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KEEYASK GENERATION PROJECT

PUBLIC HEARING

Transcript of Proceedings
Held at Fort Garry Hotel
Winnipeg, Manitoba
TUESDAY, OCTOBER 22, 2013

APPEARANCES

CLEAN ENVIRONMENT COMMISSION Terry Sargeant - Chairman

Edwin Yee - Member

Judy Bradley - Member

Jim Shaw - Member

Reg Nepinak - Member

Michael Green - Counsel to the Board

Cathy Johnson - Commission Secretary

MANITOBA CONSERVATION AND WATER STEWARDSHIP

Elise Dagdick Bruce Webb

KEEYASK HYRDOPOWER LIMITED PARTNERSHIP

Doug Bedford - Counsel Janet Mayor - Counsel Sheryl Rosenberg - Counsel Bob Roderick - Counsel
Jack London - Counsel
Brad Reger - Counsel

Vicky Cole Shawna Pachal Ken Adams

Chief Walter Spence Chief Louisa Constant Chief Betsy Kennedy Chief Michael Garson

CONSUMERS ASSOCIATION OF CANADA

Byron Williams - Counsel

Gloria DeSorcy Aimee Craft

MANITOBA METIS FEDERATION Jason Madden - Counsel

MANITOBA WILDLANDS Gaile Whelan Enns Annie Eastwood

PEGUIS FIRST NATION

Cathy Guirguis - Counsel

Lloyd Stevenson Jared Whelan

CONCERNED FOX LAKE GRASSROOTS CITIZENS

Agnieszka Pawlowska-Mainville

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- 1 Tuesday, October 22, 2013
- 2 Upon commencing at 9:30 a.m.
- THE CHAIRMAN: Good morning. Come to
- 4 order, please. We will this morning resume the
- 5 presentation that was started yesterday afternoon
- 6 by the partnership panel. It's at the front
- 7 table. I think you have no new faces at the front
- 8 table, but you have a whole row of new faces at
- 9 the back. Would you introduce them, please?
- 10 MS. PACHAL: Absolutely. It is my
- 11 pleasure to introduce Kelly Bryll from Manitoba
- 12 Hydro; Lisa Leochko, Manitoba Hydro; Robynn Clark,
- 13 Manitoba Hydro; Susan Collins, Manitoba Hydro;
- 14 Bill Kennedy with the Cree Nation Partners; Ron
- 15 Lowe with the Cree Nation Partners; Jim Thomas
- 16 with York Factory First Nation; and Karen Anderson
- 17 with Fox Lake Cree Nation.
- 18 THE CHAIRMAN: Thank you. And you may
- 19 proceed, and continue with your presentation.
- MR. SPENCE: Good morning,
- 21 Mr. Chairman, panel. We will continue on from
- 22 yesterday on our presentation, but we can have
- 23 time to show the video, our story. So I believe
- that's where we'll start this morning.
- 25 (Video shown)

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THE CHAIRMAN: Thank you. I have seen

this video a number of times now, and I must tell

- 3 you, I never fail to be impressed with how well
- 4 done it is. It's a very good video.
- 5 Do you have any more presentation or
- 6 do we turn to cross-examination?
- 7 MR. SPENCE: Yeah, we're done.
- 8 THE CHAIRMAN: Okay. There will be an
- 9 opportunity now then for participants, as well as
- 10 members of the public, to ask questions of this
- 11 panel, but only on the matters that this panel has
- 12 presented. So it's basically questions about the
- 13 nature of the partnership, then some general
- 14 questions that relate to their presentation
- 15 yesterday afternoon, as well as the video today.
- 16 The cross-examination is in the same
- 17 order as the opening statements were made
- 18 yesterday. In fact, this will be the case
- 19 throughout these hearings. So first up is
- 20 Manitoba Wildlands.
- Ms. Whelan Enns, do you have any
- 22 questions?
- 23 MS. WHELAN ENNS: Good morning. Just
- 24 to confirm, we had various presentations
- 25 yesterday, all from the partnership, and we have a

- 1 continuation this morning, including with the
- 2 video, and some changes then in terms of who has
- 3 been in the front row.
- 4 THE CHAIRMAN: Well, I think it's the
- 5 same front row as yesterday afternoon. And all of
- 6 the presentations yesterday were really about the
- 7 nature of the partnership.
- MS. WHELAN ENNS: Thank you.
- 9 Could -- and I think we're going to,
- 10 again, just clarifying, Mr. Chair, that Ms. Pachal
- 11 has been chairing the panel, so I'm going to be
- 12 asking questions, start with her. And you can
- 13 advise and/or she can direct who would answer the
- 14 question?
- THE CHAIRMAN: Absolutely, or you can
- 16 just direct the question in general and whoever
- 17 the appropriate respondent is will answer it, I
- 18 presume.
- 19 MS. WHELAN ENNS: I'm just checking
- 20 sets of slides.
- 21 Would you please, and I'd like to hear
- 22 from the Cree Partnership First Nations on this
- one, would you please tell us what the
- 24 proportional shareholder positions are for each of
- 25 the First Nations? Now, what I mean by that is

- 1 that we have heard the option available to invest
- 2 in Keeyask in your presentations. We have also
- 3 heard then, and this was in the verbal information
- 4 when slide 21 was up yesterday, we heard a
- 5 reference to a 50/50 shareholder position. There
- 6 was also a reference to majority shareholder
- 7 position with a meaningful role. My understanding
- 8 from public materials is that this is a
- 9 partnership that's structured where 75 percent of
- 10 the liabilities and the revenues and the costs are
- 11 Manitoba Hydro and, therefore, public funds. So
- 12 what does the 50/50 shareholder reference mean and
- what does the majority shareholder reference mean?
- MR. BLAND: The 50/50 that you are
- 15 describing, I believe that's in the direct
- 16 negotiated contracts, and that's 50/50 partnership
- 17 with whoever that we decided we are going to
- 18 partner with. The 75/25 portion is, as you
- 19 pointed out earlier, 75 percent is Manitoba Hydro
- 20 and 25 percent is the First Nation; 15 percent of
- 21 that would be for Tataskweyak, 5 percent would be
- 22 for York Factory, and 5 percent would be for Fox
- 23 Lake.
- MS. WHELAN ENNS: Thank you. And I
- 25 take the correction.

- 1 Does that mean then in any services or
- 2 materials contracts that they would be held
- 3 50 percent by the individual First Nation in the
- 4 partnership and 50 percent by, potentially by any
- 5 outside joint venture company?
- 6 MR. BLAND: Can you ask that again?
- 7 Sorry, I just --
- MS. WHELAN ENNS: I'm back to the
- 9 50/50, taking your correction. Thank you for the
- 10 information.
- Does that mean then that in a contract
- 12 for services or materials, where one of the
- 13 partnership First Nations has 50 percent of that
- 14 contract, that the other 50 percent is with an
- 15 outside company that might, in fact, then be a
- 16 joint venture partner?
- MR. BLAND: Yes.
- 18 MS. WHELAN ENNS: And that applies in
- 19 materials, services, the whole range of housing,
- 20 food, construction and hauling contracts?
- 21 MR. BLAND: In section 13.1 of the
- 22 JKDA, it references what the partnerships are.
- MS. WHELAN ENNS: Thank you.
- MR. BLAND: And how they were
- 25 established.

- 1 MS. WHELAN ENNS: There was
- 2 information in the powerpoint presentation
- 3 yesterday about, and there was also in the oral
- 4 presentation, information about the contracts that
- 5 are already being let. So are there joint
- 6 ventures to date?
- 7 MR. BLAND: Sorry, I'm having a hard
- 8 time hearing you. I don't know, is it just me?
- 9 MS. WHELAN ENNS: Perhaps we should
- 10 ask whether that's your system or whether people
- in the room are having trouble hearing me?
- 12 MR. BLAND: I think it might just be I
- 13 have a bad ear. This is my good ear.
- MS. WHELAN ENNS: I just don't want to
- 15 be too loud.
- MR. BLAND: That's fine, if you don't
- 17 mind, just be loud so we can hear you.
- MS. WHELAN ENNS: All right. Okay.
- 19 Taking that as the go-ahead -- thank you. So
- 20 that's a reference back to the JKDA, and a
- 21 decision to not answer about whether there's any
- 22 existing joint venture contacts in place yet?
- MR. BLAND: There is joint venture
- 24 contacts in place today, not for the JKDA, but for
- 25 the Keeyask infrastructure project. And so we do

- 1 have contracts in place today.
- MS. WHELAN ENNS: Thank you very much.
- 3 My next question was whether the structure in
- 4 terms of joint ventures and the description of how
- 5 these contracts would be set up was already
- 6 happening in terms of the Keeyask infrastructure
- 7 project. So thank you for that.
- Is the same thing true then, or
- 9 intended in terms of the Keeyask transmission
- 10 project?
- 11 MS. PACHAL: The Keeyask
- 12 infrastructure project is not part of the Keeyask
- 13 project partnership. The Keeyask transmission
- 14 component of the project is owned by Manitoba
- 15 Hydro.
- MS. WHELAN ENNS: Thank you. So does
- 17 the JKDA apply then to any of the decisions with
- 18 respect to the previous Keeyask projects?
- 19 THE CHAIRMAN: Which previous Keeyask
- 20 projects are you speaking of?
- MS. WHELAN ENNS: There are two
- 22 licensed, Mr. Chair, and they are not --
- 23 THE CHAIRMAN: I think they have
- 24 already made reference to the Keeyask
- 25 infrastructure project.

Page 223 MS. WHELAN ENNS: Yes, they did. 1 THE CHAIRMAN: Is that what you mean 2 3 by the previous Keeyask projects? 4 MS. WHELAN ENNS: Previous licensed ones, yes. And also then the transmission, 5 Keeyask transmission project is licensed. 6 THE CHAIRMAN: Well, I think it was 7 just responded that the Keeyask transmission 8 licence is not part of the partnership. That's a 9 10 matter on the public record, so... MS. WHELAN ENNS: Thank you. On slide 11 12 24, I have a picture of a community meeting, so... MR. BLAND: Which presentation? 13 14 MS. WHELAN ENNS: Just double-checking page numbers here. I'm going to the powerpoint 15 presentation, that's the panel presentation guide 16 now. And there's a box at the top of the slide 17 about the advisory group on employment issues. 18 19 And there's a list then of the voting 20 representatives in this advisory group. 21 Could you tell us, because there's a reference in the text in terms of voting, could 22 23 you tell us how the waiting is in terms of the members of this group when they make a decision, 24

when they vote? Do the partner First Nations have

25

- 1 one vote or four? Does the Province of Manitoba
- 2 have one vote, and so on?
- MR. BLAND: Who is that question
- 4 directed to?
- 5 MS. KIDD-HANTSCHER: So in terms of
- 6 the terms of reference for the advisory group on
- 7 employment, which are a schedule to the Joint
- 8 Keeyask Development Agreement, the representatives
- 9 are as follows: There will be four Keeyask Cree
- 10 Nation representatives, one member each from
- 11 Tataskweyak, War Lake, York Factory, and Fox; six
- 12 Hydro representatives; one representative of the
- 13 Province of Manitoba; one representative of the
- 14 Hydro Projects Management Association; one
- 15 representative of the Allied Hydro Council. And
- 16 those would be the voting representatives.
- 17 MS. WHELAN ENNS: So your chart then,
- 18 or the image on this page 24 does not include the
- 19 Manitoba Hydro six votes?
- 20 MS. KIDD-HANTSCHER: That would just
- 21 have been an oversight in terms of the chart. I
- 22 believe Ms. Pachal actually referenced it in her
- 23 speaking yesterday, though.
- 24 MS. WHELAN ENNS: Hence the question.
- 25 Thank you very much.

Page 225 Would you tell us the timeline assumed 1 at this point for the equity investment from First 2 3 Nations in the Keeyask Generation Project? What is assumed in terms of when the investment would 4 occur, when it's required? 5 6 MS. KIDD-HANTSCHER: If I could just 7 have one minute, please? (OFF THE RECORD DISCUSSION) 8 9 MS. KIDD-HANTSCHER: Okay, thank you. So in terms of the investment 10 timeframe for the First Nation potential partners 11 12 in the project, there are different dates at which portions of the investment would be made. There 13 was an initial payment made after the filing of 14 the Environmental Impact Statement. There is 15 another payment, or investment on initial closing, 16 which is after we make our notice, or issue our 17 notice of construction. And the majority of the 18 19 investment would occur at final closing, which is 180 days after the last turbine is installed at 20 21 the Keeyask Generating Station. MS. WHELAN ENNS: Thank you. Are the 22 23 four Cree partners able to make these investments? 24 MR. BLAND: So far we made the initial

payment. I believe each First Nation is building

25

- 1 up the amounts that are required for the second
- 2 payment and the third payments, and we all feel
- 3 fairly confident that we will make the payments.
- 4 MS. WHELAN ENNS: Thank you. Now I'm
- 5 speaking louder, but I'm also having some
- 6 difficulty hearing you. So we've got more light,
- 7 maybe we'll have more sound soon.
- 8 Thank you for that. And I wanted to
- 9 basically make a small qualifying comment, and
- 10 that is, those of us who are funded participants
- in the room for the hearings have the job or the
- 12 responsibility to ask these questions. So the
- 13 caveat or qualifying comment is that none of the
- 14 questions that I am likely to ask are in any way a
- 15 criticism of the decision-making of the four
- 16 partnership First Nations. They are, in fact, for
- 17 information in the hearing process.
- 18 The question I was asking has to do
- 19 with then an overall pattern then in terms of the
- 20 timelines, thank you, in terms of the investment,
- 21 and the ability of the First Nations to make the
- investment, and the hope that there won't be a
- 23 need to borrow any of the funds to make the equity
- 24 investments.
- 25 Changing pages here, again, in the --

Page 227 MS. PACHAL: Could I just --1 2 MS. WHELAN ENNS: Yes. 3 MS. PACHAL: When you said that there 4 won't be a need, I think that we explained that there will be a need for both Manitoba Hydro and 5 the First Nations to borrow monies to fund this 6 7 project. 8 MS. WHELAN ENNS: Thank you. That was in the oral comments yesterday, and it applies 9 10 then to Manitoba Hydro in terms of public debtor investment, and also potentially to the four Cree 11 12 partners? 13 MS. PACHAL: That is correct. 14 MS. WHELAN ENNS: Thank you. 15 MS. KIDD-HANTSCHER: If I could add to 16 that, please? As was outlined in Ms. Pachal's presentation, the partner First Nations have two 17 investment options with this project, and that is 18 19 a common equity investment or a preferred option. 20 And it would certainly be in the first where the 21 majority of the loans would come into play, and 22 the preferred option would be much less, if any, 23 loan is required for that option. So I wanted to 24 clarify that. 25 MS. WHELAN ENNS: Thank you.

- 1 there -- and again, I'm not an expert on the
- 2 agreements that have been signed to date, but
- 3 there is a question I think that has to do with
- 4 the historic pattern. And I would like to ask
- 5 then whether the Cree Nation partners, whether by
- 6 agreement or in terms of their future planning,
- 7 intend revenues from Keeyask to be placed in
- 8 community trusts? Whether that's been part of the
- 9 discussions or negotiations, whether that's a
- 10 future decision?
- MR. BLAND: For York Factory, we
- 12 did -- or we are in the process of completing our
- 13 trust, and we do, we are intending on putting the
- 14 money into the trust and to use it for the local
- 15 community.
- I believe also, Fox Lake also
- 17 mentioned that they are in the process of
- 18 establishing their trust as well, and that they
- 19 are -- it's not a trust, it's a corporation, but
- 20 it's kind of like the same idea. And maybe I'll
- 21 let George speak to that.
- MR. NEEPIN: I believe in my
- 23 presentation I mentioned yesterday that we are
- 24 going to be putting ours in -- we have established
- 25 a joint venture account.

MS. WHELAN ENNS: Thank you. 1 MR. SPENCE: (Cree spoken) TCN will 2 3 also use the monies, the income from this 4 partnership and invest it and put it in trusts, and it will be an annual submission to the members 5 for their approval, how to spend the money. 6 7 MS. WHELAN ENNS: Thank you. I believe that one of the challenges we have in 8 terms of cross-examination at the beginning of 9 these hearings is that there's a lot of material 10 for everybody, and there's a tendency then, once 11 12 the panels begin to present, to have that as background and refer to what is in the most recent 13 or immediate presentations from yesterday. So 14 thank you for confirming where content has been in 15 your presentations, and thank you for answering 16 17 questions. There is a reference on page 29 to 18 19 ongoing monitor programs, it's the second bullet 20 under the insert of the slide. Could you confirm 21 that this is a reference to ongoing monitoring, assuming water, aquatic, land species, various 22 23 potential impacts, could you confirm that the monitoring programs referenced there are for the 24

planning phase, which we are in now, the

25

- 1 construction phase of the Keeyask Generation
- 2 Project, and then after operation begins?
- 3 MS. KIDD-HANTSCHER: Yes. I can
- 4 confirm that those arrangements are for all phases
- 5 of the project.
- 6 MS. WHELAN ENNS: Thank you.
- 7 MR. BLAND: We will also be doing a
- 8 presentation on a later panel, so you'll have more
- 9 detail.
- 10 MS. WHELAN ENNS: Thank you. I think
- 11 one of the most important things we heard
- 12 yesterday, and this is there in the text on page
- 13 30, has to do with each partner, bottom bullet,
- 14 having the opportunity to improve on the message
- of the other to ensure accuracy and completeness
- 16 when you have been preparing materials. I would
- 17 like to request, and this would be at the option
- 18 of the partners and Manitoba Hydro, but I think it
- 19 would benefit us all to hear a couple of examples
- of what that means, how that worked?
- MS. PACHAL: Well, most of us that you
- 22 are going to see over the next five or six weeks
- 23 have never been in a hearing situation, so we have
- 24 spent months preparing for these hearings, and
- 25 going to witness training, and learning about the

- 1 best ways to convey our story about our journey
- 2 together as partners and about the environmental
- 3 assessment. And during that process, we made
- 4 presentations, we each made presentations to each
- 5 other and we provided feedback to each other. So
- 6 the presentation that we are looking at right now
- 7 is a perfect example. It went through many
- 8 iterations, with feedback from both people from
- 9 Manitoba Hydro and from our partners, to make sure
- 10 that everything, exactly as we say, that it's
- 11 accurate and truthful and it reflects what we all
- 12 feel or believe the story of our journey is.
- MS. WHELAN ENNS: Thank you very much.
- 14 And that's why I asked the question, is because
- 15 this is probably, these four lines of text are
- 16 probably four lines that are some of the most
- 17 important from yesterday. So thank you for adding
- 18 the description.
- 19 On page 31, I'd like to know, and this
- 20 may be specifically a Manitoba Hydro question,
- 21 because this page is about hydroelectric power
- 22 being sustainable and having low emissions and so
- 23 on. I'd like to know which externalities Manitoba
- 24 Hydro takes into account when making the
- 25 comparisons between hydropower being sustainable

1 and in comparison, for instance, to natural gas or

- 2 coal?
- I'm going to add a small comment while
- 4 we wait for the answer, if I may?
- 5 THE CHAIRMAN: Well, you're asking
- 6 questions, not comments.
- 7 MS. WHELAN ENNS: I wanted to explain
- 8 why the question, but we can pass.
- 9 THE CHAIRMAN: Well, I think it's
- 10 pretty straightforward, it's a good question. We
- 11 may not have the expertise here to answer it at
- 12 this time.
- MS. WHELAN ENNS: We may need an
- 14 undertaking, Mr. Chair.
- 15 MS. PACHAL: So the chart here, the
- 16 purpose of the chart was to demonstrate just
- 17 specifically the greenhouse gas emissions produced
- 18 by natural gas versus coal versus hydroelectric
- 19 power. So if you looked at, for example, Keeyask,
- 20 a 695-megawatt project, and you evaluated the
- 21 greenhouse gas emissions for coal, it would be the
- 22 large dark gray circle. If you evaluate it for
- 23 natural gas, it would be the smaller gray circle.
- 24 And if you evaluate it for the hydroelectric power
- 25 for Keeyask, for sake of argument, it would be the

- 1 red dot.
- 2 THE CHAIRMAN: I'm sure
- 3 Ms. Whelan Enns doesn't need my help, but this is
- 4 a question that I have wondered about myself.
- 5 What do you consider in what makes up the
- 6 greenhouse gas in each of these circles? Is it
- 7 just when they are built and operating, or does it
- 8 include all of the greenhouse gas generated in the
- 9 construction and the full lifecycle of the
- 10 project, or of the various different --
- 11 MS. PACHAL: I believe it's just the
- 12 physical environment. You know what, there's
- 13 another panel that is coming up that has the
- 14 actual expertise to answer that much better than
- 15 us trying to give you bits and pieces.
- 16 THE CHAIRMAN: That's fair enough, and
- 17 I would suggest then that we wait until that
- 18 panel, and you ask that question again at that
- 19 time, Ms. Whelan Enns.
- 20 MS. WHELAN ENNS: Yes, Mr. Chair. And
- 21 we will probably also have questions about the
- 22 comment, about just the physical environment.
- THE CHAIRMAN: Fair enough.
- 24 MS. PACHAL: Well, I'll just correct
- 25 myself. What my colleague in the audience was

- 1 trying to tell me was it's coming up in the
- 2 physical environment panel. So when I said just
- 3 physical environment, I was trying to read her
- 4 lips. But what she was trying to tell me is the
- 5 expertise is coming up in the physical environment
- 6 panel.
- 7 MS. WHELAN ENNS: Could we confirm
- 8 then that -- and this is a reference to the
- 9 structure of the EIS materials and reports and
- 10 technical reports -- can we conclude then that the
- 11 physical environment panel will have a focus that
- 12 includes climate change?
- MS. PACHAL: Yes.
- 14 MS. WHELAN ENNS: And could we also
- 15 then assume that climate change, because it's got
- 16 a quite repetitive and repeating pattern within
- 17 the EIS materials, that climate change may also be
- in the questions about the generation station in
- 19 other panels?
- 20 THE CHAIRMAN: Can we wait until that
- 21 panel is in the chair?
- MS. WHELAN ENNS: Yes, thank you.
- 23 Will Mr. Adams be available for questions?
- MS. PACHAL: No, he will not.
- MS. WHELAN ENNS: Is there anybody

- 1 else available then from Manitoba Hydro who can
- 2 speak to and answer questions regarding the IHA
- 3 sustainability assessment of the Keeyask
- 4 generation project.
- 5 MS. PACHAL: Yes, I can do that.
- 6 MS. WHELAN ENNS: Mr. Chair?
- 7 THE CHAIRMAN: Go ahead.
- 8 MS. WHELAN ENNS: Would you tell us
- 9 what the public review process is for the
- 10 assessment of the sustainability of this project?
- MS. PACHAL: Yes. The assessment
- 12 report is being posted, it was posted on
- 13 September 18th, and it will be up on the website
- of both the Keeyask Hydropower Limited Partnership
- 15 at Manitoba Hydro, as well as the International
- 16 Hydropower Association website. It is the IHA
- 17 that posts it for the 60-day period. Based on
- 18 comments received, the assessors will determine if
- 19 changes are required for the report, and if so,
- 20 the revised document will be posted online for
- 21 another 60 days. So it's an IHA process. We
- 22 posted it on our website for convenience because
- 23 people were asking about it. So once it became a
- 24 public document, we posted it at the same time the
- 25 IHA posted it. If the assessors determine no

- 1 changes are necessary, the report would be then
- 2 considered final.
- 3 MS. WHELAN ENNS: Mr. Adams yesterday
- 4 mentioned four or five, maybe six international
- 5 environmental organizations in his remarks, about
- 6 the assessment of the sustainability of the
- 7 Keeyask Generation Project. Were any of those
- 8 international environmental organizations a party
- 9 to this assessment? Did any of them take part in
- 10 this assessment, review it, sign off on it, et
- 11 cetera?
- 12 MS. PACHAL: So a number of the NGO's
- 13 that Mr. Adams mentioned yesterday were actually,
- 14 he was talking about them in the context that they
- 15 were involved in developing the protocol. So I
- 16 can pull his presentation out here and just
- 17 double-check.
- 18 Yes, so he was talking about that the
- 19 protocol was endorsed by environmental
- 20 organizations like the World Wildlife Fund and the
- 21 Nature Conservancy, social organizations like
- 22 Transparency International and Oxfam, funding
- 23 organizations like the World Bank, Equator
- 24 Principles Bank, and both by developing country
- 25 and developed country governments. And so those,

- 1 all those organizations were involved in a
- 2 multi-year process of actually developing the
- 3 protocol, and then the protocol was applied to the
- 4 Keeyask project by auditors selected by the IHA.
- 5 MS. WHELAN ENNS: Thank you. So we
- 6 can conclude then from your answer, and I have
- 7 actually been following this process myself for a
- 8 number of years, that the international
- 9 environmental organizations participated in
- 10 arriving at the protocol to do an assessment, but
- 11 none of them had any role in the assessment of
- 12 Keeyask. Is that correct?
- MS. PACHAL: Well, I would imagine
- 14 they have a role because they can read it online
- 15 and comment on it, if they so choose. And if they
- 16 have comments on it, that's the point at which
- 17 their comments will be taken into consideration by
- 18 the IHA auditors.
- MS. WHELAN ENNS: So the role of the
- 20 international environmental organizations in terms
- 21 of the application of the sustainability
- 22 assessment protocol then becomes the option to
- 23 comment. Thank you.
- 24 The reason I'm asking is because
- 25 sometimes it's hard to tell when the names of

- 1 environmental organizations are added to public
- 2 information. There were then how many, six
- 3 auditors here? Six assessors?
- 4 MS. PACHAL: I think that sounds about
- 5 right, six or eight assessors.
- 6 MS. WHELAN ENNS: Were any of the
- 7 assessors acting on behalf of environmental
- 8 organization, or non profit organization, or
- 9 social organization?
- 10 MS. MAYOR: Sorry, we have an
- 11 individual that is also assisting. Her indication
- 12 is that they are independent auditors.
- 13 MS. WHELAN ENNS: Then we could call
- 14 the independent auditors consultants or
- 15 contractors, and that would be accurate?
- MS. PACHAL: I have just been told
- 17 that somebody is just checking the resumés of the
- 18 auditors. Donald O'Leary was from Transparency
- 19 International in New York and he was one of the
- 20 auditors.
- MS. WHELAN ENNS: Mr. O'Leary lives
- 22 and works in Washington. He is no longer
- 23 associated with Transparency International. I'm
- 24 not sure if he was last January when he was in
- 25 here in the group of six auditors.

Page 239 THE CHAIRMAN: You are making a 1 statement rather than asking a question, and what 2 3 is the relevance of that? 4 MS. WHELAN ENNS: The relevance is to establish, Mr. Chair, that these assessors are 5 auditors, independent, and they were not acting in 6 any way in relation to an international 7 environmental organization when they assessed the 8 Keeyask Generation Project. 9 THE CHAIRMAN: Well, I think it was 10 testified that they were independent auditors. 11 12 MS. WHELAN ENNS: Thank you. MS. PACHAL: And I just want to 13 correct for the record, my colleagues are telling 14 me Donald O'Leary was, in fact, working for 15 Transparency International, New York, when he 16 participated in the audit last January. 17 MS. WHELAN ENNS: Thank you. Are 18 19 Mr. Adams' written speaking notes from yesterday 20 available? MS. PACHAL: No, we don't have those. 21 22 THE CHAIRMAN: The transcript, the daily transcript will be available which will --23 24 MS. WHELAN ENNS: Thank you.

Is the assessment then of the Keeyask

25

- 1 Generation Project -- and I thank you for
- 2 identifying that there's two review periods or two
- 3 comments periods, potentially -- is the assessment
- 4 in any way binding on Manitoba Hydro and/or the
- 5 partnership for the Keeyask Generation Project?
- 6 MS. PACHAL: I am not sure I
- 7 understand what binding, in what way, what you
- 8 mean in that way?
- 9 MS. WHELAN ENNS: The question
- 10 basically has to do with whether or not the
- 11 proponent is in any way required to improve the
- 12 grades in the first round, to report publicly in
- terms of the sustainability of the Keeyask
- 14 Generation Station through the next period of
- 15 time, whether the partnership of the proponent has
- 16 the intention to, plan to maintain these levels
- 17 that are currently in the assessment of a project
- 18 that doesn't exist yet?
- 19 THE CHAIRMAN: Are you asking if the
- 20 IHA has any authority over Manitoba Hydro in
- 21 respect of compliance?
- MS. WHELAN ENNS: That would be one
- 23 way of putting it, Mr. Chair. If this is an
- 24 International Hydro Association, so there is also
- 25 a way of asking the question, and that is within

- 1 IHA and the members in IHA that are using the
- 2 protocol, do they have an accountability in terms
- 3 of the sustainability ratings of the projects?
- 4 THE CHAIRMAN: Perhaps it might help
- 5 if you can explain a little bit of what IHA is, a
- 6 little bit more than Mr. Adams did yesterday,
- 7 which was fairly brief?
- 8 MS. PACHAL: The International
- 9 Hydropower Association is a voluntary organization
- 10 that has members from hydroelectric utilities from
- 11 around the world. The assessment in, and of
- 12 itself, was prepared for the planning phase of the
- 13 project. So that's what was evaluated. And it
- 14 did receive, as we mentioned, or Mr. Adams
- 15 mentioned yesterday, the highest score of any
- 16 project that's yet to be assessed.
- 17 The IHA is not binding, the
- 18 recommendations or the findings of the audit
- 19 aren't binding on us, but we welcome the
- 20 opportunity to have independent auditors review
- 21 our project and tell us where we were doing a
- 22 great job and where there were opportunities to
- 23 improve. And so we have taken that to heart. We
- 24 are looking at some of the areas they identified
- 25 for improvement. But I must say we performed so

- 1 well in so many areas there's only a few that we
- 2 need to look at.
- MS. WHELAN ENNS: Thank you. We have
- 4 established then that this assessment is for the
- 5 planning phase only?
- 6 MS. PACHAL: Correct.
- 7 MS. WHELAN ENNS: I think the earlier
- 8 question then was approached in your response just
- 9 now, and that is: Are we to take from what you're
- 10 saying that Manitoba Hydro and the proponent, as
- in the partnership, will be continuing to work
- 12 with this standard, or were you primarily and only
- interested in the planning phase assessment?
- 14 We heard you say that you scored well
- 15 and that there's only certain areas to improve.
- 16 The reason I'm asking these questions is because
- 17 the sustainability assessment at the planning
- 18 stage of a project like this has real potential if
- 19 there is, in fact, an intention in terms of
- 20 sustainability standards for construction and
- 21 operation also.
- MS. PACHAL: So the protocol is
- 23 designed to be applied, a utility could ask for
- the protocol to be applied in any of the phases,
- 25 whether it's planning, construction or operation.

- 1 Some of the utilities that have been assessed to
- 2 date were in the construction phase, for example.
- 3 We decided to undertake the assessment when we
- 4 were in the planning phase. So at this point,
- 5 many of the materials that were reviewed by the
- 6 auditors during the planning phase dealt with many
- 7 of the activities that will take place during
- 8 construction and operations.
- 9 So by way of an example, in the
- 10 planning phase you are not doing a lot of actual
- 11 construction, obviously, but they took an in-depth
- 12 look at what our spill response plans were and how
- 13 we would deal with spill response in the event of
- 14 a spill of the project, which would be what would
- 15 happen, clearly, in the construction and
- 16 operations phase. So during the planning phase
- 17 they looked at some of the things that happen from
- 18 the environmental perspective in the other phases,
- 19 but we were assessed on the basis of being in the
- 20 planning phase. Hopefully that helps clarify it.
- MS. WHELAN ENNS: Thank you.
- How many other generation projects in
- 23 North America have been assessed using this
- 24 protocol?
- MS. PACHAL: Keeyask is the first

- 1 plant in North America to be assessed using the
- 2 sustainability assessment protocol. To date five
- 3 other companies have published the assessment of
- 4 their plants. And there has been one in Iceland
- 5 and Brazil, and two other European plants that I
- 6 don't have the name of. And all the companies
- 7 assessed, that have chosen to publish their
- 8 reports, are leading companies in their respective
- 9 countries.
- MS. WHELAN ENNS: Thank you.
- 11 How were the six assessors briefed?
- 12 They were all from different countries and
- 13 different professional backgrounds. How were the
- 14 six assessors briefed and prepared in terms of
- 15 their background on Manitoba as a province, the
- 16 north, our hydro system, the partnership?
- MS. PACHAL: Well, I can't speak to
- 18 what they did for themselves, or their
- 19 organization did to brief them. What I can speak
- 20 to is what the partnership did to provide
- 21 information to them. And that was that we
- 22 provided all of the materials we could possibly
- 23 think of related to our project in advance, and
- then while they were here, we have numerous share
- 25 point sites that have all our materials and

- 1 information that they had access to, plus binders
- 2 and boxes of materials that were brought into the
- 3 rooms everyday as they interviewed all of the
- 4 Hydro employees and all of our partners.
- 5 MS. WHELAN ENNS: Thank you. Can we
- 6 take your answer to mean that the six assessors
- 7 were not provided with information about the
- 8 existing hydro system in the Province, the
- 9 neighboring infrastructure, if you will, on the
- 10 Nelson River, or even just the history of the
- 11 system?
- MS. PACHAL: My partners are reminding
- 13 me that the auditors went into each of their
- 14 communities and interviewed many of the members of
- 15 their communities. So as we know from just coming
- 16 from the hearings in the north, they would have
- 17 heard an extensive amount of information about the
- 18 existing hydro system and people's feelings about
- 19 the existing hydro system in those communities.
- 20 As well they did tour, I believe it was Kettle
- 21 Generating Station but I don't know if there's
- 22 anyone here who remembers. It was Kettle
- 23 Generating Station that they went on a tour of
- 24 when they were in the north.
- MS. WHELAN ENNS: Thank you. I'll

- 1 refrain from asking any more questions because I
- 2 have had the description before and met these
- 3 assessors. What I had been trying to ask is
- 4 whether or not the assessors were in fact informed
- 5 about flooding. I think we'll have to stop.
- 6 THE CHAIRMAN: I think that's been
- 7 answered in our last response.
- 8 MS. WHELAN ENNS: Thank you.
- 9 Mr. Adams also made, there's been quite specific
- 10 references to the World Commission on Dams in his
- 11 remarks yesterday. He was indicating I believe
- 12 and I would like to hear the specifics, he was
- indicating I believe that Manitoba Hydro is in
- 14 fact fulfilling and working on fulfilling World
- 15 Commission on Dams recommendations. Could you
- 16 tell us, please, the specifics of what Manitoba
- 17 Hydro is working on or has fulfilled with respect
- 18 to the World Commission on Dams recommendations?
- MS. PACHAL: I'll just need a moment
- 20 to go back to reference some of his remarks.
- So I don't have the transcript from
- 22 yesterday but I have a version of Mr. Adams'
- 23 speaking notes, so...
- 24 MS. MAYOR: I have the transcript and
- 25 I'll read it for the witness if that's acceptable

1	so they can get exactly what was said. So it	Page 247
2	says:	
3	"Earlier I referred to the	
4	International Hydropower Association	
5	or IHA as it's known as. Since 2000,	
6	the IHA has worked with other	
7	interested partners to develop a	
8	practical approach to implementing the	
9	core values and strategic practices	
10	recommended by the World Banks World	
11	Commission on Dams. The result is a	
12	sustainability assessment protocol	
13	endorsed by environmental	
14	organizations including the World	
15	Wildlife Fund and the Nature	
16	Conservancy. It's endorsed by social	
17	organizations including Transparency	
18	International and Oxfam and is	
19	endorsed by funding organizations such	
20	as the World Bank and the Equator	
21	Principle Banks."	
22	THE CHAIRMAN: Does that answer your	
23	question, Ms. Whalen Enns?	
24	MS. WHELAN ENNS: No. The question	
25	was which recommendations of the World Commission	

- on Dams was the vice-president of Manitoba Hydro
- 2 referring to?
- MS. PACHAL: We aren't in a position
- 4 to answer that question.
- 5 THE CHAIRMAN: I would just note that
- 6 it is a bit unusual that somebody who gave
- 7 testimony yesterday is not available for
- 8 cross-examination. And we may have to call him
- 9 back if witnesses wish to ask further questions of
- 10 him.
- 11 MS. PACHAL: I should have clarified
- 12 my answer. He had to fly to London last night.
- 13 So I thought you meant today is he available for
- 14 cross-exam with us, and he's not. But he'll
- 15 absolutely be back next week and could absolutely
- 16 answer to some of his comments if we needed him to
- 17 for sure.
- 18 THE CHAIRMAN: Okay. Let's leave any
- 19 cross-examination of what Mr. Adams put into
- 20 evidence yesterday. We will determine in
- 21 consultation with participants over the next few
- 22 days whether we need Mr. Adams to come before us
- 23 next week.
- MS. WHALEN ENNS: Thank you,
- 25 Mr. Chair. I have one question left on this topic

- 1 that pertains to the I guess approximately
- 2 two-week period when the assessors were here last
- 3 January and that has to do with the stakeholder
- 4 interviews.
- 5 Were the stakeholders who were
- 6 requested to come in for a discussion with the
- 7 assessors provided with a record of their
- 8 interview?
- 9 MS. PACHAL: I do not have an answer
- 10 to that question but we can certainly find out for
- 11 you and potentially later today provide you with
- 12 that answer.
- MS. WHELAN ENNS: Yes.
- 14 MS. MAYOR: If you can just clarify
- 15 for the record what your specific question is.
- 16 What stakeholders are you referring to?
- MS. WHELAN ENNS: Thank you.
- 18 THE CHAIRMAN: I'd just like to add
- 19 that we want to be quite clear in this go-around
- 20 in this round of hearings as to what is being
- 21 asked in an undertaking. So please clarify it.
- MS. WHELAN ENNS: Thank you,
- 23 Mr. Chair.
- 24 There were also interviews with
- 25 stakeholders where three, perhaps a different

- 1 combination of three, of the assessors interviewed
- 2 a range of stakeholders. My question then is
- 3 whether the stakeholders who were interviewed were
- 4 provided with a copy of the interview.
- 5 MS. PACHAL: I believe that Manitoba
- 6 Wildlands was one of the organizations that was
- 7 interviewed. So you would probably be in a better
- 8 position than me to say whether or not you got a
- 9 record of that meeting. I don't know if the
- 10 auditors provided that to the stakeholders. We
- 11 weren't present at those meetings. We can talk to
- 12 the auditors and find out but I would assume you
- 13 would know if they provided you with them or not.
- MS. WHALEN ENNS: Mr. Chair, I will
- 15 try to avoid statements. Shall I answer the
- 16 question?
- 17 THE CHAIRMAN: Go ahead.
- 18 MS. WHELAN ENNS: Thank you. I will
- 19 try to avoid describing the most unprofessional
- 20 experience I think I have ever had, and I do
- 21 interviews all the time, but I was promised,
- 22 Mr. Chair, verbally, a copy of the notes from that
- 23 interview. And it has never arrived.
- 24 THE CHAIRMAN: Thank you. Do you have
- 25 more questions, Ms. Whalen Enns?

Page 251 MS. WHALEN ENNS: Yes, Mr. Chair. 1 2 MS. PACHAL: Can I just clarify then 3 whether or not we need an undertaking for that 4 then? MS. WHELAN ENNS: I would still 5 6 appreciate a copy of the notes from that interview. 7 8 THE CHAIRMAN: Ms. Mayor? 9 MS. MAYOR: That's not an undertaking 10 that the partnership can give, that's records that were made by the IHA. I'm sure Ms. Whalen Enns 11 12 could make a formal request to the IHA for those 13 records but we're not providing an undertaking in 14 that regard. 15 THE CHAIRMAN: I accept --MS. WHALEN ENNS: Mr. Chair, it was 16 Manitoba Hydro staff providing all of the services 17 in the interviews and taking all the notes and 18 19 making -- indicating verbally that it will be 20 forthcoming. Enough. 21 This next question pertains to the 22 powerpoint presentations and oral presentations 23 with them yesterday, and that is there were a whole series. Over time, it's over about 12 24

years. There are a whole series of documents

25

- 1 signed and obviously referenda, the presentation
- 2 that we have, the slides shows each of them. So
- 3 the question is, are they all on the keeyask.com
- 4 website? Is each agreement, MOU protocol document
- 5 referred to in this presentation yesterday, are
- 6 they all in the Keeyask generation station
- 7 materials on the keeyask.com website?
- 8 THE CHAIRMAN: Are you asking if they
- 9 are all public documents?
- 10 MS. WHELAN ENNS: Yes. I am asking if
- 11 they are all public, I'm asking if they are all
- 12 available to all parties to these hearings?
- MS. PACHAL: They would all be public
- 14 documents. I can't verify them unless I
- 15 cross-check every one to the website to answer if
- 16 they are all there, but they are all public
- 17 documents. The majority of them should be there.
- 18 If there's one missing, we'd be happy to post it.
- 19 THE CHAIRMAN: Had they been made
- 20 available to all of the parties to these
- 21 proceedings?
- MS. PACHAL: It's a public website.
- 23 They can access those documents off the website.
- 24 THE CHAIRMAN: Thank you.
- 25 MS. WHELAN ENNS: Mr. Chair, I found

- 1 one yesterday afternoon. Our researchers are now
- 2 also searching the two other potential public
- 3 website locations.
- 4 THE CHAIRMAN: But do you have access
- 5 to these documents otherwise?
- 6 MS. WHELAN ENNS: No.
- 7 THE CHAIRMAN: Then carry on. That's
- 8 a matter that should be resolved, but please carry
- 9 on now.
- 10 MS. WHALEN ENNS: Thank you. I'm just
- 11 double-checking in terms of tags, Mr. Chair.
- 12 On slide 32 yesterday, we have a --
- 13 THE CHAIRMAN: Show them which
- 14 document you're referring to. There are a number
- 15 of different ones.
- MS. WHELAN ENNS: This is the KHLP
- 17 panel, the slides.
- MR. BLAND: That's the CNP.
- MS. PACHAL: Right. It's the Cree
- 20 Nation Partners presentation. Victor's just
- 21 getting it. I'm just going to go back one second
- 22 to the website issue. These documents are either
- 23 on the Keeyask website, but there's other related
- 24 documents like settlement agreements, for example,
- 25 that might have been mentioned yesterday that

- 1 you'll find on the Manitoba Hydro website.
- MS. WHELAN ENNS: Thank you.
- 3 Mr. Chair, there's four possible websites but they
- 4 haven't been provided to the participants so we'll
- 5 come back to it. Thank you.
- 6 THE CHAIRMAN: Now, are you ready for
- 7 the questions on the CNP document? Ms. Whalen
- 8 Enns, please carry on.
- 9 MS. WHALEN ENNS: Thank you. So slide
- 10 32, the Mother Earth ecosystem model. And first
- 11 may I say wow. I have some questions for all of
- 12 us in terms of learning, certainly in our offices.
- 13 I would appreciate knowing what the time line was
- 14 for the TCN First Nation members to arrive at your
- 15 ecosystem model. Whether this was literally, you
- 16 know, community meetings, time with elders,
- interviews, time on the land for two years or
- 18 eight years?
- 19 THE CHAIRMAN: Just how is this
- 20 relevant to our review?
- MS. WHELAN ENNS: Mr. Chair, my
- 22 questions go to --
- 23 THE CHAIRMAN: Just let me add. Those
- 24 of us who were involved in the Bipole process, as
- 25 you were, saw this document at that time when TCN

- 1 made a presentation almost a year ago.
- 2 MS. WHELAN ENNS: What I want to
- 3 approach in questions, Mr. Chair, is the, for lack
- 4 of anything other than a European word, the
- 5 definition of ecosystem that TCN arrived at. I'd
- 6 like to be able to ask that of TCN.
- 7 THE CHAIRMAN: Well ask that question.
- 8 MS. WHELAN ENNS: Thank you. Would
- 9 you let us know, and I'm sorry to have to use the
- 10 word definition or meaning, but would you let us
- 11 know what you arrived at in terms of what
- 12 ecosystem means?
- MR. SPENCE: My name is Victor Spence.
- 14 I can speak for TCN on the word ecosystem. We are
- 15 very familiar. It's, pardon my language, but we
- 16 see it as a white man's language, western science.
- 17 The word we use is Aski in our language. It
- 18 covers everything, the land, water, the air, our
- 19 brothers, the people, the animals and the birds.
- 20 And this did not take over two years to produce.
- 21 It's our way of life, it's our culture, our
- 22 identity, our very being. And we try to put it in
- 23 a way that the western science can understand and
- 24 see visually and in words who we are as people.
- 25 So we would have preferred to use Aski which we

- 1 all use in our independent respective reports, but
- 2 we are here at the hearing where western science
- 3 seems to be the prevailing document approach to
- 4 evaluating development. So we can explain this.
- 5 And we will also use this, the model here on
- 6 Mother Earth, Aski, in our next panel that we will
- 7 be participating on. Egg owe see.
- MS. WHELAN ENNS: Thank you very much,
- 9 Mr. Spence.
- 10 Mr. Chair, I have a couple of, I
- 11 haven't counted them, but some questions specific
- 12 to the video this morning. I'm just checking with
- 13 you in terms of use of time.
- 14 THE CHAIRMAN: Well, I'm getting a
- 15 little concerned with your use of time. But if
- 16 they are brief and if they are on point, go ahead.
- 17 MS. WHELAN ENNS: Thank you. I will
- 18 be brief.
- 19 At the discretion of the panel then,
- 20 we have some information, and it was there in some
- 21 of the oral presentation yesterday also, that
- 22 refers to 1993 as the date for the agreement
- 23 subsequent to the NFA. Would you tell us how many
- 24 agreements there are and what dates they were?
- 25 THE CHAIRMAN: Just how is that

- 1 relevant to our review? Again, that's a matter of
- 2 public record. But I'm not sure that it's
- 3 relevant to our review, so move on.
- 4 MS. WHELAN ENNS: Fair enough. The
- 5 generalization with an early date is the reason
- for the question, but I'll pass and I'll finish
- 7 with questions then.
- 8 And thank you, Mr. Spence.
- 9 THE CHAIRMAN: Thank you, Ms. Whalen
- 10 Enns. We'll take a 10 minute break so come back
- 11 just after 11:15, please.
- 12 (Proceedings recessed at 11:06 a.m.
- and reconvened at 11:16 a.m.)
- 14 THE CHAIRMAN: Can we reconvene,
- 15 please? We have an hour and quarter until the
- 16 lunch break, and I will reconvene the
- 17 cross-examination of the partnership panel.
- 18 I don't believe there is anyone here
- 19 from the York Factory Elders group. Does Peguis
- 20 have any cross-examination? Ms. Land?
- 21 MS. LAND: Thank you members of the
- 22 panel. Lorraine Land, legal counsel for Peguis.
- 23 Thank you members of the panel. For your
- 24 information, I do have a few questions for you.
- I want to start off with a question, I

just wanted to first clarify something that was in 1 the materials provided by the Partnership, the 2 3 copy of which is in the panel presentation guide, and cross-reference that to some remarks that you 4 made yesterday, Ms. Pachal. 5 So on page 8 of that document, the 6 panel presentation guide, the second bullet of 7 information, which is information where you were 8 talking about the Adverse Effects Agreements, says 9 in the written text: 10 "The agreements also contemplate a 11 12 process to address any adverse effects 13 that were not anticipated or foreseen and which were identified from the 14 15 Environmental Impact Assessment 16 process." My first question is, I notice that 17 when you were orally presenting, you actually used 18 19 different language, and I wasn't sure if that was because you were correcting what was on this 20 21 record or if that was because you had a different 22 intent. And when you were orally presenting, you 23 said: 24 "The agreements also contemplate a 25 process to address any adverse effects

Page 259 that were not anticipated or foreseen 1 2 and which were not identified from the 3 Environmental Impact Assessment process." 4 Was that just a skip in the oral presentation? 5 MS. PACHAL: It was a misspeak in the 6 oral presentation. 7 MS. LAND: That's helpful. So can you 8 provide a little more information about what that 9 process is that will happen if there are 10 unanticipated or unforeseen effects and how, from 11 your perspective, that will affect the Adverse 12 13 Effects Agreements? 14 MS. NEVILLE: I can maybe take the start with that. 15 I don't know if you want me 16 necessarily to read it, but there are provisions 17 specifically laid out in the Adverse Effects 18 19 Agreements with the Keeyask Cree Nations that deal 20 directly with the process. 21 If you look, for example, to the 22 Tataskweyak Adverse Effects Agreement, article 7, there is a section that talks about change in 23 circumstance, and it says: 24 "If new material and information about 25

Page 260 potential Keeyask adverse effects 1 2 becomes apparent through the 3 Environmental Impact Assessment, then 4 subject to...", and there is some other provisions. I'm not going 5 to read the whole thing. Then subject to and in 6 accordance with subsection 7.1.3, either TCN or 7 Hydro may request changes to this agreement or any 8 of the offsetting programs. Then it goes on to 9 talk about the nature of the changes, and then 10 there is actually an article that deals with the 11 12 process. And it says, in the event of changed 13 circumstance contemplated in this section, either party may request a meeting to discuss the changed 14 circumstances and proposed amendment, 15 and they have to provide the other party with 16 written notice, and it talks about the 17 circumstances and what they need to include. 18 19 So I don't know if I want to go 20 through every line by line of this, but you can 21 certainly access that directly. MS. LAND: Sure. And is this one of 22 23 the documents that you have confirmed is publicly available already on the website? 24 MS. NEVILLE: Yes, it is on the 25

1 Keeyask website, all of them are available on the

- 2 website.
- 3 MS. LAND: This one is on the website,
- 4 this Adverse Effects Agreements?
- 5 MS. NEVILLE: Just to be clear, there
- 6 is some other provisions in the other Adverse
- 7 Effects Agreements, I was reading from
- 8 Tataskweyak.
- 9 MS. LAND: Right. Okay. So then my
- 10 question for the partner's is, for the Cree
- 11 partners the question for you is, if as a result
- 12 of the documentation and evidence that you hear in
- 13 this process about what data was used, how, and
- 14 whether it was properly analyzed, if evidence
- 15 comes out that there are significant unforeseen
- 16 impacts that weren't properly advanced in the EIS,
- 17 do you feel you have the ability to and will you
- 18 alter your Adverse Effects Agreements?
- 19 MR. BLAND: I can speak for York
- 20 Factory. We do have unforeseen built into our
- 21 Adverse Effects Agreement as well, and we will
- 22 definitely pursue something if we feel that
- 23 whatever is in our agreement is not covered. If
- 24 something is starting to happen, then, yeah, we
- 25 will pursue it.

1 MS. LAND: I appreciated a lot of very

- 2 frank and moving testimony that was provided both
- 3 by the presenters yesterday and the panels, and
- 4 the video, including the testimony of your elders
- 5 and current and former community leaders about the
- 6 understandable concerns that the partners have had
- 7 going into the agreement. And that leads me to
- 8 the question, if you find out as a result of this
- 9 process, in the testing of the evidence, that in
- 10 fact the environmental assessment process to date
- 11 has serious process and substantive flaws, do you
- 12 have the ability to and would you withdraw from
- 13 the partnership?
- MR. BLAND: I don't think -- let me
- 15 put it this way, I believe that we would probably
- 16 try and go through the process first. And
- 17 depending on what the situation is, you know, it
- 18 is difficult to see, but depending on the
- 19 situation, you know, I believe that we would try
- 20 and work something out with Manitoba Hydro before
- 21 we take any real tough measures, I guess. But for
- 22 now, I would say that we would try to negotiate it
- 23 first.
- 24 MS. LAND: And just building on that
- 25 same theme, another question that was in my mind

1 was, again, that evidence and the multiple

- 2 references to the lessons that your communities
- 3 have learned in the past 50 years of experience,
- 4 that lead to your initial concerns in terms of
- 5 entering the partnership, and your concern that
- 6 you will no longer pay the price that you have in
- 7 the past, my question for the Partners is, would
- 8 you agree that the data and information,
- 9 scientific information about those historic and
- 10 ongoing impacts of past flooding projects is
- 11 relevant to understanding and mitigating the
- 12 impacts for this project, and should it be built
- into the baseline data for good environmental
- 14 assessment for this project?

15

- MR. RODERICK: Mr. Chairman, I don't
- 17 think that's a question the Cree can answer with
- 18 regard, it is a matter of law for what is built
- 19 into the background, and it is for your committee
- 20 to decide what is to be there. But to ask them
- 21 about what should or should not be part of the
- 22 baseline information, I don't believe is an
- 23 appropriate question.
- 24 THE CHAIRMAN: Perhaps, Ms. Land, you
- 25 might restate it or explain what you would like to

- 1 achieve out of the response?
- MS. LAND: Well, Mr. Chair, yesterday
- 3 and this morning in the video, the partnership put
- 4 into evidence the reasons for the partners
- 5 entering into this project, and that's the impetus
- 6 for proceeding with this project in the first
- 7 place. And the evidence of the various elders and
- 8 others, including Chief Garson, for instance,
- 9 yesterday who talked about the fact that for over
- 10 50 years his community has been impacted, is that
- 11 they have learned lessons. And my question is,
- 12 are those lessons that have been learned and that
- 13 were referred to as part of the basis for entering
- 14 the agreement actually going to be part of the
- 15 evidence in this hearing, which goes to the
- 16 question of what is the appropriate baseline data
- on which this assessment is being done?
- 18 THE CHAIRMAN: I think a good part of
- 19 our work over the next five or six weeks is to
- 20 examine that Environmental Impact Statement and to
- 21 examine what has gone into determining the base
- 22 upon which they are building. So I don't think
- 23 that we can preclude that by asking one question
- 24 today. It might save us a lot of time, but I
- 25 think we need to spend the next number of weeks

- 1 pursuing those issues around the Environmental
- 2 Impact Statement.
- 3 MR. LONDON: If I may?
- 4 THE CHAIRMAN: Mr. London?
- 5 MR. LONDON: If I may, Mr. Chairman, I
- 6 would remind everyone that the Environmental
- 7 Impact Statement contains the evaluation reports
- 8 of each of the Cree Nations. And in those reports
- 9 one would find, I believe, all of the data that
- 10 anyone is seeking here. And there is a panel,
- 11 there are two panels coming up that deal with it.
- 12 THE CHAIRMAN: And it is the job of
- 13 this panel over the next number of weeks to
- 14 determine whether or not that was done
- 15 sufficiently, and you will get your opportunity
- 16 over the next number of weeks to challenge that.
- 17 So I think the question at this time is out of
- 18 order, but certainly the thought behind it is
- 19 really our purpose over a number of weeks.
- 20 MS. LAND: Right, and I can come back
- 21 to it. But what I was trying to, at least today,
- 22 Mr. Chair, was whether the Cree partners held this
- 23 as a core principle in terms of their
- 24 participation in the project, that what they have
- learned from the past 50 years of data should be

- 1 incorporated into the scientific baseline data?
- 2 So I can come back to it in future panels. That's
- 3 fine.
- 4 THE CHAIRMAN: Thank you.
- 5 MS. LAND: Okay. In Ms. Pachal's
- 6 evidence yesterday, you mentioned that you invited
- 7 my client, Peguis First Nation, to a round three
- 8 workshop as part of your public involvement
- 9 program. Can you tell me about any other ways in
- 10 which you have included Peguis in the process for
- 11 understanding impacts of the project and looking
- 12 at what appropriate baseline data should be part
- 13 of the EIS?
- MS. PACHAL: I'm actually not in a
- 15 position to answer that, nor is anyone on our
- 16 panel. The public involvement process is coming
- 17 up. There will be a number of people from
- 18 Manitoba Hydro and the partnership who ran the
- 19 public involvement process, and they can speak
- 20 specifically to the public process that was
- 21 undertaken and the number of times that we reached
- 22 out that would have potentially touched Peguis.
- 23 And I think the point that I was trying to make in
- 24 the presentation yesterday was that, once we found
- out that Peguis was a participant, we went the

- 1 extra step of trying to invite them to the
- 2 particular third round participant hearing
- 3 process, or involvement process.
- 4 MS. LAND: Right. And when was that
- 5 third round? Can you remind me when the third
- 6 round occurred? The question that I'm getting at
- 7 is that that would have been fairly recently in
- 8 the process?
- 9 THE CHAIRMAN: It is something that
- 10 will be covered when the community engagement,
- 11 Aboriginal engagement panel is before us.
- MS. LAND: I will come back to it
- 13 then.
- I have just a couple of short
- 15 questions for clarification. There was a
- 16 discussion in the video of the equity positions of
- 17 the Cree partners, and also some questions about
- 18 that that Wildlands asked. But one thing that I'm
- 19 not sure that I'm catching properly yet is, what
- 20 is the equity stake, if any, that War Lake has in
- 21 the project? Maybe I'm just obtuse and I'm
- 22 missing that?
- 23 MR. SPENCE: Yeah, two and a half per
- 24 cent.
- MS. LAND: Two and a half percent.

- 1 Finally, just a process question for
- 2 clarification. On what panel will you be
- 3 presenting the evidence about methodology and
- 4 results of the Aboriginal traditional knowledge
- 5 studies undertaken in the partner communities?
- 6 MS. PACHAL: It is what we are calling
- 7 panel five, the Keeyask Cree Nations environmental
- 8 evaluation approach and processes.
- 9 MS. LAND: Okay. And that will
- 10 include substantive evidence on the Aboriginal
- 11 traditional knowledge as well as the methodology?
- MS. PACHAL: Both Victor and Ted are
- 13 having trouble hearing, so we are just waiting for
- 14 Victor to get his ear in here.
- 15 THE CHAIRMAN: Perhaps I can shorten
- 16 things, given that these studies are part of the
- 17 Environmental Impact Statement, I think the answer
- 18 should be one word, yes? Are you in agreement?
- MR. SPENCE: Yes.
- 20 MS. LAND: I think the question is,
- 21 I'm not seeing it, I see the methodology issues
- 22 but not the content in the panels. Maybe I'm just
- 23 unclear what you are intending. The panel
- 24 descriptions, as you know, don't track the
- 25 components of the EIS, so it makes it a bit

- 1 difficult to anticipate in some cases what you are
- 2 planning to call in. And I'm just trying to
- 3 understand where that's going to be fitting in?
- 4 MS. PACHAL: So the KCN's evaluation
- 5 reports are the standard part of the EIS, as the
- 6 Chair just mentioned, so the answer is yes. And
- 7 the KCN representatives, their witnesses will be
- 8 on the panel to answer any questions that you have
- 9 about the evidence that they have filed.
- 10 MS. LAND: Those are all of my
- 11 questions.
- 12 THE CHAIRMAN: Thank you, Ms. Land.
- Mr. Madden, Manitoba Metis Federation?
- 14 MR. MADDEN: I'm not quite sure what
- 15 everyone's name is and so I'm going to start,
- 16 though, with the presentation that was made by
- 17 Manitoba Hydro. It is the one that says panel
- 18 presentation, and I just have a few questions
- 19 about that overall document.
- 20 So I want to turn to page 7, and it
- 21 says, in particular the quote that says:
- 22 "During negotiations Manitoba Hydro
- committed not to proceed with the
- 24 project for export purposes if the
- 25 Partner First Nations did not support

		Page 270
1	the project. This is really important	
2	because this meant that the Partners	
3	and Manitoba Hydro had to reach an	
4	agreement that was satisfactory to	
5	both parties if the project was to be	
6	advanced for export."	
7	Can you explain to me why, how that I	
8	guess commitment came to be? Was that a corporate	
9	business commitment or was that a commitment	
10	directed by the Crown? If you can elaborate on	
11	that a bit more?	
12	MS. PACHAL: It was a corporate	
13	business commitment.	
14	MR. MADDEN: And the commitment, is it	
15	in relation to can I understand what underlies	
16	it? Is what underlies it the theory that there is	
17	resources being used, or the project flows from	
18	the traditional territory of these First Nations,	
19	and if there is benefits being accrued to Manitoba	
20	Hydro in a financial context for export to the	
21	United States, that should be shared with those	
22	First Nations? Because I think that it is a	
23	significant corporate decision, and so I would	
24	like to understand what underlies it, what is the	
25	theory?	

- 1 MS. PACHAL: Well, I will start by
- 2 explaining that in the Manitoba Hydro Act we have
- 3 a commitment, we are legislated to ensure that we
- 4 meet the power demands of Manitoba first and
- 5 foremost. So if we were advancing a plant for the
- 6 purposes of export and not for the purposes of
- 7 serving Manitobans, we as a corporation have some
- 8 flexibility to decide whether or not we would
- 9 advance that plant. If we have to serve the needs
- 10 of Manitobans and we are short of power, then
- 11 there is less flexibility in terms of deciding
- 12 whether or not we can advance a plant. So the
- 13 idea was, while we have that flexibility, we would
- 14 make a commitment that unless we could reach an
- 15 agreement with our Cree partners, we wouldn't
- 16 advance it for export.
- MR. MADDEN: And would that apply
- 18 similarly, does that apply broadly? Is that a
- 19 corporate policy somewhere?
- 20 MS. PACHAL: I wouldn't say it is --
- 21 I'm not sure how I would characterize it. We
- 22 applied the same position on Wuskwatim, and made
- 23 the same commitment in Nisichawayasihk Cree Nation
- 24 on Wuskwatim.
- MR. MADDEN: And you will make the

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1 same commitment in relation to Conawapa?
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- 2 MS. PACHAL: That decision has not
- 3 been taken yet.
- 4 MR. MADDEN: In relation to
- 5 transmission, does that same principle apply?
- 6 Following your logic to the point that it is about
- 7 reliability and protecting the system, that is
- 8 part of Hydro's mandate and it needs to fulfill
- 9 it, but if there is -- I will use an example that
- 10 I think that one of Hydro's counsel explained it.
- 11 If you have built a Cadillac and you want to flick
- 12 the switch to, in the context of Bipole III, yes,
- 13 we are using this for reliability, but if we
- 14 increase it because it is there, and we've built
- 15 it for greater capacity and it is for export,
- 16 wouldn't that same principle apply in
- 17 transmission?
- 18 MS. PACHAL: Well, it wouldn't apply
- 19 to transmission because we don't partner on
- transmission, so we don't enter into partnerships
- 21 on transmission.
- MR. MADDEN: But the logic, if you
- 23 follow it through, is the same, would you not
- 24 agree with me?
- 25 MS. NEVILLE: I think that

- 1 fundamentally, the answer to the question is it is
- 2 a decision that we make on a project by project
- 3 basis. That decision was not made in relation to
- 4 the transmission project that Mr. Madden is
- 5 inquiring about, and it was only made in the
- 6 context of the projects that my colleague has
- 7 specifically commented on.
- 8 MR. MADDEN: So let's bring it back
- 9 then to this project, which does include a
- 10 transmission piece, but that is not brought
- 11 forward by the partnership, I understand, it is
- 12 Manitoba Hydro's piece alone. Is that the reason
- 13 why it was scoped out?
- 14 If there is someone better to answer
- 15 the question, I'm willing to wait until that
- 16 person can answer it.
- 17 MS. PACHAL: We are actually trying to
- 18 decide what exactly the question is in terms of --
- 19 THE CHAIRMAN: Perhaps in the interest
- 20 of some time, you could ask earlier in the stage
- 21 for a clarification of the question.
- MS. PACHAL: Okay.
- MR. MADDEN: So you have stated
- 24 earlier that this is, on this project you decided
- 25 that since some of the energy, or some of the

- 1 development related to it would be for export, you
- 2 would ensure that the First Nations in and around
- 3 the project were in agreement with the project
- 4 before you proceeded with it. And you said you
- 5 don't apply that to transmission. And then that
- 6 was, the transmission project was scoped out of
- 7 not being a part of the partnership. And I just
- 8 want to know if that's the rationale of how you
- 9 got there, or is there other reasons of why
- 10 transmission is scoped out of the project?
- MS. PACHAL: No, I think as my
- 12 colleague Elissa mentioned, the policy decision
- 13 within Manitoba Hydro is that we don't, for our
- 14 transmission system which is an integrated system
- 15 that we need to have control over, we do not
- 16 partner on transmission.
- MR. MADDEN: But you do have, to a
- 18 certain extent, control over the generation as
- 19 well? My understanding and general read of the
- 20 partnership agreement is that the First Nations
- 21 Partners don't have the ability to say no, we are
- 22 turning off Keeyask.
- MS. PACHAL: That's correct.
- MR. MADDEN: So I'm just trying to
- 25 understand the differentiation in -- you can

- 1 still, you know, these sorts of projects are done
- 2 all over the place, you can still have control but
- 3 you can have partnerships within it.
- 4 MS. PACHAL: Yes, as I mentioned, the
- 5 corporation took a policy position, made a policy
- 6 decision that they would not partner on
- 7 transmission.
- 8 MR. MADDEN: And is there a corporate
- 9 policy, or a corporate decision, or a resolution
- 10 that actually made the decision in relation to
- 11 Keeyask, is there a board decision that sets out
- on this project, this is what we are doing?
- 13 Because I think at least for -- and now,
- 14 Mr. Chair, I'm going to build this out a little
- 15 bit more. This is just an understanding of why,
- 16 how does Hydro get here and how does it get here
- 17 based on partnering with these four as opposed to
- 18 others. And I just need to understand, where was
- 19 the decision point in the Manitoba Hydro corporate
- 20 structure that this is, the policy you just
- 21 enunciated was actually going to be applied in
- 22 relation to Keeyask?
- MS. PACHAL: Well, in the Joint
- 24 Keeyask Development Agreement there is a project
- 25 description. The project description specifically

- 1 speaks to the fact that the associated
- 2 transmission is not part of the Keeyask project,
- 3 as the same way as it is described in the project
- 4 description submitted with the EIS. And the
- 5 board --
- 6 MR. MADDEN: I think, you can go
- 7 ahead, but the question I'm asking is, even before
- 8 you get to the joint Keeyask decision, or the
- 9 joint Keeyask agreement, where is the decision
- 10 point of saying that we are even going to have
- 11 discussions about that partnership or partner on
- 12 this project, from Hydro? I'm sure someone had to
- 13 make a decision somewhere. I'm willing to take an
- 14 undertaking on it.
- MS. PACHAL: So, I believe if I've
- 16 understood the question right, you are saying what
- 17 was sort of the driving factor, the decision
- 18 around Manitoba Hydro determining who would be
- 19 part of the partnership?
- 20 MR. MADDEN: No. So the policy that
- 21 you just articulated about saying, look, we made
- 22 this decision about if the electricity for export
- 23 sale, we are going to say that we needed -- we
- 24 committed to the partners that we wouldn't proceed
- 25 with the project unless they supported it. Where

- 1 does that decision come from?
- 2 MS. PACHAL: That's an executive
- 3 decision.
- 4 MR. MADDEN: And are there minutes on
- 5 that or is there a resolution on that? So I would
- 6 just say, you know, this is a review of --
- 7 Manitobans would like to understand how the
- 8 decision is made of getting here. And if that is
- 9 a case by case basis, I'm sure that other
- 10 Aboriginal groups as well as others would be
- 11 interested in knowing, okay, well, this is how you
- 12 get that decision made on future project by
- 13 project basis?
- 14 MS. PACHAL: And you are correct, it
- is on a project by project basis that we assess
- 16 what sort of structure we will undertake on the
- 17 project, whether it will be a partnership, and
- 18 what form of a partnership, and what that would
- 19 look like. So you are absolutely right on a case
- 20 by case basis.
- 21 Within the organization, as projects
- 22 are in the planning process, we go through a
- 23 number of steps to evaluate from a business case
- 24 perspective what the pros and cons would be of
- 25 entering into business arrangements or

- 1 partnerships on the specific projects. So then
- 2 there is a number of decisions taken within the
- 3 corporation at various levels, as those ideas
- 4 progress, and ultimately the board of Manitoba
- 5 Hydro approves the approach by approving the
- 6 agreement that -- initially the agreement in
- 7 principle to enter into partnerships with the Cree
- 8 Nations on the Keeyask project, and ultimately on
- 9 the Joint Keeyask Development Agreement which they
- 10 would approve, which includes the four Keeyask
- 11 Cree Nations.
- 12 MR. MADDEN: So in the timeline, when
- 13 was the actual decision made to say, we are going
- 14 to pursue, or at least explore the potential of
- 15 pursuing partnerships in relation to Keeyask,
- 16 based on this principle?
- 17 MS. PACHAL: I think as you heard in
- 18 the evidence that was provided yesterday, it was
- 19 that Manitoba Hydro and Tataskweyak, as well as
- 20 the other Cree Nations have a long history. And
- 21 discussions about the projects had been ongoing
- 22 for many years. And it was the early 1990s when
- 23 the First Nations approached Manitoba Hydro,
- 24 particularly Tataskweyak to start, and said, we
- 25 would like to be partners in the project. And at

- 1 that time the corporation took a corporate
- 2 decision to say, we will consider that and explore
- 3 that partnership.
- 4 MR. MADDEN: And so when was the
- 5 actual corporate decision to say -- so you
- 6 considered it, they provided information, and then
- 7 when was the decision actually made of saying, you
- 8 know, we are now on the road to seeing if we can
- 9 get to a partnership?
- MS. PACHAL: Could you ask the
- 11 question again, please?
- MR. MADDEN: When was the actual
- 13 decision made by the Manitoba Hydro Board of
- 14 saying, you know, we will explore the potential of
- 15 entering into a partnership in relation to
- 16 Keeyask? How you've explained it is the First
- 17 Nations, through a long relationship outlined --
- 18 I'm sure there has to be a corporate decision
- 19 somewhere. One would think that in Manitoba Hydro
- 20 there wouldn't be bureaucrats going off and
- 21 negotiating a partnership by themselves, or even
- 22 beginning those discussions of saying, we will
- 23 give you the authorization and the mandate to go
- 24 see if you can do it. All I want to know is the
- 25 year, the general time point of when that decision

- 1 was made by Manitoba Hydro that it would do this
- 2 in relation to Keeyask? There has got to be some
- 3 corporate minute book or decision that was made?
- 4 THE CHAIRMAN: Mr. Madden, some of us
- 5 on the panel are wondering what the relevance of
- 6 the specificities that you are seeking? I can
- 7 understand the general relevance.
- 8 MR. MADDEN: I think that Manitobans,
- 9 and this is the point of this Commission, is to
- 10 understand how we got here. And Hydro does, I
- 11 think broad brush strokes of saying, look, we
- 12 spent ten years here, but I think for other
- 13 Aboriginal communities, as well as the public at
- large, having an understanding of going, okay,
- 15 when was that decision made? And then I'm going
- 16 to set it up of asking the question, did the
- 17 Manitoba Government have any input into getting
- 18 that decision or was it purely a corporate
- 19 decision?
- THE CHAIRMAN: Okay, go ahead.
- 21 MS. PACHAL: Well, I would say in 1998
- 22 Manitoba Hydro provided a letter to Tataskweyak
- 23 Cree Nation confirming its commitment to work
- 24 towards an Agreement in Principle on a
- 25 partnership. So that was in 1998. And then the

1 board approved the Agreement in Principle probably

- 2 late '99, 2000, I don't know the exact date when
- 3 the board would have approved the Agreement in
- 4 Principle.
- 5 MR. MADDEN: So the 1998 letter, is
- 6 that part of the record or --
- 7 MS. PACHAL: I do not believe that it
- 8 was part of the EIS submission.
- 9 MR. MADDEN: Can I ask for an
- 10 undertaking for that letter? I think it underlies
- 11 of saying where -- when you are saying, okay, this
- is how we proceeded on it, I just -- we are
- 13 looking for, okay, how was that framed and --
- 14 THE CHAIRMAN: Mr. Bedford?
- MR. BEDFORD: The Agreement In
- 16 Principle will be on our website. That's my
- 17 recollection, I have personally found it there, so
- 18 Mr. Madden can access that.
- 19 The letter that Mr. Adams wrote to
- 20 Tataskweyak in 1998, I'm struggling to see the
- 21 relevance of that. Mr. Madden said he wanted a
- 22 date, he has the date. I don't think that the
- 23 letter is critical to him. And I don't think,
- 24 anticipating where this might be going, that it is
- 25 useful to you five Commissioners to understand

- 1 what role, if any, the Province of Manitoba may
- 2 have played in the Crown corporation's decision to
- 3 pursue, for the Keeyask project, a partnership
- 4 arrangement.
- 5 THE CHAIRMAN: Thank you, Mr. Bedford.
- 6 Mr. Madden, I would tend to agree with
- 7 Mr. Bedford, that the specifics of the letter are
- 8 not as important. You said you were looking for
- 9 the date and you received that, so...
- 10 MR. MADDEN: So my next question is --
- 11 and I can already here my friend's objection, and
- 12 I will outline why I think it is relevant, because
- 13 it is -- did, in ultimately making that decision,
- 14 did the Manitoba Government in any way feed into
- 15 the idea that partnerships, in relation to
- 16 entering into a partnership with the First
- 17 Nations, or was it purely a decision of Hydro and
- 18 Hydro alone?
- MS. PACHAL: I don't know the specific
- 20 dates, but I know for many years in the Throne
- 21 speeches, the Province has spoken to and made
- 22 reference to the partnerships in association with
- 23 the Hydro projects.
- MR. MADDEN: But initially getting
- 25 there, was there direction given of saying, please

- 1 explore this? I know what you are referring to in
- 2 the Throne speeches of once the partnership was
- 3 there, but previously?
- 4 THE CHAIRMAN: Are you looking,
- 5 Mr. Madden, for sort of the type of smoking gun we
- 6 had in Bipole, when the Minister responsible for
- 7 Hydro wrote a letter directing them to not go down
- 8 the east side, are you looking for a similar type
- 9 of direction?
- MR. MADDEN: Right.
- 11 THE CHAIRMAN: Perhaps we can simplify
- 12 it and ask if they are aware of any specific
- 13 letter or direction from the government
- 14 instructing the Crown corporation to work in
- 15 partnerships?
- MS. PACHAL: I'm not aware of
- 17 anything, but I will take an undertaking to go
- 18 back and check.
- 19 THE CHAIRMAN: Thank you.
- 20 (UNDERTAKING # 1: Advise if there is letter or
- 21 direction from government instructing Hydro to
- 22 work in partnerships)
- 23 MR. MADDEN: So that brings me to the
- 24 other issues, and I handed this out, it is a
- 25 recommendation from the Aboriginal Justice

Page 284 Inquiry, and I just want to -- are you aware of 1 the Aboriginal Justice Inquiry? 2 3 MS. NEVILLE: Yes. MR. MADDEN: And I'm assuming you are 4 aware of its recommendations? 5 MS. NEVILLE: I can't speak for 6 everybody at the table, but I think there is a 7 general awareness of the recommendations. 8 9 MR. MADDEN: So as part of the implementation committee, one of the 10 recommendations that was made by the 11 implementation committee, which was ultimately in 12 2002 accepted by the NDP Government at the time, 13 14 in section 4.1 says: 15 "Any future major natural resource developments not proceed unless and 16 until agreements or Treaties are 17 reached with the Aboriginal people and 18 19 communities in the region, including 20 the Manitoba Metis Federation and its 21 locals, regions, who may be negatively affected by such projects, in order to 22 23 respect their Aboriginal Treaty or 24 other rights in the territory concerned." 25

- 1 In coming to the decision to enter
- 2 into the partnership, did this factor in in
- 3 Hydro's decision making?
- 4 MS. PACHAL: There was a lot of,
- 5 obviously, people involved in the process of
- 6 making the decision to create a partnership. So I
- 7 can't speak for what individual people's thoughts
- 8 were. But I can tell you, as a corporate overall
- 9 view, Hydro made a business decision to negotiate
- 10 partnership arrangements with the four
- 11 communities, and this was based on a number of
- 12 factors. One of the factors was that the
- 13 communities were located in the vicinity of the
- 14 project. The other factor was that Hydro has
- 15 current and historical considerations arising out
- 16 of past impacts with these First Nation
- 17 communities from previous Hydro developments, and
- 18 these include provisions to compensate these First
- 19 Nations for new adverse impacts that arise from
- 20 any future Hydro development projects.
- We also considered the fact, when we
- 22 were making our business decision, that these
- 23 communities are communities that historically use
- 24 the project area and that could potentially be
- 25 impacted by the project.

- 1 The business decision to negotiate
- 2 this, as we've talked about just now as we were
- 3 trying to grasp for the timelines and dates, was a
- 4 culmination of years of discussion with these
- 5 communities, including, as some of my colleagues
- from the panel were reminding me, that there is
- 7 commitments in the NFA and the implementation
- 8 agreements and other settlement agreements to
- 9 discuss further development opportunities with
- 10 these particular communities.
- MR. MADDEN: And you would agree with
- 12 me that Keeyask is a future major natural resource
- development in the Province of Manitoba?
- MS. PACHAL: Yes, I would.
- MR. MADDEN: And when those
- 16 discussions were being held with the First
- 17 Nations, were the Manitoba -- and I'm talking now
- 18 back in the '90s, was the Manitoba Metis
- 19 Federation engaged, involved? Did Hydro reach out
- 20 to begin those discussions with them?
- 21 Mr. Chair, why it is relevant to this
- 22 panel -- just as they seem to be finding an answer
- 23 for it -- is you are being asked to make a
- 24 recommendation to the Minister. We know that this
- 25 recommendation has been accepted by the current

- 1 government. And I think that the question from
- 2 the Manitoba Metis Federation's perspective is,
- 3 how can we -- how could a project be recommended
- 4 if previous commitments in relation to these new
- 5 future major natural resource developments haven't
- 6 been undertaken in relation to Keeyask vis a vis
- 7 the Metis? But anyways, that's the context for
- 8 it.
- 9 MS. NEVILLE: I think if your question
- 10 was, did Manitoba Hydro reach out to the Manitoba
- 11 Metis Federation in the 1990s, when we began
- 12 discussions with Tataskweyak in particular, I
- 13 believe the answer is no.
- 14 THE CHAIRMAN: Thank you.
- 15 MR. MADDEN: And following 2002, with
- 16 the recommendation of the Aboriginal Justice
- 17 Inquiry being accepted by the government, did
- 18 Hydro reach out to the Manitoba Metis Federation
- 19 at that time?
- 20 MS. NEVILLE: I believe that Manitoba
- 21 Hydro, there is a number of documents and IRs, and
- 22 I can draw your attention to them, and to the EIS
- 23 as well, where we document the period of
- 24 engagement with the Manitoba Metis Federation
- 25 specifically. I believe the initial discussions

1 with Manitoba Metis Federation in relation to this

- 2 project started in 2008. So, hopefully, that
- 3 answers the question.
- 4 THE CHAIRMAN: Thank you.
- 5 MR. MADDEN: It does.
- And in between the period of 2002 to
- 7 2008, since I asked you about 2002, and you said
- 8 no, there was no outreach or engagement with the
- 9 Manitoba Metis Federation on --
- 10 THE CHAIRMAN: I think she answered
- 11 that.
- 12 MR. MADDEN: Did she? I just said in
- 13 2002, was there any outreach? So essentially the
- 14 answer is, from 2002 all the way to 2008 there
- 15 were no discussions?
- MS. NEVILLE: I think in relation to
- 17 the Keeyask project, as I've just noted and is
- 18 noted in our materials, the dialogue with the
- 19 Manitoba Metis Federation, specifically in
- 20 relation to the project, began in 2008. Certainly
- 21 between 2002 and 2008 there were opportunities for
- 22 discussion with the Manitoba Metis Federation and
- 23 venues for discussion with the Manitoba Metis
- 24 Federation on a range of issues. I believe and
- 25 recall that future development activities were a

- 1 topic from time to time, but the in-depth
- 2 discussions specifically related to this project
- 3 did begin in 2008.
- 4 MR. MADDEN: And in 2008 and, this is
- 5 just my own not having a clear memory, was the
- 6 partnership agreement already solidified or was
- 7 the AIP signed?
- 8 MS. PACHAL: The AIP was signed, the
- 9 Joint Keeyask Development Agreement was not
- 10 signed.
- 11 MR. MADDEN: Okay. And I guess this
- is one of the questions I have; the adverse
- 13 effects agreements deal with Aboriginal rights
- 14 related issues. They acknowledge as saying we
- 15 will, in light of any impacts, these adverse
- 16 effects agreements deal with them, they don't
- 17 abrogate or derogate or extinguish in any way, but
- 18 what is being presented to this panel is saying
- 19 look it, part of the deal is that, based upon all
- 20 of these different pieces put together, that the
- 21 First Nations are saying any infringements or
- 22 impacts on our rights are dealt with through the
- 23 agreements, whether offsetting or partnership, et
- 24 cetera. And what I'm just trying to understand is
- 25 was Hydro delegated procedural aspects of the

- 1 Crown's duty in order to deal with that?
- 2 MS. NEVILLE: No, Manitoba Hydro was
- 3 not delegated responsibility to deal with that.
- 4 When we were negotiating the adverse effects
- 5 agreements with our partners, parties had
- 6 reasonably good understanding, and again I can go
- 7 back to some of the specific IRs that deal with
- 8 this, around the nature of the project, and the
- 9 nature of the impacts that we could foresee at
- 10 that time, given the nature that some of the
- 11 impacts were impacts related to activities that
- involved resource use, many of which were well
- 13 established in the context of our partners as
- 14 their Aboriginal and Treaty rights, we sought and
- 15 received a release in relation to the potential
- 16 infringement on the exercise of Aboriginal Treaty
- 17 rights. However, we were not delegated that
- 18 responsibility, ultimately that responsibility
- 19 still rests with the Crown, and the Crown wanted
- 20 to take its own consultation and determine for
- 21 itself whether we have appropriately addressed any
- 22 impacts on those activities.
- MR. MADDEN: So somewhat of a
- 24 precautionary principle being followed on these
- 25 issues of in order to -- for the Crown's

- 1 assessment, those issues are dealt with in the
- 2 agreements, but still at the end of the day the
- 3 Crown is going to be the arbiter of whether the
- 4 duty has been fulfilled?
- 5 THE CHAIRMAN: The answer, in respect
- 6 of the Crown's constitutional duty, that will
- 7 definitely be dealt with by the Crown and not this
- 8 panel. But as you will know from our Bipole III
- 9 process, the same environmental impact can have
- 10 implications that are relevant to our review as an
- 11 environmental impact, but also have a Treaty right
- 12 impact. It is a bit of a fine line, as long as
- 13 you are pursuing it here as an environmental
- 14 impact, that is fine, but once you get into the
- 15 Crown's duty --
- MR. MADDEN: I'm just pursuing it
- 17 because it is an opportunity to get some answers
- 18 to the inconsistencies between some projects and
- 19 this project, i.e., in relation to Bipole, and I
- 20 think it is also just understanding what those
- 21 provisions of the agreements are doing. And I
- 22 agree they are about traditional uses, and I think
- 23 I'm done with this question, except for, at any
- 24 point in time when you did do the engagement in
- 25 2008, did the Manitoba government direct you to

- 1 engage with the Manitoba Metis Federation?
- 2 THE CHAIRMAN: What is the relevance
- 3 of that to our review?
- 4 MR. MADDEN: I think all we want to
- 5 know is there is clearly decision -- different
- 6 decision points that are made of, you know, we
- 7 will begin those discussions with First Nations
- 8 either on -- I just want to understand why so late
- 9 in the process, as this Commission has written in
- 10 past reports, this is a persistent pattern of
- 11 Manitoba Hydro that, you know, in the eleventh
- 12 hour before it goes for a regulatory review it
- 13 might engage with the Manitoba Metis. You
- 14 commented on this in recommendation 7.3 of the
- 15 Wuskwatim report. This was don't do it again.
- 16 Get out in front of it. And so what we are trying
- 17 to understand is why the late engagement again.
- 18 We have the Wuskwatim decision from 2004, we also
- 19 have a TLUKS or a work plan that's not finalized
- 20 until June of this year, and I'm just trying to
- 21 understand what is the delay in reaching out and
- 22 engaging with the Manitoba Metis Federation from
- 23 the late '90s to 2008, when clearly a lot of work
- 24 has been done on the project.
- MS. PACHAL: I would like to first of

1 all point out that Manitoba Hydro and the MMF have

- 2 had a long term relationship long before the
- 3 1990s. And specific to this project, the MMF was
- 4 actually a partner in the Wuskwatim training,
- 5 Wuskwatim Keeyask training consortium. They were
- 6 a member and they had a seat on the board of the
- 7 Wuskwatim Keeyask training consortium. They
- 8 started receiving funding in 2004, so they would
- 9 have had extensive knowledge of the project
- 10 through participation.
- MR. MADDEN: About what project,
- 12 Wuskwatim or Keeyask?
- MS. PACHAL: Both. They would have
- 14 had extensive knowledge of the project through
- 15 their participation on the Wuskwatim Keeyask
- 16 training consortium, and that the extensive
- 17 knowledge of the project and the labour
- 18 requirements of the project and the details of the
- 19 project, because they were developing work plans
- and budgets to train their members for jobs on
- 21 those projects. The 2008 meeting my colleague,
- 22 Ms. Neville, referred to was a meeting where we
- 23 first started our discussions in 2008. And we
- 24 filed this in one of our IR responses, a list of
- 25 30 plus meetings that we have had since 2008 with

- 1 the MMF, and I will just read for you the
- 2 description of the meeting in 2008 that was filed
- 3 in the IR. The meeting took place at the MMF
- 4 office with a number of individuals, and the
- 5 purpose of the meeting was to work with the MMF to
- 6 gain an understanding of resource use by Metis
- 7 people in areas affected by the Manitoba Hydro --
- 8 two Manitoba Hydro projects currently undergoing
- 9 an environmental assessment. That was the Keeyask
- 10 project and the Pointe du Bois spillway
- 11 replacement project.
- MR. MADDEN: And just to supplement,
- 13 the MMF will be filing all of its -- hydro has had
- 14 the opportunity to file all of its documents. The
- 15 MMF has written many letters to the government as
- 16 well as Hydro setting out its claims.
- 17 THE CHAIRMAN: Move on.
- 18 MR. MADDEN: Yes. The next question
- 19 that I have is with respect to on page 10, the
- 20 process for funding the 140 million that was
- 21 referred to that's been spent since -- over the
- 22 ten year period. And is that 140 million solely
- 23 in relation to the four First Nations or does it
- 24 include potentially engagement of other Aboriginal
- 25 groups within that number?

- 1 MS. PACHAL: Just give me one moment
- 2 to check that. It is just the four partners.
- MR. MADDEN: So moving on to page 12,
- 4 you mentioned the historic relationship between
- 5 the four First Nations and Manitoba Hydro. Can
- 6 you elaborate on what the historic relationship
- 7 is? Is it the relationship that flows through the
- 8 Northern Flood Agreement or is it just ongoing
- 9 discussions? I just want to understand how there
- 10 is some that, as you have mentioned, the MMF and
- 11 Hydro have had a historic relationship as well,
- 12 and I'm just trying to understand where the
- 13 differential comes of why those discussions began
- 14 with First Nations but not with the Metis
- 15 community?
- MS. NEVILLE: Before I answer the
- 17 question, I'm looking at page 12, I'm not sure
- 18 what you are referring to. Can you clarify it?
- MR. MADDEN: Where you say down here,
- 20 the Manitoba Metis Federation and Manitoba Hydro
- 21 continue to determine whether there are Metis who
- 22 have interests in the project area.
- MS. NEVILLE: Right.
- 24 MR. MADDEN: I'm trying to understand
- 25 some context of, we know that this engagement only

1 began recently. Why -- and my understanding is if

- 2 you read the paragraphs above it, is the reason we
- 3 got to this with First Nations was because of a
- 4 historic relationship. I just want to understand
- 5 the differences.
- 6 MS. NEVILLE: I was just a little
- 7 confused because I couldn't find anything on the
- 8 page that Mr. Madden was referring to about the
- 9 historical relationship, but I gather you are
- 10 talking generally about --
- MR. MADDEN: My understanding is this
- 12 happened -- we got to a place in our relationship
- 13 that we started talking about partnership.
- 14 MS. NEVILLE: I will try and comment
- on it briefly and I expect that other colleagues
- on the panel may wish to say something about it.
- 17 Certainly in the case of two of our partners, the
- 18 relationship started with the -- or didn't start,
- 19 but a notable point for the relationship was the
- 20 Northern Flood Agreement in the case of
- 21 Tataskweyak and York Factory. While we did not
- 22 have -- while neither War Lake or Fox Lake were
- 23 parties to the Northern Flood Agreement we had
- 24 been involved in discussions with them going back
- 25 some time, and I can't nail down the year or the

- 1 exact date that our relationship with those
- 2 communities started, nor would I even suggest that
- 3 1977 was the start of the other relationship. But
- 4 I think that the relationship has been
- 5 characterized by a process of ongoing dialogue,
- 6 negotiation, agreements, efforts at resolution of
- 7 outstanding issues, and certainly has been
- 8 challenging at times, but has been substantive in
- 9 terms of the kinds of issues that we have covered
- 10 and the issues we have tried to address.
- MR. MADDEN: And so focusing again on
- 12 that bullet, and I just want to understand the
- 13 context of this, this is what -- you've focused
- 14 ten years on doing this with your First Nation
- 15 partners. You've signed an agreement with the
- 16 MMF, I think it is in June or July of this year.
- 17 If the outcomes of this study show uses and
- 18 impacts, is Manitoba Hydro committed to following
- 19 through that same process that it set out in
- 20 previous -- well, it sets out in detail with the
- 21 Manitoba Metis Federation?
- MS. NEVILLE: Can you hang on one
- 23 second? I just want to draw the Commission's
- 24 attention to some of the evidence that we filed on
- 25 that point. We have had a number of requests on

- 1 that issue.
- 2 MR. MADDEN: And all I want is that
- 3 you would at least follow through -- the key
- 4 question is follow through the process. I'm not
- 5 saying what the end of it would be, but that the
- 6 partnership would follow through an assessment of
- 7 saying are there impacts. If we can't mitigate
- 8 them, and there is residual impacts, that we would
- 9 then have a discussion about offsetting, et
- 10 cetera, an equivalent process to what the First
- 11 Nations have gone through, at least on the adverse
- 12 effects not in relation to partnership.
- MS. NEVILLE: I'm looking at a couple
- of IRs that touch on this, and I will draw the
- 15 Commission's attention to them. They are not the
- 16 ones that I was actually looking for, but I will
- 17 try and find that as well. IR, MMF 63(b) asked
- 18 the question whether an Adverse Effects Agreement
- 19 will be negotiated with the MMF, and will the MMF
- 20 have the opportunity to validate it through a
- 21 community ratification process or other means
- 22 appropriate to the MMF. We indicate that that is
- 23 something that can not be confirmed at this time.
- 24 That Manitoba Hydro, on behalf of the partnership,
- is currently engaged with the MMF to fund work

- 1 related to the study that Mr. Madden has
- 2 referenced.
- 3 And there is another IR which
- 4 specifically asks, and I can't find it. What we
- 5 will do, we will we have the results of that study
- 6 and I believe it says that the partnership will
- 7 have further dialogue with the MMF once those
- 8 results are in.
- 9 MR. MADDEN: But you won't commit to
- 10 the process that is I think pretty well
- 11 established within Manitoba Hydro and you've
- 12 articulated it in that EIS, the four part process
- of assessing effects, at the end of it you got to
- 14 the adverse agreements with the First Nations, but
- 15 you aren't committing to what the results of that
- 16 study show will at least go through that process
- 17 with the MMF -- because one of the issues --
- MS. NEVILLE: I'm not entirely sure
- 19 what the four part process is, although I'm
- 20 thinking what Mr. Madden may be referring to is
- 21 the approach of Manitoba Hydro and the Partnership
- is first to prevent or avoid impacts; second, to
- 23 try to mitigate impacts; third to provide
- 24 appropriate replacements or substitutions to
- 25 offset impacts, and then and only then to pay

- 1 compensation. I think that certainly we would
- 2 take the same approach when we receive the MMF's
- 3 report that we will be first looking to try to
- 4 mitigate any of the impacts that are identified.
- 5 Should there be impacts that can't be identified
- 6 or offset in some way, then the Partnership will
- 7 have to consider, you know, whether additional
- 8 discussions are required with the MMF.
- 9 MR. MADDEN: Thank you, that's much
- 10 clearer than the IR responses.
- 11 The question that I have relating to
- 12 that is -- and can I just ask the question? You
- 13 said Manitoba Hydro is doing that, this on behalf
- of the Partnership, can I -- is it because the
- 15 Partnership has delegated that responsibility to
- 16 Manitoba Hydro or the Partnership doesn't want to
- 17 be involved in that process or -- I just -- I
- 18 don't -- just how you worded it right then, I'm
- 19 just not understanding the context for it.
- 20 THE CHAIRMAN: I don't particularly
- 21 understand the importance of that question.
- MR. MADDEN: I'm just to -- the whole
- 23 point of this process is -- Manitoba Hydro --
- 24 Manitoba Metis Federation, there is a lot of
- 25 processes set up here, there is a lot of

- 1 structures, and trying to find our way through the
- 2 maze --
- THE CHAIRMAN: I understand that, but
- 4 whether it is Manitoba Hydro or the Partnership
- 5 making this commitment, I don't quite understand
- 6 how that --
- 7 MR. MADDEN: I will get to this at a
- 8 later date when we get into the panels about how
- 9 the Cree narrative is explained, and there isn't
- 10 quite a place for the Metis within that. What we
- 11 are trying to understand is if the Partnership
- 12 itself is willing to go through these processes
- 13 with the Manitoba Metis community, because I think
- 14 one of the challenges that another Aboriginal
- 15 group finds is trying to understand why this is
- 16 played out this way. And I am just asking it on
- 17 trying to comprehend why it is only Manitoba Hydro
- 18 sitting with the Manitoba Metis Federation as
- 19 opposed to the Partnership.
- 20 MR. BLAND: Could I just say something
- 21 here? It is about the Metis participation in the
- 22 region. In 1986 I was -- I wouldn't say I was a
- 23 Metis but I was a non-status. I became Treaty
- 24 through bill C31, and so did the rest my family.
- 25 And I'm trying to think about how many people that

1 we had on our reserve that were non-status, and I

- 2 can't really think of anybody today. In terms of
- 3 being able to consult with them, it is hard to
- 4 consult with them when they are not around, you
- 5 know, specifically around York Factory. And I'm
- 6 not quite sure about the other First Nations but,
- 7 you know, I wouldn't say they were Metis, I would
- 8 say they were non-status.
- 9 MR. MADDEN: And I think that is one
- 10 of the issues that will come out of here, is so --
- 11 especially in the north, bill C31 has had a
- 12 dramatic impact. But the idea that the community
- 13 disappears, and some people may choose that
- 14 election to take bill C31, but the idea of saying
- 15 well, we've made -- there are people that still
- 16 exist up in this region that identify as Metis,
- 17 have been bona fide as Metis, and so we appreciate
- 18 that that may be how, and no one is saying there
- 19 is Metis living on York Factory First Nation, but
- 20 if that understanding means, well, it means there
- 21 is no Metis in the region because this is how we
- 22 see it, that's what we are trying to understand.
- 23 Because I just don't think that everyone became an
- 24 Indian in this region after bill C31 or Treaty --
- 25 MR. BLAND: Treaty. Indians are from

- 1 the Middle East.
- 2 Like I said earlier, it is difficult
- 3 to engage even if there were people on our First
- 4 Nation, you know, we probably would have been
- 5 speaking to them because I would imagine they
- 6 would be direct relation to the membership through
- 7 marriage. But in our case, it is hard to speak to
- 8 that.
- 9 MR. MADDEN: And I think part of the
- 10 MMF's evidence will be that, well, there are
- 11 people there, and here is the panels and here is
- 12 the other history. But I do agree that, you know,
- 13 the reality or the impacts of bill C31 are a lot
- 14 of individuals did access Treaty. But there are
- 15 also other individuals who were never non-status
- 16 Indians and were Metis, living in areas like
- 17 Thompson, still live in areas like Gillam today,
- 18 and they are not -- they don't identify as First
- 19 Nations or as Treaty individuals either.
- 20 MR. NEEPIN: If I may, George Neepin,
- 21 Fox Lake. My understanding during that time in
- 22 our community of Gillam where we have -- Gillam is
- 23 more than just Fox Lake people, we have people
- 24 coming in for employment purposes mainly through
- 25 Hydro and the service industries that result from

- 1 Hydro being in our community. My understanding at
- 2 that time was there were -- there was a local but
- 3 it was mainly non-status. A lot of those people
- 4 became band members of Fox Lake, and they were
- 5 not -- everybody gained status at that point.
- I mean they are not status at that
- 7 time because they didn't belong to a First Nation,
- 8 particularly Fox Lake, approached the local for
- 9 advocacy purposes for employment, for health.
- 10 They needed it, they needed an advocacy group, but
- 11 once they were able to gain status, there was no
- 12 evidence of the local any more in our community.
- 13 As a matter of fact, some of these people claimed
- 14 Metis status to gain employment in the region,
- 15 whether it was through Manitoba Hydro, who was the
- 16 biggest employer in the area.
- 17 MR. MADDEN: So is it my understanding
- 18 of the Partnership's position as well that because
- 19 of how that played out there is no Metis within
- 20 the region?
- THE CHAIRMAN: Do we need to resolve
- 22 that question today? I think what you are looking
- 23 at today is -- I mean, you've noted it and the
- 24 Partnership has noted that there is a study
- 25 ongoing at the present time to determine Metis

- 1 land use in the area. You've asked a question,
- 2 whether the Partnership -- or what the Partnership
- 3 will do with that information. I think that's
- 4 what we need to resolve right now, and I believe
- 5 Ms. Neville might be prepared to answer a bit more
- 6 on that.
- 7 MS. NEVILLE: I'm going to try. Just
- 8 getting back to sort of the preamble to the
- 9 question, the Adverse Effects Agreement with each
- 10 of the partners were negotiated prior to the
- 11 Partnership, so Manitoba Hydro negotiated them as
- 12 Manitoba Hydro, but the Partnership will
- 13 ultimately resume -- assume responsibility for
- 14 those agreements. And I think similarly the
- 15 dialogue with the MMF started prior to the
- 16 partnership and has continued, although the
- 17 partners are aware of the engagement that Manitoba
- 18 Hydro has been undertaking with the Manitoba Metis
- 19 Federation, and certainly going forward and once
- 20 we have the study in hand, I expect as a
- 21 partnership we will be reviewing it. And I don't
- 22 know exactly what that will look from an
- 23 individual people perspective, but I believe that
- 24 to the extent that we are having ongoing dialogue,
- 25 it may and can involve members of the partners

- 1 beyond Manitoba Hydro reps. But that would be
- 2 something that we will discuss and decide once we
- 3 have the material in hand.
- 4 MR. MADDEN: I think it is a pretty
- 5 fundamental question, though, is it the position
- of the Partnership that there is just no Metis in
- 7 the region? From what I hear from those comments
- 8 are, well, there may have been, but to be quite
- 9 frank, from my understanding of who the Metis are,
- 10 Metis aren't just non-status Indians or people who
- 11 can't get status or Treaty, they are actually a
- 12 distinct Aboriginal people. So I kind of disagree
- 13 with how the gentleman phrased it, but that's
- 14 neither here nor there. I guess my question is do
- 15 they -- is it the position of the Partnership that
- 16 there are no Metis in the region because they have
- 17 all got Treaty?
- MS. PACHAL: No, that's not the
- 19 position of the Partnership. The Partnership has
- 20 undertook an extensive public involvement process
- 21 that we detailed in the EIS. And that in
- 22 subsequent panels you will hear from the
- 23 individuals who undertook this public involvement
- 24 process, and you will hear about the efforts that
- 25 were made to deal with the Metis in the area. And

- 1 to date we have not been made aware of anybody
- 2 specifically Metis that will be impacted by the
- 3 project. And that's not to say, as we answered in
- 4 numerous IRs, that when we get the study from the
- 5 MMF, if there are in fact Metis in the project
- 6 area that are impacted in some way by our project,
- 7 we will be in discussions with the individuals and
- 8 potentially the MMF to deal with that.
- 9 MR. MADDEN: That's great. Let's move
- 10 on to page 22. And I just, this was said in
- 11 passing and I just want to understand it, and it
- 12 relates back to employment and the employment
- 13 commitments that have been made to the partners,
- 14 and I think someone spoke yesterday that it is to
- 15 the First Nations and -- but they don't
- 16 necessarily need to be living in Northern Manitoba
- in order to benefit or to be beneficiaries of
- 18 those commitments. So, for example, someone from
- 19 Fox Lake could be living in Winnipeg right now and
- 20 they could still benefit from the employment
- 21 commitments from Keeyask.
- MS. KIDD-HANTSCHER: Just to clarify,
- 23 you are asking specifically about the distinction
- 24 between living in the north versus living
- 25 throughout the province, if you are a member of

- 1 one of the Keeyask Cree Nations?
- 2 MR. MADDEN: Exactly. What I
- 3 understood yesterday was that the commitment was
- 4 made to Fox Lake members wherever they may live.
- 5 Using Fox Lake as an example, it is not that they
- 6 have to be living within the north?
- 7 MS. KIDD-HANTSCHER: That's correct.
- 8 And in Ms. Pachal's presentation it indicated that
- 9 it would be members of the Keeyask Cree Nations
- 10 who reside in the province.
- 11 MR. MADDEN: And is it the
- 12 Partnership's interpretation that that's
- 13 consistent with the Burntwood/Nelson agreement?
- MR. SCHICK: Yes that's correct.
- MR. MADDEN: And why would
- 16 geography -- if geography is not an issue for
- 17 those First Nations, why would it be for other
- 18 Aboriginal communities that may be affected?
- 19 MR. SCHICK: I was just searching for
- 20 the IR myself. So I think the Manitoba Metis
- 21 Federation brought forward an IR, 32(A), and that
- 22 addresses -- the question was confirm whether the
- 23 KCN members residing outside of the local study
- 24 area will be given employment preferences to
- 25 equally qualified Metis residing in the local

- 1 study area. So the short answer is no. For
- 2 contractors hiring on the open competitive tender
- 3 contracts, KCN members residing outside of the
- 4 local study area will not be given priority over
- 5 equally qualified Metis residing within the local
- 6 study or residing within the regional study area
- 7 for the socio-economic assessment.
- 8 MR. MADDEN: So how it was --
- 9 THE CHAIRMAN: Mr. Madden, I would
- 10 like to remind you that cross-examination should
- 11 be on new matters, and if the question has been
- 12 asked and answered in the IR process, that's very
- 13 much part of the record.
- 14 MR. MADDEN: How I understood it, as
- 15 it was explained yesterday was not consistent with
- 16 what the IR was, so I was seeking clarification on
- 17 that. But if the IR is essentially what still
- 18 stands, then -- because how it was explain to me,
- 19 we can look at the transcripts, was those
- 20 commitments are made to the First Nations even if
- 21 they don't live within the north. And --
- 22 THE CHAIRMAN: Okay. It is also time
- 23 for our lunch break. Do you have many questions
- 24 left?
- MR. MADDEN: I do.

Page 310 THE CHAIRMAN: Then we will adjourn 1 2 now and come back at 1:30. 3 (Proceedings recessed at 12:30 p.m. And reconvened at 1:30 p.m.) 4 THE CHAIRMAN: I'd like to reconvene. 5 I'd first just like to say a word 6 about, clarify a possible misconception. Earlier 7 when I appeared to be admonishing Mr. Madden about 8 the use of cross-examination and IRs, I didn't 9 want to give the impression that challenging or 10 seeking further clarification of an IR was out of 11 12 order. It is certainly within order. The message 13 I wanted to get across was that cross-examination 14 in a public forum is not to be used to repeat the same question seeking the same answer. But as 15 Mr. Madden responded to me at that time, he was 16 seeking clarification, so that is certainly within 17 18 order. 19 Mr. Madden, back to you and continuing 20 your cross-examination. MR. MADDEN: Thank you. I'm going to 21 22 turn now to, starting at page 23 of your 23 presentation and the JKDA employment targets, and the advisory group on employment issues, which I 24 guess is on page 24. 25

1 You spoke previously about, in the

- 2 Wuskwatim process, that there was a body that
- 3 included the Manitoba Metis Federation in relation
- 4 to training. That entity no longer exists. And
- 5 the ongoing training in relation to this specific
- 6 project seems to exclude any other parties other
- 7 than the four partners. Can you explain how that
- 8 evolved from an inclusive process to an exclusive
- 9 process for the partnership?
- MS. PACHAL: Well, to begin with, the
- 11 Wuskwatim Keeyask training consortium has
- 12 completed its training initiative, that is
- 13 correct. Training is not by any means complete
- 14 for the Keeyask project. There is a number of
- 15 opportunities that my colleague, Glen Schick, can
- 16 speak to for on-the-job training opportunities.
- 17 And those would be open to anybody working on the
- 18 Keeyask project.
- 19 Glen, would you like to --
- 20 MR. MADDEN: I guess before you just
- 21 elaborate on that, my point is that in the
- 22 previous governance structure, the Manitoba Metis
- 23 Federation was a participant within that training.
- 24 This new structure or the management of it has no
- 25 participation other than the four partners. I

Page 312 just want to confirm that. A simple yes or no

- 3 MR. SCHICK: No, it isn't. For the,
- 4 in particular for the general civil works
- 5 contracts, which is the largest single component
- of the project, Manitoba Hydro, this is just
- 7 reading straight out of the RFP, request for
- 8 proposal:

would be fine.

1

2

- 9 "Manitoba Hydro seeks to provide
- on-the-job training opportunities for
- 11 contractor employees in accordance
- 12 with the BNA for its major northern
- 13 projects."
- 14 So that would include Metis within that frame.
- MR. MADDEN: I quess we're kind of
- 16 skipping two things. What was spoken of before
- 17 was the process of how training was undertaken
- 18 through a collaborative means of multiple --
- 19 partners being involved, but also other Aboriginal
- 20 organizations and communities played a role as
- 21 well.
- MS. KIDD-HANTSCHER: Mr. Madden, if I
- 23 could, I just think we're talking perhaps across
- 24 each other. What has been referenced as the
- 25 Wuskwatim Keeyask training consortium, as Ms.

- 1 Pachal mentioned, was the training effort and
- 2 initiative to train members from Nelson House, the
- 3 four KCN's, MMF and MKO, for project jobs on both
- 4 Wuskwatim and Keeyask, and that initiative and the
- 5 funding that went with it has concluded. There is
- 6 no separate training for Keeyask in terms of some
- 7 being in the pot and others not. So I think
- 8 that's an important clarification.
- 9 MR. MADDEN: Well, maybe what doesn't
- 10 become clear then, and that's where my question
- 11 comes from, is then on slide 24 there's an
- 12 advisory group on employment to address employment
- 13 issues. That is not inclusive of the Manitoba
- 14 Metis Federation, or from my read of it, other
- 15 communities or groups that may have an interest,
- 16 correct?
- 17 MS. KIDD-HANTSCHER: Correct, and
- 18 also --
- MR. MADDEN: You said correct, right?
- 20 MS. KIDD-HANTSCHER: That is a group
- 21 that is very specific to the project and the
- 22 partners working with Manitoba Hydro, but does
- 23 have the other representatives that we mentioned
- 24 earlier this morning.
- MR. MADDEN: But it has no other

- 1 communities or the Manitoba Metis Federation
- 2 involved in it?
- 3 MS. KIDD-HANTSCHER: That is correct.
- 4 MR. MADDEN: And the same thing on the
- 5 next slide of the pre-project and on-the-job
- 6 training, or is this in reference to the past
- 7 Wuskwatim Keeyask training.
- 8 MS. KIDD-HANTSCHER: That is correct,
- 9 except on-the-job opportunities that Mr. Schick
- 10 was speaking about.
- 11 MR. MADDEN: And those would be
- 12 inclusive of Metis, from what my understanding of
- 13 what your answer was?
- MR. SCHICK: Yes, that's correct.
- MR. MADDEN: And moving on to the
- 16 income benefits and I am just going to -- my
- 17 simplistic understanding of it, and I am familiar
- 18 with this in other jurisdictions where there is
- 19 actually a -- it's a different system because
- there isn't a monopoly like there is in Manitoba.
- 21 How I understand, for earning, for ownership
- 22 earning, would be there would be a guaranteed rate
- 23 of return on participation in a project. The
- 24 First Nation or Metis community can go and borrow
- 25 money at a certain percentage, say a million

1 dollars at 5 percent. They are guaranteed a rate

- of return of 12 percent, and usually where the
- 3 income that they make off of the project is the
- 4 split between. Is that the same model? Because
- 5 I'm not quite sure of how the income is determined
- 6 because there is no regulator like the Ontario --
- 7 you know, you get an overall one percent increase,
- 8 you don't get a, you know, this is how much you
- 9 are getting for the specific project. So I don't
- 10 know how that's determined.
- 11 MS. KIDD-HANTSCHER: As was indicated
- in Ms. Pachal's presentation yesterday, the income
- 13 that would come to the partners on this, potential
- 14 partners on the project if we advanced it, would
- 15 be from the revenues from the project. So that
- 16 it's not a guaranteed rate of return, as you have
- 17 described it.
- MR. MADDEN: So then the challenge
- 19 with that then becomes what if interest rates
- 20 increase over the next few years, and it no longer
- 21 becomes lucrative or financially viable for them
- 22 to make a \$300 million investment?
- 23 MS. KIDD-HANTSCHER: That's something
- 24 certainly that the corporation -- and I don't want
- 25 to speak for the partners but that I would assume

- 1 they would consider. And we have seen over the
- 2 last decade how the world economy has changed
- 3 considerably. So a projection is a projection in
- 4 time in terms of the revenues from the plant, the
- 5 investment required, and we would have to -- there
- 6 is no guarantee. So there would be a range of
- 7 returns based on where the export, or the market
- 8 is when the plant goes into service.
- 9 MR. MADDEN: Okay. If we can just
- 10 turn to slide 26? I'm not quite sure, and maybe
- 11 I'm just misinterpreting the deck. There's only
- 12 two options that the partners can choose from.
- 13 One is the common unit partner option, is what we
- 14 just talked about, right, which is you are playing
- 15 a role in the risk up to a certain percentage.
- 16 And then the other one is a preferred unit option.
- 17 And I think it was you, or someone said this
- 18 morning, "and that may not even require an
- 19 investment."
- 20 MS. KIDD-HANTSCHER: If I said that, I
- 21 misspoke. Oh, no, I believe what I said was it
- 22 may not require loans, I did not say it didn't
- 23 require an investment by the First Nation
- 24 Partners.
- MR. MADDEN: And so the less risk

- 1 means probably less reward, but that there is a
- 2 guaranteed rate of return, or a guaranteed
- 3 dividend, or stipend, or whatever payment ongoing
- 4 throughout the life of the project? I'm trying to
- 5 understand, because I have looked at the joint
- 6 development agreements, and the joint development
- 7 agreements I thought dealt more with the common
- 8 unit model. Is this new?
- 9 MS. KIDD-HANTSCHER: No, it's not.
- 10 The joint development agreement, and it's very
- 11 complex in this regard and I'm not going to
- 12 suggest that I'm a financial planner by any means,
- 13 but it contains both of the options. The common
- 14 and the preferred options are both outlined in the
- 15 development agreement very clearly in terms of
- 16 what they entail, and that those two options
- 17 exist, and that absolutely the common option is
- 18 more of what we would refer to as a quasi
- 19 commercial arrangement, where there is greater
- 20 risk certainly and more upside potential. The
- 21 preferred is more of a, not necessarily a
- 22 guarantee, but a more steady rate of return with
- 23 less of a risk and less of the loans leveraging
- 24 that the partners would require to invest in that
- 25 option.

Page 318 MR. MADDEN: Would you describe this 1 as, this is an opportunity provided to the 2 3 partners? They may choose to -- they are not 4 obligated to exercise the opportunity, they can choose if they want to? 5 MS. KIDD-HANTSCHER: Of which option 6 are you speaking, either option? 7 MR. MADDEN: Either option. 8 9 MS. KIDD-HANTSCHER: Just one minute, 10 please. Yes, they can choose either option or they can choose not to invest in the project. 11 12 That would be a decision that would be made. 13 MR. MADDEN: And I guess -- and this is a question -- if that opportunity is provided, 14 could that opportunity be expanded to other 15 individuals, or not individuals, communities that 16 may be impacted, not necessarily changing the 17 management governance structure but the 18 19 opportunity? Because how I understand it is, if you go out and raise money, usually taking loans, 20 21 although some of the payments may be paid for from 22 past grievances or settlements, it's that split 23 between the rate of return and what you have to I guess pay your mortgage on where the opportunity 24

lies for the Aboriginal community. And so my

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1 question is, is there a potential of creating that
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- 2 opportunity for other Aboriginal communities?
- 3 MS. KIDD-HANTSCHER: If you're asking
- 4 specifically about the Keeyask Generation Project,
- 5 then the answer to that question would be no. As
- 6 we have already talked about earlier today, the
- 7 development agreement is between Manitoba Hydro
- 8 and the four partner Cree Nations.
- 9 MR. MADDEN: And even if it didn't
- 10 alter that agreement, but Manitoba Hydro -- and
- 11 this recently happened in Ontario -- opened up a
- 12 space by saying, look it, where the public, if a
- 13 community wanted to make a pure commercial
- 14 investment in the project, without all of the
- other pieces, Manitoba Hydro's position on that
- 16 would still be no, it wouldn't open that to the
- 17 Manitoba Metis Federation?
- 18 MS. KIDD-HANTSCHER: That is correct.
- MR. MADDEN: And why is that?
- 20 MS. KIDD-HANTSCHER: I think I will
- 21 ask Ms. Pachal if she would like to weigh in,
- 22 please?
- 23 MS. PACHAL: I would have to say, at
- 24 this point the partnership is very hopeful that
- 25 each of the Keeyask Cree Nations will be investing

- in the project, and there won't be an issue where
- 2 there is some of the 25 percent partnership equity
- 3 available.
- 4 MR. MADDEN: I think that wasn't my
- 5 question. It would be the -- okay, we make
- 6 another 1.5 percent available. Clearly it doesn't
- 7 affect management and control, or the governance
- 8 structure, but it would be an ability for other
- 9 impacted communities to participate in the
- 10 opportunity. They would still have to go out and
- 11 raise the money, if no one's giving them anything
- 12 for free, but it would be the issue of that
- 13 opportunity isn't just exclusionary.
- 14 MS. KIDD-HANTSCHER: I will start, and
- 15 if Ms. Pachal would like to add. But I think as
- 16 we have clearly indicated, although as you
- 17 characterize it, it might not change the
- 18 governance, it would change fundamentally many
- 19 aspects of the arrangement, and it is based on a
- 20 75 percent/25 percent investment on the equity by
- 21 Manitoba Hydro and the four Partner Cree Nations.
- 22 So if we were to open that up to another
- 23 organization, as you have outlined, I'm not sure
- 24 how you make the math work then, in terms of the
- 25 pie. The pie has been allocated with this

- 1 partnership arrangement, and there are all kinds
- 2 of aspects of the development agreement that go
- 3 along with that allocation and the complexity of
- 4 that, so...
- 5 MR. MADDEN: But I guess for me,
- 6 though, if it's a pure commercial arrangement,
- 7 you're going to have to go to market in one way or
- 8 another to raise that money anyways. If as
- 9 opposed to raising the money, the opportunity,
- 10 just the opportunity is provided to another
- 11 Aboriginal community, I don't know how that
- 12 changes the schematics. You're still going to
- 13 have to pay that money to a bank or as part of a
- 14 bond issuance.
- 15 MS. PACHAL: So, if I'm understanding
- 16 your question, you are asking would the
- 17 partnership consider going to another entity, be
- 18 it the MMF or an Aboriginal organization, for its
- 19 debt financing?
- MR. MADDEN: Right?
- 21 MS. PACHAL: And I do not believe at
- 22 this time that is under consideration.
- MR. MADDEN: Okay. We'll move on.
- I just want to go back to the point
- 25 that you made in relation to -- well, they may not

- 1 have to go for loans. What did you mean by that
- 2 comment?
- 3 MS. KIDD-HANTSCHER: Specifically with
- 4 respect to the preferred option?
- 5 MR. MADDEN: Yes.
- 6 MS. KIDD-HANTSCHER: Yes. I don't
- 7 want to put any inaccurate information on the
- 8 record, as I have indicated, I'm not a financial
- 9 expert, so I don't have all of the details of the
- 10 loan versus invested cash in front of me. And if
- 11 that information is required, I would prefer to
- 12 take an undertaking to make sure the record is
- 13 accurate.
- 14 MR. MADDEN: Okay. And related to the
- 15 loans or the raising of money in the market that
- 16 the First Nation Partners may have to undertake,
- 17 are they also -- are any of the monies that have
- 18 been allocated through Adverse Effects Agreements
- 19 rolled into that? I know that that's been a
- 20 practice in Ontario of the past grievance
- 21 settlement is then their initial down payment for
- 22 participation in the economic opportunity.
- MR. BLAND: York Factory is
- 24 considering that as one of the avenues for a
- 25 partial payment, second payment.

1 MR. MADDEN: Okay. I want to turn on

- 2 to page 27 now. And I just -- and this is
- 3 another, Mr. Chair, just clarification that I may
- 4 have misheard. And I think I heard it from the
- 5 gentleman from York Factory about this is
- 6 discretionary funds, or funds that are the
- 7 complete discretion of the First Nation once those
- 8 payments are made. And then that seems to me to
- 9 be a bit inconsistent with slide 27, about the
- 10 potential use of income distributions. But I
- 11 could be confused by, this is only if they pick
- 12 option B, which is the preferred unit option, or
- 13 are there still strings -- no, I wouldn't say
- 14 strings -- are there still parameters on how
- 15 distributions, even if they are earning it off
- 16 their own loans and economic opportunity, how that
- 17 money can be spent? Is that what slide 27 is
- 18 about?
- MR. BLAND: Just give me one second,
- 20 please?
- MS. KIDD-HANTSCHER: To clarify, the
- 22 distributions from the project are, it's
- 23 regardless of whether it's from the common option
- 24 or the preferred option for the purposes outlined
- 25 on slide 27.

1 MR. MADDEN: Okay. So this is an

- 2 additional income stream that, a guaranteed income
- 3 stream that is available to the First Nations?
- 4 MS. KIDD-HANTSCHER: No. This is the,
- 5 whatever the income stream may be from whichever
- 6 investment option is pursued, these are the
- 7 parameters for the use of those distributions, and
- 8 that is outlined in the development agreement.
- 9 MR. MADDEN: Okay. What I heard
- 10 earlier on the panel was, well, it's at our
- 11 complete discretion of how we use the funds.
- 12 That's not exactly the case. It has to fall
- 13 within, they are broad parameters, I'll give you
- 14 that, but it has to fall within what's on slide
- 15 27, generally?
- MR. BLAND: Actually, I don't remember
- 17 saying it like that.
- 18 MR. MADDEN: Okay. Then I may have
- 19 misheard.
- MR. BLAND: Yeah, I don't remember
- 21 saying it like that.
- MR. MADDEN: So there isn't complete
- 23 discretion on how the income distribution is used,
- 24 it has to fall within these general areas?
- MS. KIDD-HANTSCHER: That's correct.

1 MR. MADDEN: And so on the technical

- 2 and legal services, is that technical and legal
- 3 services in relation to ongoing participation in
- 4 the processes related to it, or is that
- 5 essentially the First Nations are now going to
- 6 have to pay for those themselves as opposed to the
- 7 140 million, which legal and technical services
- 8 form a portion of that for the last 10 years, does
- 9 that mean that they pay for it out of this, or in
- 10 addition there would be potential work plans that
- 11 would pay for that as well?
- MS. KIDD-HANTSCHER: Yes. In the
- 13 development agreement, there is a note that we
- 14 have different phases of the project, is how we
- 15 refer to it, the planning phase, the transition
- 16 phase and the implementation phase of the project.
- 17 And the implemention phase is when the general
- 18 civil construction starts. So assuming that it
- 19 does start, then there would be a period of time,
- 20 six or so years, that would be under the
- 21 implementation funding. And there has already
- 22 been an agreed to quantum in the development
- 23 agreement for the four partners First Nations'
- 24 participation and related costs. And that funding
- 25 pays for the same types of things that have been

- 1 paid for during the planning and licensing phase.
- 2 But it is an articulated number that was agreed to
- 3 between the communities and Hydro when we were
- 4 finalizing the development agreement.
- 5 MR. MADDEN: And that would also
- 6 include technical and legal services on an ongoing
- 7 basis?
- 8 MS. KIDD-HANTSCHER: Yes, that is
- 9 correct. But certainly there's also a provision
- 10 here that if the communities choose to use their
- 11 distributions, they would use that for technical
- 12 and legal services in other regard, but there is
- 13 established funding, in answer to your question.
- MR. MADDEN: And so for --
- 15 MS. PACHAL: I'd just like to follow
- 16 up and refer the panel to IR CAC 0087. The
- 17 question was, how will revenue be determined for
- 18 the project for the partners? How will the
- 19 revenue be distributed within the communities? Is
- 20 there a contingency plan if U.S. demand prices
- 21 increase or decrease, et cetera?
- 22 And then I won't read the whole
- 23 response, but it speaks to revenue distributions
- 24 from the partnership were provided to the
- 25 investment entities established by the Keeyask

- 1 Cree Nations, as per article 14.2.2. of the Joint
- 2 Keeyask Development Agreement. Distributions
- 3 received by a KCN investment may be used for the
- 4 following. And the list was on slide 27 there.
- 5 And the Chief and Council of each Keeyask Cree
- 6 Nation will ensure that there will be an
- 7 appropriate community consultation prior to using
- 8 the project distributions.
- 9 MR. MADDEN: Okay. On the issue of
- 10 the 140 million that's already been spent leading
- 11 up to the 10 years, is that posted against the
- 12 project's potential revenues, or is it that Hydro
- has absorbed those costs, and the ratepayers have?
- MS. PACHAL: No, it will become a
- 15 partnership cost.
- MR. MADDEN: Okay. On page slide 28
- 17 you talk about the benefits to Manitobans. And
- 18 there is some, and I have seen the other -- you
- 19 don't need to go to any IRs, we understand how
- 20 Manitoba Hydro has come up with these numbers.
- 21 The question I have is, do you have any breakdowns
- 22 on how this may actually potentially benefit other
- 23 Aboriginal communities, not just the four
- 24 partners?
- MS. KIDD-HANTSCHER: Are you speaking

specifically about the employment benefit? 1 2 MR. MADDEN: Right. 3 MS. KIDD-HANTSCHER: Can I just have a 4 moment, please? 5 MR. MADDEN: I quess, before you go to that, is there a target set for other Aboriginal 6 peoples communities? 7 8 MS. KIDD-HANTSCHER: To my knowledge, there is no target set. What I was going to go to 9 is, because the Keeyask Generation Project is not 10 approved and we have -- what we have for history 11 12 is where there might have been employment on the Wuskwatim project or the Keeyask infrastructure 13 project, we do have a sense of what the Metis 14 employment has been specifically. And in terms of 15 the Wuskwatim project, there were over 500 Metis 16 hires on that project, which was one of the 17 highest rates of hire for any Aboriginal 18 19 organization or group in the province. And on the 20 Keeyask project to date, there have been a total 21 of 97 hires on the infrastructure project, which has been a significant number as well. So that's 22 23 in response to your question. MR. MADDEN: And we do well on that. 24

We get locked out of other things, we don't get

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- 1 locked out of the jobs usually.
- The question I have is, so following
- 3 up on that, in order to identify as Metis, though,
- 4 it's just a self-identification, correct? You
- 5 don't ask, well, are you a member of the Manitoba
- 6 Metis Federation? It's just someone checks off a
- 7 box of Metis, you don't have the ability to test
- 8 the veracity of whether those numbers are actually
- 9 Metis people.
- 10 And I'll just go back to the
- 11 definition. A lot of people think that they are
- 12 Metis, you know, anyone with a mixed ancestor
- 13 sometimes think that they are Metis, don't even
- 14 need to have an Aboriginal ancestor. So I
- 15 quess -- and I think that First Nations and Metis
- 16 can agree on that, that a lot of people use the
- 17 term loosely, but it may not actually be the Metis
- 18 people, it may just be mixed ancestry people who
- 19 are not -- that's not synonymous.
- 20 MS. KIDD-HANTSCHER: If we could just
- 21 have one minute, please?
- This is the benefit of the back row,
- 23 to help clarify.
- So in terms of hires within the
- 25 Manitoba Hydro Corporation, it's a

- 1 self-declaration that happens. And in terms of
- 2 jobs on our projects, where a job referral service
- 3 is used, you have to provide a Metis card, I have
- 4 been advised.
- 5 MR. MADDEN: Can I ask why Manitoba
- 6 Hydro doesn't apply a greater identification?
- 7 MS. KIDD-HANTSCHER: Within our
- 8 operations specifically?
- 9 MR. MADDEN: Yes.
- 10 MS. KIDD-HANTSCHER: I have been
- 11 advised that it's because Metis would be one
- 12 example under our equity program, so our entire
- 13 employment equity program is based on
- 14 self-declaration, regardless of whether you're a
- 15 member of an Aboriginal organization or community,
- or whether you're a visible minority, as another
- 17 example.
- 18 MR. MADDEN: Just so I understand it
- 19 correctly, you ask your contractors to do it, but
- 20 Manitoba Hydro doesn't do it?
- MS. KIDD-HANTSCHER: I believe that's
- 22 what I have indicated.
- MR. MADDEN: Okay.
- 24 MS. NEVILLE: I think, though, in the
- 25 context of the career development partnership that

- 1 was agreed to with Manitoba Hydro, there is a
- 2 slightly different process where -- sorry, a
- 3 career development initiative program where
- 4 there's a hundred job target set out for Metis
- 5 people in Manitoba, and it's administered and
- 6 monitored jointly with the MMF. So I believe the
- 7 candidates for that program come through a joint
- 8 referral process. So that's a slight modification
- 9 to Jane's comment.
- 10 MR. MADDEN: And it's a little bit
- 11 different. That's a corporation wide -- the stats
- 12 that you provided about Keeyask and the other
- 13 projects, there's targets for where those jobs
- 14 will be, with the MMF, the arrangement with the
- 15 MMF. What my understanding was is that the
- 16 numbers that you threw out of over 500 were
- 17 employed in Wuskwatim and that, those are
- 18 different than those other jobs. You aren't
- 19 double counting them?
- 20 MS. NEVILLE: I was referring to
- 21 operational jobs.
- MR. MADDEN: Right.
- 23 MS. NEVILLE: So jobs within Manitoba
- 24 Hydro.
- MR. MADDEN: And I guess the point of

- 1 my question is, I just want the Commission to
- 2 understand that when those numbers are thrown out,
- 3 what they are actually thrown upon, and they are
- 4 solely based upon self-identification. They
- 5 aren't based upon a veracity or some sort of
- 6 underlying proof, not necessarily a genealogy, but
- 7 something that the person just hasn't checked off
- 8 a box?
- 9 MS. PACHAL: Well, the numbers that
- 10 Jane spoke about are, in fact, verified, because
- 11 the numbers that she referred to are on our
- 12 projects, and those are through the job referral
- 13 system, and so those would require a Metis card.
- 14 The current development program that
- is a joint partnership between Hydro and the
- 16 Manitoba Metis Federation is something different,
- 17 and that's in our operational jobs program, that's
- 18 not related to our projects.
- MR. MADDEN: Okay. Now I'm even more
- 20 confused.
- 21 So the number, what I would like to
- 22 understand is the numbers that are thrown out
- 23 about how many people were employed in Keeyask, or
- 24 not Keeyask, in Wuskwatim and other projects, are
- 25 those self-identification numbers or are those

- 1 actually numbers that required a level of veracity
- 2 to see if those people were actually Metis or just
- 3 someone who checked off the box accidentally?
- 4 MS. KIDD-HANTSCHER: No. The over 500
- 5 number that I referenced was, those are project
- 6 related jobs at Wuskwatim, that would have been
- 7 through the job referral system and would have
- 8 required the Metis card.
- 9 MR. MADDEN: Okay.
- 10 THE CHAIRMAN: Can I ask a question of
- 11 clarification? Is there a preference under the
- 12 BNA for Metis workers?
- MR. SCHICK: Under the BNA, there
- 14 would be the first level, or first preference
- 15 would be for northern Aboriginals living in the
- 16 Burntwood/Nelson/Churchill River regional area.
- 17 So if there's Metis living within that area, they
- 18 would be in the first preference.
- 19 THE CHAIRMAN: Now, I'm just trying to
- 20 understand the response that some workers who come
- 21 through the job referral agency need to produce a
- 22 Metis card. Why is that?
- MR. SCHICK: I guess it's a
- 24 confirmation. The job referral service is a
- 25 provincially run body. And like, the difference

- 1 between our operational jobs, which would be jobs
- 2 working directly for Manitoba Hydro, would be just
- 3 the self-declaration. For the jobs on the project
- 4 itself, all jobs are hired through the job
- 5 referral service. And within the job referral
- 6 service, the province has a requirement of
- 7 evidence that you are of Aboriginal ancestry.
- 8 THE CHAIRMAN: Thank you.
- 9 MR. MADDEN: Right. And so the MMF
- 10 card would be one form of that. They could
- 11 provide something else as well. But I guess we'll
- 12 come back at this in our presentation later, but
- 13 those numbers aren't quite what we think they are
- 14 either, because some of them aren't Metis that
- 15 have veracity behind the identification.
- So, for example, other people could
- 17 provide documentation still saying they are, it
- 18 doesn't necessarily mean they have to have a Metis
- 19 card, correct, or an MMF card? For the job
- 20 referral service, all they have to show is that
- 21 they are Aboriginal and they checked off the box?
- 22 Going back to my friend's point of, there's a
- 23 difference between people who just can't get
- 24 Treaty and who the Metis people really are.
- 25 MR. SCHICK: And I think earlier on,

1 Jane had mentioned that one of the requirements

- 2 would be to have evidence of a Manitoba Metis
- 3 Federation card.
- 4 MR. MADDEN: Or aboriginal ancestry.
- 5 MR. SCHICK: Well, if you are in the
- 6 Treaty, yeah.
- 7 MR. MADDEN: Okay.
- 8 MR. BLAND: I just wanted to point out
- 9 as well that First Nations also have to show their
- 10 status cards as well, their Treaty status cards.
- 11 MR. MADDEN: Okay. So can I -- I
- 12 heard this repeated several times yesterday and I
- just want to confirm that the partnership accepts
- 14 that for the Aboriginal communities, the four
- 15 partners in the study area, there are adverse
- 16 effects from this project. But they are, there's
- 17 mitigation measures that have been put in place to
- 18 address those. But they do acknowledge there's
- 19 effects, and in some cases, you know, could be
- 20 significant?
- MR. BLAND: We understand that there's
- 22 effects.
- 23 MR. MADDEN: And those have been
- 24 addressed through the Adverse Effects Agreements?
- MR. BLAND: Yes.

1 MR. MADDEN: I'll come back to that

- 2 when it's more of the biophysical panels.
- 3 So I want to move on to, yesterday you
- 4 spoke of, at various points in time you talked
- 5 about, well, we're going to rely on Aboriginal
- 6 traditional knowledge as we move forward. When
- 7 you're really talking about that Aboriginal
- 8 traditional knowledge, it's the partner's
- 9 knowledge, it's the Cree knowledge in it, it's not
- 10 at this point in time, until you get a -- so
- 11 you're using a broad term, but it's really at the
- 12 end of the day First Nations traditional knowledge
- 13 that's guiding the partnership, based upon the
- 14 information you have right now?
- MR. BLAND: Yes.
- MS. PACHAL: I'd just like to go back
- 17 to create clarity around the issue of the Adverse
- 18 Effects Agreements dealing with all of the adverse
- 19 effects from the project. So there is going to be
- 20 adverse effects from the project, and some of the
- 21 mitigation measures will be for resource users in
- the area of the project who are not covered by an
- 23 adverse effects arrangement. So if you happen to
- 24 be an individual from another community, or in the
- 25 event that there are Metis people who utilize the

- 1 area, and in the event that those individual would
- 2 be impacted by the project, mitigation measures
- 3 are and would be put in place to deal with both
- 4 those individuals. And so that may not be under
- 5 the umbrella of an adverse effects arrangement,
- 6 that would be under the umbrella of our regular
- 7 mitigation programs. Whereas for our First Nation
- 8 partners, the specific adverse effects
- 9 contemplated by those agreements are covered under
- 10 their adverse effects arrangements.
- MR. MADDEN: Because you see them as
- 12 communities? Anyways, we'll get clarity on this.
- 13 But it's the issue of, we'll deal with you as a
- 14 bunch of individuals, a rag tag bunch of Metis,
- 15 but we'll deal with, we'll enter into -- we see
- 16 the other groups as collectives and we'll enter
- 17 into Adverse Effects Agreements with them to deal
- 18 with collective impacts.
- MR. SPENCE: Victor Spence, TCN. In
- 20 regard to Aboriginal technical knowledge, we have
- 21 a whole presentation on that, the environmental
- 22 panel. So at that time, I will respond, provide
- 23 clarification and clarity as to TCN's, how we
- 24 evaluated the project upon ourselves.
- 25 THE CHAIRMAN: So I think what

Mr. Spence said was that this will come up again 1 under the environmental panel. 2 3 MR. MADDEN: Okay. 4 THE CHAIRMAN: Can we move on from 5 that? 6 MR. MADDEN: Well --MS. NEVILLE: Maybe I'll just take a 7 stab at this. I think the question that 8 Mr. Madden was asking was in relation to -- I 9 think it was multifaceted, but whether we were 10 only dealing with the collective in terms of the 11 12 Adverse Effects Agreement. We have talked a little bit about why we entered into the Adverse 13 14 Effects Agreements when we did and some of the genesis of those agreements. Certainly to the 15 extent -- and Mr. Madden had asked earlier about 16 this -- and the fact that they deal with 17 Aboriginal Treaty rights, which is acknowledged in 18 19 those agreements, which are collective rights. We 20 are looking in the context of an Adverse Effects 21 Agreement at potential impacts on a community. We would deal with direct impacts on an individual, 22 and we will deal with resource users for any 23 24 impacts directly on resource users.

But the question was raised in one of

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- 1 the MMF's IRs, 24 G, and I apologize for going
- 2 back to the IRs again, where the MMF asked why was
- 3 an Adverse Effects Agreement not negotiated with
- 4 the Metis Federation. And we indicated, among
- 5 other things, that the limited partnership is not
- 6 aware of any Metis community in the vicinity of
- 7 the project or of any potential project impact
- 8 that is specific to the Metis. As a result,
- 9 Adverse Effects Agreements were not negotiated
- 10 with any Metis communities or any Metis
- 11 organizations.
- 12 So that's effectively our answer for
- 13 now. We are awaiting the study, and if we become
- 14 aware of different information, then we'll
- 15 certainly have to take that into account.
- MR. MADDEN: And you are aware that --
- 17 well, you may not acknowledge it, but the MMF has
- 18 outlined what its rights assertions are within the
- 19 region.
- 20 MS. NEVILLE: We are aware of that.
- 21 We touched on this earlier today. Manitoba Hydro
- 22 is not getting into determining what the rights
- 23 are of the Manitoba Metis. I expect that you'll
- 24 be taking this up with the Province in your
- 25 section 35 consultation. Manitoba Hydro is

- 1 interested in any impacts that arise in the
- 2 project area, and that's something that we're
- 3 dealing directly with. And to the extent that the
- 4 study that the MMF produces reveals impacts,
- 5 reveals something that we need to consider, we'll
- 6 look at it in that context.
- 7 MR. MADDEN: And the dance on the
- 8 pinhead continues. So I think I'll just move on
- 9 from it.
- I do want to just follow through on
- one of the comments made about, well, if we
- 12 identify individuals that are in communities or
- 13 locations -- so, for example, an individual in
- 14 Gillam who may not even be Aboriginal, who may be
- 15 Aboriginal -- we have mitigation measures for
- 16 that. But the adverse effects agreements are much
- 17 broader than just for the First Nation individuals
- 18 living on the reserves. In fact, significant
- 19 portions of the populations from TCN and the other
- 20 First Nations are diffused throughout the region.
- 21 The idea, though, you just don't look at them from
- 22 this prism of the reserves as what the community
- 23 is. Is that correct?
- MS. NEVILLE: I'm not entirely sure if
- 25 I followed what you said. But the way the adverse

- 1 effects agreements were negotiated, determined,
- 2 were based on, in part, on the development of
- 3 programs, offsetting programs that were specific
- 4 to the individual First Nations who identified the
- 5 kind of offsetting programs that they felt would
- 6 be most appropriate to their membership who were
- 7 going to be impacted. I expect you may be able to
- 8 get feedback directly from our partners on that,
- 9 but I don't know that -- I can't comment on the
- 10 extent to which they feel that their members who
- 11 are not living on reserve would be utilizing those
- 12 programs. I think many of the programs were
- designed specifically to deal with the impacts
- 14 that are going to be felt by people in the most
- 15 immediate vicinity of the project.
- 16 MR. NEEPIN: If I may provide a
- 17 response, George Neepin, Fox Lake. Our community
- 18 will receive the funding for and will administer
- 19 the offsetting programs, as I noted in my
- 20 statement yesterday. And also with the use of
- 21 those funds, and also the proper usage of those
- 22 funds, we are required to provide annual budgets
- 23 and also submit annual reports to our members and
- 24 to Manitoba Hydro. So I can't see us including
- other members or citizens in those agreements

- 1 because we have to report directly to our
- 2 community.
- 3 MR. MADDEN: So you only see the
- 4 community as who live on reserve? That's the
- 5 community that you negotiated on behalf of, or is
- 6 it actually all of your membership?
- 7 MR. NEEPIN: Fox Lake members living
- 8 in Gillam and in our home reserve, which is known
- 9 as Bird, but it is the Fox Lake reserve.
- 10 MR. MADDEN: But I think you yesterday
- 11 said Gillam is not only -- Gillam has become our
- 12 home, it's a source of comfort for our people,
- 13 it's not a reserve but it is definitely -- you see
- 14 it as an extension of your community. The
- 15 community isn't the site specific location, the
- 16 community is the people.
- 17 MR. NEEPIN: We have a reserve in
- 18 Gillam.
- 19 MR. MADDEN: So when you say -- I
- 20 don't know if it was you who said this yesterday,
- 21 Gillam has not only become our home but it's a
- 22 source of comfort for our people.
- MR. NEEPIN: That was me, yes.
- 24 MR. MADDEN: Are you referring solely
- 25 to the reserve?

- 1 MR. NEEPIN: No, Gillam was our
- 2 community before Hydro came.
- 3 MR. MADDEN: Right.
- 4 MR. NEEPIN: And we have always taken
- 5 that position. And that is why we are so
- 6 assertive when it comes to discussing, or
- 7 accessing benefits from Manitoba Hydro, or any
- 8 developer for that matter that comes into our
- 9 region.
- 10 MR. MADDEN: So you don't just see the
- 11 community as being defined by the reserve, you see
- 12 it being defined by your territory?
- MR. NEEPIN: That's exactly right.
- 14 MR. MADDEN: Good. I think the point
- is that, well, if you see it that way, I think
- 16 maybe other Aboriginal peoples may see it that way
- 17 too, is that the land base isn't the definition of
- 18 who the people are.
- MR. NEEPIN: Getting back to Gillam,
- 20 and we have provided as much as we could in terms
- 21 of why Fox Lake has to take the stand, or this
- 22 partnership that it has considered very seriously
- 23 is because we can't -- and we've seen it in the
- 24 video, the former chief expressing that it is only
- 25 through our involvement, that that was the only

- 1 option that we see at this point in time, that we
- 2 must have direct involvement with this
- 3 development.
- 4 And to do anything else or to listen
- 5 to anyone else tell us otherwise, it would be
- 6 unbelievable for us to even consider that.
- 7 Because we have lived through three developments,
- 8 three generating stations, several converter
- 9 stations, thousands of miles of interconnecting
- 10 line. And you know, Hydro converged on us in Fox
- 11 Lake, we were there first. So, I mean, it's
- 12 unbelievable that we would have to justify why we
- 13 have taken the position that we have taken.
- 14 MR. MADDEN: And I think my point was,
- if, when you negotiated those agreements, you
- 16 negotiated those agreements for some of your
- 17 citizens live in Thompson, some of them live in
- 18 Split Lake, some of them live in other -- and you
- 19 negotiated on behalf of all of those members
- 20 wherever they live. Because clearly they also
- 21 participated in the ratification, or they had the
- 22 ability to be ratify the agreements as well as
- 23 members of your respective First Nations, correct?
- 24 MR. NEEPIN: Can you just repeat your
- 25 question?

- 1 MR. MADDEN: Sure. Do the First
- 2 Nations see that they negotiated those adverse
- 3 effects agreements on behalf of all of their
- 4 members, wherever they may live?
- 5 MR. NEEPIN: That's correct. That's
- 6 why we couldn't cover -- and we had mail-in
- 7 ballots as well, but we couldn't cover every
- 8 community that our members reside or are employed
- 9 in. And unfortunately, as you understand and
- 10 probably will come to realize, a lot of our
- 11 members would love to come home but we can't, the
- 12 community can't provide the services that they
- 13 require.
- MR. MADDEN: And they --
- MR. NEEPIN: The elderly, we can't
- 16 keep them in our community because they have to go
- 17 elsewhere for extended health. Education wise as
- 18 well. I mean, we do what we can, but we can't
- 19 keep our members in Fox Lake alone. So what we
- 20 have done, and we have made mention of that in our
- 21 presentation, we have gone to Churchill, we have
- 22 gone to Winnipeg, we have gone to Thompson, we
- 23 have done extensive consultation with them to make
- them feel that they are part of the community's
- 25 decision to proceed with this partnership.

1 MR. MADDEN: Would you agree with me

- 2 that those citizens are no less citizens of Fox
- 3 Lake than the ones that live on that the reserve,
- 4 or on a defined land base? They are just as much
- 5 a part of your community, that's why you went and
- 6 talked to them?
- 7 MR. NEEPIN: Exactly. Because, as I
- 8 said before, it's not because it's their fault
- 9 that they can't be a part of our community, you
- 10 know, whether it's housing, whether it's
- 11 education, whether it's health services. A lot of
- 12 times, especially when it comes to our elderly, it
- 13 seems like the healthy ones are the only ones that
- 14 we are able to keep at home. If you need extended
- 15 health, or personal care home, or levels three and
- 16 four in a personal care home, you have to leave
- 17 our community. And that's the sad part of all of
- 18 this.
- MR. MADDEN: I think that we can agree
- 20 on one thing, that reserves that are created by
- 21 governments don't define who the Aboriginal people
- 22 are and how they see their communities. And I
- 23 applaud the efforts of the four First Nations for
- 24 recognizing in that that they are trying to build
- 25 a better future for all their citizens, wherever

- 1 they may live, and in the prospect of possibly
- 2 coming home.
- Okay. And I just had one other
- 4 question, and I forget who mentioned it yesterday,
- 5 but it was referred to that the NFA is a modern
- 6 day treaty, and I don't know who said that. And
- 7 I'd be -- the MMF is very interested in modern day
- 8 treaties, and I just wanted to know if you can
- 9 maybe elaborate on that a bit? I wasn't quite
- 10 sure of what you meant.
- MR. SPENCE: First of all, it was 1908
- 12 that our grandfathers signed a Treaty with the
- 13 Federal Government. Subsequently, we had
- 14 negotiations where a development was to cause
- 15 impacts on our nations. So about six years there
- 16 was negotiations, going back to 1971 to 1977.
- 17 Negotiation was done by and involved five First
- 18 Nations, but TCN was one. And there was a lot of
- 19 time and effort put into it by our grandfathers,
- 20 and a lot of them are no longer with us. But to
- 21 them, they were talking about their livelihood,
- their way of life, where change was put on them,
- 23 imposed on them. And in terms of the Treaties,
- 24 our grandfathers negotiated with Canada, Manitoba
- 25 and Manitoba Hydro, and considered a modern day

- 1 treaty, an agreement.
- 2 Subsequently, in 1992 TCN further had
- 3 negotiations on the implementation of the Northern
- 4 Flood Agreement. On June 24, 1992, it was snowing
- 5 in Split Lake that time, there was a signing
- 6 ceremony. And Premier Dave Doer -- Gary Doer,
- 7 sorry, at that time, upon signing the '92
- 8 agreement, implementation agreement, made a speech
- 9 and he called it the modern day treaty.
- 10 So we look at these agreements as
- 11 negotiations between governments, the government.
- 12 Our nation, TCN, we have our own governance. It
- is our government, the Chief and Council, and also
- 14 the membership. And I am very familiar and I can
- 15 honestly say that in terms of modern day treaty,
- 16 there are different understanding and different
- interpretations by others on this discussion.
- 18 So that is why I said it's a modern
- 19 day treaty, and we stand by that.
- 20 MR. MADDEN: I just want to move now
- 21 into the IHA report.
- Did anyone, in creating that report by
- 23 the experts, did anyone meet from the Manitoba
- 24 Metis Federation? Did Hydro instruct saying,
- 25 well, we should meet, or is all the information

1 that fed into that report through the lens or

- 2 filter of Hydro and its partners?
- 3 MS. PACHAL: I know they met with a
- 4 number of stakeholders and I can't say
- 5 specifically which one, but we will undertake to
- 6 find that out for you.
- 7 MR. MADDEN: Okay.
- 8 (UNDERTAKING # 2: Advise if Hydro met with anyone
- 9 from MMF in creating IHA report)
- 10 MR. MADDEN: My last question, it's
- 11 this presentation, the presentation for CEC KHLP
- 12 panel, and if you go to page -- well, actually
- 13 just for fun, if you go to page 30, there is a
- 14 bunch of people standing in front of a tepee and
- 15 there's a Metis infinity symbol on the tepee. You
- 16 may want to black that out in future photos. I
- 17 just noticed that when I was flipping through.
- 18 It's a very good photo but I --
- 19 When we go on to slide 32, about the
- 20 Mother Earth ecosystem, is that going to be a part
- 21 of another -- because what I'm interested in is,
- 22 when you got to the end of the process and said,
- 23 okay, well, here are the inputs and here's how we
- 24 identified what the residual effects are, how did
- 25 then you move it to the next stages of that, I

- 1 will call it the four-step process, but how did
- 2 you quantify those sorts of things? Is that best
- 3 left for another panel to talk about, how you
- 4 moved through that? Okay, then I will leave that
- 5 for a future panel. Can you let me know what
- 6 panel that is best for? Because I am, similar to
- 7 other participants, a little bit confused about
- 8 who's talking about what part of the EIS.
- 9 MS. PACHAL: Panel 5 will speak to the
- 10 KCN environmental evaluation themselves, and the
- 11 processes and approach and the findings.
- MR. MADDEN: Okay. So what I'm
- interested in is not just TCN, but for the other
- 14 First Nations as well, about how you got to the
- 15 Adverse Effects Agreements from the residual
- 16 effects or --
- 17 MS. PACHAL: I think if you read their
- 18 submissions, you'll find out they tell their story
- 19 of their journey in their submissions.
- MR. MADDEN: I think one of the
- 21 questions I will have is, there is absolutely, I
- 22 fully understand how at the end of it they say
- 23 these are the impacts. What I'm interested in is
- 24 how does that translate into a quantification of
- what ended up in the Adverse Effects Agreements?

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- The Manitoba Metis Federation is interested in 1
- 2 that.
- 3 MS. NEVILLE: I'll just comment
- 4 briefly on that.
- 5 MR. MADDEN: All I'm interested in
- is -- I did read some of the materials, so what 6
- I'm interested in is what panel for questions on 7
- that? 8
- 9 MS. NEVILLE: You can start with this
- 10 panel, I'll give you a brief answer and if you're
- not totally satisfied with the answer, I expect 11
- 12 you can raise it at other panels, but you did ask
- that question in one of your IRs, how were non 13
- foreseeable adverse effects quantified? 14
- 15 MR. MADDEN: Right. If you're just
- going to read the IR, let's not do it. So let's 16
- wait until a panel who can kind of talk about the 17
- environmental --18
- 19 MS. NEVILLE: Okay. The answer is in
- 20 the IR, so...
- 21 MR. MADDEN: I'm sure you can safely
- 22 assume that if I'm asking additional questions on
- 23 it, I'm not satisfied by the answer in the IR.
- 24 MS. NEVILLE: And I understand the
- Chair had indicated that would be appropriate, but 25

- 1 I'm not entirely clear on what the additional
- 2 aspect of the question is?
- THE CHAIRMAN: Can we wait until that
- 4 panel comes forward and do it at that time?
- 5 MR. MADDEN: Sure. I'm done.
- 6 THE CHAIRMAN: Thank you, Mr. Madden.
- 7 Next, Consumers Association.
- 8 MR. WILLIAMS: Good afternoon members
- 9 of the panel, and good afternoon members of the
- 10 partnership panel. I don't expect to pay a lot of
- 11 reference to it, but if the Commission is looking
- 12 to follow along, they may want to have at hand
- 13 KHLP Exhibit 29, which Ms. Pachal presented
- 14 yesterday, and I'm hoping Mr. Spence won't cover
- 15 his eyes again, but KHLP 33, which is the written
- 16 presentation of the Cree Nation Partners. Again,
- 17 I won't be paying much reference to it. And I
- 18 will have a few questions for Mr. Bland which flow
- 19 from a document that wasn't provided yesterday,
- 20 but it's from Our Voices, page 24. So I have
- 21 taken the liberty of providing a copy to Mr. Bland
- through his legal counsel, and also to the Clean
- 23 Environment Commission. I haven't made copies for
- 24 others just because I'm trying to save a bit of
- 25 paper and because it's on the record.

1 And Ms. Pachal, I'm going to apologize

- 2 to you right off the bat, because I want to put a
- 3 CH in your last name all the time, a "CH" sound
- 4 for the record, and so I'll just correct me when I
- 5 misspeak.
- 6 And also, Mr. Bland, I am going to
- 7 have a few questions for Councillor Neepin and
- 8 Mr. Spence to start off with. I don't want you to
- 9 feel ignored or forgotten. I know you are coming
- 10 back next week, so I have a few questions for next
- 11 week in the cue already, and then a few later on
- 12 today. So please don't feel neglected.
- Mr. Spence, you don't need to turn to
- 14 it, but when your colleagues on behalf of the Cree
- 15 Nation partnership spoke yesterday, you'll recall
- 16 that they spoke of past Hydro development and the
- 17 devastating effect on your customs, practices and
- 18 traditions? Do you recall that, sir?
- MR. SPENCE: Yes.
- 20 MR. WILLIAMS: And I have had the
- 21 pleasure of hearing you speak before, and it would
- 22 be fair to say that on the traditional lands of
- 23 your people, there have been more than 35 major
- 24 generation, conversion and transmission projects
- 25 undertaken by Hydro. Would that be fair, sir?

- 1 MR. SPENCE: Yes.
- 2 MR. WILLIAMS: And when one looks at
- 3 these 35 existing projects, either individually or
- 4 in their totality, you would agree that they have
- 5 had a significant effect upon the TCN and its
- 6 people?
- 7 MR. SPENCE: They had adverse effects
- 8 on our people, yes.
- 9 MR. WILLIAMS: Councillor Neepin, you
- 10 had a bit of a discussion earlier today with my
- 11 friend, Mr. Madden, in terms of the many impacts
- 12 of Manitoba Hydro on the Fox Lake Cree Nation,
- 13 agreed?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And you noted
- 16 generation stations, converter stations, and I
- 17 think you mentioned as well thousands of miles of
- 18 interconnecting lines?
- MR. NEEPIN: Yes.
- 20 MR. WILLIAMS: And in your evidence
- 21 yesterday, sir, as I understand it, you observed
- 22 that your community still bears the scars from the
- 23 earlier era of hydroelectric development. Would
- 24 that be fair, sir?
- MR. NEEPIN: Yes.

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1 MR. WILLIAMS: Now, Councillor Neepin,
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- 2 I want to, and recognizing and acknowledging that
- 3 historic legacy and how it endures and carries
- 4 through the future, I want to turn to a couple of
- 5 plan projects. And would I be correct, sir, in
- 6 suggesting to you that apart from the proposed
- 7 Keeyask Hydroelectric Station, there is another
- 8 proposed hydroelectric -- or Hydro project that is
- 9 likely to affect the traditional lands of your
- 10 people, and that is the Bipole III transmission
- 11 line?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And the activities
- 14 associated with the construction and operation of
- 15 Bipole III are expected to have an impact on the
- 16 Fox Lake Cree Nation, its people and their
- 17 traditional lands?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And along with the
- 20 transmission lines, sir, am I correct in
- 21 suggesting to you that within your traditional
- 22 land, there is also a proposed new converter
- 23 station that will connect this converter station
- 24 to other Hydro projects?
- MR. NEEPIN: Yes.

- 1 MR. WILLIAMS: And the activities
- 2 associated with the construction and operation of
- 3 the converter station can be expected to have an
- 4 impact on the Fox Lake Cree Nation, its people and
- 5 its land, agreed?
- 6 MR. NEEPIN: Agreed.
- 7 MR. WILLIAMS: Councillor Neepin,
- 8 would I be correct in suggesting to you that the
- 9 Fox Lake Cree Nation does not own any part of the
- 10 Bipole III transmission line or associated
- 11 projects?
- MR. NEEPIN: That's correct, yeah.
- MR. WILLIAMS: And at this point in
- 14 time, would I be correct to suggest to you that
- 15 Manitoba Hydro has not offered the Fox Lake Cree
- 16 Nation an opportunity to invest in the Bipole III
- 17 transmission line or associated projects?
- MR. NEEPIN: Yes.
- 19 MR. WILLIAMS: Mr. Spence, back to
- 20 you. Going back to those 35 major hydroelectric
- 21 projects currently affecting your traditional
- 22 lands, would I be correct in suggesting that your
- 23 Cree Nation, Tataskweyak, does not own any part of
- 24 those 35 major projects?
- MR. SPENCE: That's correct.

- 1 MR. WILLIAMS: And, Mr. Spence, I
- 2 believe I saw you in the front row of the room
- 3 yesterday listening to Chief Garson when he gave
- 4 his opening statement yesterday. Is that right,
- 5 sir? You were here when Chief Garson gave his
- 6 statement?
- 7 MR. SPENCE: I was.
- 8 MR. WILLIAMS: And do you recall him
- 9 employing words to the effect that someone had
- 10 once said to him, every time the turbine turns on
- 11 those existing projects, you should have been
- 12 making money? And if not, Mr. Spence, that's
- 13 okay.
- MR. SPENCE: I can't recollect.
- MR. WILLIAMS: Okay. Would I be
- 16 correct, Mr. Spence, just sticking with those 35
- 17 existing projects for one moment, that at this
- 18 point in time, Hydro has not offered the TCN an
- 19 opportunity to invest in any of those 35 existing
- 20 projects?
- 21 MR. SPENCE: Are you including Keeyask
- as part of the 35?
- MR. WILLIAMS: I wasn't. I was
- 24 talking about the ones that are in place already,
- 25 having effects already, sir?

- 1 MR. SPENCE: We have negotiated an
- 2 agreement with Manitoba Hydro in relation to past
- 3 projects.
- 4 MR. WILLIAMS: Okay. Councillor
- 5 Neepin, I did want to come back to you. You will
- 6 recall yesterday you spoke about some of the
- 7 choices for the Fox Lake Cree Nation, in terms of
- 8 the investment choice it would ultimately have to
- 9 make in the Keeyask project. Do you recall that,
- 10 sir, at a high level?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And the page doesn't
- 13 specifically refer to your evidence, but just for
- 14 the benefit of the panel, page 26 of Keeyask -- or
- 15 the Keeyask Hydropower Limited Partnership, page
- 16 26. Mr. Neepin, I'm sure you've got these details
- 17 memorized anyways, but it's just a cheat sheet if
- 18 you're trying to follow along.
- 19 And just for the benefit of you,
- 20 Mr. Neepin, and also for the panel, I am
- 21 travelling on parallel ground to some of the
- 22 questions asked by my friend, Mr. Madden, but I'll
- 23 make sure to the extent possible I do not
- 24 duplicate them.
- Yes, Mr. Chair, I'm well aware of your

- 1 proclivity to cut off if that happens, so I am
- 2 alert to that.
- 3 Councillor Neepin, I am correct in
- 4 understanding that one option available to the Fox
- 5 Lake First Nation is to become a common unit
- 6 partner; agreed?
- 7 MR. NEEPIN: Yes, the option is
- 8 correct.
- 9 MR. WILLIAMS: And under that
- 10 relationship -- you have the document now,
- 11 Councillor Neepin?
- MR. NEEPIN: Yeah.
- 13 MR. WILLIAMS: Okay. Under that
- 14 relationship, if Fox Lake Cree Nation chooses to
- 15 follow that route, they will be eligible to
- 16 receive annual distributions based on a
- 17 proportionate share of the distributable cash
- 18 value after the equity repayment? Is that
- 19 correct, sir, after the equity loan repayment?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And again, Councillor
- 22 Neepin, another option would be the preferred unit
- 23 partner option, agreed?
- MR. NEEPIN: Right.
- MR. WILLIAMS: And that is generally

- 1 considered to be the lower risk option, sir,
- 2 agreed?
- 3 MR. NEEPIN: Yes.
- 4 MR. WILLIAMS: And Councillor Neepin,
- 5 I believe I heard you correctly yesterday, that
- 6 you indicated that the time for your First Nation
- 7 to elect its option would be shortly after the
- 8 last turbine was installed and up and running. Is
- 9 that right, sir?
- MR. NEEPIN: Yes.
- 11 MR. WILLIAMS: And that's likely about
- 12 seven years from now, or in about 2020, agreed?
- MR. NEEPIN: Yes.
- 14 MR. WILLIAMS: And Councillor Neepin,
- 15 I'm interested in asking about risk associated
- 16 with this income stream. And certainly I'd like
- 17 to direct my questions to you. If at some point
- in time you feel I should be directing them
- 19 elsewhere, you'll let me know.
- But, sir, am I correct in
- 21 understanding that in terms of the risk associated
- 22 with the common unit partnership, that risk would
- 23 be that Manitoba Hydro would earn less in the
- 24 export market than it hopes, and so the prices it
- 25 pays to the partnership would be less than hoped.

- 1 Am I correct in suggesting that that's the risk?
- 2 MR. NEEPIN: I'll just defer that.
- 3 MS. KIDD-HANTSCHER: I think that
- 4 would probably be a fair characterization of the
- 5 risk.
- 6 MR. WILLIAMS: Okay. And it's
- 7 certainly conceivable that in any particular year,
- 8 if the market doesn't turn out as the partnership
- 9 hopes, that it can lose money in that year?
- 10 MS. KIDD-HANTSCHER: It is possible
- 11 that the partnership could lose money in any year.
- 12 Again, an important point to remember though is
- 13 that these assets, these new generating stations
- 14 or all of our generating stations are multi multi
- 15 multi year assets. And that they often are not as
- 16 profitable in the early stages and are far more
- 17 profitable further on in the life of the asset,
- 18 the plant.
- 19 MR. WILLIAMS: Thank you. And,
- 20 Councillor Neepin, feel free to chip in at any
- 21 time. But certainly to the Hydro witness, again,
- 22 and I will no doubt do an injustice to your name
- 23 as well, but Ms. Kidd-Hantscher.
- 24 MS. KIDD-HANTSCHER: Hantscher, pretty
- 25 close.

1 MR. WILLIAMS: I'm not doing very well

- with names today. And in fact, just by analogy,
- 3 we can agree that the Wuskwatim partnership lost
- 4 money in the 2012/13 year as an example?
- 5 MS. KIDD-HANTSCHER: Yes. The
- 6 partnership was not as profitable as expected in
- 7 the first year.
- 8 MR. WILLIAMS: And my client has your
- 9 point about these being multi year projects. But
- 10 it is certainly conceivable that the partnership
- 11 could lose money in a number of consecutive years.
- 12 Agreed?
- MS. KIDD-HANTSCHER: That is possible,
- 14 yes.
- MR. WILLIAMS: And indeed, when
- 16 Manitoba Hydro is projecting returns for the
- 17 Wuskwatim partnership, it is telling us that for
- 18 the next couple of years at least, it does not
- 19 expect that relationship to be profitable for the
- 20 partnership, agreed?
- MS. KIDD-HANTSCHER: I think that I
- 22 agree but I would like to add that as has been put
- 23 on the record by Manitoba Hydro in front of the
- 24 other tribunal, the Public Utilities Board, there
- 25 is a recognition that the projections for the

- 1 Wuskwatim project have not been what we
- 2 anticipated, we or our partner. They ratified the
- 3 deal in 2006. There had been considerable market
- 4 changes, export prices being the most dramatic,
- 5 cost of construction. And therefore, we are
- 6 revisiting some of the arrangements of the
- 7 Wuskwatim transaction exactly for those reasons.
- 8 MR. WILLIAMS: Okay. Thank you for
- 9 that. And if the Fox Lake Cree Nation or the
- 10 other partners make the choice to be a common unit
- 11 partner, they will run the risk of losing money in
- 12 a year or in a series of years. Agreed?
- MS. KIDD-HANTSCHER: I would just like
- 14 to distinguish between losing money as opposed to
- 15 the return and that's what we would focus on. The
- 16 return for the partners might not have been as
- 17 great as might have been anticipated under certain
- 18 projections, but I wouldn't characterize it as
- 19 losing money.
- MR. WILLIAMS: I don't want to get
- 21 hung up on this point but you're not suggesting
- 22 that the Wuskwatim partnership made money last
- 23 year, are you?
- MS. KIDD-HANTSCHER: I'm not
- 25 suggesting that the Wuskwatim partnership

- 1 necessarily made money but I am not saying that
- 2 NCN lost money.
- 3 MR. WILLIAMS: That's helpful, and
- 4 that's where I wanted to go next with you just so,
- 5 as you correctly noted, the development agreement
- 6 is complicated. My humble mind is not as nimble
- 7 as Ms. Neville's so I want to understand how it
- 8 works.
- 9 So let's assume any particular First
- 10 Nation partner chooses to elect to be a common
- 11 unit partner. And let us assume as well that the
- 12 partnership is losing money.
- In terms of the Cree Nation partner,
- 14 what is the consequence of that? And specifically
- 15 does that mean that there would be no
- 16 distributable cash or does it mean that the
- 17 distributable cash would be less? I wonder if you
- 18 could just elaborate on this, remembering that I'm
- 19 constraining you to the common unit partner
- 20 example.
- MR. BLAND: I just wanted to say too
- that there's also a risk of making more money from
- 23 the common units than preferred.
- MR. WILLIAMS: Absolutely. And
- 25 Mr. Bland, I am going to get to that. And you

- 1 quite cleverly anticipated where I'm going next.
- 2 And so we'll get there, but let's -- and you're
- 3 always welcome to interject but I do want to
- 4 finish this thought.
- 5 MS. KIDD-HANTSCHER: As was indicated
- 6 in Ms. Pachal's presentation yesterday and is in
- 7 the notes on page 26, it indicates that as a
- 8 common unit partner, a first nation will be
- 9 eligible to receive annual distributions based on
- 10 their proportionate share of distributable cash
- 11 after equity loan repayments.
- 12 So in the circumstance that you are
- 13 describing, the effect would be on the
- 14 distributable cash or the amount thereof paid to a
- 15 participating partner in any given year.
- MR. WILLIAMS: And that I had
- 17 understood. And just to follow this along and
- 18 then we'll get to Mr. Bland in a moment, is the
- 19 effect of a bad year for the partnership no
- 20 distributable cash or is it just less?
- 21 MS. KIDD-HANTSCHER: Just one moment,
- 22 please. There could be years where neither Hydro
- 23 nor the partners receive any distributable cash
- 24 from the project. That would be correct.
- MR. WILLIAMS: And again, before we

1 get back to Mr. Bland and that side of the table,

- 2 just to follow it one step further. In the event
- 3 that a Cree Nation partner elected to be a common
- 4 unit partner, is there the potential that in the
- 5 event of a bad year, that a cash call could be
- 6 made upon that partner? And so just to be clear,
- 7 I'm going one step further than saying no
- 8 distributable cash, I'm saying is there the
- 9 potential for a cash call on that partner?
- 10 MS. KIDD-HANTSCHER: Yes, as per the
- 11 development agreement. The debt equity ratio is
- 12 75/25 for this first 10 years and it can climb to
- 13 85/15 following that. So if we were to exceed
- 14 that ratio in either of those time frames, there
- 15 could be a requirement for a cash call on the
- 16 partners being Hydro and all of the communities
- 17 who invest in the project.
- 18 MR. WILLIAMS: And so maybe I'm a
- 19 little smarter than I thought because I actually
- 20 understood that, not that I have demonstrated
- 21 that.
- Now, Mr. Bland or to Mr. Neepin, in
- 23 any event, and Mr. Bland, you have quite correctly
- 24 noted that while there is a downside risk with the
- 25 common unit partnership, there was also an upside

- 1 opportunity in terms of the potential for
- 2 increased returns for the first nation. Agreed?
- 3 MR. BLAND: Yes.
- 4 MR. WILLIAMS: And so the difficult
- 5 issue that may be facing York Factory or Fox Lake
- 6 or Tataskweyak or War Lake is that in 2020 or so,
- 7 the partners will have to make a decision whether
- 8 to select the higher reward/higher risk option or
- 9 whether to select the lower risk/lower reward
- 10 option. Agreed?
- MR. BLAND: Yes.
- 12 MR. WILLIAMS: And Mr. Bland, given
- 13 your lengthy experience with the project, would I
- 14 be correct in assuming that you had been following
- 15 the ups and downs of the export market, the
- 16 electricity export market with some interest?
- 17 MR. BLAND: I only look occasionally.
- 18 I don't follow it daily.
- 19 MR. WILLIAMS: Nor do I. But can we
- 20 agree that it may be a challenging task for any
- 21 Cree Nation or any utility indeed to, in essence,
- 22 read the tea leaves in terms of where the export
- 23 market is going in 2020?
- 24 MR. BLAND: Can we agree on that? Is
- 25 that what you said?

- 1 MR. WILLIAMS: Yes, sir.
- 2 MR. BLAND: I couldn't answer that.
- 3 That's a long ways from now.
- 4 MR. WILLIAMS: Okay. Mr. Neepin, I
- 5 have a few questions to you I think again
- 6 following up your conversation yesterday. And
- 7 again if at any point in time I should be
- 8 referring to another witness, you'll direct me
- 9 accordingly. Or Councillor Neepin, excuse me. I
- 10 should say that my client was quite interested and
- 11 impressed with your description of capacity
- 12 building flowing from the partnership that you
- 13 shared yesterday. And I noted from your evidence
- 14 yesterday that Fox Lake community members are
- 15 developing expertise in the catering area which I
- 16 understood to be an outcome of the direct
- 17 negotiated contracts flowing from its business
- 18 relationship with Hydro. Did I get that point
- 19 right yesterday, sir?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And no doubt of course
- there will be some jobs associated with the
- 23 catering business. Agreed?
- MR. NEEPIN: Yes.
- MR. WILLIAMS: And, Councillor Neepin,

- 1 what my client is trying to understand, and, sir,
- 2 I'll ask you to agree first of all before I get to
- 3 my next question, that in terms of the Keeyask
- 4 partnership, there is a construction employment
- 5 target for the Cree Nation Partners. Agreed?
- 6 MR. NEEPIN: Yes.
- 7 MR. WILLIAMS: And I wonder if you can
- 8 clarify for my client whether the jobs that might
- 9 be associated with the catering business would be
- 10 included in the target or in the count in terms of
- jobs associated with the project? And I think
- 12 Councillor Neepin may be pointing to someone else
- 13 from the panel.
- MR. NEEPIN: I'll defer.
- 15 MS. KIDD-HANTSCHER: Yes. Every job
- 16 worked on the construction project is included in
- 17 that JKDA operational target -- construction
- 18 target, yes.
- MR. WILLIAMS: And I had thought that
- 20 was the case, but just to make sure I understand.
- 21 So if there were jobs through a direct negotiated
- 22 contract associated, for example, with security
- 23 positions, those would also be counted towards
- 24 that employment target. Agreed?
- MS. KIDD-HANTSCHER: Yes.

- 1 MR. WILLIAMS: Ms. Pachal, I'm afraid
- 2 to speak to you because I'm afraid to mispronounce
- 3 your name but I'm going to bravely venture there
- 4 anyways. At page 26 of your presentation
- 5 yesterday, you discussed at a high level the
- 6 potential benefits and risks associated with the
- 7 partnership in terms of income. Agreed?
- 8 MS. PACHAL: First of all, I was going
- 9 to say I'm almost 50 so I have heard my name
- 10 pronounced probably every way that it can be
- 11 pronounced, and I answer to almost anything. So
- 12 you're very safe.
- MR. WILLIAMS: Okay.
- 14 MS. PACHAL: And yes, the answer to
- 15 your question is yes.
- MR. WILLIAMS: And would I be correct
- in suggesting that the EIS or the response to the
- 18 EIS of Manitoba Hydro does not include an
- 19 assessment of Hydro's markets or the economic
- 20 feasibility of the project?
- MS. PACHAL: That's correct.
- MR. WILLIAMS: And of course that's
- 23 because that discussion, the examination of the
- 24 feasibility of the project, is for another hearing
- 25 and for another day. Agreed?

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- MS. PACHAL: Well, it's for the 1
- 2 process, the NFAT process, yes, that's currently
- 3 under way.
- MR. WILLIAMS: So based on the record 4
- 5 of this proceeding, neither you or I or the Clean
- Environment Commission would be in a position to 6
- make a judgment in terms of whether this is an 7
- economically feasible project or not? 8
- MS. PACHAL: That's correct. I don't 9
- believe that's in the scope of the CEC's 10
- assessment of our EIS. 11
- MR. WILLIAMS: And we wouldn't be able 12
- to discuss the credibility of the assertion that 13
- there would be substantial incomes because that's 14
- 15 for a different proceeding. Agreed?
- MS. PACHAL: Yes, I'd agree to that. 16
- 17 MR. WILLIAMS: Now, Ms. Pachal -- and
- I would never have guessed you were 50 by the way. 18
- 19 How am I doing?
- 20 MS. PACHAL: I'm going to bite my
- 21 tongue.
- MR. WILLIAMS: You have had some 22
- discussion both with Ms. Whalen Enns and with my 23
- friend Mr. Madden in terms of the sustainability 24
- assessment protocol that Mr. Adams discussed with 25

- 1 great enthusiasm yesterday.
- 2 MS. PACHAL: Yes.
- 3 MR. WILLIAMS: And I won't go into
- 4 those discussions except to suggest to you that
- 5 while Manitoba Hydro has kindly shared that
- 6 document with a number of parties, I'm going to
- 7 suggest to you that I'm not sure that it's on the
- 8 record of this proceeding. And so I'm going to
- 9 ask you, by way of undertaking, to determine
- 10 whether it is on the record of the proceeding.
- 11 And if it is not, I wonder if you could, by way of
- 12 undertaking, file an electronic copy?
- MS. PACHAL: Well, before I take the
- 14 undertaking, I just want to understand. Like it's
- 15 not a final -- it's been posted by the IHA on
- 16 their website for comment. It's not a final
- 17 document in its final form. It wasn't used in the
- 18 development of the EIS. It was -- the assessment
- 19 was conducted after the EIS was filed. And so in
- 20 Ken's introductory remarks, he referred to it in
- 21 the context of the project and other, sort of an
- 22 independent assessment of the project. But the
- 23 intent is never that it's part of our EIS or part
- 24 of our filing.
- 25 THE CHAIRMAN: I think I might be

- 1 inclined to agree with Mr. Williams' request. I
- 2 think if the partnership is going to use it to
- 3 support the efficacy of their environmental impact
- 4 statement, then it should be part of the record.
- 5 MS. PACHAL: Well, we'll take an
- 6 undertaking to review that.
- 7 MR. WILLIAMS: And just so I am clear,
- 8 Hydro, at this point in time, is not agreeing to
- 9 file the document on the record, it is undertaking
- 10 to report back to the Commission in terms of
- 11 whether it's prepared to file the document?
- MS. PACHAL: Correct.
- MR. WILLIAMS: And certainly members
- of the panel, at the time that Manitoba Hydro
- 15 reports back, certainly if they decline to answer,
- 16 our client would like the opportunity to make
- 17 submissions on that point.
- 18 THE CHAIRMAN: We'll do that.
- 19 (UNDERTAKING # 3: Advise if sustainability
- 20 assessment protocol is on the record of
- 21 proceeding; and if not, advise if Hydro will file
- 22 an electronic copy)
- 23 MR. WILLIAMS: Mr. Bland, I have been
- 24 pondering a statement you made or that is
- 25 attributed to you in Our Voices at page 24.

Page 374 MR. BLAND: Okay. 1 2 MR. WILLIAMS: And there's a nice 3 picture of you on the side but I'm not focused on 4 the picture. It's the middle statement with your name above it. And just to set out the record, I 5 will read it to you and hopefully you'll confirm 6 that I have read it and then I'm going to ask you 7 a couple of questions about it. Is that 8 9 satisfactory, sir? 10 MR. BLAND: Sure. 11 MR. WILLIAMS: "I never felt comfortable with the 12 situation we went into where 13 14 Tataskweyak Cree Nation (TCN) was the 15 main First Nation negotiated with 16 Manitoba Hydro. We were put in a 17 situation where we felt that we were either a part of it or we were out of 18 19 the deal. A lot of people didn't 20 [still don't] understand that this 21 thing was going to happen whether we 22 liked it or not. You either watch it 23 happen or become a part of it. With 24 us being partners, we have a limited voice. Our only real benefit is for 25

Page 375 our children and their children after 1 2 that. We did this for our children 3 and future generations." 4 Mr. Bland, first of all, did I accurately represent that statement? 5 MR. BLAND: Yes, you did. 6 MR. WILLIAMS: And I'm not sure I 7 understood it until I heard you speak this morning 8 and I just want to see whether I understand it 9 now. Would it be correct to interpret that 10 statement to suggest that it was your view that 11 12 once TCN signed on, the project was going ahead? 13 And that what you were taking to your community was a vote not on whether or not the project would 14 go ahead but whether or not they would be part of 15 the project? 16 17 MR. BLAND: No, it wasn't that. MR. WILLIAMS: So please help me. 18 19 MR. BLAND: It wasn't that I didn't 20 want them to be a part of the project. When we 21 finished the negotiations in 2009, we signed the JKDA, we started the process of reconciliation. 22 23 And this is where our document Kipekiskwaywinan, you know, it came to be. And we invited a lot of 24 our community members to sit around in a circle 25

- 1 and talk about our feelings and our relationship
- 2 that we just formally established with Manitoba
- 3 Hydro.
- 4 And everybody, you know, everybody
- 5 talked about where they were, you know,
- 6 emotionally, mentally. And a lot of the people
- 7 talked about how -- you know, they kept reflecting
- 8 on old feelings. And you know, we actually -- we
- 9 did this process for a few days. And what we --
- 10 we all stayed around old feelings. You know, our
- 11 mistrust, our misgivings that we felt with our
- 12 past and previous relationship with Manitoba
- 13 Hydro.
- 14 And at a certain point, you know, we
- 15 started looking at where are we going to go from
- 16 here, you know. People had tears, people were
- 17 very emotional speaking about the impacts of the
- 18 development.
- 19 And at one point, we all kind of made
- 20 a bit of a flip. You know, not everybody was okay
- 21 with it, but a lot of people recognize and realize
- 22 that we are in Tataskweyak's traditional
- 23 territory.
- 24 As I pointed out earlier, in my
- 25 presentation, we are originally from the coast and

1 we moved to York Factory right at the beginning of

- 2 the construction of the Keeyask or Kelsey project,
- 3 sorry. And we recognize that we are in their
- 4 territory and we had to give them that respect.
- 5 The comments that I made were I could already -- I
- 6 already understood that, you know, we're in their
- 7 territory. They are going to have the lion's
- 8 share, we'll say, of what's going to happen with
- 9 this project, and duly so. Their population is
- 10 bigger. And, you know, compared to our resource
- 11 management area, you know, we're a tiny dot in
- 12 that 7 percent of Manitoba's, you know, as
- 13 Mr. Spence pointed out.
- 14 So we recognize that. We respect that
- 15 and we all felt that little bit of nervousness and
- 16 a bit of, you know, there wasn't a whole lot of
- 17 clarity moving forward.
- 18 As time went on as we started meeting
- 19 more and discussing some of our issues and
- 20 concerns with Manitoba Hydro and our partners,
- 21 things began to change. People began to see
- 22 things differently and start to acknowledge that
- 23 there are opportunities for our young people.
- 24 There are benefits of employment, business
- 25 opportunities, the partnership, the shares and all

- 1 the different -- you know, like the covenant
- 2 preferred shares, all the different opportunities
- 3 that come with it.
- 4 So those are the other things that we
- 5 had to take a really hard look at. And people
- 6 started that process of reconciliation and were
- 7 able to breathe some of that stuff out.
- 8 And when I made these comments, these
- 9 comments were early on right after the signing of
- 10 the JKDA. And you know, as I said, we acknowledge
- 11 Tataskweyak, we acknowledge that it's their
- 12 territory and we have a lot of respect for our
- 13 neighbours and our family and our friends that
- 14 reside there.
- 15 MR. WILLIAMS: That's very helpful and
- 16 thank you for that.
- 17 Mr. Spence, I had been ignoring you
- 18 and I apologize for that. At the Cree Nation
- 19 Partners presentation from yesterday, it's Exhibit
- 20 33, it's the second last page. I don't think
- 21 anyone needs to turn there. But you will recall
- 22 that the presenters yesterday discussed how the
- 23 ensuing process of consultation and negotiation
- 24 was conducted in accordance with our tradition of
- 25 consensus decision-making. Do you recall that

- 1 statement, Mr. Spence?
- 2 MR. SPENCE: No. However that is how
- 3 we conduct our, make our decisions.
- 4 MR. WILLIAMS: That was a careful
- 5 answer. And what I was hoping, not in great
- 6 detail, but if you could give me our client and
- 7 others in the room some insight into your
- 8 traditional process of consensus decision-making.
- 9 And, Mr. Bland, heads up because I'm
- 10 going to ask you the same question next.
- 11 THE CHAIRMAN: Mr. Williams, while
- 12 they are consulting, do you have many more
- 13 questions?
- 14 MR. WILLIAMS: I would guess I have 10
- 15 to 15 minutes at the most, sir.
- MR. SPENCE: On your question, fully
- 17 describing our environmental assessment report,
- 18 and we will be doing that on panel 5. So at that
- 19 time, I would defer that answer to that panel.
- 20 MR. WILLIAMS: And, Mr. Bland, would
- 21 that be your response as well?
- MR. BLAND: Yes.
- 23 MR. WILLIAMS: And so, Mr. Spence, are
- 24 you going to be coming back in panel 5?
- MR. SPENCE: Yes, that's correct.

- 1 MR. WILLIAMS: Okay. Then I'm going
- 2 to defer a few of these questions for that panel.
- 3 Ms. Pachal, I understand that you have
- 4 been an employee of Hydro for almost 30 years; is
- 5 that correct?
- 6 MS. PACHAL: I think 29 and counting,
- 7 around there.
- 8 MR. WILLIAMS: And you had been
- 9 working on matters related to the Keeyask project
- 10 for over a decade?
- MS. PACHAL: That's correct.
- 12 MR. WILLIAMS: So I'm not going to ask
- 13 you about all the cool international consulting in
- 14 your Curriculum Vitae. But would I be correct in
- 15 assuming you were a co-author along with
- 16 Mr. Wojczynski, Ms. Cole and Mr. Goulet of a
- 17 document called Mission Partnerships, A Socially
- 18 Responsible Approach for New Hydroelectric
- 19 Development?
- MS. PACHAL: That's correct.
- 21 MR. WILLIAMS: And would I be correct,
- 22 I don't believe the document's on the record, I
- 23 don't think it needs to be, I just have a few
- 24 questions on it. And I'd be correct in suggesting
- 25 to you that that document in that report is

- 1 focused on the lessons learned by Manitoba Hydro
- 2 in developing and implementing partnership
- 3 agreements with northern indigenous communities
- 4 relating to Wuskwatim and Keeyask. Fair enough?
- 5 MS. PACHAL: Yeah, and I think that's
- 6 an important distinction. This is a Manitoba
- 7 Hydro paper, not a partnership paper.
- 8 MR. WILLIAMS: And would it be correct
- 9 that in judging these efforts to date to be
- 10 successful, a central theme that you and your
- 11 co-authors identified is the alignment of the
- 12 long-term interests of Hydro with these
- 13 communities?
- MS. PACHAL: Absolutely.
- 15 MR. WILLIAMS: And we have heard a lot
- of evidence about it, but it's your understanding
- 17 that from the community's perspectives, they saw
- 18 these new projects as a vehicle to increase
- 19 employment and business capacity, reduce poverty
- and strengthen their capacity for self-government.
- 21 Agreed?
- MS. PACHAL: Yes.
- 23 MR. WILLIAMS: And would it be fair to
- 24 say that underlying this relationship was a
- 25 recognition both by Hydro and the community

- 1 leaders that without First Nation participation in
- 2 the wealth generated from their traditional lands
- 3 and their support for future development, the
- 4 company faced some pretty significant regulatory
- 5 and business obstacles?
- MS. PACHAL: Yes, that would be true.
- 7 MR. WILLIAMS: I thank the panel.
- 8 This has been helpful and certainly, Mr. Chair,
- 9 subject to the one undertaking, I stand down with
- 10 this particular panel.
- 11 THE CHAIRMAN: Thank you,
- 12 Mr. Williams. We'll take a break for 10 minutes.
- 13 So please come back at 3:25.
- 14 (Proceedings recessed at 3:15 p.m. and
- reconvened at 3:25 p.m.)
- 16 THE CHAIRMAN: We will be adjusting --
- 17 Mr. London, please take your seat. We will be
- 18 adjusting our agenda, as I'm sure you won't be
- 19 surprised. Introduction to collaborative two
- 20 track approach will be on at 9:30 tomorrow
- 21 morning, and following that at approximately 10:30
- 22 or so, we will get into the project description.
- From what the two remaining
- 24 cross-examiners have told us, we will fill out
- 25 most, if not, the rest of the afternoon on

- 1 cross-examination.
- 2 So first up is the Fox Lake citizens
- 3 group.
- 4 MS. PAWLOWSKA: Good afternoon.
- 5 First all I'm here once again on behalf of the
- 6 Concerned Grassroots Citizens, so I'm representing
- 7 all members of our panel. Please forgive my
- 8 questions, they are a bit random because I had a
- 9 lot of different individuals email or call, and
- 10 they are a bit hectic.
- 11 Also since the Chiefs and the Partners
- 12 and Manitoba Hydro said yesterday that they
- 13 respect differing opinions, basically we are here
- 14 and we thank you for that and we appreciate that.
- 15 And we appreciate the fact that we can have some
- 16 of the questions that we are going to ask
- 17 answered.
- 18 And also to all of you, I would like
- 19 to excuse myself, because I'm making my own notes.
- 20 So once in a while when you speak I will be taking
- 21 notes, so I will not be looking at you directly.
- 22 First question that I have is
- 23 regarding the "Our voice" video that we saw
- 24 earlier today and that's available to everybody.
- 25 And my question is directed to Fox Lake; have you

- 1 interviewed any elders for this video?
- 2 MR. NEEPIN: There is a gentleman that
- 3 was included in the video, I think he may have
- 4 been narrating as well, he is from Fox Lake and he
- 5 pretty much was at the time working directly with
- 6 our community.
- 7 MS. PAWLOWSKA: I believe the narrator
- 8 was Mike Lawrenchuk.
- 9 THE WITNESS: Yes, and he appears in
- 10 the video a bit later on as well.
- MS. PAWLOWSKA: Is he the elder in the
- 12 community?
- 13 MR. NEEPIN: I wouldn't describe him
- 14 as an elder. At the time, as I said, he was
- 15 working for the negotiations office, and he
- 16 facilitated a lot of the community discussions
- 17 that we had that included elders.
- 18 MS. PAWLOWSKA: Thank you. Were any
- 19 other elders used for the purpose of this video?
- MR. NEEPIN: I'm not sure.
- 21 MS. PAWLOWSKA: If you did interview
- 22 elders, would you put them in the video?
- 23 MR. NEEPIN: If we interviewed other
- 24 elders, would we have included them in the video?
- 25 I would think so, but this has four Cree Nations

- 1 that are involved, I'm sure the other Cree Nations
- 2 would likely have more elders. But it was the
- 3 main -- the video has to be very brief.
- 4 MS. PAWLOWSKA: There is a lot of
- 5 elders from other First Nations except for Fox
- 6 Lake. Is there a reason for that, other than the
- 7 fact that it has to be brief?
- 8 MR. NEEPIN: I'm just being advised
- 9 that, not being fully aware of why they aren't,
- 10 may likely be because they were not wanting to be
- 11 part of it, or because Mike was from our community
- 12 and he was, as I said, facilitated many of the
- 13 discussions with the elders in our community. So
- 14 I couldn't answer that straight why there were not
- 15 more Fox Lake elders in the video.
- MS. PAWLOWSKA: So is it a yes or no,
- 17 that no elders participated in the promotion of
- 18 this video?
- MR. NEEPIN: I didn't see any. I
- 20 guess yes to your question.
- 21 MS. PAWLOWSKA: They did participate
- 22 in the promotion of this video?
- MR. NEEPIN: No, you said they didn't,
- 24 I'm answering that question.
- MS. PAWLOWSKA: Okay. Another

- 1 question is, Fox Lake is in the unique position of
- 2 having most of the projects and its infrastructure
- 3 located in its traditional territory. So off the
- 4 top of your head, how many Fox Lake individuals
- 5 would you say are currently employed, not in
- 6 training, actually work at Hydro and all of its
- 7 projects, living and working there?
- MR. NEEPIN: I will just defer that.
- 9 MS. KIDD-HANTSCHER: Could you please
- 10 repeat the question, just so we are all clear
- 11 exactly what you were asking?
- MS. PAWLOWSKA: How many Fox Lake
- 13 individuals living and residing, so residing in
- 14 Fox Lake, are also working for a project in Fox
- 15 Lake?
- MS. ANDERSON: Can you just clarify
- 17 that, like you said living in Fox Lake and working
- 18 in Fox Lake?
- MS. PAWLOWSKA: Yes?
- 20 MS. ANDERSON: But do you mean at the
- 21 Keeyask camp, living at the camp, or are you
- 22 talking about the whole traditional territory, or
- 23 do you mean the community, or the Keeyask camp?
- 24 MS. PAWLOWSKA: I will say the whole
- 25 community.

Page 387 THE CHAIRMAN: When you say Fox Lake, 1 you are talking about the traditional territory? 2 3 MS. PAWLOWSKA: Yes. 4 THE CHAIRMAN: Not just the Bird community? 5 MS. PAWLOWSKA: No, let's start with 6 the traditional territory first, and then we will 7 go to community members. 8 9 THE CHAIRMAN: I think perhaps they might have information as to how many Fox Lake 10 band members are working on the three generating 11 12 stations or the two converter stations. 13 MS. PAWLOWSKA: Including making roads and all of the other infrastructure, yes. So how 14 many in general, I'm looking for a number, 5 per 15 cent, 50, 90? 16 MS. KIDD-HANTSCHER: I will take a 17 stab at this. We will break it down the way we 18 19 have it, and if it is not hitting the point, then 20 we can be asked follow-up questions. 21 MS. PACHAL: Just before Jane starts, we do not know where these individuals reside now 22 based on these numbers, just to clarify. These 23 24 are the numbers, as the Chair mentioned, of

individuals who declare that they are Fox Lake

25

- 1 members working in Hydro operations or in Hydro
- 2 associated projects.
- THE CHAIRMAN: Go ahead.
- 4 MS. KIDD-HANTSCHER: There are a
- 5 number of different numbers that I'm going to
- 6 provide. So in terms of total hires for the Fox
- 7 Lake community on the Keeyask project, which
- 8 includes all individuals who are working on the
- 9 infrastructure project, working in the future
- 10 development office, in the community, working on
- 11 field activities, licensing and planning
- 12 activities, and on the Provincial road upgrade,
- 13 that hire to date, to the end of September is 88
- in terms of hires, which accounts for 6 per cent
- of the total hires on the Keeyask project. So
- 16 that is one set of numbers.
- 17 And then in terms of Manitoba Hydro's
- 18 operations, because I think that was also a part
- 19 of the question -- if it wasn't, then I can stop
- 20 where I was.
- MS. PAWLOWSKA: No, please go on.
- MS. KIDD-HANTSCHER: So in terms of
- 23 active hires within Manitoba Hydro for Fox Lake as
- of September 30th, that number is 38 Fox Lake
- 25 members in our overall operations.

Page 389 MS. PAWLOWSKA: Can you describe also 1 what do you mean by hires? 2 3 MS. KIDD-HANTSCHER: Yes. So hires is 4 the actual -- and Glen can certainly step in here -- is the number of times that we hire, or 5 hire for a particular position. So the same 6 person could be hired multiple times on a project. 7 MR. SCHICK: Yes, that's correct. 8 9 MS. KIDD-HANTSCHER: I wouldn't characterize that quite the same in our base 10 Hydro operations, you would have more longevity 11 12 generally in those positions. Hires versus 13 people, if you are looking at it that way, would 14 be, certainly there would be difference. 15 MS. PAWLOWSKA: So it is possible to 16 say the 38 Fox Lake members, the numbers repeat because of the number of positions that can be 17 hired? 18 19 MS. PACHAL: Not for the 38. 20 MS. PAWLOWSKA: Okay. What about the 21 88? MR. SCHICK: Yes, for the 88 number, 22 23 that's true. 24 MS. PAWLOWSKA: So the numbers,

therefore, could be less for individuals who

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Page 390 reside and work -- who reside in Fox Lake and work 1 2 on the project? 3 MR. SCHICK: Yes. 4 MS. PAWLOWSKA: So it is less than 88 individuals? 5 MS. PACHAL: Well, again, we actually 6 don't know where these individuals reside. 7 8 MS. PAWLOWSKA: Thank you. 9 So the next question. MR. LONDON: Mr. Chairman, could I 10 interrupt for a moment? In the hopes of 11 accelerating the process and taking less time, I 12 would ask that Ms. Anderson be allowed to sit with 13 Mr. Neepin, because she has a lot of the 14 15 information that he wouldn't have as a Councillor, she can speak to it, so they will alternate in 16 giving responses depending on which one has the 17 expertise. 18 19 THE CHAIRMAN: I have no problem with 20 that. 21 MS. KIDD-HANTSCHER: And if I could 22 add, we do have the number in response to your question, the number of employees and members of 23 24 that 88 is 61.

THE CHAIRMAN: So 61 different people

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- 1 have filled those 88 different positions?
- MS. KIDD-HANTSCHER: That is correct.
- 3 MS. PAWLOWSKA: Okay. So the
- 4 question, the next question is to the First Nation
- 5 Partnerships, so the Partnership. Considering the
- 6 losses that you describe in the video at early
- 7 stages Hydro development, do you think that
- 8 further development and losses to the land are
- 9 worth the 5 or 15 per cent of equity shares that
- 10 you will get?
- MS. ANDERSON: Okay, Karen Anderson on
- 12 behalf of Fox Lake Cree Nation.
- 13 For us, for Fox Lake Cree Nation we
- 14 believe, yes, it is a benefit for Fox Lake going
- 15 into the future. We view it as a benefit.
- MS. PAWLOWSKA: Can I ask from the
- other partner members the same question?
- 18 MR. BLAND: Can you repeat the
- 19 question, sorry?
- 20 MS. PAWLOWSKA: Considering the losses
- 21 that you have described in the videos, and your
- 22 testimony, at early stages of Hydro development,
- 23 do you think that further development and losses
- 24 to the land are worth the 5 per cent or 15 per
- 25 cent of equity shares that you will get?

1 MR. BLAND: I think the way we look at

- 2 it is, all of these losses and everything already
- 3 occurred, they occurred before Keeyask. When we
- 4 look at what is projected and the amount of
- 5 changes that are going to happen, it is difficult
- 6 to try to put it into perspective. But if you
- 7 look at our community, York Landing, we are an
- 8 isolated community, there is not a whole lot that
- 9 we can look forward to. We don't have access to
- 10 all-weather roads, and it is difficult to try and
- 11 bring in any businesses or try to bring in more
- 12 money to our community so that it can help our
- 13 community. If we stay where we are, we are going
- 14 to remain dependent on the Federal Government.
- 15 And I think York Factory is prepared to look
- 16 forward and try and get away from the Federal
- 17 Government's control over our First Nation. And
- 18 that's something that we always strive for. We
- 19 have no other opportunities for York Factory at
- 20 this point. And we are, we know exactly what we
- 21 are doing, and we know exactly what direction we
- 22 are heading. And we are confident that this is
- 23 going to help. It is not going to solve all of
- 24 our problems. It is not going to be the answer to
- 25 all of our questions, but it is going to set us in

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- 1 the right direction.
- 2 MS. ANDERSON: I just wanted to
- 3 further comment, I'm sorry this incident up here
- 4 kind of threw me off when I was trying to answer,
- 5 sorry.
- 6 For Fox Lake, the same thing, like
- 7 we've been affected by all of the Hydro projects
- 8 in the past, and we want to look forward to the
- 9 future and for the future generations of our
- 10 children. We are looking for ways to, you know,
- 11 enhance their ability to do something in their
- 12 lives that is positive, and so this is one avenue.
- 13 Again, we also know that the Hydro
- 14 development and this partnership is not the end
- 15 all, be all. But it is a chance for us to, you
- 16 know, go forward with something without being
- 17 dependent on Federal funding, without being
- 18 dependent on always having these parameters
- 19 around, or strict parameters on things that we
- 20 want to do in our community.
- So, going forward, like those are the
- 22 options that our community members looked at, they
- 23 reviewed them. You know, it was a hard decision,
- 24 but they decided to go forward and take part in
- 25 this partnership. So that those are some of the

- 1 reasons that Fox Lake did go forward in this
- 2 partnership. Thank you.
- MS. PAWLOWSKA: This is directed, I
- 4 think, to Victor Spence. A lot of comments were
- 5 made yesterday from the partners that promote the
- 6 Keeyask project, and I think it was you who said
- 7 that the Keeyask will actually enhance your
- 8 culture.
- 9 Would you explain this, please?
- 10 MR. SPENCE: I'm not sure if everybody
- 11 was able to read the statement that was made by
- 12 one of our elders, William Beardy. It says:
- 13 "The lands, the waters, and the
- 14 resources have provided for us in the
- past. These waters and their power
- 16 could once again help to provide for
- our people."
- 18 As we all know, we were once hunters
- 19 and gatherers, and that's how we provided for our
- 20 people. And then the bartering came during the
- 21 1600s, and then the white economy arrived. We
- 22 evolved to those changes.
- 23 And then there were laws made that
- 24 restrict our activities within our set lands,
- 25 territories. Not only laws restricted us, but

- 1 there was no source of income for many of our
- 2 people to venture again into the forest. Gas
- 3 price went up, to fly for people on welfare,
- 4 couldn't do it. So through negotiations to
- 5 continue our lifestyle, this was one means where
- 6 we used Manitoba electric development
- 7 compensations to offset those programs that we
- 8 weren't able to do in the past.
- 9 But through careful considerations and
- 10 usage of the monies, through consultation was our
- 11 members -- Manitoba Hydro development impacted our
- 12 way of life, namely trapping, fishing. And that's
- 13 what the Northern Flood Agreement -- is the
- 14 foundation of the Northern Flood Agreement. And
- 15 through negotiations with other Federal programs
- 16 and Provincial programs, we were able again to go
- 17 and harness the lifestyle that we enjoyed. So I'm
- 18 not sure if I'm doing justice to Elder William
- 19 Beardy's statement, but we are proud people, we
- 20 lived off the land. We will continue to live off
- 21 the land. Egosi.
- MS. PAWLOWSKA: So can you answer yes
- 23 or no to the question that one of the elders from
- 24 Fox Lake asked, do you need a hydroelectric
- 25 project to have culture?

- MR. SPENCE: We need our land, but the
- 2 answer is no.
- 3 MS. PAWLOWSKA: To clarify, you don't
- 4 need the hydroelectric project to have culture?
- 5 MR. SPENCE: No.
- 6 MS. PAWLOWSKA: Do you there retract
- 7 your statement about Keeyask enhancing your
- 8 culture?
- 9 MR. SPENCE: Pardon me, can you repeat
- 10 that question?
- MS. PAWLOWSKA: Do you retract your
- 12 statement about the Keeyask enhancing your
- 13 culture?
- 14 MR. SPENCE: No. With Keeyask, and
- 15 previously the Northern Flood Agreement,
- 16 subsequently the 1992 agreement, and our Adverse
- 17 Effects Agreement of 2008, we negotiated a package
- 18 for our nation for offsetting programs, to
- 19 exercise our Treaty rights under the Treaties and
- 20 also section 35 of the Constitution.
- MS. PAWLOWSKA: Thank you. So we, the
- 22 CFLGC, understand it was a difficult decision to
- 23 sign the Keeyask project for many of the partners.
- 24 Did you, and I speak to all of the CNP partners
- 25 here, have any chance in looking or speaking with

- 1 other First Nations in other provinces, or in the
- 2 U.S., to see what agreements they have made to
- 3 make a better informed decision?
- 4 MR. SPENCE: I cannot speak for other
- 5 First Nations, however, we went through an
- 6 extensive process, fully having our nation members
- 7 participate. There were some that did not want a
- 8 project, they did not want an agreement. However,
- 9 after an extensive process with our members,
- 10 consultation, and I can honestly say that we did
- 11 over 2000, we held over 2000 meetings with our
- 12 members, both here, at Thompson and Split Lake.
- 13 And after careful consideration and trying to
- 14 perform an intensive process, our members, we held
- 15 a referendum and our members voted on it. And
- 16 yes, it was difficult, a difficult journey, a
- 17 difficult path.
- 18 MR. BLAND: Did you just say CNP, or
- 19 did you mean the KCN?
- 20 MS. PAWLOWSKA: Could you repeat that?
- 21 MR. BLAND: The question you asked,
- 22 were you just asking --
- 23 MS. PAWLOWSKA: All of the partners in
- 24 the project, the CNP and the Cree Nation partners.
- MR. BLAND: Okay, I thought you

- 1 specifically just said CNP.
- 2 I don't believe that we actually
- 3 consulted directly with anybody else out of
- 4 Province. We did, however, meet with our
- 5 relatives to the east, who was Nisichaywasihk Cree
- 6 Nation, and we followed their negotiation process
- 7 and tried to keep up-to-date with what was going
- 8 on there. And I began working with Future
- 9 Development six years ago, and if there were any
- 10 other meetings that may have taken place, then I'm
- 11 not aware.
- MR. NEEPIN: Just recently I was
- 13 advised that the previous Council went east to
- 14 meet with the nations out there. We also, I
- 15 believe, our partner with Sodexo, York Factory and
- 16 us went to Northern Quebec at one of their Hydro
- 17 camps, and we were provided with an orientation
- 18 just exactly what our partner, the level or what
- 19 kind of services they were providing there at the
- 20 time. So that we accompanied them there and that
- 21 was just for them to provide us with an overview,
- 22 as I said, on what they are doing.
- 23 MR. BLAND: Yes, as Councillor Neepin
- 24 pointed out, we did go east, but it was mainly to
- 25 develop and establish our relationship with

- 1 Sodexo, it was not to meet with the Hydro
- 2 communities out there, but more so how Sodexo was
- 3 delivering services to the different First
- 4 Nations.
- 5 MS. ANDERSON: And I'm just going to
- 6 elaborate a little bit on Councillor Neepin's
- 7 comments. We had, I don't remember the year, but
- 8 the James Bay Cree came to our community, and it
- 9 was in the days when Limestone was being
- 10 developed. And they came to ask us about our
- 11 experience with the previous Hydro projects. And
- 12 at the same time, we asked them what their
- 13 experience was and how, you know, what types of
- 14 programs, et cetera, that they were looking at.
- 15 And at the time I believe they said, and my memory
- is not right up to speed because it is many years
- 17 ago that they had come to Fox Lake, but they were
- 18 negotiating an agreement of the same sort that we
- 19 have here today, and looking for ways how, like
- 20 what is coming ahead for them, the same way that
- 21 we look forward, I mean, that what we experienced
- in the past already. So that's what they had come
- 23 for. And at the same time we took advantage to
- 24 ask them what avenue they are going forward, so
- 25 that would be one comparison of where we had an

- 1 opportunity to talk to other First Nations
- 2 affected by a hydro project itself. But we didn't
- 3 go to any other communities who were affected by
- 4 different projects.
- 5 At the same time, we did consult with
- 6 the members and, you know, the programming and
- 7 that came from the members ideas. And it was
- 8 very, you know, I would say all inclusive, so
- 9 everybody had the opportunity to come out and
- 10 state their views, you know, their concerns. But
- 11 we did consult with others when we had the
- 12 opportunity.
- MS. PAWLOWSKA: Could you tell me what
- 14 year that was?
- 15 MS. ANDERSON: Okay. When I was 20 --
- 16 I just got to figure out -- 1983 maybe, about
- 17 there.
- MS. PAWLOWSKA: Can you say that
- 19 again?
- 20 MS. ANDERSON: About 1983, around that
- 21 time.
- MS. PAWLOWSKA: So you haven't
- 23 consulted with anybody since 1983 outside of Fox
- 24 Lake?
- MS. ANDERSON: Well, I haven't always

- 1 worked for Fox Lake, so I can't completely say
- 2 that. But in the time I have been back and
- 3 working in the negotiations office, I have been,
- 4 we haven't gone to any other communities except
- 5 the one that George said the previous Chief, the
- 6 delegation went to member two -- I'm not sure if
- 7 they went to Nova Scotia, but they went there to
- 8 have the discussion so...
- 9 MS. PAWLOWSKA: And what year was
- 10 that?
- MS. ANDERSON: And I would say just
- 12 like two or three years. I can get the date for
- 13 you but I don't have it on me right now.
- 14 MS. PAWLOWSKA: Do you have minutes on
- 15 that discussion as well?
- MS. ANDERSON: I don't know if there
- 17 is minutes, I can check for you.
- 18 MS. PAWLOWSKA: We would like to
- 19 request the CEC panel if we can have access to the
- 20 minutes, or at least see them?
- MS. ANDERSON: It is probably just a
- 22 brief summary of what happened. I can check. I
- 23 don't know if there is actual minutes.
- 24 THE CHAIRMAN: We will ask Fox Lake to
- 25 review it and see if they feel comfortable in

1 releasing it. If it is of a private nature, they

- 2 may not, but if it is just a report on the
- 3 meeting, it will probably be no problem. So we
- 4 will ask Fox Lake to do that.
- 5 MS. PAWLOWSKA: Thank you. Okay.
- 6 MS. JOHNSON: Can we clarify that so
- 7 we can put that down as an undertaking, or did you
- 8 intend that to be an undertaking or just a
- 9 question?
- 10 THE CHAIRMAN: I think it is an
- 11 undertaking, and we ask Fox Lake to review, or to
- 12 inquire and see if there are any minutes or
- 13 written report of that meeting.
- MS. JOHNSON: Of which meeting?
- 15 THE CHAIRMAN: A meeting between Fox
- 16 Lake, Sodexo and -- some people from member two?
- 17 MS. ANDERSON: It is not Sodexo -- it
- 18 is not Sodexo that I just reported on, it was the
- 19 trip to member two, I don't know their First
- 20 Nation, I'm not sure of the title. And that's the
- 21 meeting that I can give you a summary, or if it is
- 22 a report that was done. And that's what I am
- 23 going to review and check if there is something
- 24 available and get back to the Commission.

- 1 (UNDERTAKING # 4: Inquire and produce summary on
- 2 meeting with member two, if available)
- MS. PAWLOWSKA: Thank you. So this is
- 4 again through the partner members, since you
- 5 travel a lot to and from Winnipeg across the
- 6 province, and we are sure elsewhere as well, would
- 7 you consider then, based on what you saw anywhere
- 8 in the province, that members of your communities,
- 9 those directly affected by Hydro development, are
- 10 better off than other communities without Hydro
- 11 development in terms of housing, employment,
- 12 alcoholism, and anything else?
- 13 THE CHAIRMAN: I'm not sure that this
- 14 is relevant, or how this is relevant, and it is
- 15 also that you are asking for an opinion.
- MS. PAWLOWSKA: We are asking for an
- 17 opinion.
- 18 THE CHAIRMAN: Well, I'm not sure that
- 19 that's relevant to the examination before us.
- MS. PAWLOWSKA: Okay, thank you.
- 21 Although, it is slightly relevant, but
- 22 I will rephrase the question in a different way.
- 23 So, again this is to the Partnership;
- 24 do you think that Keeyask, as it stands, without a
- 25 cumulative regional study that takes into account

- 1 all of the social, cultural, environmental
- 2 effects, will contribute to your own understanding
- 3 of Mino Pimachiowin?
- 4 So I will rephrase the question, how
- 5 will Keeyask, without a study, a cumulative study,
- 6 contribute to understanding of Mino Pimachiowin?
- 7 MR. BLAND: Without a regional
- 8 cumulative study, is that what you are asking?
- 9 MS. PAWLOWSKA: Without a regional
- 10 cumulative study that takes into account the
- 11 social, cultural, environmental, economic effects?
- 12 THE CHAIRMAN: Well, let me interrupt
- 13 here as well. The whole purpose of the
- 14 environmental assessment that has been done by the
- 15 Partnership is to look at the effects of all, in
- 16 all of those areas, environmental, social,
- 17 socio-economic, cultural. And that is the purpose
- 18 of our review over the next six weeks or so. The
- 19 question of a regional cumulative effects
- 20 assessment has already been addressed through the
- 21 motions that we heard last Thursday. And although
- the reasons have not been provided yet, the panel
- 23 has decided against a need for that. And since
- they are not contained in the terms of reference,
- 25 either the guidelines or scoping document directed

- 1 to the Partnership, or in the terms of reference
- 2 directed to the panel, or the Commission, I don't
- 3 think that's on the table.
- 4 MS. PAWLOWSKA: Okay.
- 5 THE CHAIRMAN: And having said that,
- 6 there is and will be a review of cumulative
- 7 effects, perhaps not as broad as some people would
- 8 like, but there will be a review of cumulative
- 9 effects.
- 10 MS. PAWLOWSKA: Thank you. Can I
- 11 rephrase the question to ask how will Keeyask
- 12 contribute to understanding of Mino Pimachiowin?
- 13 THE CHAIRMAN: Again, I'm not sure --
- 14 that's a huge question. I mean, in some ways that
- 15 question could take hours, if not days or weeks to
- 16 respond to, but in other ways it again comes back
- 17 to our purpose here in reviewing the environmental
- 18 assessment.
- MS. PAWLOWSKA: I suppose the question
- 20 was asked because of some of the documents that
- 21 were presented to us yesterday, and the word Mino
- 22 Pimachiowin was actually a part of those
- 23 documents.
- 24 THE CHAIRMAN: I understand that. And
- 25 I suspect that as we review the environmental

- 1 assessment, or the Environmental Impact Statement
- 2 over the next number of weeks, Mino Pimachiowin
- 3 will come back into the conversation.
- 4 MS. PAWLOWSKA: So can we ask to have
- 5 this discussion at a different panel then?
- 6 THE CHAIRMAN: I would think that when
- 7 we get into the discussion of environmental and
- 8 socio-economic effects that that may well be
- 9 relevant. And also this panel five that some
- 10 people have spoken of, when we review the, I
- 11 believe it is panel five will review the three
- 12 impact statements done by the two First Nations
- 13 and the Cree Nation partners. I mean, in effect
- 14 all four First Nation partners.
- MS. PAWLOWSKA: Okay, thank you.
- So there is a question directed to Fox
- 17 Lake. Did you complete a social, cultural,
- 18 economic study and present it to the community
- 19 before the hearings or the licensing of Keeyask?
- MR. NEEPIN: No.
- MS. PAWLOWSKA: That was the question.
- THE CHAIRMAN: I thought he responded,
- 23 I believe his response was no.
- 24 MS. PAWLOWSKA: Okay. Is it not, and
- 25 I quote one of our members, the agreement to

- 1 Keeyask, of Fox Lake to Keeyask and the JKDA
- 2 agreements are dependent on the outcomes of all of
- 3 the studies done on Keeyask, particularly the
- 4 social impacts?
- 5 THE CHAIRMAN: Again, I think that
- 6 falls under our review over the next number of
- 7 weeks, that's one of the main questions in our
- 8 review.
- 9 MS. PAWLOWSKA: Well, one of our
- 10 members said that there is a particular study that
- 11 was, that was the key determining factor in the
- 12 Keeyask project, and they were wondering if this
- 13 study was ever completed and presented to the
- 14 community. That's all.
- 15 THE CHAIRMAN: Well, if it is the same
- 16 study that was sought --
- MS. PAWLOWSKA: It is not.
- 18 THE CHAIRMAN: Well, then we have to
- 19 take as on the record what is on the record right
- 20 now. If you know of for certain some other
- 21 document, then you can bring that to our
- 22 attention. But to throw out a question like this
- is a fishing expedition, and we can't do that.
- 24 But if you have specific knowledge of it, I would
- 25 suggest that you talk with our legal counsel and

- 1 perhaps with the Partnership's legal counsel about
- 2 that document.
- MS. PAWLOWSKA: So we can't have
- 4 access to this document?
- 5 THE CHAIRMAN: Well, we don't know
- 6 that this document even exists. If you can
- 7 identify specifically this document -- but I would
- 8 say rather than debate that in this forum, perhaps
- 9 you should talk with the Commission's legal
- 10 counsel. If you can identify a specific document,
- 11 and if there is sufficient evidence that it is
- 12 relevant to our review, then we will ask for it.
- MS. PAWLOWSKA: Can I ask if this
- 14 document exists, to the Fox Lake member?
- 15 THE CHAIRMAN: You can try, yes.
- MS. PAWLOWSKA: So this is directed to
- 17 the Fox Lake, does the social, cultural heritage
- 18 study, the Skip report, is it in your possession?
- 19 MR. LONDON: That was the subject of
- 20 the motion.
- 21 THE CHAIRMAN: That was the subject of
- 22 motion.
- 23 MS. ANDERSON: Sorry, I thought you
- 24 said no when he said Skip, but the social,
- 25 cultural, health impact program, and I thought you

- 1 were referring to a further study, and I was going
- 2 to ask you what the name of it was, but I guess
- 3 you are referring to that.
- 4 MS. PACHAL: If you are referring to
- 5 the Skip report, there was a motion filed in the
- 6 hearing last week, and there is a long discussion
- 7 on the transcripts about it, and affidavits
- 8 related to people's knowledge of the report, the
- 9 history of the report and all of those kinds of
- 10 things.
- 11 THE CHAIRMAN: I have to confess that
- 12 I never heard to it referred to as Skip until a
- 13 couple of minutes ago. And I take it that it was
- 14 a document that was the subject of the motion last
- 15 week and the panel has said no to requiring
- 16 release of that document.
- MS. PAWLOWSKA: Actually, up until
- 18 yesterday, we didn't know that that was the same
- 19 document.
- THE CHAIRMAN: Okay.
- MS. PAWLOWSKA: There was a quote by
- 22 one of our members who said:
- "We are not seeing any improvements in
- 24 our community. The only benefactors
- are Hydro workers and the town itself,

nothing for our people." 1 2 How does the Partnership, or Fox Lake 3 in this case, plan to improve the living 4 conditions in the affected communities, or in Fox 5 Lake? MR. NEEPIN: I could maybe start off, 6 and there is a number of areas that I, probably 7 speaking, that I could probably speak about. Like 8 the mitigation programs all have a focus on 9 10 healing and strengthening the Fox Lake Cree Nation, the people, and also strengthening our 11 12 culture, Fox Lake's culture, language and 13 heritage. Those are all intended to benefit our 14 members. 15 We also have a process with the Town of Gillam, Manitoba Hydro, in terms of local 16 opportunities that Fox Lake can take advantages 17 of. By being involved with the Town of Gillam, we 18 19 feel that we would have access to their plan, and 20 also being involved closely with Hydro, we would 21 be involved with their plan, so that we could take 22 full advantage of any opportunities that may come 23 our way. 24 With our involvement in this process

as well, we have been able to have access to a

25

- 1 number of resource people that we've relied on for
- 2 their advice and support, and for us to take
- 3 advantage in terms of business opportunities that
- 4 may come our way, employment and training
- 5 opportunities that came our way. We had access to
- 6 resources that allowed us to utilize them
- 7 effectively for our community.
- 8 MS. PAWLOWSKA: You spoke earlier
- 9 about the need for a place to place all of your
- 10 elderly so they don't have to leave the city, or
- 11 leave Fox Lake. Is that in your planning
- 12 initiatives?
- MR. NEEPIN: Yes. We, a few years ago
- 14 we had a discussion with the Manitoba Health
- 15 through its Regional Health Authority in Thompson.
- 16 And in part of that discussion we noticed that
- 17 Thompson had a personal care home, and we inquired
- 18 as to how they were able to build that facility,
- 19 and we were told by the Regional Health Authority
- 20 that the local community raised funds and provided
- 21 its own contribution, and Manitoba Health kicked
- 22 in the rest. And that's basically the line of
- 23 thinking that we took when we approached Manitoba
- 24 Hydro to provide us with some funding to be able
- 25 to lever a personal care home. In time the

- 1 proposal, and the Regional Health Authority looked
- 2 at an assistive living centre, thinking that a
- 3 personal care home would be a little bit too
- 4 expensive, but an assisted living centre would
- 5 still provide the kind of care and support that
- 6 our elders require.
- 7 MS. PAWLOWSKA: Thank you. So here is
- 8 another question from us, what were the
- 9 communities' feedback after reading or being read
- 10 the EIS report?
- 11 THE CHAIRMAN: Again, I'm not sure
- 12 that that's a valid question. We would expect, in
- 13 fact, anticipate hearing from members of your
- 14 community. And I assume that some of them will
- 15 have read at least parts of the EIS and we will
- 16 hear from them at that time.
- MS. PAWLOWSKA: Okay, thank you.
- 18 Another perhaps risky question by our
- 19 members to the Fox Lake and other Cree Nation
- 20 Partners; do you think that you have the courage
- 21 to back out of a Hydro project like Keeyask?
- 22 THE CHAIRMAN: I think the question
- 23 was asked in a different way earlier, not so much
- 24 whether they had the courage, but the question was
- 25 asked whether or not, or what it would take for

- 1 them to pull out. And I believe it was Mr. Bland
- 2 who responded that at this point it is not in
- 3 their thinking.
- 4 MS. PAWLOWSKA: Okay, thank you.
- 5 So the Cree Nation Partnership spoke
- 6 about self-determination yesterday. So our
- 7 members wanted to ask if they were confident
- 8 accepting a five Fox Lake and five York Factory
- 9 vote, 15 CNP vote, and a 74 vote to Manitoba Hydro
- 10 as is outlined in the JKDA?
- 11 MR. BLAND: I'm not quite sure if it
- 12 was a vote, I think it was a percentage in
- ownership.
- 14 MS. PAWLOWSKA: It is votes in section
- 15 4.2.1 of the JKDA.
- MR. BLAND: Can you rephrase that
- 17 question?
- MS. PAWLOWSKA: Of course. Our
- 19 members want to know, how do you foresee
- 20 self-determination, and how are you confident in
- 21 accepting a five York Factory, five Fox Lake, 15
- 22 CNP and 74 votes going to Manitoba Hydro?
- MR. BLAND: I guess what you are
- 24 asking is, we are not the majority shareholder,
- 25 how do we feel about it? Is that what you are

- 1 saying?
- MS. PAWLOWSKA: Well, I suppose our
- 3 members want to know how this is an example of
- 4 self-determination if you are only having five
- 5 York Factory and five Fox Lake votes, versus 74
- 6 going to Manitoba Hydro.
- 7 MR. BLAND: It is a business
- 8 relationship. As I mentioned earlier, York
- 9 Factory does not have the capacity to own a
- 10 project like this, realistically we cannot, we
- 11 need partners to move forward. And in terms of
- 12 self-determination, as I pointed out earlier, this
- is not an answer, our answer to everything, but it
- 14 is a step in that direction.
- 15 MR. NEEPIN: Okay. Just following up
- on Ted's response, it is a business relationship
- 17 but -- well, the profits or the benefits that
- 18 result from that business relationship will help
- 19 with self-determination. And I believe Karen
- 20 mentioned it as well, with our capacity to use the
- 21 profits, use the resources that will result from
- 22 that partnership, based on our -- based on our
- 23 community's plans and priorities, rather than
- 24 conforming to a contribution agreement from the
- 25 Federal Government, I mean, there is -- that's

- 1 going to give us a lot of freedom to do, and
- 2 actually base our spending of funds based on our
- 3 priorities and not anyone else's. That to me is
- 4 very key, very important for us to remember.
- 5 MS. PAWLOWSKA: Thank you. And the
- 6 final question, I promise. If, if you can use
- 7 your imagination, you withdrew from the Keeyask
- 8 project and all the studies that you have
- 9 completed, who do the study reports and the data
- 10 gathered belong to?
- 11 THE CHAIRMAN: That's conjecture and
- 12 it is not a fair question.
- MS. PAWLOWSKA: I guess we just want
- 14 to establish the ownership of some of the data
- 15 that was gathered for the project.
- 16 THE CHAIRMAN: Well, I think we have
- 17 already established that some of it is owned by
- 18 the First Nations, and some of it is owned by the
- 19 Partnership, and some of it is owned by Manitoba
- 20 Hydro. So if that ever happens, then I suspect
- 21 there might be more work for lawyers to resolve
- 22 that one.
- 23 MS. PAWLOWSKA: Thank you. That's all
- 24 of the questions I had.
- THE CHAIRMAN: Thank you. Ms. Kearns,

- 1 Pimicikamak.
- MS. KEARNS: Thank you, Stephanie
- 3 Kearns, legal counsel for Pimicikamak. I will be
- 4 relatively brief as many of my questions have
- 5 already been covered by those that went before me.
- I will start on slide number 7 of the
- 7 panel presentation guide, and bullet number 2,
- 8 which has already been referred to by some of my
- 9 friends today in cross-examination. The point
- 10 about how during negotiations, Manitoba Hydro
- 11 committed to not proceed with the project for
- 12 export purposes if the partner First Nations did
- 13 not support the project.
- 14 So my question to the Manitoba Hydro
- 15 witnesses is, do you agree that you gave the four
- 16 First Nations a veto on the project?
- MS. PACHAL: I would say that you
- 18 could characterize -- I would say it is a matter
- 19 of semantics. You can call it a veto, you can use
- 20 a lot of different names for it. The reality was
- 21 that Hydro committed to the Cree Nations that we
- 22 would not proceed with the development of Keeyask
- 23 without their support if we were going to advance
- 24 it for export purposes.
- MS. KEARNS: Okay. I will use the

1 word veto for my next question, but I take your

- 2 point that there is many words to describe it.
- 3 Am I correct that the decision on
- 4 which First Nations were given the veto power was
- 5 based on Manitoba Hydro's measure of the proximity
- of those communities to the project?
- 7 MS. PACHAL: I think this morning that
- 8 I answered that question with Mr. Madden in
- 9 explaining that Manitoba Hydro made a business
- 10 decision to negotiate partnership arrangements
- 11 with those four First Nation communities for four
- 12 main reasons, but they weren't all of the reasons;
- 13 but they were located in the vicinity of the
- 14 project; that Hydro had a current and historical
- 15 relationship and considerations arising out of
- 16 past impacts on these First Nation communities
- 17 from previous Hydro developments, which included
- 18 provisions to compensate these First Nations for
- 19 new adverse impacts that arise from any future
- 20 Hydro development projects. One of the other
- 21 reasons, that they historically used the project
- 22 area, and for the most part they are the ones
- 23 currently using the project area. And I think we
- 24 have heard extensively today that in all of our
- 25 public involvement processes, they continue to be

- 1 the ones that for the majority are the ones who
- 2 use the area that could potentially be impacted by
- 3 the project. And so those were some of our basic
- 4 thoughts and thinking around why those first four
- 5 nations.
- 6 MS. KEARNS: And was the decision
- 7 about located within the vicinity of the project
- 8 based on the location of the reserves?
- 9 MS. PACHAL: I think I just mentioned
- 10 one of the factors was the fact that these
- 11 communities were located within the vicinity of
- 12 the project.
- MS. KEARNS: And I'm just asking by
- 14 using the word "community" you mean the reserves?
- 15 MS. NEVILLE: I think the reserves
- 16 were certainly a point of reference, but there was
- 17 a reserve in Gillam, as we've talked about, but
- 18 the community of Gillam and Fox Lake as a
- 19 significant presence was also contemplated, but
- 20 the reserves are in the vicinity, so that was a
- 21 consideration, yes.
- MS. KEARNS: And was the location of
- 23 the First Nations traditional territory a
- 24 consideration?
- MS. PACHAL: We certainly talked

- 1 about -- there is a lot of distinctions between
- 2 people's traditional territory, resource
- 3 management areas, resource use areas, primarily it
- 4 came down again to those four factors that I've
- 5 mentioned.
- 6 MS. KEARNS: Then I will turn to the
- 7 representatives from the nations. There is
- 8 references, as one was just made, to the resource
- 9 areas and references yesterday in the evidence.
- 10 So my question to you, to Councillor Neepin,
- 11 Mr. Spence and Mr. Bland is are your resource
- 12 areas legally surveyed?
- MR. NEEPIN: No.
- 14 MS. KEARNS: Thank you. And would you
- 15 agree that your resource area was established for
- 16 trapping purposes?
- 17 MR. NEEPIN: For ours, it fell into
- 18 the Limestone trapline district, I believe.
- MS. KEARNS: And Mr. Bland, was your
- 20 resource area set up for trapping purposes?
- 21 MR. BLAND: Our reserve land is a
- 22 small piece. Trapline 13 is what we call it,
- 23 specifically in York Landing. But in York Factory
- 24 we have a traditional territory, resource
- 25 management area that we use, and it was not only

- 1 for trapping, it was used for a variety of other
- 2 reasons.
- 3 MS. KEARNS: And, Mr. Spence, is your
- 4 resource area, was it set up for trapping
- 5 purposes?
- 6 MR. SPENCE: Yes. And it had not been
- 7 surveyed.
- 8 MS. KEARNS: Thank you. And, Mr.
- 9 Bland, you alluded to this, and my next question
- 10 is, is your resource area the same as your
- 11 traditional territory?
- MR. BLAND: No.
- MS. KEARNS: And Councillor Neepin?
- MR. NEEPIN: No.
- MS. KEARNS: And Mr. Spence?
- MR. SPENCE: Sorry, what is the
- 17 question?
- 18 MS. KEARNS: Is your resource area the
- 19 same as your traditional territory?
- MR. SPENCE: No.
- MS. KEARNS: I will now move to slide
- 22 number 8.
- MR. BLAND: I just want to say,
- though, that we respect the resource management
- 25 area boundaries, and we try to acknowledge each

- 1 other because we are on our boundaries.
- MS. KEARNS: So slide number 8, bullet
- 3 number 2, this is about the Adverse Effects
- 4 Agreement. It states that the agreements also
- 5 contemplate a process to address any adverse
- 6 effects that were not anticipated or foreseen, and
- 7 which were identified from the Environmental
- 8 Impact Assessment process. So my first question
- 9 to the Hydro witnesses is, can you please confirm
- 10 that there are no Adverse Effects Agreements for
- 11 any one other than the partner four First Nations?
- 12 MS. NEVILLE: There are no Adverse
- 13 Effects Agreement for the Keeyask project for
- 14 anyone other than for the four First Nation
- 15 partners.
- MS. KEARNS: Thank you. And as I just
- 17 read out that bullet referred to the process in
- 18 those Adverse Effects Agreements, if there are
- 19 adverse effects that were not anticipated or
- 20 foreseen, and my question is what is the process
- 21 for adverse effects that may impact other nations,
- 22 not one of the four First Nations, that may arise
- 23 that were not anticipated or foreseen?
- 24 MS. NEVILLE: The nature of the exact
- 25 process is not specifically defined. But the

- 1 prospect of that happening was contemplated by the
- 2 Partnership in the JKDA, section 11.2.4, there is
- 3 a clause that deals with potential adverse effects
- 4 on others. It is a bit lengthy. I don't want to
- 5 read the whole thing. I'm just looking at the
- 6 concluding sentence. Effectively it sets out a
- 7 mechanism, a process if the environmental
- 8 assessment process identifies adverse effects in
- 9 others that the Partnership will address those.
- 10 MS. KEARNS: Is that also incorporated
- 11 into the EIS, that principle?
- MS. NEVILLE: Off the top of my head,
- 13 I don't know.
- MS. KEARNS: I will flag it to ask
- 15 another panel.
- MS. NEVILLE: Okay.
- MS. KEARNS: A question to the three
- 18 representatives of the Nations. Did you sign
- 19 these agreements in your capacity as Indian bands?
- MR. BLAND: As First Nations?
- MS. KEARNS: When you signed the
- 22 agreements, did you sign in your legal capacity as
- 23 an Indian band?
- 24 MR. BLAND: I would say on behalf of
- 25 York Factory First Nation, I'm not quite sure.

- 1 One second, please.
- 2 MR. REGEHR: Brad Regehr, counsel for
- 3 York Factory, I'm going to have to object to that
- 4 question, it is asking for a legal conclusion.
- 5 THE CHAIRMAN: Okay. Accepted.
- 6 MS. KEARNS: Okay. Then my follow-up
- 7 would be are there band council resolutions
- 8 authorizing the signing of the agreement?
- 9 MR. REGEHR: Again, I don't know where
- 10 this is going, but it seems to be requesting a
- 11 legal conclusion from these witnesses.
- MS. KEARNS: It is going to just
- 13 confirm that the agreements were legally signed
- 14 and binding, and we note that the JKDA references
- 15 BCRs, but they haven't been provided and so we
- 16 were ultimately going to ask that those BCRs be
- 17 provided.
- 18 MR. REGEHR: Sorry, I'm confused here.
- 19 I thought these questions were going to find out
- 20 whether this agreement is legally binding, and
- 21 these witnesses are not in a position to ask those
- 22 kind -- to provide that kind of legal
- 23 interpretation.
- 24 THE CHAIRMAN: Are they not -- and I'm
- 25 just asking this for clarification, Mr. Regehr,

- 1 are they not qualified to respond whether or not
- 2 there was a BCR to ratify the decisions?
- 3 MR. BEDFORD: There were band council
- 4 resolutions, which is what a BCR is. No party to
- 5 the partnership is in any doubt that we are
- 6 legally bound to one another. I don't think
- 7 that's an issue before the Commission. I will
- 8 leave it to my colleagues if the next question is
- 9 please produce copies of the band council
- 10 resolutions. In my experience sometimes First
- 11 Nations take issue with making public those sorts
- 12 of documents, but they are the property of the
- 13 four First Nations.
- 14 THE CHAIRMAN: Thank you. Ms. Kearns.
- MS. KEARNS: And as my friend
- 16 anticipated, my next question is produce the band
- 17 council resolutions.
- 18 MR. RODERICK: Mr. Chairman, we will
- 19 take it under advisement and determine whether or
- 20 not we are prepared to voluntarily produce those.
- THE CHAIRMAN: Thank you, Mr.
- 22 Roderick.
- 23 (UNDERTAKING # 5: Under advisement: Produce the
- 24 band council resolutions)
- MS. KEARNS: So my next question is to

- 1 Councillor Neepin, Mr. Spence and Mr. Bland. Am I
- 2 correct to summarize your evidence yesterday that
- 3 your First Nations are consenting to the project
- 4 on the basis of the economic benefits that will
- 5 flow to your communities?
- 6 MR. BLAND: Among other things, yes.
- 7 MS. KEARNS: And what are the other
- 8 things?
- 9 MR. BLAND: Having a say in how the
- 10 project is delivered, having a say in the
- 11 environmental impacts.
- MS. KEARNS: Thank you. And
- 13 Councillor Neepin?
- MR. NEEPIN: I won't repeat his
- 15 response. We were looking at as well the business
- 16 opportunities, training and employment
- 17 opportunities that we had.
- MS. KEARNS: Thank you. And
- 19 Mr. Spence?
- 20 MR. SPENCE: Mr. Bland and Mr. Neepin
- 21 have answered the question. But go ahead.
- MS. KEARNS: The question was am I
- 23 correct that you are consenting to the project on
- 24 the basis of the economic benefits that will flow
- 25 to your community?

MR. SPENCE: Part of it, yes. 1 2 MS. KEARNS: Sorry, go ahead. 3 MR. SPENCE: The other part of that, we do have an agreement with Manitoba Hydro, the 4 Federal government, and the Province of Manitoba, 5 in relation to any future impacts of development. 6 7 And we negotiated an agreement based on our culture, our way of life, and of course the 8 positive -- the benefits that -- some of our 9 10 people don't like to use the word benefit, however there are opportunities that arise from this 11 12 business arrangement. 13 MS. KEARNS: Thank you. And again to 14 Councillor Neepin, Mr. Spence and Mr. Bland. Would you agree that an Aboriginal belief is that 15 16 you have a responsibility to not cause any environmental damage? 17 MR. BLAND: I mentioned that in the 18 19 video. But I also mentioned that we need to be 20 able to understand exactly what we are doing, and 21 to be able to, I guess, one of terms that I 22 discussed in there was ochinewin, if you are 23 harming the land, if you are causing destruction or whatever, it will come back to you. And one of 24

the things, one of our beliefs as First Nations is

25

1 that we need to have ceremonies, we need to have

- 2 feasts, we need to involve our people and
- 3 acknowledge the spirits, the water, and
- 4 acknowledge that they are helping us. So does
- 5 that answer your question?
- 6 MS. KEARNS: Thank you. Councillor
- 7 Neepin?
- MR. NEEPIN: I'm sure you are aware
- 9 the community that you are representing, there is
- 10 a Jenpeg generating station that's there too. I
- 11 mean, that obviously impacts the communities in
- 12 that area. And I think for me in the video you
- 13 will notice there was a young man in the video who
- 14 described that there was no employment
- 15 opportunities in his community. And we had --
- 16 this was not an easy decision for our community to
- 17 make. It was a very difficult decision for our
- 18 community to make because we saw what Hydro
- 19 development can do. As leaders and as a
- 20 community, with the elders and everybody that had
- 21 input, the youth saw this as an opportunity. The
- 22 youth were excited by the opportunity. It is
- 23 going to bring employment, it is going to train
- them to operate machinery, and they were excited.
- 25 The elders were different, they were cautious,

- 1 because they knew what the effects -- they weren't
- 2 in any position to speculate. We are beyond
- 3 speculating because we know exactly what Hydro
- 4 development brings and what the consequences can
- 5 be.
- 6 So it wasn't an easy decision but the
- 7 community made the decision. And we, through the
- 8 experts and the advice that we were able to
- 9 access, assisted our community in making that
- 10 decision. And I agree with Ted when he mentions
- 11 about ochinewin, what the results are, when you
- 12 asked the question hurting the environment, and he
- 13 alludes to that in that video. So that's why it
- 14 is a very difficult decision.
- 15 MS. KEARNS: Thank you. Mr. Spence.
- 16 MR. SPENCE: TCN. With any
- 17 development there is change. There is impacts.
- 18 Our way of life, our culture, we harness and
- 19 harvested the immediate resources around us, the
- 20 animals, the birds, and different plants. In
- 21 terms of stewardship respecting the land, we
- 22 believe in the spirit kingdom that all things that
- 23 are alive have a spirit. However, we are not
- 24 extremists in that we harvest and survive from the
- environment, whether fish, the aquatic animals,

1 the moose the caribou; that was us back then. And

- 2 our immediate resource area, we have Fox Lake, War
- 3 Lake, York, town of Gillam, town of Thompson. The
- 4 environment is utilized by the Province of
- 5 Manitoba. So, we meet with the Province of
- 6 Manitoba and respect the hunting and Treaty rights
- 7 of the other First Nations that venture into our
- 8 territory. However, no one should kid themself
- 9 that if we were all to be hunters and gatherers,
- 10 that that way of life would be sustainable. We
- 11 are good hunters, we would deplete the immediate
- 12 resources.
- So, as stewards of the land, we have
- 14 to plan where we are going to hunt, when we are
- 15 going to hunt, and how many animals we take.
- So that is the important part of this
- 17 decision whether we are partners with Manitoba
- 18 Hydro on this development or mining exploration or
- 19 timber, we have to consider our environment, our
- 20 animals, and our aquatic communities. So again
- 21 that was part of the consideration on Keeyask.
- 22 Yes.
- 23 MS. KEARNS: And my final question is
- 24 to Mr. Bland. You said in your evidence and
- 25 described all of the losses that have already

- 1 occurred before Keeyask was built as a result of
- 2 the existing hydro development. My question is do
- 3 you agree that additional environmental damage is
- 4 likely to occur with Keeyask?
- 5 MR. BLAND: As described in Ms.
- 6 Pachal's presentation there is a section that will
- 7 be affected.
- 8 MS. KEARNS: So defer to the panel,
- 9 later panel? Is that --
- 10 MR. BLAND: Her presentation showed
- 11 the impacted area.
- 12 MS. KEARNS: I see, okay. Thank you,
- 13 those are my questions. Thank you.
- 14 THE CHAIRMAN: Thank you, Ms. Kearns.
- 15 Mr. Bedford.
- MR. BEDFORD: I have one question
- 17 arising on re-examination, given that we are now
- 18 finished all of the cross-examinations.
- 19 Ms. Kidd-Hantscher, in the event that this
- 20 partnership experiences a bad financial year, and
- 21 the general partner of the limited partnership is
- 22 compelled to give what is called a cash call, a
- 23 notice to each of the equity partners requiring
- them to pay cash in to the Partnership in order to
- 25 maintain the debt to equity ratio, would you

- 1 please tell us what role the three KCN financing
- 2 agreements have in that process of making cash
- 3 calls?
- 4 MS. KIDD-HANTSCHER: In anticipation
- of this question I looked at the JKDA in section
- 6 5.3.10. It discusses that these cash calls would
- 7 be funded by advances under the KCN investment
- 8 entities operating credit facility, so that is the
- 9 loan facility. So earlier my answer to a question
- 10 I believe from Mr. Madden may have indicated, or
- 11 Mr. Williams, indicated that there would be
- 12 additional cash required by the partners in those
- 13 years, and that is not accurate. That it would
- 14 not be further invested cash, it would be under
- 15 the loan facility that exists.
- MR. BEDFORD: Thank you.
- 17 THE CHAIRMAN: So in other words, they
- 18 would just take on a bigger debt?
- 19 MS. KIDD-HANTSCHER: That is correct.
- 20 THE CHAIRMAN: I have one question and
- 21 it is probably related. In the documents you talk
- 22 about the cost of the project being \$6.2 billion.
- 23 But let's say for whatever reasons, astonishingly
- 24 high increase in the cost of steel or concrete,
- 25 the project suddenly becomes 8 billion; do the

- 1 numbers then just go up, the 25 per cent of the
- 2 8 billion is now 2 billion instead of whatever it
- 3 is, 1.2?
- 4 MS. KIDD-HANTSCHER: Yes, that's
- 5 correct.
- 6 THE CHAIRMAN: Okay. Thank you. Any
- 7 panel members have any other questions?
- 8 Okay, thank you, that brings us to the
- 9 end of the cross-examination of this panel. Thank
- 10 you for your diligent work. We will resume
- 11 tomorrow morning with the panel on the
- 12 collaborative two track approach, followed by the
- 13 project description. Ms. Whelan-Enns.
- 14 MS. WHELAN ENNS: Sure, sorry, I just
- 15 wanted to ask you whether you will be checking
- 16 with the participants whether they have any
- 17 follow-up questions when we have reached the end
- 18 of the first sequence of cross-examination?
- 19 THE CHAIRMAN: Nope.
- 20 MS. WHELAN ENNS: Will that be the
- 21 approach throughout the hearings?
- THE CHAIRMAN: Yep.
- MS. WHELAN ENNS: Thank you.
- MS. JOHNSON: Mr. Chairman, I just
- 25 have a couple of things here, I need to correct

Page 433 the record on a couple of numbers for exhibits 1 yesterday. The KHLP32 is appendix C from Fox 2 3 Lake, 33 is the presentation materials 4 documentation from the Cree Nation partners, and KHLP34 is presentation slides from the Cree 5 partners. As well as Mr. Madden brought in one 6 more document this morning, MMF01 is 7 recommendation 4.1 from the Aboriginal Justice 8 Implementation Commission. 9 10 (EXHIBIT KHLP32: Appendix C from Fox 11 Lake) (EXHIBIT KHLP33: Presentation 12 materials documentation from the Cree 13 14 Nation partners) 15 16 (EXHIBIT KHLP34: Presentation slides 17 from the Cree partners) (EXHIBIT MMF01: Recommendation 4.1 18 19 from the Aboriginal Justice 20 Implementation commission) 21 THE CHAIRMAN: Thank you. Any other business? We stand adjourned until 9:30 tomorrow 22 23 morning. 24 (Adjourned at 4:46 p.m.) 25

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2	OFFICIAL EXAMINER'S CERTIFICATE
3	
4	
5	
6	Cecelia Reid and Debra Kot, duly appointed
7	Official Examiners in the Province of Manitoba, do
8	hereby certify the foregoing pages are a true and
9	correct transcript of my Stenotype notes as taken
10	by us at the time and place hereinbefore stated to
11	the best of our skill and ability.
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16	Cecelia Reid
17	Official Examiner, Q.B.
18	
19	
20	Debra Kot
21	Official Examiner Q.B.
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