost 12, 230 kV AC steel	
19	towers near Oakville.	
20	More recently we had icing on the HVDC	
21	lines in March of 2009. Icing along the southern	
22	DC corridor resulted in us having to reduce	
23	voltage on the DC lines, and we can do that	
24	because we have the blocks of 500 kV, 250, and on	
25	Bipole I, 150, 300 and 450. Less power but we can	

_		Page 136
1	still keep the system operating. And we asked for	
2	2250 megawatts of emergency power from the U.S.	
3	Ice storms in 1977, 1983, 1984 and	
4	1991 caused significant distribution damage and	
5	lengthy outages to our customers. I'm requesting	
6	to show you a short video on a phenomenon called	
7	galloping. I talked about Aeolian vibration, this	
8	is another phenomenon.	
9	A little bit of ice coated on	
10	conductors that has a not necessarily a	
11	concentric shape but maybe an egg shape with a	
12	little tip on it. If you really wanted a	
13	cross-section of that, it looks like an airplane	
14	wing cross section. The condition is, we get a	
15	moderate wind going perpendicular to the line to	
16	cause lifting. That's what causes airplane wings	
17	to lift, similar conditions. So observe the video	
18	and then I'll talk a little bit more about it.	
19	(Video shown)	
20	Our people observed in this event	
21	this is a 500 AC line our people observed that	
22	point to point amplitude of the wires was in	
23	excess of 30 feet movement up and down. Some	
24	years earlier in the U.K., in the Midlands, this	
25	kind of galloping phenomena lasted for hours.	

1	There was bent steel, broken bolts, loose bolts,	Page 137
2	it did a lot of damage. And as long as that	
3	energy is sustained for long periods of time, it's	
4	amazing what can happen to those structures.	
5	There was ice on the DC lines in this	
6	event. The fortunate thing was, when wind blows	
7	parallel to the line, it doesn't cause the	
8	galloping. It has to blow roughly perpendicular	
9	in order to get this kind of action.	
10	I'm going to stop it there.	
11	1998, northeast ice storm in New	
12	England, Ontario, parts of Ontario, and large	
13	parts of southern Quebec. I'm sure many of you	
14	recall these images where thousands of customers	
15	were without power during the month of January.	
16	In June of this year, in the	
17	Saskatchewan Power Corporation system, another	
18	downburst, eight towers, double circuit towers	
19	that feeds Prince Albert failed, flat on the	
20	ground, and took power out for the whole city.	
21	Within a day, well, it took a day, Saskatchewan	
22	power crews and contractors able to put up	
23	temporary wood poles there and re-establish first	
24	power in 24 hours once they got to the site.	
25	Again, it was fortunate because they had good	
1		

		Page 138
1	access. Winds were recorded at 140 kilometres per	
2	hour, eight towers were down. Further west ten	
3	kilometres in the same storm, a 230 kv line failed	
4	between North Battleford and Meadow Lake due to	
5	cascading. And in total 11 transmission lines	
6	failed in that storm. This storm moved into	
7	western Manitoba but most of the damage was on	
8	distribution systems.	
9	My counterpart in Saskatchewan Power	
10	told me a couple of weeks ago that this past	
11	summer was the worst in terms of frequency and	
12	severity of storms in his entire career.	
13	I have related today to you,	
14	Mr. Chairman and commissioners, several instances	
15	of severe events that demonstrate the	
16	vulnerability of exposure of our DC system and why	
17	we need to act. I would like to elaborate a	
18	little further.	
19	Catastrophic consequences of DC lines	
20	failing. A maximum outage of two months to	
21	restore is a conservative estimate, it depends on	
22	the season and the location. And I hope I have	
23	demonstrated some of the tough terrain that we	
24	would have to deal with the further north we go.	
25	In winter, between November and March,	

_		Page 139
1	rotating outages in Southern Manitoba, two hours	
2	at a time. In the summer, the southeast and west	
3	interconnections and all local generation may	
4	supply Manitoba load. A catastrophic outage at	
5	Dorsey, we would lose 3600 megawatts from Northern	
6	Manitoba. The time to restore or rebuild the	
7	entire converter station at Dorsey is estimated to	
8	be three years. This would be devastating to the	
9	provincial economy, our society, public safety,	
10	integrity and reputation, and it cannot be	
11	tolerated.	
12	We started constructing Riel from the	
13	green field from the spring of 2009 and we will	
14	finish in 2014, working year-round with multiple	
15	contractors. And this is the re-termination of	
16	the 500 kV line only, five years. So a complete	
17	rebuild of Dorsey after a catastrophic event puts	
18	that in a conservative perspective.	
19	So the problem we have today is a lack	
20	of redundancy in the HVDC system and insufficient	
21	emergency backup resources, load serving	
22	deficiency under catastrophic contingencies. And	
23	this deficiency gap continues to grow with time	
24	due to load growth and the resources capacity	
25	remaining relatively constant. This shows that	

1		Page 140
1	graphically.	
2	The bottom line is the relative	
3	constant resource capacity from this point in time	
4	to 2025. Yes, there are some increases, but in	
5	relative terms, not a great deal. This is the	
6	actual load growth, and from here it's a	
7	forecasted load growth. So we project out to	
8	2017, and we lose Dorsey, we'd be 1500 megawatts	
9	short.	
10	My colleagues will go through all the	
11	details in their presentations on all the discrete	
12	points on that graph.	
13	Our Manitoba Hydro Act states very	
14	clearly, the purposes and objectives of this Act	
15	are to provide for the continuance of a supply of	
16	power adequate for the needs of the province.	
17	This was taken in June of 2010 at Dorsey.	
18	I mentioned a relay building at Dorsey	
19	early in my presentation. Recently an outer	
20	concrete shell was constructed over that existing	
21	building. It is designed to withstand an F3 class	
22	tornado. There were other significant upgrades	
23	done to the DC and AC power supplies in that	
24	building, the HVAC system and the fire protection	
25	system as well. And the roofs on both Bipole	

		Page 141
1	buildings were upgraded. But these are only	
2	incremental reinforcements of a few components at	
3	Dorsey. There are many others remaining exposed	
4	and vulnerable.	
5	The funnel cloud in this photo was	
6	taken just west of Dorsey on June 10th sorry,	
7	in June of 2010, just a little over two years ago.	
8	I'd like to make my closing remarks,	
9	Mr. Chairman, commissioners. As I have indicated	
10	very clearly today, the power grid is one of the	
11	most critical of all infrastructures, and this is	
12	underscored by the Hydro Act. Like every modern	
13	and progressive utility in the world, we plan,	
14	design and operate our system to withstand or	
15	tolerate sudden forced outages of critical	
16	elements, regardless of cause, such as a single	
17	network transmission line, a major transformer, or	
18	a generator unit, without causing loss of load or	
19	a cascading situation widening the effect of the	
20	disturbance and the initial outage. In other	
21	words, our system has to ride through the initial	
22	disturbance and not affect load to customers.	
23	In simpler terms, we plan and operate	
24	the system to prevent failures, but they do occur,	
25	and when they occur, to contain the effects of the	

		Page 142
1	failures from spreading or cascading, and to	raye 142
2	mitigate as quickly as possible. From the very	
3	smallest to very largest emergencies, we are in	
4	the business of being emergency ready and	
5	responding so that we can fulfill our mandate to	
б	keep the lights on in Manitoba.	
7	The identification of the Bipole III	
8	project is the best solution to improve the	
9	reliability of the Manitoban Hydro system, and the	
10	security of electricity supplied to Manitobans was	
11	the result of work done over many years.	
12	Manitoba Hydro proceeded to develop	
13	and carry out an extensive program of public	
14	consultation about the project, and commenced many	
15	specialized biophysical and socioeconomic studies	
16	which were required by the EIS. As part of the	
17	assessment of the project, Manitoba Hydro	
18	contributed its own expertise and experience,	
19	having constructed, operated and maintained over	
20	the last 60 years over 18,000 kilometres of AC	
21	transmission lines, and over 1800 kilometres of DC	
22	transmission lines and three converter stations.	
23	We delved far deeper in preparing the	
24	EIS than previous transmission projects, EIS's.	
25	Team work was essential throughout the work of	

Hearing of

		Page 143
1	designing the environmental assessment, and every	C
2	significant conclusion required for design in the	
3	environmental assessment came only after debate	
4	and analysis by the particular staff and	
5	consultants whose particular skills and knowledge	
6	was relevant to whatever topic was under	
7	consideration.	
8	I am proud of the Environmental Impact	
9	Statement filed by Manitoba Hydro in December of	
10	last year and of those many people who contributed	
11	to it.	
12	Mr. Chairman, commissioners, thank you	
13	for your patient attention.	
14	THE CHAIRMAN: Thank you,	
15	Mr. Tymofichuk.	
16	MR. BEDFORD: I have one question of a	
17	procedural nature for Mr. Tymofichuk, if I may.	
18	Mr. Tymofichuk, do you on behalf of	
19	Manitoba Hydro adopt as evidence in these	
20	proceedings the Environmental Impact Statement	
21	that has been filed with the Clean Environment	
22	Commission, the supplementary filings to that	
23	document, and the answers to the information	
24	requests that had been provided to the Clean	
25	Environment Commission?	

		Page 144
1	MR. TYMOFICHUK: Yes, I do.	
2	MR. BEDFORD: Thank you.	
3	THE CHAIRMAN: Do you wish to proceed	
4	with the presentation or do you need a break?	
5	MR. TYMOFICHUK: As you wish.	
6	THE CHAIRMAN: Okay. Let's carry on.	
7	Just before we move to Mr. Neufeld,	
8	Mr. Tymofichuk, I'm not sure if I have fully or	
9	correctly heard what you said in one small point	
10	in your presentation. Did you say that you	
11	started construction of the Riel conductor station	
12	in 2009, and it will be completed in 2014?	
13	MR. TYMOFICHUK: Mr. Chairman, I said	
14	that we started the Riel project, which is the	
15	sectionalization of the 500 kV line. There is no	
16	work on the converter station.	
17	THE CHAIRMAN: Thank you.	
18	MR. TYMOFICHUK: Thank you.	
19	MR. NEUFELD: Mr. Chairman,	
20	commissioners, participants and members of the	
21	public, my name is Gerald Neufeld. I work at	
22	Manitoba Hydro as a division manager for	
23	transmission planning and design. I have been in	
24	this role for ten years. By training I'm an	
25	electrical engineer. I graduated from the	

		Page 145
1	University of Manitoba in 1985, and started my	r ugo r io
2	career with Manitoba Hydro immediately thereafter.	
3	I have been with Manitoba Hydro for 27 years and	
4	have spent almost all my career in transmission,	
5	and from an organizational perspective, I report	
6	to Mr. Tymofichuk.	
7	The topics that I'd like to review	
8	here today include a brief overview of the	
9	existing system, a project description as it	
10	relates to Bipole III, the environmental	
11	assessment process, sustainable development,	
12	construction planning, and a linkage on Bipole III	
13	as it relates to a solution to our energy	
14	shortfall problem, which you have just heard	
15	Mr. Tymofichuk cover.	
16	So for starters, I'll begin with the	
17	existing system. You'll be familiar with this	
18	slide from Mr. Tymofichuk's presentation, and	
19	you'll recall he talked about Bipole I and II	
20	quarters, as represented by the orange line,	
21	Radisson and Henday in the north, Dorsey in the	
22	south. The green is our 230 kV transmission	
23	infrastructure. And where I'd like to take you is	
24	to operation of our DC system, which functions	
25	very separately and independent of the AC system.	
1		

		Page 146
1	So the DC system, which is the	r age r te
2	northern termination of Bipole I and II, has	
3	supplied is supplied by the generating stations	
4	on the Nelson, which include Kettle, Long Spruce	
5	and Limestone. These are the big units in our	
6	fleet and they are dedicated fully to the DC	
7	system.	
8	The AC system is supplied by different	
9	generators. For example, Kelsey, Wuskwatim, which	
10	is not fully on line, we have got two units	
11	running, two of the three, Jenpeg, Grand Rapids,	
12	the Winnipeg River plants, and the generation at	
13	Selkirk and Brandon. When we lose Dorsey, we lose	
14	the supply of the three big plants in the north.	
15	So if Dorsey is out for three years, the three big	
16	plants in the north are isolated, and what remains	
17	in terms of the supply of energy is from the AC	
18	plants, Wuskwatim, Kelsey, Jenpeg, Grand Rapids,	
19	Winnipeg River, and whatever we can get on	
20	imports, along with Brandon and Selkirk.	
21	And I can tell you that for a	
22	significant percentage of a year, for significant	
23	times of every month, if we were to lose Dorsey	
24	and the supply from these plants, there wouldn't	
25	be enough power around for all of us in Manitoba.	
I		

		Page 147
1	On the next slide I want to show you	
2	details about the amount of transmission we have	
3	in our system. We have referred to this legend on	
4	the right-hand side, the high voltage transmission	
5	lines that we have in our system, we have over	
б	1800 kilometres of either 450 kV or 500 kV high	
7	voltage DC lines, 209 kilometres of 500 kV AC.	
8	And you'll recall on Mr. Tymofichuk's presentation	
9	he showed that section of the station directly	
10	south of the Dorsey converter station, the 500 kV $$	
11	line to the border is 209 kilometres. We have	
12	5,000 kilometres of 230 kV AC, 1400 kilometres of	
13	438 kV AC, and 2900 kilometres of 115 kV AC.	
14	So perhaps I might pause there and	
15	just provide a brief description of what kV means.	
16	KV means kilovolts, it's in the thousands of	
17	volts. So when we talk about 115 kV, it's	
18	115,000 volts is the voltage rating.	
19	As Mr. Tymofichuk indicated, we have	
20	installed over 18,000 kilometres of AC	
21	transmission in Manitoba ranging from 33 kV to 500	
22	kV in the last 60 years.	
23	So when it comes to addressing	
24	environmental work for transmission facilities, we	
25	have a licensing and environmental assessment	
1		

Hearing of

Bipole III

Page 148 department who are assigned to work on 1 transmission facilities. They are a department of 2 3 professionals, of experts in the environmental sciences, ten in total, who are dedicated to 4 conducting environmental assessment for 5 transmission projects. These people are well 6 trained in the environmental sciences and they 7 manage this important work for Manitoba Hydro and 8 are dedicated to transmission facilities. 9 In 10 addition we utilize numerous experts who assist us as consultants in the environmental assessment 11 12 work. 13 We have successfully developed and managed the high voltage transmission system, 14 including regulatory review and licensing of 15 16 numerous large scale transmission projects in both northern and agricultural Manitoba, since 17 enactment of the environmental legislation which 18 19 took place in March 31, 1988. 20 That legislation required assessments 21 to be done on transmission lines 115 kV and over. 22 During this process, we have grown in 23 knowledge about licensing in the environmental assessment process. We have a long history in 24 assessment, development of transmission lines, and 25

		Page 149
1	a successful record of obtaining environmental	
2	approvals. And you see the list before you of the	
3	environmental approvals we have received for	
4	transmission facilities since 1988.	
5	Next I want to talk to you about the	
б	Bipole III project. So the northern converter	
7	station, which has been named Keewatinoow	
8	converter station, is about 79 kilometres	
9	northeast of Gillam, and although it's called a	
10	converter station, to be technical, it's a	
11	rectifier station. And a rectifier is somewhat	
12	similar to this device which you'll be familiar	
13	with, typically used for blackberries. You plug	
14	it into AC, the rectification happens in here.	
15	And what I have on here is a mini USB port which	
16	puts out five volts DC, so AC in, DC out.	
17	Scalability is the only difference.	
18	We move to the south at Riel, the Riel	
19	converter station which is just outside of	
20	Winnipeg immediately north of Deacon's corner.	
21	The purpose of that converter station is just	
22	opposite of what you find in Keewatinoow, it's	
23	purpose is to convert from DC back to AC. And	
24	again, I bring you to a Canadian Tire product,	
25	which is plugged into the cigarette lighter. DC	

		Page 150
1	in, and on this particular unit there's two AC	
2	plug-ins, so from DC to AC. This is the inverter.	
3	Again, scalability is the big difference.	
4	And the Keewatinoow to the Riel DC	
5	transmission line, Mr. Tymofichuk described that	
б	each pole has a measurement of 500,000 volts for	
7	Bipole II, a million volts from one pole to the	
8	next. And I bring you a D sized battery. If you	
9	were to have a measurement tool to measure the	
10	voltage difference between the bottom and top	
11	terminal, those of you who use this for	
12	flashlights will know it's got one and a half	
13	volts. So to stack about 300,000 of these	
14	batteries one on top of the other and you're	
15	running close to 500,000 volts. It's that simple.	
16	The environmental assessment chart	
17	that you see on my PowerPoint is exactly the same	
18	one that is behind at the front of the room.	
19	And the final preferred route is 1384 kilometres	
20	long as we have measured it, with it has	
21	already been mentioned, a right-of-way width of 66	
22	metres. We cover 931 kilometres or 67 percent of	
23	that full distance of the line in Crown lands, and	
24	454 kilometres, or 33 percent on private lands,	
25	privately owned lands. And that represents 436	

Page 151 private landowners. 1 2 The study area, that area shown in 3 yellow, covers 20 percent of the Province of Manitoba. Environmental assessment for this 4 project has entailed going through a comprehensive 5 site selection and environmental assessment 6 7 process. It has entailed embracing engagement with the public through four rounds of 8 consultation. It has also entailed use of the 9 input of public consultation to improve routing 10 decisions and avoid effects, all the time building 11 12 on knowledge accumulated in the licensing of 13 projects since legislation in 1988. 14 We have committed to an assessment period covering four years. You will hear more 15 about these topics in Mr. McGarry's presentation 16 later this week, where he will present together 17 with some of his colleagues. 18 19 Some final comments relative to the 20 environmental assessment process. We start with a 21 broad study area as shown in yellow, and we fine 22 tune the routing as we go along, fine tune the 23 corridor as we collect information, both through consultation and through research. So that's a 24 25 summary of the process. Start wide, collect the

		Page 152
1	information, get feedback, and start to narrow it	
2	up, as we gain more knowledge.	
3	Next I'd like to talk to you about a	
4	specific area where we were challenged with route,	
5	which is in the Wabowden area. You'll see here	
6	the existing Bipole I and II corridor, the	
7	proposed final preferred route for Bipole III.	
8	The brown is a reflection of the Thompson nickel	
9	belt area of interest. And in this area some of	
10	the key considerations were the mining interests,	
11	Woodland Caribou, and a reduced separation between	
12	the existing Bipole I and II corridor and the	
13	proposed new corridor. In fact, over a span of	
14	over 30 kilometres length of line, the spacing was	
15	the order, or less than 20 kilometres.	
16	We are currently revisiting the	
17	routing of this area at the request of the	
18	Manitoba Conservation and Water Stewardship.	
19	According to their letter dated August 29, 2012,	
20	you heard a bit about that this morning. And	
21	you'll hear more about the Wabowden area later in	
22	presentations.	
23	I would now like to talk to you about	
24	the environmental assessment methodology we	
25	followed for this project. This flowchart you see	

1	on the screen is representative of the methodology	Page 153
1	on the screen is representative of the methodology	
2	we followed with respect to route selection and	
3	evaluation. And again, you'll hear more details	
4	about what the significance of each of these	
5	activities in the flow charts are in upcoming	
6	presentations. We respect there are a myriad of	
7	issues to account for in routing a transmission	
8	system of this magnitude, and we believe that we	
9	have selected the route with the least impact on	
10	the environment and on the communities and	
11	residents along the proposed path of the	
12	transmission line, and a route that meets Manitoba	
13	Hydro's needs for reliability and technical	
14	feasibility.	

And now I'd like to talk to you about 15 sustainable development. Bipole I and II, we 16 follow 13 principles as you see on the right-hand 17 18 side of the screen. Manitoba Hydro is committed 19 to incorporating sustainability in all aspects of 20 its operations, and Manitoba Hydro makes every effort to meet the needs of the present without 21 22 compromising the future. Mr. Osler will be discussing sustainable development in greater 23 detail with his presentation. 24

25 And what I'd like to do at this

		Page 154
1	opportunity is to highlight two of these	
2	principles and give you an example of how they	
3	were integrated into the work that we have done.	
4	First of all on item number 3,	
5	integration of environmental and economic	
6	decisions. The detail behind that principle I'd	
7	like to read to you.	
8	"The corporation will treat technical,	
9	economic and environmental factors on	
10	the same basis on all corporate	
11	decisions from initial planning to	
12	construction, and to operations, to	
13	decommissioning and disposal. To the	
14	extent practical, we will include	
15	environmental costs and economic and	
16	financial analysis."	
17	And as I move to the next slide, I'll give you an	
18	example of how we incorporated that.	
19	The other one I'd like to talk to you	
20	about is public participation. The details behind	
21	that is the corporation will provide opportunities	
22	for input by potentially affected and interested	
23	parties when evaluating development and program	
24	alternatives and before deciding on a course of	
25	action. So to move to those two examples.	

		Page 155
1	On number three, the goal of site	
2	selection process was to balance environmental,	
3	economic and social considerations in identifying	
4	alternative routes and ultimately selecting the	
5	final preferred route. And you'll hear the	
б	details behind that bullet as we move into the	
7	week.	
8	With regard to public participation,	
9	an extensive four rounds of consultation were	
10	undertaken with governments, stakeholders,	
11	Aboriginal groups and the public to assist in the	
12	selection of the preferred route and to identify	
13	issues to be addressed in the environmental	
14	assessment of the preferred route.	
15	So those are two very brief examples	
16	of how we followed the sustainable development	
17	principles.	
18	Next I'd like to provide some	
19	introductory comments on construction planning for	
20	this project. So with reference to the	
21	Keewatinoow station at the end of the arrow on the	
22	northern part of the province, and the Riel	
23	converter station, Mr. Elder will be describing	
24	the construction planning associated with both	
25	these facilities in his presentation. The	

		Page 156
1	transmission line which you can see here	
2	follows the final preferred route follows this	
3	green line. What you'll note on the diagram is we	
4	have broken the line into eight construction	
5	segments, there are four representing the north,	
6	one and two and three and four; two for the	
7	central area and two for the southern area.	
8	Mr. Penner will be getting into the details of	
9	on these planning segments in his presentation	
10	later.	
11	We will work with stakeholders and the	
12	public during project construction and after to	
13	ensure expectations and commitments are met. And	
14	again, you'll hear more about this in upcoming	
15	presentations.	
16	Some final comments relative to the	
17	transmission line construction process. One	
18	starts at a course level with drawings showing	
19	approximate tower locations. Exact tower	
20	locations aren't committed at the time of design.	
21	That's the way it works. Fine turning in terms of	
22	exact tower spotting occurs in the field during	
23	the phase of construction, and taking into account	
24	ground constraints and construction logistics and	
25	any additional input from landowners or other	

		Page 157
1	stakeholders. So, for example, we're working with	
2	Manitoba Infrastructure and Transportation right	
3	now to afford quarries of interest to them, by	
4	positioning the towers or providing slight	
5	deflections of the line as needed. So that	
6	happens later. It's important not to finalize the	
7	details of exact tower locations too early and too	
8	quickly. This is similar to what I described with	
9	the environmental assessment process.	
10	So on my next and final slide I want	
11	to tie a link between Mr. Tymofichuk's earlier	
12	presentation and the need for Bipole III.	
13	So what we have here, to recap, is a	
14	chart which on the green line represents the load	
15	growth in Manitoba. So you can see on the	
16	scalability, this is in units of 1,000 megawatts.	
17	On the blue curve we have the supply capability of	
18	Manitoba, in the event we lost Dorsey. So when we	
19	get to 1996, just in terms of details so you can	
20	start to get an appreciation for what these	
21	transmission segments mean on the lower curve, in	
22	1996, there is a drop of 132 megawatts right in	
23	that segment as a result of retiring Brandon units	
24	one to four. Okay. So we move ahead here, and we	
25	add 360 megawatts capability on the energy supply	

158

		-
1	side by commissioning Brandon unit six and seven.	Page '
2	If we move ahead here, this represents	
3	235 megawatts of added generation resulting from	
4	Wuskwatim, the Wuskwatim generating station	
5	currently under construction. As I noted earlier,	
6	there are two units currently running.	
7	And on this next line, this is the	
8	Riel sectionalization which will allow for a	
9	greater import capability, and Mr. Mazur will talk	
10	more about that in his presentation.	
11	As we move along here to 2019, there	
12	is a forecasted retirement of Brandon unit five,	
13	which will drop our energy supply capability by	
14	105 megawatts.	
15	So this put some takes on this line,	
16	while at the same time as Mr. Tymofichuk	
17	described, the load continues to grow, and by 2017	
18	we'll have a shortfall of 1500 megawatts.	
19	So one might ask, well, what does that	
20	mean on a day like today? Late last week I spoke	
21	to our manager at the system control centre and	
22	asked him to tell me what the results would be of	
23	losing Dorsey on a day like last Monday day, a day	
24	not entirely dissimilar to what we have today.	
25	Giving consideration to major equipment that's out	

		Page 159
1	of service in the United States, which limits	Tage 100
2	import capability, and giving consideration to a	
3	number of our plants which are out for maintenance	
4	and giving consideration to the water levels, we'd	
5	be 1,000 megawatts short roughly on a day like	
6	today, if we lost Dorsey. If one looks at the	
7	load profiles, that would typically translate to	
8	some 200,000 homes that would be on rotating	
9	outages.	
10	So as Mr. Tymofichuk stated in his	
11	presentation, the problem we have today is a lack	
12	of redundancy in the HVDC system and insufficient	
13	emergency backup resources. We have a load	
14	serving deficiency under catastrophic	
15	contingencies, and the deficiency gap grows with	
16	time due to load growth, and the resource capacity	
17	or energy supply capability is relatively	
18	constant.	
19	Thank you, that is the end of my	
20	presentation.	
21	THE CHAIRMAN: Thank you, Mr. Neufeld.	
22	I think we'll take a short break now and when we	
23	resume at 3:10, Mr. Mazur will have the floor.	
24	(Recessed at 2:51 p.m.)	
25		

		Dema 100
1	(Reconvened at 3:10 p.m.)	Page 160
2	THE CHAIRMAN: We'll return to	
3	Manitoba Hydro's presentation, Mr. Mazur.	
4	MR. MAZUR: Thank you. Mr. Chairman,	
5	commissioners, participants and members of the	
6	public, my name is Ron Mazur. I am the manager of	
7	the system planning department in Manitoba Hydro.	
8	I report to Mr. Neufeld.	
9	I have had this position as the	
10	manager for the past 11 years. I have expertise	
11	in power system planning, modeling, digital	
12	simulation, applications of HVDC and other	
13	thyristor control devices, typically known as	
14	FACTS devices, heavily involved in development of	
15	application and planning standards of transmission	
16	tariffs.	
17	Some of my previous projects included	
18	planning of the Wuskwatim transmission, the 230 kV	
19	line from Glendale to Rugby, North Dakota. And I	
20	was involved in operating the Winnipeg/Twin Cities	
21	500 kV line, increased the capacity from	
22	1,200 megawatts to 1,700 megawatts.	
23	I have a Bachelor of Science in	
24	Electrical Engineering from the University of	
25	Manitoba. I graduated in 1971. Subsequent to	

1	that, I received a Master of Science in Electrical	Page 161
1		
2	Engineering from the U of M in 1986, specializing	
3	in power system applications.	
4	I have worked at Manitoba Hydro for	
5	about 38 years in all, starting way back in	
6	December '74. I worked in the design area,	
7	designing transmission stations, then moved to	
8	operations for about five years before taking work	
9	in planning.	
10	Prior to coming to Manitoba, I worked	
11	for four years after graduation at Atomic Energy	
12	of Canada and the Pinawa-Whiteshell Nuclear	
13	Research Establishment. I had been involved in	
14	planning Bipole III for many years, participated	
15	in the development of the chapter 2, particularly	
16	the EIS, and was involved in responding to the	
17	numerous interrogatories that we provided to the	
18	Commission.	
19	So my job today will be to talk to you	
20	a bit more and provide a bit more detail on why we	
21	chose DC or what were the drivers in choosing DC	
22	for this project as opposed to AC transmission,	
23	the description of the transmission line in a	
24	little bit more detail in respect to the design,	
25	the Keewatinoow converter station and the northern	

		Page 162
1	collector station and what we're proposing to	Tage Toz
2	build out there. Similarly, what is going to go	
3	on at Riel and what is going on at Riel at the	
4	present moment to make sure that we all have an	
5	understanding of the differences between the two	
6	projects.	
7	A little bit about converter	
8	technology, something called LCC versus VSC and	
9	I'll get into what those mean in a bit, and	
10	finally some conclusions.	
11	So with respect to what we were going	
12	to build from the north to address reliability, we	
13	have a choice between high voltage DC and high	
14	voltage AC and there was several factors that we	
15	looked at to make the choice. The best option	
16	would be DC.	
17	So why HVDC? Before I get into some	
18	of the technical merits, I want to explain to some	
19	extent what this diagram you have in front of you	
20	actually is. To us at Manitoba Hydro, this is	
21	second nature but I'm sure you don't see it all	
22	everyday. The lines here represent stations.	
23	They are station buses. In this case, this	
24	diagram in here is what we call the northern	
25	collector system. Its function is to collect the	

		Page 163
1	generation from the existing plants at Kettle,	-
2	Long Spruce and Limestone and supply it via	
3	transmission lines that you see here to the	
4	converter stations of the existing Bipole I and II	
5	systems. Power is transmitted down toward	
6	Winnipeg and the Dorsey converter station and then	
7	supplied to the Manitoba AC system for	
8	distribution and export out of the system of any	
9	surplus energy.	
10	The squiggly lines are transformers,	
11	so they transform the power from generation	
12	voltage which might be 12, 13 kV up to 138 kV at	
13	Radisson in this case and 230 kV at Henday.	
14	So Bipole III is going in so there	
15	would be a new station, as you have heard, called	
16	Keewatinoow down to a new station, converter	
17	station at Riel. It will tie into the existing	
18	Manitoba AC system.	
19	So in a nutshell, that's kind of an	
20	overview of the project. I'll get a little bit	
21	more into those other lines a bit later in the	
22	presentation.	
23	So technically, one of the advantages	
24	of using DC for Bipole III is to facilitate	
25	connection to the northern collector system that I	

		Page 164
1	just described. This system is an isolated	
2	system. That is one of the big advantages of the	
3	existing HVDC, in that because it's isolated, we	
4	can allow the voltage and frequency to move in the	
5	event of outages. So if we lose power on one of	
6	these DC lines, typically the machines will	
7	overspeed and the system will speed up and the	
8	voltage will go up. Because it's isolated, it has	
9	no impact and so we have some leeway. This allows	
10	us to do a lot of things control-wise in terms of	
11	controlling power that flows out of Manitoba and	
12	our tie lines and it's been a big benefit.	
13	So tying in Bipole III, if it was an	
14	AC line, we would now have to put in a lot of	
15	special controls to do something with that surplus	
16	power, and likely that would be tripping	
17	generators. So one of the big advantages of using	
18	DC is you can control the power precisely. Even	
19	though there's surplus in this system, it won't	
20	automatically flow on the line. I think Mr.	
21	Tymofichuk talked about power instantaneously	
22	coming from the U.S. When we lose DC, that's the	
23	nature of an AC line. It's tied and it responds	
24	automatically. DC is a controlled change in power	
25	order, if you want to move the power. It's also	

Page 165

1	got lower losses. So for the same distance and
2	amount of power, typically the DC power can be
3	transferred more efficiently.
4	There is also economic considerations.
5	HVDC converters are more costly. What this graph
6	is showing here is the blue line is the DC cost
7	and the converter cost is on this vertical axis
8	here. In this case, all the converters and the
9	associated transmission is in the order of
10	\$2 billion. As you progress along to the right
11	this represents the distance in kilometres of the
12	transmission line. So the transmission line cost
13	is increasing with line length. Similarly the DC
14	line cost is less costly than an AC line, and I'll
15	explain why in a few minutes. But the green line
16	represents the AC cost on this graph. And the AC
17	station costs are typically lower than the
18	converter costs, significantly lower as you can
19	see, comparing those two points. But the line
20	cost is higher so the longer the line, the greater
21	the expense as you go up in distance.
22	Now the AC line is more expensive
23	because you have basically got three conductors
24	versus two. It's a bigger structure. And in this

25 particular case, as you'll see in the next slide,

1	in order to carry the same power as a Bipole, you	Page 166
2	would need a double circuit AC line.	
3	So in summation, HVDC is more	
4	economical for AC long distance transmission.	
5	There is generically a distance called the break	
6	even distance that's often discussed. And in this	
7	particular case, anything over about 800	
8	kilometres DC would be advantageous. If you	
9	include the cost of losses, which I haven't shown	
10	in here to keep this diagram simple, it would	
11	actually reduce the breaking distance because as I	
12	said earlier, losses are less on the DC system so	
13	the cost of the losses would reflect	
14	proportionately.	
15	So here's a look at the tower	
16	schematically. I'll talk a little bit later about	
17	some of the dimensions of the DC towers. But it's	
18	the smaller tower as you can see. In order to get	
19	the same power transfer, we typically need two AC	
20	circuits of 500 kV which is depicted on one of	
21	each side of the tower. So it's a much sturdier,	
22	more expensive tower. And the AC tower would	
23	require more right-of-way, and DC tower less	
24	right-of-away.	
25	So now I'm going to describe to you in	

		Page 167
1	a bit more detail what is actually being added in	r ugo ror
2	the north at the Keewatinoow converter station.	
3	So there will be, in addition to the converter,	
4	which is the Bipole III converter here, which for	
5	this reliability project would be rated	
6	2,000 megawatts, we need to build several 230 kV $$	
7	lines, in fact five, in order to tie that station	
8	at Keewatinoow into the existing collector system.	
9	There will be a line, 230 kV line from Limestone	
10	to Keewatinoow, some 52 kilometres in length. And	
11	when I quote these numbers, these are kind of	
12	typical numbers. Ultimate routing and stuff may	
13	vary and change the distances somewhat. And the	
14	four Henday station to Keewatinoow, 230 kV lines	
15	of approximately 27 kilometres in length each.	
16	This transmission is required so that in the event	
17	of losing Bipole I and II, we can move up to	
18	2,000 megawatts of power into this Bipole III	
19	station.	
20	On the receiving end at Riel, of	
21	course there will be a complimentary 2,000	
22	megawatt Bipole III converter which on the	
23	receiving end, I think as Mr. Neufeld pointed out,	
24	often referred to as an inverter. I need to point	

25 out in this particular case that the facilities at

168

		Dawa
1	Riel associated with these lines in this station	Page
2	bus are being provided under the Riel	
3	sectionalization project. Right at the end of my	
4	presentation, I'll talk about them in a little bit	
5	more detail.	
б	But with Bipole III, the proposal is	
7	to tie in two more 230 kV lines into the station	
8	at Riel. And we referred to that as	
9	sectionalizing, which I'll talk about a bit more	
10	in this presentation.	
11	So what I want to try and do now is to	
12	describe to you at a fairly high level what is	
13	HVDC, what is in a converter station. So we'll	
14	provide some explanation and then go into some of	
15	the functions of some of the equipment as I go	
16	through this.	
17	Initially, the sending in, or	
18	Keewatinoow station, I think has been mentioned,	
19	will have plus 500 kV and minus 500 kV. What this	
20	diagram shows is a typical bipole system. By	
21	that, I mean there is a positive pole of 500 kV	
22	and then a negative pole on the bottom half of	
23	minus 500 kV. So there's a million volts across	
24	that system.	
25	In the converter itself, these symbols	

69

		D
1	represent the converter valves and the converter	Page 10
2	transformer. And there's typically something we	
3	talked about as valves. The generation that's fed	
4	into this converter, other equipment that's	
5	associated with this converter system are things	
6	called AC filters, DC filters, smoothing reactors.	
7	And I'll talk about those in a little bit more	
8	detail as I go through and try and keep it at a	
9	level of describing the function of some of those	
10	pieces of equipment.	
11	So the receiving end at Riel is	
12	essentially quite similar in terms of the	
13	components at Riel and Manitoba system. We also	
14	have some machines that Mr. Tymofichuk mentioned	
15	called synchronous condensers and we'll get to	
16	those as well. And then there's the DC line and	
17	the ground electrode and the electrode lines, and	
18	we'll describe each of those in some detail.	
19	So in the converter station, there is	
20	a picture of what some of the equipment looks	
21	like. The converter valves are housed in the	
22	building, usually called the valve hall, and I	
23	think at Dorsey this is at Henday. So there's	
24	the one valve hall at Dorsey. Mr. Tymofichuk	
25	pointed out there is a Bipole I and II valve hall.	

		Page 170
1	Here is some of the filtering equipment. And here	
2	in the background, it's more difficult to see what	
3	is there.	
4	But what you need to kind of be aware	
5	of again is that this again is the station bus and	
б	we'll discuss it in some more detail. But again,	
7	the valves and the converter transformers are all	
8	terms that you need to keep in mind.	
9	On the HVDC line itself, it is	
10	mentioned there is two conducters, two what we	
11	call pole conductors, the positive pole and the	
12	negative pole. And these conductors have been	
13	said consist of typically two subconductors. So	
14	here is a picture of the insulated string off of	
15	that tower and the two subconductors that make up	
16	the pole conductor for, I'm not sure if this is	
17	Bipole I or II. They are both similar in look.	
18	The Bipole III conductor will look a	
19	little bit different. It will be a triple bundle	
20	rather than a double bundle. So each pole will	
21	have three subconductors. There is a picture of	
22	the spacer, or the one on the back table there is	
23	a straight line. This will be, with three	
24	conductors, of course a bit different.	
25	What the purpose of these	

Hearing of

Page 171 subconductors is to make that one pole conductor 1 look bigger. There is an equivalent radius that 2 3 you can't achieve by building one single piece of wire. And we do that for many things, to reduce 4 the electric magnetic field effects and the 5 gradient electric voltage gradients on the 6 conductor surface which cause things like corona 7 which I'm sure everybody has walked underneath a 8 transmission line, especially when it's damp and 9 10 heard the crackling, the design has a lot to do with the amount of corona you lose on the line, et 11 12 cetera. The other feature of the transmission 13 14 line we haven't talked a lot about today is the shield wire. If I can just go back. On the top 15 of this tower, there is a shield wire that's 16 installed typically to provide lightning 17 protection. On Bipole III, it's going to have a 18 19 second function, and that will be communication. 20 Again this is maybe not too clear but this is the 21 insulator string and that is the pole conductor plus 500 kV or minus 500 kV. This is the shield 22 wire. And within the shield wire core for the 23

24 Bipole III line, there will be a fibre optic cable 25 for communications. So this communication will be

Page 172

1	used for protection and control and general
2	communication between the sending and receiving
3	ends.
4	The electrode line, there's one at
5	either end. The line itself has a purpose of
6	connecting the ground electrode located at some
7	remote distance to the electrode site itself. And
8	this is a picture of the electrode site at Dorsey.
9	As I said, it provides a ground reference for the
10	DC system. The electrode is buried. It's usually
11	a circuit of configuration. Site size is
12	approximately a square mile. One of the essential
13	requirements is to keep the soil moist. And so
14	ground water availability is important when you're
15	siting it. It's all low potential, perfectly safe
16	for humans and animals that would be anywhere near
17	it. And typically, it's also separated from other
18	infrastructure like pipelines and rail lines and
19	stuff so we don't get an induced current flowing
20	in those other infrastructure.
21	I'll show you some slides a bit later
22	on the actual functioning of the ground electrode
23	that would be proposed for Bipole III.
24	What I'm going to attempt to do here,
25	and there won't be a test on this, but try to

		Page 173
1	explain a bit in some high level what happens	-
2	inside a converter that converts AC to DC or DC to	
3	AC. On the left side here, in North America, all	
4	your power is 60 cycles per second. If we go back	
5	to our mathematics, in my time it's high school	
6	Mathematics. I think now it's probably grade	
7	school. But we have a sign wave that typically is	
8	positive for half a cycle and then reverts	
9	negative. And this happens 60 times every second.	
10	What you see here is the DC current on	
11	the right. This is the voltage that's being fed	
12	into the converter. And in a three-phase system,	
13	there's three of these voltages offset by	
14	120 degrees. So if you want to think of it, these	
15	are the thyristor valves and you can think of them	
16	as simple switches. When we turn them on, current	
17	flows. So if I turn on this switch, when the	
18	voltage is positive in phase, I get some current	
19	flowing through thyristor and it ends up on the DC	
20	line. And if I turn the second one on, they turn	
21	on in a particular sequence and they are turned	
22	off when the voltage hits zero. If I turn them on	
23	in a particular sequence, I can generate little	
24	pieces of current from the AC side current to	
25	appear on the DC side. So eventually I generate a	

1		Page 174
1	DC current or the DC voltage quite similar. And	
2	it looks a bit wavy and that's the purpose of	
3	filters that I'll talk about in a subsequent	
4	slide.	
5	So in a very high level nutshell, not	
6	totally technically correct but that's the	
7	function of conversion and what happens.	
8	So we talked a little bit about the AC	
9	switchyard components. The function of the AC	
10	switchyard, I described the station bus and the	
11	circuit breakers that are used to terminate	
12	transmission lines from the transmission system,	
13	also terminate the lines from generating stations,	
14	the harmonic filters, converter transformers. You	
15	can think of the station bus typically similar to	
16	your household panel. If you take the front cover	
17	off, you'll see a couple of bus bars at 120 volts	
18	a piece and 240-volts across into those bus bars	
19	which is the power supply, the generation in your	
20	house. You'll have circuit breakers that feed	
21	various appliances, lights, stove, fridge, dryer,	
22	in the house. You will also see bare copper wire	
23	tied to a ground rod. If you grew up on a farm	
24	like I did, as kids we always just like to pull	
25	out the ground rods, but that didn't turn out to	

		Page 175
1	be a good idea once I learned what they were for.	Tage 175
2	Or in most cities, you'll see the grounding tied	
3	to your water pipes which is a good ground source.	
4	And that is provided for safety to keep the	
5	potential on the panels from floating up to	
6	unknown voltages.	
7	Other converter components are the	
8	filters. This is a picture of the Radisson	
9	filters and filters consist of reactors or coils.	
10	And in this case, you know, they are large in size	
11	and capacitors and they are stacked in series to	
12	get ratings. What these devices do is we tune	
13	them to provide a low resistance pap to ground so	
14	that all the harmonic currents will be filtered	
15	out of the system into ground. It's not unlike	
16	water trying to flow over the path of least	
17	resistance, so do the harmonics. If you provide a	
18	path at the frequency of the harmonic, it will	
19	tend to flow, whereas the 60 hertz will not flow	
20	down that path. So that's the function of a	
21	filter.	
22	If I didn't mention it, I think	
23	harmonics are multiples of 60 hertz, conversion	
24	process generates harmonics, fifth and seventh,	
25	eleventh and depending on the process, higher	

Hearing of

_		Page 176
1	harmonic frequencies. And so we need to get rid	
2	of those.	
3	The other function of the filters is	
4	that they provide some reactive power.	
5	Converters, at least the Bipole I and II	
б	converters in particular, they consume reactive	
7	power. Well, what is reactive power? Reactive	
8	power is imaginary power. As engineers, we used	
9	to call that the foam on top of the beer. You	
10	really can't drink it but it makes it taste good.	
11	The other way of looking at it is if	
12	you're pushing a wagon up a ramp and unless you're	
13	pushing it, there's two forces, one vertical and	
14	one in the horizontal direction moving the device	
15	up the ramp. And the real work that's being done	
16	is moving in the forward direction. The vertical	
17	direction is work that's really not of much use,	
18	if your only objective is to get that device over	
19	onto the top of the ramp.	
20	So I'm not sure if that syncs with	
21	you. But those are two versions of what reactive	
22	power is. And in power systems, we can't talk	
23	about electricity without talking about real and	
24	imaginary power.	
25	The converter transformers have been	

Page 177 mentioned on several occasions. This is a picture 1 of the Bipole II converter transformer. And it's 2 3 an interface, as I have showed you in the earlier 4 picture between the AC system and the thyristor valves. So the AC power comes into the 5 transformer and it's connected with the thyristor 6 valves in such a manner that when we turn them on 7 and off, we end up with DC current on the DC side. 8 The transformer is a specialized device, it must 9 be designed to withstand the DC voltage stresses 10 on the DC side of the transformer and the AC 11 12 harmonic currents which add additional current. 13 It's a device that contains a lot of oil for insulating and cooling and this is one of the --14 this is true in the AC or DC systems. And 15 Manitoba Hydro provides oil containment and 16 capture systems for all such devices that contain 17 a lot of oil. So in the event of a spill, the oil 18 19 is contained and recaptured. 20 The converter valves themselves, I 21 think you have seen a picture in one of them in 22 Mr. Tymofichuk's presentation. The valve 23 component themselves is made up of numerous thyristors. Each of the thyristors is connected 24 in series, so there's hundreds of them in each 25

		Page 178
1	valve. And Mr. Neufeld has a sample of a	
2	thyristor over here.	
3	MR. NEUFELD: Mr. Chairman, may I	
4	interject?	
5	THE CHAIRMAN: Yes.	
6	MR. NEUFELD: Thank you. So Mr. Mazur	
7	has spoken about thyristors and how thyristors are	
8	used in valve groups. I have here in my hand a	
9	thyristor. I will pass this around once I finish	
10	my explanation. What you see here are two	
11	terminals. These two terminals will allow this	
12	device to allow electricity to pass through. It's	
13	no longer functional but it's good for a	
14	demonstration to get a sense of the size of this	
15	type of device. And it's computer controlled for	
16	chopping either the AC, when we shift to DC, or at	
17	the southern converter, DC moving to AC. So its	
18	purpose in life at the right time is to chop up	
19	the wave forms. This device is worth about \$2,500	
20	and there are thousands of these in each converter	
21	station. These form part of a valve group. I'll	
22	pass this around.	
23	MR. MAZUR: So in this particular	
24	picture, this thyristor you see here has got a	
25	piece of wire and that actually is a light guide.	

		Page 179
1	Some of these thyristors are triggered by light to	-
2	turn them on. I have talked about those on/off	
3	switches. Others are triggered electrically. So	
4	most of these converter valves are 12 pulse	
5	bridges and they contain a lot of thyristors in	
6	series to get the rating. Each valve is typically	
7	designed for each project. But one of the things	
8	the designers do is they try and maximize the	
9	current rating of each thyristor. I believe that	
10	thyristor there actually carries about 2,000 amps	
11	if I'm not mistaken. I'm not 100 percent sure	
12	where that one comes from. I think it comes from	
13	Thompson. And I think it was mentioned earlier	
14	they are contained in a valve hall.	
15	Just of interest here, as you can see	
16	in this particular picture, the height above	
17	ground because these valves are at high potential	
18	and they need to be isolated from the ground.	
19	So I promised I'd talk a little bit	
20	about LCC and VSC. We like using shortcut forms	
21	to describe these things. But LCC is line	
22	commutated converter. It's the type of technology	
23	that's used in Bipole I and II. It's a very known	
24	technology, it's been around for a long time. And	
25	Manitoba Hydro has a lot of expertise in	

		Page 180
1	application of line commutated converters.	
2	There is a new technology called the	
3	voltage source converter and it has a lot of	
4	appealing benefits. We haven't talked a lot about	
5	the Manitoba system in terms of applying HVDC but	
6	Manitoba Hydro's system is often referred to as a	
7	weak AC system that can be looked at in a couple	
8	of different ways. As has been stated, most of	
9	our generation is remote. We have some generation	
10	in Southern Manitoba on the Winnipeg River and a	
11	little bit of Brandon which, because it's durable,	
12	it isn't always running. And Grand Rapids, for	
13	example, which is again quite a distance. So what	
14	that says is that there's very little inertia in	
15	the southern system. Most of it is isolated by	
16	the DC system on the Nelson River.	
17	You have the ability to control the	
18	active and reactive power and hopefully after my	
19	lesson, reactive power will have a little bit of	
20	meaning. We can black start it, which means we	
21	can actually start it from a black system whereas	

existing DC, you have to be able to start up a generator and energize some piece of the system and provide a voltage source before you can get the converter going.

181

	Page
The other advantage is it does not	
require synchronous condensers. And I have a	
slide on synchronous condensers. But this	
technology would not require the use of these	
machines. But like all new technology, it's	
evolving. It hasn't been widespread, applications	
are minimal. So it's got new challenges. And one	
of them is DC line fault clearing. It takes	
longer to clear a fault on the DC line.	
Manitoba has been evaluating this	
technology and we have a lot of information but we	
made a decision some months back that we really	
want to get tender prices rather than design level	
prices and performance specs before we choose the	
technology. So that will happen sometimes after	
we get the licence after we have issued the	
request for proposal for the converters.	
To get back to some of the other	
components in the converter. We talk about	
smoothing reactors. Again, smoothing reactors are	
coils and they are the devices that typically are	
used to get rid of that DC ripple in the slide	
that I showed you earlier. And they kind of work	
to some extent like a shock absorber. You get a	
ripple and/or sudden changes in input. And on the	
	slide on synchronous condensers. But this technology would not require the use of these machines. But like all new technology, it's evolving. It hasn't been widespread, applications are minimal. So it's got new challenges. And one of them is DC line fault clearing. It takes longer to clear a fault on the DC line. Manitoba has been evaluating this technology and we have a lot of information but we made a decision some months back that we really want to get tender prices rather than design level prices and performance specs before we choose the technology. So that will happen sometimes after we get the licence after we have issued the request for proposal for the converters. To get back to some of the other components in the converter. We talk about smoothing reactors. Again, smoothing reactors are coils and they are the devices that typically are used to get rid of that DC ripple in the slide that I showed you earlier. And they kind of work to some extent like a shock absorber. You get a

		Page 182
1	output, you get a smoother output. So it gets rid	
2	of some of the noise in the DC current. It also	
3	limits the line fault currents because in the same	
4	way, if you get a sudden power surge from a	
5	lighting hit on the line, it will reduce the	
6	shape, the slope or the wave front that's coming	
7	in which could destroy your equipment. So it has	
8	multi functions.	
9	I just might point out that these	
10	devices are not small. If you notice the height	
11	of the workmen, they are pretty much dwarfed by	
12	the size of the equipment, which again is part of	
13	the complexity and the time it takes to install,	
14	fix, repair.	
15	Similarly, we talked about AC filters.	
16	On the DC line, there's DC filters. And again,	
17	they are designed with coils or reactors and	
18	capacitors. And they are tuned so that they	
19	provide a low impedance back to ground for	
20	harmonic currents that might be flowing on the	
21	line. And harmonic currents are created by the	
22	multiples of 60 hertz and created by the	
23	conversion process. These currents can cause	
24	interference with adjacent telephone communication	
25	system. So it's important to be able to remove	

		Page 183
1	them from the DC line.	
2	The infamous synchronous condensers.	
3	The synchronous condenser is essentially a	
4	generator without the prime mover or the driver.	
5	And its purpose is to provide reactive power to	
6	the converters, and that the guided Bipole I and	
7	II with the line commutated conversion. So	
8	there's the machine and then there's the	
9	transformer as they are connected. The machines	
10	are connected to the system via step-up	
11	transformer, not unlike all the generators.	
12	Generators are producing power at I think 13 kV	
13	and connected to the system at 230 kV. Similarly	
14	for the condensers.	
15	They provide inertia to maintain	
16	acceptable system frequency. I mentioned that	
17	most of our generation in Southern Manitoba is	
18	remote so we have very little inertia which means	
19	that any time there's a sudden change in power,	
20	the frequency in our system which we want to have	
21	at 60 hertz can move very quickly. And so inertia	
22	is an important aspect to the performance of the	
23	system.	
24	The other thing that the condenser	
25	provides is it's a voltage control device. And	

1	just like a separator which controls the voltage	Page 184
1	just like a generator which controls the voltage	
2	it also controls the voltage at the AC and DC	
3	interface.	
4	Now I'd like to talk a little bit	
5	about the DC line design itself. The line is	
6	designed, consideration of three types of load.	
7	There's reliability loads, in other words, based	
8	on weather data. So in the Bipole III line, there	
9	are two zones defined, a northern and a southern	
10	zone. And the line is designed to withstand	
11	certain wind speeds. And they are shown here,	
12	just 107 kilometres per hour and 93 kilometres per	
13	hour. It's also designed for certain ice	
14	thickness. And in southern zones, it's	
15	33 millimeters, which is about an inch and a half,	
16	and about an inch in the northern zone. And it's	
17	also designed for different combinations of ice	
18	and wind. It's also designed for security loads.	
19	So what that means is that there's anti-cascading	
20	towers or dead-end towers provided at about five	
21	kilometre intervals. This is kind of preliminary,	
22	maybe five to 10 kilometres in some case, some	
23	areas may be a little bit more. But the purpose	
24	is that we try and limit the amount of line that	
25	would be taken down if a tower is lost in that	

		Page 185
1	particular section of the line.	-
2	There's also safety loads for	
3	construction and maintenance work. So the tower	
4	has to have some inherent strength, you know, to	
5	provide safe operation and maintenance.	
6	So typically, in today's world, this	
7	type of design is referred to as a reliability	
8	level two and that we expect a failure every 150	
9	years based on the weather selected loads. As a	
10	comparison, and you can't compare it directly	
11	because the Bipole I and II lines and a lot of the	
12	lines in our system were designed on different	
13	principles, but the equivalent type of return	
14	period for failure would be somewhere in the 50	
15	year range. So the Bipole III line is designed to	
16	the current type of standards.	
17	The conductor itself is required to	
18	carry 2,000 amps normally. I think typically	
19	there will be some overload capability. You saw	
20	this picture earlier. So the minimum conductor	
21	diameter is about 37 millimeters, and this is	
22	preliminary. But each conductor, each pole	
23	conductor for Bipole III will consist of three of	
24	these subconductors. Each one of them is	
25	37 millimeters. It's a three-bundle	

		Page 186
1	configuration. So in order to when you put that	5
2	much conductor up, the thermal capacity of that	
3	pole will be about 4,500 amps. That doesn't mean	
4	we're going to run it at 4,500 amps. The point	
5	here is that in order to achieve minimum losses,	
6	to reduce flashovers, we need to create a	
7	reduction in the electric field gradient on these	
8	conductors. So you need this bundle and then you	
9	also need basically just strength of wire strung	
10	between the towers.	
11	So after all that consideration, you	
12	have to put up a lot more aluminum, so to speak,	
13	than you actually can use, especially for	
14	long-distance lines. And this is typical of all	
15	high voltage lines.	
16	The line is optimized based on sag and	
17	clearance, conductor cost, tower cost and tower	
18	design.	
19	So there are essentially going to be	
20	two tower types planned for the Bipole III line.	
21	In the south zone, there will be self-supporting	
22	four-legged towers. This is chosen to reduce some	
23	of the impact on farming practices. They are more	
24	expensive, but they aren't quite as obtrusive on	
25	land use as the guyed towers. The guyed towers	

		Page 187
1	are better suited for soil conditions, permafrost,	
2	because it allows where you expect all the	
3	foundations to move. They are less costly.	
4	There will be two types of towers,	
5	tangent towers for straight line sections and	
6	angle towers where anytime the line route takes a	
7	turn.	
8	So, I mentioned earlier the	
9	reliability level is going to be planned for a 150	
10	year return period based on the expected weather	
11	conditions. This is the level that is now	
12	recommended in standards for all overhead lines	
13	about 230 kV.	
14	We will apply a reliability level of	
15	500 year return period in sections of the Bipole	
16	III within 50 kilometres of Bipole I and II. Our	
17	studies have told us that the risk of losing all	
18	three bipoles increases exponentially any time you	
19	get within 50 kilometres. So there's about 340	
20	kilometres of line in various areas that would	
21	meet that criteria. So that is one of the things	
22	we are proposing to do.	
23	I have a couple of slides here showing	
24	some typical dimensions and what some of these	
25	towers may look like. The self-supporting tower	

1	is in the order of 50 metres, 50 to 55 metres in	Page 188
2	height from base to tip, about 13.6 or 14 metres	
3	wide. Of interest is, the insulated string you	
4	may have not been able to judge in some of the	
5	previous pictures, is in the order of five and a	
б	half metres. And the conductor at the insulator	
7	is about 40 metres, 42 metres above ground.	
8	Mid-span, because conductors as they heat up sag	
9	and could be a sag maximum of about 20 metres.	
10	Similarly, the guyed tower is, you know, will be	
11	of similar height and width. The base width of	
12	the guys will depend a lot on the conditions at	
13	the location. For the self-supporting towers, the	
14	footprint at the bottom is about 64 metres	
15	squared. I think that was mentioned by Mr.	
16	Tymofichuk earlier.	
17	So there's two types of	
18	self-supporting towers. One type referred to is a	
19	tangent type which is in-line suspension tower.	
20	And the dimensions are similar to the previous	
21	slide. The second type of suspension tower allows	
22	for some line angle where there is a slight turn.	
23	And then the heavier towers are dead-end towers	
24	where the line requires a sufficient change in	
25	direction. And again, they are all in the 40, 50	

		Page 189
1	plus height, depending on the location.	Tage 105
2	The family of guyed towers, similar,	
3	there are suspension towers and then the dead-end	
4	tower which is virtually a three-structured type	
5	of tower. And those will be located in the north	
6	portion of the line.	
7	I wouldn't be talking about DC without	
8	trying to explain a little bit more about the	
9	ground electrode and the function. The ground	
10	electrode was mentioned earlier. It defines the	
11	system voltage by providing a reference to earth.	
12	So this is the pole converter. This is the	
13	positive pole, here is the negative pole at	
14	Keewatinoow and the point in between them is the	
15	ground point.	
16	So in operation, when we are in Bipole	
17	operation, you will have 2,000 amps flowing from	
18	Keewatinoow to Riel, going through into the	
19	negative pole and return current of 2,000 amps	
20	going back to Keewatinoow.	
21	It's important that this reference	
22	voltage be provided for insulation coordination.	
23	It's important for designing the insulation. It's	
24	also important for over-voltage protection. And	
25	so as I said, this operation that you see on the	

25

	Page 190
1	screen is referred to as a bipolar operation.
2	There's minimal ground current flowing through
3	from one earth electrode between Keewatinoow and
4	Riel. There will be some current just on balance,
5	just from the ability of the control system and
6	the measuring systems to make it exactly zero.
7	So what happens when we lose a pole
8	conductor? If one of these conductors has a
9	break. What happens immediately is that we go
10	into monopolar operations. So only one pole is
11	operational, it's monopolar operation. We see a
12	current of 2,000 amps going from Keewatinoow to
13	Riel. Now you have half the power. I think that
14	I did mention it in the previous slide, we had
15	2,000 megawatts, we've got half the power. And
16	the return path is through the ground electrode
17	from Riel back to Keewatinoow. This type of
18	operation would have to exist until we can restore
19	the failed line or there may be limitations in the
20	ability. If you run the ground electrode and the
21	moisture content is inadequate, that would limit
22	the amount of operation.
23	The second path or event that can
24	happen is we can lose the converter. So if we
0.5	

lose one of the converters, what immediately

		Page 191
1	happens is similar to loss of the line itself. We	
2	get a current flowing from Keewatinoow to Riel and	
3	back through the ground back to Keewatinoow. So	
4	that's the circuit path. So there's a temporary	
5	current path until a metallic return is	
6	established.	
7	Through Bipole III, the plan would be	
8	to now have a switch here because the converter is	
9	the failed element, the line or the pole conductor	
10	is still usable, we would then switch or transfer	
11	this current that was previously flowing through	
12	the ground electrode back onto the line. And so	
13	we would be running in monopolar mode with	
14	metallic return. And we can run this in that mode	
15	indefinitely until the converter is restored.	
16	So that's kind of part of the function	
17	of the ground electrode.	
18	The last thing I want to describe to	
19	you is the Riel reliability improvement project	
20	and the Bipole III project. The reliability	
21	improvement project is a separate project. What	
22	it does is establish a 230 to 500 kV station at	
23	Riel. And as mentioned earlier, the Dorsey to	
24	Forbes 500 kV line, our international power line	
25	that goes to Duluth, Forbes is a substation near	

		Page 192
1	Duluth, is cut open and tied into Riel to	Fage 192
2	establish the 500 to 230 kV station. There will	
3	be four transmission lines tying that station into	
4	the grid around Winnipeg. Riel is located, as you	
5	may have heard, on the east side of Winnipeg just	
б	near Deacon's Reservoir.	
7	And so the purpose of that project was	
8	to secure the existing import capability. If we	
9	had lost the 500 line when we lost the Bipole I	
10	and II lines in September of '96, we would have	
11	had a significant reduction in import capability	
12	somewhere in the order of 300 plus megawatts. And	
13	so by reterminating this line into Riel, if Dorsey	
14	is lost, we still have the capability to bring in	
15	that power.	
16	So what is sectionalization?	
17	Sectionalization simply means we have a	
18	transmission line that runs from Dorsey to Forbes.	
19	And it is running its right-of-way. We	
20	established a new station called Riel where we cut	
21	the line and terminate each end of the line into	
22	the Riel station, creating a new station;	
23	essentially creating two lines, one from Dorsey to	
24	Riel and the second one from Riel to Forbes.	
25	So in conclusion, I tried to provide	

Hearing of

		Page 193
1	an overview of the project and some of the	r ugo 100
2	equipment and the complexity of the equipment	
3	within a converter station. You know, define some	
4	of the details of the station and its complexity	
5	and hopefully provide you an insight of why we	
6	need long lead times to restore the DC system	
7	Bipole I and II in the event of an outage. And I	
8	can't emphasize enough that we need Bipole III for	
9	reliability. We need redundancy in our system as	
10	has been explained.	
11	So that's the end of my presentation.	
12	I'd like to thank you for your attention.	
13	THE CHAIRMAN: Thank you, Mr. Mazur.	
14	I think we have a couple of questions of	
15	clarification which I suppose, given the	
16	complexity of your presentation, only a couple of	
17	questions isn't too bad.	
18	I have one. You talked about the	
19	security loads anti-cascading towers at more or	
20	less five K intervals. What will they be? Is	
21	that sort of a heavier duty tower?	
22	MR. MAZUR: Yes, they will be	
23	essentially dead-end towers which now are heavier	
24	duty. Suspension towers essentially hold up the	
25	line and they can't withstand a lot of torsional	
1		

		Page 194
1	forces that would topple the line. So the	0
2	dead-end towers are stronger towers that if the	
3	conductor breaks, it would be designed to	
4	withstand the stress of a conductor breaking so	
5	that there wouldn't be cascading of towers.	
6	THE CHAIRMAN: Thank you.	
7	MR. GIBBONS: Mr. Mazur, I had a	
8	question of clarification. On what I calculate to	
9	be slide 27 where you show to be the typical HVDC	
10	tower, a footprint is approximately 64 square	
11	metres. But I don't see any corresponding	
12	information about either the guyed tower that's in	
13	the same slide or the four towers on slide 28 and	
14	the three towers on slide 29. Would you know off	
15	the top of your head what those might be or could	
16	we get that information?	
17	MR. MAZUR: Okay. So the guyed tower	
18	is basically a single point, so as far as	
19	footprint there. But the span of the guys	
20	themselves can be considerable. I don't have that	
21	on the top of my head unless my colleagues know.	
22	But I think we can easily get that information for	
23	you.	
24	MR. GIBBONS: For all those types that	
25	are specified in those three slides, two of them	

		Page 195
1	are the dead-end towers that you mentioned for	
2	example.	
3	MR. MAZUR: Yes.	
4	MR. GIBBONS: Just curious as to what	
5	kind of footprint they might have, if it's	
б	possible? Even if it's perhaps an average. I	
7	know that the guyed wires may differ from one	
8	tower to another. So if we can have sort of a	
9	ballpark of what would be typical?	
10	MR. MAZUR: For the guyed wires?	
11	MR. GIBBONS: And for the others.	
12	MR. MAZUR: The others would typically	
13	be about 64.	
14	MR. GIBBONS: On the slide, they look	
15	like they might be broader on the bottom than the	
16	others but they aren't much different?	
17	MR. MAZUR: They aren't. And we can	
18	confirm that as well.	
19	THE CHAIRMAN: I have one more	
20	question, Mr. Mazur. Sort of reviewing all this	
21	stuff over the last weeks and months, in respect	
22	of the ground electrode, it's a bit of a mystery	
23	to me how the current knows what path to follow	
24	when it's going underground? How does it not just	
25	shoot off in all directions? How does it know to	

Page 196 go back up north? 1 2 MR. MAZUR: Well you always have to be 3 able to return energy to where it came from. So it eventually is going to make its way back to the 4 source. The question that's a bit of an unknown 5 is the theory about where does it flow? Does it 6 flow in deep earth or does it flow near the 7 surface? But it has to get back otherwise you 8 don't have a circuit. So the ground is acting as 9 a return wire, so it will get back to the source. 10 It's a question of exactly where it flows. 11 12 THE CHAIRMAN: Okay. It's still a 13 mystery but I'll accept it as a mystery. Any 14 other questions? 15 MR. KAPLAN: I have one. Mr. Mazur, so that I can sleep tonight, I have one question. 16 In the last half an hour, you kept on referring to 17 Bipole II. Did you mean Bipole III? 18 19 MR. MAZUR: I think I was referring to 20 some components in Bipole II or Bipole I in some 21 of the pictures but with the intent that a lot of 22 that equipment that's used for Bipole III will be 23 similar. 24 MR. KAPLAN: Okay. 25 THE CHAIRMAN: Pat?

_		Page 197
1	MS. MacKAY: In your discussion of	
2	voltage source converters, you make the statement	
3	that these are suitable for weak AC systems like	
4	Manitoba Hydro. What do you mean by weak?	
5	MR. MAZUR: Okay. In a lot of power	
6	systems, if you have a lot of generation disbursed	
7	with your load, you have what's referred to as a	
8	strong system because generators provide inertia,	
9	they also provide short circuit. So if you have a	
10	fault, there is a lot of fault current available.	
11	And that's characteristic of a strong system.	
12	In Manitoba, because most of our	
13	generation is remote in the north, isolated by DC,	
14	we've got very little generation into the south.	
15	So we have no generators. And generators are	
16	flywheels.	
17	I grew up on a farm and I tried to	
18	start a John Deere tractor with a flywheel and a	
19	crank rod, and it's huge. But once you get it	
20	moving, you can't stop it. And so generators	
21	provide that inertia and fault level.	
22	In Southern Manitoba, we have few	
23	generators that are near the load, so we have a	
24	lower value of inertia, lower fault level and what	
25	the industry terms as a weak system.	

		Page 198
1	THE CHAIRMAN: Thank you, gentlemen,	
2	for your presentations this afternoon.	
3	I just note for the benefit of	
4	participants and other members of the public that	
5	we will not be engaging in any questioning or	
б	cross-examination of Manitoba Hydro until after	
7	they have completed their presentations which we	
8	we expect will be about midday Wednesday, with one	
9	exception and that is tomorrow because of the	
10	availability of a particular scientist or expert,	
11	we will be dealing with EMF tomorrow,	
12	electromagnetic fields. Hydro will make a	
13	presentation. And then that piece will be open	
14	for cross-examination and questioning tomorrow	
15	morning. Aside from that, the other	
16	cross-examination will begin probably Wednesday	
17	afternoon.	
18	Ms. Johnson?	
19	MS. JOHNSON: Yes. We need to get the	
20	documents that you are discussing on the record.	
21	I will just put them all in one fell swoop here.	
22	They will be MH001 to 43 which will include the	
23	EIS supplemental information, the IR responses,	
24	the TAC responses and the additional information	
25	from September 17th as well as the three	

99

		Page 1
1	presentations today.	Tage I
2	(EXHIBIT MH001-043: EIS SUPPLEMENTAL INFORMATION,	
3	IR RESPONSES, TAC RESPONSES AND ADDITIONAL	
4	INFORMATION FROM SEPTEMBER 17 AND THREE OCTOBER 1,	
5	2012 PRESENTATIONS)	
6	THE CHAIRMAN: Thank you. Any other	
7	business we need to conduct today?	
8	So that will bring us to the end of	
9	today's hearings. You get a little bit of a	
10	bonus, get out of school early. Thank you very	
11	much and we will reconvene tomorrow morning at	
12	9:00 a.m.	
13	(Proceedings adjourned at 4:17 p.m.)	
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	OFFICIAL EXAMINER'S CERTIFICATE	Page 200
2		
3		
4		
5	I, Debra Kot, a duly appointed Official Examiner	
б	in the Province of Manitoba, do hereby certify the	
7	foregoing pages are a true and correct transcript	
8	of my Stenotype notes as taken by me at the time	
9	and place hereinbefore stated.	
10		
11		
12		
13		
14	Debra Kot	
15	Official Examiner, Q.B.	
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

This document was created with Win2PDF available at http://www.win2pdf.com. The unregistered version of Win2PDF is for evaluation or non-commercial use only. This page will not be added after purchasing Win2PDF.