



Guidelines for the Participant Assistance Program

Purpose:

The Participant Assistance Program provides funding and other assistance to qualifying individuals, groups and organizations to ensure effective public participation in the assessment of a development that is subject to a public hearing and is deemed to have significant public interest.

Who Can Apply:

Individuals, community groups, and not-for-profit organizations may apply for participant funding under the Participant Assistance Program.

Parties who demonstrated that they meet at least one of the following criteria may be eligible:

- 1) The applicant has clearly demonstrated an interest in the potential physical, social or economic effects of the development;
- The applicant is a group of persons that has an established record of concern for or has demonstrated a commitment to the interest that it represents;
- The applicant's work will assist the Panel in understanding the potential effects of the development and will contribute significantly to the hearing.

Who Cannot Apply

Individuals and organizations that are not eligible for funding are:

- 1) for-profit organizations;
- 2) those who have direct commercial interests in the project; or
- 3) local governments.
- 4) political parties





What and When Funding is Available

The Minister of Conservation will announce the establishment of the Participant Assistance Program for a particular project. Following this, a public notice with a brief description of the project, information on how to apply and, the specifics of the program including the closing date for applications will be circulated through newspapers and on the Clean Environment Commission website <u>www.cecmanitoba.ca</u>.

Expenditures that may be funded (see Eligible Expenditures)

The following expenses may be considered for funding:

- (a) professional fees for advice or assistance, including those of legal and expert advisors;
- (b) salaries of persons employed for the purpose of coordination, research and the preparation of materials, including secretarial services;
- (c) travel and accommodation expenses;
- (d) the purchase of relevant information material such as maps, documents and reports for the purpose of information, presentation and analysis;
- (e) information collection and dissemination;
- (f) accounting and audit services;
- (g) photocopying, postage and stationary;
- (h) telephone rental and charges;
- (i) translation services;
- (j) other expenditures related to the assessment that are approved by the minister.

Expenditures that will not be funded

- (a) lost income, such as wages lost as a result of attending meetings and hearings;
- (b) capital expenditures, existing salaries and overhead;





(c) expenditures not directly related to the project assessment.

How the funding process works

Once the Minister of Conservation establishes the Participant Assistance Program for a particular project, a Participant Assistance Committee will be formed. This committee will be made up of members of the Clean Environment Commission whose job will be to assess participant assistance applications and provide funding recommendations to the minister.

Application forms and instructions will be available for downloading on the Clean Environment website or in printed form by contacting the Commission directly.

Application forms are filled out and sent to the Commission where the Participant Assistance Committee will review them. A participant assistance committee meeting will then be held where applicants will be required to explain their request and may be asked questions by the committee.

The Committee will then make recommendations to the minister regarding level of funding and any associated conditions. Should an applicant be successful, they may be requested to provide a more detailed work plan that includes any adjustments or conditions specified by the minister. Successful applicants will also be required to acknowledge they have read and understand the Participant Assistance Funding Terms and Conditions that specifies the level of funding to be provided and the conditions under which it can be spent and accounted for.

How to make an application

Application forms will be available to download from the Clean Environment Commission website <u>www.cecmanitoba.ca</u>, then by choosing the particular project or hearing of interest. Copies are also available by contacting the Commission at:

> Manitoba Clean Environment Commission 305-155 Carlton St. Winnipeg MB R3C 3H8 204-945-0594 1-800-597-3556 (toll free in Manitoba) <u>cec@gov.mb.ca</u>





Filling out the Application

- 1. Insert the name of the hearing or project that funding applies to.
- 2. Fill in the name of the applicant or organization. Ensure all contact information is included and complete so that you can be contacted should additional information be required or to allow for notification to continue the process.
- 3. Please provide information about your organization including the mandate, goals and the public that you serve. You may include any organizational publications you wish that may assist in providing information about your organization and its activities.
- 4. Please provide the name(s), title(s) and signature(s) of the person(s) authorized by your organization to sign documents on your behalf. If the authorized person(s) does/do not match those signing subsequent documentation (Funding Terms and Conditions, statement of account), those documents will be considered null and void. If for any reason the authorized person changes during the hearing process, please advise the Commission immediately, in writing, of this change.
- 5. Please include your **non-profit and GST numbers** or if you are an individual, please include your **SIN**.
- 6. Please provide the source of funding for your organization and attach the two most recent years' financial statements (for non-profits). If you are an individual or ad-hoc citizen group and these documents do not exist, please explain what resources you may have to assist in your participation. If these documents or an explanation are not included, **your application will not be processed.**

Please indicate what other sources of funding may be available to you as well as any in-kind services that may be supplied by members of your group or partners. (For example, coordination of the project will be done by a volunteer; a computer for use for this project is being supplied by a local company free of charge). Also indicate what the value of the in-kind services to be provided is. (For example what is the volunteer's time worth, what would it cost





to hire someone to do this?; what would be the cost of renting the computer?).

If you do not receive Participant Assistance Funding, how will your participation be affected? Please be specific as to what activities may not take place without additional assistance.

- 7. How do you intend to participate? Please check off as many activities that apply. What particular topics do you wish to address? Will you be partnering with any other individuals, groups or organizations? Please list them.
- 8. Please provide a general activity plan that indicates the types of activities you wish to undertake and how they will contribute to the assessment of the project under review. An example will be provided. Individual formats may vary depending upon the activities and detail to be provided.
- An estimated budget must be provided (Attachment A) that supports the activity plan. This budget summary should be developed from the information provided in Attachments B,C,D and E. (see Current Provincial Expense Rates)
- 10. Certification of this application is required. Your application will not be processed until an original signed copy is received.
- 11. Please indicate the availability of your spokesperson(s) to meet with the Participant Assistance Committee. Indication of general availability with your application will speed along the review of applications and the awarding of funds.
- 12. Please send **an electronic copy** of the completed application form to <u>cathy.johnson@gov.mb.ca</u> and a **signed original** to:

Manitoba Clean Environment Commission 305-155 Carlton St. Winnipeg MB R3C 3H8

Your application will not be processed until a signed original is received.





What happens next?

When the Clean Environment Commission receives your application, it will be reviewed for completeness and to ensure that a signed certification is included. If the application is complete, the Participant Assistance Committee (PAC) will then review it for applicability to the terms of reference, content and level of financial need. A Participant Assistance meeting will then be called where the applicant will make a presentation regarding its application and the committee may ask questions of clarification.

Following this meeting the PAC will develop recommendations regarding conditions for participation and funding allocations that will be submitted to the minister. The minister will then decide on the final conditions and funding allocations. Once these decisions have been made and communicated to the applicant and the proponent, the Clean Environment Commission will then work with the applicant to finalize Funding Terms and Conditions consistent with the minister's decisions. (See Participant Assistance Funding Terms and Conditions)

Once the Terms and Conditions funds will be released dependent upon certain conditions.

Standard conditions that will apply:

- a) Up to 30% of the total funding may be made in the first installment.
- Additional interim advances may also be made but the total advanced will not total more than 75% of the total allocation.
 Interim advances will only be considered if they are requested in writing, are supported by an interim accounting of funds already spent and a cash flow forecast acceptable to the minister.
- c) Once the hearing is concluded, applicants will have **30 days** to submit an accountant certified Final Statement of Account to the PAC. The 30 days begins once the Commission's report has been submitted to the minister. In fact, recipients will have up to 90 days after the conclusion of the public input activities, while the Commission is writing the report and an additional 30 days after that in which to prepare their accounting report.

The accounting report will include a separate accounting of GST actually paid. The GST owing will not be calculated on the entire





amount spent but only for those expenditures where it was actually paid.

If this accounting report is not received 30 days after the report is sent to the minister, or 120 days after the conclusion of the public input stage, **it will not be accepted.** The recipient may then be required to pay back any and all monies advanced.

Participants will be required to have their final accounting statement certified by an accounting professional. An allowance for this will be made in the funds awarded. If the accounting statement is not certified by an accounting professional it will not be accepted and the recipient may be asked to return any funds already advanced.

Additional conditions may be prescribed by the minister on a caseby-case basis.

On completion of the hearing the PAC will review the accounting statement and determine whether the participant has complied with Terms and Conditions. The Committee will then make recommendations to the minister regarding final payment.

The minister will facilitate the final payment, recall funds or call for an audit of the recipients' books if it is considered necessary.

Participants will be required to keep their accounting information on hand for two years following the completion of the hearing, should the minister wish to have them inspected.





Participant Assistance Program Application Form

1) Assistance application is related to:

2) Applicant Information

Individuals, community groups, and not-for-profit organizations may apply for participant funding under the Participant Assistance Program.

Parties who demonstrated that they meet at least one of the following criteria may be eligible:

1) The applicant has clearly demonstrated an interest in the potential physical, social or economic effects of the development;

2) The applicant is a group of persons that has an established record of concern for or has demonstrated a commitment to the interest that it represents;

3) The applicant's work will assist the Panel in understanding the potential effects of the development and will contribute significantly to the hearing.

Name of Applicant or Organization:

Mailing Address	
Street Address:	
City or Town:	
Province:	
Postal Code:	Phone:
Cell:	Fax:
Email :	





Contact p	erson :		
Phone :		Cell :	
Email :			

Organization Information

How many members are in your organization?

How many paid staff?

How long has your organization been in operation?

Please provide a list of the executive members of your organization.

Position/Designation	Name

What are the mandate and objectives of your organization? (please attach separate sheet or additional information as necessary)





4) Please provide the title(s), name(s), and signatures of the authorized person(s) who have signed this application and will be signing the funding agreement in the event that funding is authorized.

Title	Name	Signature

5) If you are a non-profit, please provide your non-profit number

and your GST number

If you are an individual, please provide your SIN

6) Financial Need

What are the sources of funding for your organization (e.g. government, donations, membership fees)?

Please attach your organization's financial statements for the past two years.

Have you requested and/or obtained any funding from any other source(s) which are related to the present funding request?

How much was requested and/or received?







What in-kind services and their approximate value will be provided by your organization or partners to assist you in participation in the hearing process?

In-kind Services (own contribution)	Approximate Value

To what extent will your participation be affected if no assistance is granted? Be specific.

7) Participation Information

How will you participate? Please check off the activities you plan to take part in.

Review the environmental impact statement submitted by the project proponent. Review Technical Advisory Committee comments and responses.
Review documentation relevant to the proposed project (relevant information may include, for example, previous environmental or scientific studies, project description, land use plans etc.).
Give information to or collect information from community members.
Prepare for and participate in the public hearing.
Conduct research and prepare a submission.
Present findings to the panel.
Provide expert testimony.
Cross-examine the proponent, other participants and expert witnesses.
Provide closing statement.
Others (please specify)





Please describe what issues are of specific concern to you?

Has your organization contacted other potential Participants in order to bring a number of interests within one representative group? If so, please list the groups that will be part of your representation.

8) Please attach a general activity plan to this application indicating activities for which assistance is being sought, consistent with the terms of reference for the review. Please limit the activity plan to 2 to 3 printed pages. (See example).

9) Please provide an estimated budget (Attachment A), that supports your activity plan. (See Eligible Expenditures).

Please provide a list of potential legal and expert advisors, using forms in Attachments B & C.

Please provide job description(s) and staffing information for coordinator, secretarial and other support staff, as required, on Attachment D.

Please provide descriptions of other costs to be incurred on Attachment E.

10) Please have the Certification form signed by the designated representative.

Your application will not be processed until a signed original is received

All information is being collected under authority of The Environment Act and will be used to facilitate future communication regarding the hearing and to facilitate your participation. Information provided in this application is subject to the Protection of Privacy provisions of The Freedom of Information and Privacy Protection Act. If you have any questions please contact the Commission.





Attachment A

Proposed Budget

	\$ Amount
Legal Fees:	
Professional Fees (experts):	
General Disbursements:	
Typing	
Printing	
Photocopying	
Transcripts	
Telephone Expenses (over normal base monthly costs)	
Transportation	
Accommodation	
Meals (out of town only)	
Translation	
Bookeeping/Accounting	
Postage/Other communication expenses	
Parking	
Other: (please specify)	
Direct Expenses:	
Maps	
Research reports	
Salaries (secretarial/coordination staff)	
Total	\$





Attachment B

Legal Fees

Name of legal expert and/or firm (if known):

n):

What are their specific skills relative to this review?:

Please describe the nature of work to be performed by legal experts and its pertinence to the Project. (e.g. research of case law related to similar circumstances in Canada, preparation of brief, presentation at hearing, cross-examination of Proponent and/or expert witnesses etc.)



Number of hours/days required:

Estimated total costs (\$):





Attachment C

Expert Consultants

Name of expert/consultant and firm (if known):

What are their specific skills related to this review?:

Please describe the nature of work to be performed by experts and consultants and its relationship to the Project. (e.g. research background information regarding environmental effects of similar projects in Canada, preparation of presentation, act as an expert witness at hearing etc.)

Hourly or daily fee:	
Number of hours/days required:	
Estimated total costs (\$):	

If there are more than one consultant/firm that you plan on utilizing for different aspects of your representation please fill out an Attachment C form for each one.





Attachment D

Staffing

Please provide summary information for all salaried staff positions that will be specifically dedicated to participating in the hearing activities. (Please fill out an Attachment D for each position).

Name of employee/position:

Duties related to the hearing activities:

Number of hours/days or %	% of time required:	
Rate of Pay:		
Benefits (% of salary):		
Estimated total costs (\$):		





Attachment E

Other Expenses

Travel : Please provide estimates to the best of your knowledge.

Estimated travel costs and related expenses for legal experts.

Provide the expected number persons, number of trips, destinations and reasons.

Estimated travel costs and related expenses for **consultants/experts**.

Provide the expected number of persons, number of trips, destinations and reasons.

Estimated travel costs and related expenses for **coordinator**.

Provide the expected number of trips, destinations and reasons.





Estimated travel	costs and related ex	penses for other staff.

Provide the staff position, number of trips, destinations and reasons.

Provide estimates on expenses related to bookkeeping:

banking fees:

An allotment will automatically be included in any awards made to be used exclusively for accounting services for the certification of the *Final Statement of Account*.

Collection and Distribution of Information:

Provide a description of the activities and products that will be purchased, prepared and distributed that are required to facilitate your representation (such costs may include typing, printing, photocopying, transcripts, postage or other communication expenses, purchase of maps and/or research reports).

Please include the duplication of presentation materials for participating parties at the hearing in these costs. The number required will be specified by the Clean Environment Commission.

Provide an estimated cost for these activities.





Office supplies and support:

Normal office supplies and overhead are not eligible for funding.

Allowance will be given for limited amounts of supplies (paper, file folders, printer cartridges).

Long distance charges or additional cell minutes above and beyond normal charges will be considered.

Rental of additional large office equipment (printers, scanners, and computers) with accompanying justification may be considered.

Please provide justification for and an estimate of these expenses as necessary.

Other expenses associated with the Applicant's proposed activities (please specify):

This information is being collected under the authority of the *The Environment Act* for the sole purpose of the allocation of Participant Assistance Funding.

Your information is protected by the Protection of Privacy provisions of *The Freedom of Information and Protection of Privacy Act.* If you have any questions about the collection, contact Secretary to the Commission, 305-155 Carlton St., Winnipeg R3C 3H8, 945-7091.





10) By signing the Certification Form at the end of the application, the Applicant confirms that the requested funds are designated solely for preparation and participation in the hearing process. If the Certification Form is not signed the funding application will not be considered.

Certification

I/we hereby attest that the information I/we have provided in the attached Participant Assistance Program Application (the Application) and all supporting documentation is true, accurate and complete to the best of my/our knowledge. I/we understand that if any information provided in the Application is false or misleading, the Application may be denied funding under the Participant Assistance Program or may be required to repay all or some of the funding received under the Participant Assistance Program.

In the event that a participant funding award is to be made based on the Application, I/we agree that no funding will be payable unless I/we sign the Participant Assistance Funding Agreement. I/we understand than any funding received will be subject to the terms and conditions of the Agreement. I/we acknowledge that a copy of the standard Agreement was made available to me/us before signing this application form.

I/we understand that copies of any oral or written submissions during the environmental hearing process, by me/us can be used for purposes related to the administration of *The Environment Act*, including placement in the Public Registry and posting on agency websites, subject to provisions of *The Freedom of Information and Personal Privacy Act*.

By signing this Certification Form, I/we acknowledge that I/we have read, understood and agree to the Application. I/we declare that I/we are duly authorized to agree to make this application on behalf of the Applicant named in the application.

Signature

Title

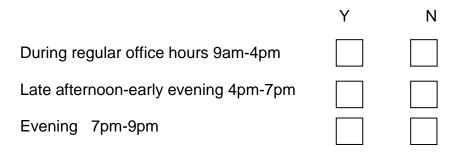
Print Name

Date





11) To assist the Participant Assistance Committee in conducting a timely review of applications please indicate when representatives for your organization would generally be available for a Participant Assistance Committee meeting.



Comments:



12) Please send **an electronic copy** of the completed application form and attachments to <u>cathy.johnson@gov.mb.ca</u> and a **signed original** to:

Manitoba Clean Environment Commission 305-155 Carlton St. Winnipeg MB R3C 3H8

Your application will not be processed until a signed original is received.

EXAMPLE ACTIVITY PLAN (more detail may be provided as available and as necessary)

Introduction and Objective:

The proponent has provided a proposal to build a big building. Components of this proposal include the acquisition of the land, clearing and development of the land, construction and operation of the building. The XYZ Community Group has reviewed this proposal and has determined some short and long-term negative impacts on the environment and the social well-being of the local community will be experienced. The data provided does not appear to reflect the true current situation and the mitigation actions suggested do not appear to address these concerns adequately.

The XYZ Community Group intends to show that the acquisition and clearing of the property will impact on traditional uses by both the aboriginal community and local residents. We also intend to show that the construction and operation of the building will impact on the local environment by interrupting the local water table and flow patterns as well as providing pollutants to the local waterway.

Task 1: Project Coordination

A project coordinator, familiar with environmental projects, their analysis and their presentation, will be contracted to facilitate our participation, coordinate information gathering and present our findings at the hearing.

Task 2: Review in detail the proponent's proposal regarding impact on local resources and traditional use areas.

Review in detail the proponent's proposal as it relates to location within the traditional use area and its effect on the local wildlife, food sources and aesthetic value to the wellbeing of the community.

To accomplish this, technical assistance will be required of a consultant to assess the available inventory of natural resources and ecological communities in the area as presented by the proponent and determine if the proponent's interpretation conforms to other available and known sources of information. This comparison may include consultation with local aboriginal authorities on TEK and local community members as necessary.

Synthesis of this information will result in an inventory of possible negative effects and recommendations on how to lessen or eliminate them.

Task 3: Review in detail the proponent's proposal regarding construction standards and operation of the building on the surrounding environment.

Review in detail the proponent's proposal as it relates to construction methods and standards. To accomplish this, technical assistance will be required to assess the proposed construction standards in comparison to available more environmentally friendly technologies and practices.

An assessment of the impact on the local water table will be done and where possible alternatives that negate or lessen the impact will be suggested. The information presented by the proponent will be assessed and compared to published and local knowledge regarding the local water table and the expected short and long-term effects from the development.

Analysis of the nature and impacts of the proposed discharges from the building to the local stream will be provided. Proposed discharges will be compared to current water quality standards in Canada and expected short and long-term effects of these discharges on stream water quality, organisms living in the water and human health. Recommendations to eliminate or lessen these impacts will be provided.

Task 4: Present findings at the hearing.

The findings developed in the activities described above will be collated into a submission to the panel and presented at the hearing by the coordinator. A representative of the consulting firms hired to compile the above information will act as expert witnesses at the hearing.

Budget information has been supplied on the attached forms.





Eligible Expenditures per Section 7(1), Participant Assistance Regulation E125.

7(1) Participant assistance may be granted only in respect of the following expenditures:

(a) professional fees for advice or assistance, including those of legal and expert advisors;

This means fees charged by lawyers and expert technical advisors such as engineers and consultants.

(b) salaries of persons employed for the purpose of coordination, research and the preparation of materials, including secretarial services;

This means salaries for persons that are hired specifically and only for this project and/or a portion of salaries of the organization's regular employees for the time they spend working on this project.

(c) travel and accommodation expenses;

This means mileage (at current government rates), air travel, taxi/shuttle services and hotel rooms.

 (d) the purchase of relevant information material such as maps, documents and reports for the purpose of information, presentation and analysis;

This means the charges to purchase maps and documents as well as any technical fees required to prepare a presentation, for example: duplication of CDs or flash drives containing the presentation.

(e) information collection and dissemination;

This means charges for information collection and distribution of said information among the members of the project committee as well as the distribution of briefs, submissions and presentations to all participants, the proponent, the Commission and others designated by the Commission.

(f) accounting and audit services;

This means fees charged by a bookkeeper/accountant to prepare the accounting statements for submission at the end of the hearing as well as any additional audit services ordered by the Province.





This also includes any bank charges for administration of the project account.

(g) photocopying, postage and stationary;

This means photocopying and/or printing at the most economical rate possible. This includes the duplication of copies of the presentation material, in the numbers specified, to be provided at the hearing. Postage charges for distribution of information and reasonable stationary needs, beyond normal operating expenses, for items such as paper for printing, print cartridges, file folders, labels etc.

(h) telephone rental and charges;

This means telephone charges above and beyond normal operating costs of existing services. Established organizations with existing telephone services will only be eligible for charges above the normal monthly service fees e.g. for long distance, additional cell minutes. The installation of additional lines, if required, will be eligible only if they are pre-approved.

(i) translation services;

This means services required to translate documents for the representatives in the project group or documents for distribution to the proponent, other participants and the commission or other pre-approved purposes.

(j) other expenditures related to the assessment that are approved by the minister;

These may include meal expenses (out of town), at the current government rate. Alcoholic beverages are not included. Other such expenses may include the purchase of hearing transcripts and parking charges.

Other charges may be eligible but, please check with the Commission for approval before including them in your budget or in your expenditure statements otherwise you may not be reimbursed.

Note regarding GST: GST reimbursement is only available for the GST actually paid out and not on the total amount of the award. The total GST paid should be calculated from invoices and receipts where GST has been itemized.





Possible Hearing Locations – Keeyask

The following locations are provided for guidance in developing your funding proposal only. This list only provides <u>possible</u> locations where hearing sessions may take place. The final locations could change, where some are added, deleted or modified.

No timeframe for these sessions have been determined yet.

Please use this information **only as a guide** in developing your funding proposal.

Gillam

Thompson

Possible Community hearings in York Landing, War Lake, Split Lake and Bird.

Winnipeg 15 days

Current Provincial Expense Rates (Oct. 2012)

Meals

In northern Manitoba		In southern Manitoba	
Breakfast	\$ 8.35	\$	7.85
Lunch	\$ 10.35	\$	9.85
Supper	\$ 17.90	\$	16.70
Per Diem	\$36.60	\$3	4.40
Incidentals per overnight		\$4	.60

Alcoholic beverages cannot be claimed.

Accomodations

Winnipeg - < \$150/night (standard room only)

Mileage

In northern Manitoba	In southern Manitoba (Oct. 2012)
47.4¢ per kilometre	43.0¢ per kilometre

Legal Fees

\$225.00/hr

Number of copies required for Keeyask hearing.

Number of printed copies of Participant Submissions required:

For the Clean Environment Commission ------ 10

For other Participants and Parties ------ (estimated) 10-15

Number of printed copies of presentation material at the hearing:

For the Panel, Proponent and other Participants ----- 30-50 Additional copies for the audience ---- at your discretion

Participant Assistance Program Statement of Account

Participant:	Hearing:				
Legal Assistance/Advice (receipts needed)		Hours	Rate	Total	
	Preparation and Consultation:				\$0.00
	Hearing Attendance:				\$0.00
	Disbursements:				\$0.00
Total Legal Fees:					\$0.00
Expert Advisors/Witnesses (receipts needed)	Preparation and Consultation:				\$0.00
(receipts needed)	Hearing Attendance:				\$0.00
	Disbursements:				
Total Expert Advisors:					\$0.00
General Disbursements:	Typing (receipts needed) Printing (receipts needed) Photocopying Stationary/Office Supplies (receipt Transcripts (receipts needed) Telephone (receipts needed) Transportation (receipts needed) Accomodation (receipts needed) Meals Translation (receipts needed) Accounting/Audit (receipts needed) Postage (receipts needed) Parking (receipts needed) Other				
Total Disbursements:					\$0.00
Direct Expenses: (receipts needed)	Maps Research Reports Coordinator Salary Secretarial/support salary	Hours	Rate		\$0.00 \$0.00 \$0.00 \$0.00
Total Expenses					\$0.00
Total GST Paid					\$0.00
GRAND TOTAL					\$0.00

Participant Signature

Date

Accountant Certification