MANITOBA CLEAN ENVIRONMENT COMMISSION

LAKE WINNIPEG REGULATION
SCOPING MEETING

Transcript of Proceedings

Held at RBC Convention Centre

Winnipeg, Manitoba

THURSDAY, May 29, 2014

APPEARANCES

CLEAN ENVIRONMENT COMMISSION

Terry Sargeant - Chairman
Michael Green - Counsel to the Board
Cathy Johnson - Commission Secretary

MANITOBA CONSERVATION AND WATER STEWARDSHIP Rob Matthews

MANITOBA HYDRO

Doug Bedford - Counsel

David Cormie

CONSUMERS ASSOCIATION OF CANADA (Manitoba chapter)

Gloria Desorcy

Aimee Craft -Counsel Heather Fast

MANITOBA METIS FEDERATION Marci Reil - Counsel Jasmine Langman

MANITOBA WILDLANDS Gaile Whelan Enns

PEGUIS FIRST NATION Mike Sutherland Lloyd Stevenson Jared Whelan

PIMICIKAMAK OKIMAWIN

Kate Kempton - Counsel

Darwin Paupanakis

FISHER RIVER CREE NATION Harold Cochrane - Counsel

SAVE LAKE WINNIPEG Vicky Burns

NORTHERN ASSOCIATION OF COMMUNITY COUNCILS Reg Mead

Participants

LAKE FRIENDLY Rick Gamble

LAKE WINNIPEG FOUNDATION Marlo Campbell Kirsten Earl McCorrister

LAKE WINNIPEG RESEARCH CONSORTIUM Al Kristofferson Karen Scott

INTERNATIONAL INSTITUTE OF SUSTAINABLE DEVELOPMENT Karla Zubrycki

KINONJEOSHTEGON Henry Traverse

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- 1 THURSDAY, MAY 29, 2014
- 2 UPON COMMENCING AT 1:00 P.M.
- 3 THE CHAIRMAN: Good afternoon. Those
- 4 of you who may not know me, my name is Terry
- 5 Sargeant, I'm the chair of the Manitoba Clean
- 6 Environment Commission, and I will be the chair of
- 7 the panel that conducts this review into the Lake
- 8 Winnipeg Regulation.
- 9 This will be the first of our meetings
- 10 with the broader group on this topic. It is our
- 11 hope today to just get some sense of what this, or
- these proceedings will be all about and how they
- 13 might unfold.
- I would like to start off by asking,
- 15 or just having a go around the table of
- 16 introductions. At this point, please just
- 17 introduce yourself and the organization that you
- 18 are with. You will get an opportunity later in
- 19 the agenda to state your views.
- Just before we start that, the way
- 21 these microphones work for those of you who may be
- 22 new, you have to turn the mic on to speak, and
- 23 please turn it off after you finish speaking.
- 24 Also, later on when you speak, please state your
- 25 name for the transcriber, she may or may not be

- 1 able to see you. So when you want to say
- 2 something, state your name, and it will become
- 3 part of the record.
- 4 So, starting off, we will go around to
- 5 my left and around the table, please introduce
- 6 yourselves. Oh, he doesn't have a mic. He is
- 7 Mike Green, he is our legal counsel to the
- 8 Commission.
- 9 MR. MATTHEWS: Rob Matthews, I manage
- 10 what is called the water use licensing section of
- 11 the Manitoba Conservation and Water Stewardship.
- MS. DESORCY: My name is Gloria
- 13 Desorcy, I am the executive director for the
- 14 Manitoba branch of the Consumers Association of
- 15 Canada.
- MS. CRAFT: Good afternoon,
- 17 Mr. Chairman. Aimee Craft with the Public
- 18 Interest Law Centre, here as legal counsel to the
- 19 Consumers Association, and I have with me
- 20 Ms. Heather Fast who is articling with me.
- MR. PAUPANAKIS: Darwin Paupanakis
- 22 from Pimicikamak Okimawin, secretary to the
- 23 councils.
- MS. KEMPTON: Kate Kempton from
- 25 Olthuis Kleer Townshend, legal counsel for

- 1 Pimicikamak.
- 2 MR. MEAD: Reg Mead, president of the
- 3 Northern Association of Community Councils.
- 4 MS. RIEL: Good afternoon. I am Marci
- 5 Riel with the Manitoba Metis Federation.
- 6 MS. LANGHAM: I'm Jasmine Langham with
- 7 the Manitoba Metis Federation.
- MS. ZUBRYCKI: Hi there, I am Karla
- 9 Zubrycki with the International Institute for
- 10 Sustainable Development.
- 11 MR. GAMBLE: Hi, I'm Rick Gamble, I am
- 12 with the Lake Friendly Stewardship Alliance.
- MR. WHELAN: Good morning, Jared
- 14 Whelan with Peguis First Nation.
- MR. STEVENSON: Lloyd Stevenson,
- 16 Peguis First Nation. We also have Councillor Mike
- 17 Sutherland who is present but out of the room at
- 18 the moment.
- MS. WHELAN ENNS: Gaile Whelan Enns,
- 20 Manitoba Wildlands.
- 21 MR. COCHRANE: My name is Harold
- 22 Cochrane and I am legal counsel to Fisher River
- 23 Cree Nation.
- 24 MS. BURNS: Vicky Burns, the Save Lake
- 25 Winnipeg project.

- 1 MR. KRISTOFFERSON: Al Kristofferson,
- 2 Lake Winnipeg Research Consortium.
- MS. SCOTT: Karen Scott, Science
- 4 program coordinator with Lake Winnipeg Research
- 5 Consortium.
- 6 MS. MCCORRISTER: Kirsten Earl
- 7 McCorrister and I am with the Lake Winnipeg
- 8 Foundation.
- 9 MS. CAMPBELL: Marlo Campbell, and I
- 10 am also with the Lake Winnipeg Foundation.
- 11 MR. CORMIE: I am David Cormie, I am
- 12 from Manitoba Hydro.
- MR. BEDFORD: Doug Bedford from
- 14 Manitoba Hydro.
- MS. JOHNSON: Cathy Johnson, I'm
- 16 secretary to the Commission.
- 17 THE CHAIRMAN: Thank you. Just one
- 18 bit of technical information. I'm not sure
- 19 whether washrooms close to here are open. I know
- 20 when I went looking, and I know Mr. Sutherland
- 21 went looking, we had trouble finding a washroom
- 22 that was open. I did ask the security guards to
- open one closer to where we are meeting, if not we
- 24 will have to go way down to the far end of the
- 25 building by the snack bar.

- I don't know, we have scheduled three
- 2 hours, I'm certain we won't need that long, but
- 3 you never know. We would like to go through a
- 4 number of things. We have handed out an agenda.
- 5 The first item on the agenda will be a CEC
- 6 overview, and that will be me talking about a
- 7 number of things. Following that, I will ask, I
- 8 will go around the table and ask each of you to
- 9 have your input. I will pose a few questions
- 10 before I turn it over to the participants.
- 11 Please don't feel pressured into
- 12 having to respond. If you don't see any role at
- 13 this time for your organization, just say so and
- 14 we will move on to the next person.
- 15 Following that we will let Manitoba
- 16 Hydro, which is the applicant for the licence, to
- 17 make comments, to ask questions.
- 18 And I will then ask if there is any
- 19 other business we need to attend to, make some
- 20 closing comments, and then we will talk about a
- 21 next meeting for this group.
- So, this particular review, and a
- 23 number of you around the table are quite familiar
- 24 with past Clean Environment Commission reviews, so
- 25 you are familiar with the process and how it

- 1 works. This one is, as you obviously know as
- 2 well, is quite different. It is a bit of a
- 3 strange beast. It doesn't come under the
- 4 Conservation, or the Environment Act, it comes
- 5 under the Water Power Act. There is no proposed
- 6 project that is going to be constructed and,
- 7 therefore, there is no environmental impact
- 8 statement for us to review. I mean, the fact is
- 9 that Lake Winnipeg Regulation is built, it has
- 10 been operating for close to 40 years, and it is an
- integral part of Manitoba Hydro's overall system
- 12 for electrical production in the Province.
- 13 I'll come back to that in some ways in
- 14 a few minutes when I talk about our mandate.
- 15 And this meeting, again, for those of
- 16 you who are familiar with our process, this
- 17 meeting today will be a little different than the
- 18 normal. Usually I sit up here and pontificate for
- 19 however long, an hour or so, just laying out a
- 20 number of directives and procedural rules. Today
- 21 I will do a little bit of that, but also we would
- 22 like to get some feedback from you. Because this
- 23 is a different type of review, I would like to get
- 24 views, input from you as to how we might do it and
- 25 ensure that it is done thoroughly.

Turning to the mandate of our review, 1 under the Water Power Regulation, Manitoba Hydro 2 3 is entitled to a final licence upon fulfillment of 4 and compliance with the terms and conditions of their interim licence, the interim licence that 5 was initially granted in 1972, and then 6 subsequently regranted or amended in 1976 when the 7 operation went into place. 8 So, on the surface, Manitoba Hydro I'm 9 sure feels and probably wishes that they could get 10 a licence as simply as that. They would claim 11 that they have fulfilled all, or complied with all 12 of the terms and conditions of the initial licence 13 and, therefore, shouldn't have to go through this 14 process that we are embarking on today. However, 15 given the history of Lake Winnipeg Regulation, 16 given the widespread public interest in this 17 topic, the Minister of Conservation and Water 18 19 Stewardship, about three years ago, almost three years ago, asked the Commission to conduct a 20 review into a number of issues related to it. 21 The ultimate decision on whether or 22 23 not to grant the final licence will be made by the 24 Minister of Conservation and Water Stewardship. I would urge you to read, and I'm sure 25

- 1 most, if not all of you have, but I would urge you
- 2 to read carefully the Minister's letters of
- 3 July 5th, and September 1st, 2011, as well as the
- 4 terms of reference that were attached to the
- 5 second letter.
- In those letters the Clean Environment
- 7 Commission was asked to provide a public forum to
- 8 consult with stakeholders regarding Manitoba
- 9 Hydro's performance under its interim licence.
- 10 The terms of reference attached to the September
- 11 letter said that the Commission is to conduct
- 12 hearings to hear evidence about the impacts of
- 13 regulation of Lake Winnipeg.
- 14 The Commission has not been asked to
- 15 provide an opinion on whether or not the final
- 16 licence should be issued. We have not been asked
- 17 to provide an opinion on whether or not Lake
- 18 Winnipeg Regulation should have been implemented
- 19 in the first place. Therefore, the hearings will
- 20 not focus on those questions.
- 21 Issues around the operation of Lake
- 22 Winnipeg Regulation and its impacts are what will
- 23 be under our review.
- 24 Again, taken from the terms of
- 25 reference, we have been asked specifically to

- 1 review the broader public policy rationale in
- 2 effect at the time leading up to the issuance of
- 3 the interim licence in 1970; 2, the effects and
- 4 impact of Lake Winnipeg Regulation since first
- 5 operation in 1976; 3, the successes and failures
- of implementation of the policy goals.
- 7 The terms of reference also state that
- 8 the Commission may comment on concerns raised
- 9 about the issuance of the final licence, including
- 10 but not limited to future monitoring and research
- 11 beneficial to Lake Winnipeg.
- In the end, as is the case with
- 13 probably all of our reviews, the principal purpose
- of the proceedings, as the panel and as the
- 15 Commission sees it, is to provide the panel with a
- 16 full record of evidence sufficient for the panel
- 17 to provide sound advice to the Minister.
- 18 Having mentioned the panel, you will
- 19 note that we don't have a panel in place as yet.
- 20 We are waiting for appointments to go through
- 21 Cabinet. We expect that to happen fairly soon,
- 22 perhaps within the next couple of weeks, at which
- 23 time we will strike a panel.
- 24 Some of you who were at much earlier
- 25 sessions in respect to Lake Winnipeg Regulation

- 1 may ask what happened to the panel that was in
- 2 place in 2011. Well, they ended up, when we
- 3 received the reference from the Minister for
- 4 Bipole III, and then subsequent to that a
- 5 reference for the Keeyask Generation Station, the
- 6 panel that had originally been assigned to look at
- 7 Lake Winnipeg Regulation ended up being the panel
- 8 that took on the Keeyask Generating Station. So
- 9 now we have to wait for some new and some
- 10 reappointments to be confirmed shortly before we
- 11 strike another panel.
- Just a few words about the scope of
- 13 our review. While we recognize that Lake Winnipeg
- 14 Regulation is part of the hydro system, it is not
- 15 up to the Commission to decide whether other parts
- of the system are also examined as part of this
- 17 review. The Commission has been provided terms of
- 18 reference by the Minister and will undertake to
- 19 fulfill these. Any appeals to change these terms
- 20 of reference cannot and will not be entertained by
- 21 the Commission. I am aware that one or more of
- 22 you has already written to the Minister in this
- 23 regard. I haven't heard anything further on that.
- 24 As requested by the Minister,
- 25 meetings, hearings, sessions will be held in

- 1 communities around the north and south basins of
- 2 Lake Winnipeg, in other northern communities and
- 3 in the City of Winnipeg. The time frame at this
- 4 point is uncertain. We hope to go into the
- 5 northern communities this fall, with meetings in
- 6 southern communities and the City of Winnipeg in
- 7 the winter. And it is our hope that we will
- 8 deliver a report to the Minister about a year from
- 9 now, next May or June would be our expectation and
- 10 our hope.
- 11 A few words about the community
- 12 meetings, particularly those in northern and
- 13 Aboriginal communities. It is our intent to
- 14 maximize the opportunities for stakeholders to
- 15 provide their input into these proceedings. To
- 16 that end, the Commission will go into many, if not
- 17 most of the communities impacted by Lake Winnipeg
- 18 Regulation. There is a caveat, however, we may
- 19 not be able to visit every single community that
- 20 may in some way be affected or have been affected.
- 21 So it is possible that we will try to combine
- 22 meetings in some nearby communities, if that's
- 23 possible and if it works out.
- It is also our hope to keep these
- 25 community sessions as informal as possible. We

- 1 want to hear about, and in some cases see local
- 2 impacts from members of those communities. There
- 3 will be little or no role for most participants in
- 4 the community sessions.
- 5 First Nation and northern communities
- 6 will be dealt with on a case-by-case basis with
- 7 arrangements made that are suitable to each
- 8 community. Details will be worked out between
- 9 Commission staff and the communities once a more
- 10 concrete game plan is in place.
- 11 Background information; the background
- 12 information that will form the basis for our
- 13 review, in November of 2011, before we all got
- 14 distracted by Bipole III and the Keeyask
- 15 Generation Station reviews, but in the fall of
- 16 2011, the Commission wrote to Manitoba Hydro with
- 17 the request that Hydro compile a plain language
- 18 document outlining the history, the issues and
- 19 commentary regarding the past, present and future
- 20 actions relevant to the regulation of the water
- 21 levels on Lake Winnipeg. This document is also to
- 22 provide references to the supporting technical
- 23 documents and data. And as some of you have begun
- 24 researching this topic, simply by googling it, you
- 25 will find that there are already dozens, if not

- 1 hundreds or thousands articles and studies and
- 2 research reports that have been compiled over the
- 3 last 40 years. It is my understanding, and Hydro
- 4 will almost certainly confirm this later on, that
- 5 this document, the plain language report, will be
- 6 available before the end of July.
- 7 As a matter of interest, although not
- 8 directly related to our review, although there
- 9 will certainly be some overlap in the research,
- 10 phase I of the regional cumulative effects
- 11 assessment should be available guite soon.
- 12 In respect of expert evidence, the
- 13 Commission will engage and/or invite experts to
- 14 provide information in their areas as that
- 15 expertise applies to Lake Winnipeg Regulation.
- 16 Examples may include but are certainly not
- 17 restricted to isostatic rebound and its effects
- 18 on, long term effects on Lake Winnipeg water
- 19 levels, climate change, effects of Lake Winnipeg
- 20 Regulation on lake and marsh ecology, as well as
- 21 looking at engineering options that might be
- 22 explored.
- Other topics may, or perhaps almost
- 24 certainly will arise through stakeholder
- 25 consultations and through some of our meetings in

- 1 various communities. And I also invite you,
- 2 either this afternoon or at any time in the next
- 3 little while, if you have other ideas of areas of
- 4 expertise that we should be exploring, please let
- 5 us know.
- 6 Transcriptions, as with all of our
- 7 reviews and as required by our statute, all
- 8 proceedings will be transcribed. Typically they
- 9 are available within a day or so of the session,
- 10 and they are available on our website. That will
- 11 also apply in the community, to the community
- 12 sessions that we will hold.
- 13 Participant funding program, it hasn't
- 14 been completely defined yet. Funding will be
- 15 available, but it will be much more limited than
- in the last couple of reviews that we've
- 17 conducted. A total amount of \$500,000 has been
- 18 allocated. Given the nature of this particular
- 19 proceeding, it is our belief that that will be
- 20 more than sufficient.
- 21 Funding priority will be given to what
- 22 we put in quotes as "the public" to identify
- 23 direct effects of the LWR. In our experience, the
- 24 public is likely to be in the form of community or
- 25 group presentations, the panel of community

- 1 members followed by some discussion. As well
- 2 other forms of public participation will be
- 3 considered as appropriate.
- 4 We are also aware that funding is
- 5 available and I believe has been allocated to some
- 6 Aboriginal groups and First Nations through the
- 7 section 35 consultation process. Activities in
- 8 this regard include a canvass of community members
- 9 about the effects of Lake Winnipeg Regulation on
- 10 their communities, on their members, and on their
- 11 abilities to carry on their lives. We will not
- 12 fund duplication of those community consultations,
- 13 but we would fund taking the information that is
- 14 gleaned and put together from those processes,
- 15 re-packaging or enhancing that information, and
- 16 using it -- and then presenting it to this panel
- 17 at some point in the hearings.
- 18 Having said all of that, there will
- 19 still be some funding available for the usual
- 20 groups that get involved at this end, for that
- 21 matter new groups that may wish to get involved in
- this process, but it won't be in the significant
- 23 amounts that you may be used to, in large part
- 24 because the need for independent and new research
- 25 simply doesn't exist in this process.

- 1 On some process issues, we are not
- 2 sure about the information request process. I
- 3 think until we've all seen the documents, we are
- 4 not certain how much need there will be. There
- 5 may well be a need for information requests but,
- 6 again, it would be a somewhat more limited
- 7 approach than in the past. We will let you know
- 8 on that one.
- 9 We are also considering, although we
- 10 have come -- we are nowhere near any conclusions
- in respect of cross-examination of witnesses.
- 12 Those of you who were involved in the recent
- 13 Keeyask hearings will know that at times the
- 14 cross-examinations could have used some
- 15 improvement. So we are trying to think of ways
- 16 that we might improve the cross-examination
- 17 process, and we would appreciate any feedback or
- 18 thoughts that you might have in that respect.
- Now, that brings me to a close in the
- 20 comments that I want to make at this time. I will
- 21 invite questions of what I have just spoken about
- 22 right now, and then following that I will just
- 23 have a go around the table, as I said at the
- 24 outset, and ask you for your thoughts.
- So does anyone have any questions,

- 1 comments, advice in respect of the opening points
- 2 that I've just made? Ms. Kempton?
- MS. KEMPTON: On the participant
- 4 funding -- sorry, it is Kate Kempton -- on the
- 5 participant funding, Mr. Chair, has there been an
- 6 official notice put out, or when do we expect
- 7 that?
- 8 THE CHAIRMAN: No, it hasn't gone out
- 9 yet. Probably within a couple of weeks.
- 10 MS. KEMPTON: And do we know if there
- 11 are going to be restrictions on, for instance, the
- 12 ability for people to have funded legal counsel?
- 13 THE CHAIRMAN: There will be no
- 14 restrictions, it may be limited by the amount of
- 15 money you get, but there would be no restrictions.
- 16 We would never say no to good lawyers coming
- 17 before us.
- MS. KEMPTON: Thanks.
- THE CHAIRMAN: Ms. Burns?
- MS. BURNS: I just want some
- 21 clarification on something that you said. Did you
- 22 say that it was clear that there would be no need
- 23 for any further research on any of the issues that
- are brought up?
- THE CHAIRMAN: I don't think -- well,

- 1 I might have said that, and it might be a little
- 2 confusing. I think what we are looking at is new
- 3 research, but certainly research into any of the
- 4 documentation and the history of stuff that has
- 5 gone on is certainly open for consideration.
- 6 MS. BURNS: Okay. I just wanted to,
- 7 there were a number of questions that you put to
- 8 Hydro in the report that they are to be finished
- 9 by the end of July. So if those questions are not
- 10 answered to your satisfaction or those of other of
- 11 us, possibly there could be need for --
- 12 THE CHAIRMAN: Yes, or certainly to
- 13 review what might be out there. At this point we,
- 14 the Commission, would need some convincing, and
- 15 I'm not saying no, but we would need some
- 16 convincing if somebody wanted to get funding for
- 17 some completely new research. It is brand new
- 18 stuff, if you can convince us that it is good and
- 19 valuable and will contribute to the process, we
- 20 will very seriously consider it. But at this
- 21 point we are not sure just what that might be.
- Okay. Ms. Craft?
- MS. CRAFT: Mr. Chair, just picking up
- on your comment about improving cross-examination,
- 25 there are a few things that CAC might put forward

- 1 based on past experience, and one would be to just
- 2 reiterate what we have expressed in the past in
- 3 terms of funded legal counsel, as Ms. Kempton has
- 4 pointed out, but also the ability to have
- 5 technical advisors. I understand that your
- 6 comment earlier was related to new expertise and
- 7 new reports and evidence that may already exist in
- 8 the form of technical science. But we would
- 9 certainly want to encourage the Commission to
- 10 consider the availability of technical expertise
- 11 for those who will be participating. And I'm sure
- 12 that I won't be alone in saying the technical
- 13 challenges around gathering all of the information
- 14 and ensuring it is robust, and testing some of
- that in relation to the different perspectives
- 16 that will be put forward is key in this process.
- 17 My question would be in relation to
- 18 information requests and whether or not the
- 19 Commission is contemplating to have one or two
- 20 rounds of information requests that are associated
- 21 to this process.
- THE CHAIRMAN: Well, I think I made
- 23 some comment on that. At this point we don't
- 24 know. We don't know if there will be an
- 25 information request round. I suspect there will.

- 1 Whether it will be one or two, we don't know yet.
- 2 But we will let you know. We are not going to be
- 3 unfair in any of this process stuff, we are just
- 4 not certain as to the need. But I take your
- 5 comments.
- 6 Your comment about having funded legal
- 7 counsel, some of us who were involved in Keeyask
- 8 remember at least one or more lawyers who were a
- 9 bit painful in their cross-examinations, as well
- 10 as non-lawyers, so that's not always a solution to
- 11 cleaning up the cross-examination process.
- 12 MS. CRAFT: And I take by your smile,
- 13 Mr. Chair, you are not referring to me?
- 14 THE CHAIRMAN: I'm not referring to
- 15 you. Unnamed. Mr. Mead.
- 16 MR. MEAD: Good afternoon. On the
- 17 funding aspect of it, like I represent 52 of the
- 18 communities on the east side, the west side, and
- 19 the north end of Lake Winnipeg, and maybe even the
- 20 odd one on the south end there. I'm not too
- 21 concerned about the legal counsel because I know
- that you are not going to be able to fund 52
- 23 communities to these hearings that are impacted,
- 24 because in a round about way, even in the western
- 25 part of the province around Lake Manitoba and

- 1 that, are impacted in some way or another. Who is
- 2 going to be divvying up this money, this 500,000
- 3 you mentioned? And do the Commissioners get their
- 4 salary and their costs out of that 500,000?
- 5 Because all of the hearings that are taking place,
- 6 especially in Northern Manitoba, are held in the
- 7 City of Thompson, not too much of an impact. But
- 8 to bring all of those small communities and to
- 9 hear from those small communities into Thompson is
- 10 not doable.
- 11 THE CHAIRMAN: Thank you, Mr. Mead.
- 12 No, no other costs are paid, no Commission costs
- 13 are paid out of that \$500,000. The \$500,000 will,
- 14 all of it, or if it is all allocated, but it will
- 15 go to the community groups or the environmental
- 16 groups that apply for it, and may or may not be
- 17 successful to get it.
- 18 As far as your 52 communities, I'm
- 19 somewhat familiar with the Northern Association of
- 20 Community Councils from working in Northern
- 21 Affairs in one of my past lives. And I know that
- 22 many, many of those communities would not be
- 23 directly impacted by Lake Winnipeg Regulation.
- 24 Having said that, a number of the communities,
- 25 your communities that have been impacted, we will

- 1 be going into them. We will certainly go into the
- 2 four Northern Flood Agreement communities which
- 3 were affected by Lake Winnipeg Regulation,
- 4 excluding Nelson House, which is affected by CRD.
- 5 And there are Northern Affairs communities
- 6 attached to I think all, if not -- is there a
- 7 Northern Affairs community in York Landing? I'm
- 8 not certain. But anyway we will be going into
- 9 some Northern Affairs communities. We will hold
- 10 sessions in Thompson. We may go into Wabowden, we
- 11 haven't decided that yet. So we will go into a
- 12 number of those communities, which should ease
- 13 that concern which you've just raised.
- 14 MR. MEAD: Thank you. But in your
- 15 past life with Northern Affairs, would you be able
- 16 to give me a documented list of the ones that are
- 17 impacted and the ones that aren't? You mentioned
- 18 York Landing -- kind of in a round about way, tied
- 19 in with the community of Ilford. In your past
- 20 life you would know that was one of the Northern
- 21 Affairs community, and also impacted with
- 22 Pikwitonei.
- So I would like to, because I can't
- 24 make a judgment call of what communities are
- 25 impacted and which ones aren't, so if the

- 1 Commission could give us a list of which ones are
- 2 and which ones aren't, I would really appreciate
- 3 it, because I don't want to go back to the drawing
- 4 board and say, well, you aren't impacted at all.
- 5 THE CHAIRMAN: Well, we are not really
- 6 making that decision. We are inviting communities
- 7 that feel or believe or know that they were
- 8 impacted to apply to us. We have identified a
- 9 number of likely communities that we may go into.
- 10 As I said earlier, we won't be able to go into
- 11 every one of the communities, even every one of
- 12 the communities that was impacted, it would simply
- 13 take too long. The logistics could be quite --
- 14 not impossible, but very difficult in a number of
- 15 them. But we will go into most of the
- 16 communities.
- 17 MR. MEAD: Thank you. We shouldn't
- 18 worry about the time frame because after we are
- 19 gone, then somebody else will be taking over
- 20 anyway, so it will still be continuing in the
- 21 future if we are too old to be around there,
- 22 especially when you have one foot in the grave and
- 23 the other on a banana peel. If you are not coming
- 24 to Wabowden, that's fine, we will come to you, I'm
- 25 sure of that, knowing the renegade mayor they have

- 1 there. It's somewhere along the line, if these
- 2 are really true hearings for the benefit of the
- 3 communities, and the benefit of industry, and we
- 4 are dictating which communities we talk to, which
- 5 ones we don't. It is kind of hard to be a leader
- 6 like myself, and with the MMF and others to tell
- 7 different people in different communities that,
- 8 no, we don't think you are impacted so we are not
- 9 going to deal with you. We have just been going
- 10 through that with Bipole III.
- 11 THE CHAIRMAN: Well, again, we won't
- 12 be making those decisions saying, no, you are not
- impacted. So we won't go there. What we will do,
- 14 and as I noted earlier, this is a little different
- 15 approach, but in Keeyask we went into five or six
- 16 First Nations communities. We dealt with the
- 17 local communities, we asked them whether they were
- 18 interested in having us come in. When they
- 19 said -- or those that did say yes, in one case we
- 20 were invited in, we hadn't even thought of that
- 21 particular community, but they asked us to come
- 22 and we went. We will do the same. We will either
- 23 deal directly with you or with your staff at NACC.
- 24 We will also talk with people in the various
- 25 communities. We will talk with people in

- 1 Wabowden, we will talk with people in other
- 2 northern communities, Pikwitonei, Thicket Portage.
- 3 Whether we go in to them will depend, again, on
- 4 logistics, but also on just our conservations with
- 5 people in the community.
- 6 MR. MEAD: Okay. Thank you. I am
- 7 taking up too much time, so one quick question,
- 8 the last one I will have is, who is making the
- 9 decisions of which communities you go into? Can I
- 10 have a name, because I want to get buttonholing
- 11 them immediately before they get too far and the
- 12 names of the communities are written in stone.
- 13 THE CHAIRMAN: Well, the one who does
- 14 all the work, or most of the work in that respect,
- or leads the work in that respect is the
- 16 Commission secretary, Cathy Johnson.
- 17 MR. MEAD: Can I have a few minutes of
- 18 your time later?
- 19 MS. JOHNSON: Certainly.
- THE CHAIRMAN: Mr. Mead, we don't need
- 21 to resolve all of these issues today. So if we go
- 22 until, our full three hour slot today, you know,
- there may not be time to talk with Ms. Johnson
- 24 today. But she will certainty be in touch with
- 25 you or your staff at NACC. And we will give your

- 1 communities a fair chance to have hearings.
- 2 MR. MEAD: Thank you.
- THE CHAIRMAN: Mr. Paupanakis.
- 4 MR. PAUPANAKIS: Good afternoon.
- 5 Yeah, I have a question here regarding the legal
- 6 and technical help that may be available.
- 7 Considering how many people are at this table
- 8 here, is there a possibility to reconsider the
- 9 amount available for participants? Because the
- 10 reason why I'm asking that is, our policy is to do
- 11 things right, and if we don't have access to legal
- 12 and expert help, then it is very difficult to
- 13 determine how we can function at this table if we
- 14 can't ask the right questions and get the right
- 15 answers. So that's my question, is there a
- 16 possibility that -- is this 500,000 written in
- 17 stone?
- 18 THE CHAIRMAN: Nothing with us is
- 19 written in stone, although it is certainly a
- 20 fairly solid guideline. But typically what we
- 21 have done, and this has happened in other cases,
- 22 when the applications come in from the various
- 23 groups, if there is a need for additional funding,
- 24 we will seek advice from our Minister and see
- 25 whether or not he, in this case, would be prepared

- 1 to increase that amount. But I guess part of
- 2 what -- it is not going to be radically higher
- 3 than it is now, if at all. It certainly is not
- 4 going to be in the one half to two million range
- 5 that we had for Bipole and for Keeyask. It is a
- 6 very different process. There is not an EIS that
- 7 needs heavy analysis. So there is a bit of a
- 8 fuzzy answer for you. If there is a need for some
- 9 increase in that amount, we would seek it. But at
- 10 this point we don't believe there will be a need
- 11 for that.
- MR. PAUPANAKIS: The next question, I
- 13 guess, well, statement I wanted to make here, you
- 14 said the Commission will listen to stakeholders
- 15 all over Northern Manitoba. I just wanted to make
- 16 it clear here that if Pimicikamak is to
- 17 participate in these processes, we are not going
- 18 to be here as stakeholders, we are here as rights
- 19 holders.
- 20 THE CHAIRMAN: I understand your
- 21 point, and it is a mistake on my part in writing
- 22 these notes that I use that term. But I
- 23 completely agree with you and I understand that
- 24 you are rights holders.
- 25 And I point out too, Mr. Paupanakis,

- 1 that during our Keeyask hearings when we went into
- 2 your community, that was the type of session that
- 3 we would like to see in most of the communities,
- 4 if not all of the communities that we go into.
- 5 That was a very good presentation from a number of
- 6 people in your community who had experienced these
- 7 effects firsthand.
- Now, Ms. Whelan Enns?
- 9 MS. WHELAN ENNS: I have a couple of
- 10 questions that I think are fairly quick,
- 11 Mr. Chair. Does the CEC know when Manitoba Hydro
- 12 will be filing its annual reports and its
- 13 cumulative report with Water Stewardship regarding
- 14 regulation of the lake, and will that material
- 15 then be part of the basis for the hearings?
- 16 THE CHAIRMAN: I'm sorry, I haven't a
- 17 clue. I'm not Manitoba Hydro though.
- 18 MS. WHELAN ENNS: It is all filed with
- 19 the same department, it all goes to Conservation
- 20 and Water Stewardship.
- 21 THE CHAIRMAN: And what is this
- 22 information?
- 23 MS. WHELAN ENNS: Maybe Mr. Matthews
- 24 can do a better job of describing it than I can.
- THE CHAIRMAN: You might be going a

- 1 little further down the road than we really want
- 2 to today. I'm not sure just what this information
- 3 is that you want to be on the record?
- 4 MS. WHELAN ENNS: Well, it is my
- 5 understanding that aside from an annual report
- 6 that goes with permit or licence that is in place
- 7 for regulation of the lake, that Manitoba Hydro
- 8 will also be reporting to the regulator, if you
- 9 will, regarding its permit and licence for the
- 10 time span, that's the same time span that goes
- 11 with your mandate. So I honestly don't know what
- 12 has happened yet.
- 13 THE CHAIRMAN: Okay. And I don't know
- 14 that either.
- 15 MS. WHELAN ENNS: Well, we can put it
- 16 aside for now.
- 17 THE CHAIRMAN: It may well be an
- 18 important issue, but at this point I don't have
- 19 any information or any knowledge at all in that
- 20 regard.
- MS. WHELAN ENNS: Thank you. The next
- 22 one I think is shorter. I want to make sure we
- 23 understood you correctly that the permanent
- 24 licence for the Jenpeg Generating Station that is
- 25 included in the information for Aboriginal

- 1 consultations at the same time as the regulation
- 2 of Lake Winnipeg is included in Aboriginal
- 3 consultations, is not part of the CEC review? I
- 4 did hear you correctly?
- 5 THE CHAIRMAN: Well, no, actually I
- 6 didn't say anything quite like that. What I did
- 7 say is that we wouldn't approve funding to
- 8 duplicate research that's being done under the
- 9 section 35 consultation process, but that if
- 10 somebody wanted to take the information gathered
- in that process, repackage it and present it in a
- 12 relevant manner, in a manner relevant to our
- 13 proceedings, that would be legitimate. As always
- in Manitoba, we are not conducting the section 35
- 15 consultations. That is done by a different branch
- 16 of the Crown.
- 17 MS. WHELAN ENNS: And Jenpeg is not in
- 18 your terms of reference, it is not named?
- 19 THE CHAIRMAN: Jenpeg is one of the
- 20 projects constructed under the Lake Winnipeg
- 21 Regulation, so in as much as it plays a role in
- 22 Lake Winnipeg Regulation, it is part of our
- 23 review. As far as it operating as a generating
- 24 station, I don't know that that's relevant at all
- 25 to us. But in so far as it is part of -- and if

- 1 you look at the licences and, in fact, I believe
- 2 the 1976 licence includes Jenpeg as one of the
- 3 structures built under the Lake Winnipeg
- 4 Regulation licence.
- 5 MS. WHELAN ENNS: Yes, it does. Thank
- 6 you. Another quick one, or aiming for a quick
- 7 question, I wasn't quite sure, or may not have
- 8 heard you clearly, will there be a review process
- 9 through the CEC of what Manitoba Hydro will file
- 10 with you?
- 11 THE CHAIRMAN: I am sorry?
- 12 MS. WHELAN ENNS: You are waiting for
- 13 a response from Manitoba Hydro and indicated that
- 14 they are going to provide those materials by the
- 15 end of July?
- 16 THE CHAIRMAN: Yes.
- 17 MS. WHELAN ENNS: So my question is
- 18 whether the CEC is going to build in any kind of
- 19 review of what they file?
- 20 THE CHAIRMAN: Well, I would hope that
- 21 people sitting around this table, some, if not all
- of you, would do that. I don't see sort of the 30
- or 60-day posting on a registry that Manitoba
- 24 Conservation does for an environmental impact
- 25 statement, but, you know, in a lot of ways the

- 1 people that respond to that are the same people
- 2 that participate in our reviews.
- 3 MS. WHELAN ENNS: Fair point. One
- 4 last question, and this has come up in
- 5 conversation at different times and I don't know
- 6 the answer, so I will ask it in terms of all of
- 7 the inflows into the lake. And that is, the
- 8 assumption behind the question would be then that
- 9 there is a lot of inflows into Lake Winnipeg, Lake
- 10 Winnipeg is regulated, so are the inflows then
- 11 relevant in terms of your mandate and the hearings
- 12 and what comes to you?
- 13 THE CHAIRMAN: Well, if you can
- 14 demonstrate that Lake Winnipeg Regulation has
- 15 affected those inflows, then it may or may not be
- 16 relevant, but I'm not certain that --
- MS. WHELAN ENNS: Well, and/or the
- 18 inflows affect the regulation, they do affect the
- 19 level of the water in the lake.
- THE CHAIRMAN: Yes, but we are not
- 21 conducting an environmental assessment of the Red
- 22 River or the Assiniboine River or the South
- 23 Saskatchewan and Southern Alberta.
- MS. WHELAN ENNS: Thank you. Done.
- THE CHAIRMAN: Mr. Whelan.

MR. WHELAN: Jared Whelan for Peguis 1 First Nation. I would like to read one sentence 2 3 from a letter from Mr. Rob Matthews to Peguis 4 First Nation and then ask a clarifying question. 5 "The Jenpeg control structure is licensed under the Lake Winnipeg 6 interim licence and the Jenpeg 7 Generating Station is licensed on the 8 Jenpeg interim licence." 9 Is this process going to review both 10 licences? 11 THE CHAIRMAN: Well, that's news to 12 me. I don't fully understand it. Mr. Matthews, 13 14 can you elucidate? Is there a different licence in place? 15 16 MR. MATTHEWS: Yes, there is an interim licence for the actual generating station 17 as opposed to the control structures, that's 18 19 correct. So that when you --20 THE CHAIRMAN: But it is an interim 21 licence for the generating station, not Lake Winnipeg controls? 22 MR. MATTHEWS: That's right. There is 23 an interim licence for the generating station and 24 there is an interim licence for Lake Winnipeg 25

- 1 Regulation.
- THE CHAIRMAN: What we are looking at
- 3 is the interim licence for Lake Winnipeg
- 4 Regulation. If you look at Manitoba Hydro's
- 5 letter to the department, I don't have it with me
- 6 and I'm not even sure when it was written, early
- 7 2011, or 2010, when Wes first wrote applying for
- 8 the final licence --
- 9 MS. CRAFT: December 2010.
- 10 THE CHAIRMAN: December 2010, so it is
- 11 whatever is impacted by that licence, the
- 12 December 2010 letter from Manitoba Hydro, from the
- 13 project manager Wes Penner, to the department
- 14 requesting a final licence, it's whatever is
- 15 covered in that licence. And I suspect, and don't
- 16 hold me to this, I suspect that the Jenpeg
- 17 Generating Station is not part of it, but the
- 18 Jenpeq control structure is. We will clarify that
- 19 for you soon.
- 20 MR. WHELAN: I would like to make one
- 21 point then on behalf of Peguis First Nation, is
- 22 that the scope of a section 35 consultation is,
- therefore, different than the scope of these
- 24 hearings, if these hearings will not be taking
- 25 into account Jenpeg.

- 1 THE CHAIRMAN: These hearings will not
- 2 be taking into account the Jenpeg Generation
- 3 Station? Well, I mean, that doesn't make any
- 4 difference to our process. Ultimately, it is the
- 5 Minister who makes the decision on issuing or not
- 6 the final licence. He will base that on what we
- 7 report to him, he will base that also in part on
- 8 what the section 35 consultations report to him,
- 9 and he will also take advice from officials in his
- 10 department. So it doesn't make a difference in
- 11 the end whether or not we look at the generation
- 12 station, because the generation station, if it is
- 13 not part of this licence, then it is not part of
- 14 our mandate. But we will clarify that for you.
- 15 Mr. Sutherland?
- MR. SUTHERLAND: I want to expand
- 17 upon, I guess get a better understanding --
- 18 Ms. Whelan Enns asked as her first question, each
- 19 year Manitoba Hydro provides a report of its
- 20 operations to Water Stewardship, along with the
- 21 application in order to be granted the licence to
- 22 operate the following year. The question she
- 23 asked is, are we going to be privy to that report?
- 24 Maybe Mr. Matthews, or the representatives from
- 25 Manitoba Hydro here, if they can answer that

- 1 question? Because I don't really know what you
- 2 guys asked Hydro in regards to gathering
- 3 information for the public. But one of the things
- 4 that we want to be able to look at is the actual
- 5 reports that have been provided in order to
- 6 operate yearly, the reports that they provide
- 7 Water Stewardship.
- 8 THE CHAIRMAN: If it is relevant to
- 9 our review and to the regulation of Lake Winnipeg,
- 10 then it will be relevant to our review, and we
- 11 would seek that those reports be made available to
- 12 this panel and to the parties in this room, if it
- is relevant to our review. Now, are you saying
- 14 that they are applying every year to get the
- 15 licence extended? That's not my understanding,
- 16 they have to report every year.
- 17 MR. SUTHERLAND: They make a report
- 18 every year.
- 19 THE CHAIRMAN: Yes.
- 20 MR. SUTHERLAND: And it has to be
- 21 reviewed. Previous employees have stated that in
- 22 order for them to operate, the reports have to be
- 23 reviewed and the go ahead given in order for them
- 24 to continue. It is like they apply each year to
- 25 keep moving forward, otherwise, if they didn't,

- 1 they wouldn't be here asking for a permanent
- 2 licence, right? In order for them to operate
- 3 yearly, they have to make sure that their reports
- 4 are reviewed and everything is okay for them to
- 5 continue on year by year. If it wasn't that way,
- 6 they wouldn't be here asking for a 50-year
- 7 licence. That's my understanding. If there are
- 8 reports provided yearly, we want to see copies of
- 9 those reports.
- 10 THE CHAIRMAN: It will certainly be
- 11 looked at. I can't tell you today whether or not
- 12 we can make those available, will make those
- 13 available. But if it is relevant to our review,
- 14 we will ensure that the information is made
- 15 available.
- MR. SUTHERLAND: Who is going to
- 17 determine if they are relevant? The CEC?
- 18 THE CHAIRMAN: Yes.
- MR. SUTHERLAND: All right. Thanks.
- THE CHAIRMAN: Mr. Stevenson?
- MR. STEVENSON: Yes, I want to refer
- 22 to the scope of the review.
- THE CHAIRMAN: Yes.
- 24 MR. STEVENSON: You had four bullets
- 25 under your scope of the review.

- 1 THE CHAIRMAN: Yep.
- 2 MR. STEVENSON: I want you to look at
- 3 the second bullet where it deals with a time
- 4 frame, looking at the regulation since commercial
- 5 use on August 1st, 1976. So that gives us,
- 6 basically that's our starting point from there
- 7 onward. But you also mentioned that some
- 8 communities will be utilizing the section 35
- 9 consultation and accommodation process. When you
- 10 go through that process, you are looking at
- 11 Aboriginal rights, Treaty rights, all the rights
- 12 that exist with the First Nation. And when you do
- 13 that you look at also when Treaty was signed for
- 14 that particular First Nation. In most cases it
- 15 will be from 1871, 1875, that area. So if you are
- 16 going to be utilizing section 35 package and
- 17 repacking into a resubmission into this process,
- 18 you are going to go back beyond August 1st, 1976.
- 19 THE CHAIRMAN: I understand that.
- 20 But, again, what would be relevant to our review
- 21 would be the impacts as they may or may not have
- 22 affected your Treaty and Aboriginal rights caused
- 23 by the Lake Winnipeg Regulation. We are not
- 24 denying any abrogation or interference with rights
- 25 prior to that, but they wouldn't be relevant to

- 1 our review.
- 2 Mr. Sutherland?
- 3 MR. SUTHERLAND: You are confusing me
- 4 now then. So you just referred to Treaty and
- 5 Aboriginal rights, yet you say --
- 6 THE CHAIRMAN: Well, Mr. Stevenson
- 7 brought it up.
- 8 MR. SUTHERLAND: You say that these
- 9 hearings don't refer to section 35, so I don't
- 10 think you can have one with the other.
- 11 THE CHAIRMAN: No, I think you are
- 12 misunderstanding what I said.
- MR. SUTHERLAND: Help me understand
- 14 then?
- 15 THE CHAIRMAN: I'm just saying that
- 16 what Mr. Stevenson referred to was the section 35
- 17 consultations, which may or may not look at issues
- 18 going back before 1976. The issues that we are
- 19 looking at are only effects -- let me finish this
- 20 off and then take a step back -- only those
- 21 effects caused by the impact, or caused by Lake
- 22 Winnipeg Regulation. But you may recall from the
- 23 Keeyask hearings that I made the point more than
- 24 once that there is a fine line. An impact may be
- 25 both a section 35, or a Treaty and Aboriginal

- 1 rights impact, but also an environmental impact.
- 2 I mean, if a project, and let's take Keeyask, if
- 3 that dam impacts a First Nations person from TCN's
- 4 ability to exercise his or her rights to hunt,
- 5 that's both a section 35 and an environmental
- 6 issue. So, I mean, we can report on both, we can
- 7 report on it and somebody else may report on the
- 8 same thing in the section 35 hearings, there is no
- 9 getting away from that, that's just the way the
- 10 beast is built. What we are looking at is the
- 11 environmental side and the socio-economic issues,
- 12 but they may also have a crossover to Treaty and
- 13 Aboriginal rights.
- 14 MR. SUTHERLAND: Everything that
- 15 affects the environment and socio-economic affects
- 16 our Treaty and Aboriginal rights. So there is no
- 17 getting away from it, you are right.
- 18 THE CHAIRMAN: Absolutely.
- MR. SUTHERLAND: So then why separate
- 20 section 35 from this hearing? I mean, because you
- 21 can't just pick and choose as you go forward. You
- 22 said it yourself that, you know, you are here to
- 23 determine whether or not there are environmental
- 24 impacts for section 35. I mean, if you are
- 25 affecting the land and the moose populations, you

- are affecting the First Nations. If you are 1
- affecting the trapping regimes within that area, 2
- 3 you are affecting the socio-economic conditions of
- the First Nations that live in that area as well. 4
- 5 THE CHAIRMAN: I will take the easy
- out and say it is not my choice as to who splits 6
- up the jurisdictions. The Government of Manitoba 7
- has taken the position for a number of years now 8
- that a specific branch of government conducts the 9
- section 35 consultations. They have not asked the 10
- Clean Environment Commission to do it, they have 11
- not asked in other cases the Public Utilities 12
- 13 Board or other review agencies to conduct those.
- 14 They have a branch that looks at it specifically.
- 15 MR. SUTHERLAND: Okay. That gets back
- to my point that I have said at the two previous 16
- hearings, that maybe the Clean Environment 17
- Commission should say to the Province that we are 18
- 19 not going to conduct these hearings until you do
- 20 section 35, the same as Manitoba Hydro when it
- 21 digs back in the proper order or perspective, so
- that we can deal with the issues as we move 22
- 23 forward. Because right now you are putting the
- cart before the horse again. 24
- THE CHAIRMAN: I don't know if I would 25

- 1 go quite that far, but I agree with you in the
- 2 most part. It can be confusing and sometimes you
- 3 wonder why it is not done at the same time.
- 4 However, having some sense of the complexities of
- 5 both, I think putting the two together would make
- 6 it even more complex.
- 7 MR. SUTHERLAND: Actually, it would
- 8 probably even make things more clear because the
- 9 environment -- First Nations are part of that
- 10 environment.
- 11 THE CHAIRMAN: You may well be right.
- MR. SUTHERLAND: Well, I am right, not
- 13 may well, I am right. We live on the land, hunt
- on the land, we operate on the land.
- 15 THE CHAIRMAN: I know you are right in
- 16 that respect. I was suggesting that you may well
- 17 be right and it would make our lives easier, but
- 18 we won't get to find that out in this particular
- 19 review because we have not --
- 20 MR. SUTHERLAND: So how many reviews
- is it going to take before government, CEC, Hydro
- 22 and everybody else gets it right, and do section
- 23 35 first?
- 24 THE CHAIRMAN: That I can't answer
- 25 because that's not my decision. You will note

- 1 that in I think both of our last reports on Bipole
- 2 and Keeyask, we have noted that there are often,
- 3 particularly in recent years, far too many
- 4 consultation processes going on at the same time.
- 5 But we are not quite sure how to make that better.
- 6 Okay. I will take a question from
- 7 Ms. Whelan Enns, and then I'm going to switch to,
- 8 more specifically, the item 3 on the agenda and
- 9 just have a go around the table and let people
- 10 have their say in what they see as their role in
- 11 this process.
- MS. WHELAN ENNS: Thank you,
- 13 Mr. Chair. I'm looking at the same bullets, this
- 14 is an environmental question. There is a
- 15 reference then, of course, here in your mandate to
- 16 the commercial use of the regulation of the lake
- 17 by Manitoba Hydro as of 1976. So I would like to
- 18 know whether in terms of the CEC mandate and this
- 19 review and hearings, the impacts from construction
- 20 and the infrastructure being put in place, and all
- 21 of the work, particularly at the top of the lake,
- 22 that our utility conducted over several years
- 23 before commercial operation are within your
- 24 mandate and your scope?
- 25 THE CHAIRMAN: What is within our

- 1 mandate and scope are the effects that came about
- 2 from the Lake Winnipeg Regulation, so what was put
- 3 in place and began operation more or less
- 4 midsummer of 1976. We are not going to be looking
- 5 at environmental damage caused by a bulldozer when
- 6 it was digging 2-Mile Channel, for example. We
- 7 are looking at the impacts to communities around
- 8 and downstream from the lake.
- 9 MS. WHELAN ENNS: Thank you.
- 10 THE CHAIRMAN: Okay.
- 11 MR. TRAVERSE: If I may say something
- 12 sir? I came here not knowing where the meeting
- 13 was going to take place, but I would like to get
- 14 recorded here, I would like to say something about
- 15 my community where I come from.
- 16 THE CHAIRMAN: Where do you come from,
- 17 sir?
- 18 MR. TRAVERSE: From Kinonjeoshtegon
- 19 First Nation. My name is Henry Traverse, I didn't
- 20 know where I was heading this afternoon.
- 21 THE CHAIRMAN: Could you identify
- 22 yourself and your community again, please?
- 23 MR. TRAVERSE: Yes, my name is Henry
- 24 Traverse. I was aware of these meetings, but I
- 25 didn't know where they were going to take place.

- 1 I guess I got the tail end of this, when this
- 2 process started a month ago on May 6. I come from
- 3 the Kinonjeoshtegon First Nation. I'm a
- 4 commercial fisherman, and we are very concerned
- 5 about going on with this -- we hear this hearing
- 6 that's going to take place down the road. Our
- 7 community, where we reside, we signed a Peace
- 8 Treaty, 1875, it was signed. And today, the place
- 9 where that Treaty was signed, the grounds are all
- 10 under water. And also our birth right places,
- 11 they are all under water, or given away by the
- 12 government of the day. We are very concerned
- 13 about this and we would like to be a participant.
- 14 We don't have no expertise to help us along. Our
- 15 community, we are very, very concerned. Why I'm
- 16 here today, like I didn't want to barge in and
- 17 start talking here. I'm a commercial fisherman, I
- 18 have been a commercial fisherman for over 40
- 19 years, and also my ancestors have been fishing way
- 20 before the Treaty was signed. I would like to get
- 21 to know this hearing. I know I met you back a few
- 22 years ago, Mr. Sargeant, I went to the Arborg CEC
- 23 meeting a few years ago.
- 24 But that's what I want to say, I want
- 25 to bring this, my community forward, because we do

- 1 have, we have concerns as commercial fishermen.
- 2 Our industry is not, it is not the way it is
- 3 supposed to be going, our fish are declining and
- 4 everything like that. I want to say that for now,
- 5 and maybe I could say something else after again.
- 6 THE CHAIRMAN: Could you tell me where
- 7 your community is located?
- 8 MR. TRAVERSE: We live right on the
- 9 shore of Lake Winnipeg. We don't live in an
- 10 inland area of Manitoba here, we reside right on
- 11 the lakeshore of Lake Winnipeg. Myself, like I
- 12 said before, I was born on the shoreline of Lake
- 13 Winnipeg. And this is how -- you know, a lot of
- 14 things took place since the fluctuation of the
- 15 water changed, you know, since 1976, you know,
- 16 there is a lot of things happened. One time we
- 17 were chased off the lake, we had mercury poisoning
- 18 we were told. And we believed that, and we have
- 19 never gotten anywhere, anything from that, you
- 20 know, that incident, we never got no --
- 21 THE CHAIRMAN: That was about 1969 or
- 22 1970.
- 23 MR. TRAVERSE: It started right around
- 24 1970.
- 25 THE CHAIRMAN: Just help me out a

- 1 little bit. Your community now goes by its
- 2 Aboriginal name. Could you --
- 3 MR. TRAVERSE: Yes, Kinonjeoshtegon
- 4 First Nation.
- 5 THE CHAIRMAN: What was it referred to
- 6 before?
- 7 MR. TRAVERSE: Jackhead First Nation.
- 8 THE CHAIRMAN: Okay. I'm well aware
- 9 of Jackhead and where it is, I have been in that
- 10 community a number of times many years ago. And
- 11 it is one of the communities that is on our list
- 12 that we may or may not go into. We will talk with
- 13 you and people in your community about that as we
- 14 are setting up our schedule, but Jackhead is one
- 15 that is on the list as a possible community to go
- 16 into.
- 17 MR. TRAVERSE: This is nice to hear,
- 18 this is what I wanted to see happen. I have
- 19 already informed the chief and council. They
- 20 can't be here today, you know, time and travel is
- 21 limited for them, but somehow I managed to come
- 22 here on my own. That's the way I am, I travel, go
- 23 to far places. And also things that, wherever I
- 24 go, our culture, custom, tobacco is presented in
- 25 talking about water, water right, and issues like

- 1 that. Those are very important in our culture. I
- 2 don't see that going on today. Everybody is just
- 3 taking and grabbing, you know. Not that I want to
- 4 offend anybody, you know, I say this in good way
- 5 around the table today, this afternoon. I
- 6 understand what is taking place here. But somehow
- 7 that's the kind of person I am, that's what I
- 8 follow, my culture.
- 9 THE CHAIRMAN: I thank you for your
- 10 comments, Mr. Traverse. Our goal today really
- 11 wasn't, or isn't to talk about the specific
- 12 issues. So that in part is why some people
- 13 haven't been using the tobacco. Today is really
- 14 just an organizational meeting. We are talking
- 15 about process, we are talking about organizing the
- 16 sessions, the hearings, the meetings, the
- 17 community visits. And it is when we get into the
- 18 communities that we really do want to hear and
- 19 talk about the specific issues, about the effects
- 20 on your community and on the water.
- MR. TRAVERSE: Thank you.
- 22 THE CHAIRMAN: So we will definitely
- 23 be in touch. And I'm not just saying that
- 24 Jackhead is on our list, I can show you here on
- 25 the piece of paper, it is one of the communities.

- 1 As I said, it may or may not end up with sessions,
- 2 we will see as we proceed.
- MR. TRAVERSE: Yes, we have reasons,
- 4 we have our own reasons why we want something like
- 5 this. This is very important. This hasn't --
- 6 nobody has ever came and consulted us in our
- 7 community ever about Hydro, about fishing. Those
- 8 are the things that we hold and maintain in our
- 9 everyday life.
- 10 THE CHAIRMAN: And we will talk with
- 11 you and/or people in your community and see
- 12 what -- where we go from there. And we may end up
- in your community. We may well end up there.
- MR. TRAVERSE: Yes. Thank you.
- 15 THE CHAIRMAN: So, perhaps we can
- 16 start a go around, around the table, and what I
- 17 would like to do is just ask each of you to
- 18 describe what you see as your role in this
- 19 process, any thoughts you might have on the
- 20 process for conducting this particular review, the
- 21 issues that in your opinion that you think will
- 22 come up and should be addressed. If you have any
- 23 free, or even expensive advice for the Commission,
- 24 we would welcome that. And if you have
- 25 suggestions for other groups or organizations or

- 1 First Nations that aren't here today, that we
- 2 should be talking with, please let us know that as
- 3 well? And the same applies to experts, if there
- 4 are any areas or individual experts that you think
- 5 we should be talking with, please let us know.
- As I noted at the beginning, don't
- 7 feel pressured, you don't have to respond, you
- 8 know, if you don't have anything to put in right
- 9 now, or you don't see your role as being very
- 10 large, just say so and we will move on.
- 11 So, Mr. Matthews, maybe you could just
- 12 briefly describe your role and the role of your
- 13 branch in this whole process?
- MR. MATTHEWS: Thank you,
- 15 Mr. Chairman. What I thought I would do is point
- 16 out that there is actually a section on the
- 17 department of Conservation and Water Stewardship
- 18 website that deals with Water Power Act licensing.
- 19 And some of you have been there, some of you
- 20 haven't, so I would encourage people to visit that
- 21 part of the site soon, and maybe throughout the
- 22 time that the Commission is in session on this
- 23 topic, probably some more information will appear
- 24 there.
- One thing that does appear there is

- 1 the annual report on hydraulic flows, which Hydro
- 2 has been submitting since -- this was an outcome
- 3 of the Wuskwatim hearings and they have been
- 4 submitting it since 2008. And we have got 2008
- 5 through 2012 posted, and I'm waiting for the 2013
- 6 report. I don't want to get into the weeds on it
- 7 today, but, no, there is no annual authorization
- 8 required. This is just an annual report that
- 9 summarizes information that they have always
- 10 provided to us. But that information has in the
- 11 past come to us kind of letter by letter
- 12 throughout the year. This puts it all together in
- one report.
- Just a word about licensing
- 15 nomenclature, and if you read the Act, which is
- 16 easy to read, it is only a few pages long, but the
- 17 regulations go on forever. The term interim
- 18 licence and final licence is used in there, and
- 19 final licence is not final. It does -- can only
- 20 be issued for up to 50 years, but that is 50 years
- 21 from the date that a project is commissioned. So
- 22 we are well into that 50 year period. Because the
- 23 interim licence was issued in 1976, any final
- 24 licence coming out of this process will actually
- 25 expire in the year 2026. And then there will be

- 1 another process to renew the final licence, which
- 2 really should start before 2026.
- 3 So if we are not careful we will all
- 4 be around to do that, so some of us have to maybe
- 5 think about retiring before then perhaps.
- 6 THE CHAIRMAN: Not a bad idea. I
- 7 speak for myself only.
- 8 MR. MATTHEWS: I might have missed
- 9 something here. No, I think that was all I wanted
- 10 to say at this time.
- 11 THE CHAIRMAN: Thank you,
- 12 Mr. Matthews.
- Consumers, Ms. Craft?
- MS. CRAFT: Thank you, Mr. Chair.
- 15 Maybe I will preface the comments that I will make
- 16 today on behalf of CAC with the fact that you have
- 17 identified earlier that this is a different
- 18 process from what we might be used to from a CEC
- 19 proceeding. And CAC has given a lot of thoughts
- 20 to how it might best participate in this type of
- 21 process, but these are obviously very preliminary
- 22 views and we look forward to discussing further
- 23 how we could contribute.
- I think to answer the question about
- 25 why CAC is at the table, and Ms. Desorcy is always

- 1 more elegant than I on this subject, I think it is
- 2 important to note that CAC has an interest beyond
- 3 consumers as ratepayers, and that has been
- 4 demonstrated in past hearings, but in particular
- 5 in relation to Lake Winnipeg Regulation, it is
- 6 interested in considering what you have identified
- 7 as community impacts, so the socio-economic
- 8 impacts on lake communities. And some of the
- 9 issues that CAC is concerned with would include
- 10 erosion and water quality. And I am assuming that
- 11 that's common to most of the parties around the
- 12 table. But CAC does have the consumer's
- 13 perspective at interest in terms of commercial
- 14 fishing and also as consumers of lake fish on Lake
- 15 Winnipeg, and also some of the recreational
- 16 activities, as consumers of those recreational
- 17 activities and how they may be impacted by the
- 18 regulation of the lake.
- 19 So those are generally the interests
- 20 that CAC brings to this process and to this seat
- 21 at the table today. And as will be of no surprise
- 22 to any of the parties that have been following
- 23 what CAC has done on environmental issues in the
- 24 past few years, it is a priority for CAC to ensure
- 25 that current environmental and regulatory best

- 1 practices are part of the licensing process that
- 2 moves forward in Manitoba. And concerns around
- 3 ensuring best practice have been front and centre,
- 4 and I think that they are highlighted in the
- 5 context of considerations around Lake Winnipeg
- 6 Regulation, especially in the sense that
- 7 legislation that is -- I won't use the word
- 8 antiquated today but you may hear it from me in
- 9 the future -- that legislation that doesn't
- 10 necessarily easily contemplate and grapple with
- 11 those environmental best practices, how that
- 12 affects the consideration by the Commission and
- 13 ultimately by the Minister in terms of how to
- 14 grant licensing going forward.
- 15 And CAC says that in the context of
- 16 two very important factors, one is in light of a
- 17 changing environment and changing environmental
- 18 practices, as we've mentioned. And I assume that
- 19 you might hear from my friends at Lake Winnipeg
- 20 Foundation something about the changing
- 21 environment in terms of Zebra Mussels on Lake
- 22 Winnipeg, and how that might have some kind of
- 23 impact on the lake, and how Lake Winnipeg
- 24 Regulation can be responsive to some of those
- 25 changing environmental factors.

- 1 And it is also important, in light of
- 2 the upcoming renewals, and I am thankful that
- 3 Mr. Matthews mentioned that, you know, the final
- 4 licence would go out to 2026, but Lake Winnipeg
- 5 Regulation is not the only interim licence that
- 6 will move to a final licence. There are quite a
- 7 few up that are up in the queue and there are a
- 8 lot of renewals that are subject to a renewal
- 9 process in the next few years and will be
- 10 considered through this environmental regulatory
- 11 process. And trying to solidify what the concerns
- 12 are relating to how we licence in Manitoba on
- 13 hydroelectric development, I think is one of the
- 14 important concerns to the Consumers Association of
- 15 Canada.
- 16 So I think I will leave it at that in
- 17 terms of the role and issues. Suggestions
- 18 relating to the process; I think we have noted
- 19 that in the terms of reference, and specifically
- 20 on the scope of the hearing, there is one term
- 21 that's used twice in the sub bullets in the scope,
- 22 and that's "broader public policy rationale." And
- 23 that's certainly one of the outstanding questions
- 24 that CAC has as to what exactly, going into this
- 25 process, is perceived to be both by Manitoba Hydro

- 1 and Manitoba Conservation as the public policy
- 2 rationale for Lake Winnipeg Regulation. And we
- 3 certainly would welcome any opportunity to
- 4 participate in trying to narrow it down, how to
- 5 access that information well in advance of the
- 6 proceeding taking place.
- 7 And so subject to any questions that
- 8 you have on those comments, that would be how CAC
- 9 perceives its role at this very preliminary stage.
- 10 Thank you.
- 11 THE CHAIRMAN: Thank you.
- 12 Pimicikamak?
- MS. KEMPTON: Kate Kempton, I will
- 14 start and Mr. Paupanakis will conclude for us.
- 15 Before we talk about more specifics, I
- 16 wanted to frame this in the context that
- 17 Pimicikamak sees this and all of the regulation of
- 18 the Hydro project in. Our firm is cohosting a
- 19 major conference actually in Fort McMurray this
- 20 weekend. Archbishop Desmond Tutu is the keynote
- 21 speaker, and many other major honoraries, Nobel
- 22 laureates and others speaking about human rights
- 23 and the environment as it pertains to indigenous
- 24 peoples in Canada, and the ongoing crimes against
- 25 humanity that continue to be perpetrated against

- 1 indigenous people like Pimicikamak in this room
- 2 and elsewhere. The ultimate theme of the
- 3 conference is Treaty renewal.
- 4 This is the context in which we
- 5 believe that Pimicikamak has a voice here and in
- 6 other processes, Federally and Provincially.
- 7 Pimicikamak, like other indigenous peoples, this
- 8 is their land, it was their land and remains their
- 9 land. The Treaty that was signed, the
- 10 understanding and the trust that the indigenous
- 11 parties to Treaty, including Treaty 5, signed was
- 12 a Treaty of peace and friendship, a Treaty
- 13 agreeing to share the lands and resources with the
- 14 Crown and the settlers that the Crown governed.
- The words and concepts of cede and
- 16 surrender, a relationship of stewardship with the
- 17 land which indigenous people had and have was a
- 18 foreign concept that could not be understood in
- 19 accordance with Pimicikamak customary law. And
- 20 therefore Pimicikamak could not have agreed to the
- 21 insertion by the Crown of the word cede and
- 22 surrender under Treaty 5.
- This is the understanding, I have to
- 24 say, that I think all of the clients of my law
- 25 firm, which practice Aboriginal law across what

- 1 some refer to as Canada, would hold. The historic
- 2 Treaties have been taken and abused, or used as
- 3 tools of abuse by the Crown against indigenous
- 4 people since they were first signed. The
- 5 manipulation that occurred by the insertion of the
- 6 word cede and surrender, and the holding up of the
- 7 written text of the document using it to say you
- 8 have no more rights left, has perpetrated, as I
- 9 stated, which many human rights experts around the
- 10 world call cultural genocide, or crimes against
- 11 humanity by the Crown, against indigenous peoples
- 12 in Canada. And they continue today. And they
- 13 continue as well from the Hydro project and the
- 14 failure by the Government of Manitoba to take the
- 15 opportunity, the many opportunities that have
- 16 occurred, to change the situation, to change the
- 17 devastating impacts that Aboriginal peoples,
- 18 including Pimicikamak, have experienced and
- 19 continue to experience day to day to day.
- We are presented with an excellent
- 21 opportunity here, an opportunity in the final
- 22 licences to put, and have conditions put on that
- 23 will enable these changes to be made that will
- 24 help effect reconciliation. So in the context of
- 25 what has been stolen from Pimicikamak through the

- 1 Crown's manipulation of Treaty 5, and through the
- 2 Hydro project and the devastating impacts it has
- 3 caused and continues to cause. We have an
- 4 opportunity now to remediate, mitigate, and try to
- 5 turn the clock around a little bit here through
- 6 conditions on the final licences. This is an
- 7 excellent opportunity to help effect the
- 8 reconciliation that should have been there, to
- 9 help turn around the terrible abuses that have
- 10 happened for the last 150 years and continue to
- 11 happen today.
- 12 The world has been condemning Canada
- 13 for years on what is happening to indigenous
- 14 peoples here, and yet Canadians themselves seem to
- 15 turn a blind eye. We do not want to see this
- 16 process be yet another one where the blind eye is
- 17 ultimately turned, that we are not really looking
- 18 at what is happening here, and we are not really
- 19 taking the opportunity to make it right once and
- 20 for all, because it is very, very, very wrong
- 21 right now.
- We don't want this to be a sham. We
- 23 have a great opportunity here. So Pimicikamak's
- 24 position is set out in the letter of May 5th,
- 25 2014, to the Minister of Conservation, which we

- 1 copied to the CEC. I'm asking, if you haven't
- done so already, that you put it on your website.
- In that we have said that decisions
- 4 like this about the types of conditions, this is
- 5 what this review should be getting to, that should
- 6 go on these kinds of licences. Fundamental
- 7 changes to the situation now to provide more
- 8 justice, remediation, mitigation to Aboriginal
- 9 peoples and others who continue to suffer from the
- 10 Hydro project, including Lake Winnipeg Regulation.
- 11 We have set out a series of cascading
- 12 preferences in that letter, starting with an
- independent, comprehensive regional cumulative
- 14 effects assessment of the entire Hydro project and
- 15 the areas that it impacts, not the one conducted
- 16 behind closed doors and without the involvement of
- indigenous peoples, Hydro and Manitoba.
- 18 Further, beyond that, if that's not
- 19 going to happen, then we ask the Minister to
- 20 exercise his discretion to have full environmental
- 21 assessments under the Environment Act for both the
- 22 CRD and LWR together, because they are two arms of
- 23 one integrated project. Decisions about what
- 24 conditions should be on one licence cannot and
- 25 should not be made without the full assessment of

- 1 both licences together. As soon as you set
- 2 conditions on one licence, you limit, if not
- 3 prohibit certain types of conditions on the other
- 4 licence, because you will have sealed the fate of
- 5 one arm by sealing the fate of the other.
- If that's not to be, then we at the
- 7 very least have said that there needs to be CRD
- 8 hearings at least similar to the ones being
- 9 conducted for LWR, and contemporaneously with or
- 10 aligned with these hearings, again, so that
- 11 decisions about the conditions on one licence are
- 12 not made before decisions are ready to be made
- 13 about conditions on the other licence. They go
- 14 together, they are two arms of one whole.
- 15 So we set that out in a letter of
- 16 May 5th to the Minister. We have not heard back.
- 17 If those changes, or none of them are to be made,
- 18 then we think that this process will continue to
- 19 be what we have seen far too often in Manitoba,
- 20 that the writing is on the wall from the get go
- 21 and that there is no real intention here to
- 22 reconcile, to reconcile the damage, huge damage
- 23 that continues to be done and injustices done to
- indigenous peoples affected by the Hydro project.
- Pimicikamak, I won't say is the most,

- 1 but clearly is severely affected by Lake Winnipeg
- 2 Regulation. Its traditional territory and its
- 3 residential communities sit directly downstream of
- 4 Jenpeg. Of all of the parties in this room,
- 5 Pimicikamak, of course, needs to be heard -- needs
- 6 to be heard, needs to be listened to, and its
- 7 appeals for once acted on.
- 8 How do we propose to participate? We
- 9 are not sure if we will at all. It depends on
- 10 whether Pimicikamak deems this process a sham or
- 11 not, ultimately at the end of the day, and we need
- 12 to hear back from the Minister in response to our
- 13 letter to determine that.
- 14 This is in no way blaming the CEC, it
- 15 is looking to the Minister for an answer. So I
- 16 guess we will have to wait and see.
- 17 If Pimicikamak does participate in
- 18 this process, then it will be to speak about the
- 19 devastating and ongoing harms of Lake Winnipeg
- 20 Regulation to Pimicikamak and its vast territory
- 21 and citizenry, to human lives and their part of
- 22 the environment. And we will propose ways that
- 23 the devastating impacts might be able to be
- 24 addressed. Darwin?
- MR. PAUPANAKIS: Thank you. Yes,

- 1 Pimicikamak is, I guess, Mr. Chair, very, very
- 2 deeply concerned at this point in time. If we can
- 3 not begin to address concerns through this
- 4 process, and it looks like to me that the ability
- 5 for us to express those concerns in a meaningful
- 6 way is very limited, and through other processes
- 7 as well. We were let halfway into the door in the
- 8 Clean Environment Commission hearings on Keeyask.
- 9 We participated as best as we could. And at this
- 10 point in time, if this is the case again, then we
- 11 do consider this whole process to be a sham again.
- 12 I want to express this in my language, and there
- is no other way to express it, but I just have to
- 14 put it on the table.
- 15 (Cree Spoken).
- In summary, the Pimicikamak people
- 17 will no longer and can no longer tolerate this
- 18 kind of process. I have been through these
- 19 processes before, most recently at the Clean
- 20 Environment Commission hearings on Keeyask. We
- 21 all know how that ended. As we sit here today,
- 22 our mandate from the people is no more. The
- 23 living are marked with a target. We want to
- 24 remove this injustice. You know, we suffered from
- 25 the past before Hydro came along. We buried our

- 1 forefathers along the shores of Sepewisk. Today,
- 2 Manitoba Hydro desecrates our burial sites, you
- 3 have seen it, and we don't lie about that.
- 4 Manitoba Hydro today perpetuates lies
- 5 into the United States. We have them on video
- 6 manipulating this story to their benefit, to sell
- 7 power. While we believe in our hearts that our
- 8 grandfathers and grandmothers have gone to the
- 9 spirit world to rest in peace, yet again today
- 10 Manitoba Hydro rips the graves apart. The bones
- of our ancestors, our history, willingly being
- 12 washed out from our lands. Our babies dying, a
- 13 plane will be landing in a few minutes in Cross
- 14 Lake and other communities, born of deformity.
- 15 Another gentleman being landed today, his body
- 16 dying of disease. These are all water borne
- 17 inflicted by Manitoba Hydro. We did not agree to
- 18 these things to happen to us. The death sentence
- on our people today has a ripple effect on all
- 20 Manitobans. We fill your hospitals in the south
- 21 here with our sick from the polluted water we
- 22 drink. To us, we can not stand for that no more.
- 23 That is why I'm saying to the
- 24 Commission, consider, consider what is in your
- 25 heart, consider you are able to sit in these

- 1 hearings with the limited scope that's in front of
- 2 you. I'm pretty sure you can appeal to the
- 3 Minister. If there is heart in these lands, your
- 4 recommendation is part of that decision. It is
- 5 not only a recommendation, but it is part of the
- 6 decision making process which deals with our
- 7 fundamental human right to exist as a people and
- 8 share in the abundance of this land. We are here
- 9 in that spirit, and we continue to be here in that
- 10 spirit. We invite you to come here and be here
- 11 with us in the same spirit.
- 12 With that, if this is again the same
- thing that's going to be done all over again, I'm
- 14 sorry, but we are going to have to withdraw. No
- 15 more do we want to be participants in a sham
- 16 anymore. Thank you.
- 17 THE CHAIRMAN: Thank you. I would
- 18 like to take a short break, so we can come back in
- 19 ten minutes. Mr. Mead, you have pretty well laid
- 20 out what your organization wants to do.
- 21 MR. MEAD: I'm totally lost now. I
- thought we were here because of the impact that
- 23 was done prior. And I think we all sit around
- this table realizing we are not going to change
- 25 that back, we can't put it back to what it used to

- 1 be. We are impacted. I'm a member of the Cross
- 2 Lake First Nation, or Pimicikamak, whatever line
- 3 you want to use. And I don't live there. I live
- 4 in a community that is made up by 87 per cent
- 5 First Nation people, and I think it is around 12
- 6 Metis, so just about the whole works that are
- 7 Aboriginal. But out of that 80 some per cent, 90
- 8 per cent of that 80 is Pimicikamak First Nation.
- 9 And we are impacted.
- 10 So the Lake Winnipeg Regulation, in my
- 11 mind, and you mentioned it is only the communities
- 12 that are impacted, for Hydro to keep a level of
- 13 water table on the basin of Lake Winnipeg, they
- 14 either have to dump it, which we get, or they have
- to hold it back at Jenpeg, or we don't get the
- 16 water. Those communities are impacted to a great
- 17 extent with the water elevation going up and down
- 18 on a daily basis. So when you are talking Lake
- 19 Winnipeg Regulation, that should be a watershed
- 20 regulation that we talk about, because everybody
- 21 has different views of what is impacted.
- I heard you mention the Saskatchewan
- 23 River. The Saskatchewan River impacts Lake
- 24 Winnipeg as well down at the mouth there, Grand
- 25 Rapids. But all of those impacts, what are we

- 1 actually here for? Are we here because of what
- 2 Hydro is going to do further down, or are we here
- 3 to try and find ways of lessening the impact on
- 4 Lake Winnipeg, which in turn lessens the impact on
- 5 the watershed that is going into Northern
- 6 Manitoba? It is difficult.
- 7 And if I can't get the community
- 8 members to come and speak up by picking and
- 9 choosing where we are going, we are actually
- 10 missing the whole concept of what we are supposed
- 11 to be doing here. Because everybody has different
- 12 views. And too many of these hearings have been
- 13 taken there where this person's idea is this, and
- 14 the other is this, the other one is that, all
- 15 totally different. Bipole III is exactly the same
- 16 thing, no two communities living 50 kilometres
- 17 apart have the same view of what Bipole III is
- 18 going to do.
- 19 When Bipole III was first talked
- 20 about, it was going to the east side of Lake
- 21 Winnipeg. The west side, where most of the
- 22 population is, wouldn't have even -- had no impact
- on them directly, but indirectly it would have.
- 24 So all I'm saying is, how are we going
- 25 to come to grips with this? How are we going to

- 1 work together to try to clean up the mess that --
- 2 you mentioned experts, that experts have done,
- 3 because there wasn't enough grassroot people
- 4 giving advice to hearings like this. A lot of us
- 5 listen to the experts and, boy, did they ever lead
- 6 us astray. But that's only in my mind that they
- 7 lead us astray, because being a non-expert, I
- 8 guess I get a little jealous of these experts.
- 9 And I have the same problems with engineers
- 10 creating all of the problems.
- Is this board, these hearings going to
- 12 get back to what is on the table? What are we
- 13 actually here for? Are we actually here to say no
- 14 to Hydro's proposal, or are we here to try and
- 15 bring something together that we can work
- 16 together? Because even if we say no, I don't
- 17 think that they are going to, but I could be
- 18 wrong, pull out the dam. How many dams all the
- 19 way, from Seven Sisters all the way down? We have
- 20 ruined the watershed. But not only us, it has
- 21 been ruined even before it hits Manitoba. Thank
- 22 you.
- THE CHAIRMAN: Mr. Mead, thank you for
- those thoughts, and those are valuable thoughts,
- 25 and I hope that you will come to one of our

- 1 regular sessions and make those points again. But
- 2 today we are here to discuss process and how this
- 3 goes on. So thank you very much.
- 4 And I would like to take a break right
- 5 now for about ten minutes.
- 6 (Proceedings recessed at 2:45 p.m.
- 7 and reconvened at 3:00 p.m.)
- 8 THE CHAIRMAN: Could we reconvene? We
- 9 have more than half the table to get around.
- THE WITNESS: So Marci, MFF.
- 11 MS. RIEL: Thank you, Mr. chair.
- 12 Marci Riel for the Manitoba Metis Federation. Mr.
- 13 Madden wasn't able to join us today, so if it
- 14 suits you and with your permission, perhaps what I
- 15 could do is undertake to provide information to
- 16 you in written form to be shared or kept within,
- 17 and therefore speed up the process a little bit
- 18 this afternoon.
- 19 THE CHAIRMAN: No problem at all with
- 20 that.
- 21 MS. RIEL: Thank you, very much.
- THE CHAIRMAN: Thank you, Ms. Riel.
- 23 IISP. Sorry, I don't know your name.
- 24 MS. ZUBRYCKI: I am Karla Zubrycki. I
- 25 don't have any particular comment to add at this

- 1 time. Although I will bring back the discussion
- 2 to my colleagues, Richard Grosshans, who send
- 3 their regrets, they would have liked to have been
- 4 here today. They are away at a conference. Also
- 5 at the conference is my colleague Scott Higgins,
- 6 who might be able to add something to the Zebra
- 7 mussels situation, but he is at the conference for
- 8 the International Association of Great Lakes
- 9 Research.
- 10 We work somewhat more on the upstream
- 11 watershed management, but are certainly interested
- 12 in the sustainable management of the lake in terms
- of regulations, so this is certainly of interest
- 14 to us. Some of the topics mentioned by the chair
- 15 are along the lines of what I think we feel should
- 16 be included, for instance, marsh ecology and most
- 17 definitely climate change considerations.
- 18 I guess I could comment on one of the
- 19 bullets in the terms of reference and just
- 20 reinforce the need for monitoring, the need for
- 21 indicators and monitoring related to things like
- 22 water quantity, quality, hydrology measurements
- 23 and ecosystem measurements. Monitoring is
- 24 mentioned in the fourth bullet of the terms of
- 25 reference. It is important to keep track of

- 1 things so we can understand where things are
- 2 going, especially with considerations such as
- 3 climate change, so that the lake levels can be
- 4 managed adaptively going into the future.
- 5 And I don't think that I have much
- 6 more to add at this time, but we are definitely
- 7 interested in being involved in this process, I
- 8 think.
- 9 THE CHAIRMAN: Thank you very much.
- 10 Mr. Gamble.
- 11 MR. GAMBLE: Yes, I guess speaking on
- 12 behalf of the Lake Friendly Stewardship Alliance,
- our concern would be the health of Lake Winnipeg
- 14 going into the future. And also we would like to
- 15 be part of the process, and we would like to get
- 16 into clean energy, developing clean energy. And I
- 17 will leave it at that. Thank you.
- 18 THE CHAIRMAN: Thank you, Mr. Gamble.
- 19 Mr. Whelan or Mr. Stevenson.
- 20 MR. STEVENSON: I think Councillor
- 21 Mike Sutherland might have a comment or two. He
- 22 is just out of the room for a second. I do have a
- 23 couple of questions here I wanted to ask. Dealing
- 24 with the Clean Environment Commission, I
- 25 understand reference is made to the CEC under the

- 1 Environment Act, where it gives the CEC its
- 2 authority to do its business and to conduct
- 3 hearings and make recommendations. I'm not sure
- 4 if that same authority is found in the Water Power
- 5 Act or under the Water Power Regulations. And if
- 6 it is not in there, I'm just wondering whether the
- 7 CEC would have jurisdiction to hear a process
- 8 under the Water Power Regulations. That is
- 9 something that I'm not sure it is there to begin
- 10 with.
- I do have other comments. One is
- 12 dealing with Peguis is part of Treaty 1. And when
- 13 Treaty 1 was signed back in 1871 there is nothing
- in the written Treaty text saying that we have
- 15 given up our rights in other areas outside of
- 16 Treaty 1. That is where we do assert we have
- 17 Aboriginal title to lands in Treaty 2, 3, 4, 5, 6
- 18 and 10. Those rights still exist since time
- 19 immemorial, because certainly the Treaty did not
- 20 extinguish our rights in those lands and waters.
- The other thing, when Treaty 1 was
- 22 signed back in 1871, there was nothing on the
- 23 table where we gave up our environmental rights
- 24 that we did have at that time. And if the
- 25 environmental rights were not given up, how can

- 1 you have another government, whether it is a
- 2 Federal government or the Provincial Government,
- 3 take over those rights when it is not explicit in
- 4 Treaty. Therefore we do assert that we still
- 5 retain environmental rights as part of our
- 6 inherent rights as the First Nations in the
- 7 country.
- 8 We also want to see how NRTA might
- 9 play a part in this process. You know NRTA was
- 10 signed back in 1930 where the Federal lands were
- 11 transferred to the Province under certain trust
- 12 conditions, and those trust conditions were to
- 13 ensure that the First Nations had sufficient Crown
- 14 lands available to select their Treaty land
- 15 entitlements, the ones that signed the agreements,
- 16 also to insure there were hunting, fishing and
- 17 trapping rights that exist, and that those rights
- 18 were not abrogated or affected. And I know that
- 19 1930 was a constitutional document, and I am just
- 20 wondering how government may play a part in this
- 21 process as this thing unfolds. Right now I guess
- 22 we are trying to figure out exactly what is our
- 23 game plan as we proceed. It may take one or two
- 24 meetings to fully determine how we are going to do
- 25 it and where and when and how much.

- 1 So we do have to reconcile our
- 2 Aboriginal title rights with, you know, there is a
- 3 September 1, 2011 letter written to yourself by
- 4 Minister Bill Blaikie. On the second paragraph it
- 5 says Manitoba Hydro is entitled to a final
- 6 licence. You know, that entitlement comes from
- 7 the Water Power Regulations. But we have certain
- 8 entitlements prior to those entitlements being
- 9 written into the Act. And how do you I guess
- 10 reconcile Manitoba Hydro rights with our rights
- 11 that were here since time immemorial? And if you
- 12 look at certain case law from the Supreme Court of
- 13 Canada, you know, we have always been given what
- 14 they call the doctrine of priority rights in terms
- 15 of Aboriginal peoples.
- 16 The other matter, which Pimicikamak
- 17 discussed it briefly, is, you know, going through
- 18 the process, for us we have to have that trust
- 19 built into this process. And right now from
- 20 Peguis, certainly that trust is not there. There
- 21 is portions of it, but it needs to be strengthened
- 22 where we could fulfill our trust in this process
- 23 and expect a fair, judicious outcome on these
- 24 proceedings.
- Those are my comments. I think

- 1 Mike -- Councillor Mike Sutherland has a comment
- 2 or two. Mike.
- 3 MR. SUTHERLAND: I guess I have to be
- 4 open and honest in saying I don't really know
- 5 where to go from here. Because, you know, dealing
- 6 with this under the Environment Act is a whole
- 7 different scope, you know, so I'm really trying to
- 8 understand and figure out the authority that the
- 9 CEC has, other than being a relay of concerns and
- 10 issues that are there. Because in your Statement
- 11 of the Clean Environment Commission your
- 12 parameters for assessment, you know, the first
- 13 sentence says you are not doing section 35, and
- 14 the second one says the Commission is not tasked
- 15 to provide recommendations as to whether the
- 16 licence should be issued, thus not providing us
- 17 with these conditions. So what is the purpose of
- 18 this whole process then? You contradicted
- 19 yourself saying that, you know, you were looking
- 20 at whether or not the environment is affected,
- 21 socio-economic conditions are affected from this
- 22 whole process, so I'm kind of wondering, you know,
- 23 what do we do as a community if the CEC is really
- 24 not sure of the steps, or why you are here as
- 25 well.

- 1 From what I heard today, you know, the
- 2 reports that we make to you, if we go through
- 3 these hearings and you come to our community, you
- 4 know, where is the information going to go if you
- 5 are not to provide recommendations or provide
- 6 licensing conditions? You know, so yeah, the
- 7 Commission will review conditions under which the
- 8 project was granted an interim licence that
- 9 transpired since that time. Well, will you
- 10 provide those findings to the affected
- 11 communities?
- 12 And the next question, the Commission
- 13 will examine and comment on the effects of the
- 14 project to date. You know, will you report that
- 15 to the communities, you know, and or does this all
- 16 go to Hydro, if you are not providing
- 17 recommendations or conditions on this whole
- 18 project?
- 19 So, right now, like I'm sitting here
- 20 with a lot of unanswered questions after reading
- 21 some of the information provided to me. As for
- 22 Peguis, if we feel that the CEC is unsure of what
- their mandate is or where they are going to go
- 24 here, how could we be sure of our mandate or what
- 25 we are going to provide the CEC to help ensure

- 1 that, you know, that our concerns are met here?
- 2 And so I'm confused today. I talked
- 3 to Lloyd here and we have to go back and sit as a
- 4 council and discuss this meeting today, and maybe
- 5 we get a clearer understanding as, if there is
- 6 another meeting or two roll out, you know.
- 7 I think one of the other big concerns
- 8 that I have, is, that geez, there isn't many First
- 9 Nations here. If Peguis and Kinonjeoshtegon are
- 10 the only First Nations that are sitting at the
- 11 table that's around Lake Winnipeg, what is that
- 12 telling us? Are we going to be left out of this
- 13 whole process? These are the concerns and
- 14 questions that I'm going to walk away with here
- 15 today.
- 16 You talk about downstream. Well, we
- 17 are upstream from the Jenpeg station. You know,
- 18 we heard from Pimicikamak today about the flooding
- 19 that they have every time those gates are opened.
- 20 But when those gates are closed, the level of the
- 21 lake, whether you want to believe it is adequate
- 22 between 711 and 716, it is not, because it creates
- 23 a wall or a barrier in the Fisher Bay, so that
- 24 when we have high levels of water within the RM of
- 25 Fisher we are flooded because that water has no

- 1 where to go. We tried to explain that in the
- 2 Bipole III, the Keeyask Generating CEC hearings,
- and it seems that no one is listening.
- 4 You know, so in your licensing you
- 5 talk about the Jenpeg there and, you know, there
- 6 is two structures side by side, one generates
- 7 energy and one is the, whatever it does, the
- 8 mechanicals or whatever, so what are we
- 9 authorizing there? I don't know that, you know,
- 10 and after listening to them, First Nations are
- 11 damned if you do and you are damned if you don't,
- 12 because somebody is going to be affected by the
- 13 flow of that water, whether it be downstream or
- 14 upstream.
- 15 So we want our concerns heard and
- 16 taken forward to Manitoba Hydro. And from what
- 17 I'm hearing and from what I am reading in the
- 18 documentation, I don't know if that's going to
- 19 happen. I don't have that reassurance right now,
- 20 you know, and maybe one or two meetings down the
- 21 road maybe I will have that.
- You know, we have been through CEC
- 23 hearings twice already, and it is the first for
- 24 our community, I don't know if there has been any
- other First Nations communities in the south basin

- 1 participating in projects in the north, I think we
- 2 are the first ones. But it seems that we can't
- 3 make people within government, industry and Hydro
- 4 believe that your projects in the north affect us.
- 5 Dramatically. We flood year after year after
- 6 year. You have heard the story over and over
- 7 again. We still have families out again and even
- 8 more from this previous flood. Thankfully it was
- 9 a short one. The waters came and then went, but
- 10 it did damage to homes and people are still out.
- 11 So regardless of what you do with that
- 12 structure, what you do with those licences, we
- 13 have to look after number one as leadership, our
- 14 community, and we have to have reassurances as we
- 15 move forward, you know, to ensure that somebody is
- 16 looking after our welfare and well-being.
- 17 From what we have seen from the CEC in
- 18 the previous hearings, we haven't come away
- 19 satisfied. And the projects are still moving
- 20 forward with your recommendations. Maybe they
- 21 still move forward anyway. So, you know, and now
- 22 we come here, this doesn't fall under the
- 23 Environment Act, so to me the CEC, Clean
- 24 Environment Act Commission, but you are here
- 25 representing someone, whether it be the

- 1 environment or whoever, or some form of government
- 2 here, I don't know, because you are looking at not
- 3 the Clean Environment Act but the Water Power Act.
- 4 So I don't know what to say,
- 5 Mr. Chair. I'm puzzled. I don't know where to
- 6 go. I don't know what to do from what I read and
- 7 heard here today. I'm glad Mr. Stevenson has made
- 8 those statements, because we have to look at other
- 9 parameters as well. But for us to move forward
- 10 with the hearing, whether or not you come to
- 11 Peguis, you know, it might be a good idea for our
- 12 own people and for their understanding as to what
- 13 we are doing here, you know, but they are going to
- 14 ask you the same questions. The statements that
- 15 we make to you, are you going to take our
- 16 statements back and make those recommendations to
- 17 Hydro and develop them into conditions to ensure
- 18 that if this project is going to go through, that
- 19 certain conditions have to be met. Yet your
- 20 second statement says you won't be providing
- 21 licensing conditions. So I'm puzzled.
- 22 Anyway no use rambling on. I will
- 23 turn the mic over to Ms. Whelan Enns.
- 24 THE CHAIRMAN: I would just like to
- 25 assure you, Mr. Sutherland, that the Clean

- 1 Environment Commission knows exactly why we are
- 2 here. We know what our mandate is. The main
- 3 purpose we called today's meeting was to seek some
- 4 comment and advice on how we go forward in
- 5 fulfilling our mandate. I would certainly hope
- 6 that Peguis stays involved in this process. We
- 7 want to hear your concerns. But as with any
- 8 process like this, we hear the concerns, we can't
- 9 give everybody everything they want. It comes out
- 10 to be a bit of a negotiated process or a balancing
- 11 act. But we will certainly, as we have in the
- 12 last two reviews that you referenced, we will
- 13 certainly listen to Peguis' concerns and consider
- 14 your concerns seriously.
- MR. SUTHERLAND: You just made a
- 16 comment there, your mandate, are we allowed or
- 17 privy to see your mandate?
- 18 THE CHAIRMAN: Well, it is in the two
- 19 letters and the terms of reference that came from
- 20 the Minister, that's our mandate.
- MR. SUTHERLAND: Okay, thanks.
- THE CHAIRMAN: Ms. Whelan Enns. And I
- 23 don't really want to discuss issues today, we are
- 24 talking process.
- MS. WHELAN ENNS: Thank you,

- 1 Mr. Chair. Gaile Whelan Enns, Manitoba Wildlands.
- I have a corner turned down here that I can't
- 3 find.
- 4 So in your four bullets, there are two
- 5 that refer to the public policy in relation to
- 6 regulation of the lake. And what I wanted to
- 7 comment on is perhaps something that is workable
- 8 within your mandate, but does have to do with
- 9 process and content I think in terms of your
- 10 review and hearings. And I think that's the first
- 11 and third bullet refer to broader public policy
- 12 goals. But they also both refer to the broader
- 13 public policy goals that lead up to the issuance
- 14 of the licence for regulation of Lake Winnipeg.
- 15 So my process point or content point would be that
- 16 for the CEC's reviews and hearings to be
- 17 effective, the current broader public policy
- 18 context is also needed. As in there is leading up
- 19 to and going into regulating the lake 40 years ago
- 20 and then there is whether the policy goals were
- 21 fulfilled, but there is also I think fairly
- 22 significant areas of public policy and public
- 23 expectation based on government policy about the
- 24 lake that I would hope can be part of your review
- and your hearings.

1	Again on process in terms of the
2	Winnipeg hearings, and this is not needed today,
3	this is just a comment, but I think some further
4	thought and further information about the Winnipeg
5	hearings would probably help all participants and
6	potential participants. And by that I mean that
7	there are examples, for instance, of regional
8	organizations, province-wide organizations,
9	professional associations in the province, I'm
10	thinking engineers and hydrologists as examples,
11	where we could probably do with some clarity about
12	whether or not the Winnipeg hearings then will be
13	a venue and a way for organizations and groups of
14	Manitobans that are different than single
15	community or single group of rights holders to
16	participate and inform what you are doing.
17	I have Mr. Traverse's consent to give
18	you an example in that regard, and that's the
19	Kinonjeoshtegon fishers of the north basin are an
20	example of a geographically large and community
21	wide diverse organization where going into the
22	communities is not the same as hearing from the
23	fishers as a group. That's intended as sort of a
24	second comment.
25	In terms of issues and content, and

- 1 there have been several things that have been said
- 2 that we would certainly agree with. And I was
- 3 glad to hear your reference to climate change in
- 4 terms of content and issues. I would add to that
- 5 that the lake is its own weather system. The lake
- 6 has been clearly subject to a new pattern of
- 7 extreme weather events. So both in terms of
- 8 weather patterns, weather events and climate
- 9 change, I believe that's going to be and hope
- 10 that's fairly important in terms of where you are
- 11 able to go with your mandate.
- We have also heard comments from the
- 13 CEC about water quality and erosion. And I would
- 14 put that in a bit of a basket in terms of a whole
- 15 range of information and perhaps questions in
- 16 terms of shoreline, and changing shoreline, and
- 17 erosion and water quality together.
- 18 You also mentioned marshes and
- 19 wetlands, and again this goes a little bit to the
- 20 fact that we are talking about the surround on the
- 21 lake, and there is really a lot of ingredients
- 22 from an environmental and licensing basis in terms
- 23 of the operation of regulation and the effects of
- 24 regulation that I hope, again back to wetlands,
- 25 marshes, fens, shoreline, changes in shoreline,

- 1 structure in shoreline and so on, that can in fact
- 2 all have an effect on the regulation of the lake
- 3 and vice versa, where the regulation of the lake
- 4 affects them.
- 5 I asked an earlier comment about
- 6 inflows, and I think that is two directional, that
- 7 is the number of rivers that are flowing into Lake
- 8 Winnipeg, that is the regulated lake that we are
- 9 talking about, and the number of rivers and their
- 10 shorelines affected by the fact that the lake is
- 11 regulated is significant. And we have, of course,
- 12 a permanent but emergency channel now which may in
- 13 fact be used again and dug open again in another
- 14 couple of months, so there are some new
- 15 realities -- sorry, Mr. Chair, I will be more
- 16 specific.
- 17 THE CHAIRMAN: You are getting into
- 18 issues.
- MS. WHELAN ENNS: Fair enough. I will
- 20 stop. I also wanted to say that all of the
- 21 economic effects of regulation of the lake on
- 22 communities, the fishers, but certainly also on
- 23 the local economies in both basins are important
- 24 in any review that comes from this.
- The references to mitigation in what

- 1 you have said and what is in the documents that we
- 2 have received so far are potentially very broad
- 3 and wide, and I'm hopeful that mitigation in terms
- 4 of the effects of regulation of the lake can go a
- 5 long way in your review. Thank you.
- 6 THE CHAIRMAN: Fisher River.
- 7 MR. COCHRANE: Harold Cochrane,
- 8 Mr. Chair, for the record. Fisher River, as you
- 9 may know, is located along Lake Winnipeg on the
- 10 west side. There is about 1900 Cree people
- 11 located in that community. We also live along the
- 12 banks of the Fisher River which flows directly in
- 13 to Lake Winnipeg. We would certainly welcome the
- 14 CEC to come to Fisher River during the hearings.
- 15 We intend to talk about the impact that Lake
- 16 Winnipeg regulation has on a number of issues.
- 17 I will list them, of course, it is a
- 18 preliminary list at this point. Water quality,
- 19 obviously is one, and that relates to the overall
- 20 health of Lake Winnipeg.
- Two would be the local economy which
- 22 is directly impacted by that first point. We
- have, in our community we have about 148
- 24 commercial fishermen. It employs about 225 people
- 25 in our community, so it is a significant

- 1 commercial enterprise in Fisher River. And we
- 2 would feel, or we would like to have input because
- 3 we feel the regulation of Lake Winnipeg would
- 4 definitely impact our economy.
- 5 Three would be annual flooding. You
- 6 have heard our neighbours, Peguis, speak of annual
- 7 flooding that they experience each year. We do as
- 8 well. I don't know if that's upstream or
- 9 downstream, but right along the lake from Peguis,
- 10 so we definitely have that annual flooding, and we
- 11 believe that the regulation of Lake Winnipeg has a
- 12 direct impact on that. Our land, as well, 75 per
- 13 cent of our land is unusable, it is essentially
- 14 swamp land. Drainage issues are a significant
- 15 issue for Fisher River. And we feel that
- 16 regulation of Lake Winnipeg has an impact on that.
- 17 75 per cent of our land is unusable. Soil
- 18 erosion, I'm not sure if I mentioned that yet, but
- 19 that's definitely an area where we would have some
- 20 interest in and we believe, or we would like to
- 21 speak about that, soil erosion.
- You also asked, Mr. Chair, about other
- 23 participants. You know, there is a lot of First
- 24 Nations along the east side as well, you have the
- 25 three here on the west side, all in the same area,

- 1 Fisher River, Peguis and Jackhead,
- 2 Kinonjeoshtegon, but along the east side there is
- 3 a number of First Nations, at least seven that are
- 4 sort of in our area; Berens River, Black River,
- 5 Hollow Water, Poplar River and a number of others
- 6 in there as well. Those I would recommend to you
- 7 should be participating in this process.
- 8 And in closing I would certainly
- 9 endorse the comments of Ms. Craft that she made
- 10 earlier respecting technical assistance,
- 11 professional assistance. Fisher River would
- 12 certainly -- my expectation would be that Fisher
- 13 River would require that type of expertise to
- 14 meaningfully, or to participate in this process in
- 15 a meaningful way. If we don't have that, then I
- 16 would guestion the value of our participation.
- 17 There is a number of issues that I
- 18 have talked about that I think are technical. You
- 19 know, I understand also we do have high water
- 20 tables in our community which contributes to
- 21 issues like mold. We have a huge mold problem in
- 22 our community. We have hydrologists that told us
- 23 that's directly attributable to high water tables,
- 24 which I understand is impacted by regulation.
- 25 Those are issues that we would like to have

- 1 explored.
- 2 And for the purpose of today, that's
- 3 the extent of my comments.
- 4 THE CHAIRMAN: Thank you,
- 5 Mr. Cochrane. Ms. Burns?
- 6 MS. BURNS: I actually have a
- 7 presentation from or some comments from the
- 8 Manitoba Association of Cottage Owners from their
- 9 president, Dave Crab, but actually he has given it
- in written form, so rather than taking time to
- 11 read it out I will give it to your secretary. But
- 12 I would certainly hope that they will be involved
- in making a presentation when the hearing actually
- 14 happens.
- My main effort to contribute to
- 16 something meaningful happening here is that in
- 17 preparing for these hearings from a couple of
- 18 years ago, it came to my and other people's
- 19 attention that there was somewhat of a similar
- 20 circumstance that had happened around the Lake
- 21 Ontario/St. Lawrence River hydro operations. And
- 22 that is that the operations in that part of the
- 23 country had been going on since the 1960s and by
- 24 the mid '90s there was a lot of concern in
- 25 different areas about what was going on.

- 1 What ended up happening is they did a
- 2 fairly significant study about all of the impacts
- 3 of their water regulation, their flow regulation
- 4 and water regulation there. And out of that
- 5 study, has come some very important
- 6 recommendations about how they can continue those
- 7 operations but alter them slightly in order to
- 8 take into account decreasing some of the negative
- 9 impacts. And it seems to me that this is a real
- 10 opportunity that we have right now to do something
- 11 similar here, because Hydro has operated for
- 12 almost 40 years, we know that Hydro is going to
- 13 continue operating, but perhaps this is an
- 14 opportunity to request that we actually put
- 15 forward an analysis of how that operation could
- 16 occur perhaps with a wider range in lake levels,
- 17 that would end up decreasing a lot of the negative
- 18 impacts that probably are going to be discussed in
- 19 these hearings.
- 20 I've written something up, and I will
- 21 give it to the secretary as well. There is a
- 22 really very easy to understand information on the
- 23 website about this St. Lawrence/Lake Ontario
- 24 issue, and although the recommendations that have
- 25 been made there have not yet been implemented,

- 1 they really are based on information that I have a
- 2 feeling we are going to hear very similar things.
- 3 So it seems to me that if we are going to spend
- 4 the time and energy and money to do this, it would
- 5 be really great to think that there could possibly
- 6 be a positive outcome out of it, not just the
- 7 status quo, because I think we are going to hear
- 8 from a lot of people that the status quo is not
- 9 acceptable. And that's all I have to say for now.
- 10 Thank you.
- 11 THE CHAIRMAN: Thank you. Mr.
- 12 Kristofferson.
- MR. KRISTOFFERSON: Thank you, Mr.
- 14 Chair. Al Kristofferson of the Lake Winnipeg
- 15 Research Consortium. The Lake Winnipeg Research
- 16 Consortium was formed in 1998 to facilitate or
- 17 make happen research that wasn't being done on
- 18 Lake Winnipeg, the results of which are and will
- 19 be very important to decisions now and in the
- 20 future. We don't have science staff on our
- 21 organization at all. We simply invite researchers
- 22 with areas of different expertise to get involved,
- 23 and we basically have put a team together to
- 24 address issues that have been directly affecting
- 25 Lake Winnipeg.

- We don't have the expertise to address
- 2 all problems. Most of the focus right now is on
- 3 water quality. And I see our role here with this
- 4 Commission as identifying individuals who may have
- 5 information that they have gathered over many
- 6 years that may be germane to the discussions that
- 7 are going to be ongoing with this Commission. So
- 8 that's the role that I see us playing. If you
- 9 want to find out more about us, simply Google Lake
- 10 Winnipeg Research Consortium and you will get our
- 11 background there. Thank you.
- 12 THE CHAIRMAN: Lake Winnipeg
- 13 Foundation. I am sorry, I don't know your name.
- MS. EARL MCCORRISTER: Kirsten Earl
- 15 McCorrister, Lake Winnipeg Foundation. The Lake
- 16 Winnipeg Foundation has a primary focus in
- 17 phosphorous reduction. So our interest would lie
- in the Commission exploring if there are any
- 19 impacts because of the regulation on phosphorous
- 20 loading into the lake. I think you mentioned
- 21 climate change and marsh ecology, and we know that
- 22 both of those do have an impact, whether it be
- 23 acceleration or with marsh impact that that has an
- 24 impact in filtering those nutrients. So we are a
- 25 science based organization, and we work with the

- 1 Science Advisory Council, and hopefully we can
- 2 provide some valuable information vis a vis
- 3 phosphorous loading into this process. That's how
- 4 we see our role. Thank you.
- 5 THE CHAIRMAN: Thank you, Ms.
- 6 McCorrister.
- 7 Now, Manitoba Hydro. I'm not looking
- 8 for responses to all of these challenges and
- 9 charges and allegations laid out today, but I will
- 10 invite you to comment on what you have heard, to
- 11 provide general comment on how you think this
- 12 process might work. And you are welcome to ask
- 13 questions of the panel or of anyone else in this
- 14 room, if you wish. Not of the panel, but the
- 15 Commission or anyone else in the room.
- MR. BEDFORD: Thank you, Mr. Sargeant.
- 17 For the record, it is Doug Bedford speaking. I
- 18 can confirm that the document that you had
- 19 requested that my client prepare and which you
- 20 encouraged everyone who is present here to read
- 21 once it is completed and filed with the Clean
- 22 Environment Commission, it is to be completed by
- 23 July 31, 2014. I did encourage my client to
- 24 choose a date that it was comfortable committing
- 25 to. So as counsel I'm optimistic that the

- 1 document will be filed on or before July 31, 2014.
- With respect to the process, Mr.
- 3 Sargeant, that you've described to us, I can tell
- 4 you all that Manitoba Hydro does not in this
- 5 particular process see itself as a proponent,
- 6 which is, of course, the role that we have played
- 7 and that I have been involved in other proceedings
- 8 before the Clean Environment Commission. We see
- 9 ourselves playing a role as a participant whose
- 10 particular responsibilities are and will be to
- 11 explain Lake Winnipeg Regulation, and among other
- 12 things, provide some help or assistance in helping
- 13 to understand what the likely consequences would
- 14 be if Lake Winnipeg Regulation is altered some day
- 15 from the regime that currently prevails.
- But to repeat, we don't see ourselves
- 17 as a proponent, and accordingly we see no purpose,
- 18 and you didn't touch on the subject in any event,
- 19 but we see no purpose in having opening statements
- 20 as you necessarily have in more formal processes.
- 21 At present my client doesn't intend to attend or
- 22 participate in the community meetings that you
- 23 have described which you expect to have in various
- 24 locations around the lake. I endorse the comment
- 25 that you offered up a couple of hours ago, which

- 1 is that the Commission itself doesn't really see a
- 2 purpose or role for participants in this process
- 3 to be attending in those communities.
- 4 My understanding as counsel to Hydro,
- 5 from what you described to us, is that the
- 6 Commission's objective for this process will be to
- 7 encourage as many members of the public or public
- 8 organizations, be they representing groups across
- 9 the province or more narrowly particular
- 10 communities, to come forward and to make what I
- 11 understand can be described as presentations to
- 12 the Commission. My experience from your formal
- 13 processes are that you, of course, have the
- 14 concept of presentations in the more formal
- 15 processes. Sometimes those who registered to make
- 16 a presentation leave with you, when they are
- 17 finished, a written copy of what their
- 18 presentation has been. Sometimes they leave no
- 19 written copies. And certainly the only questions
- 20 generally that are ever allowed of presenters are
- 21 questions posed by the members of the Clean
- 22 Environment Commission themselves.
- 23 And my present expectation and
- 24 personal hope would be that you do get many, many
- 25 presentations from organizations and members of

- 1 the public. But I do not seek, and would suggest
- 2 to you that there not be questioning of any
- 3 presenters by any participants, nor indeed by me
- 4 or another lawyer on behalf of Manitoba Hydro.
- 5 And at the moment, what I envision
- 6 that you are going hear are 99 per cent
- 7 presentations, and some evidence or presentation
- 8 from my client. So with respect to the 99 per
- 9 cent, I would suggest that you think through,
- 10 having solved your concerns about
- 11 cross-examination by effectively not permitting
- 12 it.
- Now, in the case of my particular
- 14 client, we do anticipate when you have your
- 15 meetings in Winnipeg, that at least to kick them
- 16 off there should be some sort of presentation from
- 17 my client, and logically that presentation will
- 18 clearly be based upon the document which we
- 19 anticipate filing on July 31st. To the extent
- 20 that there would be relevance or need or necessity
- 21 to have any one other than members of the
- 22 Commission questioning my client is something I
- 23 think we need to give a little bit more thought
- 24 to. If the choice is to have participants, or
- 25 members of the public more broadly speaking,

- 1 allowed to ask questions of the employee or
- 2 employees from Manitoba Hydro who do a
- 3 presentation in Winnipeg, I think we do need to
- 4 think through some limits to that. Relevance is
- 5 the obvious simple one that would apply to any
- 6 meeting or to any hearing situation. None of us
- 7 have the time nor interest, I would suggest, in
- 8 questions that aren't relevant to the work and
- 9 mandate that the Commission has.
- 10 However, I would also note at the
- 11 moment the only document that will be filed in
- 12 advance is the document on July 31, from my
- 13 clients. So when you are thinking through
- 14 subjects like information requests,
- 15 cross-examinations, cross-examinations I
- 16 personally always thought are really only
- 17 effective for the kind of work you do, if the
- 18 people assigned the task of cross-examining have
- 19 some fair opportunity in advance to read whatever
- 20 the reports are or presentations are that people
- 21 want to present. You can't do a very good job if
- 22 you are handed, for example, an expert report ten
- 23 seconds before the expert takes the witness stand
- 24 to present the report.
- It has been your practice in your

- 1 formal proceedings for the Clean Environment
- 2 Commission itself to retain experts in particular
- 3 fields of interest to it. In the more formal
- 4 proceedings we sometimes see those experts but, of
- 5 course, we never hear from them, they never
- 6 testify, and whatever advice they give the Clean
- 7 Environment Commission, be it in writing or
- 8 orally, is kept confidential by the Clean
- 9 Environment Commission. So I ask you to clarify
- 10 whether there is an intention at this time for the
- 11 Clean Environment Commission to retain experts in
- 12 fields of interest to it. And if the answer to
- 13 that is yes, I would assume, and you can confirm,
- 14 that you intend to follow the practice that you do
- in more formal proceedings, any such expert advice
- 16 will remain confidential to the Commissioners.
- 17 THE CHAIRMAN: Just on the last note,
- 18 Mr. Bedford, we will be engaging experts. There
- 19 will be one or two or three who will give advice
- 20 to the Commission, and that advice would not be on
- 21 the record. But we will be engaging and/or
- 22 inviting other experts to make presentations in
- 23 their field of expertise and present it probably
- 24 in the Winnipeg hearings. So that would be on the
- 25 record and would be made public. And we haven't

- 1 identified exhaustively who all or what all topics
- 2 we will seek to have experts give advice or
- 3 present position papers on yet, but part of what
- 4 we hope to achieve today will be some better
- 5 direction on what issues they need to find.
- 6 So I think when you said 99 per cent
- 7 presentations, I think I'm not sure I would go
- 8 quite that high -- well, I suppose the evidence
- 9 presented by our experts engaged or invited, may
- 10 qualify as presentations as well.
- Do you have any other questions or
- 12 comments on this process?
- MR. BEDFORD: Two other points. I
- 14 would suggest, and it is probably on your agenda,
- 15 before we adjourn today you may wish to canvass
- 16 people as to a timing of a further organizational
- 17 meeting or preparatory meeting.
- 18 And the other point on my list is that
- 19 the document which we are committing to file on
- 20 July 31, will, as is the case with all documents
- 21 of this nature, I expect have references and
- 22 footnotes, occasionally readers of the document
- 23 like to read for themselves the underlying
- 24 reference that's noted in a footnote, and we are
- 25 prepared to commit, make available electronically,

- 1 all of the references that are in the document
- 2 that we will be filing July 31. Thank you.
- 3 THE CHAIRMAN: Thank you. Any other
- 4 compelling business that people would like to
- 5 bring up before we move to some closing comments?
- 6 Before we close, in the next couple of
- 7 weeks we will review the transcripts of today's
- 8 meeting. We will look to the comments that have
- 9 been provided by many of you on how we might
- 10 conduct these proceedings. We will also look to
- 11 the issues that a number of you have identified.
- 12 I would also invite any or all of you, if you
- 13 think of issues that may or may not have been
- 14 brought up today, or particularly if they weren't
- 15 brought up today, that you think we should
- 16 canvass, please let Cathy or I know within the
- 17 next week or so.
- 18 In about a couple of weeks we will put
- 19 out a hearing directive of sorts, just laying out
- 20 a list, although as with most of our stuff, it
- 21 will not be exhaustive, but a list of issues that
- 22 we feel are relevant to the process that will be
- 23 before us. We will lay out some more detail about
- 24 the participant assistance program, a little bit
- 25 more about the nature of the community hearings,

- 1 and basically cover all of the waterfront for this
- 2 review -- that might be a bad pun, given what we
- 3 are talking about, or bad analogy.
- 4 We will also in probably a couple of
- 5 weeks formally announce the participant assistance
- 6 program. There has been a fair bit of discussion
- 7 about that today. We have noted that there is a
- 8 limited amount this time around, but I would
- 9 invite you to put in within -- put in a fair and
- 10 honest application if you are going to do so, and
- 11 we will review them and we will allocate the
- 12 funding as we see best serves our interest.
- 13 And in the end run, by saying that,
- 14 I'm not saying that your interests aren't
- 15 legitimate, but our interests are that we need a
- 16 record that's full so that we can make
- 17 recommendations to the Minister based on broad
- 18 ranging advice that's come from a broad cross
- 19 section of Manitobans affected by this Lake
- 20 Winnipeg Regulation.
- Just to go back to you, Mr. Bedford,
- 22 you said you don't see yourself as a proponent, I
- 23 used the term applicant earlier. Would that be a
- 24 safe term? You have applied for a licence.
- MR. BEDFORD: And I heard you say

- 1 that, so in that sense we quite logically have
- 2 applied for something, so we are an applicant.
- 3 As you have heard today it is not
- 4 crystal clear to some of the people in the room
- 5 what the logic and purpose of this particular
- 6 process is. I think we share your observation,
- 7 and if you read carefully through the mandate
- 8 that's been given to you, it is not, to use a
- 9 colloquial expression, rocket science to figure
- 10 out what the mandate of the Clean Environment
- 11 Commission in this particular process is. I will
- 12 concede it is outside of the more formal normal
- 13 process that many of us have now become familiar
- 14 with.
- 15 THE CHAIRMAN: With respect to a next
- 16 meeting, I would think that some time late August,
- 17 more likely early September, once we have all seen
- 18 the document, we have had a chance to read, digest
- 19 and get some more sense of where we are going with
- 20 this process, we will have another meeting.
- 21 Again, it will be an organizational meeting. We
- 22 won't be dealing with issues at that time. But we
- 23 will have further need to further refine our
- 24 process.
- 25 Mr. Traverse, did you have something?

- 1 Please come forward and turn a mic on.
- 2 MR. TRAVERSE: Yes, Henry Traverse
- 3 again. The question that comes to my mind is the
- 4 communities and I guess information and what I
- 5 wanted to know is how many people have been given
- 6 the green light to this licence that we are
- 7 talking about? Like, I don't like to -- that's
- 8 one of our problems in our First Nations
- 9 communities. Why I'm here today is because for
- 10 that reason, we don't know and sometimes we run
- into barriers amongst our leadership, we don't
- 12 know where -- where the deal was made, you know.
- 13 Those are the issues that we have at the grass
- 14 roots -- at the grassroots level. Those are the
- 15 things we want to know, as we are dealing -- as we
- 16 are going forward with this hearing today here.
- 17 Those are the things that we want to know.
- 18 THE CHAIRMAN: Thank you, Mr.
- 19 Traverse. I think, I mean the history of the
- 20 development, Hydro development north of Lake
- 21 Winnipeg, basically starting at the northern end
- 22 of Lake Winnipeg, is quite well known, and it
- 23 isn't necessarily the best history in our
- 24 province. Some of that will certainly be reviewed
- 25 during our proceedings. However, we are not here

- 1 to solve all of the problems that arose out of
- 2 that, but we are here to identify any particular
- 3 issues in respect of Lake Winnipeg Regulation, and
- 4 see if there are ways that it can be mitigated and
- 5 monitored as we go forward.
- 6 MR. TRAVERSE: I just want to add to
- 7 that, the way -- the way our culture goes is our
- 8 creator, he bestowed this fish, this water, the
- 9 land to the Anishinabe people. They were the
- 10 first ones that got that right to the land,
- 11 everything like that, and this is what we have to
- 12 follow. This is what I'm following. I'm not
- 13 trying to step on anybody's toes. That's the
- 14 reason why I ask that, my first comment, those are
- 15 the reasons they are very important for us.
- 16 Because our Treaty 5, we have a, we call it a
- 17 water Treaty, they call it back then before they
- 18 sign that Treaty. I think I did a little bit of
- 19 research myself and I came to the point to realize
- 20 that there is only two Treaties that hold water
- 21 rights and fishing rights in our Treaties here in
- 22 Manitoba and across Canada. This is what I have
- 23 come to understand.
- Like I say, I don't want to step on
- anybody's toes, but those are the things that has

- 1 to be taken upon in consideration in talking about
- 2 our Treaties. Those are very sacred. Our
- 3 ancestors, they lived by the rule and law, and
- 4 today I try to honour that in order for me to
- 5 justify who I am as a grandfather, a concerned
- 6 grandfather, and I want my future, the ones that
- 7 are coming, I want them to have the same life that
- 8 we have today for them. We don't want to make no
- 9 fast -- we don't want to cut across in any way,
- 10 form or shape, to be able to do things, you know,
- 11 without these protocol that we have. Water is
- 12 sacred, that's life. That's what we call life.
- 13 That's where we get our life from. And the women
- 14 they are the ones responsible for that, they carry
- 15 that water of life, woman. It is very precious.
- 16 I honour women today, mother earth we honour very
- 17 deeply and sacredly. I wanted to say that,
- 18 Mr. Chairman. Thank you for your time.
- 19 THE CHAIRMAN: Thank you, Mr.
- 20 Traverse. Before we close I would just like to
- 21 address a concern raised by both Mr. Sutherland
- 22 and Mr. Stevenson, about the legitimacy of the
- 23 Clean Environment Commission in this particular
- 24 review. And our legitimacy rests with the fact
- 25 that the then Minister of Water Stewardship asked

- 1 the then Minister of Conservation to have the
- 2 Clean Environment Commission conduct this review.
- 3 Since that initial letter was written in 2011 or
- 4 letters were written in 2011, those two
- 5 departments have been combined into one. But our
- 6 legitimacy rests in the fact that we are not a
- 7 regulatory body. We do not make rules. We do not
- 8 make decisions that have the force of law, but we
- 9 are a recommendatory body, even under the
- 10 Environment Act. So our recommendations to the
- 11 Minister will inform his decision. He is the
- 12 ultimate decision-maker. So I don't think there
- 13 is any question as to our legitimacy in this
- 14 respect.
- 15 Having said that, I thank you all for
- 16 coming out here today. I think this has been a
- 17 good session. We have had a good conversation and
- 18 comments and input, and we will do our best to
- 19 have some documents further clarifying this
- 20 process out in a couple of weeks or so. So thank
- 21 you very much and good afternoon.
- 22 (Concluded at 3:45 p.m.)

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1	OFFICIAL EXAMINER'S CERTIFICATE	Page 111
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3		
4	I, CECELIA J. REID, a duly appointed Official	
5	Examiner in the Province of Manitoba, do hereby	
6	certify the foregoing pages are a true and correct	
7	transcript of my Stenotype notes as taken by me at	
8	the time and place hereinbefore stated.	
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10		
11		
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13	Cecelia J. Reid	
14	Official Examiner, Q.B.	
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